

# DEMOCRATIC REPUBLIC OF THE CONGO

#### December 3, 2019

STAFF-MONITORED PROGRAM AND REQUEST FOR DISBURSEMENT UNDER THE RAPID CREDIT FACILITY—DEBT SUSTAINABILITY ANALYSIS

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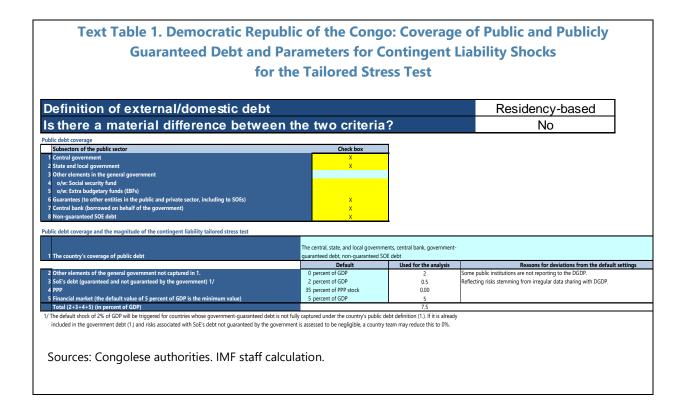
Risk of external debt distress:	Moderate
Overall risk of debt distress	Moderate
Granularity in the risk rating	Some space to
	absorb shocks
Application of judgment	No

According to the updated Low-Income Country Debt Sustainability Framework (LIC DSF), the Democratic Republic of the Congo (DRC)'s debt-carrying capacity was assessed as weak<sup>1</sup>. DRC remains at a moderate risk of external and overall debt distress, with some space to absorb shocks. The country shows some vulnerabilities in debt repayment capacity due to weak revenue mobilization. Most external debt thresholds are breached under the stress tests, highlighting the country's vulnerability to external shocks. Given limited buffers, prudent borrowing policies are essential by prioritizing concessional loans and strengthening debt management policies.

<sup>&</sup>lt;sup>1</sup> DRC Composite Indicator (CI) score is 1.98, which corresponds to a weak debt-carrying capacity as confirmed by April 2019 WEO assumptions and 2017 Country Policy and Institutional Assessment (CPIA).

### PUBLIC DEBT COVERAGE

1. Public and publicly-guaranteed (PPG) external and domestic debt covers debt contracted and guaranteed by the central government, the Central Bank of Congo (BCC), provinces, and part of state-owned enterprises (SOEs). The public debt department (Direction Générale de la Dette Publique, DGDP) under the Ministry of Finance publishes quarterly and annual reports on its website with information on domestic and external debt based on the residency criteria. The reports summarize the debt of the central government, debt of SICOMINES (a joint venture stemming from an agreement between the Congolese government and Chinese investors) and Gécamines, guaranteed external debt of SOEs managed by the government, provinces (only the province of Maniema is missing, out of 26 provinces), and BCC's debt. Data on private sector's and other public institutions' debt are not available. Other public institutions do not have the capacity to borrow externally without a government guarantee. The authorities believe that other SOEs have not borrowed externally, however they do not receive any regular report from them. The authorities are committed to broaden the debt coverage, especially to improve SOEs debt reporting in terms of debt stock and debt service. Sicomines' infrastructure loans have a government guarantee which can only be called after 2050. Its debt service should be repaid by 2027 and is collateralized by Sicomines' earnings.<sup>2</sup>



<sup>&</sup>lt;sup>2</sup> Box 1, Debt Sustainability Analysis, <u>IMF Country Report No. 15/280</u>.

### **BACKGROUND AND RECENT DEVELOPMENTS**

2. Despite vast natural resources, DRC is one of the poorest countries in the world, and it displays many aspects of fragility as it remains prone to health and humanitarian crises and violent conflicts. The economy is highly dollarized, undiversified, and acutely vulnerable to commodity-price shocks and supply risks. The first ever peaceful presidential transition since independence took place in January 2019. The new government is keen on reestablishing active relationships with the international community.

**3.** While some macroeconomic stability has been secured in recent years, the economy remains highly vulnerable to shocks. GDP growth was 5.8 percent in 2018 and is projected to be 4.5 percent in 2019, while 12-month inflation has fallen to around 5 percent and the exchange rate has stabilized. Strict budgetary discipline led to overall fiscal surpluses in 2017–18, but deficits of 2.3 and 0.6 percent of GDP are projected for 2019 and 2020, respectively. International reserves have been low, reaching less than 2 weeks of import coverage in late 2019, a critical vulnerability that needs to be tackled decisively.

#### Text Table 2. Democratic Republic of the Congo: External Arrears as of End-2018

**External arrears are limited and date from pre-HIPC Completion Point,** amounting to US\$328.7 million. Four non-Paris Club creditors hold claims against the DRC for half of the total amount in arrears and are in negotiation or under reconciliation process. The remaining half are claims to commercial creditors. Amounts have been reconciled but there are cases under litigation. A 5-year schedule for the repayment of external arrears has been assumed, starting in 2021.

	Nominal in millions of US\$	Percent of GDP
	Est.	
Total External Arrears	329	0.7
Bilateral creditors	164	0.3
Commercial creditors 1/	165	0.3
Memo item:		
GDP	47,099	

**4. About half of the public external debt is owed to official creditors.** At end-2018, 30 percent of the debt was owed to multilateral creditors and 19 percent to bilateral official creditors, a significant increase from 4 percent in 2014 due to borrowing from non-Paris Club creditors. The share of debt owed to commercial creditors has remained stable at a third of external debt (see Text Table 3). Sicomines' debt represents almost 40 percent of total external debt. It is assumed to be repaid over 10 and 15 years for mining and infrastructure projects, respectively.

ľ	Nominal in millions	Percent of GDP	Percent of Public Debt	Percent of External Deb
_	of US\$	GDF	FUDIIC DEDI	External Dep
	Est.			
Total Public Debt	9,476	20.1	100	
Of which: arrears	3,403	7.2	2 36	
Total External Debt	6,401	13.6	68	100
Of which: arrears	329	0.7	' 3	5
Multilateral creditors	1,916	4.1	20	30
Bilateral creditors	1,240	2.6	5 13	19
Commercial creditors 1/	3,245	6.9	) 34	51
Total Domestic Debt	3,074	6.5	5 32	
Sources: Congolese authoriti	es; IMF staff calculat	tions		

**5. The overall domestic debt is composed of arrears.** As of 2018, total domestic debt was equivalent to US\$3.1 billion, or about one third of total public debt. Reconciled legacy arrears equal US\$1.9 billion, or almost 60 percent of domestic public debt. They have been audited and fall into five categories: financial debt, social debt, judiciary debt, suppliers, and rent and other services. Other legacy arrears amounting to about US\$3 billion have still to be audited. According to the authorities, in the past, only 20 percent of audited arrears became validated. VAT arrears represent the second largest category of arrears with almost a quarter of the domestic debt. They are expected to be repaid against taxes due. Arrears from provinces are also included in the stock of domestic debt. Only one province did not report its stock of arrears but, according to the authorities, its amount should be marginal.

