#### **Bangladesh: Poverty Reduction Strategy Paper**

Poverty Reduction Strategy Papers are prepared by member countries in broad consultation with stakeholders and development partners, including the staffs of the World Bank and the IMF. Updated with annual progress reports, they describe the countries macroeconomic, structural, and social policies in support of growth and poverty reduction, as well as associated external financing needs and major sources of financing. This country document for Bangladesh is being available on the IMF website by agreement of the member country as a service to users of the IMF website.

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International Monetary Fund Washington, D.C.



# Steps Towards Change

National Strategy for Accelerated Poverty Reduction II (Revised) FY 2009 – 11

General Economics Division
Planning Commission
Government of the People's Republic of Bangladesh
December 2009

# Steps Towards Change

National Strategy for Accelerated Poverty Reduction II FY 2009 – 11

(Prepared in the light of Election Manifesto of the Bangladesh Awami League 2008)

General Economics Division
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Government of the People's Republic of Bangladesh
December 2009

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# PRIME MINISTER GOVERNMENT OF THE PEOPLE'S REPUBLIC OF BANGLADESH

<u>Message</u>

Our government's aim is to achieve Vision 2021 by implementing economic policies delineated in our Awami League Party's Election Manifesto. Vision 2021 envisages Bangladesh as a middle income country, free from poverty and with healthy growth, stable commodity prices, reduced income and social disparity, secured health and education, entrenched democracy, and capacity to meet the challenges of climate change. The endeavors would be aided by modern information and technology, which also would realize our goal of a "Digital Bangladesh" by 2021.

Since independence, our effort to free Bangladesh from poverty was hindered by disruption of democracy a number of times. The short periods of democracy we experienced, saw some progress in our struggle against poverty, and appreciable success in respect of some of our Millennium Development Goals (MDGs). Now with democracy restored in Bangladesh, our government is confident of freeing our people from poverty and meeting the targeted MDGs, by implementing our economic policies as promised to the people in our Election Manifesto.

In our government's bid to overcome poverty, the General Economics Division (GED) of the Planning Commission has revised the second Poverty Reduction Strategy Paper (PRSP) in the light of our Election Manifesto. The document entitled "Steps Towards Change: National Strategy for Accelerated Poverty Reduction II (FY 2009-11)," or "NSAPR II" is in consonance with Vision 2021 of a middle income Bangladesh with qualitative change in the lives of the people. However, the success of NSAPR II depends on implementation of action plans by all government Ministries and agencies.

I am confident all Ministries and agencies of the government would succeed in achieving the targets of the revised NSAPR II. They would, however, need resource support of our development partners, whom I urge to come forward and join hands with the government in achieving our common goals. Let us together all move forward on the road to a poverty free Bangladesh, to "Sonar Bangladesh" as was envisioned by the Father of the Nation, Bangabandhu Sheikh Mujibur Rahman.

(Sheikh Hasina)

Com Engran





# Message

The second Poverty Reduction Strategy Paper (PRSP-2) of Bangladesh titled 'Steps Towards Change: National Strategy for Accelerated Poverty Reduction (FY 2009-11)' has been revised in the light of the government's development vision and Election Manifesto of the Awami League. It embodies policies as well as strategies for achieving accelerated poverty reduction during FY 2009-11. The revised NSAPR II outlines a comprehensive medium—term strategy for poverty reduction through faster pro-poor economic growth through pro-poor macroeconomic management, creating decent employment opportunities, enhancing productivity and efficiency through science and technology and also in development of small as well as medium scale enterprises. The document also emphasizes on protection of the vulnerable people, regional balance, fundamental human rights, good governance and effective public service delivery. The firm commitment of the government to the Millennium Development Goals (MDGs), the South Asian Development Goals (SDGs) and other international agreements relevant to economic and social development was taken into due consideration during formulating the strategies.

It is evident that the incidence of poverty has been declining in Bangladesh over time. The national head count index of poverty measured by the upper poverty line declined from 56.6 percent in 1991-92 to 40.0 percent in 2005. During the period, urban poverty reduced at a faster rate than rural poverty. At the same time, all indicators of human poverty like life expectancy at birth, infant mortality rate, population having access to drinking water, and adult literacy rate have shown improvements. However, the absolute values of many of the indicators are still high. Household income for all groups has improved, though the distribution has become more unequal.

In achieving faster poverty reduction, the revised NSAPR II puts emphasis on the activities that are targeted to benefit the extreme poor, women in poverty, landless poor and other vulnerable groups. To protect the poor from falling into deeper poverty, five priority areas have been identified in the strategy paper, which include social safety net programmes, food security, disaster management, micro-credit and rural non-farm activities. In this regard, significant budgetary allocation has been made in the revised NSAPR II to expand the Social Safety Net Programmes (SSNPs).

During recent years, climate change has been posing a critical threat to the fight against poverty in Bangladesh. The prevailing high incidence of poverty and population density makes Bangladesh more vulnerable to climate change. Climate change and variability have already been creating adverse impact on the life and livelihoods of a vast population, particularly those who are living in the coastal areas and in the arid and semi-arid regions of the country. A significant proportion of population of the country is likely to be displaced because of climate-induced flooding, tropical cyclones and storm surges. Revised NSAPR II thus emphasizes mainstreaming and strengthening climate change adaptation across various sectors- improved crop production practices, watershed and coastal zone management including aforestation, building cyclone shelters, embankments, improving salinity control measures, public awareness, emphasize climate research, and data collection. Accordingly, a Climate Change Fund with domestic resources has already been created. A multi-donor Trust Fund has also been under process to supplement the government initiatives.

The estimated total resource requirement for implementing the goals and targets set out in revised NSAPR II is Tk. 2,814.81 billion at FY08 prices, most of which will be met from the domestically generated resources. However, there will be a resource gap of around Tk.874.84 billion at FY08 prices or around US\$ 12.50 billion for three years which has to be mobilized from external sources and increasing domestic revenues.

The revised NSAPR II has been prepared after extensive consultations with the stakeholders, academia, researchers, NGOs and civil societies both at the national and regional levels. It is prepared by the General Economics Division (GED) of the Planning Commission as the National Poverty Focal Point (NPFP) with active cooperation from all the Ministries/Divisions and government agencies. Short-term local consultants were hired to assist at the GED for revision of NSAPR II. Since the NSAPR II (FY2009-11) is a policy and strategy document, its implementation will be continuously monitored and it will be updated and adjusted drawing lessons from the practical field.

I congratulate the General Economics Division (GED) of the Planning Commission for successfully revising the document, 'Steps Towards Change: National Strategy for Accelerated Poverty Reduction (FY2009-11)'. I thank BIDS and the members of the 'Independent Committee for monitoring and evaluation of PRS and attainment of MDGs' for their valuable suggestions and cooperation. I am most grateful to the Finance Minister and the Economic Affairs Adviser to the Honorable Prime Minister for their valuable guidance and concerns. I am also grateful to all the participants in the NSAPR II consultation meetings at the national and regional level. I gratefully acknowledge the encouragement of the Honorable Prime Minister towards completing the revised NSAPR II.

Air Vice Marshal (Retd.) A.K. Khandkar

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#### **Foreword**

Following completion of the Fifth Five Year Plan in 2002, the Government of Bangladesh changed its development strategy and adopted PRSP in an attempt to reduce poverty on a fast track basis. The Government vision for 'a Poverty free Bangladesh' is to reduce poverty within the shortest possible time through attaining higher economic growth. In line with its objectives, NSAPR II (FY 2009-11) was approved by the then Caretaker Government in 2008. Present Democratic Government came to power in January, 2009 and decided to align the NSAPR II in line with its development vision and election manifesto in terms of poverty reduction, economic growth, efficiency through use of science and technology as well as other socioeconomic goals. In this regard, General Economics Division (GED) of the Planning Commission as the National Poverty Focal Point with cooperation from all the Ministries/Divisions and government agencies has revised the NSAPR II.

The poverty reduction strategy framework of the revised NSAPR II is based on the reality of multidimensionality of poverty and takes into account the dynamics of the socio-economic factors that reinforce and perpetuate poverty in the country. The strategy framework consists of five strategic blocks and five supporting strategies, these are: (i) macroeconomic environment for pro-poor growth; (ii) critical areas for pro-poor growth; (iii) essential infrastructure for pro-poor growth; (iv) social protection for the vulnerable; and (v) human development. The supporting strategies, on the other hand, comprise of: (i) ensuring participation, social inclusion, and empowerment; (ii) promoting good governance; (iii) ensuring efficient delivery of public services; (iv) caring for environment and tackling climate change; and (v) enhancing productivity and efficiency through science and technology.

The NSAPR II which has been revised in the light of the government's development vision and the Election Manifesto also emphasizes the aspect of policy continuity. In this respect, due considerations have been given to the Millennium Development Goals (MDGs) and the SAARC Development Goals (SDGs) as well as the need for sustained efforts towards achieving these goals.

The revised NSAPR II has been prepared after extensive consultations with the members of 'Independent PRS and MDGs Monitoring Committee', Ministries/Divisions and Sector Divisions of the Planning Commission, academia, researchers, NGOs, civil societies and other relevant stakeholders. Draft NSAPR II was placed in the Cabinet on 9 Sept 2009. It was also placed in the National Parliament on 15 Sept 2009 for comments and discussion by the people's representatives. This is the first time in Bangladesh that a national document of this kind has been placed before the Parliament.

I am most grateful to the Hon'ble Planning Minister and the Economic Affairs Adviser to the Hon'ble Prime Minister for their valuable guidance in revising the NSAPR II and encouragement to complete the document in line with government's development philosophy. I am also very much grateful to the Hon'ble Finance Minister for his valuable suggestions. My heartfelt gratitude goes to the members of 'Independent Committee for Monitoring and Evaluation of PRS and Attainment of MDGs' for their effective guidance and suggestions. I extend my tributes to the concerned members of the Parliament for their discussion and suggestions on revised NSAPR II. I also appreciate the thoughtful comments provided by the development partners in Bangladesh. Finally, I express my deep gratitude to the BIDS for their active support in finalizing the revised NSAPR II. Thanks are also due to my colleagues in the Division who worked hard to make the document available in time. I owe to all of them.

December, 2009

Professor Dr. Shamsul Alam Member

General Economics Division (GED)
Planning Commission

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#### **Abbreviations**

ACC Anti- Corruption Commission
ADB Asian Development Bank

ADP Annual Development Programme
ADR Alternative Dispute Resolution

AIDS Acquired Immune Deficiency Syndrome

AMC Alternative Medical Care

ANC Ante-Natal Care

AQMP Air Quality Monitoring Project
ARI Acute Respiratory Infection

ARISE Appropriate Resources for Improving Street Children Improvement Project

ASA Association for Social Advancement

BADC Bangladesh Agricultural Development Corporation

BAEC Bangladesh Atomic Energy Commission

BANBEIS Bangladesh Bureau of Educational Information and Statistics

BANSDOC Bangladesh National Scientific & Technical Documentation Centre

BAPEX Bangladesh Petrolem Exploration and Production Company Limited

BARC Bangladesh Agricultural Research Council
BARD Bangladesh Academy for Rural Development
BARI Bangladesh Agricultural Research Institute

BAU Bangladesh Agricultural University

BB Bangladesh Bank

BBS Bangladesh Bureau of Statistics

BCAS Bangladesh Centre for Advanced Studies
BCC Behaviour Change Communication

BSCIC Bangladesh Small & Cottage Industries Corporation
BCSIR Bangladesh Council of Scientific and Industrial Research

BDHS Bangladesh Demographic and Health Survey
BERC Bangladesh Energy Regulatory Commission

BFTI Bangladesh Foreign Trade Institute

BGMEA Bangladesh Garments Manufacturers and Exporters Association

BIDS Bangladesh Institute of Development Studies
BIFT Bangladesh Institute of Fashion and Technology

BIM Bangladesh Institute of Management

BIMAN Biman Bangladesh Airlines

BIMSTEC Bay of Bengal Initiative for Multi-Sectoral Technical and Economic Cooperation

BINP Bangladesh Integrated Nutrition Programme

BITAC Bangladesh Industrial and Technical Assistance Centre

BIWTA Bangladesh Inland Water Transport Authority
BIWTC Bangladesh Inland Water Transport Corporation

BKB Bangladesh Krishi Bank

BMA Bangladesh Medical Association
BMD Bangladesh Metrological Department
BMDC Bangladesh Medical and Dental Council

BMET Bureau of Manpower, Employment and Training

BNC Bangladesh Nursing Council
BNS Bangladesh Naval Ship
BOI Board of Investment
BOT Build, Operate & Transfer

BPC Bangladesh Pharmacy Council
BPC Bangladesh Petroleum Corporation
BPDB Bangladesh Power Development Board

BPI Bangladesh Parjatan Institute
BPO Bangladesh Post Office
BR Bangladesh Railway

BRAC Bangladesh Rural Advancement Committee
BRDB Bangladesh Rural Development Board
BRRI International Rice Research Institute
BRTC Bangladesh Road Transport Corporation

BSCIC Bangladesh Small & Cottage Industries Corporation

BSTI Bangladesh Standards and Testing Institute
BTRC Bangladesh Telecom Regulatory Commission
BTTB Bangladesh Telephone and Telegraph Board

BUET Bangladesh University of Engineering and Technology

BWDB Bangladesh Water Development Board CBD Convention on Biological Diversity

CBN Cost of Basic Needs

CBO Community Based Organization
CBR Community Based Rehabilitation

CC Community Clinic

CCCI Chittagong Chamber of Commerce and Industries

CCD Convention to Combat Desertification

CCDB Christian Commission for Development in Bangladesh

CDs Communicable Diseases
CDD Control of Diarrhoeal Disease

CDMP Comprehensive Disaster Management Programme

CDSP Char Development and Settlement Project

CEDAW Convention on the Elimination of All Forms of Discrimination Against Women

CEGIS Centre for Environmental and Geographic Information Services

CEmOC Comprehensive Emergency Obstetrical Care

CETP Common Effluent Treatment Plant

CFL Compact Fluorescent Lamp

CGAP Consultative Group to Assist the Poor

CHT Chittagong Hill Tracts

CICS Computerized Inventory Control System

CIPRAD Centre for Indigenous Peoples Research and Development

CL Child Labour

CMCA Case Management and Court Administration

CMSD Central Medical Store Depots
CNC Community Nutrition Centre
CNG Compressed Natural Gas

CNP Community Nutrition Programme

CPA Chittagong Port Authority
CPD Centre for Policy Dialogue

CPP Cyclone Preparedness Programme
CPR Contraceptive Prevalence Rate
CPRs Common Property Resources

CRA Community Risk Assessment

CRC Convention on the Rights of the Child CSBA Community Skilled Birth Attendants

CSDDWS Committee for Speedy Dissemination of Disaster Related Warning Signal

CSE Chittagong Security Exchange
CSO Community Support Organisation
CSR Corporate Social Responsibility

CTMS Computerized Terminal Management
CZPDC Central Zone Power Distribution Company
DAE Department of Agricultural Extension
DAM Department of Agricultural Marketing

DCCI Dhaka Chamber of Commerce and Industries

DDA Department of Drug Administration
DDC Development Design Consultants
DEA Decentralised Action Research
DESA Dhaka Electric Supply Authority
DESCO Dhaka Electric Supply Company

DFP Department of Films and Publications/Directorate of Family Planning

DGFP Directorate General of Family Planning
DGHS Directorate General of Health Services
DHS Demographic and Health Survey

DIFE Department of Inspection for Factories and Establishments

DLS Department of Livestock Services

DM Disaster Management

DMB Disaster Management Bureau

DMFAS Debt Management Financial Analysis System
DMIC Disaster Management Information Centre

DMTATF Disaster Management Training and Public Awareness Building Task Force

DOE Directorate of Environment
DOF Department of Fisheries

DOTS Directly Observed Treatment Short course

DPDT Department of Patent, Design and Trademark

DPHE Department of Public Health Engineering

DPP Development Project Proforma

DRR Disaster Risk Reduction
DSL Digital Subscriber Line
DTW Deep Tube Well

DYD Department of Youth Development

ECA Ecologically Critical Area

ECC Environmental Clearance Certificate
ECDP Early Childhood Development Programme

ECNWRC Executive Committee of the National Water Resources Council

E-governance Electronic governance

EGWS Electricity, Gas and Water Sector
EIA Environmental Impact Assessment
EMP Environmental Management Plan

EMTAP Economic Management of Technical Assistance Project

EmOC Emergency Obstetrical Care

EPB Export Promotion Bureau
EPZ Export Processing Zone
ERD Economic Relations Division
ESD Essential Service Delivery
ETP Effluent Treatment Plant

EU European Union

EPI Expanded Programme on Immunization

FCD Flood Control and Drainage

FD Finance Division

FDI Foreign Direct Investment

FEMA Federal Emergency Management Agency

FFW Food For Works

FIAC Farmer's Information and Advisory Centre

FIQC Fish Quality Control FMD Foot-and-Mouth Disease

FP Family Planning

GCM Growth Centre Market
GDP Gross Domestic Product
GED General Economics Division

GHG Green House Gas

GIS Geographic Information Systems

GM Genetically Modified

GMP Growth Monitoring and Promotion GMOs Genetically Modified Organisms

GNP Gross National Product GOB Government of Bangladesh

GPWM Guideline for Participatory Water Management

GR Gratuitous Relief
GW Ground Water

H&FWC Health and Family Welfare Centre

HIES Household Income and Expenditure Survey

HIV Human Immune Virus

HNPSP Health, Nutrition and Population Sector Programme

HQ Headquarter

HRD Human Resources Development HSC Higher Secondary Certificate HYV High Yielding Variety

IAEA International Atomic Energy Authority

ICD Inland Container Depot.

ICT Information and Communication Technology

ICT Inland Container Terminal

ICTPs International Conventions, Treaties and Protocols

ICZM Integrated Coastal Zone Management

IDCOL Infrastructure Development Company Limited.
IEM Information, Education and Monitoring
IFC International Finance Corporation.

IFC International Finance Corporation.IGAs Income Generating ActivitiesILO International Labour Organization

IMCI Integrated Management of Child Illness

IMDMCC Inter Ministerial Disaster Management Co-ordination Committee

IMED Implementation Monitoring and Evaluation Division

IMR Infant Mortality Rate

IMTP Integrated Multi-Modal Transport Plan

IOC International Oil Companies

IPEC International Programme on the Elimination of Child Labour

**IPHN** Institute of Public Health Nutrition IPM Integrated Pest Management **IPR** Intellectual Property Rights **IRIs** Industrial Relations Institutes ΙT Information Technology IWM Institute of Water Modelling IWT Inland Water Transport. **JCS** Joint Coopeartion Strategy

JPUF Jatiya Pratibandhi Unnayan Foundation

KGF Krishi Gabeshana Foundation

km Kilo meter
KWh Kilowatt hours
LAN Local Area Network
LDC Least Developed Countries

LFPR Labour Force Participation Rate

LG Local Government

LGD Local Government Division

LGED Local Government Engineering Department
LMIS Logistics Management Information System

LPG Liquefied Petroleum Gas
LGIs Local Government Institutions
MDGs Millennium Development Goals
M&E Monitoring and Evaluation
MFA Ministry of Foreign Affairs
MFA Multi-Fibre Arrangements
MFI Micro Finance Institution

MIDAS Micro Industries Development Assistance Society

MIS Management Information System
MLE Ministry of Labour and Employment

MMR Maternal Mortality rate
MNCs Multinational Corporations
MoA Ministry of Agriculture

MoCAT Ministry of Civil Aviation and Tourism

MoC Ministry of Communication
MoC Ministry of Commerce.

MoCHTA Ministry of Chittagong Hill Tracts Affairs

MoE Ministry of Establishment MoE Ministry of Education

MoEWOE Ministry of Expatriates Welfare and Overseas Employment

MoEF Ministry of Environment and Forest

MoPEMR Ministry of Power, Energy and Mineral Resources

MoF Ministry of Finance

MoFDM Ministry of Food and Disaster Management

MoFL Ministry of Fisheries and Livestock

MoHA Ministry of Home Affairs

MoHFW Ministry of Health and Family Welfare

MoIn Ministry of Industries

MoI Ministry of Infromation

MoTJ Ministry of Textiles and Jute

MoL Ministry of Land

MoLE Ministry of Labour & Employment

MoLGRD&C Ministry of Local Government, Rural Development and Cooperatives

MoLJ&PA Ministry of Law, Justice & Parliament Affairs

MoP Ministry of Planning

MoPME Ministry of Primary and Mass Education

MoRA Ministry of Religious Affairs

MoP&T Ministry of Post and Telecommunication

MoS Ministry of Shipping

MoSICT Ministry of Science and Information & Communication Technology

MoSW Ministry of Social Welfare

MoU Memorandum of Understanding
MoWCA Ministry of Women & Children Affairs

MoWR Ministry of Water Resources
MPA Mongla Port Authority
MP Member of Parliament

MSME Micro, Small, and Medium Enterprise

MT Metric Ton

MTBF Medium Term Budgetary Framework
MTMF Medium Term Macroeconomic Framework

MV Motor Vessel MW Mega Watt

NAP National Action Plan

NAPA National Adaptation Programme of Action NARS National Agricultural Research System

NBR National Board of Revenue

NBSAP National Bio-diversity Strategy and Action Plan

NCBs Nationalized Commercial Banks NCDs Non-Communicable Diseases

NCSDT National Council for Skill Development and Training

NCT Newmooring Container Terminal

NCTB National Curriculum & Textbook Board
NCWD National Council for Women's Development
NDMC National Disaster Management Council

NDP National Drug Policy

NEMAP National Environment Management Action Plan NEMEW National Electro-Medical Equipment Workshop

NEP National Emergency Policy NER National Enrollment Rate NFE Non Formal Education NGO Non-Government Organization

NGOAB Non Governmental Organization Affairs Bureau

NGOCC Non Governmental Organization Coordination Committee

NHRC National Human Rights Commission NIB National Institute of Biotechnology

NMC National Monitoring Centre NNP National Nutrition Programme

NPA National Plan of Action NPFP National Poverty Focal Point

NPL Non Performing loan

NPWA National Policy for Women's Advancement NRDC National Rural Development Council

NSAPR National Strategy for Accelerated Poverty Reduction

NSC National Steering Committee NWMP National Water Management Plan

NWP National Water Policy NWR National Water Resources O&M Operation and Maintenance

OMS Open Market Sales

OSH Occupational Safety and Health

PAs Protected Areas
PBS Palli Bidhyut Samity
PCB Printed Circuit-Board

PCJSS Parbatya Chattagram Jana Sanghati Samiti

PCU Project Coordination Unit PDB Power Development Board

PDBF Palli Daridra Bimochon Foundation

PFA Platform for Action

PFIs Partner Finance Institutions
PGD Post Graduate Degree
PHC Primary Health Care

PKSF Palli Karma Sahayak Foundation

PLAGE Policy Leadership and Advocacy for Gender Equality

PLC Public Limited Company

PLMC Procurement and Logistics Management Cell

PNC Post-Natal Care
PM Prime Minister

PPP Public Private Partnership
PRA Participatory Rural Appraisal
PRS Poverty Reduction Strategy

PRSP Poverty Reduction Strategy Paper
PSC Public Service Commission:
PSC Production Sharing Contract
PSD Private Sector Development
PSI Pre-Shipment Inspection

PSTN Public Service Telephone Network

PV Photovoltaic

R&D Research and Development

RCC Reinforced Cement Concrete
REB Rural Electrification Board

REOPA Rural Employment Opportunity for Protection of Public Property

RHD Roads And Highways Department

RMC Rural Mother Centre
RMG Readymade Garments
RNFA Rural Non-Farm Activities
RNFE Rural Non-Farm Enterprises
RNFS Rural Non-farm Sector
RO-RO Roll On Roll Off

RRAP Risk Reduction Action Planning RRC Regulatory Reforms Commission

RRI River Research Institute

SAARC South Asian Association for Regional Cooperation

SAFTA South Asia Free Trade Agreement

SBA School Based Assessment SBA Skilled Birth Attendants

SCITI Small and Cottage Industries Training Institute

SDGs SAARC Development Goals

SDNBD Sustainable Development Networking Programme

SEC Security Exchange Commission

SEDF Small Enterprise Development Facility

SEF Small Enterprise Fund

SEID Socio Economic Infrastructure Division

SEZ Special Economic Zone

SHED Society for Environment and Human Development

SHS Solar Home System
SIA Social Impact Assessment
SICT Support to ICT Task Force

SIDR Name of the disastrous cyclone (Bangladesh, 2007)

SME Small and Medium Enterprises
SMEF Small and Medium Enterprises Fund

SMESDP Small and Medium Enterprises Support and Development Programme

SMEWP Small Enterprise Web Portal

SMF State Medical faculty

SMTQ Standard, Metrology, Test and Quality

SOD Standing Orders on Disaster
SOEs State-Owned Enterprises
SOP Standing Operating Procedure
SPM Suspended Particulate Matters
SPS Samitage and Phyto S

SPS Samitac... and Phyto S
SPM Sanitary and Phyto-Sanitary
SSC Secondary School Certificate
SSEP Smiling Sun Franchise Program
SSNP Social Safety Net Programme
STD Sexually Transmitted Disease

SZPDC South Zone Power Distribution Company Limited

TB Tuberculosis

TEU Twenty Equivalent Unit TFP Total Factor Productivity. TNA Training Needs Assessment

TOE Table of Equipments

TPC Tripartite Productivity Committee TPP Technical Project Proforma/Proposal.

TR Test Relief

TRM Tidal River Management **TSCs** Technical Schools and Colleges TTCs **Technical Training Centres** 

**TVET** Technical and Vocational Education and Training

**UFC** Unaccounted for Gas

**UGC** University Grants Commission **UHC** Upazila Health Complex

**UHFWC** Union Health and Facmily Welfare Centre

UN United Nations

UNCAC United Nations Convention Against Corruption United Nations Development Programme **UNDP UPHCP** Urban Primary Health Care Project

VAT Value Added Tax

VAW Violence against Women

VGD Vulnerable Group Development VGF Vulnerable Group Feeding

WARPO Water Resources Planning Organization WASA Water Supply and Sewerage Authority

WEDP Women Entrepreneurs Development Programme

WEEH Women's Empowerment through Employment and Health

WEF Women Entrepreneurs Forum WFCL Worst Form of Child Labour WFP World Food Programme WHO World Health Organization WID Women in Development WMF Water Management Federation WMG

WMIP Water Management Improvement Project

Water Management Group

WMO Water Management Organization

WSIS World Summit on the Information Society

WTO World Trade Organization WWF Workers Welfare Fund

WZPDC West Zone Power Distribution Company Limited

### **Executive Summary**

#### 1. The Development Vision

The present government has placed elimination of poverty and inequity at the forefront of its development strategy. The development vision of the current government as reflected in its Election Manifesto necessitated a revision of the second NSAPR (FY2009-FY11) prepared by the immediate past interim government. An unelected government, its task was to hold election and hand over power to a democratic government; it lacked the public mandate to commit to any long term policy.

In accordance with the Election Manifesto, the thrust has now shifted to putting Bangladesh into a trajectory of high performing growth, stabilizing commodity prices, minimizing income and human poverty, securing health and education for all, enhancing creativity and human capacity, establishing social justice, reducing social disparity, achieving capacity to tackle the adverse effects of climate change, and firmly rooting democracy in the political arena. It is stipulated that developments in information and communication technology will take the country to new heights of excellence, giving a new identity branded as Digital Bangladesh. These wide ranging social, economic, political and technological changes constitute the Charter of Change as enunciated in the Election Manifesto.

The government has also adopted a long term vision for the development of the country which will be reflected in the long term Perspective Plan (2010-2021), under preparation by the government. For realizing the Vision, the government would start the implementation of the Sixth Five Year Plan (FY:2011-2015) from July 2010. The present NSAPR II (revised) shall remain in force until FY11 and its performance will be reviewed each year in normal course. Eventually, the time frame for MTBF (medium term budget framework) shall be extended from three to five years, which shall facilitate continuation of spill over projects or programmes as well as inclusion of new ones.

In the light of the long term vision, the government has identified five priority areas for medium term action: (i) maintenance of macroeconomic stability and control over commodity price hike in the face of the present global economic crisis; (ii) effective action against corruption; (iii) sufficiency in power and energy; (iv) elimination of poverty and inequality; and (v) establishment of good governance.

#### 1.1 Progress in Attaining MDGs

Bangladesh has made significant progress towards attaining the MDGs by 2015. Bangladesh has successfully achieved gender parity in primary and secondary education. The country is on track to achieve the targets of halving the proportion of people living below the poverty line and suffering from hunger, net enrolment ratio in primary education, and reduction of child mortality. There are some lagging areas like primary school completion rate, adult literacy rate, access to safe drinking water by the rural people, and maternal mortality ratio which indicate the need for sustained government efforts and generous donor support.

#### 1.2 Poverty Reduction Strategy Framework

The poverty reduction strategy framework of NSAPR II (revised) consists of five strategic blocks and five supporting strategies. The strategic blocks are: (i) macroeconomic environment for pro-poor growth; (ii) critical areas for pro-poor growth; (iii) essential infrastructure for pro-poor growth; (iv) social protection for the vulnerable; and (v) human

development. The supporting strategies comprise: (i) ensuring participation, social inclusion, and empowerment; (ii) promoting good governance; (iii) ensuring efficient delivery of public services; (iv) caring for environment and tackling climate change; and (v) enhancing productivity and efficiency through science and technology. The critical concern of the strategy is to achieve higher growth as well as equity and poverty reduction simultaneously. In this context, the focus is on agriculture and rural life, expansion of social safety nets for the ultra poor and targeted approach towards employment generation.

#### 1.3 Key Issues for Pro-Poor Growth

The strategy will be sustained by defining appropriate roles of the public and private sectors and encouraging public private partnerships (PPP); focusing on the key sources of growth and providing fiscal stimulus to counter the effects of global recession; ensuring regional balance in development; promoting decentralized growth with broad public participation, growth of rural towns and semi-urban areas outside the municipal areas and growth of the meso-economy; reducing population growth and reaping the benefit of demographic dividend; focusing on women's advancement and rights; strengthening safety nets programmes; and ensuring environmental protection and protection from the adverse effects of global warming and climate change.

#### 2. Progress in Poverty Reduction

The incidence of poverty has been declining in Bangladesh. The national head count index of poverty measured by the upper poverty line declined from 56.6 percent in 1991-92 to 40.0 percent in 2005. During the period, urban poverty reduced at a faster rate than rural poverty. At the same time, all indicators of human poverty like life expectancy at birth, infant mortality rate, population having access to drinking water, and adult literacy rate have shown improvements. However, the absolute values of many of the indicators are still high. Household income for all groups has improved, though the distribution has become more unequal.

#### 2.1 Vulnerability of Women

There are some special aspects to women's poverty. The total number of poor women is higher than that of poor men. Various micro studies indicate that the 'hardcore' poor are largely women. The proportion of ultra poor (intake of 1,600 k.cal/person/day) and extreme poor (intake of 1,805 k.cal/person/day) is higher for female-headed households than male-headed ones. The special features of women's poverty require a gender perspective in the pro-poor growth strategy.

#### 2.2 Persistence of Regional Variation

Sharp regional contrasts exist in the incidence of poverty. In 2005, the poverty headcount ranged from a low of 32 percent in Dhaka and 34 percent in Chittagong and Sylhet divisions to over 50 percent in Barisal and Rajshahi divisions. Poverty measured by the lower poverty line gives a similar picture. Special policy measures are needed to accelerate poverty reduction in the regions lagging behind.

#### 2.3 Extreme and Chronic Poverty

The latest BBS data show that 19.5 percent of the country's population suffers from extreme poverty. People living in remote and vulnerable areas like river banks and char areas, remote hilly areas, and certain groups of indigenous and disadvantaged people are the usual victims of extreme poverty. About 25-30 million people live in chronic poverty.

Investment in infrastructure, creation of employment opportunities in the lean period, and increased coverage of social safety net programmes will improve their poverty situation.

#### 2.4 Medium Term Macroeconomic Framework

The medium term macroeconomic framework takes into account the adverse impact of the global economic slowdown and reflects the election pledges of the government to tackle the impact of global recession, maintain macroeconomic stability, and steer the economy to recovery and move to higher growth. The projections reflect a cautiously optimistic scenario that is consistent with recent trends and takes into account the commitment of the government to reduce poverty and inequity.

Annual GDP growth is projected to be 6.0 percent in FY10, 6.7 percent in FY11, and 7.2 percent in FY12. These growth targets are consistent with the Election Manifesto, which sets GDP growth at 8.0 percent by 2013 and 10.0 percent by the year 2017. Inflation rate is projected to decline during the revised NSAPR II period, investment/GDP is projected to improve in FY11 after sluggish growth in FY10, revenue/GDP and government expenditure/GDP are projected to improve in FY10 and FY11. However, the budget deficit will also increase in next two years. In the external sector, both import and export growth would be higher in FY10 and FY11.

#### 3. Roadmap for Pro-Poor Growth: Strategic Blocks

#### 3.1 Macroeconomic Environment for Pro-poor Economic Growth

The macroeconomy faces several risks and challenges in the coming two years-reversing the slide in the growth rate, increasing the investment/GDP ratio, sustaining the momentum in revenue growth, improving export performance, sustaining remittance growth, providing productive employment to the growing labour force, and ensuring food security.

The government has taken steps to balance its policies to meet short term exigencies and long term development needs. A fiscal stimulus package was undertaken in April 2009 to support agriculture, export and power sector and provide enhanced social security. The FY10 budget has adopted special measures and support package for minimizing the adverse impact of the global economic slowdown. The Bangladesh Bank has advised the commercial banks to reduce their lending rate to 13 percent to support agriculture, large and medium enterprises, housing and trade finance. The government will continue to provide such support to mitigate the impact of recession in the short term.

**3.2 Key Thrusts of Macroeconomic Policy:** Higher economic growth will require (i) increased accumulation of capital facilitated by reductions in the cost of borrowing and improvement in total factor productivity; (ii) promoting growth of sectors(broadly defined) like agriculture, industry and services focusing on the more pro-poor segments of the sectors; and (iii) improved business and investment climate.

The fiscal policy will focus on macroeconomic stability and pro-poor economic growth while safeguarding the economy from international shocks like the current global melt down, ensuring food security, and encouraging social inclusion. This will be achieved through raising revenue, reordering public expenditure to more productive and social sectors, and improving efficiency of expenditure.

