

**Twenty-Fifth Meeting of the  
IMF Committee on Balance of Payments Statistics  
Washington, D.C.  
January 14–16, 2013  
(Rescheduled from October 29–31, 2012)**

**Conversion of Statistics in IMF Publications to a *BPM6* Basis,  
Including Frequently Asked Questions on Conversion**

**Prepared by the Statistics Department  
International Monetary Fund**



## I. INTRODUCTION

1. The paper informs the Committee of STA's recent work on converting balance of payments and International Investment Position (IIP) data to the basis of the sixth edition of the IMF's *Balance of Payments and International Investment Position Manual (BPM6)*, including on the recent release of converted data; the preparation of a set of Frequently Asked Questions (FAQs) on Conversion from *BPM5* to *BPM6*; and developments in the SDMX/Data Structure Definition for balance of payments and other external sector statistics.<sup>1</sup>

## II. CONVERSION OF BALANCE OF PAYMENTS AND IIP STATISTICS TO *BPM6*

2. On August 1, 2012, the IMF released the August 2012 editions of *International Financial Statistics (IFS)* and the online *Balance of Payments Statistics (BOPS)* Database. These editions for the first time contained balance of payments and IIP data presented on the basis of *BPM6*. The *BPM6* data series starts in 2005 in electronic media (the series begins in 2008 in the hard copy of *IFS*).

3. In order to present data on a consistent *BPM6* basis in its publications, the IMF Statistics Department (STA) converted data for countries who continued to report data to the IMF on a *BPM5* basis into a *BPM6* basis. The conversion was undertaken in close consultation with the Committee and member countries.

### Consultations with countries

4. For many decades, the IMF has published data for its membership on a basis that is consistent across countries and across time periods. Such data consistency is required to perform cross country data comparisons, track growth rates across time, and produce regional or global data aggregates. To maintain data consistency, the IMF had to convert the data for countries who continued reporting data to the IMF on a *BPM5* basis into a *BPM6* basis. Drawing from consultations with Committee members and based on information gathered from member countries, STA grouped countries into three categories for the purpose of conversion to *BPM6*: (i) countries that would report data to STA based on *BPM6* by August 2012; (ii) countries that would still be reporting data to STA based on *BPM5* as of August 2012 and who opted for a "generic" conversion of their data to a *BPM6* basis using standard rules that are broadly applicable to a large number of countries and over time; and (iii) countries that would still be reporting data to STA based on *BPM5* as of August 2012 and who opted for a "customized" conversion of their data, by adjusting the results from the generic conversion in consultation with the IMF.

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<sup>1</sup> A separate paper (BOPCOM-12/17) will present in detail progress on SDMX.

5. STA developed a so-called conversion matrix that showed the correspondence between *BPM5* and *BPM6* for each standard component and for selected other items in the balance of payments and IIP accounts. To facilitate the timely release of data according to *BPM6* in August 2012, a “master conversion file” was generated. The master conversion file was an Excel file with a number of formulas (based on the conversion matrix) that could produce *BPM6* basis data (referred to as “generic” *BPM6* basis estimates) using *BPM5* basis data as inputs. After a thorough review of converted data by the economists assigned for each country, the “generic” balance of payments and IIP estimates on a *BPM6* basis for the first quarter of 2005 forward were shared with countries about a year before the changeover in STA’s publications to *BPM6*.<sup>2</sup> Countries were asked to indicate which of the three conversion options they preferred. A summary of the options chosen is presented below:

**Number of Countries for Each Conversion Option (As of August 2012)**

	<b>Own <i>BPM6</i> Estimates</b>	<b>Generic Conversion</b>	<b>Customized Conversion</b>
<b>Balance of Payments</b>	<b>15</b>	<b>157</b>	<b>11</b>
<b>IIP</b>	<b>9</b>	<b>118</b>	<b>5</b>

6. To finalize the data for their release in August 2012, data for each country were thoroughly reviewed by the economists assigned for each country. Special attention was given to *BPM6* data reported by countries for the first time to ensure they were in line with concepts and methodologies in *BPM6*. Also, customized generic estimates needed careful examination to ensure that such customization correctly reflected the statistical characteristics of those countries.

**Data and metadata**

7. As we informed the Committee last April and June, we revisited the format and content of *BOPSY* and *IFS*, respectively. STA’s proposals resulted from a review of its publications as a consequence of several initiatives underway in STA and the Fund, notably STA conversion to *BPM6*, but also a Fund-wide “Go Green” initiative to reduce paper consumption.

8. The number of *BPM6* basis balance of payments and IIP tables presented in *IFS* and *BOPSY* for individual countries is the same as in the *BPM5* basis publications, but account

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<sup>2</sup> See “Conversion of Statistics in IMF Publications to a *BPM6* Presentational Format: *Report by the IMF (BOPCOM-11/04)*” for the selected main rules for the generic conversion.

titles were renamed (to reflect the titles in *BPM6*) and the number of lines in the hard copies of the publications was reduced (to eliminate blank space because a number of data items were not reported by very many economies). Also, there is greater focus on the distinction between debt and equity in the *BPM6* presentation of the financial account in *IFS* and *BOPSY*.

9. The number of world tables included in the monthly online *BOPS* database and the associated annual hard copy publication, *BOPSY World and Regional Tables*, is considerably reduced – from 50 to 21. The 21 tables are those of specific interest to a significant number of data users, or that are essential for STA’s monitoring of global errors and omissions.