	Nominal in US\$ million	in percent of GDP	in total domestic debt
Reconcilied legacy arrears	1,866	4.0	60.7
Arrears from provinces	147	0.3	4.8
Arrears to oil companies	262	0.6	8.5
VAT arrears	799	1.7	26.0
Total	3,074	6.5	100.0

### **UNDERLYING ASSUMPTIONS**

6. The medium- and long-term macroeconomic framework underlying this DSA is quite similar to the one in the 2019 Article IV. GDP growth assumptions are slightly more conservative in the next couple of years before picking up a bit due to new mining projects which would lead to a substantial increase of exports and imports in the medium term. Fiscal policy is assumed to be looser in the first couple of years of the projection period, and over the medium and longer terms. This is based on the assumptions of more ambitious public spending on infrastructure and education and the availability of additional external and domestic financing sources in the context of improved relations with international partners.

			(co	ompari	ison witł	n 2019	Article IV	V DSA)				
	Real GDF (percent of		Revenue (e grants) g	0	Overall fisca (percent o		Exports of g services		Imports of g		Current a balance ( of Gl	(percen
	Previous (08/19)	Current	Previous (08/19)	Current	Previous (08/19)	Current	Previous (08/19)	Current	Previous (08/19)	Current	Previous (08/19)	Curren
2015	6.9	6.9	2.2	2.3	-0.4	-0.4	-17.2	-17.2	-19.1	-19.1	-3.8	-3.8
2016	2.4	2.4	-21.0	-12.6	-0.5	-0.5	14.9	14.9	11.5	11.5	-4.1	-4.1
2017	3.7	3.7	-10.2	29.7	1.4	1.4	-3.0	-3.0	-8.3	-8.3	-3.2	-3.2
2018	5.8	5.8	33.8	40.2	0.4	0.0	38.0	38.0	36.1	36.1	-4.6	-4.6
2019	4.3	4.5	3.0	19.1	-0.2	-2.7	-20.9	-18.7	-19.0	-19.5	-3.5	-3.8
2020	3.9	3.2	1.6	20.2	-0.1	-0.6	4.3	-5.4	5.6	-0.9	-4.2	-4.3
2021	3.4	3.5	10.2	8.8	0.2	-1.0	4.0	6.5	5.2	9.0	-4.4	-3.7
2022	4.5	4.5	8.5	12.8	0.2	-0.5	7.6	9.2	6.9	6.8	-4.3	-3.2
2023	4.3	4.3	8.3	13.1	0.2	-0.6	6.4	8.4	7.5	7.0	-4.4	-2.8
2024	4.6	4.6	8.4	11.9	0.1	-0.4	7.4	7.9	7.9	7.7	-4.5	-2.7
avg. 2025-39	4.5	4.6	5.8	8.7	-0.1	-0.3	5.4	3.0	5.1	2.3	-3.7	-1.2

#### **Box 1. Democratic Republic of the Congo: Macroeconomic Assumptions for 2019–39**

**Real GDP growth**. GDP growth over the medium term would average more than 4 percent driven by sustained increases in mining production and a gradual recovery in investment. The newly elected President laid out his development plan that aims at supporting private sector activity, particularly in the agriculture, energy, and tourism sectors. He also plans to increase public investment, specifically in infrastructure.

*Inflation.* Inflation is projected to stabilize at around 5 percent, below the 7 percent target of the BCC, as the economy slowly recovers.

**Primary balance**. The primary fiscal balance is projected to stay close to zero percent of GDP for 2022 and later years on the basis of more prudent fiscal policies. Capital expenditure would reach 3.9 percent of GDP at the end of the projection period. It would be initially financed mostly through foreign sources, but domestic financing would increase gradually to represent about half of its financing. Revenues are computed as central government revenues plus revenue from SOEs assumed to be equivalent to their debt service flows. The latter represent an average of 4.4 percent of total revenues over the repayment period.

**Current account balance.** The current account balance has been stable while significantly affected by the developments in the mining sector. After a recovery in 2017, the current account deficit increased again in 2018 mainly due to capital equipment and other imports due to the presidential elections. Mineral exports constitute significant portion of exports and projected to improve, on average, over the medium term due to new mining projects, while imports are projected to rise gradually on the back of increasing demand for capital goods and intermediates for infrastructure investment. Thus, the current account deficit would average around 3 percent of GDP over the medium term.

*Gross official reserves* are expected to gradually rise by 2021 to about 5 weeks of imports, partly due to expatriation of BCC foreign currency deposits in local banks.

**Financing assumptions.** In the short-term, public debt is expected to increase to help finance the investment program of the new government, but it is expected to decrease later on. Public investment is assumed to increase gradually to more than 3.5 percent of GDP over the medium term. External financing is projected to be a mix of concessional loans and bilateral and commercial loans. Part of the financing of public investment projects would also stem from foreign grants. Additional government financing mix is projected to remain unchanged over the projection period as it is assumed that DRC would not be able to switch from concessional borrowing.

## 7. The realism tool's outputs compare the DSA projections to cross-country experiences and to DRC's own historical experience (Figures 3 and 4).

- a. **Debt drivers:** Over the last 5 years DRC's external debt has barely changed (it actually fell), in contrast to LICs' upward PPGE debt trend. With regard to total public debt, the main driver behind its increase was the extension of debt coverage.
- b. **Fiscal adjustment and growth.** The baseline scenario assumes some structural reforms in the short term to increase domestic revenue mobilization but still limited access to external financing. The baseline scenario will not be sufficient to generate inclusive and sustained growth over the medium- to long-terms.

**8. DRC's debt carrying capacity is classified as weak (Text Table 7)**. The classification of debt carrying capacity is guided by the composite indicator (CI) score, which is determined by the World Bank's CPIA and other variables, such as real GDP growth, import coverage of foreign exchange reserves, remittances as percent of GDP, and growth of the world economy. The CI also incorporates forward-looking elements, with the calculation based on a 10-year average (5 recent years of historical data and 5 years of projections). DRC's CI is 1.98 and is below the previous vintages. It can be explained by lower CPIA, which accounts for more than half of the total components of the CI index. DRC is a fragile state and highly vulnerable to external shocks. A tailored stress was set up for a commodity price shock as the country's main export products are copper and cobalt. Regarding the contingent liability stress test, a shock of 7.5 percent of GDP was used. The shock includes the default value of 5 percent of GDP for financial markets, a zero percent of GDP for risks associated with private-public partnerships (PPPs) as there are no PPPs in DRC, and 0.5 percent of GDP for SOEs to acknowledge the risk of having unreported debt due to the lack of regular reporting between the authorities and SOEs (Text Table 1).