Financial sector will be reformed to make financial intermediation in the development process more efficient. The Bangladesh Bank will continue to pursue such monetary policy that would reduce inflation and promote higher growth through maintaining an adequate flow of credit to productive activities and providing refinance support for income and employment generating priority sectors including agriculture and SMEs. The efforts will also

aim at keeping bank's lending rate as well as interest rate spread lower, and maintaining a stable and competitive real exchange rate avoiding undesirable fluctuations.

The external sector policy will be geared to sustain export growth, enhance remittance flows, and ensure increasing flow of imports required to attain the targeted growth rate of the economy and meet consumer demand.

#### 3.3 Critical Areas for Pro-Poor Growth

Small and Medium Enterprises (SMEs) Development: The SMEs will play a pivotal role in achieving the national goal of accelerated pro-poor growth. The government will, through its policy support to the SMEs, play the role of a facilitator to provide them a level playing field. The policies and strategies for promoting SMEs growth and competitiveness will be formulated to address the multiple constraints and challenges facing SMEs based on a comprehensive and inclusive credit policy, human resources development focusing on fostering the entrepreneurial spirit, technology and product quality and standards, subcontracting, production networking, access to markets, gender sensitivity, regional spread, and policy coordination and cooperation.

**Promoting Decent Employment:** The government will undertake job creation programmes for those who are by-passed by the normal growth process. The government will introduce a programme entitled Employment Generation for the Hard Core Poor in FY10 which is estimated to create 4.9 million man-months of employment. The government is also planning to widen the existing SSN programmes. Employment will be created also through public works programmes, micro-credit and employment-based social safety nets.

A comprehensive employment guideline will be formulated with the following core components: (i) creating employment opportunities in rural economy, (ii) creating employment opportunities for wage labour in industries, (iii) providing credit and training for self-employment, (iv) promoting subcontracting arrangements between large and SMEs, and (v) providing special training arrangements for facilitating export of labour. The labour policy will be reviewed with a view to re-defining minimum wage, removal of discrepancy between male and female wages for same work and productivity, and better protection of the rights of workers and trade unions.

Environment for Private Sector Development: The government has introduced a broad range of policy and institutional changes having positive impact on private sector development. Enhanced efforts will be made to support the private sector-led development during the revised NSAPR II through maintaining macroeconomic stability to provide a conducive environment for private investment, removing infrastructural constraints, creating a deeper and more efficient financial sector, developing best practices for microfinance, developing the capital market, addressing skills shortages in the labour market, promoting regulatory transparency, improving access to land for private enterprises, promoting development of economic zones, technology development, women entrepreneurship development, promoting corporate social responsibility, promoting public-private dialogue, and competition.

Agriculture: The challenges of improved performance in the agricultural sector will be addressed through a set of policies and strategies in the NSAPR II (revised) period. In the crop sub-sector, the strategies will focus on productivity gains, diversification to high value crops, market based input distribution along with effective monitoring, biotechnology research and development, technology generation and dissemination, strengthening of NARS institutes, demand-driven agricultural extension, revamping the agricultural marketing system, agro-processing activities, creating employment opportunities especially for women, increasing cropping intensity through diversification to high value crops, creating enabling agri-business development services and market opportunities both for

domestic and international markets, promoting small and medium enterprises, export promotion and development of AEZ-based technology, climate change adaptive technology, extension of irrigation, flood protection and drainage coverage, and agricultural subsidy.

The overall strategy of fisheries sub-sector development envisages intensification of aquaculture by species and ecosystems, addition of export-oriented species, ensuring biodiversity and preserving natural breeding grounds, product diversification, value addition, development of appropriate marketing infrastructure strengthening the capacity of the Department of Fisheries (DoF), promoting cooperation among the key actors such as NGOs, private sector entrepreneurs and community based fishing groups and enhancing productivity of all khas ponds and water bodies.

Livestock: In the livestock subsector strategies will focus on dairy development and meat production, poultry development, veterinary services and animal health, feeds and animal management, breed development, hides and skins, marketing of livestock products, demand-led extension services and assured marketing facilities for poultry and milk products, international trade management, access to credit and insurance and institutional development for research and extension, for livestock and poultry development in the country. The Department of Livestock Services (DLS) and Bangladesh Livestock Research Institute (BLRI) will play a supportive role for private sector development in the subsector.

**Forestry:** In the forestry subsector strategies will focus on development and management of protected areas (PAs), eco-parks, botanical gardens and safari parks under a reformed legal framework, ensuring both in-situ and ex-situ conservation in the country, co-management in five out of 19 PAs, wildlife protection, sustainable management of enhancing access of the poor to public commons, conducting National forest assessment and periodic forest inventory, and building forest resources through afforestation.

**Rural Development:** The National Rural Development Council (NRDC), headed by the Prime Minister, will be formed to provide guidelines for implementing the rural development policy. A national steering committee will be formed to assist the NRDC and follow up policy implementations. Steps are underway to set up the Policy and Strategy Formulation Unit (PSFU) to implement the National Rural Development Policy 2001 for which a project has been undertaken for the period 2009-2013.

Water Resources Development and Management: The strategies of water resources development and management will be grouped under six major heads: (i) dredging the main rivers and their development for the multipurpose use of water resources, management for navigation, erosion control, and development of hydropower; (ii) flood protection and storm-water drainage measures will be undertaken with the rehabilitation and maintenance of existing FCD and FCDI systems in a participatory manner and protection of rural and urban areas from floods; (iii) disaster management programmes will include provisions of cyclone protection, early warning and forecasting systems with adequate lead time, flood proofing shelters, control of riverbank erosion, drought management and rationalization of groundwater resources and climate change adaptation; (iv) adequate provisions will be made for water management for agriculture through public sector irrigation development and flood management and drainage; (v) protection of the natural environment and aquatic resources will be ensured with water pollution monitoring and control, water management for fisheries and ecologically sensitive areas and raising awareness of all stakeholders to support environmental measures; and (vi) development of institutions in the water sector will be ensured.

Land Use Policy and Management: Land use policy will ensure optimal use of land resources and delivery of land related services to the people through modernized and efficient land administration. The strategies are: (a) computerisation of the land records and land management system, (b) allotment of agricultural Khas land to landless and asset less people to improve their living conditions, (c) ensuring planned use of land through enforcement of the provisions of the existing laws and promulgation of new laws, (d) ensuring proper management of jalmahal, balumahal and other mahals for poverty reduction, (e) protection and conservation of wet lands, hilly areas, tea gardens, and rubber gardens, and (f) taking measures to help accretion of coastal land.

**Urban Development:** Urbanization has incidental growth promotion and poverty reduction potential but puts heavy pressure on the development of utilities to meet demand for a rapidly growing urban population. The urbanization policy would encompass spatial, economic, social, cultural, aesthetic and environmental aspects of urban life directed towards achieving an urban society free from hunger and poverty with ample access to education, health, shelter, and basic services and a secure and liveable environment at home and workplace. It will be a society sensitive to women, children and the aged.

#### 3.4 Essential Infrastructure for Pro-Poor Growth

**Power and Energy:** The supply of quality and reliable power at affordable prices to the people will be ensured through system expansion with a prudent least cost plan, efficiency improvement through institutional and structural reform and establishment of commercial arrangements among the sector entities. Balanced development of generation, transmission and distribution of electricity will be ensured. Electricity generation will focus on completion of under construction plants, installation of new plants, utilization of full capacity of existing plants through rehabilitation, scheduled maintenance and overhauling, and human resource development., review of Captive Power Policy to remove all barriers.

The vision of the power sector is to provide access to affordable and reliable electricity to all citizens of Bangladesh by 2021. The supply of quality and reliable power at an affordable price will be ensured through system expansion with a prudent least cost plan, efficiency improvement through institutional and structural reform and establishment of commercial arrangement among the sector entities. Electricity generation will be raised to 7,000 MW by 2013, 8,000 MW by 2015 and 20,000 MW by 2021.

The existing National Energy Policy (NEP) is being updated to provide guidelines for achieving energy security for the country. An action plan will be worked out to improve the operational and financial performance of Petrobangla and its subsidiaries. The policy for public-private partnership for operating companies of Petrobangla will be formulated so that both domestic and foreign entrepreneurs may participate.

The major strategies to meet the demand for petroleum products will include increasing the LPG bottling capacity and increasing the refining capacity, expansion of the storage capacity of petroleum products, improvement of the distribution system by putting a second oil installation, and enhancement of the capability to handle large vessels to reduce losses in import operations.

For renewable energy, the main goal is to develop, disseminate, promote and extend the renewable energy technology to the rural people to meet their energy needs for lighting and cooking purposes by using sustainable and inexhaustible environment friendly renewable

energy sources. The National Coal Policy is being formulated for development of coal to meet the growing energy demand.

**Transport:** The goal of road transport is to achieve a well-maintained, cost effective and safe road network connecting all parts of the country and to establish cross-border links. The development of road sector emphasizes: (i) capacity expansion through construction of tunnel, (ii) four laning of existing important highways. (iii) Construction of major bridges, (iv) development of road corridor and border roads to facilitate sub-regional trade, and (v) regional balance in road development. The development of rural road communication will emphasize linking growth centres, union parishad headquarters, upazilla parishad headquarters, social service institutions like schools, and hospitals with the national road network.

The planned construction of Padma Multipurpose Bridge will be completed by 2013. Steps have been taken to implement the construction of Padma Bridge project at Mawa and the construction of Karnaphuli Hanging Bridge project on a priority basis. Feasibility studies for construction of the four-lane Dhaka-Chittagong Expressway are underway.

The main goal of Bangladesh Railway is to sustain its growth momentum to contribute to the development efforts of the country through providing wider connectivity and mass transportation facilities at a comparatively cheap price. A Master Plan for the development of BR is under preparation by the Planning Commission to overcome the problems and expand and modernize the railway. The measures include double tracking the Dhaka-Chittagong corridor, establishing rail link with neighbouring countries under the Asian Rail and Highways Scheme, undertaking a three-year maintenance rolling plan, and rehabilitation of railway. Feasibility studies will be undertaken to construct underground rail, circular rail, circular and elevated rail in Dhaka. In order to modernise railways, a reform project called Bangladesh Railway Sector Improvement is being implemented.

The main goal of water transport is to ensure the smooth and safe navigation of cargo and passenger vessels. In order to overcome the current and emerging problems programmes will be undertaken for dredging all major river routes and the construction of inland river container terminals. Besides, the IWTA will make provision for providing facilities at different landing ports, landing facilities in the coastal area, and pontoons at wayside landings.

The main goal related to ports is to enhance efficiency and productivity against pre-set indicators through improving the quality of services and facilities to the port users and stakeholders at competitive prices. Mongla and Chittagong sea ports will be developed and will be opened to all regional users.

Post and Telecommunication: In order to realize the vision of building Digital Bangladesh the main thrust will be to extend ICT facilities to those who are living in rural areas. The strategies for the development of BPO will focus on the introduction of an ICT-based postal network to keep it connected with customers, bringing qualitative changes in postal services, establishing e-centers in the post offices, continuous improvement of products, work process reengineering, creating a business development cell and providing quality services to the people.

Housing: The priorities of housing development are: (i) create an enabling environment for adequate and affordable housing for different income groups, especially low-income and extreme poor and vulnerable groups; (ii) provide housing for rural and urban homeless, landless and vulnerable groups; (iii) ensure maximum utilization of land in rural areas through developing "growth centre" centric housing in every union and Upazilla and

housing with modern amenities in urban areas; and (iv) facilitate private sector house building and house building by NGOs and CBOs. The government's goal is to provide housing for all by 2015.

#### 3.5 Social Protection for the Vulnerable

In achieving faster poverty reduction, attention will be given to activities that are targeted to benefit the extreme poor, women in poverty, landless poor and other vulnerable groups. To protect the poor from falling into deeper poverty, priority will be given to at least five areas. These are: social safety net programmes; food security; disaster management; micro-credit and rural non-farm activities.

Social Safety Net Programmes: A strong and expanded social safety net programme (SSNP) is the main emphases of Vision 2021, which will protect the poor from all sorts of social, economic and natural shocks. The major goals of SSNPs are: (i) safety net interventions will achieve the protection of all types of poor people and the prevention of chronic poverty as well as transient poverty. It will target the extreme poor first; (ii) the government will encourage NGOs, CBOs and the private sector to augment their role and contributions to expand the social safety net; and (iii) attempts will be made to increase coverage through increased budgetary allocation each year.

**Food Security:** Food security encompasses three broad aspects, namely, availability, access and utilization. Food security and nutrition will (i) ensure adequate and stable supply of safe and nutritious food; (ii) enhance the purchasing power of the people for increased access to food; and (iii) ensure adequate nutrition for all, especially women, children and persons with disabilities.

Disaster Management: The goal for disaster management (DM) is prevention and protection of lives and properties from any kind of hazards with priority given to disaster risk management along with mitigation. DM will include (i) improving the cyclone signal system to make it clear to common people and improving flood forecasting to be able to make forecasts 6-7 days ahead instead of 3-4 days as currently made; (ii) strengthening coordination among the government agencies, NGOs and civil society institutions and coordination and management at grassroots level; (iii) developing insurance system to cover disaster-related losses of property; (iv) avoiding overlap in relief distribution and rehabilitation initiatives, (v) providing adequate health facilities for the disaster victims, quick transportation of the affected people and instant treatment of the injured people, and (vi) improving capacity for adequate and quick response to emerging and potential disaster like sea-level rise, bird flu, etc.

Microcredit: Microcredit programme will seek to increase the coverage to a larger number of deserving households; introduce a uniform approach of operation both by NGOs and the public sector; and introduce a regulatory framework for streamlining the activities of the microcredit programme in the country. A national microcredit policy will be framed to provide guidelines about the operation of microcredit. It is also necessary to rationalize interest rates. Necessary mechanism will be devised to ensure that microcredit reaches the ultra poor and the hard to reach areas especially those located in regions with higher incidence of poverty. Local governments will be involved in microcredit delivery. It will rationalize interest, reducing the wide variations and the exorbitant rates.

**Rural Non-Farm Activities:** Rural non-farm activities have the potential of becoming leading areas of growth in the rural economy. The strategies will focus on two broad areas: (i) improving the rural investment climate; and (ii) supporting institutional framework.

#### 3.6 Human Resources Development

Knowledge Base: Education, Training and Research: The country's education system comprising primary, secondary, tertiary, and non-formal education will be developed to build a knowledge-based society. Utmost priority will be given to quality of education to increase the employability. Attention will be given to increase people's access to information, research capacity and awareness among people, particularly at the grassroots level. The commitment of the government is to achieve 100 percent literacy by 2014.

Health, Nutrition and Population Planning: Taking a Holistic Approach: Health, nutrition and population (HNP) are intimately related and complementary to other sectors of the economy. The government is committed to ensure quality health, nutrition and family welfare services, which are affordable, attainable and acceptable to its citizens. The government focuses on increasing health status, reducing health inequalities, expanding access to social safety network and encouraging affordable service delivery systems for everybody. For the poor and vulnerable, existing facilities will be further expanded and consolidated to ensure access of the poor to public health care services as well as establish ownership through community participation. The health policy will be reevaluated and adjusted according to the goals set by the government.

The current commitment of spending at least 60 per cent of the total budgetary allocation of the HNP sector at upazila level and below will continue to be pursued to improve the quality of PHC and make it accessible and acceptable to the people, especially the poor and vulnerable. Functioning of the Upazila Health Complexes (UHCs), Union Health & Family Welfare Centers (UHFWCs) and the Community Clinics (CCs) will be strengthened and further consolidated through providing adequate manpower, drugs and other medical aids. The Community Clinics will provide PHC services, maternal and child care, family planning services, nutrition and venereal disease related services to the rural people. The government is committed to reactivate 10,723 community clinics (CCs) which were established during 1996-2001. The MOHFW will run at least 8,000 CCs under government management. The government is committed to providing universal access to pure drinking water by 2011 and sanitation by 2013.

#### 4. Roadmap for Accelerated Poverty Reduction: Supporting Strategies

#### 4.1 Participation, Social Inclusion, and Empowerment

The vision for women's advancement and rights is to create a society where men and women will have equal opportunities and will enjoy all fundamental rights on an equal basis. To achieve this vision, the aim is to ensure women's advancement and rights in the activities of all sectors of the economy. Women Development Policy formulated by the present government in 1997 will be revived to ensure women's empowerment and equality in rights and opportunities.

Differential treatment of children, the extreme poor, persons with disabilities and indigenous people is all pervasive and will be addressed in an effective manner for poverty reduction and development to benefit all. Proper attention is given in the NSAPR II (revised) to the hopes and aspirations of these groups of people.

#### 4.2 Good Governance

Improving governance and reducing corruption are crucial to helping poor people escape poverty and achieving the MDGs. The promotion of good governance will focus on the following issues: (i) making parliamentary process effective; (ii) reforming and strengthening the public service system; (iii) reforming the legal and judicial system to ensure judicial help for the poor and women; (iv) changing roles of law enforcing agencies; (v) strengthening of

local government; (vi) promoting e-governance; (vii) combating corruption; (viii) ensuring human rights; (ix) accessing information; (x) improving project implementation capacity; and (xi) improving sectoral governance. Devolving governance to root level, the upazila parishads would be gradually strengthened assigning more functions and responsibilities as they are able to act independently. The zila parishad system would be reviewed within 3-4 years to ensure a reformed and functional structure.

#### 4.3 Efficient Delivery of Public Services

The main goal of public services delivery is to ensure adequate, effective and low-cost services relating to safety, security, and protection of life, liberty and wealth, safe water and sanitation for all, power and energy, transportation, solid waste management, and ICT, post and telecommunication to the people. Efforts will be made to develop public-private partnership and government-NGO cooperation to improve efficiency in the management of delivery in some essential utility services, where such modalities are feasible and bring additional value or enhances efficiency.

#### 4.4 Caring for Environment and Tackling Climate Change

The environmental challenges in the forms of water and air pollution, land degradation, extreme degradation of terrestrial and aquatic ecosystems, unsustainable agricultural practices and unplanned urban growth will be met by undertaking measures in the areas of policies, planning, regulations and capacity building. Appropriate measures will be taken to adapt to and mitigate the impact of climate change. Climate adaptation will be strengthened by undertaking sectoral, multi-sectoral and cross-sectoral measures.

#### 4.5 Enhancing Productivity and Efficiency through Science and Technology

The major goal of the science and technology policy is to make Bangladesh a knowledge-based society, which accelerates growth and reduce poverty. The quality of life of people of the disadvantaged strata will be improved through enhancing quality of education and health care by innovative application of ICT, enhancing productivity in agriculture through the application of biotechnology and inspiring the creation of jobs through technological growth induced by a more reliable availability of power through the promotion and application of atomic energy. Development of modern biotechnology will be promoted on the areas of bio-fuel, biomedical and agricultural research.

#### 4.6 Official Development Assistance (ODA)

The Government recognizes that effective and efficient utilization of Official Development Assistance (ODA) is critical to the achievement of development goals. Accordingly, Bangladesh is fully committed to implementation of the Paris Declaration (PD) on Aid Effectiveness of 2005 and the Accra Agenda for Action (AAA) of 2008. Consequent upon PD, Bangladesh prepared a Harmonization Action Plan (HAP) and currently, in collaboration with the development partners, has been working on a Joint Cooperation Strategy (JCS). The leadership role of the Government is increasingly gaining strength in utilization of development assistance.

#### 5. Indicative Costs of NSAPR II

In estimating the resource requirement for implementing revised NSAPR II, the cost of completing all the activities to achieve the desired goals and targets in each thematic area has been taken into consideration. The estimated cost of achieving the strategic goals and targets set out in revised NSAPR II is Tk. 2,814.81 billion. Non-discretionary expenditure comprising interest payment obligations (both domestic and foreign interest payments) of the public sector and national defence expenditure needs amounted to Tk. 642.59 billion at

FY08 prices. The total public expenditure in the NSAPR II (revised) period thus comes to Tk. 3,457.40 billion. The total domestic resource that can be mobilized is in the amount of Tk. 2,582.56 billion at FY08 prices. The estimated total resources gap is Tk. 874.84 billion or USD 12.50 billion which has to be mobilized from external sources.

#### 6. Implementation Monitoring and Evaluation

The implementation arrangements and monitoring and evaluation mechanism of NSAPR II (revised) have been clearly articulated. The major responsibility for the implementation of the strategy lies with the concerned ministries and their agencies comprising different thematic groups as well as other ministries and agencies responsible for the implementation of the crosscutting issues. Other actors that will play an active role in the implementation include the private sector, civil society organizations (CSOs), NGOs, and regulatory commissions. The development partners will play a supportive role in the implementation of the NSAPR II (revised). There would be regular dialogues with development partners based on mutually agreed JCS paper with clear aid effectiveness outcomes in support of a prioritised and operational national poverty strategy. A list of indicators has been developed for monitoring. For carrying out M&E effectively, capacity building of concerned institutions will be undertaken.

# **Text Quote**

"...implementation responsibility of NSAPR II (revised) lies with the concerned lead ministries and their agencies as well as other associate ministries and their agencies. Ministries/Divisions who will be responsible for preparing their respective detailed prioritized action plans/road maps based on NSAPR II (revised) policy agenda for the implementation of the strategies to achieve sectoral and crosscutting targets for the FY 2009-11 period."

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#### Chapter 1

### The Development Vision and Poverty Reduction Framework

#### 1.1 The Development Vision

The present government has placed poverty reduction at the forefront of its development strategy. Elimination of poverty and inequity is central to the development vision laid out in the Election Manifesto of the government. The Manifesto has set specific poverty reduction targets to be attained during the current tenure of the government and identified faster agricultural growth, broad based rural development, targeted employment generation, and strengthening of social safety nets as some of the major strategies for attaining poverty reduction objectives.

A Poverty Reduction Strategy Paper (PRSP) titled "Unlocking the Potential: National Strategy for Accelerated Poverty Reduction (NSAPR I)" was prepared in 2005. The NSAPR I was put into implementation during FY2005-FY07 and subsequently it was extended up to June 2008. The second NSAPR (FY2009-FY11) was prepared by the immediate past caretaker government. Because of the unelected and interim nature of the caretaker government, the NSAPR II document prepared by it could not adequately reflect the genuine wishes of the people.

The current elected government has carried out a comprehensive evaluation of the NSAPR II document in accordance with its commitments in the Election Manifesto. While retaining policy continuity, the document has been recast in the light of the government's development vision and the Election Manifesto. In line with the aspirations of the people, the thrust has now shifted to making Bangladesh a happy and prosperous nation supported by mutually reinforcing development in social, economic and political front. In accordance with the Election Manifesto, this will entail putting Bangladesh into a trajectory of high performing growth, stabilizing commodity prices, minimizing income and human poverty, securing health and education for all, enhancing creativity and building capacity, establishing social justice, reducing social disparity, achieving capacity to tackle the adverse effects of climate change, and firmly rooting participatory democracy in the political arena.

A critical element in bringing about the envisaged social and economic development will be the adoption of advanced and innovative technology. It is stipulated that developments in information and communication technology will take the country to new heights of excellence, giving a new identity branded as Digital Bangladesh.

The government's commitment to bringing about the above mentioned developments in social, economic, political and technology fields constitute the Charter of Change as enunciated in the Election Manifesto.

The NSAPR II (revised) prepared in the light of the government's development vision and the Election Manifesto also emphasizes the aspect of policy continuity. In this respect, due considerations have been paid to the Millennium Development Goals (MDGs) and the SAARC Development Goals (SDGs) and the need for sustained efforts towards achieving these goals.

The government has also adopted a long term vision for the development of the country. For the purpose, the long term Perspective Plan (2010-2021), under preparation by the government, would provide goals for the future and chart out the course of action to

achieve these goals by 2021, which will coincide with the Golden Jubilee of Independence of Bangladesh. For realizing the Vision, the government would start the implementation of the Sixth Five Year Plan (2010-2015) from July 2010. The plan document will project goals and targets and explore alternative strategies for reaching these goals and targets. This medium-term plan will contribute to the process of implementing the Perspective Plan and provide an indicative forecast for the nation reflecting the government's development philosophy. The present NPAPR II shall remain in force until FY11 and its performance will be reviewed each year in normal course. Eventually, the three year medium term budget framework (MTBF) followed by the line ministries in developing their annual budgets will be converted into a five year MTBF.

In the light of the long term vision, the government has identified five priority areas for medium term action: (i) maintenance of macroeconomic stability and control over commodity price hike in the face of the present global economic crisis; (ii) effective action against corruption; (iii) power and energy; (iv) elimination of poverty and inequality; and (v) establishment of good governance.

In the pursuit of achieving the Vision, some important targets have been set for the macro-economy (Box 1). The NSAPR II incorporates these and other priority areas necessary for achieving the poverty reduction and other social goals. The NSAPR II also integrates the responses to the risks to the economy arising out of the current global economic recession.

## Box 1.1: Macroeconomic Targets based on Vision 2021

- Secure and sustain an annual level of GDP growth of 8 percent by 2013 and raise it to 10 percent from 2017;
- Bring down the percentage of disadvantaged people living below the poverty line to 15 percent by 2021;
- Ensure a minimum of 2,122 k. cal/person/day of food to all poor people and standard nutritional food to at least 85 percent of the population by 2021;
- Ensure 100 percent net enrolment at primary level by 2010, provide free tuition up to the degree level by 2013, attain full literacy by 2014, and ensure that Bangladesh is known as a country of educated people with skills in information technology;
- Achieve self sufficiency in food by 2012;
- Ensure living accommodation for the entire population by 2015, supply of pure drinking water for the entire population by 2011, and bring each house under hygienic sanitation by 2013;
- Eliminate all kinds of contagious diseases and increase life expectancy of citizens to 70 years by 2021;
- Reduce maternal mortality to 1.5 percent, raise the use of birth control methods to 80 percent, and bring down infant mortality to 15 per thousand live births by 2021;
- Change the sectoral composition of output with the shares of agriculture, industry, and services standing at 15 percent, 40 percent, and 45 percent respectively in 2021;
- Reduce underemployment rate to 15 percent along with changing employment shares of agriculture, industry, and services to 30 percent, 25 percent, and 45 percent respectively in 2021;
- Generate 7,000 megawatt of electricity by 2013, raise it to 8,000 megawatt in 2015, and make provision to the expected demand for power of 20,000 megawatt in 2021.

#### 1.2 Attainment of MDGs

Bangladesh has made significant progress towards attaining the MDGs by 2015. In case of majority of the indicators, Bangladesh is on track with prospect for earlier attainment of targets for some indicators. Bangladesh has successfully achieved gender parity in

primary and secondary education. The country is on track to achieve the targets of halving the proportion of people living below the poverty line and suffering from hunger, net enrolment ratio in primary education, and reduction of child mortality. However, several lagging areas are there like primary school completion rate, adult literacy rate, access to safe drinking water by the rural people, and maternal mortality ratio. Similarly, participation of women in wage employment, access to tenurial security and essential drugs is still low. Access to Personal Computers (PCs) and Internet services has also been quite limited. Bangladesh thus needs to put sustained efforts to attain the MDGs by 2015. There is also the critical need for complementary external resources for financing the progress towards these goals. Historically, the gap between commitment of financial support by development partners for meeting MDGs and the actual availability of such resources has been quite glaring.

## 1.3 Poverty Reduction Strategy Framework

The poverty reduction strategy framework of NSAPR II is based on the reality of multidimensionality of poverty and takes into account the dynamics of the socio-economic factors that reinforce and perpetuate poverty in the country. The strategy framework consists of five strategic blocks and five supporting strategies (Figure 1.1). The strategic blocks are: (i) macroeconomic environment for pro-poor growth; (ii) critical areas for pro-poor growth; (iii) essential infrastructure for pro-poor growth; (iv) social protection for the vulnerable; and (v) human development. The supporting strategies, on the other hand, comprise of: (i) ensuring participation, social inclusion, and empowerment; (ii) promoting good governance; (iii) ensuring efficient delivery of public services; (iv) caring for environment and tackling climate change; and (v) enhancing productivity and efficiency through science and technology. For poverty reduction, it would be critical to address all these areas in order to derive mutually supportive interactions.

The critical concern of the strategy is to achieve higher growth and make the growth propoor such that the poorer sections get a proportionately greater share of the benefits of growth helping them move out of poverty. The reduction of inequality in income and opportunities is required for making growth more pro-poor apart from its value in creating a more egalitarian and stable society. In line with the pro-poor growth strategy of the present government, the NSAPR II addresses the issues of poverty reduction and equity simultaneously. In this context, major elements include: (i) bringing vibrancy in agriculture and rural life; (ii) expanding the social safety nets for the ultra poor; and (iii) targeted approach towards employment generation.

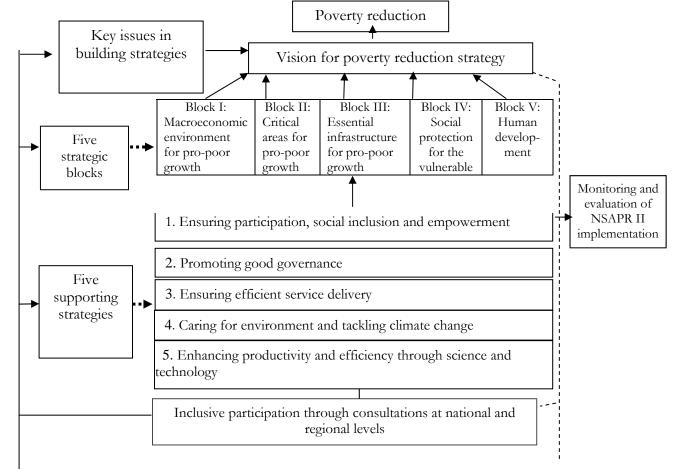


Figure 1.1: Poverty Reduction Strategy Framework

## 1.4 Key Issues in Generating Pro-Poor Growth

In the poverty reduction strategy, the role of the public sector in generating growth is important for several reasons. First, public investment in infrastructure like transport and communication, power and energy, ports, and human capital would be critical to enhance the efficiency of private investment. Second, the government needs to support the private sector through facilitating development-friendly institutions— property rights, rule of law, market-oriented incentives, sustainable public finances, sound monetary and trade policy, strong and efficient financial sector and good governance. Finally, public investment will determine the structure of growth by allocating resources to the social sectors like education, health, and rural infrastructure. The role of the public and the private sector would assume renewed importance through the explicit adoption of public private partnership (PPP) by the present government.

### Sources of Growth

Since the 1990s, the growth of total factor productivity (TFP) has been low, growing at only 1.2 percent. For enhancing the growth of the economy during NSAPR II, the focus therefore would be on increasing TFP growth and the essential elements of this approach would be (i) pursuit of supportive macroeconomic policy, (ii) removal of infrastructural bottlenecks including electricity, gas, telecommunication, transport and port services, (iii) enhancing the supply of effective labour through investment in health, nutrition and education of all people especially people living in poverty, women, indigenous people, and persons with disabilities, (iv) generation, adaptation and diffusion of technology, through emphasis on R&D and inflow of FDI, (v) minimizing the negative productivity shocks of

natural disaster through better management of such disaster, enhancement of the poor's capacity to cope with the disaster and supporting the efforts of the entrepreneurs to overcome damages to production, plants and machinery, (vi) improving the quality of governance, (vii) lowering regulatory and administrative burden on business, (vii) promoting openness to trade and devising appropriate fiscal stimulus and policy responses to international shocks like global recession; (viii) improving the quality of financial sector intermediation, (ix) improving the performance of the tax system, and (x) bringing about institutional reforms to make them more market oriented and growth friendly.

## **Ensuring Regional Balance**

The sharp regional difference in the incidence of poverty between the eastern and western regions of the country will be addressed through introducing regional dimension in allocation and utilization of resources. Special attention will be given to bring dynamism in the economy of the western region through provision of infrastructural facilities, credit and fiscal incentives, encouraging locational dispersion of industries and creating regional growth centres, providing training and upgrading skills, promoting rural non-farm activities and increasing the coverage of social safety nets.

## **Decentralizing Growth**

Decentralized growth with participation in the most inclusive manner will have greater impact on poverty reduction. Rural towns or semi-urban areas growing outside the municipal areas have shown dynamism of non-farm activities. Growth of rural towns will be promoted through improved provision of public utilities, better connectivity, planned development of towns and land use planning.

The meso-economy, consisting of formal and informal activities in service, trade, construction and small industries provides scope for decentralized employment generation. These activities are often characterized by low asset base and limited scale and informal nature of operation. Hence, traditional policy interventions having a sectoral focus do not always serve well the growth requirements of these activities.

The meso-economy will be supported through appropriate credit facilities, skills training and technology upgradation to enable this vibrant component of the economy to integrate with the growing formal sector and contribute towards decentralized growth.

### Gaining from Demographic Dividend

Bangladesh's population is likely to increase to 233 million in 2051 from the current estimate of 144.2 million in 2009. In this context, population planning will take a number of initiatives to reduce the growth rate such as (i) creating awareness about the population problem and enlisting public support for population planning and development; (ii) implementing family planning and reproductive health programmes more efficiently; and (iii) strengthening inter-ministerial coordination. The demographic transition that the country has undergone resulting in a higher proportion of young and working age population and a lower dependency ratio would create virtuous cycles of growth. Macroeconomic and sectoral policies will be geared towards providing productive employment to the growing labour force to reap the demographic dividend.

## Focusing Women's Advancement and Rights

Women in Bangladesh have made important gains along with changes in social attitudes towards women's economic participation. Further progress in women development will be achieved by including women's advancement and rights issues in all mainstream activities. Although women and men share many of the burdens of poverty, women frequently experience poverty differently, have different poverty reduction priorities, and are affected differently by development interventions. The NSAPR II will address the gender dimensions of poverty and implement gender responsive interventions to enhance the likelihood of success of poverty reduction efforts.