10. Furthermore, the hard copy of *BOPSY Methodologies, Compilation Practices, and Data Sources* (often referred to as metadata) is eliminated (and a summary table of country reporting practices is added). Similar to the metadata that STA collects on the Coordinated Portfolio Investment Survey and the Coordinated Direct Investment Survey, metadata for *BOPSY* are collected via an on-line questionnaire, and the metadata will appear only in electronic products (through eLibrary Data and CD-ROM).

### **New *BPM6* report forms**

11. New *BPM6* report forms were developed and distributed to countries in March 2012 and posted on the IMF’s Integrated Corresponding System (ICS) website in April 2012. The forms include all standard components and selected memorandum and supplementary items of the balance of payments and IIP statistics. The forms were consistent with the Appendix 9 of *BPM6*. Countries started using the new *BPM6* report forms to report their own *BPM6* estimates.<sup>3</sup>

### **Historical data**

12. The historical *BPM5* basis data series on the *BOPS* CD ROM and in the IMF eLibrary ends with data for 2008. The decision to end the *BPM5* basis time series on the CD ROM and in the eLibrary in 2008 was because the IMF cannot maintain two separate data series (on a *BPM5* and on a *BPM6* basis) after the conversion of its publications to a *BPM6* basis, and *BPM5* basis data through 2008 are more stable (i.e., less likely to be substantially revised) than are data for more recent years.

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<sup>3</sup> Data on *currency composition of IIP Assets and Liabilities* (see *BPM6* Appendix 9. Tables A9-I-1a and A9-I-2a) and IIP data for individual domestic sectors, particularly for “*other financial corporations (OFC)*”, are of particular interest.

### III. FAQs

13. To assist users in understanding the impact of conversion to *BPM6* and methodological changes from *BPM5* to *BPM6*, STA prepared a set of FAQs (*FAQs on Conversion from BPM5 to BPM6*; available at <http://www.imf.org/external/pubs/ft/bop/2007/bpm6faq.pdf>; see Attachment). They are organized into the following sections: (i) those that pertain to methodology (i.e., the impact of *BPM6* on high level aggregates and on individual accounts); (ii) presentational changes (i.e., the impact of *BPM6* on sign conventions, account titles, and other presentational changes); (iii) information on statistical data publications; and (iv) how to request assistance and further information. The FAQs include links to the conversion matrix and to *BPM6* Chapter 8, as well as to a chart demonstrating the change in sign convention from *BPM5* to *BPM6*.

14. STA's main users are country authorities, data redistributors, students, IMF internal users, and users from the academia and the business environment. For answers to any questions not comprehensively covered in the FAQs, STA provides an email address ([statisticsquery@imf.org](mailto:statisticsquery@imf.org)), which is maintained by the STA's Statistics Information Division (SI) and to which users may send their specific queries. Staff in Balance of Payments Division handle queries that pertain to methodology.

### IV. DEVELOPMENT OF SDMX

15. The Statistical Data and Metadata eXchange (SDMX) is an initiative to foster standards for the exchange of statistical information. In mid-2011, the seven international organizations sponsoring the SDMX initiative released the "SDMX Action Plan 2011 to 2015" (available on the SDMX website at <http://SDMX.org>).<sup>4</sup> Under the plan, these international organizations would release a draft SDMX coding structure, known as a Data Structure Definition (DSD), for balance of payments and other external sector statistics by Q2 2012; this work has been completed. Further work is led by the five SDMX sponsoring organizations that are completing the codification structure for the DSD.<sup>5</sup>

*Questions for the Committee:*

- 1. Do Committee members have information on their experiences with the conversion project that they wish to share?*
- 2. Have Committee members become aware of any unanticipated conversion problems that they wish to highlight?*

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<sup>4</sup> The SDMX website is the best location for accessing freely available tools that facilitate implementation of SDMX standards.

<sup>5</sup> See footnote 1.

3. *Do Committee members have suggestions for additional FAQs on conversion?*
4. *Do Committee members have any comments on the BPM6 basis statistics released in IMF publications?*
5. *Do Committee members have firm plans to begin producing data on the currency composition of IIP Assets and Liabilities and data for “other financial corporations”?*

### FAQs on Conversion from *BPM5* to *BPM6*

The IMF Statistics Department (STA) is publishing balance of payments (BOP) and International Investment Position (IIP) data on a *BPM6* presentational basis starting with the August 2012 editions of the IMF's *International Financial Statistics (IFS)* and the online *Balance of Payments Statistics (BOPS)* database. The data series starts in 2005 in electronic media (the series begins in 2008 in the hard copy of *IFS*).

To present data on a consistent *BPM6* presentational basis, STA has been working closely with IMF member countries. For each country, one of three approaches has been followed: (i) economies have implemented *BPM6* and provided their own *BPM6* estimates; (ii) economies have reported *BPM5* data to STA and opted for a "generic conversion" of their data to a *BPM6* basis using standard rules that are broadly applicable to a large number of economies and over time; or (iii) economies have opted for a "customized" conversion of their *BPM5* basis data, by adjusting the results from the "generic conversion" in consultation with the IMF.

To assist users in understanding the impact of conversion to *BPM6* and methodological changes from *BPM5* to *BPM6*, STA has prepared this set of FAQs. They are organized into the following sections: (i) those that pertain to methodology (i.e., the impact of *BPM6* on high level aggregates and on individual accounts); (ii) presentational changes (i.e., the impact of *BPM6* on sign conventions, account titles, and other presentational changes); (iii) information on statistical data publications; and (iv) how to request assistance and further information.