Г

Debt Carrying Capacity	Weak		
<b>E</b>	Classification based on	the previous vintage	Classification based on th
Final	current vintage	(2015)	previous vintages
Weak	Weak	Weak	Weak
	1.98	2.04	2.09
Applicable thresho	lds		
••	lds	APPLIC/	ABLE
APPLICABLE		TOTAL p	ABLE Dublic debt benchmark al public debt in
APPLICABLE EXTERNAL debt burden thre		TOTAL p	oublic debt benchmark al public debt in
APPLICABLE EXTERNAL debt burden thre PV of debt in % of		<b>TOTAL p</b> PV of tot	oublic debt benchmark al public debt in
Applicable thresho APPLICABLE EXTERNAL debt burden thre PV of debt in % of Exports GDP	esholds	<b>TOTAL p</b> PV of tot	oublic debt benchmark al public debt in
APPLICABLE EXTERNAL debt burden thre PV of debt in % of Exports GDP	esholds 140	<b>TOTAL p</b> PV of tot	oublic debt benchmark al public debt in
APPLICABLE EXTERNAL debt burden thre PV of debt in % of Exports	esholds 140	<b>TOTAL p</b> PV of tot	oublic debt benchmark al public debt in

### **EXTERNAL DEBT SUSTAINABILITY**

#### Baseline

**9. External debt would be sustainable in the baseline scenario, but with vulnerabilities stemming from some structural weakness.** All indicators remain well below the indicative thresholds for the PV of debt ratios and for the debt service ratios. Specifically, the PV of PPG external debt-to-GDP ratio peaks at 9.2 percent in 2019 against a 30 percent threshold. The debt service-to-revenue is 11.3 percent in 2019, well below the threshold (14 percent), and steadily declines starting in 2021 throughout the rest of the projection period. The results show some space to absorb shocks in the Congolese economy although the low level of government revenues may undermine future debt sustainability and the ability of the government to borrow externally to finance its development and public investment plans.

#### Alternative scenarios and stress tests

**10.** Several external debt ratios breach their thresholds under the extreme shock<sup>3</sup> scenario (Figure 1). Under the exports shock scenario, the ratios of the PV of debt-to-exports, debt service-to-exports and debt service-to-revenue breach their respective thresholds, reflecting DRC's vulnerability to export shocks. The mining sector constitutes the main source of export receipts and a key driver of economic growth and it is very sensitive to the volatility of international prices. The results also highlight the need to build buffers given low FX reserves at the BCC.

**11.** The low level of revenues explains why the country is classified as having a moderate risk of debt distress despite a low stock of external debt. As shown in Figure 5, the debt service-to-revenue ratio shows only some space for additional borrowing in the short term without worsening the debt rating. Revenues averaged only 9.5 percent of GDP in 2016–17, compared with 20 percent of GDP in SSA. Increasing revenue mobilization is a priority to create fiscal space to be able to invest in much needed infrastructure and priority sectors and generate inclusive growth.

**12. Risks stem from commodity prices and the ability to carry meaningful reforms.** As illustrated in the commodity price stress test, the country is highly vulnerable to external shocks because it is strongly dependent on volatile mining exports. The DRC needs to build buffers through prudent macroeconomic and indebtedness policies. The DGDP needs to prepare a medium-term debt strategy consistent with the sustainability of debt and efficient use of borrowed resources. In this regard, the authorities need to ensure the high quality of projects being financed and to prioritize concessional borrowing.

<sup>&</sup>lt;sup>3</sup> Nominal export growth (in USD) is set to its historical average minus one standard deviation, or to the baseline scenario's projection minus one standard deviation, whichever is lower in 2021–22.

### **PUBLIC DEBT SUSTAINABILITY**

#### Baseline

**13. Consistent with the 2019 AIV DSA, domestic debt remains high** During the past years, authorities have made strong efforts to account for and reconcile accumulated arrears to suppliers and VAT arrears to the private sector accrued during the recent economic crisis. Total domestic debt now represents 6.5 percent of GDP, which brings total public debt to 20.3 percent of GDP at end-2018. The ratio of the PV of total debt-to-GDP remains below the threshold during the projection period. The baseline scenario assumes an ambitious repayment profile of arrears over the next 15 years. A conservative assumption of full amount is projected to be repaid to provision for the unaudited amount. However, while repayment of legacy arrears from social and financial are repaid in full, legacy arrears from other categories are subject to a discounted payment. Overall, the authorities expect to repay 72 percent of the legacy arrears. The PV of public debt-to-GDP ratio would reach 16.4 percent in 2019, well below the 35 percent threshold, and would follow a downward trajectory the following years, declining to 5.8 percent by 2029.

#### Alternative scenarios and stress tests

**14. Stress tests confirm DRC's vulnerability to external shock and repayment capacity.** Based on the evolution of ratios of the PV of debt-to-GDP and to revenue, the most extreme shock is the commodity price shock, in line with the findings of the previous section (Figure 2). The PV of debt-to-GDP peaks at 31.7percent, still below the 35 percent threshold in 2021 and declines thereafter. The most extreme shock for the debt service-to-revenue ratio is the combined contingent liabilities shock (e.g., bank recapitalization). The ratio of debt service to revenue would reach more than 50 percent in 2021, while being forecasted to be below 10 percent in 2019.

### **RISK RATING AND VULNERABILITIES**

**15.** The external and overall risk of debt distress for the DRC remain moderate. Under the external indicators, the debt service-to-revenue ratio is below the 14 percent threshold in the first years of projections and declines steadily afterwards. However, lower revenues or higher borrowing (or both) could push the rating to high risk of debt distress, even more so in the case of non-concessional borrowing. Moreover, as shown in the stress tests, the country is prone to severe shocks, especially through the export channel. External arrears are below 1 percent of GDP qualifying as *de minimus* case, so they do not affect the risk rating consideration. Domestic arrears rose significantly in recent years and will likely increase further after completion of the audit of legacy arrears. It is important that the authorities refrain from accumulating additional domestic arrears and prepare realistic plans to repay them. The current low level of domestic debt still justifies the moderate risk of debt distress rating.