## Strengthening Safety Nets Programmes

An effective, extensive, and development oriented social protection and safety nets programme will form an integral part of the poverty reduction strategy. The existing programmes will be consolidated and strengthened in terms of targeting and coverage. Social safety nets will be extended for the ultra poor. Social safety nets will also be extended for the urban poor who are often not reached by existing measures. Some previous programmes such as one house one farm, rural housing, ideal village, and returning home will be revived, and the coverage of old age allowance and destitute women allowance programmes will be substantially increased. Moreover, the

## Strengthening Financial Sector

An efficient financial sector plays a crucial role in accelerating economic growth process. Therefore, reform initiatives implemented in the financial sector so far would be carried forward during NSAPR–II period to propel Bangladesh's economy on a higher trajectory. The government will carry out financial sector reforms to catalyse economic growth and will step up public expenditure to make a significant breakthrough in poverty eradication program.

The supervisory capacity of the Bangladesh Bank to oversee the commercial banks' activities will be further strengthen, and the NCB's privatization process will be expedited. Prudent credit policy will followed to avoid concentration of wealth to few group/companies. A cap on the credit limit of up to 35 percent of any bank's paid up capital has been imposed. The overall activities of the Bangladesh Bank and the NCBs will be fully automated. Meanwhile power of the Boards of Directors of SCBs has been enhanced. A 5- year business strategic plan has been prepared and expected to be put in to operation with the NSAPR II period. This will infuse dynamism in banking operation.

The Bangladesh Shilpa Bank and Bangladesh Shilpa Rin Shangtha will be merged to create a wholly-owned public limited company to strengthen the operational efficiency of a unified investment bank. The Government has recapitalized Bangladesh Krishi Bank (BKB), Rajshahi Krishi Unnayan Bank (RAKUB) and Karmashanghstan Bank in order to expand agricultural loans program as well as micro-credit.

The Money Laundering Prevention Act 2009 has been enacted in order to effectively prevent money laundering activities. Through this Act, the banks, financial institutions, moneychangers and insurance companies have been brought under accountability regime of Bangladesh Bank.

Sovereign credit rating plays a supporting role in mobilizing capital from international capital market at a reduced cost and at favorable terms. Bangladesh Bank has taken steps to execute an agreement with two international rating agencies. This may expedite foreign investment and open up alternative ways of mobilizing capital.

## **Ensuring Environmental Protection**

Operationally, poverty-environment linkages are evident at two levels - one is conservation of nature and natural resources for sustainable livelihood and the other is controlling/combating pollution for the maintenance of biodiversity and protection of human health. An integrated policy and plan will be formulated under the strategy to ensure environmental protection and protection from the adverse effects of global warming and climate change. Effective regional and international cooperation will be sought to ensure environmental protection and to cope with the effects of climate change.

## 1.5 Implementation Challenges

Ensuring efficient implementation of the NSAPR II is the key challenge. All ministries would be urged to undertake activities and actions to achieve the strategic objectives that are spelled out in the document, especially in the policy matrix. Accordingly, the line ministries and agencies will formulate and implement their activities and actions through allocations under the annual budgets.

In order to improve the efficiency and effectiveness of public expenditure and ensure that the goals set out in NSAPR II are attained, the government has been implementing a move away from the traditional incremental budgeting towards a medium term budget framework (MTBF) process. The MTBF is intended to support the implementation of NSAPR II through ensuring that (i) the government's fiscal management contributes to macroeconomic stability and supports an enabling environment for economic growth and poverty reduction; and (ii) adequate public resources are allocated through a more strategic and policy-led budget planning process directed towards priority programmes identified in the strategy and in supporting complementary sector level strategies.

Successful implementation of NSAPR II and achievements of the goals require a well-designed monitoring and evaluation process in place both at macro and micro levels. Monitoring the implementation progress will consist of continuous assessment of the flow of inputs/expenditure for the fulfilment of specific objectives and appropriate utilization of the inputs. This will be accompanied by periodic assessment of actual progress in various input, output, and outcome indicators at the macro, sectoral, programme and project levels. For the purpose, effective measures will be undertaken to create capacity of concerned Ministries / Agencies to generate data and information relevant to monitoring. This would require capacity building of the concerned Ministries and implementing Agencies in implementation monitoring and evalution.

## 1.6 Participatory Formulation Process

The General Economics Division (GED) of the Planning Commission is the National Poverty Focal Point (NPFP) for coordination of activities leading to the preparation of NSAPR II. The National Steering Committee identified 18 thematic areas of the economy which would contribute to accelerated poverty reduction in the next three years. Accordingly, 18 thematic groups comprising the lead ministry and associate ministries/

divisions/agencies were formed to prepare thematic reports which formed the basis of NSAPR II (Annex 1).

The GED undertook a process of intensive consultation with the stakeholders in the formulation of NSAPR II. National level consultation was held in Dhaka on draft thematic reports and a second consultation was held at Barisal with participation of academics, researchers, NGOs, CBOs, the media and government officials. The thematic reports were finalised reflecting the findings and recommendations of both consultations.

Several consultations were held on draft NSAPR II. First, a two-day national level consultation was held in Dhaka with NGOs, CBOs, representatives of CCIs, academics, researchers and thematic groups. A second consultation was held in Dhaka with the development partners. Two regional consultations were held – one at Rajshahi and the other at Rangamati, with participation of NGOs, CBOs, representatives of local government, representatives of chambers of commerce and industry, the media and government officials. In addition, useful written comments were provided by NGOs, development partners and various ministries. The draft NSAPR II was finalised giving due consideration to the comments received at different consultation meetings. A summary of the recommendations made in different consultation meetings is presented in Annex 2.

To ensure ownership of the poverty reduction strategy, the NSAPR II document has been prepared incorporating the aspirations of the people as reflected in the Election Manifesto of the government. The subsequent consultation process carried out with stakeholders and the Honourable Members of the Parliament has contributed towards further strengthening the ownership of the strategy document.

## Chapter 2

## Poverty Situation and the Medium Term Macroeconomic Framework

# 2.1 Achievements in Poverty Reduction

The incidence of poverty has been declining in Bangladesh (Table 2.1). The national head count index of poverty measured by the upper poverty line declined from 56.6 percent in 1991-92 to 40.0 percent in 2005. During the period, urban poverty reduced at a faster rate than rural poverty. On the other hand, headcount index measured by the lower poverty line declined from 41.0 percent in 1991-92 to 25.1 percent in 2005. The trend has been similar in both rural and urban areas. At the same time, all indicators of human poverty like life expectancy at birth, infant mortality rate, population having access to drinking water, and adult literacy rate have shown improvements over time. However, the absolute values of many of these indicators are still unacceptable and the challenge is to improve the situation rapidly.

Table 2.1: Head Count Ratio of Poverty, 1991-92 to 2005

(Percent)

	Upper po	verty line	Lower poverty line			
	1991-92	2005	1991-92	2005		
National	56.6	40.0	41.0	25.1		
Rural	58.7	43.8	43.7	28.6		
Urban	42.7	28.4	23.6	14.6		

Source: BBS, Household Income and Expenditure Survey (HIES) 2005.

## 2.2 Trends in Income Inequality

Despite rises in household income, income distribution has become more unequal over time (Table 2.2). The bottom 5 percent of the population received 0.77 percent of the total income in 2005, down from 0.93 percent in 2000. The bottom 40 percent of the population which coincides with the share of the poor in total population received only 14.4 percent of the total income in 2005. On the other hand, the top 5 percent received nearly 27 percent of the total income in 2005.

## 2.3 Women's Poverty

One aspect of women's poverty is that the total number of poor women is higher than that of poor men. Various micro studies indicate that the 'hard-core' poor are largely women. The number of ultra poor (measured by food intake of 1,600 k.cal/person/day) and extreme poor (food intake of 1,805 k.cal/person/day) is higher in female headed households than in male headed households. The HIES 2005 shows that about 29.6 percent of divorced/widowed women live below the lower poverty line against the national average of 25.1 percent.

<sup>1</sup> The head count index gives the number of people living below the poverty line as a ratio of the total number of population. The upper poverty line is taken as the cost of a representative bundle of food that provides 2,122 kcal/person/day plus the cost of a minimum bundle of non-food items. In the case of lower poverty line, the allowance for non-food items is lower than in the case of upper poverty line.

Customary biases and intra-household inequalities lead to lower consumption by and fewer benefits for women and girls among low-income households. Intra-household inequalities exacerbate the vulnerability of women and girls. Skewed sex ratio showing a higher male population relative to female population (105 males for 100 females in 2008) suggests the presence of discrimination against women in health, nutrition and other aspects of well being originating within the households.

Table 2.2: Income Distribution, 2000 and 2005

(Percentage of total household income)

Income accruing to	2005			2000			
meonic accruing to	Total	Rural	Urban	Total	Rural	Urban	
Bottom 5 percent	0.77	0.88	0.67	0.93	1.07	0.79	
Bottom 10 percent	2.00	2.25	1.80	2.41	2.80	2.02	
Next 40 percent	18.32	20.02	17.16	19.65	22.35	17.19	
Middle 40 percent	42.03	43.82	39.97	39.93	42.03	39.48	
Top 10 percent	37.64	33.92	41.08	38.01	32.81	41.32	
Top 5 percent	26.93	23.03	30.37	28.34	23.52	31.32	
Gini coefficient (income)	0.467	0.428	0.497	0.451	0.393	0.497	

Source: BBS, Household Income and Expenditure Survey (HIES) 2005.

Women's social subordination makes them more vulnerable to poverty. Women have few rights and choices in taking personal decisions regarding education, marriage, child bearing, family expenditure pattern, and participation in labour market and income generating activities. Discrimination against women at the social level is reflected in their movement limited within the homestead, lack of mobility in the public space, early marriage (average age at marriage for women is 20.2 years while that for men is 27.6 years) and the practice of dowry. Women have weak protection socially and legally in the event of break-up of marriages. They fall easily in the trap of trafficking.

### 2.4 Regional Differences in Poverty

Regional differences in the incidence of poverty need in-depth analysis so that the problem can be addressed adequately. The reasons for lower incidence of poverty in the country's eastern region compared with the western region are important to consider in designing appropriate strategies to overcome the problem.

Regional poverty differences in the country persists due to many factors including location of the capital city and the major port, concentration of administrative powers, availability of power and gas, and easier access of people living in this part of the country to these cities. The impact of rapid growth of these cities is also spreading to the nearby rural areas. People in the country's western region have limited access to the growth poles because of lesser connectivity. Faster poverty reduction in the western region needs greater investments in infrastructure, especially roads and bridges. The construction of the Padma bridge taken up by the present government would increase connectivity between the two regions and will help increase returns to household activities in the lagging regions. This needs to be supported by building better access to the Mongla port, and expansion of power and energy networks. The policy thrust also requires more investments in human capital and improvements in employment opportunities in the region. In addition, investment in infrastructure and services in urban areas in the western region will help improve diversified household activities and increase their returns.

## 2.5 Extreme and Chronic Poverty

The Household Income and Expenditure Survey (HIES) 2005 data show that about 27.0 million people, constituting 19.5 percent of the total population, live in extreme poverty in Bangladesh, while 31 percent of the rural population suffer from chronic poverty. Adverse changes in household structure (e.g. increase in the dependency ratio among the poor relative to the non-poor households), pursuit of traditional agriculture as a means of livelihood due to inability to adopt improved practices, decline in availability of natural and common property resources, limited access to financial and human resources, and incidence of multiple shocks including natural and health shocks, and similar other factors are responsible for the non-poor to slip into poverty and the poor into extreme and chronic poverty. Women of these households are also more vulnerable to violence. Helping these households to deal with such shocks more effectively through social protection schemes, better governance, and changing attitudes (e.g. health behaviour and dowry) could keep many households out of chronic poverty.

Further, maternal nutritional status is a strong predictor of child nutritional status (and thus development of child's mental faculties and productivity). Women's health and well-being are therefore important factors for breaking the transmission of poverty over generations. It is important to ensure the access of the extreme poor and the chronic poor households to education, health care, credit, and other support services and remove market barriers to help them move out of poverty.

The persistence of extreme poverty in some specific geographic locations has been a stark reality in Bangladesh. People living in remote char areas with few assets and limited employment opportunities especially during the lean seasons become the usual victims of persistent poverty. Besides, people living in remote areas of the hill tracts region and indigenous people are also victims of extreme poverty. Investments in infrastructure, creation of employment opportunities during the lean periods, and increased coverage of social safety nets programmes (SSNPs) will improve the poverty situation of these disadvantaged groups.

### 2.6 Poverty Scenario Beyond 2005

Since the household income and expenditure surveys--the only source of poverty data in the country--are conducted at intervals, official statistics on poverty are not available beyond 2005. Based on past economic growth and associated trends in poverty, some poverty estimates for recent years can be derived. Two scenarios have been drawn: one based on high poverty elasticity; and the other using low poverty elasticity of growth.<sup>3</sup> Using the

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<sup>&</sup>lt;sup>2</sup> Extreme poverty is taken as a situation where people persist in deep poverty that is at the bottom of the poverty ladder. On the other hand, chronic poverty is defined as a situation in which people live in poverty for a prolonged period of time, often spanning generations. These people have low consumption, and suffer from hunger and under-nutrition, lack of access to basic health services, illiteracy, and other deprivations.

<sup>&</sup>lt;sup>3</sup> One estimate is based on recent trends while the other uses a somewhat longer trend. The growth elasticity of poverty is estimated at 0.45 during 2000-2005 while the value is 0.38 for 1992-2005. The first value implies that if the economy grows by 1 percent then the head count ratio would decline by 0.45 percent. A similar interpretation holds for the second value. Given the growth of the economy between 2005 and 2009, the head count ratio declines by 8.9 percentage points if elasticity value of 0.45 is used while the decline is by 7.5 percentage points for assuming a growth elasticity of poverty of 0.38.

above methodology, the head count ratio in 2009 is estimated to have declined by 8.9 percentage points if the high value of poverty elasticity of growth is used while the decline is by 7.5 percentage points in the case of low poverty elasticity of growth. Thus, the headcount ratio of poverty could vary between 31.1 percent and 32.5 percent in 2009.

The gain in poverty reduction during the period may, however, have eroded to some extent because of the sharp increase in the prices of rice and other essential commodities especially during the early months of 2008. Given the relatively high weight of food in the consumption basket (nearly 61 percent in rural areas and 45 percent in urban areas), high food prices during 2008 may have made the poor poorer and pushed some above the poverty line into poverty. Although the impact of the present global economic crisis in Bangladesh is relatively low, the growth of the real economy has been adversely affected including exports. The sensitivity has been heightened by the export led growth strategy that Bangladesh follows thereby affecting export related production and investment as well as softening of domestic demand. The GDP growth rate has fallen in 2009 leading to increased fiscal stress, unemployment, poverty, and deprivations especially for the vulnerable groups.

## 2.7 Medium Term Macroeconomic Framework

The global economy experienced robust growth of 4.2 per cent during 2002-07 against an average growth of 3.0 percent during the 1990s. In 2007, the growth rate reached a peak of 5.2 percent. This higher growth of the world economy also helped Bangladesh to improve its growth performance during the period.

However, the debacle of the sub-prime mortgage market in the United States (US) triggered a downturn in the US economy in 2008 which quickly engulfed the world economy leading to a deep global recession. The global economy, which grew by 3.1 percent in 2008, is projected to shrink by 1.4 percent in 2009, before the growth rate modestly rises to 2.5 percent in 2010.

Despite the effects of global economic slowdown and adverse impacts of two consecutive floods and cyclone Sidr that hit Bangladesh in FY08, the economy remained mostly stable and growth in FY2009 is estimated at 5.9 percent showing high resilience of the economy. Nevertheless, the aftermath of the deepened global economic crisis and the apprehension that the crisis might linger for a while pose great challenge for the Bangladesh economy at least until FY 2010.

The medium term macroeconomic framework (MTMF) for NSAPR II has been drawn against this backdrop (Table 2.3). The framework reflects the election pledges of the government to tackle the impact of global recession, maintain macroeconomic stability, and steer the economy through to recovery and a trajectory of higher growth. The projections reflect a cautiously optimistic scenario that is consistent with recent trends and takes into account the commitment of the government to reduce poverty and inequality. Policies will be geared to preserve the desired macroeconomic environment which will be evaluated in terms of pre-specified indicators.

Table 2.3: Medium Term Macroeconomic Framework

Indicator	Actual	Actual	Provisional/ Actual	Revised	Projection	Projection
	2006-07	2007-08	2008-09	2009-10	2010-11	2011-12
Nominal GDP (billion Taka)	4724.8	5458.2	6149.4	6910.9	7802.9	8834.4
Nominal Growth (%)	13.7	15.5	12.7	12.4	12.9	13.2
Real Growth (%)	6.4	6.2	5.9	6.0	6.7	7.2
Deflator (% change)	6.8	8.8	6.4	6.0	5.8	5.6
Inflation (%)	7.2	9.9	6.7	6.5	6.1	6.0
Investment & Saving (% of GDP)						
Gross Investment	24.5	24.2	24.2	24.6	26.1	27.4
Private	19.0	19.3	19.5	19.4	20.7	21.7
Public	5.4	5.0	4.6	5.2	5.4	5.6
Gross Domestic Savings	20.4	20.3	20.0	20.5	20.9	21.3
Gross National Savings	28.7	30.2	32.4	32.8	33.5	34.0
Aggrr. Budgetary Position (% of GDP)						
Total Revenue	10.2	10.8	10.4	11.4	11.9	12.2
NBR Tax	7.7	8.4	8.2	8.8	9.3	9.6
Non-NBR Tax	0.4	0.4	0.4	0.4	0.4	0.4
Non-Tax Revenue	2.2	2.0	1.8	2.2	2.2	2.2
Total Expenditure	13.4	15.9	13.8	16.5	16.9	17.0
Revenue Expenditure	9.4	12.6	12.1	12.0	11.9	11.7
Annual Development Expenditure	4.0	3.3	3.2	4.5	5.0	5.3
Overall Balance	-3.2	-5.1	-3.4	-5.1	-5.0	-4.8
Primary Balance	-1.2	-2.6	-1.0	-2.6	-2.7	-2.5
Financing	3.2	5.1	3.4	5.1	5.0	4.8
Net Foreign Financing	1.0	1.6	0.6	2.4	2.3	2.2
Gross Borrowing	1.6	1.9	1.2	2.1	2.1	2.1
Grants	0.2	0.4	0.2	0.9	0.9	0.9
Amortization	0.8	0.8	0.7	0.6	0.7	0.8
Domestic Financing	2.1	3.5	2.8	2.7	2.7	2.6
Banking System	1.2	3.0	2.2	2.2	2.2	2.1
Non Bank	0.9	0.5	0.6	0.5	0.5	0.5
Money and Credit (% change)						
Net Domestic Assets	12.6	18.1	17.8	13.9	14.8	15.5
Domestic Credit	14.3	21.8	15.8	17.5	18.0	18.3
Credit to Private Sector/1	15.0	24.9	14.6	15.0	16.5	17.8
Broad Money (M2)	17.1	17.6	19.2	15.5	15.8	16.0
Balance of Payments (% of Change)						
Export	15.8	17.4	10.1	13.0	14.5	16.0
Import	16.6	25.6	4.2	13.5	16.0	17.5
Remittance	24.5	32.4	22.4	16.0	16.5	16.5
Current Account Balance (% of GDP)	1.4	0.9	2.8	2.3	1.6	1.1
Debt (% of GDP)						
Outstanding Total Debt	49.6	46.8	45.1	48.3	46.9	45.3
Domestic Debt	19.3	20.0	20.6	23.6	23.6	23.4
External Debt	30.3	26.8	24.4	24.7	23.3	21.9
Interest Payment	2.0	2.5	2.4	2.5	2.3	2.3

Source: Ministry of Finance, Bangladesh Bank, and Planning Commission.

### 2.7.1 Growth and Investment

Annual GDP growth is projected to be 6.0 percent in FY2010 before it rises to 6.7 percent in FY2011. These growth targets are consistent with the Election Manifesto of the government, which sets GDP growth of 8 percent to be achieved by FY2013 and 10 percent by FY2017. The achievement of projected growth will be facilitated by several strategic thrusts to be adopted by the government. The main strategy will be to keep domestic demand buoyant along with exports and facilitate adequate investment so that the required supply response could be forthcoming to meet rising demands. Emphasis will be laid on agriculture and rural development, power and energy, small and medium enterprises (SMEs), human resource development, and social safety nets. The thrust will be on creating employment opportunities, expanding public expenditure, and increasing investment.

The depressed investment rate, which resulted mainly from the impact of global recession, is expected to reverse in FY11. Investment is estimated to account for 24.2 percent of GDP in FY2009 and projected to be 24.6 percent in FY2010 and 26.1 percent in FY2011. To take the economy to a higher trajectory of growth as envisaged by the government, qualitative changes in the investment strategy will be introduced. As a vehicle to attaining the projected growth, investment in infrastructure development, especially power and energy, ports, communication, and education and health will be given priority.

For mobilizing the required investments, complementary use of public and private capital with provision for public private partnership (PPP) in infrastructure, health and education and other sectors will be given emphasis. The government has allocated Tk. 2.5 billion in the FY10 budget to accelerate the process of investment through PPP. The allocation will be used for setting up an Infrastructure Investment Fund from which the government will provide equity or loan to private investors to ensure government's participation. In addition, different financial incentives will be extended from the Fund to encourage investments. The aim is to set up an institution for preparation and implementation of the PPP budget through innovative ways, independent operation, and accountability of planning and budget process of the private sector. This will also provide incentives to PPP initiatives in different sectors and expedite project approval process.

## 2.7.2 Fiscal Policy

During the NSAPR II period, the fiscal policy would focus on maintaining macroeconomic stability and promoting pro-poor growth while safeguarding the economy from international shocks like the current global meltdown, ensuring food security, and encouraging social inclusion. The government aims to achieve this through raising revenue, reordering public expenditure to more productive and social sectors, and improving efficiency of public expenditure.

The revenue/GDP ratio is projected to grow from 10.4 percent in FY2009 to 11.4 percent in FY2010 and 11.9 percent in FY2011 and would rise at higher rates afterwards. Improvements in revenue collection will be achieved through expanding the tax base; curbing tax evasion; checking leakage in the tax collection system; enhancing transparency, accountability and efficiency in the revenue administration and tax collection system; simplifying tax rules to create a tax friendly environment and providing more client oriented services; reducing discretionary power in tax laws; and undertaking reforms and capacity building of revenue administration.

The achievement of the government's long term commitment to reduce the incidence of poverty to 15 percent in FY21 requires a fast track poverty reduction strategy which in its turn requires continued increase in government expenditure. Total expenditure/GDP ratio is estimated to be 13.8 percent of GDP in FY2009. This will rise to 16.5 percent in FY2010 and 19.9 percent in FY2011 and would be higher thereafter. The size of ADP as share of GDP will rise from the estimated level of 3.2 percent in FY2009 to 4.5 percent in FY2010

and 5.0 percent in FY2011. The rising trend in public expenditure will be in accordance with the need to implement fiscal support measures to meet the adverse impact of the global economic crisis and the government's emphasis on agriculture, support to sectors affected by world recession, infrastructure especially power and energy, regional parity, and social safety net programmes. Emphasis will be put on mobilizing grants and concessional foreign development assistance in support of public investment in social and infrastructural sectors and for programmes designed to counter the negative fallout of the global meltdown.

For improving ADP implementation, planning and budgeting have largely been decentralized under MTBF system. To ensure satisfactory working of the system, priority will be given to strengthening the budget and planning wings in the ministries along with more effective supervision and monitoring. Measures will be taken for more effective and efficient use of available budgetary resources.

Overall budget deficit is estimated to stand at 3.4 percent of GDP in FY2009 of which 2.8 percent will be financed from domestic sources and the rest from external sources. In FY2010, budget deficit is estimated at 5.1 percent of GDP of which 2.3 percent will be financed from external sources and 2.7 percent from domestic sources. In FY 2011, budget deficit is projected to be slightly lower at 5.0 percent.

## 2.7.3 Monetary Policy

Bangladesh Bank will continue to pursue a monetary policy that would contain inflation at low levels and promote higher growth through adequate flow of credit from the banks to productive activities and refinance support to income and employment generating priority sectors including agriculture and SMEs, keeping lending rate and interest rate spread low, and maintaining a competitive real exchange rate.

The growth of broad money is projected to decline in the NSAPR II period in support of the inflation objective. Similarly, growth of domestic credit is projected to decline. However, growth of credit to the private sector is expected to rise to facilitate private sector growth. The recent downward trend in inflation is likely to continue during the NSAPR II period. Annual inflation is estimated at 6.4 percent in FY2009 which will come down to 6.0 percent in FY2010 and 5.8 percent in FY2011.

#### 2.7.4 External Sector

The external sector has started to show some impact of the global recession. Exports of raw jute, jute products, frozen food, leather goods, and pharmaceuticals have registered negative growth during the FY09 and the growth of RMG exports has decelerated. Export growth is estimated at 10.1 percent in FY2009. Export growth is likely to be 13.0 percent in FY2010 before it picks up to 14.5 percent in FY2011. The government has constituted a Task Force involving all concerned agencies to monitor developments in the global economy and make necessary policy recommendations. The government has also declared a stimulus package including additional export subsidies to the worst hit sectors, lowering interest rate on import credit for raw materials and capital machinery, and enhancing borrowing facilities from the Export Development Fund.

The growth of imports has declined sharply in FY09 because of lower food imports and fall in prices of petroleum and other commodities. Import growth is projected to increase in the remaining years of NSAPR II to support growth through higher imports of industrial raw materials, capital machinery, and intermediate goods.

Remittance growth is estimated at 22.4 percent in FY2009 and projected to decline to 16.0 percent in FY2010 due to economic decline in labour importing countries and rise again to 16.5 percent in FY2011. The comfortable remittance inflow will help to keep the real effective exchange rate stable and thereby maintain Bangladesh's export competitiveness.

The above macroeconomic outcomes will depend significantly on the speed of global recovery from the current economic slowdown. If the recovery falters and the recession prolongs, it may become difficult to sustain the export growth and remittance inflow may also weaken. Assuming the current positive pace of global recovery will continue the economy will start moving to higher growth reaching 6.7 percent in FY11 as projected in the MTMF.

## Chapter 3

# Roadmap for Pro-Poor Economic Growth: Strategic Blocks

Five strategic blocks provide the key components of the present strategy for accelerated poverty reduction:

Strategic Block I: Macroeconomic environment for pro-poor economic growth

Strategic Block II: Critical areas for pro-poor economic growth

Strategic Block III Essential infrastructure for pro-poor economic growth

Strategic Block IV: Social protection for the vulnerable Strategic Block V: Human resources development

## 3.1 Strategic Block I: Macroeconomic Environment for Pro-Poor Economic Growth

The government is committed to maintaining stable macroeconomic environment. Macroeconomic stability will be maintained through managing the fiscal, monetary and exchange rate policies, providing effective safeguards against adverse external or domestic shocks and creating an enabling environment for pro-poor private sector-led economic growth.

#### 3.1.1 Recent Macroeconomic Performance

In the recent past, Bangladesh has maintained an average annual growth rate of around 6 percent. There has been a continuous robust growth of both exports and imports. These developments coupled with phenomenal growth in remittances resulted in a positive current account balance and comfortable foreign exchange reserves. The inflation rate has been moderate though it increased by more than 1 percentage point during the period FY04-FY07. The inflation rate peaked to 9.9 percent in FY08 fuelled mainly by domestic and international supply shocks causing the prices of food grains, fuel, fertilizer, and other essential commodities to soar.

The macroeconomic situation changed for the better in FY09. The inflation rate declined sharply with enhanced domestic production of food grains which has been facilitated by concerted government efforts at raising agricultural output. These developments in the domestic economy were complemented by improved international supply situation of food and other essential goods as well as declining commodity prices.

The deepening world recession exerted negative effect on growth rate through contraction of export demand for some goods. Although the external sector has maintained robust growth but it is lower than the previous year. The performance of export of individual products has varied and export growth is mainly propelled by garments.

The flow of remittance has remained buoyant though the outflow of migrant workers has declined and there is return flow of workers who have lost jobs in the foreign market.

In view of the changed developments, the government has already undertaken fiscal measures to mitigate any negative influence. The government has constituted a Task Force involving all concerned agencies as well as civil society representatives to monitor the development in the global economy and would continue to adopt measures to overcome the impact of recession on growth, employment and poverty.

## 3.1.2 Current Macroeconomic Challenges

The macroeconomy faces several risks and challenges in the coming two years. The major challenge is to reverse the slide in the growth rate. This will require the economy to increase the investment/GDP ratio which stagnated at around 24.4 percent over the last five years.

The ratio needs to increase to nearly 30 percent over the next few years in order to meet economic growth and other targets. Sustaining the momentum in revenue growth will be a challenging task in macroeconomic management. Export performance in the future faces uncertainties arising from prolonged recession in the global economy which has already affected the export of frozen fish, leather and jute. Similarly, the risk of declining remittance growth due to recession in developed countries looms on the macroeconomy. Providing productive employment to the growing labour force, especially the poor, will remain a major challenge. Finally, falling prices has provided relief to the consumers, particularly to the low income and the poor. However, the sharp fall in rice price may exert a dampening effect on farmers' incentives to produce with negative effect on poverty reduction.

The government has taken steps to balance its policies to meet short term exigencies and long term development needs. A fiscal stimulus package was undertaken in April 2009 to support agriculture, export and power sectors and provide enhanced social security. The FY10 budget has adopted special measures and support package for minimizing the adverse impact of the global economic slowdown. The Bangladesh Bank has instructed the commercial banks to reduce their lending rate to 13 percent to support agriculture, large and medium enterprises, housing and trade finance. Export subsidy for three worst affected sectors has been increased by 2.5 percent. The government has also introduced austerity measures in other areas of public expenditure to free up resources for creation of jobs, increase in aggregate demand, and implementation of social safety nets and poverty reduction programmes. The government will continue to provide such support to mitigate the impact of recession in the short term.

## 3.1.3 Key Thrusts for Macroeconomic Policy

## **Growth Policy**

For achieving higher economic growth, emphasis will be put on several areas: (i) increased accumulation of capital facilitated by reductions in the cost of borrowing and improvement in total factor productivity; (ii) promoting growth of sectors like agriculture, industry and services focusing on the more pro-poor segments of the sectors; and (iii) improved business and investment climate. Other aspects of the growth policy will include channelling an increasing share of government expenditure to social and infrastructural sectors and directly poverty reducing programmes/projects and fostering growth through complementary use of public and private capital with provision for public private partnership (PPP) in infrastructure, health and education. Successful application of PPP will open up new avenues for increased flow of investment from both local and foreign investors. To gain the confidence of private investors regarding the government's commitment in the PPP initiative, an allocation of Tk. 2.5 billion has been made in FY10 budget for loan and equity, PPP viability gap funding as subsidy, and PPP technical assistance. The government is taking steps to set up an institution for preparation and implementation of PPP budget which will ensure innovative ways, independent operation, and accountability of planning and the budget process.

Attempts will be made to attract higher volume of FDI by addressing its bottlenecks related to policy discontinuity, bureaucratic red-tape, corruption, underdeveloped infrastructure, poor port management, and deficiencies of the legal system. The Government will establish special economic zones in different parts of the country. Further, efforts will be made to project Bangladesh as a viable, profitable and secure investment destination and come up with well-advertised business support services aimed at reducing the cost of doing business.

## **Fiscal Policy**

The fiscal policy will focus on maintaining macroeconomic stability and promoting propoor economic growth while safeguarding the economy from international shocks like the

current global melt down, ensuring food security, and encouraging social inclusion. This will be achieved through raising revenue, reordering public expenditure to more productive and social sectors, and improving efficiency of expenditure.

Improvements in revenue collection will be achieved through expanding the tax base, curbing tax evasion, checking leakage in the tax collection system, and ensuring more transparency, accountability and efficiency in the revenue administration and tax collection system. The tax base will be broadened by collecting VAT from items to which law applies as well as bringing new persons/businesses under tax net.

For financing the budget deficit, the government intends to keep domestic borrowing restrained within acceptable levels to avoid crowding out effect and probable inflationary pressure. In this context, the government puts emphasis on global development partnership that has been made an integral part of MDGs under the UN framework under which the government expects to receive more untied and concessional aid especially to support social and infrastructural sectors. The government, jointly with the development partners, is developing a Joint Cooperation Strategy (JCS) in the interest of enhancing aid effectiveness following the Paris Declaration and the Accra Agenda for Action (AAA). The JCS will focus on, among other things, alignment of aid with national priorities, systems and procedures, increasing accountability, eliminating duplication of efforts and rationalizing donor activities, reforming and simplifying donor policies and procedures, and better monitoring of utilization of development aid.

## **Monetary Policy**

The Bangladesh Bank will continue to pursue such monetary policy as would reduce inflation and promote higher growth through maintaining an adequate flow of credit from the banks to productive activities and providing refinance support for income and employment generating priority sectors including agriculture and SMEs. The efforts will also aim at keeping lending rate low, containing spread, and maintaining a competitive real exchange rate avoiding undesirable fluctuations.

## **Trade Related Policies**

The external sector policy will be geared to sustain export growth, enhance remittance flows, and ensure increasing flow of imports required to attain the targeted growth rate of the economy and meet consumer demand. The government's efforts will focus on reduction of the trade transaction cost and delivery time through effective trade facilitation measures, one-stop export facilities including the issue of export registration certificates at EPB, graduation to higher valued products, increased quality of the products, and initiatives for recognition from international accreditation bodies to increase exports. Focus will also be given on problems related to lack of production and trade policy to satisfy high quality and standard requirements in the developed countries, narrow supply base and its poor response to changing international demand, lack of investment funds, weak physical infrastructure including lack of connectivity with neighbouring countries, high port and transport costs, low technological and R&D level to address the problems of international competitiveness, and low entrepreneurship and management skills.

The government will continue to enhance its capacity to address the demand side issues. The pertinent issues include increased preferential market access, complex rules of origin and restrictive trade policies and non-tariff barriers, social movements inappropriate to the context which impede export, discriminatory market access granted to competitors e.g. under AGOA, and lack of adequate market information. The government will take further steps to reduce the anti-export bias through rationalization of tariffs and removal of non-tariff barriers to trade. Efforts will be made to avoid negative effective protection to

industries and to provide a stable duty structure. The various incentive schemes for export promotion will be examined to make them more effective, results focused and transparent.