#### METHODOLOGY: GENERAL

**Q1. What will be the impact of *BPM6* conversion on major BOP current account aggregates, including imports (or payments), exports (or receipts), and balances on goods, services, primary and secondary income; and on capital account and financial account transactions and balances? Also, what will be the impact of *BPM6* conversion on major IIP aggregates (assets, liabilities, and net IIP)?**

Under STA's generic conversion, the following rules were applied: (i) no changes in the balances on current account, capital account, or financial account; levels of reserves were not adjusted; and net errors and omissions were not adjusted; (ii) "merchandising" was reclassified from services to goods; (iii) "manufacturing services on physical inputs owned by others" ("goods for processing" in *BPM5*) and "maintenance and repair services n.i.e." ("repairs on goods" in *BPM5*) were reclassified from goods to services; (iv) "migrants' transfers" remains in "other capital transfers" for the time being<sup>1</sup>; and (v) "reverse investment" in "direct investment" was reclassified so as to present assets

<sup>1</sup> Migrants transfers should not be included in the BOP accounts under *BPM6*. STA, however, did not eliminate migrants' transfers in the generic conversion, so as not to impact net errors and omissions. STA will exclude migrant transfers from the generic estimates in 2014, when most economies are expected to have converted their data to a *BPM6* basis (see also response to FAQ #9).



and liabilities on a gross basis in the BOP and IIP. The changes are explained in greater detail in the FAQs below.

In general, *BPM6* provides enhanced clarification, elaboration, and level of detail to the BOP/IIP framework. The impact on many major aggregates and balancing items may be limited for many economies. Nonetheless, in the BOP, the change in the methodology for “goods for processing” (and, to a lesser extent, to “merchandising”) may have a significant impact on estimates of goods and services trade for a number of economies. More specifically, the adoption of the *BPM6* treatment of goods for processing results in increases in imports and/or exports of services (equivalent to the amounts received or paid for manufacturing services), and larger reductions in gross goods imports and exports (due to the elimination of imputed transactions in goods that do not change ownership), although *net* goods and services trade may not be affected. In the IIP, the change in the recording of reverse investment in foreign direct investment (see FAQ #11) will result in substantial increases in both IIP assets and IIP liabilities for many economies under *BPM6*, although the *net* IIP is not affected by this change.

## Q2. Where can I see the full range of changes from *BPM5*?

The full range of changes are explained in Appendix 8 of *BPM6* called “Changes from *BPM5*”, which is available at <http://www.imf.org/external/pubs/ft/bop/2007/bopman6.htm>.

The so-called “*BPM5-BPM6* Conversion Matrix” (available on the same website) matches for the BOP and IIP the standard components and additional details of *BPM5* to the standard components and selected other items of *BPM6*.

## METHODOLOGY: INDIVIDUAL ACCOUNTS

### Current Account

Q3. One of the most significant changes in *BPM6* is the treatment of goods for processing (GFP), i.e., goods that are processed under contract for an explicit fee by a nonresident processor, where the goods being processed do not change ownership. Can you explain the treatment of GFP under *BPM5*, *BPM6*, and in customs filings?

In *BPM5*, a *change of ownership* was imputed for goods undergoing processing by an entity other than the owner that were sent from and returned to the economy of the owner. These imputed transactions were included on a gross basis in “goods for processing” in the goods account. This treatment was consistent with customs filings, because customs data also captured goods that crossed borders for processing without a change in ownership. In *BPM6*, the *imputation of a change of ownership is eliminated*. The fee received for the processing services rendered is included in “manufacturing services on physical inputs owned by others”. The goods trade flows are recorded (only) when the goods change ownership, not when they are physically shipped to an economy for processing without a change in ownership. So for economies where inward or outward processing is relevant, the treatment in *BPM6* will reduce gross exports and imports of goods, and will increase

exports or imports of services. The increase in services will equal the value of the processing services performed.

Where processed goods are sold by the nonresident owner to residents of the processing economy, the value of the processing services is recorded in services, and the subsequent sale of goods is recorded in general merchandise (exports of general merchandise by the nonresident owner, and imports by the processing economy) in *BPM6*, similar to the treatment under *BPM5* (*BPM6*, paragraph 10.66 (b)).

Where goods cross borders for processing, are processed, and then exported to a third economy, a goods export figure is recorded between the economies of the original owner and purchaser of the goods, as in *BPM5*, but the service payment between the economies of the original owner and the processor is recorded under “manufacturing services on physical inputs owned by others” rather than “merchandising and other trade-related services” as in *BPM5*.

*BPM6*, paragraph 10.17(g), discusses the treatment of goods sent abroad without a change in ownership, including goods for processing, and *BPM6*, paragraphs 10.62-10.64, discuss the recording of the fee for manufacturing services.

**Q4. A significant change under *BPM6* is in the treatment of goods under merchandising, i.e., goods that are purchased by a resident (of the compiling economy) from a nonresident combined with the subsequent resale of the same goods to another nonresident, without the goods being present in the compiling economy. Can you explain the treatment under *BPM5*, *BPM6*, and in customs filings?**

In *BPM5*, merchandising was included in “merchandising and other trade-related services”. In the case where these goods were kept in inventories from one period to the next, then the purchase of goods under merchandising was included in merchandise imports, and this same amount was deducted from imports (as negative imports) in the period in which the goods were relinquished. Any difference between the value of the goods when acquired and when relinquished was entered as exports of merchandising services.

In *BPM6*, merchandising of goods is reclassified from services to goods. The acquisition of the goods is classified as a negative goods export of the economy of the merchant, and the sale is classified as a positive goods export, with the difference between sales and purchases recorded in goods exports as “net exports of goods under merchandising”.