Text Table 7. Democratic Republic of the	e Congo: Risk Ratings
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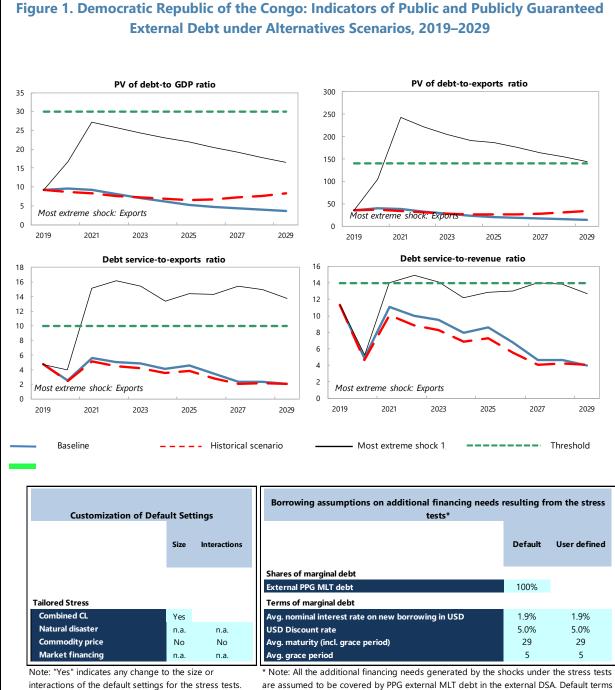
	External Debt Distress Rating	Overall Risk Rating
Mechanical overall debt distress rating	Moderate	Moderate
Final external debt distress rating	Moderate	Moderate
Judgement was applied	No	No

16. Despite low total public debt levels, low debt repayment capacity remains one of the key vulnerabilities. The weak revenue mobilization is reflected in debt service-to-revenue ratios with only some space to absorb negative shocks, especially at the beginning of the projection period (Figure 5). A cautious borrowing policy, as well as prudent fiscal policy supported by domestic revenue mobilization and structural reforms including for better management of public investments, will be key to supporting the authorities' ambitions to scale up public investment in infrastructure.

### **AUTHORITIES' VIEWS**

#### 17. The authorities broadly agreed with the overall assessment of the country's debt

**sustainability**. The new government supported increased transparency and full disclosure of public debt. The authorities committed to further broaden debt coverage, especially for SOEs, and to audit the rest of the legacy arrears. While committed to prioritize concessional borrowing, they also noticed the scarcity of it. They agreed with the need to prepare a medium-term strategy to help frame the debt policy and strengthen debt management capacity.

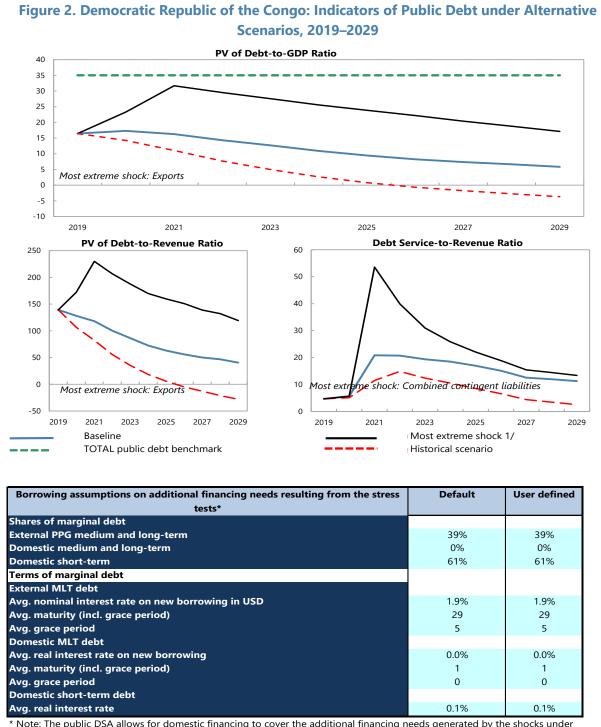


"n.a." indicates that the stress test does not apply.

are assumed to be covered by PPG external MLT debt in the external DSA. Default terms of marginal debt are based on baseline 10-year projections.

Sources: Country authorities; and staff estimates and projections.

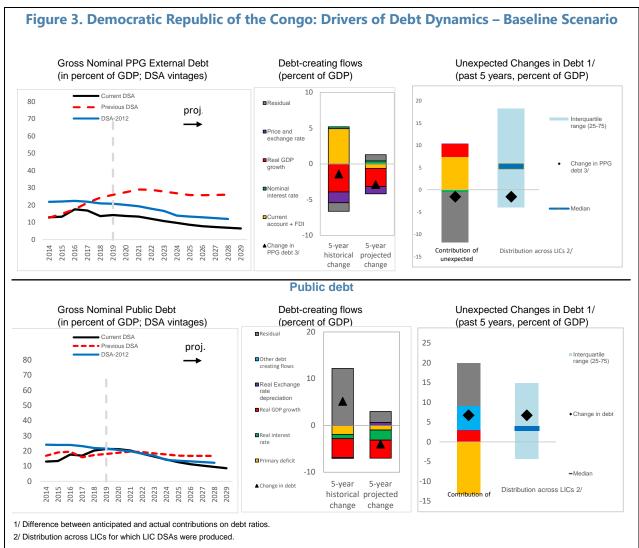
1/ The most extreme stress test is the test that yields the highest ratio in or before 2029. The stress test with a one-off breach is also presented (if any), while the one-off breach is deemed away for mechanical signals. When a stress test with a one-off breach happens to be the most exterme shock even after disregarding the one-off breach, only that stress test (with a one-off breach) would be presented.



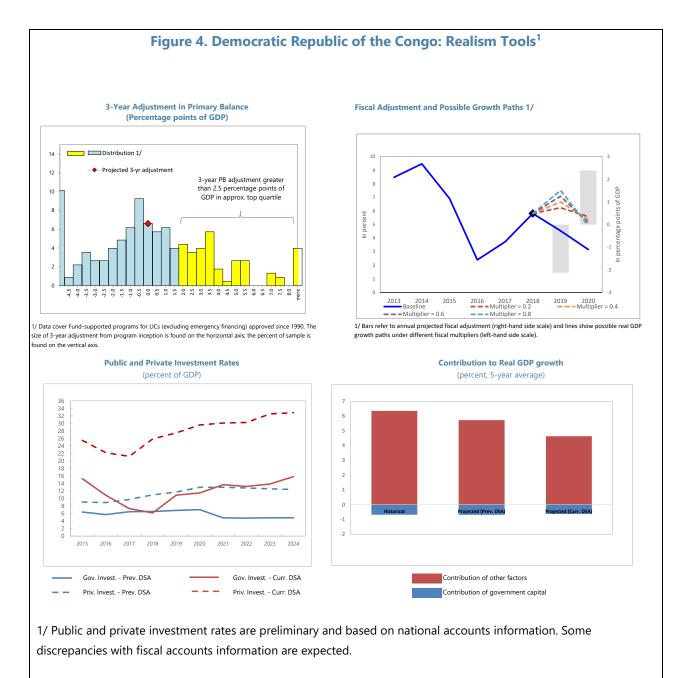
\* Note: The public DSA allows for domestic financing to cover the additional financing needs generated by the shocks under the stress tests in the public DSA. Default terms of marginal debt are based on baseline 10-year projections.