The flow of remittances will be enhanced by addressing issues relating to migration of workers and the flow of remittances through the formal channel. The government plans to start the Prabashi Kalyan Bank (Expatriate Welfare Bank) as a public sector bank with provisions to provide loans to labour migrants. Additional banks will also be allowed to float by the non-resident Bangladeshis. The inflow of remittance through formal channels will be encouraged by improving access to Bangladeshi banks and exchange houses in selected areas in the Middle East and new migrant destinations like Greece, Italy, Republic of Korea, and Spain, creating a legal framework that is conducive to using formal channels, increasing access to banks and post offices in remote areas with concentration of remittance receiving households, and imparting knowledge of remittance process and investment opportunities to migrant workers.

Bangladesh is a member of the WTO and a number of regional trading arrangements like SAFTA and BIMSTEC. Under the regional trading arrangements, Bangladesh will continue to seek duty free access for its exports to other developing country markets. Trading arrangements involve a shift from existing to changed pattern of trade, production, investment and employment leading to gains and losses for a particular country. Bangladesh can enhance its gains and minimize its losses if it negotiates skilfully. The need for an improved capacity for negotiation has been considered a critical aspect of trade agreements. Under the regional trading arrangements, Bangladesh will continue to seek duty free access for its exports to other developing country markets.

Bangladesh will negotiate, along with other LDCs, with EU for relaxing the rules of origin and take measures to fulfil the sanitary and phyto-sanitary (SPS) provisions in developed country markets especially in EU. Along with seeking assistance for building infrastructure for export development, Bangladesh will seek liberalization of movement of natural persons under mode 4 under services trade liberalization.

## 3.2 Strategic Block II: Critical Areas for Pro-Poor Economic Growth

## 3.2.1 Small and Medium Enterprise (SME) Development

The SME sector will play a pivotal role in achieving the national goals of accelerated propoor growth, sustained poverty alleviation and faster rate of economic and social progress. The SMEs account for over 99 percent of private sector industrial establishments providing job opportunities to around 70 to 80 percent of the non-agricultural labour force. The SME share in manufacturing value added varies from 28 to 30 percent. Their contribution to national exports is also significant. The greater proportion of the SMEs (58 percent of establishments and 55 percent of jobs created by them in 2006) is in rural locations which offer better prospects for industrial dispersal. However, their location in certain administrative divisions/districts reflects regional concentration. There has been increased women's involvement in SMEs, especially home-based micro enterprises engaged in the production of clothing and textiles (boutiques and handicrafts, weaving and spinning) livestock and dairy, and retail sales. Relatively small enterprises owned by women entrepreneurs are mostly of the sole proprietorship type which needs low investments.

Constraints and Challenges to SME Growth: The SME sector continues to suffer from lack of access to finance, infrastructural bottlenecks (especially unreliable power), low levels of technological competence, difficult market access and regulatory barriers. Other important challenges include sharp market competition both in existing and new markets. Sophisticated consumer preferences and market standards and various non-price factors such as quality, health and safety and ecological compatibility of products and processes which determine competitive advantage also pose significant challenges. In the changed

market perspectives, introduction of new products and processes, more innovative design, shorter product cycles and smaller output batches, greater mass customization, and more just-in-time delivery etc. have become the critical determinants of survival and growth of the SMEs

Policies and Strategies for Future Development of SMEs: The government's policy support to SMEs is to play the role of the facilitator to remove operational bottlenecks, neutralize market failures and provide necessary promotional support.

A comprehensive and inclusive credit policy will be formulated emphasizing increase in the flow of formal credit into the sector focusing on micro enterprises and women entrepreneurs through introduction of new and innovative credit schemes and financial instruments. In this context, collateral requirements for SME loans will be scaled down and a switch from immovable assets to movable assets for collaterals needs will be introduced. Bangladesh Bank will refinance credit facilities for SMEs. For enhancing entrepreneurial skills, suitable courses on entrepreneurial skill development can be introduced at school and college levels.

Strengthening of partnership between private entrepreneurs and R&D institutions, universities, and other stakeholders will be fostered by the government to facilitate supply of quality products through progressive assimilation of new and more sophisticated technologies. Inter-firm linkages and networking through subcontracting would be encouraged to enhance external competitiveness. In order to get integrated with the global and regional economies (ASEAN and SAARC in particular) through the international value chains of productions, special efforts would be taken. The development of horizontal production networking among firms of identical size would be another new initiative to achieve efficiency in mass production irrespective of the size of units.

The SMEF web portal would be made cost-effective and user-friendly to SME entrepreneurs. The SMEs would be encouraged to make the most use of the ICT and e-commerce facilities and services in production, marketing and networking. Measures to enhance international competitiveness of the agro-based food products would include making the producers aware of the international food safety standards, strengthening of the BSTI product certification system and establishment of one national Referral Centre for Certification and a Food Agro-Processing Park containing quality and standards certification facilities. Further, provision of incentives in both cash and kind (i.e. air cargo facilities, refrigerators and vans etc. for food products preservation and transportation) would be considered to facilitate entry into export market.

The SME policies and strategies would be made sensitive to needs of woman entrepreneurs in SMEs. The WEF in the SMEF would be used as a channel to safeguard women's interests as equal partners in business development activities. Special incentives e.g. enterprises of weavers, blacksmiths and clay potters and silk, Jamdani and Benarasi villages would be considered for SMEs in economically depressed regions. Effective coordination at the national level will be fostered through dialogue among relevant stakeholders while formulating SME policies and implementation strategies.

### 3.2.2 Promoting Decent Employment

The labour market in Bangladesh is characterized by (i) high rate of labour force growth, (ii) low rate of unemployment but high under-employment rate, (iii) predominance of employment in agriculture followed by the services sector, (iv) smaller share of female employment, and (v) low wage rates. The number of people out of work in Bangladesh climbed to 2.1 million in 2005-06 from 1.7 million in 1999-2000, with an unemployment rate of 4.2 percent. The unemployment rate provides a partial picture of the labour market performance because unemployment rate does not take into account labour who are

underemployed e.g. who work less than 35 hours a week. There are large variations in unemployment rate by region, age, sex, and education levels. The share of the informal sector (including agriculture) in total employment increased from 75.3 percent in 1999-2000 to 78.5 percent in 2005-06. The enhanced employment share reflects in part the fact that the informal sector is a refuge sector for those who fail to get absorbed in formal employment. The participation in the labour force even below the age of 15 years is quite high and this needs to be taken into account in promoting decent employment in the country.

Labour Force Projections: With the current labour force growth rate of 3.3 percent annually, the labour force is estimated to grow to 56.4 million in 2009-10, and 58.3 million in 2010-11, resulting in an incremental labour force of 5.4 million during 2009-11. Similarly, if the prevailing employment growth trend continues, total employment will increase to 53.97 million in 2009-10, and 55.75 million in 2010-11, with an incremental employment of 5.27 million during the same period (Table 3.1). It means that given the existing trends of labour force and employment growth, 7.32 million additional jobs (including a backlog of 1.88 million unemployed) will have to be created during 2009-11 requiring an employment growth rate of 4.7 percent. Besides, if the existing trend of underemployment continues, underemployed persons will amount to 26.58 million during 2009-11. To create productive employment for at least 75 percent of these underemployed people (19.94 million), 27.26 million additional productive employment will have to be created during 2009-11.

Table 3.1: Employment Projections for the 2008-09 to 2010-11 Period

Sector	GDP	GDP	ΔΥ	ηίλί	ΔΕ
	(billion Tk)	(billion Tk)	(billion Tk)		(000)
	2008-09	2010-11			
Agriculture	652.13	746.60	94.47	23.40	2,210.55
Mining & quarrying	39.79	45.73	59.40	1.60	9.50
Manufacturing	581.32	665.54	84.23	8.27	696.57
Electricity, gas & water	57.02	65.44	8.42	1.68	14.14
Construction	318.71	364.75	46.04	3.93	180.94
Trade, hotel & restaurant	490.46	561.44	70.97	11.38	807.65
Transport, storage & communication	340.30	389.66	49.36	10.68	527.19
Finance & business services and real estate	296.76	339.84	43.08	4.80	206.77
Health, education, public admin. & defence	250.00	286.30	36.29	5.33	193.44
Community & personal services	221.06	253.20	32.15	13.20	424.35
All sectors	3,247.55	3,718.49	470.94	•••	5,271.10

**Notes:** (i) All values in 1995-96 million Taka; employment in thousands of workers; and incremental labour intensity in workers per million Taka; (ii) The following method is used for projecting increases in sectoral employment:  $\Delta \text{Ei}=(\eta i)(\lambda i)\Delta Y i$ , where,  $\Delta \text{Ei}$  is the incremental employment in the i-th sector,  $\eta i$  is the elasticity of employment in the i-th sector,  $\lambda i$  is the average labour intensity (employment per unit of value added) in the i-th sector and  $\Delta Y i$  is the change in value added in sector i over the period of projection.

The projected increase in employment will account for 96.9 percent of increase in the labour force, making a not-so-significant dent into the existing unemployment and underemployment in the economy. This indicates the challenge of employment generation is to absorb the labour force. Several approaches can be adopted to ease the unemployment problem: (i) introducing policies for making growth more employment-friendly;

(ii) undertaking special schemes for job creation (especially through micro-credit), (iii) employment-based safety nets through public works programmes; and (iv) increasing overseas migration of workers.

Job Creation Programmes: The government undertakes job creation programmes for those who are by-passed by the normal growth process. Existing labour market policies and programmes underline the importance of a rights-based approach to employment and of guaranteeing employment promotion especially through micro-credit and employment-based social safety nets through public works programmes. The government has different programmes for creating employment for the larger labour force as estimated above. The coverage, funding and effectiveness of the existing employment generation programmes appear to be limited. The existing programmes cannot guarantee jobs and income security to the poor.

The government introduced the 100 days Employment Generation Programme in FY08 for the rural people. In view of the implementation experience, a changed programme entitled Employment Generation for the Hard Core Poor will be introduced in FY10 which will create 56 lakh man-months of employment.

**Skill Development Programmes:** Skill training is provided by various levels and types of institutions offering a variety of courses under Ministry of Education and Ministry of Labour and Employment. At the highest level, the engineering and technology universities offer undergraduate and graduate programmes and some specialized institutes offer undergraduate programmes like glass and ceramics, textile, leather and graphic arts. At the next lower level, skill training is being imparted through public sector polytechnic institutes and private sector polytechnics. Similarly, there are agricultural training institutes in both the public sector and the private sector.

Under the Ministry of Education, public sector technical schools and colleges (TSCs) offer courses to meet the requirements of the National Skill Standard Grade III (semi-skilled level), Grade II (skilled level) and Grade I (professional or highly skilled level). Besides, there are textile institutes, specialised textile vocational centres, technical training centres, and nurses training institutes. A number of private textile institutes are in place, but very few of the RMG workers are trained there.

Vocational training facilities for women have been expanded and diversified over the years. Part-time, short-term and *ad hoc* courses are also organised by these institutes to meet the needs of local industries. Some courses are also organised for the housewives and others in trades like the repair of common domestic appliances, hair and skin care, dressmaking etc.

Technical Training Centres (TTCs) under BMET offer regular 2-year vocational training courses and 6-month special courses whose demand is increasing. Besides, TTCs offer many other special short-term skill upgrading courses at the request of the employers. The Department of Youth Development (DYD) has imparted skill development training to youths in different trades.

The government will expand and diversify training facilities, especially for women and upgrade and reorient the quality and content of vocational training in general to cater to the emerging needs of the economy. TSCs that can train the school dropouts can be expanded from current 64 upazillas to other upazillas. Vocational training schools at upazilla level will be established with some courses of six months' duration.

To the extent that a sizeable proportion of employment would have to be self-employment in small units in various sectors, the training system would include entrepreneurship, management and marketing skills. Steps towards this end may include revision of courses, introduction of new courses like computer hardware, medical electronics, consumer electronics and industrial electronics, revising space norms for workshops and activating the NCSDT.

**Foreign Employment**: Annual flow of migrant workers has increased from 6,087 in 1976 to 1,407,705 in 2008 with an annual rate of growth of 18.5 percent. The sustained growth of migrant workers has been marked by few dips caused by external demand contraction. The current world recession has posed challenges for migrant workers which may persist in the future.

According to MoEWOE, the long-term strategies for expanding overseas employment include: (i) entering new markets for overseas employment, (ii) expanding representation in existing overseas labour markets, (iii) improving skill training for exporting skilled workers, (iv) undertaking special initiative for exporting workers from *Monga* and other ecologically vulnerable areas, (v) managing welfare programmes for migrant workers, (vi) controlling the recruiting agencies and bringing transparency in the migration process, (vii) increasing the inflow of remittances and ensuring their proper use, (viii) undertaking a special initiative for exporting women workers, and (ix) increasing the skill and role of Bangladesh missions abroad in exporting workers.

A substantial number of the expatriate wage earners are victims of unscrupulous manpower agents who extract substantial sums of money from job seekers for arranging employment abroad. In this context, innovative schemes for funding the prospective job seekers abroad are needed. The government is improving regulation of the recruitment process. More importantly, the government will set up Prabashi Kalyan Bank (Expatriate Welfare Bank) which will lend money to those who go abroad, which they will repay from their wages. The Bank will be owned by the expatriate workers. Some banks/financial institutions have initiated an expatriate lending project whereby the bank will advance money to the prospective job seekers who will repay the loan from their remittances. Similarly, PKSF has introduced a programme for migrant workers targeting people from monga areas. A Skill Development Fund will be created for retention and expansion of foreign labour market.

The government has taken a number of measures for the welfare of remittance earning workers. The Wage Earners' Welfare Fund is being used for several important activities like repatriation of mortal remains of workers from host countries, burials, and financial assistance to the sick and distressed and to heirs of the deceased who are not getting any compensation from the employer. To recognize the contributions of middle and lower-middle class expatriates-wage-earners, a new policy for giving the remitters special citizens' privileges has been formulated in 2008. The Expatriates Welfare Desk has been set up in districts with concentration of migrant workers. Ministry of Labour plans to set up technical training facilities in each upazila. Awareness creation programmes have been strengthened among potential workers willing to have overseas employment.

**Employment Guidelines:** A comprehensive employment guideline will be formulated with the following core components: (i) creating employment opportunities in rural economy, (ii) creating employment opportunities for wage labour in industries, (iii) providing credit and training for self-employment, (iv) promoting subcontracting arrangements between big and small and medium scale industries, and (v) providing special training arrangements for facilitating export of labour.

Mainstreaming Employment into Development Policies: Employment generation needs to be taken into account while formulating both macroeconomic and sectoral policies and programmes. Employment considerations can be factored into the works of different ministries through (i) sector-based analytical work for employment generation, (ii) selectively moving ahead with operational details, and (iii) building the analytical capacity of the MoLE, Ministry of Industries, Ministry of Agriculture and all other ministries for addressing issues on employment generation. Private sector employment will be promoted with supportive policies and programmes.

Sector Level Policies for Higher Employment, Productivity, and Real Wages: Agriculture is still the main employer in the economy. Accordingly, greater emphasis is needed on rural development, with a view to expanding market access, employment and productivity. Most of Bangladesh's poor and underemployed live in the rural areas or work in urban informal sectors. The formidable challenge facing the government is to increase opportunities for these people to engage in productive employment and enable them to earn a decent wage. At the same time, employment in the formal sector must expand in manufacturing activities. To make this happen, issues relating to easy entry and expansion of private firms in the formal sector, providing financial and fiscal incentives, increasing productivity through activating the National Productivity Organization (NPO) and the Tripartite Productivity Committee (TPC) will be addressed.

The government will continue to pursue the creation of a conducive environment for enterprise development in both the rural and the urban areas through simplification of the process of registration of small businesses, enhanced access to micro finance, expanding social security systems, access to information on markets and new technology, and regulatory reforms. The major features of rural employment are high levels of underemployment, low productivity, and low wages. The rural employment policy will focus on investment and access to capital to increase productivity and earnings, reduction of the vulnerability of agricultural labourers, fostering access to markets and business development services for rural enterprises, creating institutions of the rural poor to ensure decent working conditions.

**Labour Market Policies:** The labour policy will be reviewed with a view to re-defining minimum wage based on current subsistence income, removal of discrepancy between male and female wages for same work and productivity, removal of child labour, and better protection of the rights of workers and trade unions.

Policies Relating to Labour Welfare: The programmes for labour welfare will lay emphasis on the promotion of harmonious industrial relations, social protection, improvement of occupational safety and health (OSH), elimination of child labour with emphasis on elimination of worst form of child labour (WFCL), enforcement of labour laws especially those relating to unorganised labour and women and child labour, and promotion of the welfare of migrant workers and returned migrant workers. Rationing system has been introduced for labourers including garment workers, ultra poor and rural landless farm labourers.

### 3.2.3 Improving the Environment for Private Sector Development (PSD)

Deregulation and liberalization of the economy have opened up significant opportunities for the private sector. A vibrant private sector is visible in manufacturing, especially export-oriented textiles and ready made garments, frozen fish and shrimp, leather, tea, plastic products, toy making, furniture, light engineering, agro-based products and more recently in pharmaceuticals, consumer durables, telecommunication, ICT, banking and insurance, ship building, transportation, tourism, and electricity.

Notwithstanding the continued efforts of the government to facilitate private sector development, some critical problems still persist. Infrastructure constraint in the form of shortage of electricity, inefficient port, lack of proper repair and maintenance of roads due to inadequate O & M allocation especially the Dhaka-Chittagong highway, underutilized railway system due to poor management and lack of investment, inadequate air cargo services, and a lack of high-speed Internet access is having a unfavourable impact on productivity and investment in the private sector. Other problems affecting private sector growth include shortage of skilled labour, high interest rates and high service charges in the financial sector; shallow equity market, governance issues involving corruption,

dysfunctional bureaucracy and procedural complexity, lack of, or delay in, contract enforcement and dispute resolution, inadequate bankruptcy laws, legal impediments to corporate operations, complex procedure for determining ownership or registration of land transfer; and regulatory barriers.

## Policies and Strategies for Private Sector Development

Systematic Dialogue between Public and Private Sectors: The Board of Investment (BOI) was set up as a high profile private sector friendly institution and to ensure effective public private dialogue. Since BOI could not serve its purpose adequately, the government established the Better Business Forum (BBF) for systematic, results-oriented dialogue between the public and private sectors. The consultation process, however, needed back up services of Regulatory Reform Commission (RRC) and a number of subcommittees cochaired by the representatives of the private sector and government counterparts.

The present government gives high priority to the consultation process but it does not look favourably to the multiplicity of subcommittees. The government believes that special problems should be handled by subject specific task forces. In order to handle the impact of global recession, it promptly set up a Task Force which is active now. The government has taken stock of BBF recommendations and plans to use BBF as the mother platform for the consultation process. The government is considering restructuring and streamlining of the multiplicity of subordinate bodies. It is also considering establishing focal points for private investment in related public agencies through which regulatory reforms, streamlining of procedures, transparency of operations, and speedy provision of services can be ensured. The ultimate objective is reducing the cost of doing business and securing investment in the fastest possible time. Open and free consultation between the government on the one hand and stakeholders in any operation, related business associations, civil society, and public interest interlopers on the other is essential to resolve issues and expedite solutions.

The expected impacts are measurable improvements in the business environment, higher levels of foreign and local investment activity leading to improvement in peoples' lives. In practical terms, these goals will be achieved through the establishment of government and private sector secretariats, as well as through thematic task forces. The task forces would prioritize the issues, perform necessary background research and analysis, and bring forward the issues with concrete recommendations for actions.

Continuing Sound Macro-economic Management: The government will continue to maintain macroeconomic stability in the face of domestic and external shocks. Fiscal stimulus package, appropriate monetary and credit policy and effective Social Safety Net Programmes (SSNPs) have been undertaken to overcome the impact of global recession.

Overcoming Infrastructure Constraints: Traffic congestion in Dhaka has reached nightmarish proportions. It is also becoming problematic in Chittagong. The main factor is the lack of public transport services. In Dhaka, transport planning needs high priority along with special attention to driving regulations. A combination of elevated expressway, underground railway, over-bridges, ring road, and circular railway needs to be planned for metropolitan Dhaka in the near future. This can be a project under PPP.

The specific measures to be undertaken for infrastructure development are to (a) ensure reliable supply of electricity, (b) adopt appropriate policy and project implementation in infrastructure, (c) construction of Padma and Karnaphuli bridge/tunnel, Dhaka-Chittagong four-lane express way, expansion and modernization of railway, (d) construction of deep sea ports and modernization of Chittagong and Mongla ports, (e) restructuring of Bangladesh Biman and construction of modern international airport: Bangabandhu Sheikh Mujib International Airport at Trishal, Mymensingh and expansion of Cox's Bazar Airport,

(f) reform in the telecommunications sector to extend services to villages. (f) modernize the railway transport system for industrial transportation through integrating it with other surface modes, and (g) expedite reform of the parastatal bodies of the infrastructure sector. Efforts will also be taken to improve traffic management in Dhaka city and construction of elevated expressway and tube-trains (underground metro) in the city.

To promote the private sector, the government had earlier prepared Bangladesh Private Sector Infrastructure Guidelines that spelt out necessary steps for private sector investment in infrastructure facilities in the economy. Presently BOI is looking after private sector investment but it is not functioning well. The government has introduced a PPP budget this year and is considering revamping the entire institutional arrangement for private investment. The interrelationships between BOI, a newly established PPP Cell, and a system of approval of private investments in public goods and services are presently being defined. Private investment with public support is not only being considered for infrastructure facilities such as power plants and energy resource development enterprises, wireless or other telecommunication projects, roads, expressways, railways, tunnels, or ports but also for programmes and projects in education, health, and social welfare. Recognizing the limited availability of public resources, the government is keen on generating private investment for public goods and services. The PPP budget process and processing of PPP programmes and activation of the BOI are likely to be put in place by September 2009.

Creating a More Efficient Financial Sector: The banks have reset their interest rates to maintain credit growth as the economy faces the impact of global recession. Further, interest rate spread has declined and various charges for banking services have also been reduced. The Bangladesh Bank will continue to undertake measures to ensure availability of bank credit to the private sector at reasonable interest rate along with prudent regulation and sound management.

Developing Capital Market: The government policies will focus on: (i) restoring investor confidence through greater transparency and accountability in the working of the Stock Exchanges and other supportive measures, (ii) more efficient operations of the Central Depository System, (iii) enhancing capacity and power of the SEC to monitor and enforce compliance of the rules, (iv) undertaking measures to enhance the supply of good shares in the market, (v) encouraging MNCs to be listed in Bangladesh, (vi) setting up Bangladesh Institute of Capital Market to train investors and intermediary agencies, and (vii) examining the possibilities of state owned good companies to go public share. Other measures will include encouraging institutional buyers to buy more shares from the market, introduction of derivative market, encouraging foreign investors to buy shares, proper and quick action against companies not complying with the rules and regulations of SEC.

Regulatory Transparency and Streamlining: The BOI in an effort to streamline sanctions, expedite processing of investment proposals, and reduce cost of business has been planning one stop service station for a while. The effort has not been very successful yet. The government set up BBF and various subcommittees under it virtually for the same purpose. In addition, it set up a Regulatory Reforms Commission (RRC) for simplification of procedures and ensuring transparency of operations in the public sector. The reform programme will focus on (i) streamlining and simplification of business regulations; (ii) establishment of effective screening mechanisms for new regulations; (iii) development of comprehensive e-registry of business related laws, regulations and rules in Bangladesh; and (iv) strengthening and development of institutional capacities to implement and sustain procompetitive and investor friendly regulatory reform in Bangladesh. While the objectives are laudable, there are questions relating to the manner in which they can be best achieved. The issues are under review of the government within the overall context of promotion of investment and its institutional apparatus for the purpose.

Improving Access to Land for Private Enterprises: The paucity of land and the worsening land/man ratio makes it imperative that utmost economy be practised for industrial (and other non-agricultural) use of land. This calls for a greater emphasis on better land use planning and improvements in the land administration system in order to facilitate efficient land markets and development of a modern economic zones regime.

**Special Economic Zones:** The export processing zones (EPZs) as well as industrial estates have contributed a great deal to industrialization in Bangladesh. However, looking at the future it seems obvious that in a globalized world of free trade and uniform industrial incentives which is virtually knocking at the door, some different strategies are called for developing relatively backward economies like Bangladesh and more so for its backward areas. We are looking at experiences of other countries and notably China in developing special economic zones (SEZs) covering not simply enclaves of limited areas but really wider areas of upazilas. These areas will be selected based on prescribed criteria and would cover both developed and backward regions and arrangements will be made by harnessing the elements of strengths as well as mitigating the weaknesses of the selected areas to make them attractive to development enterprises.

No further EPZs or industrial estates will be developed but the existing and the planned or committed ones will continue to operate under the existing laws and rules up to 2013.

The new SEZs will be established by developing infrastructure facilities there so that energy and power sources, transport and communication links, travel and banking facilities, and trained manpower supply can be easily found. The development of an area will take advantage of the comparative advantage of the location. If it is an area where large scale industries can be developed so will it be. If, on the other hand, it is good for agriculture, farming will be its main activity. If it is endowed for service industry, then that is the sector that will take hold there. If the area is good for some cottage industry such as quilt making, the efforts will be organize the activities in such a way that the area and its artisan can respond to large global demand.

The government will not acquire land to develop any particular estate or farm but would assist intending parties to get land for its business and other facilities to set up their individual enterprises. The investors will be ensured of a stable system of tax laws and fiscal measures for a well defined time horizon.

**Development of Technology:** Policies will focus on (i) monitoring technological developments in the world, acquire the best practice technologies and adapt them to local needs, (ii) resolving technological difficulties faced by local enterprises through appropriate research and process development, (iii) supporting main public institutions in Bangladesh dealing with technology-related matters such as BCSIR, BAEC, BITAC, and public universities including engineering and agriculture, (iv) private organizations for innovative research, and (v) digital Bangladesh as major initiative for modernization and upgrading/catching up of technology.

Corporate Social Responsibility (CSR): Strategies to be followed for promotion of CSR, among others, are (i) creating a common platform for understanding and practicing CSR in Bangladesh, (ii) strengthening the CSR dimension for economic empowerment of the poor, (iii) engaging the socially responsible private investors in development initiatives, (iv) dialogue and cooperation with multilateral organizations and NGOs working with codes of conduct and ethical issues related to business activities, (v) continue to develop sustainable partnerships with value driven private sector organizations under their CSR schemes to organize pilot projects addressing development issues, and (vi) favourable tax treatment of CSR expenditure.

**Ensuring Competition:** The government has decided to break cartels (business syndicates) which are responsible for hoarding and abnormal profit. Market developments will be closely monitored and barriers to competition will be removed. Promotion of competition will benefit the consumers.

## 3.2.4 Agriculture

The vision of this sector is to enhance growth through development and dissemination of sustainable technologies which are ecologically adaptable, economically profitable, and capable of generating productive employment, diversification of both crop and non-crop, development of agri-business services, and human resource development and ensure "food for all" by taking all possible measures and to make Bangladesh self-sufficient in food by 2013.

In this context, some of the important challenges are: (i) maximise production in the face of decreasing farm size, degradation of soil quality, loss of agricultural land and limited water resources; (ii) harness productivity gains by making a breakthrough in yield technology, (iii) efficiently use water in rice production and shift to water efficient food crops; (iv) creating a level playing field to compete with others and reap the benefits of a globalized world; (v) strike a balance between ensuring adequate incentives for the numerous small producers (rice, poultry, dairy, fish, nursery etc.) on the one hand, and keeping food prices low for the poor consumers on the other; (vi) ensure intra-household food entitlement between men and women (especially lactating women) and between adults and children; (vii) ensure increased production of fish, milk, meat and eggs for a balanced diet for the growing population; (viii) cope with climate change, maintain ecological balance and conserve biodiversity; (ix) to provide greater support to domestic agricultural research; and (x) address increasing volatility in international food market.

# Future Agricultural Policies and Strategies Crop Production

Increasing yield: To increase yield, more investment will be made for the development of crop varieties, quality seed, soil health, pest management, and agronomic practices, development of local service providers (LSP), strengthening of the value chain, market development, improving agricultural research and mechanization, improving capacity of scientists and extension workers, and flood control, irrigation and water management.

**Broad-based support to agriculture:** The government will ensure access to reliable, affordable, adequate and timely supply of major inputs like fertilizers, fuel and irrigation through appropriate support measures especially subsidies and effective distribution system. Any distortion in market for fertilizers and pesticides with regard to dealership, quota and restricted movement of fertilizers will be addressed to ensure timely availability at fair prices.

Other broad-based support includes access to quality seeds (HYV, hybrid), output price support, credit for small farmers and sharecroppers, promoting commercial agriculture and genetic engineering, subsidizing the installation and maintenance of electricity connections to irrigation pumps, maintenance of rural roads enabling storage, processing and marketing of perishable high-value farm products in the private sector, and enhanced extension, and agricultural education with particular focus on quality improvement in all production environments. Public-private partnership will be encouraged in providing broad-based support to agriculture. The approach includes the promotion of private service providers, public-private coordination in research and development, seed production, and business development. For quality control and reliable supply of seeds, the existing regulatory framework needs improvement through better coordination among different agencies

concerned. The amount of agricultural loan will be increased and the loan giving procedure simplified. Loan will be made available for the sharecroppers.

**Diversification of high value crops:** Emphasis will be given on increasing production of non-rice cereal crops, especially maize and oilseeds, and also of fruits, vegetables, flowers, and ornamental and medicinal plants. Infrastructure and marketing supports will be provided to develop integrated supply chains including processing, storage and transportation at the local and national levels. Several issues such as product standardisation, food safety, sanitary and phyto-sanitary measures will be taken up. Various methods like relay cropping, mixed cropping, and zero tillage will be considered in different agroecological zones.

Agricultural research and technology generation: Agricultural research will remain largely in the public domain, but efforts will be made to develop programmes involving NGOs and the private sector. The capacity of the ten NARS institutions will be further strengthened through supporting quality research including biotechnology research, human resource development, strengthened MIS/ICT facilities, prioritizing farmers' demand-led research and adequate incentive structures for the scientists. Increased attention will be given to R&D in the non-crop sector including livestock, poultry, fisheries and forestry. The National Institute of Biotechnology (NIB) will conduct research on crop varieties to serve farmers located in deeply flooded areas, char land, flash flood-prone areas, coastal tidal surge and salinity prone areas, and hilly areas.

**Technology dissemination:** There will be emphasis on participatory extension services involving wider rural communities i.e. farmers, landless households, different occupation groups and women. These will be implemented as per Plan of Action with necessary amendments and clarifications in response to changing demands of commercialization. Emphasis will be given on partnership of DAE, DLS, DoF and BRDB cooperatives with the private sector and NGOs, which have evolved many successful approaches to disseminating promising technologies. Under NATP, FIAC (Farmers' Information and Advisory Centre) will play an important role at union level.

Revamping agricultural marketing system: The ongoing programme will continue to develop marketplaces and market outlets. Credit facilities will be provided to private initiatives for small and medium-scale agri-businesses in processing and packaging. Formation of farmers' groups will be encouraged to ensure their direct participation in the marketing of agricultural produce. Fair price for agricultural crops and products will be ensured. Incentives will be provided for development of rural warehousing. The Department of Agricultural Marketing (DAM) will be strengthened to enable it to take modern marketing services for crops and high value agro-products and provide advice and information on prices, processing, handling, and storage and transportation services. DAM will promote an innovative marketing system such as contract growing integrated with a supply chain of high value agro-products. Emphasis will be given to improving marketing environment for agri-inputs and products as well as increasing storage and warehouse facilities. A price Commission will be established for forecasting prices of essential commodities, analysing changes in demand and supply, cost of production of agricultural products, analysing export-import trends and international prices of essential commodities. This Commission will help formulate and up-date regional production planning based on price trends.

**Agro-processing activities:** Agri-business and agro-processing will be given top priority as a thrust sector to promote value addition to crops, livestock, fish and horticultural products. The government will provide support to the agro-entrepreneurs through infrastructure development, and fiscal benefits including export incentives and tax concessions. The private sector will also get support for technical training, technology development, and

improvement of standards of hygiene, handling and packaging of processed products. Food safety would be improved as a means of strengthening export outlet of agricultural products. Agro-economic zones will be established with appropriate support services, quality control laboratories and by developing communication and transportation facilities.

Climate change adaptive technology: Some efforts have been made to cope with climate change through development of salinity resistance, drought resistance, short duration, cold tolerant rice varieties. In future, more emphasis will be given to develop technologies which are environment friendly in coping with climatic change. The brick burning system will be modernized by 2011 for no smoke condition kiln; solar technology will be encouraged for household power supply; and rain water harvesting will be encouraged to develop in all public and private buildings/establishments.

Irrigation and flood protection: Deregulation and market liberalization have encouraged private sector participation in minor irrigation. The suggested interventions include facilitating tube well and surface water irrigation, and revival of rivers through dredging and the Ganges Barrage. Channels will be identified for drainage and also for water retention to be used during the dry season. Capital dredging will be conducted for maintaining navigability and maintaining water flows. Navigability and drainage will be tied up and water bodies will be established in townships and rural areas for surface water supply in dry seasons. The government has already adopted the National Water Policy (1999) for efficient management of water resources in the country. The government plans to increase irrigation coverage from 14.30 lakh hectares in 2007-08 to 14.80 lakh hectares in 2010-11 for additional food grain production. Flood protection and drainage has been planned to cover an area of 46.21 lakh hectares by 2010-11.

#### **Fisheries**

The overall strategy of fisheries sub-sector development envisages intensification of aquaculture by species and ecosystems, addition of export-oriented species, ensuring biodiversity and preserving natural breeding grounds, product diversification, value addition, and development of appropriate marketing infrastructure. For increasing fish production, emphasis will be given on (i) making people more conscious about conservation for augmenting natural fish stock and protecting fish habitats through publicizing Fish Conservation Act and new fisheries policies; (ii) protecting breeding and nursery grounds of major fishes through establishment of sanctuary and re-excavation of canals, beels and baors under different programmes; (iii) encouraging alternate income generating activities for fishermen; (iv) protecting beels and haors from the use of pesticides in contagious lands through more coordinated efforts with relevant ministries/agencies; (v) encouraging ricecum-fish culture and aquaculture and intensifying poly culture; (vi) emphasizing management of aquaculture in floodplains involving local community; (vii) ensuring disease control and quality control of fry and fingerlings; and (viii) prioritizing research and development to meet new changes in the sector. The capacity of the Department of Fisheries (DoF) will be strengthened so that it can support inland aquaculture. Cooperation among the key actors such as NGOs, private sector entrepreneurs and community based fishing groups shall be promoted. Necessary steps will be undertaken for increasing productivity of all khas ponds and water bodies used for fish culture.