The value of “net goods under merchandising” under *BPM6* is of the same value as merchandising services under *BPM5*.

Goods under merchandising do not cross the border of the merchant’s economy, and thus are not captured in customs documents filed by the merchant.

Merchandising is discussed in *BPM6*, paragraphs 10.41-10.49.



**Q5. BPM6 introduces financial intermediation services indirectly measured (FISIM). Could you explain the treatment of FISIM under BPM5 and BPM6?**

Financial corporations<sup>2</sup> provide some financial services for borrowers and depositors for which they may be compensated indirectly. Actual interest can be seen as including both an income element (pure interest) and a charge for services (FISIM). Interest margins are an alternative to charging customers explicitly for financial services.

In *BPM5*, FISIM is not separated from interest and therefore not included in financial services. FISIM was, however, included in the national accounts estimates under the *1993 System of National Accounts*. This was the sole difference in coverage of imports and exports of goods and services between *BPM5* and the *1993 SNA*.

In *BPM6*, FISIM is calculated for loans and deposits involving financial corporations. The “pure interest” component of interest (excluding the financial intermediation service charge) is recorded in the primary income account (income account in *BPM5*) under both *BPM5* and *BPM6*.

FISIM is discussed in *BPM6*, paragraphs 10.126-10.136.

**Q6. A significant methodological change in BPM6 involves insurance transactions. Could you briefly explain the differences in the treatment of insurance transactions between BPM5 and BPM6?**

Insurance companies produce services for their policyholders over the lifetime of insurance contracts, and some of these services are not charged explicitly. Payments for these services are undifferentiated components of various other financial flows (including the premiums that policyholders pay, and investment income that accrues to policyholders), and therefore need to be derived indirectly from amounts accruing to the insurers and amounts accruing to policyholders. Recording insurance transactions is complex, so *BPM6* includes an appendix (Appendix 6c) which provides detailed methodological guidance.

Under *BPM6*, “premium supplements”, which reflect the investment income earned on assets designated to meet insurance company liabilities to policyholders, are recorded in the primary income account as being paid by the insurance companies to policyholders, and then also as being returned by policyholders to insurance companies (added to premiums, and thereby being considered in the calculation of insurance services). *BPM5* allowed the transactions associated with investment income on technical reserves to be ignored because of estimation problems.

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<sup>2</sup> Financial corporations consist of all corporations and quasi-corporations that are principally engaged in providing financial services, including insurance and pension fund services, to other institutional units.

In *BPM6*, nonlife insurance and reinsurance are treated similarly, which reflects a change from *BPM5*. In *BPM5* for reinsurance, exports of services were, in principle, estimated as the balance of all flows occurring between resident (nonresident) reinsurers and nonresident (resident) insurers.

*BPM6* allows for nonlife insurance claims to be calculated reflecting a longer term view of claims behavior and for exceptionally large claims such as those following a catastrophe, to be recorded as capital transfers rather than as normal current transfers, if needed to be consistent with national accounts treatments. In *BPM5* there was no specific discussion of adjustments for claims volatility.

To properly match the income earned of the insurance company with the expenses incurred in the relevant period under the accrual system, under *BPM6*, the calculation of claims include both those that have been reported by policyholders to insurance companies, as well as those that have been incurred but not yet reported to the insurance company. In *BPM5*, there was no detailed discussion of the calculation of nonlife insurance claims.

In regard to life insurance, there is no change from *BPM5* and *BPM6* with regard to the inclusion in the financial account of premiums minus service charges minus claims.

As can be concluded from the above, the calculation of insurance transactions under *BPM6* is more sophisticated than that under *BPM5*. The *BPM6* treatments resolve some of the problems that occasionally arose under *BPM5*, including negative services and erratic time series that were not well justified conceptually.

**Q7. *BPM6* introduces the item “charges for the use of intellectual property”, which also includes the recording of charges for licenses to reproduce and/or distribute intellectual property embodied in produced originals or prototypes. Could you explain the changes in treatment from *BPM5* to *BPM6*?**

*BPM6* uses the title “charges for the use of intellectual property” instead of “royalties and license fees” in *BPM5*. Charges for the use of intellectual property include (i) charges for the use of proprietary rights, such as franchises and trademarks, like in *BPM5*; and (ii) charges for licenses to reproduce and/or distribute intellectual property embodied in produced originals or prototypes and related rights; *BPM5* was not explicit on the recording of these transactions. In *BPM6*, as in *BPM5*, outright purchases/sales of franchises and trademarks are recorded in the capital account.

Charges for the use of intellectual property include licenses to reproduce and/or distribute intellectual property embodied in produced originals or prototypes involving (i) software; and (ii) audiovisual and related products. Examples are licenses to reproduce products subject to copyrights, such as books, computer software, cinematographic works and sound recordings.



The treatment of flows relating to intellectual property is summarized in Table 10.4 of the *BPM6* (reproduced below):

**BPM6 Table 10.4. Treatment of Intellectual Property**

	Use of Intellectual Property		Sale or Purchase of Ownership Rights <sup>3</sup>
Franchises and trademarks	charges for the use of intellectual property n.i.e.		capital account entry
Outcomes of research and development	charges for the use of intellectual property n.i.e.		research and development services
Computer services; Audiovisual and related services:	License to use excluding reproduction and distribution <sup>1</sup>	License to reproduce and/or distribute <sup>2</sup>	relevant service item <sup>4</sup>
(a) Customized all types	relevant service item <sup>4</sup>	charges for the use of intellectual property n.i.e.	
(b) Noncustomized—downloaded or otherwise electronically delivered	relevant service item <sup>4</sup>		
(c) Noncustomized—provided on physical media with periodic license fee	relevant service item <sup>4</sup>		
(d) Noncustomized—provided on physical media with right to perpetual use	goods		

<sup>1</sup> Covers the case where a specific product is supplied with the right to use the intellectual property embodied in it, but not to copy it for further distribution. The transactions should be classified under the appropriate goods and services items.