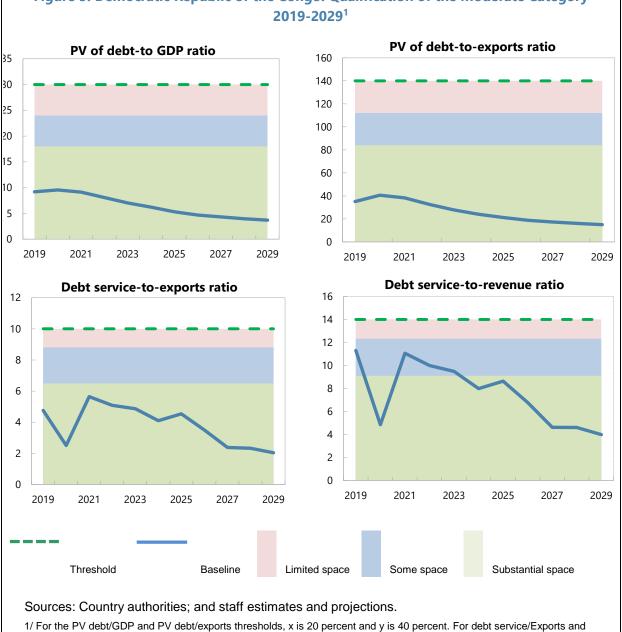
Sources: Country authorities; and staff estimates and projections.

1/ The most extreme stress test is the test that yields the highest ratio in or before 2029. The stress test with a one-off breach is also presented (if any), while the one-off breach is deemed away for mechanical signals. When a stress test with a one-off breach happens to be the most exterme shock even after disregarding the one-off breach, only that stress test (with a one-off breach) would be presented.



3/ Given the relatively low private external debt for average low-income countries, a ppt change in PPG external debt should be largely explained by the drivers of the external debt dynamics equation.



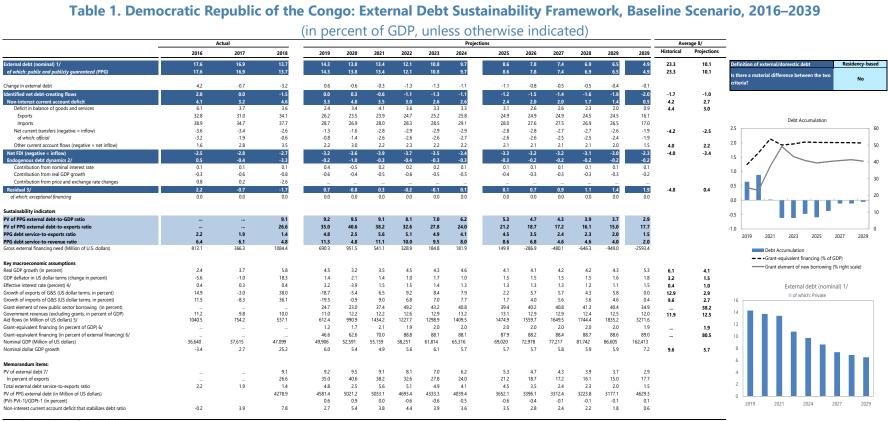


debt service/revenue thresholds, x is 12 percent and y is 35 percent.

Figure 5. Democratic Republic of the Congo: Qualification of the Moderate Category

16

INTERNATIONAL MONETARY FUND



Sources: Country authorities; and staff estimates and project

1/ Includes both public and private sector external debt.

2/ Derived as (r - g - ρ(1+g) + ξα (1+r)1/(1+q+0+0+0) times previous period debt ratio, with r = nominal interest rate; g = real GDP growth rate of GDP deflator in U.S. dollar terms, ξ=nominal appreciation of the local currency. and g = share of local currency-denominated external debt in total external debt.

3/ Includes exceptional financing (i.e., changes in arrears and debt relief); changes in gross foreign assets; and valuation adjustments. For projections also includes contribution from price and exchange rate changes

4/ Current-year interest payments divided by previous period debt stock.

5/ Defined as grants, concessional loans, and debt relief.

6/ Grant-equivalent financing includes grants provided directly to the government and through new borrowing (difference between the face value and the PV of new debt)

7/ Assumes that PV of private sector debt is equivalent to its face value

8/ Historical averages are generally derived over the past 10 years, subject to data availability, whereas projections averages are over the first year of projection and the next 10 years.