#### Livestock

The National Livestock Policy identifies ten critical policy areas: dairy development and meat production, poultry development, veterinary services and animal health, feeds and animal management, breed development, hides and skins, marketing of livestock products, international trade management, access to credit and insurance and institutional development for research and extension, for livestock and poultry development in the country.

The strategy is to harness the full potentials of the sub-sector through creating an enabling environment, opening up opportunities, and reducing risk and vulnerability. The private sector will remain the main actor, while the Department of Livestock Services (DLS) and Bangladesh Livestock Research Institute (BLRI) will play a supportive role. Capacity of DLS will be enhanced in terms of skill development through training and personnel. Increased provision of trained manpower will be linked to the expanded nationwide outfit of DLS. Necessary steps will be undertaken to increase the production of milk, meat, eggs, and chicken to meet growing domestic demand.

Husbandry of poultry and dairy: The private sector operated poultry and dairy farming are generally capital intensive, knowledge-based and risky, and therefore need technological, financial and marketing support. Some private sector entrepreneurs have ventured into the contract growing of poultry and milk products, supporting small farms with improved poultry and dairy breeds, quality input supplies, demand-led extension services and assured marketing facilities for poultry and milk products. Cattle development for meat production is also important. Strategies will also focus on cost-effective quality feed supply, human resource development to ensure exclusive monitoring and supervision and continuous technical support at village level, women's employment in livestock, mitigation of disease incidence, export of livestock products and bio-security against highly pathogenic diseases such as Avian Influenza and FMD.

## Forestry

The development and management of protected areas (PAs), eco-parks, botanical gardens and safari parks will be brought under a legal framework by amending existing wildlife laws. Necessary measures will be undertaken to ensure both in-situ and ex-situ conservation in the country. Policy intervention is already in place to adopt co-management in five out of 19 PAs in Bangladesh. More areas of natural forest and PAs will be brought under co-management. Due to limited scope for conserving the habitat for mega wildlife and the comparatively small areas left as shelter for small cats and other herbivores total wildlife protection is under threat. Therefore, wildlife protection would be a priority concern for conservation.

**Public commons:** Public commons including natural resources such as land, wetlands, forests, grasslands, grazing land, reed land, khas land, peat land, rivers, estuaries and the open seas may be one of the most important safety nets available to the poor particularly in the rural areas, provided these are managed in a sustainable manner. In order to increase access to natural resources for the rural poor, participatory social forestry for degraded and encroached forestland and co-management for PAs have been introduced by the Forest Department. It will continue to allow better access of the poor to the public commons.

National forest assessment: National forest assessment and periodic forest inventory will be conducted using MIS and GIS to generate quality and reliable data for future planning and better management. Technical support for developing GIS and training of remote sensing specialists in the Forest Department will be considered in future interventions.

**Afforestation:** Building forest resources through afforestation will be emphasised. Efforts will be made to establish climate change resilient afforestation in the denuded hill forests and coastal land by accretion.

### **Rural Development**

Both the government and the NGOs are implementing various programmes for rural development covering microcredit, social security, development of rural infrastructure, women's empowerment, education, health, family welfare, nutrition, and environmental conservation. The National Rural Development Policy 2001 provides a comprehensive

framework for sustained improvements in rural life and accelerating the pace of rural poverty reduction.

The government will constitute the National Rural Development Council (NRDC), headed by the Prime Minister, to provide guidelines for implementing the rural development policy. Also a national steering committee will be formed to assist the NRDC and follow up policy implementations. Steps are underway to set up the Policy and Strategy Formulation Unit (PSFU) to implement the National Rural Development Policy 2001 for which a project has been undertaken covering 2009-2013.

## 3.2.5 Water Resources Development and Management

The vision for the water resources sector as indicated in the National Water Policy (1999) is to ensure continued progress towards achieving the national goals of development and MDGs through development of water resources, optimizing its various uses, managing resources for sustainable development including securing the lives and properties of people from water related disasters.

The challenge for the water sector is to discourage the use of groundwater and to increase surface water use until a threshold of groundwater storage is achieved for all hydrological regions. However, upstream abstraction or diversion of water from common rivers by India is apprehended to cast adverse impact on the flow of surface water in Bangladesh.

The job of managing water resources is problematic because of controversy over allocation rights and the difficulty of enforcing rules and regulations on conservation arising mainly from its public good nature. A balanced set of policies and institutional reforms are required that will harness market forces while at the same time strengthen the capacity of the government to carry out its essential roles. It is imperative for Bangladesh that it relies on the alternative system of administered control that allocates water resources and charges according to set social, environmental, and economic criteria. Water resource development during the lean season has been geared toward the expansion of irrigation to promote foodgrain production. It gives rise to conflicts in the presence of its increasing competing uses due to population growth, urbanization, and industrialization. The government needs to shift the focus from water resource development to water resources management.

The combination of high rainfall during the monsoon and full-flowing rivers from our neighbouring country result in extensive inundation of floodplains (about 20-30 percent of the country). The flooding occurs over 6 million hectares to depths ranging from 30 cm to 2m. This situation creates both opportunities for highly productive farming and fishing systems and risks from deep flooding, riverbank erosion and drainage problems creating greater sufferings for poor households. Bangladesh desperately needs measures against these disasters in terms of developing resilience and adaptation.

Lack of adequate and regular allocation of funds has been a perennial problem in BWDB's conducting of annual O&M activities. Failure to recover part of the capital and O&M cost accentuated the problem. Needs, priorities and implementability have to be judged for estimating O&M needs for projects with long-term benefits of water sector projects. Similarly, adequate environmental considerations in project preparation have been a consistent problem in water sector projects. The government's capacity to assess the environmental impact of water sector projects will be enhanced as part of the overall strategy to respond to climate change including setting up of a central climate change unit and/or climate change cells in important ministries. The NWMP has divided the country into eight regions for which principal water-related issues have been identified. These issues constitute problems under short, medium and long term regarding hydrological resources as per natural endowments in respective regions. Distribution of poverty by hydrological

region could display a striking feature that needs attention. Water projects need to take account of the poverty situation to prioritize projects in locations where poverty can be reduced most.

## Strategies and Institutional Development

The strategies of water resources development and management are to (i) develop the main rivers of Bangladesh for the multipurpose use of water resources, managed for navigation and erosion control and developing hydropower; (ii) undertake flood protection and storm water drainage measures with the rehabilitation and maintenance of existing FCD and FCD/I systems in a participatory manner; (iii) include provisions of cyclone protection, an early warning and forecasting system, flood shelters, control of riverbank erosion, drought management and rationalization of groundwater in disaster management programmes; (iv) make adequate provision for water management for agriculture through public sector irrigation development, flood management and drainage; (v) ensure protection of the natural environment and aquatic resources with monitoring and controlling water pollution, water management for fisheries and ecologically sensitive areas, (vi) undertake dredging of rivers for flood control, navigation, drainage and irrigation, (vii) take initiatives to implement the Ganges barrage project to expand irrigation facilities, prevent salinity, and to solve the problem of scarcity of sweet water in the Sundarban region, (viii) seek regional and international cooperation for development of water resources, and (ix) raise awareness among all stakeholders about scarcity of water and the economic use of the resource.

Considering the economic importance of the river systems, the government has decided to implement river channel stabilization through capital dredging in the major rivers of the country. The BWDB is working on formulating a comprehensive plan for capital dredging, primarily covering 13 rivers with a cumulative length of 1,392 km. The pilot dredging of a reach of Jamuna River from upstream of Sirajganj Hard Point to downstream of Dhaleswari off take covering a length of about 20 km would be started soon and, in the light of the experience of this pilot capital dredging, a nationwide capital dredging programme would be finalized.

Institutional Development: The highest body for the formulation of national water policy is the National Water Resources Council. The government has set-up WARPO as a secretariat of the Executive Committee of the National Water Resources Council (ECNWRC). WARPO is responsible for three main assignments: prepare and update the National Water Management Plan, update and maintain a National Water Resource database and act as a clearing house for all water sector projects undertaken by any agency. The ECNWRC needs to be effective and regular monitoring of the three activities has to be ensured

The Joint Rivers Commission has to continue its efforts to effectively establish the country's water shares and negotiate accordingly. Specialized Institutions such as RRI, CEGIS and IWM and other relevant research institutions need to pursue professional and technological breakthroughs in view of the challenges in the water sector in future. The Bangladesh Water Development Board (BWDB), the Local Government Engineering Department (LGED) and the Bangladesh Agricultural Development Corporation (BADC) have continued to carry out major responsibilities of conducting activities concerning investment and operation & maintenance (O&M).

## 3.2.6 Land Use Policy and Management

The main goal of land use policy and management is to ensure best possible use of land resources and delivery of land related services to the people through modernized and efficient land administration for sustainable development with accelerated poverty reduction.

Because of diversion of agricultural land to multiple uses and river erosion the per capita availability of land is declining and the loss of agricultural land is going on at the rate of about 1 percent per year. The poor have very little access to government land like char land, khas land, water bodies etc. There are land laws and policies to allot such land to the poor and the landless, but the interest of the poor is rarely preserved. The vested interest groups in both rural and urban areas are in de facto and de jure possession with the help of money and muscle. The adivashi (the indigenous people) of the CHT and other areas are losing their common property rights in land. In the cities, the slum dwellers pay high rent for staying in the slums and they remain under threat of eviction.

Land is being degraded by soil salinity, soil contamination, deforestation, water pollution, falling water table and drainage congestion. Financial constraints, lack of awareness, reluctance to obey rules and enforce laws, piece-meal efforts to deal with these issues, implementation of contradictory and ineffective policies are the main reasons for such degradation. The government will address the problems, including higher allocation consistent with public expenditure programme and improving quality/efficiency of expenditure by government departments. Government agencies responsible for preventing land degradation do not get enough funds to tackle these problems.

The Ministry of Land formulated a National Land Use Policy in 2001 to prevent land degradation and to ensure its best utilization for all purposes. The policy also highlights the need, and the importance of carrying out National Land Zoning for integrated planning and management of the country's land resources. However, the institutional structure for implementation is lacking. Illegal encroachment on rivers, canals and water bodies for housing, industries etc. is common in both rural and urban areas. This leads to obstruction of the flow of water, reduction in flood plain areas and increased flooding. The imperative for raising food production is so urgent that agricultural expansion often neglects the consequential loss of wetland water bodies and biodiversity.

The Ministry of Land is implementing a programme under which at least 20 landless families are being given khas land in each upazila. A total of 6,397 landless families in 436 upazilas have been given nearly 2,185 acres of khas land till July 2009. In addition, 71,032 landless families have been rehabilitated through providing khas land including houses under Ideal Village I and II projects. Similar rehabilitation programme has been targeted for 10,650 landless households under Climate Victims Rehabilitation Project within January 2009 to June 2012. In addition, rehabilitation of 9,500 households is in progress under Char Development and Settlement-3 Project.

## Strategies to Overcome Land Related Policy and Management Problems

The lack of coordination between different departments responsible for preparation and maintenance of Record of Rights (ROR) often leads to confusion, conflicts and many instances of litigation causing suffering of the people especially the small and marginal farmers. The Ministry of Land has already undertaken projects to conduct digital surveys and introduce e-governance. Land records will be computerized/digitized and land mutation will be made automatic.

Necessary measures would be initiated to ensure sound coordination of the activities undertaken by department of registration, A.C. Land and DLRS. Through appropriate delineation of supervisory responsibility of settlement activities, better coordination of the two offices in dealing with the preparation and maintenance of land records at the upazila level will be achieved. The Directorate of Registration will be directed to remove inconsistency in land records management and also for immediate updating of land titles.

A database including all land resources, land zoning information and other resources in selected areas such as Char land and other ecologically endangered areas will be developed. The Ministry of Land is implementing a coastal land zoning project to ensure proper use of land and mitigate land degradation. There will be provision for a participatory and joint monitoring system with government employees and the local people for overseeing the activities of land classification, and land record modernization for effective land management. The participation of the poor in the whole process, from formulation to implementation of laws and policies will be instituted.

The land in CHT is administrated under the relevant Acts, Rules and Regulations of the Manual of 1900. The customary common property rights of the ethnic people are to be protected. Laws and policies would be framed for the proper management of the land in the Chittagong Hill Tracts. The provisions of Rangamati/Khagrachhori/Bandarban Hill District Local Government Council Act 1989 have been amended according to the CHT Peace Accord. Laws and policies will also be introduced to avoid environmental degradation such as stopping hill-cutting, tree-felling while using available land for development of resources such as tea and rubber plantation.

The modification and simplification of all land-related laws are expected to remove many of the land related disputes. A special committee will be set up to come up with recommendations in this regard.

Land Use Management: Planned use of land according to Land Zoning Maps prepared on the basis of present and potential land uses will be ensured through enforcement of the provisions of relevant laws. The provisions of the Town Improvement Act of 1953 will also be more strictly enforced. The government will take up project for development of rural townships where specific areas are to be earmarked for housing, marketplaces, industries and infrastructure.

Land acquisition act and policy would be rationalized. Unused acquired land or acquired land not used for the declared purposes would be resumed by the Deputy Commissioner. Unused land of Bangladesh Railway may be given to Roads and Highways and Local Government Engineering Department for construction of roads if needed. In case of big public sector projects like the Padma Bridge (for which the government has already approved the resettlement plan) affected persons would be motivated to make their resettlement voluntary. They would be compensated for their land at the price suggested in the National Involuntary Resettlement Policy.

While building rural roads, highways, bridges and culverts, the government departments do not keep enough space for the natural flow of water. In the big cities, the land grabbers are filling up the water bodies, thus creating drainage problems. Provisions are to be made for free flow of water. The natural flow of rivers and canals is to be restored by removing the land grabbers. The water bodies and the flood plain areas in Dhaka and other big cities would be freed from illegal occupants.

The rivers, canals, haors, etc. would be leased out to poor and genuine fishermen. This will be ensured with the involvement of the MOFL, DOF and major stakeholders including NGOs. The Jalmahal Management Policy 2009 has already been finalized and gazetted in June 2009. Similarly, Balumahals and other Sairat Mahals would be managed in a way which will benefit the poor.

Inspections of industries would be conducted more frequently to strictly enforce the construction of ETPs and their due continuous operation. The relevant provisions of EBSATA would be strictly enforced to stop degradation of crop land by neighbouring industries. Projects would be taken to develop perennially inundated areas like Bhabadaha. The conflict between the growers of shrimp and crops would be resolved by involving the

Union Parishads, DOE, DOF, DAE and stakeholders' representative organizations including local NGOs.

The Ministry of Land would continue with its programme of housing for the urban poor. Khas land in urban areas (i.e. non-agricultural) would be utilized for housing the slum dwellers. Non-agricultural khas land would be provided to the Ministry of Food and Disaster Management and Ministry of Social Welfare for constructing (i) houses for women, marginalized people and endangered communities, and (ii) vagrant homes and night shelters in the cities for the uprooted population.

## 3.2.7 Urban Development

Bangladesh is experiencing rapid urbanization. In 2007, the estimated total population was 142.6 million of which 25.0 percent (35.7 million) was urban. Urbanization is characterized by over centralization in few cities like Dhaka and Chittagong resulting in overcrowding and a severe lack of basic facilities in almost all spheres of life. The major challenges of urbanization in Bangladesh are: (i) unplanned and unguided urbanization with mounting problems; (ii) absence of strong planning outfit centrally and in urban centres; (iii) lack of advance planning for utility services, shelter and infrastructure; (iv) absence of an integrated approach to urbanization embracing cluster development of adjacent towns or provision for satellite towns; (v) lack of comprehensive urbanization comprising all civic amenities like parks, lakes, and other recreation facilities; (vi) absence of a regulatory framework for utilization of urban public land and waterways to prevent their misuse; (vii) inadequate environmental concern for protection of urban waterways, disposal of solid wastes and industrial sludge; (viii) lack of concern for urban poor and slum dwellers; and (ix) absence of statistical database for urban planning. The high population density calls for a spatial pattern of urbanization composed of urban and peri urban areas. Planned urbanization will ensure growth and equity taking into consideration a futuristic scenario. The specific goals are to: (i) promote urban development for balanced growth across the country; ii) finalization of national urban development policy and (iii) promote sustainable urbanization for poverty reduction and development.

### **Strategies**

The following strategies will be followed for urban development: (i) planning, guiding and promoting urban development with adequate services for all; (ii) creating strong planning outfit in relevant ministries and all city corporations; (iii) making advance planning for utility services, shelter and infrastructure in all urban centres; (iv) planning road infrastructure development and public transportation for a number of cities and towns in a cluster; (v) adopting an integrated approach to urbanization embracing cluster development of adjacent towns or provision for satellite towns; (vi) developing comprehensive urbanization comprising all civic amenities like parks, lakes and other recreation facilities; (vii) developing policy framework and creating a regulatory framework for utilization of urban public land and rivers for building parks, lakes and civic amenities; (viii) improving urban environment by protecting urban rivers, regulating disposal of solid wastes and industrial sludge; (ix) creating an enabling environment including social protection systems and safety nets for urban poor and slum dwellers by building appropriate institutions like cooperatives, micro credit organizations, easy access to credit, improved health facilities, etc; (x) building regulatory authority for citizens' protection against exploitation by home developers and other private utility providers; (xi) creating strong mechanism for coordination of infrastructure development and provision of utilities in all urban centres; (xii) creating a framework for operation of private sector, NGOs, CBOs, PVOs etc. for building infrastructure, recreation facilities and utility services for urban inhabitants; (xiii) building institutions in collaboration with the BBS for creating statistical database for urban planning;

and (xiv) build democratic institutions for effective urban governance with the participation of the civil society, NGOs, and CBOs. In developing the growth centres, areas will be earmarked for community housing including social forestry.

#### 3.3 Strategic Block III: Essential Infrastructure for Pro-Poor Economic Growth

Infrastructure development contributes to growth in general and pro-poor growth in particular. Infrastructure includes electricity, gas, renewable energy, roads, railway, inland waterways, sea ports, land ports, airports, and post and telecommunication links.

#### 3.3.1 Power and Energy

The government will adopt a comprehensive long term policy on electricity and energy to develop the power and energy sector, and promote energy efficiency and conservation. Sustainable energy will be promoted as a strategic priority for poverty reduction.

#### Power

The vision of the power sector is to provide access to affordable and reliable electricity to all citizens of Bangladesh by 2021. The supply of quality and reliable power at an affordable price will be ensured through system expansion with a prudent least cost plan, efficiency improvement through institutional and structural reform and establishment of commercial arrangement among the sector entities. Electricity generation will be raised to 7,000 MW by 2013, 8,000 MW by 2015 and 20,000 MW by 2021.

As power projects are highly capital intensive, developing adequate generation, transmission and distribution facilities to provide reliable and quality power supply to the population poses a formidable challenge for the government. Absence of clear organizational goals, adequate financial and commercial autonomy and lack of adequate incentives resulted in inefficiency in the utility management. High maintenance cost and overhauling time for the existing power plants in the public sector is a serious concern. Limited autonomy and financial power to the concerned authority, long approval procedures, and bureaucratic interference cause delay in the maintenance of power plants. In the distribution system, poor quality of power supply causes serious problem to the customers due to a low voltage profile and presence of harmonics as the system is overloaded, inadequate network capacity, lack of reactive power compensation, poor maintenance and absence of proper response from the operators.

Policies and Strategies: In order to meet the projected demand for electricity, necessary investments will be made in a timely manner. This will require careful planning and timely resource mobilization involving both public and private sectors. Balanced development of generation, transmission and distribution of electricity will be ensured. The entities shall enjoy operational autonomy along with responsibility for eliminating loss, wastage and theft, and for efficiency in operation. The possibility of trading power within the region will be explored, and the potential of coal will be fully utilized.

Electricity generation will focus on completion of under construction plants, installation of new plants, utilization of full capacity of existing plants through rehabilitation, scheduled maintenance and overhauling, and human resource development, review of Captive Power Policy to remove all barriers. Transmission infrastructure will be expanded by PGCB in conformity with the generation expansion. The government will adopt a three year crash programme for quick implementation of ongoing and under consideration power generation stations, ordering 500/1500 MW rental power plant on urgent basis, and initiatives for construction 800 MW Peaking Power Plant, IPP of 1250 MW on gas and duel fuel and 2000-2600 MW imported coal based power stations. A schedule for repair, maintenance and overhauling or salvaging of old power stations will be made to increase and stabilize power

production. gas turbine projects on urgent basis, and reactivation of initiatives for construction of 10, 20 and 30 megawatt power stations. A schedule for repair, maintenance and overhauling or salvaging of old power stations will be made to increase and stabilise power production.

The performance of distribution utilities will be improved through reduction of system loss from current 18.5 percent to 14 percent in 2014, arrear reduction, ensuring reliability of electricity supplies, ensuring affordable price, use of pre-paid metering system, and bill payment system through mobile phone operators. For demand side management, the government has already adopted daylight saving time (effective from 19 June, 2009) and in addition will focus on adjusting shopping hours, holiday staggering for industries and creating awareness of CFL bulbs.

There is significant difference between per unit generation cost (BPDB's own generation cost and purchase cost of power from IPPs and bulk supply cost). The BPDB's bulk supply tariff for urban utilities and rich PBSs is Taka 0.30 less per unit than its supply cost. For poor PBSs, this difference is as high as Taka 0.64 per unit. As a result, BPDB is incurring a loss of more than Tk. 1,000 crore annually. This indicates the need for rationalization of tariff for the sustainability of the sector. The Bangladesh Energy Regulatory Commission (BERC) is responsible for regulation of the sector. The government issues policy directives on matters concerning the electricity sector including measures necessary for its overall planning and coordination. The process of unbundling and corporatization of sector entities is on-going.

### Box 3.1: Power Sector Vision and Policy Statement

- Bring the entire country under electrification by year 2020
- Make the power sector financially viable with ability to facilitate growth
- Increase the sectors' efficiency
- Make the sector commercially oriented
- Improve the quality and reliability of electricity supply
- Use available domestic natural gas for power generation and also explore other alternatives like LNG for the same.
- Increase private sector participation
- Ensure reasonable and affordable price for electricity by pursuing least cost options and explore options for power trading
- Promote competition among various entities
- Promote regional and sub-regional cooperation

Rural Electricity Supply: The overall goal of REB programme is improvement of socioeconomic conditions of the rural people by providing reliable and affordable electricity. The rural electricity network is the fastest growing and most efficiently operated entity within the Bangladesh electricity industry. But it is experiencing serious operational problems due to power shortage and loss of revenue due to non-availability of power and an increase in system losses due to customer backlash from frequent and prolonged load shedding. The REB is facing financial problems in its expansion programme.

The REB strategies for future development are: (a) augment power generation, (b) upgrade and rehabilitate old system for capacity building and reliable supply, (c) implement division-wise programmes and Chittagong Hill Tracts Rural Electrification Project to ensure regional balance, (d) disseminate renewable energy technologies (solar, wind, small hydro, bio-mass etc.), (e) ensure additional assistance for expansion of network, (f) hand over BPDB rural

distribution systems to REB, (g) reduce system loss, (h) enhance performance, (i) rationalize tariffs and (j) replace incandescent lamp by compact fluorescent lamp (CFL).

**Nuclear Power:** In view of the need for diversifying energy sources for long-run energy security, a nuclear power plant will be installed at Rooppur as soon as possible, with generation capacity between 700 MW and 1,000 MW. In this respect, a MOU has been recently signed between Russia and Bangladesh.

## Energy

The main goals of the non-renewable energy sector are: (a) assessment of non-renewable indigenous energy sources; (b) exploration and development of new oil/gas and coal fields; (c) appraisal and conversion of probable and possible reserve to proven reserve; (d) development of the fields considering their capacity and market demand; (e) strengthening institutional capacity of Petrobangla and its companies to make them more effective and financially viable; and (f) installation of adequate transmission and distribution network to cater to customers' need.

The major challenges of the natural gas sector are to: (a) minimise gas demand and supply gap; (b) improve reliable estimation of gas reserves through extended exploration and development programmes; (c) optimize production from the existing gas fields; (d) conserve and make efficient use of gas; (e) make Petrobangla and its companies operationally and financially sound; and (f) reduce disparity of supply of gas to different areas of the country.

Serious considerations are being given for using coal along with gas for power generation. The government will set up coal-fired power plant using environment-friendly technology for extraction of coal. The major challenges are to: (a) explore and develop new coal fields and (b) conserve and make efficient use of coal.

Policies and Strategies: The existing National Energy Policy (NEP) is being updated to provide guidelines for achieving energy security for the country. An action plan will be worked out to improve the operational and financial performance of Petrobangla umbrella. The Gas Act will be enacted providing action-plans for proper accountability targeting to reduce un-accounted for Gas (UFG) and outstanding gas bill. Strengthening the Hydrocarbon Unit has already been undertaken to provide adequate and appropriate staff and expertise to assist in policy formulation. The policy for public-private partnership for operating companies of Petrobangla will be formulated so that both domestic and foreign entrepreneurs may participate. Gas marketing companies are going to introduce meters for domestic gas supply and will take measures for zonal isolation. Procurement and supply of domestic meters will also be opened to the private sector. To save trees and the environment, use of LPGs in rural households will also be encouraged for which provision of subsidy for buying of cylinder may be encouraged while the price of gas will be paid by the user.

Efforts to convert possible and probable reserve into proven reserve will involve IOCs especially in offshore exploration, supporting BAPEX with funds to strengthen its exploration and seismic survey activities and engage drilling crew through outsourcing, and exploration activities in both onshore and offshore under PSC.

The National Coal Policy is being formulated for concomitant development of coal to meet the growing energy demand. Special initiatives will be taken to ensure economic use of coal available so far and also to develop coal based power plants. Priorities will be given to the exploration and exploitation of new coal fields. Research and development has been strengthened to ensure economically viable extraction of coal at deeper layers.

The BPI as the Energy Research Institute will ensure continuous training and skill development of professionals working in the oil, gas and mineral sector. The capability of

the existing training institute of the Bangladesh Petroleum Corporation (BPC) has been strengthened to provide training to the downstream segments of oil refining and marketing.

With a view to meeting the demand of petroleum products, the specific strategies/policies to be pursued are: (a) expansion of the storage capacity of petroleum products, (b) improvement of the distribution system by putting in place a second oil installation, (c) enhancement of capability of handling large vessels to reduce losses in import operations, (d) increase of the LPG bottling capacity, and (e) increase of the refining capacity from the existing 1,400,000 MT to about 4,500,000 MT.

In view of the mismatch between supply and demand, leading to acute scarcity of gas not only to power plants, but also to other customers, thereby constraining future economic growth, EMRD has decided to explore alternative sources of gas supply. In that context Government has decided (a) to establish a Liquefied Natural Gas (LNG) terminal to import initially about 500mmcfd, (b) also to explore the possibility of reviving the inter-regional gas pipeline.

#### Renewable Energy

Renewable energy complements other forms of energy. The popular or relatively widely used sources include hydro power, biogas and solar photovoltaic. Other potential energy sources include wind energy, bio-diesel from jatropha plantations, gasohol from molasses, wave and tide power and geothermal power. However, the most promising source may be nuclear energy. All possible efforts would be made to tap renewable clean energies.

The main goal of the renewable energy sector is to develop, disseminate, promote and extend the renewable energy technology to the rural people to meet their energy needs for lighting and cooking purposes by using sustainable inexhaustible environment friendly renewable energy sources. The specific goals of the sector are to: (a) increase access to electricity among the people living in off-grid, isolated and inaccessible remote areas of Bangladesh by solar home systems (SHSs), (b) supply clean bio-gas to meet the energy needs for cooking purpose in rural areas by constructing bio-gas plants, (c) improve the standard of living and increase income by introducing solar power and bio-gas in rural areas, (d) use slurry of the bio-gas plant as bio-fertilizer to minimize use of chemical fertilizer and boost agricultural products as well as increase fish production, (e) explore the potential of other forms of renewable energy, such as wind energy, micro hydro, tidal energy, bio-mass and bio-diesel to meet the power and energy demand of the rural people and (f) explore the potential of municipal wastes to generate electricity as well as for safe disposal of the wastes.

The major challenges of the renewable energy sector are: (a) absence of a government institutional set-up to co-ordinate the renewable energy activities under government and NGOs, (b) absence of proper management in the government agencies to deal with the renewable energy projects/programmes, (c) financial and economic constraints to promote the renewable energy (RE) programmes, (d) lack of proper technical knowledge of the employees dealing with the RE programme, and (e) social barrier and information gap in promoting the RE programmes.

Policies and Strategies: The government agencies involved in RE programmes will provide institutional support including procurement of equipment and training to the employees participating in the RE programmes. The Renewable Energy Policy will be finalized by the government. All duties and taxes would be reconsidered for imported solar panels to encourage NGOs in their renewable energy programmes. The government will consider giving grants to NGOs for enhancing their programmes, particularly solar power and bio-gas plant programmes. The Bangladesh Bank will refinance loans provided by commercial banks to solar energy and biogas.

## 3.3.2 Transport

## **Road Transport**

The goal of road transport is to achieve a well-maintained, cost effective and safe road network connecting all parts of the country and facilitating links with neighbouring countries.

The development of road and road transport faces a number of challenges: (i) road construction requires a raised earth embankment because of low-lying topography and construction of bridges and culverts at frequent intervals because of rivers and canals; (ii) torrential rains during the monsoon period wash away road surfaces, particularly the shoulders and earth embankments of the road network; (iii) road network is still broken at many places by a number of river gaps requiring ferry services for the movement of vehicular traffic; (iv) a large segment of the road network has narrow pavement width, lower axle-load design, detour alignment, horizontal curvature and unstable shoulders requiring correction and improvement; (v) the presence of mixed traffic on the road network creates a problem for economic and efficient operation of mechanised vehicles and is to a large extent responsible for traffic accidents on roads. This particular aspect needs special attention while planning and designing the construction of a road; (vi) the principal inadequacies in the system of building a suitable road network in Bangladesh relate largely to the poor quality of available construction materials and poor construction practices.

**Policies and Strategies:** The development of road sector emphasizes: (i) capacity expansion through construction of tunnel, (ii) four laning of existing important highways. (iii) construction of big bridges, (iv) development of road corridor and border roads to facilitate regional trade, and (v) regional balance in road development.

An Integrated Multi-Modal Transport Plan (IMTP) is being formulated emphasising the maintenance of existing assets and infrastructure and encouraging more investment in rail and inland water transport. Once finalised and implemented, this will help sustain an integrated communication network in the country. A legal and financial framework will be created to encourage private investment in road sector development. Asian Highway Routes will be completed according to international standards. The resourceful coastal areas will be brought under the road network system. Regional balance will be established in the road sector development programme. Construction of missing links particularly on the national and regional highway network will be expedited.

The planned construction of Padma Multipurpose Bridge will be completed by 2013. Steps have been taken to implement the construction of Padma Bridge project at Mawa and the construction of Karnaphuli Hanging Bridge project on a priority basis. Feasibility studies for construction of the four-lane Dhaka-Chittagong Expressway are underway.

The government has approved a Strategic Transport Plan (STP) for Dhaka. A feasibility study project for the construction of an elevated expressway, a tunnel between Tejgaon and the airport and a tunnel under river Karnaphuli is under consideration. Steps are being taken to construct the Dhaka eastern bypass. It is felt that the feasibility studies of the two will be taken up in an integrated manner, and that these should be built up in PPP modality.

#### **Rural Road Connectivity**

The main goal of LGED is development of road communication to link growth centres, union parishad headquarters, upazilla parishad headquarters, social service institutions like schools, and hospitals with the national road network. The problems in the development of roads by the LGED are: (a) lack of availability of land, (b) local conflict in prioritizing roads for development, (c) shortage of skilled manpower at union level, (d) inadequate flow of funds, (e) overloaded trucks causing early damage to the pavement, (f) number of gaps in

road network increasing road development costs, (g) non-availability of good quality construction materials, and (h) frequent inundation by annual floods.

The strategies and policies for the development of the road system of LGED include finalization and adoption of a Road Master Plan, adoption of a maintenance plan and according higher priority to maintenance over new construction, exploring technological options to construct quality roads with available construction materials, introduction of measures to stop overloading, adoption of procedures to maximize generation of employment for the poor, ensuring quality of construction, more involvement of local government institutions (LGIs) and ensuring utilisation and maintenance of constructed facilities.

#### Railway Transport

The main goal of the Bangladesh Railway is to provide wider connectivity throughout the country including the capital city and mass transportation facilities at a comparatively cheap price.

The current problems of the Bangladesh Railway (BR) include lack of capacity building, lack of proper servicing facilities and delay in finalization of tenders. The current performance of BR is unsatisfactory owing to a number of reasons: lack of upward adjustment of passengers and freight fares since 1992 against about 400 percent increase in fuel and operation costs, lack of investment to re-orient the railway network towards the capital city, shorten the distance between Chittagong port and other cities and connect Mongla port or other areas where rail network does not exist, lack of matching expansion of the rail network in the face of increase in the competitive road network and lack of an adequate maintenance budget leading to deteriorating rail tracks & other infrastructures resulting in poor performance of BR.

A Master Plan for the development of BR is under preparation by the Planning Commission to overcome the problems and expand and modernize the railway. The measures include double tracking the Dhaka-Chittagong corridor, establishing rail link with neighbouring countries under the Asian Rail and Highways Scheme, undertaking a three-year maintenance rolling plan, and rehabilitation of railway. Feasibility studies will be undertaken to construct underground rail, circular rail, circular and elevated rail in Dhaka. In order to modernise railways, a reform project called Bangladesh Railway Sector Improvement is being implemented.

## Water Transport

The main goal of BIWTA is to ensure smooth, fast and safe navigation for the movement of cargo and passenger vessels at low cost. The improvement of inland waterways will reduce time and transport cost (Tk. 1.50 per ton km against Tk. 2.70 for road and Tk. 1.70 for rail) which will help expand trade and commerce and related activities with favourable impacts on the overall economy. It will particularly benefit the people in the coastal areas where no alternative mode of transport is available.