<sup>2</sup> Covers the case where authority to reproduce or distribute (or both) the intellectual property is delegated by its owner.

<sup>3</sup> Covers the case where there is a change of economic ownership of the whole of the intellectual property right in question. The seller no longer has any rights or obligations associated with the intellectual property. This case also includes second or subsequent outright sales of intellectual property rights.

<sup>4</sup> The relevant service item is either computer services (see paragraph 10.143), or audiovisual and related services (see paragraphs 10.162–10.166), depending on the nature of the content provided.

For example, the sale or purchase of a copy of a software package that is mass-produced and is obtained by an individual to load onto a single computer is covered by a license to use that excludes reproduction and distribution; this situation would be recorded in goods or services depending on the examples (see examples (b), (c), and (d) under software in Table 10.4). If a manufacturer pays for the right to include the software on computers that it produces, then the payment would be a license to reproduce or distribute or both (charges for the use of intellectual property provided by the owner of the original).

**Q8. In *BPM6*, personal transfers in the secondary income include workers' remittances, but are not confined to transfers within families and income from employment only. *BPM6* also introduces supplementary data related to cross-border employment to compile personal remittances. Could you explain the changes from *BPM5* to *BPM6*, and how personal remittances are distinguished from workers' remittances and personal transfers?**

Personal transfers in *BPM6* include all current transfers in cash or in kind between resident households and nonresident households, independent of the source of income and the relationship between the households. Workers' remittances are a part of personal transfers and may be shown by economies as a supplementary item. In *BPM5*, workers' remittances were a standard component and consisted of current transfers by migrants who are employed in new economies and considered residents there.

Three additional supplementary data items in the international accounts pertaining to remittances are defined in *BPM6*, which are: (a) **Personal remittances**. This consists of current and capital transfers in cash or in kind between resident households and nonresident households, plus compensation of employees, less taxes and social contributions paid by nonresident workers in the economy of employment, less transport and travel expenditures related to working abroad. In short, this item includes all household-to-household transfers and the net earnings of nonresident workers; (b) **Total remittances**. This consists of personal remittances receivable plus social benefits receivable; and (c) **Total remittances and transfers to Nonprofit Institutions Serving Households (NPISHs)**. This consists of total remittances and both current and capital transfers to NPISHs from any sector of the sending economy.<sup>3</sup>

Personal transfers are discussed in *BPM6*, paragraphs 12.21-12.26; and remittances are discussed in *BPM6*, paragraph 12.27 and Appendix 5.

#### Capital Account

**Q9. In *BPM6*, the personal effects, financial assets, and liabilities of persons changing their economic territory of residence (migrants' transfers) are no longer included in the balance of payments as capital transfers (and the counterpart entries are no longer included in goods imports or exports, financial account transactions, etc.). Could you explain the reason for the different treatments under *BPM5* and *BPM6*?**

In *BPM5*, transactions were imputed when persons changed residence. This was an exception to general principles in the balance of payments accounts, where transactions generally are recorded when a resident of one economy interacted with a resident of another economy. In the case of

<sup>3</sup> The high international interest in analyzing remittances data and their impact on economic development led to the publication of the *2009 International Transaction in Remittances: Guide for Compilers and Users* available at <http://www.imf.org/external/np/cta/bop/remitt.htm>.

migrants' transfers, there were not interactions between a resident and a nonresident, but instead a resident changed his or her country of residence.

In *BPM6*, the personal property and other assets of people changing residence are no longer recorded as transactions because a *change in ownership is no longer imputed*. Rather, because the residence of the owner changes, but not the ownership of any assets, the change in cross-border assets (such as bank balances and real estate ownership) and liabilities between economies are recorded as reclassifications in "other changes in volume" in the IIP. Financial assets and liabilities of persons changing residence are discussed in *BPM6*, paragraphs 9.21-9.23.

Although migrants' transfers should be excluded from the balance of payments accounts under *BPM6*, these are included in the *BPM6* basis "generic" converted estimates published beginning with the August 2012 *IFS* and the online *BOPS* database, because STA could not eliminate this account without impacting net errors and omissions (see FAQ #1). STA will exclude migrants' transfers from the estimates in 2014, when most economies are expected to have converted their data to a *BPM6* basis.

**Q10. In *BPM6*, transactions involving the outcomes of R&D, such as patents and copyrights, are no longer recorded as nonproduced assets in the capital account. Could you explain the different treatment under *BPM5* and *BPM6*?**

In *BPM5*, outright purchases and sales of patents, copyrights, trademarks, and other ownership rights reflecting the results of R&D were recorded in the capital account, because these were regarded as transactions in nonproduced intangible assets.

In *BPM6*, outright purchases and sales of franchises and trademarks continue to be recorded in the capital account. However, outright purchases and sales of patents, copyrights, and other intellectual property ownership rights (except franchises and trademarks) are recorded in services (in research and development services, computer services, or audiovisual and related services, as appropriate), because these are regarded as transactions in *produced* assets.

Charges for the use of the outcomes of R&D are included in "royalties and license fees" in *BPM5*, and in "charges for the use of intellectual property" in *BPM6*.