		(11	i perc		GDP,	uniess	Sourier	WISE 1	nuica	iteu)				
	A	ctual					Projections				Ave	rage 6/		
	2016	2017	2018	2019	2020	2021	2022	2023	2024	2029	Historical	Projections		
Public sector debt 1/	17.6	16.9	20.3	21.3	21.2	20.3	18.1	16.2	14.3	8.5	23.9	14.9		Residenc
of which: external debt	17.6	16.9	13.7	14.3	13.8	13.4	12.1	10.8	9.7	6.5	23.3	10.1	Definition of external/domestic debt	based
Thange in public sector debt	4.2	-0.7	3.4	1.0	-0.1	-0.9	-2.1	-1.9	-2.0	-0.9			Is there a material difference	
lentified debt-creating flows	3.3	-3.6	-4.6	1.2	-2.5	-1.4	-1.9	-1.9	-1.9	-1.5	-4.8	-1.5		No
Primary deficit	0.2	-1.6	-0.4	1.8	-0.6	-0.4	-0.9	-0.8	-1.1	-1.0	-1.9	-0.7	between the two criteria?	
Revenue and grants	14.0	11.7	11.1	11.8	13.5	13.8	14.3	14.7	15.1	14.3	14.4	14.2		
of which: grants	2.8	2.0	1.1	0.8	1.4	1.6	1.7	1.8	1.8	1.8			Public sector debt 1/	
Primary (noninterest) expenditure	14.2	10.1	10.7	13.6	12.9	13.4	13.4	13.8	14.0	13.3	12.4	13.5		
utomatic debt dynamics	3.1	-2.0	-4.2	-0.5	-1.8	-1.0	-1.0	-1.0	-0.8	-0.5			of which: local-currency denomination	nated
Contribution from interest rate/growth differential	-0.4	-0.9	-1.2	-0.9	-1.9	-1.1	-1.2	-1.0	-0.9	-0.5				
of which: contribution from average real interest rate	-0.1	-0.2	-0.3	0.0	-1.2	-0.4	-0.3	-0.3	-0.2	-0.1			of which: foreign-currency denor	minated
of which: contribution from real GDP growth	-0.3	-0.6	-0.9	-0.9	-0.7	-0.7	-0.9	-0.7	-0.7	-0.4			25	
Contribution from real exchange rate depreciation	3.5	-1.1	-3.0											
Other identified debt-creating flows	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	20	
Privatization receipts (negative)	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0			15	
Recognition of contingent liabilities (e.g., bank recapitalization)	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0			15	
Debt relief (HIPC and other)	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0			10	
Other debt creating or reducing flow (please specify)	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0				
Residual ustainability indicators	0.9	2.9	8.0	0.2	2.4	0.5	-0.1	0.0	0.1	0.6	-1.1	0.6	5	
			45.5		47.5	46.5		40.7	40.0				2019 2021 2023 2025	2027 20
V of public debt-to-GDP ratio 2/			15.7 141.8	16.4	17.3 127.9	16.3 118.0	14.3 100.4	12.7 86.3	10.9 72.5	5.8 40.6			2019 2021 2025 2025	2027 20
V of public debt-to-revenue and grants ratio bebt service-to-revenue and grants ratio 3/	5.1	 5.1	4.3	139.2 4.7	5.7	20.8	20.7	86.3 19.4	18.5	40.6				
Gross financing need 4/	0.9	-1.0	<b>4.3</b> 0.1	2.3	0.1	20.0	20.7	2.0	1.7	0.6			of which: held by residents	
sioss intancing need 4/	0.5	-1.0	0.1	2.5	0.1	2.5	2.1	2.0	1.7	0.0			,	
ey macroeconomic and fiscal assumptions													of which: held by non-resid	dents
Real GDP growth (in percent)	2.4	3.7	5.8	4.5	3.2	3.5	4.5	4.3	4.6	4.3	6.1	4.1	25	
verage nominal interest rate on external debt (in percent)	0.4	0.4	0.4	3.2	-4.0	1.5	1.5	1.4	1.3	1.2	0.4	1.0	20	
verage real interest rate on domestic debt (in percent)	-3.8	-29.8	-22.7	-2.9	-5.3	-3.9	-3.4	-3.9	-3.0	-3.0	-11.6	-3.5		
eal exchange rate depreciation (in percent, + indicates depreciation)	26.8	-6.7	-19.0								-1.8		15	
nflation rate (GDP deflator, in percent)	4.3	43.1	29.8	3.0	5.7	4.9	4.6	5.3	4.5	5.1	15.4	4.9	10	_
rowth of real primary spending (deflated by GDP deflator, in percent)	-14.2	-26.1	12.1	32.3	-2.1	7.5	4.7	7.7	5.6	5.0	4.0	6.5		111
rimary deficit that stabilizes the debt-to-GDP ratio 5/	-4.0	-0.9	-3.7	0.7	-0.6	0.5	1.3	1.0	0.9	-0.1	-2.9	0.4	5	
PV of contingent liabilities (not included in public sector debt)	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0				

Sources: Country authorities; and staff estimates and projections.

1/ Coverage of debt: The central, state, and local governments, central bank, government-guaranteed debt, non-guaranteed SOE debt . Definition of external debt is Residency-based.

2/ The underlying PV of external debt-to-GDP ratio under the public DSA differs from the external DSA with the size of differences depending on exchange rates projections.

3/ Debt service is defined as the sum of interest and amortization of medium and long-term, and short-term debt.

4/ Gross financing need is defined as the primary deficit plus debt service plus the stock of short-term debt at the end of the last period and other debt creating/reducing flows.

5/ Defined as primary deficit minus a change in the public debt-to-CDP ratio ((-): a primary supplis), which would stabilizes the debt ratio only in the year in question. 6/ Historical averages are generally derived over the past 10 years, subject to data availability, whereas projections averages are over the first year of projection and the next 10 years.



### Table 3. Democratic Republic of the Congo: Sensitivity Analysis for Key Indicators of PPG External Debt, 2019–2029

(in percent)