Due to reduction in stream flows and cross-boundary flows, siltation of rivers, and reduction of tidal volume, the navigability of inland waterways has been gradually deteriorating. As a result, the length of navigable inland waterways has declined in recent years, hindering the smooth plying of IWT vessels and creating obstructions to the drainage of flood water. The other problem is the lack of integration with other modes of transport.

In order to overcome current and emerging problems prevailing in inland water transport, an IWT sector strategy will develop an integrated plan for dredging for phased

implementation. A comprehensive but affordable programme for dredging of the major rivers is needed to maintain their navigability round the year. IWT infrastructure will be constructed to handle the growing volume of traffic. The construction of an inland river container terminal at Pangaon on the river Buriganga near Dhaka, which will reduce the congestion of container traffic of maritime ports, is underway. The feasibility of constructing more river-based container terminals needs to be studied. Besides, the IWTA has to make provision for providing port facilities at different landing ports, landing facilities at coastal areas, and pontoons at way-side landings and introducing circular waterways in and around Dhaka city

**Sea Ports:** For Chittagong port, the main strategy to overcome the problems is to increase port capacity and port efficiency through construction of a container terminal at the New Mooring area, construction of back-up facilities, implementation of the Chittagong Port Trade Facilitation Project, capital dredging of Karnaphuli river, construction of container terminals and implementation of the Port Efficiency Improvement Plan. Plans for setting up a deep seaport at Sonadia are well in progress.

The Mongla port has enough potential to turn it into a fully utilized port but still lags behind due to infrastructural constraints of transportation by road and inadequate railway links with its hinterland, lack of silos and absence of oil bunkering facilities. Moreover, the decline of the jute industries of the south-western region of the country has caused a significant decline in the export of jute and jute-goods through this port. The main development goals of Mongla port are optimum utilization of existing infrastructure facilities, overcoming the bottlenecks of port operation, provision of quality and efficient services to the port users and the business community and developing the necessary back-up facilities. With a view to modernising the Mongla port, a plan has been taken up to construct a multi-purpose jetty with sophisticated facilities. The government plans to develop Mongla as a sea port for regional use.

**Land Ports:** The Government of Bangladesh formed the Bangladesh Land Port Authority (BLPA) under Act 10 of 2001 and gave the responsibility for 13 land ports to the Authority. Later, the government decided to hand over the 12 land ports (except the Benapole Land Port) to private entrepreneurs to carry out the day to day operations of the ports under the Private Sector Investment Guidelines.

**Air Transport:** The physical work to upgrade Osmani International Airport for the operation of wide bodied aircraft has been completed. The physical work of extension, modernization and construction of passenger terminal buildings at Osmani International Airport is in progress. Besides, a plan has been taken up for upgradation of Zia International Airport. Bangladesh Biman will be restructured to enable it to operate on commercial and profitable basis. Aviation services in the private sector will be encouraged.

#### 3.3.3 Post and Telecommunication

In order to realize the vision of building Digital Bangladesh, ICT facilities need to be extended to rural areas where the majority of people live. To this end, internet connectivity and opportunities for the best use of information and communication technology would have to be ensured. Over the years, the government implemented a number of projects to install digital exchanges, introduce pre-paid service, distribute one million T&T mobile telephones, install digital telephone lines, and establish an international telecommunication system through submarine cables. Providing telecommunication services and developing

telecom and internet infrastructure will be the prime objectives of all the service providers in this sector. More emphasis will be given on ICT development.

The strategies for the development of BPO will focus on the introduction of an ICT-based postal network to keep it connected with customers, bringing qualitative changes in postal services, establishing e-centers in the post offices, continuous improvement of products, work process reengineering, creating a business development cell and providing quality services to the people.

## 3.3.4 Housing

"Housing for all by 2015" has been incorporated in Vision 2021 for developing housing and shelter in urban and rural areas of Bangladesh. The other goals of housing development are: (i) create an enabling environment for adequate and affordable housing for different income groups, especially low-income and extreme poor and vulnerable groups; (ii) provide housing for rural and urban homeless, landless and vulnerable groups; (iii) ensure maximum utilization of land in rural areas through developing "growth centre" centric housing in every union and upazila and housing with modern amenities in urban areas; and (iv) facilitate private sector house building, and house building by NGOs and CBOs as supplementary to private developers for certain category of housing development. In housing construction, use of aggregates will be promoted instead of bricks.

Assuming that the population will grow to about 25 crore in 2025, a system will have to be established whereby housing for 25 lakh families is made available annually. Further, the quality of housing and affordability and accessibility will have to be considered since data reveal that only one-third of dwellings are built of concrete and semi-concrete material. The main problem lies in land prices, which has become prohibitive in both rural and urban areas, especially for housing. Thus there arises a need to resort to strategies like 'compact townships' for the rural areas.

Policies and Strategies: The major policies and strategies are: (i) prepare a comprehensive data base that relates to an updated list of authentic landless, marginal, ethnic, vulnerable, disaster prone, food insecure communities, especially distressed women with children, and (ii) adopt a land management policy, in conjunction with the data base and existing Land Use Policy for delineating the land that could be allocated for housing, particularly for the poor. The Land Acquisition Act will be modified and rationalized to formulate a rational strategy under the auspices of the land acquisition policy. This policy will attempt to make available a minimum quantity of relatively less fertile and unusable land if non-agricultural khas land is not available. In the urban sphere, the provisions of the Town Improvement Act of 1953 and the Land Zoning Laws will be enforced while in the rural areas, necessary acts will be enforced.

The emerging concerns to prioritize are housing and infrastructure standards, housing finance, drainage, maintenance of conservancy services and alleviation of substandard urban living bereft of green belts and water bodies. The government will also integrate planning of linked activities; strengthen institutions concerned with urban management and development through local resource mobilization, delegation of authority and community involvement.

#### 3.4 Strategic Block IV: Social Protection for the Vulnerable

Social security, empowerment, and employment generation are indispensable elements of poverty reduction programmes. Strong and expanded social safety nets will protect the poor from different social, economic, and natural shocks and poverty will certainly reduce through social empowerment. In achieving faster poverty reduction, attention needs to be given to activities that are directly targeted to benefit the extreme poor and disable, women in poverty, landless poor and other vulnerable groups like urban poor. To protect the poor

from falling into deeper poverty, attention has to be given to at least five areas. These are: social safety net programmes; food security; disaster management; micro-credit and rural non-farm activities.

## 3.4.1 Social Safety Net Programmes

A strong and expanded social safety net programme (SSNP) is the main emphases of Vision 2021, which will protect the poor from all sorts of social, economic and natural shocks. The social safety net may be defined operationally to include all kinds of cash and kind transfers to the poor, all welfare activities, unemployment benefits for retrenched workers, subsidized health care, shelters for the homeless, and pension benefits, which prevent individuals from falling into poverty.

The major goals of SSNPs are: (i) safety net interventions will achieve the protection of all types of poor people and the prevention of chronic poverty as well as transient poverty. It will target the extreme poor first; (ii) the government will encourage NGOs, CBOs and the private sector to augment their role and contributions to expand the social safety net; and (iii) attempts will be made to increase coverage through increased budgetary allocation each year.

All the programmes undertaken under the social safety net at present will continue. The old age allowances, allowance for insolvent persons with disabilities, stipend programme for students with disabilities, allowance for widows and distressed women, maternity allowance for poor mothers, and small ethnic groups would be expanded. The present government gives more emphasis on SSNPs as a means to reduce poverty. Social safety nets will be extended for the ultra poor and the number of recipients of old age allowances and destitute women allowance would, at least, be doubled. Besides, other programmes such as one house one farm, rural housing, ideal village and returning homes will be taken up.

### 3.4.2 Food Security

Food security is a core issue in the struggle against poverty. Food security encompasses three broad aspects, namely, availability, access and utilization. The government has formulated several national policies highlighting various aspects of food security. The National Food and Nutrition Policy and the National Plan of Action for Nutrition are more comprehensive and these have served as starting points for the implementation of the policies. These policies focus on objectives such as: (i) ensure adequate and stable supply of safe and nutritious food; (ii) enhance the purchasing power of the people for increased access to food; and (iii) ensure adequate nutrition for all, especially women, children and persons with disabilities.

Despite significant progress in domestic food grains production, Bangladesh is still facing food insecurity. Nearly 40 percent of the population lacks the resources to acquire enough food. The government operates a number of programmes to ensure food security in the country. These include: (i) open market sales (OMS); (ii) FFW programme; (iii) VGD programme; (iv) VGF programme; (v) test relief (TR); (vi) gratuitous relief (GR); (vii) food aid to CHT area people; (viii) food subsidy; and (ix) employment in char areas.

Main problems of access to food relate to lack of purchasing power among poor people, which has seasonality and spatial dimension. Considerable intra-household disparity and discrimination persist in food consumption. Further, Increasing food availability and household access to food alone will not be adequate to satisfactorily address the malnutrition problem. Nutritional issues will need to be addressed more directly and comprehensively. Comprehensive programmes involving nutrition education, food fortification, improvement in water quality and public health will be undertaken. Further, awareness of nutrition will be created through mass communication. The government is

committed to ensure quality and safe food to the people. To this end, in addition to enacting laws, the government has taken initiatives to strengthen the Bangladesh Standard and Testing Institution (BSTI).

To ensure food security for the nation and particularly for the extreme poor, the government will (i) maintain an optimum level of food stock; (ii) ensure access to food at an affordable price for the hardcore poor, the disadvantaged groups and persons with disabilities; (iii) operate special food programme in the poverty/disaster prone areas; (iv) increase awareness about safe and nutritious food through the mass media and school education; (v) ensure food security by strengthening the public procurement system; (vi) distribute food under VGD cards area-wise in proportion to the population living below poverty line; (vii) ensure adequate coverage under VGD; (viii) strengthen OMS for increasing access to food for the urban poor; (ix) encourage domestic cereal production; (x) encourage building of cold storage plants, giving guidance to banks for assessing the scope of financing these; (xi) encourage supply of nutritious food including pulses and oil seeds through high quality seeds, technology and credit support to the farmers; (xii) encourage cooperative agricultural marketing to maintain stable prices of food; (xiii) introduce crop insurance; (xiv) increase storage capacity for food grains; (xv) provide incentives for construction of rural warehousing; and (xvi) improve food management and monitoring in the domestic and world markets to avert future crises.

#### 3.4.3 Disaster Management

In November 2007, a devastating cyclone 'Sidr' hit the coastal belts of Bangladesh which was followed by another cyclone 'Aila' in May 2009. Although the cyclones devastated large areas, the death toll was relatively low (3,406 in 2007 and 190 in 2009) because of the improved early warning system and its ability to mobilize organizational and community actions in a timely manner and relief and early recovery systems.

The goal for disaster management (DM) is prevention and protection of lives and properties from any kind of hazards with priority given to disaster risk management along with mitigation. The government emphasises disaster risk management in a cost effective manner. The draft Disaster Management Act has identified a group of broad-based strategies, which focus on management of risk and consequences, community involvement in protecting lives and properties with greater involvement of local government bodies and emphasis on non-structural mitigation. The government has taken a number of steps for building up institutional capacity from national to union levels for effective and systematic disaster management.

DM will include (i) improving the cyclone signal system to make it clear to common people and improving flood forecasting to be able to make forecasts 6-7 days ahead instead of 3-4 days as currently made; (ii) strengthening coordination among the government agencies, NGOs and civil society institutions and coordination and management at grassroots level; (iii) creation of a disaster relief fund to support victims of natural disasters; (iv) developing insurance system to cover disaster-related losses of property; (v) avoiding overlap in relief distribution and rehabilitation initiatives, (vi) providing adequate health facilities for the disaster victims, quick transportation of the affected people and instant treatment of the injured people, and (vii) improving capacity for adequate and quick response to emerging and potential disaster like sea-level rise, bird flu, etc.

The strategies for DM will focus on: (i) collective action of public sector, NGOs and community organisations to reduce the risk of disasters in the country, (ii) increase the mitigation capacity of the community and NGOs, (iii) promoting optimum coordination and best utilization of resources along with ensuring community participation so that they

are aware of what they can do for protecting their lives and property, and (iv) undertaking measures for dealing with disasters such as Tsunami and earthquake.

The DM needs to be continuously upgraded and strengthened. Various actions to be taken in this area are: (i) mainstreaming disaster management into national policies, planning, and institutional development; (ii) increasing community involvement in disaster management; (iii) ensuring protection of women, children, the aged, and people with disabilities giving due attention to their special needs; (iv) creating a coping capacity at global, regional, national, local, community, household and individual levels; (v) continuing risk assessment to address the new risks arising from the changing national, regional and global situations; (vi) strengthening attention to environmental management, land-use and urban planning, protection of critical facilities, application of science and technology, and partnership and networking in disaster risk reduction and mitigation; (vii) increasing capacity of disaster forecasting by introducing community radio throughout the coastal belt and adjoining districts; (viii) undertaking construction of multipurpose shelters in the cyclone prone coastal areas and flood prone areas; (ix) undertaking structural interventions such as construction of embankment, regulator, and flood control mechanism; (x) implementing a coastal disaster management policy; (xi) ensuring quick transportation of the victims from the affected areas; and (xii) introduction of property insurance to cover disaster- related damages.

#### 3.4.4 Microcredit

Microcredit has helped address poverty by providing loan in small amounts without collateral and has helped in particular women who are the target borrowers of micro lending. Over the years, various challenges with regard to microcredit have emerged. These are: (i) prevalence of high interest rates which are being reduced, but further reduction of interest rate is necessary; (ii) vicious cycle of microcredit - the poor are borrowing from one microcredit organization to repay another; (iii) microcredit programmes have not been very successful in including the hardcore poor; (iv) rate of graduation to above the poverty line among the microcredit borrowers is low, indicating persistent dependency on microcredit; (v) most of the microcredit recipients being women, bear the burden of repayment; (vi) microcredit organizations compete with each other and often put pressure on the potential clients to borrow; (vii) profitability of micro enterprises is small and often is not sustainable on a long-term basis because of enterprise decapitalization, saturation of markets for products that are traditionally produced by microcredit borrowers, weak coordination among NGOs and MFIs and a weak financial system. Efforts will be made to upscale the technology base in utilizing micro credits and bring transparency in interest rate fixation and in offering micro credits.

Currently the emphasis is to increase the coverage of the programme to a larger number of deserving households; introduce a uniform approach of operation both by NGOs and the public sector; and introduce a regulatory framework for streamlining the activities of the microcredit programme in the country. The government would channel more resources for microcredit operations, increase effectiveness of microcredit for poverty alleviation, avoid overlapping and reduce seasonal vulnerability through microcredit. Local governments will be involved in microcredit delivery.

A Microfinance Regulatory Authority (MRA) has been established to provide appropriate regulatory framework. A national microcredit policy will be framed to provide guidelines about the operation of microcredit. It is also necessary to rationalize interest rates. Necessary mechanism will be devised to ensure that microcredit reaches the ultra poor and the hard to reach areas especially those located in regions with higher incidence of poverty.

#### **Up-scaling Microcredit**

Up-scaling microcredit is a natural consequence of microcredit programme as the progressive microcredit recipients demonstrate their entrepreneurial ability to handle larger size loans requiring expansion, deepening and diversification of loan products. Some of the microcredit organizations, notably some partner organizations with support of PKSF have increased their loan ceilings to Tk. 300,000 for microenterprise programme and to Tk. 30,000 for all other programmes. The microenterprise loan not only helps reduce poverty of the borrowing household but also creates employment opportunity for other poor people. It is expected that as more and more borrowers graduate out of the regular microcredit programme the demand for larger size loans will increase.

#### 3.4.5 Rural Non-Farm Activities

The vision for rural non-farm activities (RNFA) is to foster such activities as an important and effective poverty reduction activity for women in particular. Therefore it is important to identify activities for RNFA and the roles of both public and private sectors and to encourage entrepreneurs to promote RNFA.

The following problems/challenges have been identified for RNFA: (i) since RNFA includes a diverse group of activities, it is difficult to define it as a sector and hence it lacks any baseline assessment; (ii) activities in RNFA are often financed by microcredit, which can only support very small-sized activities. There is a limitation in accessing finances for larger sized activities; (iii) people engaged in RNFA activities, particularly women, lack capacity and skill for producing quality products; have inadequate access to information in determining what to produce and often they lack skills in marketing their products; (iv) as institutional financing is mainly urban biased, problems arise since the NGOs are not very effective in providing business advice because they themselves are not well-equipped to provide such support; (v) management capacity of small enterprises operating in RNFA is rather poor; and (vi) RNFA suffers from inadequate infrastructural facilities particularly energy and communication;

Future strategies will focus on two broad areas: (i) improving the rural investment climate; and (ii) supporting institutional framework. Measures for improving investment climate will include ensuring more energy supply in the rural areas with emphasis on bio-fuel and solar energy use; emphasis on routine maintenance of the existing roads, development of waterways and railway communication; up-scaling and technology upgradation of small enterprises focusing on product development and quality improvement; provision of training for workers based on market demand and also for entrepreneurs in improved business method; promoting linkage with agriculture and greater value addition of farm products through a boost in agro-processing, arranging local-level fairs on routine basis to promote RNF products, skill development training and internship facilities, in-country and international tours through public-private financial participation.

In order to mainstream RNF issues in rural development, an institutional set-up will be formed with different stakeholders, including local government institutions, private entrepreneurs in RNF and providers of financing and other support services. These stakeholders shall identify the strategic policy and investment priorities. The government will consider instituting a monitoring unit to monitor implementation of the initiative and the results.

The RNFAs are undertaken mainly within the informal sector and it is desirable to keep them informal under the present settings. However, creation of an enabling environment for them and provision of some support services would make this sector more vibrant and will contribute substantially to poverty reduction. Some interventions that would be considered are: improving marketing capacity by providing sales centres in the GCM and other periurban markets where the government can provide supports and entrepreneurs can undertake a buy-back system; training and awareness building about hygienic agroprocessing and food processing activities; strengthening SME Foundation to allow it to serve more effectively, providing women with basic skills about business management and steps linking them to markets, setting up of more vocational institutes in the rural and periurban areas, allocating more funds under microcredit and microfinance, improving the management of this sector through organising training, orientation, and workshops, disseminating market information and providing institutional and logistic support to entrepreneurs, taking initiatives by the government to create ICT villages in rural areas and taking initiatives by government and NGOs to bring diversification in products and upgrading product designs.

# 3.5 Strategic Block V: Human Resources Development

#### 3.5.1 Improving Knowledge Base: Education, Training and Research

#### Education

Education is one of the key elements for building the knowledge base of the people. It is expected that the country's education system comprising primary, secondary, tertiary, and non-formal education will establish a truly empowered knowledge-based society to meet the challenges of the 21st century. There is general agreement that the number of institutions and enrolments have grown at all levels, but the quality of education has deteriorated, especially in institutions where the children of the poor family go. The declining quality of education reduces the employability of the learners creating a disincentive for the poor people to send their children to school. The commitment of the government is to achieve 100 percent literacy by 2014.

Early childhood and pre-school education: The government recognizes the value of and demand for pre-schools and has been encouraging NGOs and communities to set up pre-schools within the premises of or near public primary schools. Children from poor families, especially the first generation learners, can benefit greatly from ECDP programmes. A large number of government and non-government agencies are running pre-primary schools. While government funding may not be available for large-scale provision of ECD services, government support can take the form of facilitation and encouragement of donor assistance. All pre-schools may be registered with the government.

Primary education: The Constitution of the People's Republic of Bangladesh directs the State "to adopt effective measures for establishing universal system of education and extending free and compulsory education to all children and removing illiteracy." Accordingly, the government has taken multi-faceted actions in accelerating the pace of providing primary and mass education. The compulsory primary education programme now covers the whole country. The government has undertaken primary education development programmes to improve the quality of education through the introduction of primary school quality level standards, increased access, participation and completion of the primary education cycle and adoption of a child-centred approach in the classroom.

One of the important election pledges of the government is to enrol all children of 6-10 years age by 2011. The School Survey Report 2007 shows a net enrolment rate (NER) of 91.1 percent. Under the Primary Education Stipend Project (Phase II), 40 percent (4.8 million) students have been covered under stipend facilities and the need is to extend its coverage to increase the enrolment rate.

A project is targeted to the children who are outside the formal stream with provisions for education allowances. The government started a school feeding programme under which a child is provided with 75 grams of fortified biscuits in eight poverty-stricken upazilas of

three selected districts. Other government measures include completion of first round of the national assessment programme, providing supplementary reading materials and teaching-learning materials, imparting training to the teachers and the members of SMCs and PTAs, and introduction of terminal examination at grade five.

Future actions will focus on: (i) ensuring one primary school for every 1,500 population, (ii) developing and funding programmes to extend the coverage, in cooperation with NGOs, (iii) reorienting madrasha education to develop productive students for the real world of skills and knowledge, (iv) applying quality standards like physical facilities, learning aids, formation of the managing committee, student-teacher ratio, and involvement of the community in all primary institutions, (v) reviewing the teaching-learning model so that the foundation of literacy and numeracy skills and basic knowledge can be built at the primary level, (vi) continuing English language teaching from class one, (vii)ensuring a higher salary scale for teachers, and (viii) effective implementation of primary education development programme, and (ix) Capacity development of institutions like the National Curriculum and Textbook Board to ensure quality improvement in primary education.

**Secondary Education:** Secondary education (grade VI to XII) is provided through collaboration between the government and non-government providers within a regulatory framework. Poverty is a deterrent to secondary school access because, in addition to the tuition fees, there are high additional costs for transportation, uniforms, books and materials and private tutoring. Retention of the students in secondary education is one of the major challenges. A positive development has been the closing of the gender gap in secondary school enrolment with 52.3 percent share of girl students. Stipends and exemption of tuition fees for girls in rural areas have made a difference.

The quality of secondary education remains a major challenge. The curriculum does not relate to prospects of employment, entrepreneurship and practical skills. Examinations mostly test ability to recall information and do not test the ability to reason, or apply, analyse and synthesise information. Expansion in enrolment has not been matched by increase in physical capacity and human resources. Students both per class and per teacher are around 60. Almost half of the teachers do not have any professional training. Academic supervision of secondary schools is weak and almost non-functional.

Future actions will include: (i) making secondary education up to class X into one unified stream within five years with adequate focus on communication skills, science and mathematics for all students; (ii) undertaking a sub-sector development programme for the under-served groups; (iii) building more government schools in the capital, construction of government secondary schools at every upazilla headquarter and developing and expanding government secondary schools at every district headquarter in phases; (iv) ensuring that NCTB is restricted to only curriculum development and has permanent professional staff; (v) ensuring common minimum standards of inputs and performance in all types of schools; (vi) ensuring that the student-teacher ratio does not exceed 50, competent teachers are appointed, schools have libraries, laboratories, toilets, drinking water and other facilities, all teachers have periodic in-service professional upgrading; (vii) restricting/eliminating private tutoring by teachers and at the same time enhancing their salaries; (viii) making public examinations and internal assessment mutually complementary and more oriented towards the diagnosis of weaknesses of individual learners, institutions and the system for taking remedial measures rather than branding a large number of students as failures:(ix) providing stipend for both girls and boys from poor families; (x) increasing the stipend rate for both poor boys and girls; (xi) taking particular care of disadvantaged students; (xii) expand coverage of schools teaching ICT course in the secondary and higher secondary level, and (xiii) putting emphasis on science education.

The Government will take the initiative for assistance to secondary schools for introducing computer courses; introduction of computer training and internet facilities for rural secondary and higher secondary institutions; development of SSC (ICT) and HSC (ICT) curriculum in schools and colleges; introduction of Olympiads for primary, secondary and university levels in science and ICT; establishment of six IT training institutions, one in each divisional headquarters; and training of the teachers of schools and colleges in using computers and ICT.

Technical and Vocational Education and Training (TVET): The technical and vocational education and training (TVET) programmes offer courses of one to four years duration after the junior secondary level (class VIII). Vocational training institutes, polytechnics, commercial institutes, technical training centres and specialised institutes offer such courses.

Stated government policies and goals are to increase the proportion of participants in TVET to 20 percent of the students enrolled in the secondary stage by 2020 from the present proportion of around 3 percent. The objectives of TVET are to expand it for the poor, particularly for adolescents, young adults, adults, males and females and make provision for TVET after class VI, VII and equivalent grades. The expansion will be achieved through introducing double shifts in the technical institutions and a special stipend programme for women's education in science and TVET, establishing more polytechnic institutions at divisional headquarters for girls, assessing the market demand for jobs, and providing skill training to the underprivileged and ultra poor for getting jobs and getting self-employment. The equity effect of this expansion depends on the proportion of the clientele of the programmes from disadvantaged and poor sections of the population; how effective the programmes are in marketable skills, and whether there is an expansion in employment opportunities. Emphasis will be given on high quality technical education for industrial growth.

It is essential that TVET courses are flexible in terms of duration, time-table and curriculum and should be flexible in terms of age structure and academic qualification of the students. TVET institutions should develop cooperation with micro-credit providers to support self-employment of trainees. Particular attention should be given to introducing computer (software and hardware) and ICT related courses. Standard computer training courses at the divisional headquarters have been introduced, and learning packages for students of different levels have been developed. It is important to give emphasis on medical technical training.

**Tertiary Education:** The main issues regarding access to tertiary education are two-fold: (a) equity of access to universities and prestigious institutions leading to potentially high private return from higher education, and (b) the balance of enrolment in different fields.

Gender disparity in higher education persists, despite progress at the primary and the secondary levels. In tertiary education, increase of enrolment of male and female students in professional degree education must be improved in accordance with the domestic needs and also according to the needs of the countries importing human resources. This sub-sector needs to achieve better balance in enrolment among humanities, applied and pure sciences, technology and commerce. In terms of performance, it is imperative to improve the examination performance of the general undergraduate and graduate students. Internal efficiency of public sector higher education must be improved and the knowledge generation role of the universities must be strengthened.

Actions to be taken for tertiary education are: (i) revise the Private University Act 1992 and establish an Accreditation Council to improve and maintain the quality of education; (ii) install effective governing boards in government and non-government colleges in accordance with the rules of the National University; (iii) institute a permanent pay

commission and a separate service commission for teachers; (iv) appoint sufficient numbers of teachers for all subjects to maintain a reasonable teacher-student ratio; (v) assess physical facilities and human resources of colleges and apply its rules before authorizing opening of honours and masters courses in colleges; (vi) increase the effectiveness of National University in supervising the network of degree colleges, enforcing accreditation standards, assisting colleges to improve quality of education, and maintaining the integrity of public examinations through decentralizing its functions by establishing National University at division levels; (vii) consider regional disparity in establishing new universities and provide adequate resources to ensure quality higher education and research; (viii) introduce new practice of assessment where teachers and students will evaluate each other; (ix) arrange professional upgradation and pedagogic training programmes; (x) create job placement centres on every campus; (xi) ensure access to computer facilities with internet connections, library etc for the teachers and the students; (xii) remove terrorism and session backlogs from educational institutions; (xii) expand the scope of science education and research; (xiii) introduce free education up to bachelors level; (xiv) pay higher salary to teachers; and (xv) institute a permanent pay commission and a separate commission for teachers in due course in future.

Adequate resource for assuring quality is a central concern in the future development of higher education. The expansion of capacity will be contingent upon availability of required resources for ensuring acceptable quality, rather than more of the same "low cost low outcome" provisions. Public-private collaboration, cost-sharing and cost recovery will be considered as strategies for dealing with resource constraints, enhancing resources for quality improvement, and contributing to equality of opportunity in the education system and the higher education sub-system.

**Non-formal Education (NFE):** The Bureau of Non Formal Education (BNFE) under MoPME is responsible for non-formal education programmes which are implemented through NGOs. The basic goal of adult literacy programme is to provide them with literacy, life skills, and income generating skills which will help reduce rural poverty and empower the rural poor. It is necessary that an initiative be launched, involving the stakeholders in NFE, to develop a vision and policy framework.

The aim of NFE will be to build a nationwide network of community-based, community-managed and multi-purpose non-formal and adult learning centres, to meet the diverse learning demands. The role of NFE in offering a "second chance" primary education for adolescents who missed or dropped out from primary class and establishing link of the second chance programmes with skill development and formal education will be emphasized. Parental continuing education opportunities will be developed and made accessible through the network of community learning centres. It will be necessary to target marginal sections of the population to address their specific needs. Education and training need to be linked with credit and business advice.

**Continuing Training:** Skills and the knowledge base of people that are created through formal education can be maintained, reinforced, upgraded and strengthened through continuous training. In the already existing educational institutes, evening and night courses would be introduced for need-based skill retraining programmes. The duration of these courses can vary to meet the varied situations and needs of the clients.

Building Research Capacity: Research creates new knowledge and information, discovers hidden or forgotten knowledge, creates scope for better understanding of various issues, and helps in dispelling myths and prejudices. Supporting research activities, particularly of action and applied types, which will help the poor, women and disadvantaged groups would be encouraged. At the higher education institutes, the teachers will be encouraged to undertake research on subjects that will lead to better understanding of issues at national

and local levels and provide solutions to problems. Involvement of large NGOs in financing such research activities will be encouraged. The government will constitute a knowledge council with adequate support.

# 3.5.2 Improving Health, Nutrition and Population Planning: Taking a Holistic Approach

Health, nutrition and population (HNP) are intimately related and complementary to other sectors of the economy. Improvements in health and nutrition would translate into higher incomes, higher economic growth and decline in poverty. Moreover, increase or decrease of population size and change in the age composition has direct bearing on socio-economic development. It is noteworthy that Bangladesh has made significant progress in the health outcomes and some of the major gains have been achieved through low-cost solutions.

Infant and child mortality rates have been markedly reduced (Table 3.2). Life expectancy has risen steadily. Reversing past trends, women now live longer than men. The total fertility rate has been more than halved. Maternal mortality and under-nutrition rates, though still high, are registering decline. The development of countrywide network of healthcare infrastructure in public sector is remarkable.

Table 3.2: Performance of Health, Nutrition and Population Sector

Indicators	1992-1995	1995-1999	1999-2003	2003-2006
Neonatal mortality rate/ 1000 LB	48	42	41	37
Infant mortality rate / 1000 LB	82	66	65	52
Under-5 mortality rate/1000 LB	116	94	88	65
Children's vaccination (%)	54	60	73	82
ANC by trained provider (%)	28	33	48	52
Delivery by trained person (%)	9	12	13	18
Children short for age (%)		•••	43	43
Children underweight for height		•••	17	13
(%)				
Children underweight for age (%)			48	41
Total fertility rate (TFR)	3.3	3.3	3.0	2.7

Source: MoHFW, Successive BDHSs

The HNP activities, however, face several challenges:

- There are major differences in health conditions and health care consumption between different groups. Improvements in some areas are relatively more difficult to sustain while there are indications of stagnation in others.
- Though maternal mortality is declining, it is still one of the highest in the world. So also the neonatal mortality. Bangladesh's current challenge is to improve effective service delivery, health sector governance (especially in primary and maternal health services), and increase the number of trained birth attendants.
- Further sharp reduction in fertility rate might demand new ways of interventions for which concerted inter and multi-sectoral efforts would be required.
- The challenge of reducing child mortality is to address the district and regional variations. Though diarrhoea has been managed quite successfully, still it is a great killer.
- Threats of HIV/AIDS, particularly from injectable drug users, pockets of malaria, kal-azar and filaria and multi-drug resistant *TB* are also emerging as challenges.

- Emerging and changing pattern of threats include arsenic related diseases, avian flu, childhood disabilities, mental health problems, road-railway-river accidents and violence (particularly against women).
- The challenge of reducing malnutrition essentially that of women needs coordinated multi-sectoral interventions on sustained basis.
- Meeting the health needs of the fast growing urban poor including the slum dwellers will continue to pose major challenge.
- Demographic and life-style changes give rise to emerging health threats: more youths, more females, more ageing population, and rise of non-communicable diseases. The inevitable effect of climate change over health poses additional challenges.
- With increasing dominance of technologies in health care, the requirement of human resources in health in appropriate number and skill-mix will continue to remain another challenge.
- The development of appropriate strategies to handle the large number of informal semi or un-qualified health care providers (village doctors, drug sellers, kobiraj, totka, herbalist, faith healers, untrained traditional birth attendants etc.) catering to the needs of majority of the population particularly of poor and women poses some challenge.
- Centralized management system of the government health services and prevalent practices at the facility levels result in absenteeism of service providers. These are emerging as major obstacles to effective and efficient utilization of the countrywide health care infrastructure network.

The goal is sustainable improvement in health, nutrition and family welfare status of the people, particularly of the poor and vulnerable groups, including women, children and elderly with ultimate aim of their economic and social emancipation and physical and mental well being.

The government is committed to ensure quality health, nutrition and family welfare services, which are affordable, attainable and acceptable to its citizens. The government focuses on increasing health status, reducing health inequalities, expanding access to social safety network and encouraging affordable service delivery systems for everybody. For the poor and vulnerable, existing facilities will be further expanded and consolidated not only to ensure access of the poor to public health care services but also to raise their voices and establish ownership through community participation. In this context the health policy will be reevaluated and adjusted according to the demands of the time.

Child Health: Expanded Programme on Immunization (EPI) will be further strengthened and special activities will be undertaken for maintenance of zero polio status, measles catchup and neonatal tetanus campaigns, introduction of hepatitis B vaccine throughout the country, strengthened disease surveillance, etc. The control of acute respiratory infection and diarrhoeal diseases and school health programmes will be further strengthened. The integrated management of childhood illness (IMCI) programme will be further expanded. The new initiatives in child health area include (i) introduction of hepatitis B vaccine throughout the country; and (ii) expansion of community and facility based IMCI.

Maternal and Reproductive Health: The life-cycle approach will be undertaken to address the need of women for general and reproductive health and to ensure reproductive health in phases. The vast network of state facilities will be further strengthened for appropriate women, adolescents and reproductive health. The on-going national nutrition

programme will continue to cater to the need of adolescents as its special target groups. Comprehensive emergency obstetrical care (EmOC) facilities will be expanded by establishing such facilities in more upazila health complexes. More community skilled birth attendants (SBA) will be trained. The demand of ante-natal care (ANC), institutional delivery or delivery by trained personnel, post-natal care (PNC) will be created through strengthened health promotion involving community and different stakeholders. Ongoing demand side financing through providing maternity health vouchers will be expanded based on lessons learnt.