Outright purchases and sales of patents, copyrights, trademarks, and other ownership rights reflecting the results of R&D are discussed in *BPM6*, paragraphs 10.143(e), 10.148, and 10.166, respectively; charges for the use of intellectual property are discussed in *BPM6*, paragraphs 10.137-10.140. See also FAQ #7.



### Financial Account and IIP

**Q11. A significant change in *BPM6* involves foreign direct investment (FDI). Could you explain the treatment of FDI under *BPM5* and *BPM6*, including the treatment of fellow enterprises?**

A main difference between the two presentations (*BPM6* versus *BPM5*) is in the recording of reverse investment.

In *BPM5*, FDI was presented in the standard components on a directional basis, i.e., direct investment in the reporting economy (on the liability side of the IIP statement) included assets and liabilities between a resident direct investment enterprise and its nonresident direct investor, and direct investment abroad (on the asset side of the IIP statement) included assets and liabilities between a resident direct investor and its nonresident direct investment enterprises.

In *BPM6*, FDI is presented in the standard components on a gross assets and liabilities basis, with detail that separately identifies the relationship between the investor and the entity receiving the investment. Thus, for example, all assets are recorded on the asset side of the IIP statement, with separate detail shown for direct investor in direct investment enterprises; direct investment enterprises in direct investor (reverse investment); and claims on fellow enterprises abroad. Supplemental detail is shown for fellow enterprises, to separately identify whether the ultimate controlling parent is resident; nonresident; or unknown.

In *BPM6*, investment involving fellow enterprises is included in FDI. Fellow enterprises are related enterprises (those in a direct investment relationship with each other because they are under the control or influence of the same immediate or indirect investor), but neither holds 10 percent or more voting power in the other. In *BPM5*, the treatment of fellow enterprises was not explicitly described.

In addition to the presentational differences between in *BPM5* and *BPM6* described above, so-called “permanent debt” between affiliated financial intermediaries<sup>4</sup> is reclassified from FDI to portfolio or other investment. This is partly for conceptual reasons (financial intermediary debt was not considered to be so strongly connected to the direct investment relationship) and partly for practical reasons. (In regard to the latter, there was no agreed international standard for identifying permanent debt, resulting in bilateral asymmetries. Also, the debt figures included in FDI were often quite large, resulting in figures that were difficult to interpret. The debt that had been recorded in FDI was not related to activities typically associated with FDI, such as building of manufacturing plants and acquisition of inventories, but instead was related to financial activities that were more commonly recorded in portfolio or other investment.) Both the presentational change (i.e., the

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<sup>4</sup> The exclusion of debt positions between affiliated financial corporations is specified as being for deposit-taking corporations, investment funds, and other financial intermediaries except insurance companies and pension funds.



recording of FDI on a gross basis in *BPM6*) and the methodological change (reclassifying “permanent debt” between affiliated financial intermediaries), result in changes in total FDI assets and total FDI liabilities under the *BPM6* methodology.

Reverse investment and the difference between the *BPM5* and *BPM6* presentation of FDI are discussed in *BPM6*, paragraphs 6.39-6.45 as well as in Box 6.4; the coverage of debt between selected affiliated financial corporations is discussed in *BPM6*, paragraph 6.28.

**Q12. A significant methodological change in *BPM6* involves the treatment of allocations of Special Drawing Rights (SDRs). Could you explain the treatment of allocations of SDRs under *BPM5*, *BPM6*, and in the IMF’s major publications for external sector statistics, i.e., the *Balance of Payments Statistics Yearbook (BOPSY)* and the *IFS*?**

In *BPM6*, new allocations of SDRs to participants in the IMF SDR Department are recorded as increases in gross reserve assets (holdings of SDRs) and, at the same time, in long-term debt liabilities of the authorities (allocations of SDRs). The main change from *BPM5* is the treatment of the SDR allocation as a long-term debt liability recorded in both the transactions and position data.

In regard to the rationale for recording SDR allocations as debt, according to *BPM6*: “Debt instruments are those instruments that require the payment of principal and/or interest at some point(s) in the future.” (*BPM6*, paragraph 5.31) SDR allocations meet this definition because they incur interest (at the SDR interest rate). Also, interest arrears accrue if not paid when due. The liability is fixed in amount. “Equity consists of all instruments and records that acknowledge claims on the residual value of a corporation or quasi-corporation, after the claims of all creditors have been met.” (*BPM6*, paragraph 5.21) SDRs do not meet the definition of equity, because they do not provide for participation in the distribution of the residual value of the issuer on dissolution; also, as noted above, SDRs accrue interest.

The IMF implemented new allocations of SDRs in August 2009 and September 2009<sup>5</sup>, and these were reflected in the BOP transactions (as increases in gross reserves and increases in long-term debt liabilities of the authorities) in the October 2009 and November 2009 issues of the *IFS*, respectively. They also were reflected in Q3 2009 balance of payments transactions data and quarterly IIP statistics published in the January 2010 *IFS* and the 2010 *BOPSY*.

A set of FAQs on the statistical treatment of SDRs is posted at <http://www.imf.org/external/np/exr/faq/sdrallocfaq.htm>.

<sup>5</sup> The IMF implemented a \$250 billion General Allocation of special drawing rights (SDRs) on August 28, 2009. In addition, under the Fourth Amendment of the Fund’s Articles of Agreement, the IMF implemented a Special Allocation of SDRs of \$33 billion on September 9, 2009.

**Q13. A methodological change in BPM6 involves debt arrears. Could you explain the treatment of arrears, including arrears in interest and in principal, under BPM5 and BPM6?**

In *BPM5*, when a payment of principal or interest went into arrears, a transaction was imputed, and the amount in arrears was reclassified from the original asset/liability to short-term debt under "other liabilities".

