Rio+20 IMF side event on Tax and Subsidy Reform for a Greener Economy 21 Jun 2012

# Environment-friendly tax structures for inclusive growth

Giuseppe Nicoletti
OECD Economics Department



#### Tax structures for inclusive green growth

- Green taxes (or tradable permits) and elimination of environmentally harmful subsidies:
  - explicitly price environmental externalities,
  - increasing the cost of environmentally harmful behaviour
  - Improve competitiveness of clean technologies
  - Help equalise marginal abatement costs
- As a result, they encourage
  - cleaner production and consumption
  - more efficient use of resources
  - Investment and innovation
- ... helping prevent future growth bottlenecks



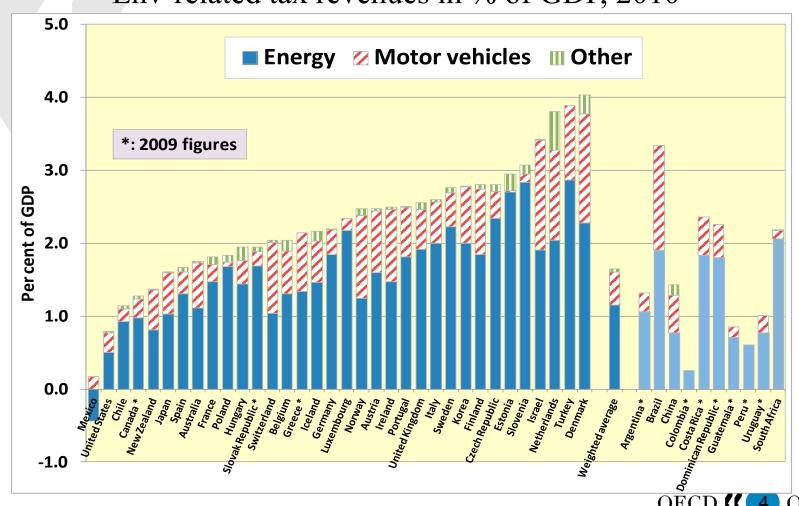
#### Tax structures for inclusive green growth

- Green taxes raise revenues which can be used to:
  - Make growth more inclusive
  - Help with fiscal consolidation in high-debt countries
  - Reduce more growth-distortive taxation
- Shifting tax structures from income taxation towards alternative revenue sources can boost growth
  - More entrepreneurial incentives and to work, save and invest
  - 1% point shift in revenue share can increase GDP p.c. by 0.6-2.3%
- A green tax reform can have environmental, social and economic benefits



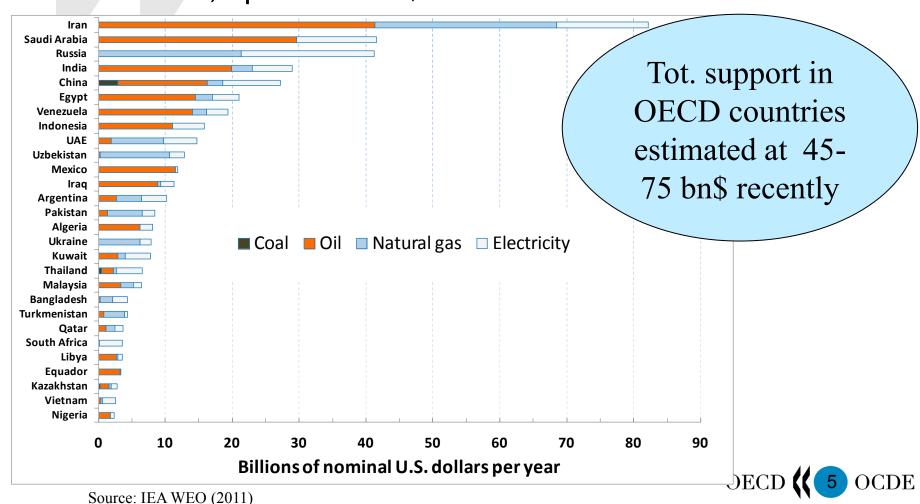
## Large scope for shifting to environmentally-friendly tax structures

Env-related tax revenues in % of GDP, 2010



#### Large scope for reducing env.-harmful subsidies

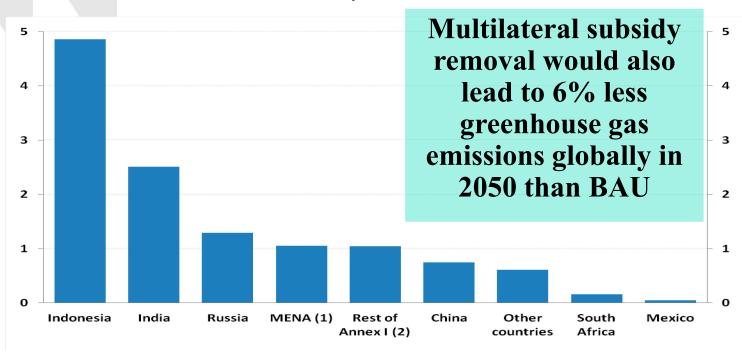
Subsidies to FF consumption in developing and emerging countries, up to 409 bn\$ in 2008-10:



#### Eliminating fossil fuel subsidies

- Good for environment and good for growth
- Also good for equity if more targeted transfers