Control of Communicable Diseases: The existing programmes will be further expanded and strengthened to intensify prevention and control of communicable diseases (CDs), such as, acute respiratory tract infection, diarrhoea, dengue, etc. Special measures will be initiated for combating tuberculosis, leprosy, malaria, filariasis and kal-azar, which are concentrated in specific pockets of the country.

Control of Non-communicable Diseases: The government will, in partnership with local government administration and private sector create greater awareness of, and provide services for the control of unhealthy diet and lifestyle related major NCDs like - cardio-vascular diseases, cancer, diabetes, mental illness, etc. It will also take steps to combat common NCDs, such as, hypertension, asthma, blindness, etc., which particularly afflict the poor. Existing preventive and curative measures with respect to all NCDs will further be expanded and strengthened to increase access of all to health care services.

**Nutrition:** The National Nutrition Programme (NNP) will be expanded to all upazillas in phases. The ongoing micro-nutrient programmes will be continuously reviewed for their refinement and expansion with particular emphasis on access of poor and vulnerable women and children. Nutrition activities will be reinforced by forging links with other activities in the health sector like community-centred immunization, community-based integrated management of childhood illness and hospital services for referral of severely malnourished. The multi-sectoral links of the MOHFW's nutrition initiatives with programmes by other ministries for food fortification, income and food security would be further strengthened. The value of women status in reducing malnutrition and dissemination of knowledge about nutrition amongst the citizens will be promoted. Monitoring and surveillance systems will be strengthened to improve nutrition of the poorer and vulnerable sections of the society. Nutrition of children and mother's welfare will be ensured. The target is to ensure the minimum daily intake of 2,122 k cal of food for all by the year 2021.

Food Quality: The problem of major health hazards stems from unsafe drinking water and consuming unhygienic and low quality food. Definitive food standards would be established to serve as benchmark for evaluating and maintaining standards. Initiatives will be undertaken for reviewing all existing food safety laws and upgrading laboratories with clear assignment of responsibilities for different entities within public and private sectors. The government will examine the need for an authority for food (independently or integrate with existing drug administration) to take necessary follow-up action with the aim of removing threat to health of the citizens from substandard and/or adulterated food. By removing food deficit, nutrition needs of 85 percent of the population will be ensured by the year 2012.

**Population Planning:** Recognizing the significance of the population problem, the government will bring appropriate changes in the population policy to reflect recent realities and ensure effective delivery of population control and reproductive health services. The community clinics will be reopened to address the challenges in the population sector. Target-oriented population planning programmes will be strengthened to achieve the goals. All issues related to population control and family planning (FP) will be guided by the national population policy which will be updated. Contraceptives along with FP services will

continue to be made widely available and further expanded to the poor and the marginalized population in both rural and urban areas and different regions and to meet the un-met need. Efforts are underway to popularize the slogan of having one child per couple. The existing FP programme will be expanded and strengthened involving both men and women, and will be popularized through an intensive motivational campaign under the Behaviour Change Communication (BCC) programme. Clinical, long acting and permanent methods will be emphasized wherever possible in order to increase contraceptive prevalence rate (CPR) and ensure further decline in total fertility rate (TFR).

Health Education and Promotion: A major strategy to ensure better health would be to promote public health through health education within MOHFW and channels outside it. The existing institutions of MOHFW will be strengthened for providing effective health messages. Coalition will be built with mass media for providing health education to the population on a continuing basis regarding methods of preventing communicable and non-communicable diseases, caring practices for children, adolescents and the old aged, and creating awareness on nutrition and proper sanitation. Steps will also be taken to reach basic health and reproductive health information through school curricula and utilize NGOs and different religious centers to influence health behaviour of the people.

Control of Emerging Threats: Existing counselling and treatment services for mental health, drug abuse, avian flu, STD and HIV/AIDS, arsenic diseases, injuries, trauma sufferers, women and child victims of violence, road-railway-river accidents, etc., would be improved and introduced where not available. Attention will also be paid to provide health services for other emerging and changing patterns of threats such as, childhood disabilities and geriatric care. Ongoing emergency preparedness and response programme will be further strengthened to manage the disasters like flood, cyclone, tornado, Sidr etc. By 2021, minimum daily intake of 2,122 k cal of food, elimination of contagious diseases, and primary health care and sanitation for all will be ensured. Average longevity will be raised to 70 years, and efforts will be made for reducing child and maternal mortality.

Urban Health Services: The existing practice of providing urban primary health care (UPHC) services through contracted NGOs for the city corporations and selected municipalities under the LG Division will continue to be pursued. In addition, MOHFW will continue to provide Primary Health Care (PHC) services in urban areas not covered by the UPHC project. The establishment of an 'Urban Health Unit' in each Division would be considered. Similarly, it will also continue to provide secondary and tertiary level health care in urban areas and try to improve both coverage and quality in response to demand. A priority objective for improving urban health services will be to facilitate access and effective use of available essential services packages (ESP) delivery by urban poor and slum dwellers. The LG Division will also be strengthened for urban disease surveillance and monitoring including management information system (MIS), capacity development and quality assurance. Moreover, MOHFW will strengthen its policy directive and stewardship roles in providing effective urban health care services.

**Primary Health Care:** The current commitment of spending at least 60 per cent of the total budgetary allocation of the HNP sector at upazila level and below will continue to be pursued to improve the quality of PHC and make it accessible and acceptable to the people, especially the poor and vulnerable. The provision of ESP delivery will be strengthened and popularized. Functioning of the Upazila Health Complexes (UHCs), Union Health & Family Welfare Centers (UHFWCs) and the Community Clinics (CCs) will be strengthened and further consolidated through providing adequate manpower, drugs and other medical aids. The Community Clinics will provide PHC services, maternal and child care, family planning services, nutrition and venereal disease related services to the rural people. There

will be involvement of local government bodies and NGOs for greater participation of the community with a view to ensuring community driven PHC services.

Secondary and Tertiary Health Care: The services offered by secondary and tertiary hospitals will, depending on bed capacity, be standardized along with human resource needs and table of equipments (TOE) linked to the services. Appropriate manpower development and management structure will be developed for the existing hospitals. New branches of sub-specialization will be created in all medical college hospitals, so that patients do not need to rush to the capital city. Hospital autonomy will be introduced initially for the tertiary level specialized hospitals and gradually extended to medical college and district hospitals. Management Committees at hospitals will be strengthened for better monitoring and monitoring and vigilance team for hospitals will be further strengthened and its jurisdiction will be expanded. Government will establish new specialized hospitals under its private public partnership initiative. Death audit will be introduced for establishing accountability and quality of care.

Alternate Medical Care: Homeopathy, ayurvedic and unani are included in alternate medical care (AMC). Necessary actions will be taken for improvement of the standard of alternate medicine, increase the demand for quality care and thereby reduce unsound practices. Capacity building of the AMC providers and proper monitoring and evaluation of the AMC provided will be undertaken.

Affordable Health Care Services: Existing system of affordable health care services will be further expanded and consolidated ensuring proper safety net for the poor. Facilities providing health care outside the public sector (but receiving government fund) will ensure that at least 30 per cent of their all types of services are kept for free treatment for those who cannot pay. Necessary fund will be mobilized through user fees, government allotment, social organizations, private contributions, corporate social responsibility, community financing schemes, and social insurance. Fees for providing medical advice or diagnostic service will be reviewed and regulated as necessary. The government will also encourage establishment of network of evenly spread specialist and super-specialist services through private investment for patients who can pay.

**Community Clinics:** The government is committed to reactivate 10,723 community clinics (CCs) which were established during 1996-2001. The MOHFW will run at least 8,000 CCs under government management. The government plans to establish 18,000 CCs in phases to deliver maternal and child health care including family planning services and limited curative care.

Surveillance of Diseases: The existing disease surveillance system will be reviewed for its updating to incorporate NCDs along with CDs and keeping in view the international health regulation system. Disease information monitoring and management system will be strengthened not only to issue public alert and increase availability of adequate information concerning the incidence and prevalence of diseases at regional and national levels, but also to establish a network with the global disease information system. Maps of all major diseases, on the basis of their incidence and prevalence, will be constructed for each district.

**Health Governance:** Good governance in the health sector will be strengthened through skilled staff deployment, preventing malpractices, and creating a more customer friendly health service delivery system in the public facilities in partnership with all stakeholders. The stewardship capacity of public sector will be improved for monitoring quality of care and safety of patients in both public and private sectors. New initiatives in health governance include:

• Consolidation of public-private partnership in management of health services;

- Citizens charter for health service delivery;
- Better regulation of the non-public health care providers;
- Better monitoring in medical colleges and specialized hospitals for ensuring management efficiency and establishing increased attention to patients;
- Decentralization of health administration; and
- Formulation of national health policy.

Sector Reforms: The ongoing health sector reforms will be carried out under the HNPSP. The on-going reform measures would be closely monitored and reviewed for their successful implementation. Efforts will be taken to re-establish functioning of the Bangladesh Medical and Dental Council (BMDC). Laws relating to the regulatory bodies will be reviewed and strengthened. Both administrative and financial authority, as far as possible, will be decentralized with a view to increasing accountability and establishing quality health care services at all levels. A system of collection, retention and utilization of user fees and local resources at all public health facilities (ensuring adequate safety net for the poor) will be established for which a set of guidelines will be developed.

Gender Equality in Health: Efforts will focus on (i) ensuring rights of women for a better physical and mental health at all stages of their life cycle, (ii) strengthening PHC for women with emphasis on reducing maternal and infant mortality, (iii) strengthening reproductive rights and reproductive health of women at all stages of population planning and implementation, (iv) preventing women from HIV/AIDS and sexually transmitted diseases (STD) through awareness raising, and (v) creating women-friendly facilities at all pubic health complexes.

Stewardship Role of the Public Sector: The government has been emphasizing wider involvement of the private sector including non-state institutions for enhancing effective health service delivery. To this end, the stewardship role of the MOHFW will be strengthened. The following are some of the important areas where effective regulatory mechanism of the government will be established.

- I. MOHFW will gradually assume strategic stewardship and governance roles for policy management in the following and related areas.
  - Setting up a coordinating system for synergistic, effective and efficient contribution from state and non-state including private sector and health related NGOs for extending and improving health services.
  - Necessary steps will be taken for formulation, implementation, review and periodic updating of comprehensive health and population strategies.
- II. MOHFW will strengthen its regulatory and supervisory roles.
  - Regulatory bodies such as BMDC, State Medical Faculty (SMF), Bangladesh Nursing Council (BNC), and Bangladesh Pharmacy Council (BPC) will be made more effective and functional through revising their mandate, structure and capacity building for enforcement of standards.
  - The existing structure and capacity of DGHS, Directorate of Family Planning (DFP)
    and Department of Drug Administration (DDA) will be reviewed and strengthened
    for increasing supervisory performance.
  - Professional medical ethics and code of conduct will be established among the service providers through enforcement of regulatory framework in consultation with the professional associations.

• The need for separate regulatory body for effective service delivery system for both the public and private sectors will be reviewed.

# III. Public sector will increasingly focus on ensuring proper safety net for the poor, vulnerable and marginalized.

- Existing health delivery system in both public and private sectors will be further expanded and strengthened, ensuring proper safety net for the poor, vulnerable and marginalized.
- Alternative health delivery systems will be explored leading to an eventually self managed system with community participation in managing the facilities on pilot basis and then scaled-up, based on lessons learnt.

# IV. Proper information generation, collection and effective management feeding into policy formulation and planning.

- Develop comprehensive plan including performance indicators for monitoring and evaluation of health interventions with sound demographic and socio-economic data including those on burden of disease, inequality and gender disparity.
- Formulation of an improved planning and budget through pilot introduction of local level planning.

**Human Resources for Health:** The comprehensive long-term HR strategy under preparation by MOHFW would address the issues of shortages, maldistribution of personnel, skill-mix imbalance, negative work environment and weak knowledge base. MOHFW would also address some medium term actions like recruitment and training of nurses and medical technicians.

**Drug Issues:** All drug related issues will be guided by the actions incorporated into the National Drug Policy (NDP) which will be updated with the objective of ensuring easy access to essential drugs at fair prices, promoting competition among the local pharmaceutical industries and supporting and strengthening the existing regulatory measures to ensure quality drugs. Moreover, increased attention will be given to 'rational use of drugs' by educating both prescribers and +users. For all these to be materialized, the Department of Drug Administration (DDA) will be strengthened, expanded and modernized. Updating list of essential drugs will be completed.

Water and Sanitation: Access to safe and adequate water and hygienic sanitation with its proper use is fundamental for health. The government is committed to providing universal access to pure drinking water by 2011 and sanitation by 2013. Access of water would be ensured in urban areas particularly to slums and water scarce areas like arsenic affected areas, saline areas, char-haor-coastal belt, CHT, and barind tract areas. Emphasis would be provided for stopping open defecation along with installation of sanitary toilets at home and all public places. Proper management of waste water and solid waste would be given priority attention.

**Telemedicine and E-Health:** The government will make health services especially specialist services accessible to all people irrespective of their geographical location at low cost through provision of telemedicine and e-health services related to consultation and labservices. E-health will also confer other benefits in the health sector. To achieve this goal, wireless internet connections will be provided to 800 points in the government health sector and mobile phones will be provided to upazilla health projects.

#### Chapter 4

# Roadmap for Accelerated Poverty Reduction: Supporting Strategies

The supporting strategies are needed for accelerating economic growth and ensuring its long-term sustainability and inclusiveness. These strategies are mostly crosscutting in nature. Five supporting strategies would be adopted to complement the strategic blocks:

Strategy I: Ensuring Participation, Social Inclusion and Empowerment

Strategy II: Promoting Good Governance

Strategy III: Ensuring Efficient Delivery of Utility Services

Strategy VI: Caring for Environment and Tackling Climate Change

Strategy V: Enhancing Productivity and Efficiency through Science and Technology

## 4.1 Strategy I: Ensuring Participation, Social Inclusion and Empowerment

The development framework of NSAPR II is centred on people which comprises of heterogeneous groups having different realities, obstacles, and opportunities. As such, the poverty reduction strategies need to take such differences into consideration. According to Article 27 of the Constitution, all citizens are equal before the law and are entitled to equal protection of the law. Article 28 states that the State shall not discriminate against any citizen on the grounds of religion, race, caste, sex, or region. With respect to women, Article 28 states that 'women shall have equal rights with men in all spheres of state and public life nothing shall prevent the State from making special provision in favour of women or for the advancement of any backward section of the population'.

#### 4.1.1 Women's Advancement and Rights

Women frequently experience poverty differently, have different poverty reduction priorities and are affected differently by development interventions. In addressing gender based discrimination, NSAPR II follows a two-pronged approach. Firstly, gender is integrated into all thematic policy matrices covering sectoral interventions. Secondly, there is a specific matrix dealing with gender equality commitments entitled 'Women's Advancement and Rights'.

#### Vision and Goals

The vision for women's advancement and rights is to create a society where men and women will have equal opportunities and will enjoy all fundamental rights on an equal basis. To achieve this vision, the mission is to ensure women's advancement and rights in activities of all sectors of the economy.

The Bangladesh Government adopted the 'National Policy for Women's Advancement' (NPWA) 2008 that aims at eliminating all forms of discrimination against women by empowering them to become equal partners of development. The overall development goal for women's empowerment covers: (i) promoting and protecting women's rights; (ii) eradicating the persistent burden of poverty on women; (iii) eliminating discrimination against women; (iv) enhancing women's participation in mainstream economic activities; (v) creating opportunities for education and marketable skills training to enable them to participate and be competitive in all economic activities; (vi) incorporating women's needs and concerns in all sectoral plans and programmes; (vii) promoting an enabling environment at the work-place: setting up day care centres for the children of working mothers, career women hostels, safe accommodation for working women; (viii) providing safe custody for women and children victims of trafficking and desertion, and creating an enabling

environment for their integration in the mainstream of society; (ix) ensuring women's empowerment in the field of politics and decision making; (x) taking action to acknowledge women's contribution in social and economic spheres; (xi) ensuring women's social security against all vulnerability and risks in the state, society and family; (xii) eliminating all forms of violation and exploitation against women; (xiii) developing women's capacity through health and nutrition care; (xiv) facilitating women's participation in all national and international bodies; (xv) strengthening the existing institutional capacity for coordination and monitoring of women's advancement; (xvi) taking action through advocacy and campaigns to depict positive images of women; (xvii) taking special measures for skills development of women workers engaged in the export-oriented sectors; (xviii) incorporating gender equality concerns in all trade-related negotiations and activities; and (xix) ensuring gender sensitive growth with regional balance; and (xx) protecting women from the adverse effects of environmental degradation and climate change.

## **Current Challenges**

Bangladesh has made measurable progress in women's advancement and rights in a number of areas including education, participation in labour force, health and nutrition, and participation in public services. In the area of women's advancement and rights, the government has made strong commitments and undertaken various initiatives to reduce the gap between men and women. However, on the path towards achieving the desired goals of gender equality and gender mainstreaming, some challenges remain.

Female Faces of Poverty: The female-headed households usually earn less income since poor women have low earning capacity and their wages are lower than male wages. Women are more susceptible to becoming poor when they lose the male earning member of the family because of abandonment, divorce, or death.

Women's Participation in Mainstream Economic Activities: Women's economic participation is low but increasing. However, there is still a large difference between female and male participation. Labour force participation rate of males is 86.8 percent against 29.2 percent for females.

Violence against Women (VAW) and Exploitation: Violence against women is pervasive. Physical and sexual assaults, including acid throwing, are common. In addition, trafficking is also reported. Poverty, dowry, early marriage, superstition, social attitude etc. are the major causes of violence against women.

**Early Marriage:** The negative consequences of early marriage are multiple, including loss of education, employment opportunities, decision-making power, and leading to early childbirth. The rates of maternal and infant mortality are high among adolescent mothers.

**Gender Dimension of Vulnerabilities and Risks:** As gender discrimination in a long social process, women face constraints that result in vulnerability and risks in all spheres and stages of women's lives (Table 4.1).

Coping Mechanism for Disaster and Climate Change: With higher incidence of droughts, floods, cyclones and other natural calamities due to looming threat of climate change, women are affected differently than men indicating the need to introduce gender sensitivity in coping mechanisms and strategies.

Table 4.1: Women's Risks and Vulnerabilities

Life cycle	Associated risks and vulnerabilities	
stage		
Children	Girl children face specific hazard of not attending school owing to income-earning or	
under 12	domestic responsibilities	
	Indivisibility of work, which is done as part of normal household or agricultural responsibilities.	
	Double burden of education and work (or care-giving in family) and therefore increased	
	vulnerabilities of low productivity and fewer opportunities	
Adolescents	Girl children are particularly vulnerable to withdrawal from school	
	Double burden of education and work	
	Entry into high-risk employment categories, hazardous industries, prostitution	
Adults	Lack of access to financial institutions and asset building opportunities	
Unmarried	Restricted access to the labour market owing to societal norms	
	Societal/family pressure for getting married	
Marriage	Bearing the cost of dowry	
	Tortured by in-laws and husband	
Parenthood	Bearing cost of childbearing and rearing	
and career	Loss of employment or job insecurity owing to pregnancy, child and elderly care	
	Social expenses of marriage, rituals	
Divorce	Stigmatisation	
	Double burden of family and income generation	
Widowhood	Loss of assets to late husband's family claims	
	Sexual harassment by in-laws, family members and others	
Old people	Lack of income source and people who can look after them	
	No shelter, become a burden to the family	
	Abandoned by family members	

**Budget, Programme and Project Formulation:** Currently 16 ministries spending 60 percent of the total national budget are under the medium term budgetary framework (MTBF) which requires them to answer questions on how their spending would affect women and poverty in the budget call circular (BC1) of the Ministry of Finance. Thus the capacity strengthening issues of engendering programmes and project formulation and answering BC1 have now come to the forefront.

**Sex Disaggregated Data:** Strengthening the capacity of the national statistical system and the ministries in generating and reporting data, especially sex disaggregated data, in understandable forms remains a challenge for which concerted actions would be needed. There will be dialogues among stakeholders for identifying when and what types of sex disaggregated data should be collected by the statistical system.

**Governance:** The main problem with gender governance is the implementation of the existing laws, rules and regulations and stated policies. In addition, reforms of some laws, rules and regulations, policies and the institutional mechanism are needed to make governance gender sensitive.

## **Strategic Objectives**

In order to overcome the challenges, eleven strategic objectives would be adopted: (i) putting a policy and legal framework in place to facilitate achieving equal rights for women, (ii) ensuring women's full participation in mainstream economic activities, (iii) ensuring social protection for women against vulnerability and risk, (iv) enhancing women's political empowerment and participation in decision making, (v) eliminating all forms of violence and exploitation against women, (vi) strengthening institutions for ensuring gender mainstreaming, (vii) capacity building in making available sex disaggregated data,

(viii) integrating gender concern in all national policies/programmes/projects, (ix) building women's capacity through health and nutrition services, (x) building women's capacity through education and knowledge dissemination, and (xi) ensuring women's participation in international forums.

**Policy and Legal Framework:** Taking the constitution as the basis, the government's commitment to various international forums (CEDAW, Beijing Platform for Action etc.) would be taken into consideration in addressing women's advancement and rights issues

**Productive Employment:** To create more jobs, action would be taken to improve women's employment opportunities and wages outside the household and also ensure equal pay for equal work. An enabling environment would be created in the workplace by establishing day care centres. Provision would be made for life and disability insurance for workers, especially women workers. Steps would be taken to ensure secure jobs and decent working conditions for women in the formal and informal sectors.

**Enabling Environment:** Measures would be taken to develop advocacy for treating girl child and boy child equally and promote equal sharing of household and productive work. Necessary legal and administrative measures would be taken for ensuring a safe workplace, transportation facilities, and infrastructure like separate toilets, lunch rooms and lunchtime.

**Social Protection:** The existing programmes for social protection for disadvantaged women would be continued. Gender sensitive measures would be taken to protect women from economic vulnerability and risk due to natural disasters. The effect of the emerging problems of climate change on women would be assessed for designing coping strategies and mitigation measures. Banks and micro-credit providers would be encouraged to extend small and micro-credit to the poor and the vulnerable.

Political Empowerment and Participation: In this context, the main targets are to ensure participation of women in the National Parliament and the local political institutions, influence political decisions in favour of women, ensure direct election in the reserve seats in the National Parliament and ensure women's representation in the local bodies with authority and responsibility. Initiatives would be taken to make women politically more conscious, encourage women to participate in politics and to build leadership among women at all levels.

Violence Against Women: The major targets for elimination of VAW are to ensure reporting of all VAW incidence, reduce reported VAW at least by half, consolidate the "One-Stop Crisis Centre" in medical college hospitals at divisional levels to provide medical treatment, legal and psycho-social counselling to women and children victims of violence, and providing shelter facilities and making efforts for their reintegration and rehabilitation in society. The police, the administration and the judiciary will be sensitized to apply CEDAW with provisions in cases of VAW and women's rights.

**Gender Mainstreaming:** Laws, rules and regulations, institutional mechanisms, policies, projects and programmes which are not gender sensitive would be reformed. The intuitional mechanism for coordination and monitoring of gender equality issues would be strengthened.

Institutional Strengthening: The National Council for Women's Development (NCWD) would oversee women's advancement-related activities in NSAPR II through providing guidance and policy support. The Women's Development Implementation and Evaluation Committee, MoWCA, will regularly review, evaluate and co-ordinate women's development activities and assist NCWD by reporting on progress of implementation. The WID Focal

Point Mechanism would be strengthened to play an effective role in leading the coordination and monitoring the implementation of women's advancement and rights in policies, projects and programmes.

Integration of Women's Advancement and Rights: For integration, capacity building of relevant government officials on gender responsive budgeting and planning will be undertaken. The poverty and gender impact assessment criteria and yardsticks will be adopted in line with NSAPR II policy agenda.

In order to improve women's general health, the planned targets are to: improve women's life expectancy from 66 in 2006 to 70 years by 2011, reduce women's morbidity rate by 27 percent by 2011, reduce women's mortality rate from 5.2 per thousand in 2006 to 4.5 per thousand in 2011, and reduce maternal mortality ratio from 3.37 per thousand live births in 2006 to 2.4 per thousand live births in 2011.

In the education sector, the targets are to have all girls complete a full course of primary schooling, and achieve gender balance in higher secondary and tertiary education. Steps will be taken to introduce special stipend programmes for women's education at the higher secondary and university levels in science and technical and vocational education.

Measures would be taken for ensuring participation of women producers, women trade unions and women entrepreneurs in trade negotiations and in various committees of the Ministry of Commerce, ensuring coherence between the dominant international economic agenda and the international legal obligations, making arrangements for market access to goods where women are 'behind the label', planning for market access to women in the secret services under Mode 4, encouraging FDI in women labour intensive industries, and ensuring women's voice in international forums.

Special programme for ethnic women including poor, destitute and elderly will be undertaken to address their needs. In order to increase productivity and diversification of activities, the ethnic women's capacity would be enhanced through health, education and services.

The media will be sensitized to promote positive images of women. In order to make the media more gender friendly, effort will be taken to establish increased linkages between women's groups and the broadcasting agencies.

**Disability and Gender Issues:** The issues of disability will be addressed in NSAPR II not only as humanitarian but also as a development issue. Measures will be taken for ensuring proper housing and accessibility to all physical facilities for them. In order to provide special support for women with severe disabilities, shelter homes will be built. Women with disabilities will be given preference under the safety net measures.

# 4.1.2 Children's Advancement and Rights

Bangladesh has made significant progress in the area of child rights' promotion, survival, and development. Nevertheless, the general situation of the children in Bangladesh needs to improve further since the survival and development of many Bangladeshi children is still threatened by malnutrition, disease, poverty, illiteracy, abuse, exploitation, and natural disaster.

#### The Vision

The vision regarding children's advancement and rights is to create 'a world fit for children'. The goals to be achieved are: (i) ensuring children's rights and advancement through the implementation of government policies and legislations; (ii) providing health services the children need; (iii) ensuring access to food and nutrition they need; (iv) providing access to girls to education, training and development opportunities; (v) ensuring access to urban poor children to early childhood development, education, sports and cultural activities providing knowledge and life skill; (vi) protecting children from all forms of abuse, exploitation and violence; (vii) providing access to children particularly in urban and remote settings to clean water and sanitation, and a healthy environment; (viii) ensuring participation of children in defining their needs, developing programmes, implementing interventions, and evaluating their success; (ix) ensuring support of duty bearer, parents and other care givers on whom children have to depend; and (x) ensuring widespread public support for survival and development of children.

#### **Proposed Actions**

Intervention and actions for achieving the strategic objectives are indicated below:

Child Health and Nutrition: The programme areas include eradication of polio, elimination of measles and neonatal tetanus, improvement of nutrition and strengthening the school health programme. The actions will include maximizing the efficiency and cost-effectiveness of health expenditure and improving governance. The specific activities will include sensitizing primary and secondary students about critical child health and reproductive health issues, healthy practices and worm infestation, and supplying iron and folic acid tablets for schoolgirls. Activities will be undertaken to develop an adolescent health strategy including counselling, building awareness for adolescents on hygienic practices, nutrition, puberty, RTI/STD and HIV/AIDS.

Food and Nutrition: To control vitamin A deficiency and contain the prevalence of night blindness, vitamin A supplements will be distributed to children with vitamin A deficiency, measles, persistent diarrhoea or severe malnutrition and to postpartum women within 6 weeks of delivery. Ongoing efforts to control iodine deficiency disorders through universal salt iodization will continue. To address the causes of anaemia, strategies will be used to control anaemia, including iron-foliate supplementation, anathematic treatment, fortification, and BCC to increase the consumption of iron-rich foods and promoters of iron absorption. A strategy will be developed to address the health care needs of children with physical and mental disabilities.

Child Education: The intervention for early childhood development will include an awareness raising programme for parents to make them aware of early childhood development's benefits, promote community-based childcare centres for clusters of families where literate mothers are trained to become caregivers and design facilities for early learners. Efforts will be made to increase enrolment rate and decrease dropout rate, train primary teachers, increase the attendance rate, increase contact hours, and maintain gender parity in access and achievement. Non-formal education (NFE) will be provided to diverse types of children deprived of education, like un-enrolled or drop-out children and hard to reach children to enhance their employability and productivity through skill training.

Effectiveness of primary schools will be ensured by increasing community involvement; creation of a child-friendly teaching/learning environment; promoting access, competence, relevance, efficiency and equity in education and also by developing a strong life skills

component including mental, cultural and physical development. Quality of primary education will be achieved by improving the quality of learning materials and instructions, strengthening capacity of teachers; developing infrastructure facilities and including sports and cultural activities in the curriculum. Opportunities for vocational training will be created in secondary schools for improving their income-generating capacity. The curricula of Madrasha education will be reviewed to improve quality of learning and increase market relevance of Madrasha education.

Access to Water and Sanitation: The specific objectives are to: mitigate arsenic problem in drinking water by providing alternative systems, increase rural and urban slum access to sanitary latrines, expand water and sanitation services to cover currently underserved pourashava areas, provide improved water supply to underserved, un-served and difficult to reach areas by 2011. The primary schools will be ensured access to sanitation and safe drinking water. Environmental hazards for children (sound, air, water pollution, etc) would be reduced and standards for sound, air and water pollution would be implemented.

**Child Empowerment:** Children would be empowered to have a voice in the socioeconomic decision-making process in the family, society and national levels. In this respect, it would be necessary to create a national platform for allowing children to express opinions on their needs and expectations and means of addressing them.

Child Protection: All children, particularly those who are vulnerable, would be ensured right to protection from abuse, exploitation and violence. The policies of existing NPA would be used against sexual abuse and exploitation of children and trafficking. Laws affecting children will be harmonized and enforced. Awareness amongst law enforcing officials and judicial officers and the development of a diversion scheme involving the courts, social workers and probation officers as an alternative to custodial sentences will be undertaken.

The Municipal Corporations and Pourashavas will be mobilized to register all births. Awareness raising programmes through union parishad members, and leaders of social opinion including Imams will be conducted to eliminate the practice of early marriage. A widespread social awareness campaign and community mobilization on protection issues will be undertaken to foster positive attitudes towards children, particularly girls, and bolster the positive attitude of parents and decision-makers on the need to protect children regardless of the socio-economic environment.

Effective measures will be taken to reduce child labour, and eliminate worst forms of child labour with a particular focus on child domestic workers, migrants, refugees and other vulnerable groups. In this context, a policy for children in the formal sector focusing on those caught up in the worst forms of child labour will be formulated. Street children will be assisted in accessing their rights and protecting them from all forms of abuse and exploitation. Working children such as waste collectors, leather workers, brick breakers, auto-workshop workers and tempo helpers will have access to learning opportunities in formal and non-formal facilities.

To recover and remove children from abusive and exploitative circumstances, the interventions will include developing community support for these children; providing livelihood alternatives, basic services and adoption, and implementing policies and legislation necessary for the prevention of abuse, discrimination, exploitation and violence.

Steps will be taken to increase efficiency to combat sexual abuse, exploitation and trafficking of children through enhanced coordination and cooperation.

Management and Coordination: The Ministry of Women and Children Affairs will conduct public advocacy and coordinate interventions for children's well-being and rights. An inter-ministerial coordination committee consisting of government ministries with children's portfolios and organizations representing children's mandate will be chaired by the Secretary of the Ministry of Women and Children Affairs and will coordinate the implementation of CRC, CEDAW, and the World Fit for Children Plan of Action.

## 4.1.3 Indigenous Communities

Bangladesh has around forty-five different small ethnic communities i.e. indigenous communities-- and 2 million indigenous people. Some of the 'hardcore poor' of Bangladesh are found among the indigenous communities.

#### The Vision

For the indigenous people, the vision is to ensure their social, political and economic rights; ensure security and fundamental human rights; and preserve their social and cultural identity. They will be ensured access to education, health care, food and nutrition, employment and protection of rights to land and other resources.

The crucial provisions of the CHT accord of 1997 have mostly been implemented. A separate Ministry of CHT Affairs has been created, a Land Commission Act passed by the Parliament, withdrawal of army camps has been started and the Land Commission constituted to resolve land disputes in the three hill districts. The District and Sessions Courts have started functioning in the three districts of CHT. The government programmes have also incorporated the needs and concerns of the indigenous people. The unimplemented provisions of the peace accord would be considered for implementation by the government. The Land Commission will be reconstituted and land survey carried out.

#### Areas of Future Action

The challenges with respect to addressing social and economic conditions of indigenous communities cover: (i) living in remote areas and far away from each other making it difficult to reach, mobilize and organize them, (ii) partial operationalization of the 'Land Disputes Resolution Commission' to prevent land grabbing and displacement of indigenous people, (iii) lack of specific objectives concerning needs and concerns of indigenous people in mainstream policies of respective ministries/divisions, (iv) absence of an alphabet and dearth of students hindering development of curriculum in indigenous languages at schools, (v) low food production resulting in food insecurity, (vi) inadequate institutional mechanism to establish linkage and coordination with NGOs and the private sector to address issues related to indigenous people in a comprehensive manner, (vii) lack of comprehensive understanding of the problems of the indigenous communities, and (viii) absence of detailed information on indigenous population with ethnic disaggregation.

Major areas of interventions would include:

**UN Declaration:** The government would consider implementing the UN Declaration on the Rights of Indigenous Peoples 2007 and ratify the ILO Convention 1969.

Rights on Land: An appropriate land policy will be formulated which can deal with land disputes involving indigenous peoples. A secure land tenure system will be introduced in

CHT. Representatives of the indigenous people will be included in undertaking development projects in areas inhabited by indigenous communities.

**Empowering Indigenous Community:** The government will ensure participation of local governments in the management of natural resources and will recognize the traditional knowledge of indigenous peoples. The government will ensure community involvement in the adoption of technologies without competing with their traditional food production system.

**Human Development Programmes:** Existing human development programmes will address the special needs of indigenous people. Monitoring and supervision will be strengthened so that education, health and maternal child health services, and nutrition and housing facilities reach the indigenous people.

Language and Children's Access to Education: A national language policy will be formulated to safeguard the languages of indigenous peoples. An action plan on mainstreaming the education of indigenous children will be implemented.

**Electrification and Telecommunication:** The national power grid and distribution system for electricity supply in different upazilas of hill districts will be expanded. The government will consider the feasibility of raising electricity generation capacity of the Kaptai Hydroelectric Power Station and setting up a grid substation in the hill districts to meet the demand for electricity

Safety Nets and Food Assistance Programmes: Assistance will be provided in hill districts to strengthen their capacities and increase employment opportunities to cope with any sudden decrease of their income due to damage to Jhum crops caused by floods and droughts.