In *BPM6*, there is no imputed transaction for arrears on principal and interest. The arrears on principal are kept under the original instrument, and interest is recorded as accrued, with an offsetting entry under the respective instrument. The accumulation of arrears related to exceptional financing is, however, included as a memorandum item to the financial account in the analytical presentation (*BPM6*, paragraph 8.58 and *BPM6*, Appendix 1).

Arrears are discussed in *BPM6*, paragraphs 5.99 - 5.102.

**Q14. BPM6 recognizes pension entitlements and provisions for calls under standardized guarantee schemes as changes in assets and liabilities in the financial account. Could you explain the different treatment under BPM5 and BPM6?**

In *BPM6*, pension entitlements are recognized as financial assets with changes in technical reserves due to transactions recorded in the financial account. The transactions consist of value of the estimated obligations to beneficiaries and holders that accrued during the period (*BPM6*, paragraph 8.48).

In *BPM6*, provisions for calls under standardized guarantees are identified and treated similarly to insurance technical reserves (*BPM6* A6c.43-44). In *BPM5*, standardized guarantees were not classified as financial assets / liabilities.

**Q15. BPM6 includes unallocated gold accounts in addition to gold bullion in monetary gold and reserve assets. Could you explain the different treatments under BPM5 and BPM6?**

In *BPM6*, monetary gold consists of gold bullion and unallocated gold accounts with nonresidents that give title to the delivery of gold. In *BPM5*, monetary gold only consisted of gold bullion; *BPM5* did not discuss the treatment of unallocated gold. Thus, the definition of monetary gold was revised with *BPM6* to include unallocated gold accounts held by monetary authorities with nonresidents.

Unallocated gold accounts represent a claim against the account operator to deliver gold. The account provider holds title to physical gold, and it issues claims to account holders denominated in gold, but that do not give title to specific gold bars (or other forms of gold). Unallocated gold accounts held as reserves are classified as monetary gold; all other holdings of unallocated gold accounts as well as the liabilities are included in currency and deposits (*BPM6* paragraph 9.19).



Unallocated accounts involving other precious metals, as well as gold accounts that are indexed to gold (but that do not give title to claim delivery of gold), held with nonresidents, are excluded from monetary gold and classified as “currency and deposits” (*BPM6* paragraph 5.39).

**Q16. *BPM6* introduces standardized reporting for the currency composition of international assets and liabilities, including financial derivatives, to enhance the usefulness of the IIP. What are other significant IIP data enhancements introduced in *BPM6*?**

Other significant *BPM6* IIP data enhancements include the following:

- a. A more detailed sectoral breakdown, including identification of other financial institutions
- b. Information on the impairment of cross-border loans (for creditors only) at fair values (memorandum item), and nonperforming loans at nominal value (supplementary item, or memorandum item if fair value of impaired loans is unavailable)
- c. Loan loss provisions (supplementary item)
- d. Supplementary detail on the remaining maturity of debt liabilities
- e. Increased emphasis and guidance on use of market valuation for direct investment positions
- f. Short-term reserve-related liabilities on a remaining maturity basis (memorandum item)
- g. Significant contingent assets and liabilities (supplementary item)
- h. Financial derivative positions with nonresidents at notional value, and if feasible by market risk categories (e.g., foreign exchange, single currency interest rate, equity, commodity, credit, and other; supplementary items)
- i. Holdings of sovereign wealth funds not included in the reserve assets functional category (supplementary IIP item)

#### Presentational Changes

**Q17. Could you explain changes introduced in the “sign convention” to be applied in reporting data?**

In *BPM6*, the headings of the financial account have been changed from “credits and debits” to “net acquisition of financial assets” and “net incurrence of liabilities”; i.e., all changes due to credit and debit entries are recorded on a net basis separately for financial assets and liabilities. A positive sign indicates an increase in assets or liabilities, and a negative sign indicates a decrease in assets or liabilities.

In *BPM6*, the financial account is now consistent with the *SNA* and the *GFS* (Government Finance Statistics) presentations, and eliminates the balance of payments practice of presenting an increase in assets as a negative entry (debit).

Furthermore, in the current and capital accounts, gross credit and gross debt entries are recorded with positive signs in the respective column. In *BPM5*, all debits were recorded with negative signs.

The Table below displays the changes in sign convention from *BPM5* to *BPM6*.

	<i>BPM6</i>	<i>BPM5</i>
Current and capital accounts	Both credits and debits are registered with positive sign	Credits with positive sign and debits with negative sign
Financial account	Increases in assets and liabilities with positive signs, and decreases in assets and liabilities with negative signs	Increases in assets and decrease in liabilities with negative signs, and decreases in assets and increase in liabilities with positive signs
Financial account balance (so-called “net lending (+)/net borrowing (-)” in <i>BPM6</i> )	Is calculated as change in assets minus change in liabilities	Is calculated as change in assets plus change in liabilities

**Q18. Could you identify major changes in account titles in *BPM6*?**

In *BPM6*, the terms “primary income” and “secondary income” replace “income” and “current transfers” respectively, to be consistent with the *2008 SNA*.