	2019	2020	2021	2022	2023	ections 1, 2024	2025	2026	2027	2028	20
	2019	2020	2021	2022	2023	2024	2023	2020	2021	2020	20
	PV of de	ebt-to GE	P ratio								
Baseline	9	10	9	8	7	6	5	5	4	4	
A. Alternative Scenarios											
A1. Key variables at their historical averages in 2019-2029 2/	9	9	8	8	7	7	7	7	7	8	
3. Bound Tests											
81. Real GDP growth	9	10	10	9	8	7	6	5	5	4	
B2. Primary balance	9	11	12	12	11	11	10	9	9	8	
B3. Exports	9	17	27	26	24	23	22	21	19	18	
84. Other flows 3/ 85. Depreciation	9	11 12	12 9	11 8	10 7	9 6	8 5	8 4	7 3	7	
B6. Combination of B1-B5	9	15	15	13	12	11	10	9	8	8	
C. Tailored Tests											
C1. Combined contingent liabilities	9	11	12	12	11	10	9	9	8	8	
C2. Natural disaster	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	r
C3. Commodity price	9	11	12	11	10	9	8	7	6	6	
C4. Market Financing	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	r
Threshold	30	30	30	30	30	30	30	30	30	30	
	PV of deb	t-to-exp	orts ratio								
Baseline	35	41	38	33	28	24	21	19	17	16	
A. Alternative Scenarios						-					
A1. Key variables at their historical averages in 2019-2029 2/	35	36	35	31	28	26	26	27	29	31	
B. Bound Tests											
B1. Real GDP growth	35	41	38	33	28	24	21	19	17	16	
B2. Primary balance	35	45	50	48	45	41	40	37	35	34	
B3. Exports	35	105	243	222	205	191	186	176	164	154	1
B4. Other flows 3/	35	48	52	46	40	36	33	30	28	26	
B5. Depreciation B6. Combination of B1-B5	35	41	31	25	21	17	14 54	12	11	10	
B6. Combination of B1-B5	35	71	55	72	64	58	54	49	45	42	
C. Tailored Tests C1. Combined contingent liabilities	35	49	51	47	43	40	38	35	34	33	
C2. Natural disaster	35 n.a.	49 n.a.	n.a.	47 n.a.	45 n.a.	40 n.a.	50 n.a.	55 n.a.	54 n.a.	55 n.a.	r
C3. Commodity price	35	51	54	46	40	35	32	29	26	24	
C4. Market Financing	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	
Threshold	140	140	140	140	140	140	140	140	140	140	1
	Debt servi										
Baseline	5	3	6	5	5	4	5	4	2	2	
A. Alternative Scenarios A1. Key variables at their historical averages in 2019-2029 2/	5	2	5	5	4	4	4	3	2	2	
B. Bound Tests	5	3	6	5	5	4	5	4	2	2	
B1. Real GDP growth B2. Primary balance	5	3	6	5	5	5	5	4	2	2	
B3. Exports	5	4	15	16	15	13	14	14	15	15	
B4. Other flows 3/	5	3	6	5	5	4	5	4	3	3	
B5. Depreciation	5	3	6	5	5	4	4	3	2	2	
B6. Combination of B1-B5	5	3	9	8	8	7	7	7	5	5	
C. Tailored Tests											
C1. Combined contingent liabilities	5	3	6	5	5	4	5	4	3	3	
C2. Natural disaster	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	1
C3. Commodity price C4. Market Financing	5 n.a.	3 n.a.	6 n.a.	6 n.a.	5 n.a.	5 n.a.	5 n.a.	4 n.a.	3 n.a.	3 n.a.	
<b>-</b>		10	10	10	10	10	10	10	10	10	
Threshold	10										
Threshold	10 Debt servio		enue rati	0			0	7	5	5	
			enue rati 11	<b>o</b> 10	9	8	9				
Baseline A. Alternative Scenarios			enue rati 11 10	<b>o</b> 10 9	9 8	8 7	7	6	4	4	
Baseline A. Alternative Scenarios A1. Key variables at their historical averages in 2019-2029 2/	Debt servio	e-to-rev 5	11	10	9 8	8 7	7	6	4	4	
Baseline A. Alternative Scenarios A1. Key variables at their historical averages in 2019-2029 2/ B. Bound Tests	Debt servio	e-to-rev 5	11	10	9 8 10	8 7 9	9 7 9	6	4	4	
Baseline A. Alternative Scenarios A1. Key variables at their historical averages in 2019-2029 2/ B. Bound Tests B1. Real GDP growth B2. Primary balance	Debt servic	5 5 5 5 5 5	11 10 12 11	10 9 11 11	10 10	9 9	9 10	7 8	5	5 7	
Baseline A. Alternative Scenarios A1. Key variables at their historical averages in 2019-2029 2/ B. Bound Tests B1. Real GDP growth B2. Primary balance B3. Exports	Debt servic	5 5 5 5 5 5 5 5	11 10 12 11 14	10 9 11 11 <b>15</b>	10 10 <b>14</b>	9 9 12	9 10 13	7 8 13	5 6 14	5 7 14	
Baseline A. Alternative Scenarios A1. Key variables at their historical averages in 2019-2029 2/ B. Bound Tests 31. Real GDP growth 32. Primary balance 33. Exports 44. Other flows 3/	Debt servic	5 5 5 5 5 5 5 5 5 5 5 5	11 10 12 11 14 11	10 9 11 11 <b>15</b> 11	10 10 <b>14</b> 10	9 9 12 9	9 10 13 9	7 8 13 8	5 6 <b>14</b> 6	5 7 14 6	
Baseline A. Alternative Scenarios A1. Key variables at their historical averages in 2019-2029 2/ B. Bound Tests B1. Real GDP growth B2. Primary balance B3. Exports 54. Other flows 3/ 55. Depreciation	Debt servic	5 5 5 5 5 5 5 5 5 5 5 6	11 10 12 11 14 11 14	10 9 11 11 <b>15</b> 11 12	10 10 <b>14</b> 10 11	9 9 12 9 10	9 10 13 9 10	7 8 13 8 8	5 6 <b>14</b> 6 5	5 7 14 6 5	
Baseline A. Alternative Scenarios A1. Key variables at their historical averages in 2019-2029 2/ B. Bound Tests B1. Real GDP growth B2. Primary balance B3. Exports B4. Other flows 3/ B5. Depreciation B6. Combination of B1-B5	Debt servic	5 5 5 5 5 5 5 5 5 5 5 5	11 10 12 11 14 11	10 9 11 11 <b>15</b> 11	10 10 <b>14</b> 10	9 9 12 9	9 10 13 9	7 8 13 8	5 6 <b>14</b> 6	5 7 14 6	
Baseline A. Alternative Scenarios A1. Key variables at their historical averages in 2019-2029 2/ B. Bound Tests B1. Real GDP growth B2. Primary balance B3. Exports B4. Other flows 3/ B5. Depreciation B6. Combination of B1-B5 C. Tailored Tests	Debt servic	5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5	11 10 12 11 14 11 14 13	10 9 11 11 <b>15</b> 11 12 12	10 10 <b>14</b> 10 11 11	9 9 12 9 10 10	9 10 13 9 10 10	7 8 13 8 8 10	5 6 <b>14</b> 5 7	5 7 14 6 5 7	
Baseline A. Alternative Scenarios A1. Key variables at their historical averages in 2019-2029 2/ B. Bound Tests B1. Real GDP growth B2. Primary balance B3. Exports B4. Other flows 3/ B5. Depreciation B6. Combination of B1-B5 C. Tailored Tests C1. Combined contingent liabilities	Debt servio 11 11 11 11 11 11 11 11 11	5 5 5 5 5 5 5 6 5 5 5 5 5 5 5 5 5 5 5 5	11 10 12 11 14 11 14 13 11	10 9 11 11 15 11 12 12 11	10 10 <b>14</b> 10 11 11	9 9 12 9 10 10	9 10 13 9 10 10	7 8 13 8 8 10 8	5 6 <b>14</b> 5 7 5	5 7 14 6 5 7 5	
Threshold Baseline A. Alternative Scenarios A.1. Key variables at their historical averages in 2019-2029 2/ B. Bound Tests B.1. Real GDP growth B.2. Primary balance B.3. Exports B.4. Other flows 3/ B5. Depreciation B6. Combination of B1-B5 C. Tailored Tests C1. Combined contingent liabilities C2. Natural disaster C3. Commodity price	Debt servic	5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5	11 10 12 11 14 11 14 13	10 9 11 11 <b>15</b> 11 12 12	10 10 <b>14</b> 10 11 11	9 9 12 9 10 10	9 10 13 9 10 10	7 8 13 8 8 10	5 6 <b>14</b> 5 7	5 7 14 6 5 7	
Baseline A. Alternative Scenarios A1. Key variables at their historical averages in 2019-2029 2/ B. Bound Tests B1. Real GDP growth B2. Primary balance B3. Exports B4. Other flows 3/ B5. Depreciation B6. Combination of B1-B5 C. Tailored Tests C1. Combined contingent liabilities C2. Natural disaster	Debt servic 11 11 11 11 11 11 11 11 11 11 11 11 1	<b>S</b> <b>S</b> <b>S</b> <b>S</b> <b>S</b> <b>S</b> <b>S</b> <b>S</b> <b>S</b> <b>S</b>	11 10 12 11 14 11 14 13 11 n.a.	10 9 11 11 15 11 12 12 11 n.a.	10 10 <b>14</b> 10 11 11 10 n.a.	9 9 12 9 10 10 9 n.a.	9 10 13 9 10 10 9 n.a.	7 8 13 8 10 8 n.a.	5 6 <b>14</b> 5 7 5 n.a.	5 7 14 6 5 7 5 n.a.	
Baseline A. Alternative Scenarios A. Alternative Scenarios A1. Key variables at their historical averages in 2019-2029 2/ B. Bound Tests B1. Real GDP growth B2. Primary balance B3. Exports B4. Other flows 3/ B5. Depreciation B6. Combination of B1-B5 C. Tailored Tests C1. Combined contingent liabilities C2. Natural disaster C3. Commodity price	Debt servio 11 11 11 11 11 11 11 11 11 11 11 11 11	5 5 5 5 5 5 5 5 6 5 6 5 7 8 5 6 5 7 8 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5	11 10 12 11 14 11 14 13 11 n.a. 12	10 9 11 11 15 11 12 12 11 n.a. 12	10 10 <b>14</b> 10 11 11 10 n.a. 11	9 9 12 9 10 10 9 n.a. 9	9 10 13 9 10 10 9 n.a. 10	7 8 13 8 8 10 8 n.a. 8	5 6 <b>14</b> 5 7 5 n.a. 6	5 7 14 5 7 5 n.a. 6	