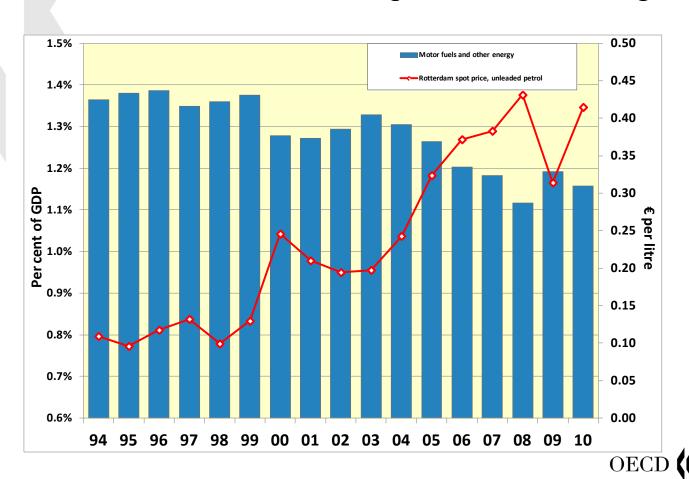
% point increase in GDP from unilateral subsidy removal





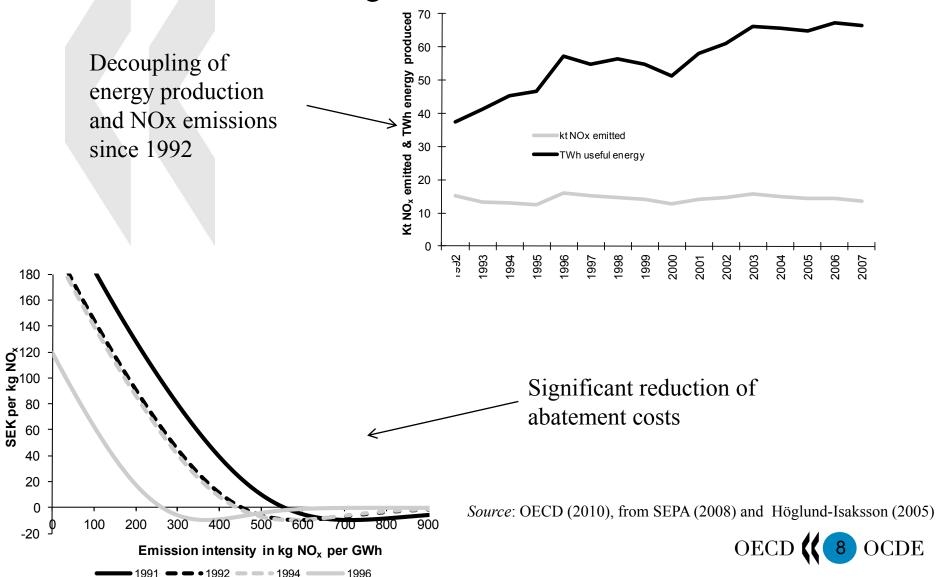
## Prices matter and induce substitution away from fuel use

Fuel-related tax base and oil price, OECD average



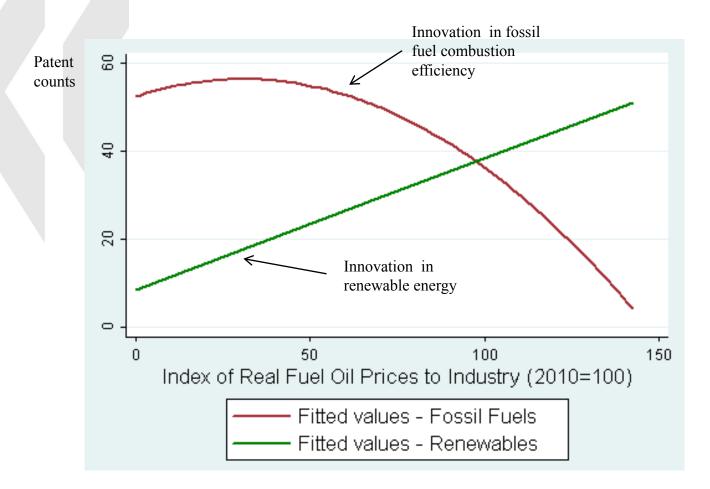
#### Prices matter – and spur efficiency

Sweden's charge on NOx emissions



#### Prices matter – and spur innovation

Post-tax oil price and patenting



Source: OECD Energy and Climate Policy and Innovation (2012). Based on estimation of sample of OECD economies over period 1978-2008. Results indication that if oil price is approximately equal to prices reached in 2008 oil shock => switch from fossil fuel combustion efficiency innovation to renewable OC energy innovation.

#### Principles of good green fiscal reform

- Tax=marginal social damage of environmental externality
- For same externality, tax uniformly across different emission sources
- Cost-effectiveness and environmental integrity
- But principles rarely complied with: e.g. diesel vs gasoline, implicit CO2 taxation, biofuel subsidies
- Cost-benefit or multi-criteria analysis important to design green fiscal reform



#### Why is green fiscal reform difficult?

- Uncertainties related to the valuation of effects
- Proxy, measurement, monitoring and enforcement problems
- Market instruments require well-functioning markets
- Opacity on who pays and who benefits from subsidies
- High "visibility" of taxation relative to other green policies (direct real income losses)
- Potential regressivity of some green taxes
- Compet. issues for globally traded and public goods (e.g.GHG)
- Need to design socially conscious and inclusive green fiscal reform



#### Green taxes and inclusive growth

- Additional revenues can be used to offset possible regressive effects of rebalanced tax and subsidy structure
  - Compensate households for increase in prices
  - Target transfers to low-incomes
- Better pricing of ecosystem services can alleviate poverty in various ways:
  - Improved health from reduced pollution
  - Safer reliance on natural resources on which livelihoods of poor hinge
  - Revenues can finance improved access to basic services
- Recycling revenues to reduce labour income taxation can also push up employment, though not by much



### Thank you!

For more details:

www.oecd.org/rio+20

www.oecd.org/env/taxes

www.oecd.org/env/policies/database