**Q19. Can you explain the difference in the sectoral breakdown in the *BPM5* and *BPM6* presentations?**

*BPM6* strengthens the data on sectors by introducing a breakdown of “other sectors” into “other financial corporations”; and “nonfinancial corporations, households and NPISHs”. Furthermore, in *BPM6*, “central bank” replaces “monetary authorities” as an institutional subsector, whereas “monetary authorities” remains an essential concept for defining reserve assets.<sup>6</sup>

**New Appendices in *BPM6***

**Q20. What new features are included in *BPM6* to help users and compilers of BOP and IIP data?**

*BPM6* includes a suite of new appendices that provide methodological advice. For example, these include appendices on exceptional financing transactions, debt reorganization, currency and

<sup>6</sup> Monetary authorities encompass the central bank (which subsumes other institutional units included in the central bank subsector, such as the currency board) and certain operations usually attributed to the central bank but sometimes carried out by other government institutions or commercial banks, such as government-owned commercial banks.



economic unions, activities of multinational enterprise, and remittances. These appendices provide more in depth discussion of these topics than is covered in the main text, a response to both compiler and user requests for more information and methodological advice.

#### Statistical Data Publications

**Q21. When will the IMF convert its major publications for external sector statistics—i.e., the *BOPSY* and *IFS*—from a *BPM5* to a *BPM6* basis? After conversion, what historical time series of data will be available on a *BPM5* and on a *BPM6* basis?**

The IMF will implement the *BPM6* framework for BOP and IIP in its major statistical publications beginning with the August 2012 editions. This refers to the hard copy of the *IFS*; to the online *BOPS* database in the IMF eLibrary; and to the *BOPS* CD ROM. The hard copy *2012 Balance of Payments Statistics Yearbook (BOPSY)* (expected to be published in November 2012) also will be on a *BPM6* basis. The balance of payments and IIP data for 2005 forward will be presented in accordance with the *BPM6* (the time series presented in the hard copy of the August 2012 *IFS* begins in 2008).

The historical *BPM5* basis data series on *BOPS* CD ROM and in the IMF eLibrary will end with data for 2008. The decision to end the *BPM5* basis time series on the CD ROM and in the eLibrary in 2008 was because the IMF cannot maintain two separate data series (on a *BPM5* and on a *BPM6* basis) after the conversion of its publications to a *BPM6* basis, and *BPM5* basis data through 2008 are more stable (i.e., less likely to be substantially revised) than are data for more recent years.

**Q22. When the IMF converts its major statistical publications from a *BPM5* to a *BPM6* basis, will there be any major changes in the number of tables that are presented, the level of detail that is presented, the length of the time series that are presented, or in the metadata that is presented?**

The number of *BPM6* basis BOP and IIP tables presented in *IFS* and *BOPSY* Part 1 will be the same as in the *BPM5* basis publications, but there will be renaming of account titles (to reflect the titles in *BPM6*) and a reduction in the number of lines in the hard copies of the publications (to eliminate blank space because a number of data items were not reported by very many economies). Also, there will be a greater focus on the distinction between debt and equity in the financial accounts presentation in *IFS* and *BOPSY*.

The number of world tables included in the monthly online *BOPS* database and the associated annual hard copy publication, the *BOPSY*, Part 2, *World and Regional Tables*, will be considerably reduced – from 50 to 21. The 21 tables will be those of specific interest to a significant number of data users, or that are essential for STA's monitoring of global errors and omissions. Furthermore, the hard copy of *BOPSY*, Part 3, *Methodologies, Compilation Practices, and Data Sources* (often referred to as metadata) will be eliminated (and a summary table of country reporting practices will be added); a cross reference to the electronic source of the metadata will be provided. Similar to the metadata that STA collects on the Coordinated Portfolio Investment Survey and the Coordinated

Direct Investment Survey, metadata will be collected via an on-line questionnaire, and the metadata will appear only in electronic products (through eLibrary Data and CD-ROM).

**Q23. After the IMF's major statistical publications for external sector statistics (i.e., *BOPSY* and *IFS*) are converted to a *BPM6* basis, how will data be developed for economies that are still on a *BPM5* basis?**

Starting with August 2012, when the *IFS* and the online *BOPS* database are published for the first time on a *BPM6* basis, the data for economies who continue to report data to the IMF on a *BPM5* basis will be converted by STA on an ongoing basis into a *BPM6* presentational format for publication purposes, similar to the procedures used for the conversion of data for the August 2012 data releases. Thus, economies may report data through STA's Integrated Correspondence System (ICS) using either a *BPM5* or a *BPM6* basis report form.

**Q24. What is, and what is the status of, development of SDMX basis codes for *BPM6* basis data?**

The Statistical Data and Metadata eXchange (SDMX) is an initiative to foster standards for the exchange of statistical information. In mid-2011, the seven international organizations sponsoring the SDMX initiative released the SDMX Action Plan 2011 to 2015 (available on the SDMX website at <http://SDMX.org>). It indicates that contributing international organizations will release a draft SDMX encoding structure, known as a Data Structure Definition (DSD), for BOP and other external sector statistics by the Q2 2012; this work has been completed. Further work is led by five SDMX sponsoring organizations which are completing the codification structure for the DSD. Starting early-July 2012, the SDMX DSD for balance of payments has been made available for comments to member countries that participate in various external sector domain groups, such as the IMF Committee on Balance of Payments Statistics. It is expected that, shortly thereafter, the DSD will be made available on the SDMX website for economies to get familiar with the preferred reporting format for balance of payments and international investment position statistics. The SDMX website is also the best way to get access to freely available tools that facilitate the implementation of SDMX standards.

**Q25. When will ICS report forms be available for reporting data to the IMF on a *BPM6* basis?**

The ICS report forms on a *BPM6* basis are already available for member countries that implemented and report to the IMF the BOP and IIP on a *BPM6* basis. The *BPM6* report forms can be made available to other economies, upon their request.