A bold value indicates a Direction of the threshold.
 Variables include real GDP growth, GDP deflator (in U.S. dollar terms), non-interest current account in percent of GDP, and non-debt creating flows.
 Includes official and private transfers and FDI.

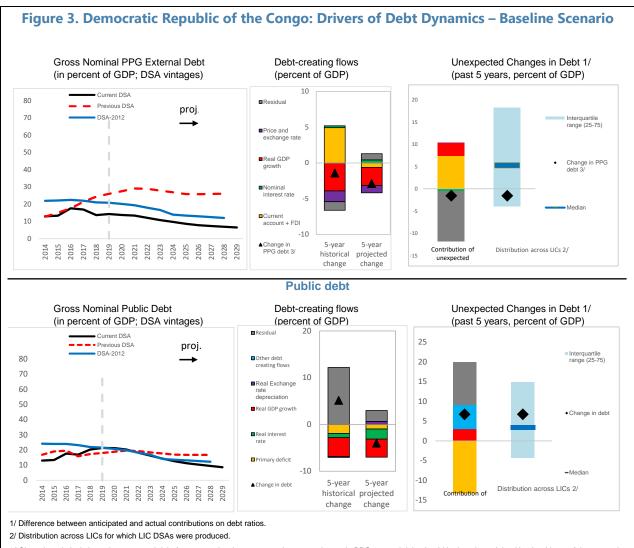
Table 4. Democratic Republic of the Congo: Sensitivity Analysis for Key Indicators of
Public Debt, 2019–2029

	2019	2020	2021	2022	2023	ections 1/ 2024	2025	2026	2027	2028	202
	2019				2023	2024	2023	2020	2021	2020	202
		PV of De	bt-to-GDP	Ratio							
Baseline	16	17	16	14	13	11	9	8	7	7	
A. Alternative Scenarios											
A1. Key variables at their historical averages in 2019-2029 2/	16	14	11	8	5	3	1	-1	-2	-3	
B. Bound Tests											
B1. Real GDP growth	16	18	19	17	16	15	14	13	13	13	
B2. Primary balance	16	21	23	21	18	16	15	13	12	11	
B3. Exports	16	23	32	30	28	26	24	22	20	19	
B4. Other flows 3/	16	19	20	18	16	14	13	11	10	9	
B5. Depreciation	16	18	16	14	12	9	7	6	4	3	
B6. Combination of B1-B5	16	19	18	15	13	11	9	8	7	6	
C. Tailored Tests											
C1. Combined contingent liabilities	16	24	22	20	18	16	14	13	12	11	
C2. Natural disaster	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n
C3. Commodity price	16	18	19	18	18	17	16	16	15	15	
		n.a.				n.a.	n.a.	n.a.	n.a.	n.a.	n
C4. Market Financing	n.a.	(1.d.	n.a.	n.a.	n.a.	ıl.d.	ıl.d.	(1.d.	(1. <b>d</b> .	(l.d.	n
TOTAL public debt benchmark	35	35	35	35	35	35	35	35	35	35	
		PV of Debt	-to-Reven	ie Ratio							
Baseline	139	128	118	100	86	72	63	56	50	47	4
A. Alternative Scenarios											
A1. Key variables at their historical averages in 2019-2029 2/	139	107	82	56	35	19	6	(5)	(13)	(21)	(2
B. Bound Tests											
B1. Real GDP growth	139	135	134	120	109	98	92	89	87	88	8
B2. Primary balance	139	155	168	144	125	109	98	91	84	81	7
B3. Exports	139	172	230	207	188	170	160	151	139	132	11
B4. Other flows 3/	139	140	142	124	108	94	84	77	69	65	5
B5. Depreciation	139	138	120	99	81	63	49	38	28	20	1
B6. Combination of B1-B5	139	140	131	105	87	71	60	53	47	44	3
C. Tailored Tests											
C1. Combined contingent liabilities	139	176	160	137	120	104	94	86	80	77	7
C2. Natural disaster	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.
C3. Commodity price	139	145	144	136	127	116	110	106	103	105	10
C4. Market Financing	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.
Baseline	5	Debt Servic	е- <b>то-кеvе</b> п 21	21	19	19	17	15	13	12	1
A. Alternative Scenarios	5	0	21	21	15	15	.,	15	15	12	
A1. Key variables at their historical averages in 2019-2029 2/	5	5	12	15	12	11	9	7	4	3	
B. Bound Tests											
B1. Real GDP growth	5	6	24	27	27	28	27	26	24	24	2
B2. Primary balance	5	6	40	50	37	29	24	20	17	17	1
B3. Exports	5	6	22	24	22	21	19	19	19	19	1
B4. Other flows 3/	5	6	21	21	20	19	17	16	14	13	1
B5. Depreciation	5	6	23	20	20	19	18	15	14	11	1
B6. Combination of B1-B5	5	6	20	20	23	20	17	15	12	12	1
C. Tailored Tests											
	5	6	54	40	31	26	22	19	15	14	
C1. Combined contingent liabilities		0	54	40	51						
C1. Combined contingent liabilities C2. Natural disaster	na	na	na	na	na	na	na	n a	na	n a	n
C1. Combined contingent liabilities C2. Natural disaster C3. Commodity price	n.a. 5	n.a. 6	n.a. 23	n.a. 23	n.a. 29	n.a. 32	n.a. 31	n.a. 30	n.a. 27	n.a. 27	n. 2

Sources: Country authorities; and staff estimates and projections. 1/ A bold value indicates a breach of the benchmark.

2/ Variables include real GDP growth, GDP deflator and primary deficit in percent of GDP.

3/ Includes official and private transfers and FDI.



3/ Given the relatively low private external debt for average low-income countries, a ppt change in PPG external debt should be largely explained by the drivers of the external debt dynamics equation.