Rural Development and Non-farm Economic Activities: In the hill districts, income generating activities through small and cottage industries, trading, and poultry and livestock rearing will be expanded. The income of poor people will be enhanced through social forestry in hilly areas and cultivation of fruits and medicinal plants. Measures will be taken to support EPB's 'one district one product' initiative under which 'Textiles for Rangamati', 'Pineapples for Khagrachari' and 'Rubber for Bandarban' have been finalized.

**Expansion of Micro Credit:** Micro credit activities for the poor people will be expanded and vocational training will be provided to the poor. The development of rural roads, hats, and bazars for marketing of agricultural products will continue. Action will be taken to eliminate barriers so that agriculture and local products have easy access to national and international markets.

**Development of Tourism:** Private investment will be encouraged to develop sustainable tourist facilities in Rangamati, Bandarban, and Khagrachari.

#### 4.1.4 Persons with Disabilities

The government envisions promoting and protecting rights of persons with disabilities and facilitate their full participation and inclusion in mainstream social, political and cultural lives. They will be enabled to lead productive and meaningful lives through access to education, health care, food and nutrition, employment and protection, and security in society.

The government is strongly committed to the advancement and rights of persons with disabilities by virtue of the Constitution which enshrines equal rights and status for every citizen and by signing the UN Convention on Rights of Persons with Disabilities and the Beijing Proclamation on the Full Participation and Equality with Disability in Asia and the Pacific Region.

A National Disability Action Plan has been formulated involving all related ministries. The Ministry of Social Welfare has taken up programmes for enabling and integrating persons with disabilities with mainstream of society through various programmes including stipend programmes for students, subsistence allowance, skill training, and interest free micro credit. In addition to its own initiatives, the government provides funds to NGOs to provide education facilities to persons with mental disability.

Despite some progress, access to special education, training and rehabilitation, equal opportunities, creation of employment and income generating opportunities, social security, accessibility to physical facilities, fixation of quota, and prevention of disabilities are not yet fully ensured since different ministries are not legally responsible for addressing disability issues in their action plans. Proper supervision and monitoring of NGO activities is essential.

#### **Proposed Actions**

Along with expansion of integrated education programme for visually impaired children, existing institutions for hearing impaired and mentally retarded children will be expanded. New institutions will be established to provide access to more children with disabilities at primary, secondary and tertiary levels.

A collaborative effort among the government, NGOs and the private sector will be encouraged to expedite the expansion of the existing institutions, establish new institutions, undertake teachers' training and action researches on disability.

Action will be taken in the health sector to (i) strengthen early detection of symptoms of disability and provide primary medical rehabilitation; (ii) undertake a nutrition programme for pregnant women; (iii) appoint trainee doctors, nurses and other caregivers to deal with disability issues; and (iv) introduce support services of assistive devices and equipment at the health centres.

Measures will be taken so that persons with disabilities can have access to all physical facilities and information and communication. Inclusion of persons with disabilities in various national and community level decision making processes that affect their lives would be ensured. Services like early detection and timely medical intervention, fitment of artificial aids and appliances, educational services in special and integrated schools, vocational rehabilitation and micro credit will be provided to persons with disabilities through community based rehabilitation (CBR) programme in the rural areas.

The Bangladesh Disability Welfare Act would be amended to clarify definitions of disability and make it consistent with standards set out internationally on disability rights. The National Coordination Committee for persons with disabilities would be strengthened to monitor and coordinate activities of different ministries/divisions.

#### 4.1.5 Disadvantaged and Extreme Poor Groups

There are some disadvantaged and stigmatized groups (such as dhopa, muchi, napit, and other traditional low caste people) who are subject to social injustice and are marginalized, and have little opportunities for overcoming their harsh realities. The vision for these disadvantaged and extreme poor groups is to include them into the mainstream of society by ensuring their participation in socioeconomic activities and to promote and protect their

human rights, reduce their persistent poverty, and ensure education and skill training for income generating activities.

Several actions are already in progress for the development of the disadvantaged groups. Among the coastal fishing communities various activities such as savings/credit schemes, promotion of alternative income generating schemes for men and women, improving access to social services and building their capacity to face and survive natural disasters have been introduced. Development activities for the sweeper community have been undertaken by NGOs. The owners of tea gardens have entered into agreement with the trade union of tea garden workers to enhance their wages and provide subsidized food. Similarly, communities like kaibarta/namasudra, jalo (fishermen), dhopas, napits and other groups face decaying occupations. The Ministry of Social Welfare has implemented capacity and livelihood development programme for socially disadvantaged women with a view to creating employment/self-employment of sex-workers and their children in selected cities

### **Proposed Actions**

**Coordination and Monitoring:** The cooperation and involvement of local bodies i.e. Upazila and Union Parishads and NGOs will help to locate/ identify the disadvantaged people to enable them to participate in development activities. Government functionaries at upazila, district, divisional/national level will coordinate their activities.

**Housing Facilities:** The Ministry of Land would give priority to allotting khas land to people of the disadvantaged communities for settlement under the Asrayan project. For the tea garden workers, planters/owners would be encouraged to earmark land within the estates so that they can build their own dwellings.

## 4.2 Strategy II: Promoting Good Governance

Unless governance improves, poor people will continue to suffer from inadequate security, poor public services and lack of economic opportunities. A range of factors, including transparency, accountability, responsiveness, efficiency, organizational performance and technical capacity, have impact on good governance. Improving governance and reducing corruption are crucial to helping poor people escape poverty and achieving the MDGs.

#### The Vision

The vision is to ensure an effective parliamentary process, sound law and order, pro-people public services, improved legal and judicial system, strengthened local governance, and a corruption-free society with social justice.

A number of important steps have taken place in recent years to enhance transparency and accountability in all financial transactions. The government is trying to ensure transparency in the service delivery system of the state institutions. A number of crosscutting initiatives have also been taken:

- (i) Streamlining and simplifying institutions (establishments, conventions and rules), eliminate administrative barriers, deregulate bureaucratic procedures, develop one-stop services, modernize administration through administrative and regulatory reform;
- (ii) Providing support for legal drafting and advocacy for judicial sector reforms, improvement in court administration, investigation and prosecution, judicial ethics and legal clinics for victims of corruption;

- (iii) Increasing transparency and accountability in the budget and procurement processes, government auditing and customs and tax administration, e.g. Public Finance Reform initiatives are on board;
- (iv) Improving the quality and predictability of public service delivery, expand citizens' participation in local government, promote open hearings, restructure permit and licensing procedures and ensure that local government is responsive to citizens' needs;
- (v) Working with the business community to implement codes of conduct and undertake deregulation and legal/procedural reforms;
- (vi) Reducing corruption in health, education, environment and energy sectors;
- (vii) Building coalition with the media and civil society and the private sector to strengthen their role as watchdog and also undertake public awareness campaigns and advocacy programmes;
- (viii) Prevention of money laundering, action against international corruption, promoting anti-corruption legislation, and enhancing accounting and auditing standards for ensuring private sector accountability through signing the UN Convention Against Corruption (UNCAC);
- (ix) Introducing the 'Citizen Charter' by the ministries and agencies to ensure that their services reach the people;
- (x) Opening BG Press website for uploading gazettes and laws for public use;
- (xi) Amending the rules of business of the Secretariat to encourage the use of IT in administration through e-governance;
- (xii) National ID card has been introduced as one of the basic identity for different public service delivery; and
- (xiii) Birth registration has been initiated through municipalities, pourashava and union council.

The promotion of good governance requires attention to different issues connected to each other. The issues cover: (i) making parliamentary process effective; (ii) reforming and strengthening the public service system; (iii) reforming the legal and judicial system to ensure judicial help for the poor and women; (iv) changing roles of law enforcing agencies; (v) strengthening of local government; (vi) promoting e-governance; (vii) combating corruption; (viii) ensuring human rights; (ix) accessing information; (x) improving project implementation capacity; and (xi) improving sectoral governance.

#### 4.2.1 Making Parliamentary Process Effective

The Parliament plays a key role in promoting accountability and good governance. The Parliament would hold the government accountable through legislative debates, articulating citizens' feedback and strengthening democratic institutions including the media. The ninth Parliament has already brought several changes in rules and procedures in order to make the Parliament more effective. The representation of opposition bench members in Standing Committees has been raised along with chairmanship in several important committees. The Parliamentary Committees has been formed in the first session of the Parliament with some chairs given to the opposition. However, continued absence of the opposition on the issue of having more seats in the front row and failure to ratify the party charter within six months weaken the democratic and parliamentary systems. The law has now been amended extending the time for ratification to one year.

#### 4.2.2 Strengthening Local Government

Local governance initiatives currently underway in the country hold much promise for developing effective systems of public participation as well as accountability that will ensure that government servants are responsible to elected officials, and elected officials are in turn

responsible to their constituency. The government is taking steps to strengthen local government so that it can respond to the needs of the people and bring services to the doorsteps of the people. Strengthening of local government and decentralisation of power imply delegating powers of the central government with the aim to address major issues like poverty reduction, good governance, infrastructure development and disaster management. Efficient and dedicated local government bodies can deliver services and generate social and economic awareness to achieve the national goals. In this respect, the following actions are contemplated:

- (i) Capacity building of the local government bodies and providing adequate fiscal authority and incentives for mobilization of resources at the local level;
- (ii) introducing a clear mandate of authority and responsibility including job description of women members of the local government institutions;
- (iii) sensitizing the members of the local government institutes about poverty, gender balance and citizens' rights issues through leadership training;
- (iv) introducing a system of reward and recognition for the members of the local government institutions for undertaking commendable work;
- (v) creating a culture of developing partnership with local-level NGOs/CBOs and ensuring their accountability to the local people;
- (vi) ensuring uniform application of rules and procedures;
- (vii) gradually introducing ICT and e-governance at the local government level;
- (viii) allowing flexibility and operational independence to local governments to suit the local needs;
- (ix) ensuring full access to information on service delivery to the users;
- (x) introducing a system of monitoring the performance of local government bodies and subject them to performance and financial auditing;
- (xi) providing technical and consultancy support by nation building departments;
- (xii) introducing local-level planning and budgeting and ensuring budget implementation.

The upazila parishads would be gradually strengthened assigning more functions and responsibilities as they are able to act independently. The zila parishad system would be reviewed within 3-4 years to ensure a reformed and functional structure.

## 4.2.3 Reforming and Strengthening Public Services

In the case of public services, the goal is to raise the quality of public services delivered to citizens and enhance the capacity to carry out core government functions, which are essential for sustaining rapid development. The civil service must be able to attract high calibre entrants with high standard of integrity. The public service reform will be a defining priority, as governance cannot improve without a high-performing civil service. Several areas of intervention have been identified to bring efficiency, transparency and accountability in public service management:

- (i) Improving the recruitment procedure.
- (ii) Undertaking human resource development through training at the entry level and continuous on-the-job training and postings to ensure a match between competence and job requirements and improve public service delivery.
- (iii) Defining civil service code of conduct to address issues of corruption and harassment.
- (iv) Developing institutional mechanisms to eliminate, or at least reduce to the minimum, patronage, political pressure and nepotism.

- (v) Bringing procedural change so that civil servants would work with clear terms of reference, job description, delegated authority, simplified procedures and a clear line of accountability. Proper audit and public reporting on the public service will be undertaken which could make accountability of public servants effective.
- (vi) Creating a healthy and enabling work environment taking into consideration increases in pay-scale, relating them to skill and responsibilities; streamlining non-financial benefits, introducing performance-based promotion, and punishment.
- (vii) Strengthening and reforming the role of the Public Service Commission (PSC), which is vital for promoting excellence in public administration and governance. The quota system will be reviewed.
- (viii) Strengthening parliamentary and public oversight needs, with public dissemination of audit findings and scrutiny by a Parliamentary Audit Committee.

#### 4.2.4 Reforming Legal and Judicial System

The judicial system needs strengthening particularly with respect to the poor, women and other vulnerable groups. In the civil justice system, the case management processes have been excruciatingly slow, costly and time consuming, which restricts access to justice for the poor and the disadvantaged groups of society.

The government has implemented the Legal and Judicial Capacity Building Project to improve the quality and pace of the civil justice delivery system; reduce backlog; make the system more accessible to the users, particularly to the disadvantaged, women and children; and institutionalize the resolution of disputes out of court. Other key reform programmes include the alternative dispute resolution (ADR) mechanism, legal aid services and training programmes for the judges and court support staff. There has also been an attempt to bring the legal community including the judges and the people of the legal profession under the canopy of the National Legal Aid Organization having the responsibility of offering propoor services to the impoverished and the vulnerable people.

The judiciary has been separated from the executive with effect from 1 November 2007. All courts have been placed under the Supreme Court. The government has started construction of courts for the judicial magistrates. While most judicial functions and executive functions are clearly demarcated, there is a grey area of functions which requires legal training.

Suggested reforms for improving the judicial system are:

- (i) Appointing a court Ombudsman, according to Article 77 of the Constitution.
- (ii) Introducing a recruitment and selection system that ensures that competent judges are chosen in a transparent, independent, fair and inclusive manner. The Judicial Service Commission and its Secretariat will be equipped to monitor the performance of all judges and undertake evaluation on the basis of objective criteria.
- (iii) Improving the work environment in the courts with proper office equipment and required support staff.
- (iv) Establishing a separate pay commission to formulate a separate salary structure for officials of judicial services reflecting the nature of their job and consistent with public sector compensation policy.
- (v) Introducing a system where judges have to reveal assets and properties belonging to them and their family members at the time of entry, during the tenure intermittently and after leaving the office. It is also important that such disclosures of assets are

- verified and monitored on a regular basis by some independent and authorized functionary and made available for public knowledge.
- (vi) Streamlining administrative procedure of the court so that they are easily understood, and arbitrary decision making by court staff is minimised.
- (vii) Introducing a computerized court case recording and tracking system and make the information accessible to people through the website.
- (viii) The NGOs will work to facilitate access to the judicial system by the poor, women and vulnerable people and in building awareness among them.
- (ix) Alternative dispute settlement mechanisms will be strengthened by regulating them by formal and traditional laws. Formal alternative dispute resolution mechanisms could be attached to courts or to government agencies, such as land and labour boards.

#### 4.2.5 Promoting E-governance

Despite some successes during the last few years in the ICT sector, the adoption of ICT in all sectors has so far been minimal. Recently, a national broadband policy has been framed, bandwidth price has been reduced and arrangements for an alternative fibre optic connection between Dhaka and Cox's Bazaar have been made. Efforts are on to have a second submarine cable. The second submarine cable will act as an additional physical backup for its connectivity with the information superhighway. These will create an opportunity to extensively use e-governance. For the purpose, consideration would be given to several actions: (i) undertake a strategy to get information online; (ii) publicise policy issues online; (iii) create a user-friendly portal for allowing interactive transacts services; (iv) regularly update web pages for incorporating most recent information; (iv) compose a legal framework for e-governance requiring public notice and comment in legislative and regulatory processes; (v) set up office to monitor e-governance implementation in the government and update the e-governance policy; (vi) gradually introduce e-governance in local government bodies; and (vii) establish a nationwide third generation wireless broadband network to ensure high-speed down link packet access (HSDPA).

#### 4.2.6 Combating Corruption

The government has heightened its focus on anti-corruption considering the beneficial impact of a corruption free administration on poverty reduction, development, and equity. In the short run, the government is focusing on enforcement and sanctions against corruption to directly address the culture of impunity and to build public trust in the ability of government institutions in reducing corruption. In the medium-term, the aim is to strengthen the core institutions of governance, including the Anti-Corruption Commission (ACC). At the same time, the government will initiate a sustained campaign to create public awareness and education in preventive measures, creating the right conditions for the public sector to enhance public service delivery. Eventually the policy will be managing development in a qualitatively better way and make governance compliant with the UN Convention against Corruption (UNCAC), which has been ratified by the government.

The government will carry out activities to enhance monitoring mechanisms to prevent wrongdoings and actively follow up to sanction the same. Anti-corruption institutions will be empowered with more investigative powers to detect and act on corrupt practices within the system as a whole. The Anti-Corruption Commission (ACC) has been made operational, independent and effective. The ACC will develop a strategic plan through a consultation process on how to address the challenges of combating corruption in the short, medium and long terms while restructuring rule of law and the constitutional obligations.

The government will put in place some key reforms, such as introducing legislation and practices that will enhance the transparency of fiscal operations of the government. The Right to Information Act gives the citizens the right to obtain information from the government

#### 4.2.7 Ensuring Human Rights

There are many laws and regulations, which specifically prohibit discrimination in any form. But due to lack of enforcement and oversight, the weaker sections of the society bear the brunt of the injustice. The state and its institutions are the guarantors of human rights for citizens and non-citizens. The role of the state remains central, both in undertaking reforms and ensuring compliance with protective legislation. Rights can be best protected through adequate legislation, independent judiciary, enactment and enforcement of individual safeguards and remedies, and the establishment of democratic institutions. The government has approved the National Human Rights Commission Ordinance 2007 and set up the National Human Rights Commission (NHRC).

#### 4.2.8 Accessing Information

Access to information creates opportunities that generate resources and making information available to the poor people and people in remote areas is essential for poverty reduction. The NGOs and CBOs can play an important role in providing information on health, family planning, violence against women, child abuse, civic rights and responsibilities, various legal issues, market information, environment and other critical areas to the poor and women. Electronic media can deliver information in an effective manner. The government will consider employing a TV channel to disseminate information in an effective manner to a wide range of people on various issues which are particularly relevant to the poor and women. In this respect, ICT will serve as a powerful tool to give equal access to information to the poorest of the poor and women and thereby help to create sustainable human development.

The Right to Information Act 2009 has been passed and the Information Commission has been established. The government will take measures to adequately equip the mass media and provide training facilities to disseminate information at the grass roots level.

#### 4.2.9 Improving Project Implementation Capacity

The government will take necessary steps to improve the capacity of project implementation. Following actions are being considered: (i) improving project quality; (ii) shifting from the existing project approach to a programme approach linked with national and/or sectoral development policies and strategies; (iii) delegating needed authority to project directors for accelerating ADP implementation; (iv) simplifying and further streamlining the procedure of aid disbursement; (v) timely procurement of goods and services; (vi) strengthening the capacity of the officials from ministry/division on procurement and implementation of projects; and (vii) introducing a management information system (MIS) for monitoring the implementation status every three months so that authorities can hold implementing agencies accountable.

#### 4.2.10 Improving Sectoral Governance

At the sectoral level, poor governance is typically manifested in different forms of corruption. The design of sectoral level anti-corruption strategies would consider where risks are highest along the goods and service flow and how they might be minimized. The

nature, degree, causes and implications of misgovernance and corruption for people would be analysed within each sector's perspective as these will vary across sectors.

#### 4.3 Strategy III: Ensuring Efficient Delivery of Public Services

Bangladesh still needs to go a long way in delivering utilities to people and in meeting their demand efficiently, especially in terms of safe water supply and sanitation, effective mass transportation system, reasonable energy supply and widely diffused telecom facilities for the people. Poor infrastructural facilities are causing market rigidities, increasing cost, affecting labour mobility and hurting the poor most.

The government has initiated reforms in key areas like transport, energy and telecommunications, paving the way for private sector operations to make the delivery system more effective and efficient. In transport, the government has endorsed the National Land Transport Policy, Integrated Multimodal Transport Policy and National Shipping Policy. It has liberalized the domestic civil aviation market to allow private competition. In telecommunications, improved sector outcomes resulted from important initiatives by the BTRC and other sectoral reforms.

Strengthening the planning outfits of the Local Government Division and city corporations is needed to move ahead with reform initiatives for creating urban facilities to cater to the needs of a rapidly growing urban population. Some key principles would be followed to ensure the welfare of the service recipients such as (i) quality or standard of the services must be maintained; (ii) delivery of services have to be designed to reduce inequality; and (iii) the private sector would be encouraged to increase their involvement in service delivery, which will help to create a fiscal space by relieving pressure on the government budget and subsequent redirecting of government resources to social spending.

Scope of Public-Private Partnership: The government has put emphasis on public-private partnership (PPP) to ensure expeditious development of infrastructure and utility services by attracting local and foreign investment and improving the expertise and technology. Through a well-laid out policy mechanism, private initiative would be encouraged to promote quality service delivery in the area of essential economic infrastructure. The government is keen to encourage private investments in energy and power, roads, waterways, railways, ports, water and sanitation, telecommunications/ICT, housing and tourism.

The government will consider expanding the scope of PPP further in different areas, such as the private sector can work closely with state enterprises to improve the management of government assets such as idle land and other assets of railway stations, bus terminals and postal centres close to market places. The expansion of provisions of PPP in augmenting services of essential economic infrastructure will enhance the quality of services to the people and relieve some of the strain on the government budget.

Bangladesh has demonstrated significant success in augmenting private investment and fostering public-private partnership to render efficient delivery of utility services. The private sector has its presence in road and waterways to cater to the need of transportation of passengers and cargo. Power generation and petroleum exploration have been opened to private operation since the 1990s. Almost one-third of power generation comes from the IPPs. The PSC companies together supply one-third of gas to the national gas grid. The energy sector will be further liberalized for improving its service delivery to consumers. In the telecommunications sector, 12 PSTN and six mobile phone companies were given licenses for extending telephone connections. Private operators are encouraged to extend

fibre optic lines across the country for the development of speedy internet facilities nationwide on BOO-BOT basis. The VOIP licensing is also under process for development of cheap internet telephony across the country. Certain functions of rail transportation are already privatized. Closed branch lines will be offered to the private sector for resumption of services in those sections. The government is considering allowing profit-operations of providers of water and sanitation services in pourashavas and urban slums.

Government-NGO Cooperation: The government-NGO cooperation is fruitful in areas where expectation of profit is not high to attract profit-making private operators. More importantly, government-NGO cooperation can improve efficiency in the management of service delivery of some essential utilities. The NGOs are involved in the delivery of several basic services such as education, health, water supply and sanitation. These experiences in the social sectors can be utilized to forge wider cooperation in other areas, such as providing water in pourashavas and slums, cleaning and waste disposal in cities, rural energy supply programmes, creation of service facilities in the urban cities, development of recreational facilities around urban river banks, and building shelter houses for the poor.

The NGO-PVO cooperation has been made successful in activities like cleaning city roads and disposal of waste under the Clean Dhaka initiative. Some NGOs are processing city wastes for making composts for farming. Several government organizations (REB, BPDB, LGED and IDCOL) and NGOs (Grameen Shakti) have been engaged in popularizing and prorating renewable energy projects/programmes in the rural areas. Cities and pourashavas can undertake joint venture with NGOs for development of urban service facilities like sanitary toilets, auditoriums and libraries. River banks adjacent to cities and towns could be leased out through open solicitation to NGOs and private operators for plantation and development of park and recreational facilities.

#### 4.3.1 Priorities in Urban/Rural Service Delivery

In spite of improvement in utility services delivered by public and private sectors and NGOs, significant social inequality still exists which cuts across all key social targets. The rich-poor divide is striking, but more worrying is the gap between the poorest and the rest of society in terms of receiving utility services. This is more pronounced in discrepancy between utility services in rural and urban areas. This obviously calls for greater priority to development of utility services in rural areas through effective policy intervention, regulation and direction. With a view to reducing inequalities of access and opportunity, a balanced development strategy would be undertaken to improve utility services in rural and urban areas. The urban localities have some advantages because of their high population density which help reduce cost. But most of the people live in rural areas where the provision of utility services is inadequate and costly.

#### 4.3.2 Safety, Security and Protection of Life, Liberty and Wealth

The main goal of providing services for the safety, security and protection of life, liberty and wealth is to create a safe habitable human environment ensuring peace and security for all. There remains widespread concern about law and order, access to justice and public safety at different levels of society. The Police Reform Programme (PRP) aims at improving the efficiency and effectiveness of Bangladesh Police by supporting key areas such as (a) access to justice including crime prevention, (b) investigation, police operation and prosecution,

- (c) human resource management and training, (d) strategic capacity and oversight, and
- (e) communication and action against trafficking of human beings.

The Fire Service and Civil Defence Directorate is the major first responder in disasters like fire hazards, road accidents, shipwreck, drowning, collapsed structure, landslide etc. In order to increase fire safety, rescue and ambulance facilities across the country, fire stations will be set up in all pourasavas, upazilas and important industrial and commercial centres. Efforts will be made to raise a strong volunteer cadre comprising of local civil societies, NGOs, students, and educational institutions to supplement government initiatives.

#### 4.3.3 Safe Water and Sanitation

The government intends to achieve the targets of safe water by 2011 and sanitation for all by 2010. Currently 97 percent of the population have access to pathogen free water. But arsenic contamination presents a new challenge which has reduced safe water availability to 80 percent in urban and 70 percent in rural areas. On the other hand, sanitation coverage is 84-97 percent in urban areas and 86 percent in rural areas.

Rural Water Supply: It is estimated that the total number of different types of tube wells in the country is about 7.0 million. The government and private initiatives account for most tube wells (some 96 percent) and NGOs played a supplementary role (4 percent). However, leaving out the arsenic contaminated and other non-functional ones, the number of usable tube wells is 5.7 million. There has not been much progress in mitigating the arsenic problem. Some hydro-geological factors (e.g. arsenic, salinity and low groundwater levels), and deep-rooted poverty prevent market forces from reaching all users. Preventative measures like water safety plans are needed in both rural and urban areas to deliver good quality water. Programmes will undertaken to encourage rain water harvest and identify low lying areas for making water reservoirs which can be used during the dry season.

Rural Sanitation: The government initiated a national sanitation campaign together with DPHE, LGED, local governments, the government's administrative units in upazilas and districts and the NGOs. Since the initiation of the coordinated community-led total sanitation (CLTS) approach in 2003, rural sanitation coverage has increased to nearly 86 percent (as of June 2007). If the current progress is maintained, the country is likely to reach its desired sanitation coverage to all by 2010.

**Urban Water Supply:** The present urban water supply coverage is about 71 percent of which the coverage by piped water supply is 39 percent and the remaining 32 percent is by hand pump tube wells. The National Water Management Plan estimates that in the next 30 years the urban population will outnumber the rural population. The future urban water supply has to rely on the piped system as the presently used hand pump tube wells are suspected to be contaminated from leaching from pit latrines and septic tanks. Moreover they will no longer be appropriate for the densely populated areas.

**Urban Sanitation:** Conventional sewerage systems are absent in all urban areas except Dhaka city. Only 20 percent of the population of Dhaka city is served by a highly expensive sewerage network, the rest use septic tanks, pit latrines, unhygienic latrines or none at all. The sanitary conditions of urban slum dwellers are deplorable having no other option than drains, open fields, roadsides or riverbanks. Providing the urban households with sanitation by the conventional sewerage system is very expensive as compared with other off-site sanitation options such as modified sewerage and settled sewerage, which are particularly suitable for small to medium size townships. The option would be to go for multiple technologies adapted to local conditions and affordability.

**Solid Waste Management**: At present daily waste generation in Dhaka city amounts to around 3,200MT/day which is expected to rise to 4,624MT/day by 2015. The present solid waste collection rate is 44 percent.

For addressing the water, sanitation and waste management issues, the government's strategies and actions would focus on: (a) multi-agency involvement, (b) comprehensive monitoring and quality control of water sources throughout the country, (c) development of new water sources including use of surface water, (d) GO-NGO partnership particularly for waste disposal and water for slum dwellers, (e) development and replication of hygienic waste disposal, (f) promoting waste composting including where possible by NGOs/PVOs, and (h) protecting rivers.

#### 4.3.4 Power and Energy

The main goal is to ensure adequate and reliable power and energy supply at an affordable cost for development and livelihood. Despite its importance, only 43 percent of the population has access to electricity in the country, the coverage in the rural areas is much below the national average. Gas is the prime supplier of energy but its availability in the western zone is limited. Most importantly, the country is facing serious supply constraints in providing gas to power plants, fertilizer and other industries. The priority in energy and power would be given to (a) augmenting electricity generation, (b) providing un-interrupted power, (c) improving coverage, (d) addressing urban concerns, (e) ensuring power for agriculture, (f) improving customer service, and (f) augmenting the gas supply.

Policies and Strategies: A number of policies and strategies would be taken up to improve energy and power supply and ensure their service quality. The strategies for developing services in the fields of power and energy are (a) implement the ongoing three-year road map with a time-bound action plan to achieve electricity for all by 2020, (b) develop and improve the transmission and distribution network, (c) enforce a well-designed load management plan to maximize customer satisfaction by the optimal use of the existing supply, (d) consider developing service standards for power and gas and introducing service contract, (e) efficient usages of gas both in power generation and other uses including gas based industries, machine, tools and appliances, (f) consider introducing cooperative management of power supply in slums, (g) introduce a functional one-stop service in power and gas utilities, (h) expand the gas network to the western, north-western and south western zones, (i) develop renewable energy for un-served and remote areas through partnership with NGOs and PVOs, (j) improve billing and collection and minimise systems loss; (k) popularize and expand CNG use by promoting establishment of CNG pumps on highways adjacent to district towns depending on the gas grid, (1) promote R & D in power and gas by strengthening the power cell, the hydro-carbon unit and the Bangladesh Petroleum Institute, and (m) make the Energy Regulatory Commission fully functional.

#### 4.3.5 Transportation

The main goal of providing public support in the transport sector is to ensure a cost effective, affordable and efficient transportation system for all. Bangladesh has witnessed rapid expansion in the transport network resulting in rapid growth of transportation services. The commendable achievement in building an extensive rural network of roads had a significant impact on ensuring affordable transport services in the rural sector and improving the living conditions of the rural poor. However, problems arising out of congestion, inefficient management practices, cumbersome procedures, and labour union

pressure need to be addressed to realize the full benefit of the road network and develop many of the vital utilities in the transport sector. The benefits of recent initiatives in the privatization of certain services and streamlining of procedures shall be evaluated with a view to considering their extension.

Policies and Strategies: The government would follow strategies and policies to promote an efficient, adequate, effective and reliable transportation system to facilitate movement of passengers and goods through all modes of transport without neglecting any to promote others. Free and fair competition would be ensured among competing modes for their healthy development. The role of the government will be to promote, regulate and provide facilities, particularly to those areas where the required services are not forthcoming. Strategies for the improvement of service delivery in the transport sector include (a) develop a comprehensive master plan for the transportation of passengers and goods by different modes of transports; (b) develop an efficient road network connecting major cities with secondary towns by the upgrade of roads; (c) develop viable public transportation in districts and cities connecting surrounding growth centres; (d) expand and intensify railway operations connecting ports and towns; (e) develop railway time-tables taking into account public requirement; (f) develop and maintain roads, railways and waterways on a routine basis; (g) promote commercialization of all public transportation; (h) build and strengthen public-private partnership in rail transportation; (i) expand affordable air links with other towns; (i) take regulatory and monitoring measures to reduce road accidents; (k) make roads, railways and water transportation accessible and safe for women and persons with disabilities.

#### 4.3.6 ICT, Post and Telecommunication

The main goal of the sector is to improve access to ICT, telecom and postal services. Bangladesh has a tele-density of nearly 32 percent. Till July 2008, there were about 1.3 million telephone connections and 44.8 million mobile phones under 12 PSTN and 6 mobile phone operators in the country. Fixed internet connectivity started in 1996 but its growth suffered because of high cost. With subsequent reduction of costs, the use of internet services grew faster. There are 72 ISPs and internet connections rose to around 450 thousand users by 2007 from a mere 1,000 in 2000. With the operation of BTRC and the liberalization of the sector, tele-density including mobile telephones has risen. Recent VOIP licensing will have further impetus for augmenting services in the sector. The postal department would be reorganized and reoriented to support the rural economy and act as a centre of information in rural Bangladesh to benefit farmers and small vendors.

#### 4.3.7 Development of Tourism

The main goal of the tourism sector is to develop tourism for providing accessible, comfortable and safe tourism services to people, both local and foreign.

A well-conceived strategy for the development of tourism includes an integrated approach for the creation and development of tourist sites, a tourist attraction-centred infrastructure (transportation and accommodation) and a robust promotional campaign. Specific strategies are (i) upgrading the tourism policy, (ii) preparing a tourism master plan to identify focused areas, (iii) creating tourism facilities at important natural and historical sites including hill tracts districts, (iv) promoting private sector involvement in tourism in a coordinated way, (v) designing an incentive mechanism to promote and direct investment into desired tourism areas, especially those in the western region of the country, (vi) developing low-cost, affordable tourism in collaboration with local and foreign airlines, and (vii) developing a regulatory framework to protect tourist interests and to provide an enabling environment for the tourism industry.

#### 4.4 Strategy IV: Caring for Environment and Tackling Climate Change

The challenges to attaining environmental sustainability are in the forms of water and air pollution, land degradation, extreme degradation of terrestrial and aquatic ecosystems, unsustainable agricultural practices and unplanned urban growth. There is the further challenge of overcoming weak environmental governance. Climate change has compounded problems of environmental degradation and has led to serious deterioration of ecosystems, adding yet another dimension to poverty.

In this area, the vision is to achieve poverty-free environmental sustainability in Bangladesh, that is, to meet the needs of current and future generations by ensuring environmental friendly development to enable common peoples' access to public lands and resources and tackling pollution of various kinds that harms mainly the poor, particularly poor women and children.

The government has adopted the Bangladesh Climate Change Strategy and Action Plan 2009 which is built on six pillars: (i) food security, social protection and health; (ii) comprehensive disaster management; (iii) infrastructure to ensure that existing assets are well maintained and fit-for-purpose and that urgently needed infrastructure is put in place to deal with likely impacts of climate change; (iv) research and knowledge management; (v) mitigation and low carbon development; and (vi) capacity building and institutional strengthening. The Climate Change Action Plan comprises immediate, short, medium, and long term programmes with priority given to the needs of the poor and vulnerable, including women and children, in all activities implemented under the Action Plan.

Table 4.2: Targets and Achievements of NSAPR Policy Agenda

Strategic Goal	Target	Achievement
Conservation of	Community empowerment through	Formation of ECA Coordination
bio-diversity of the	formation of groups, capacity building,	Committees through Ministerial
country	trainings, and, inter alia, creation of	Gazette notification
	alternative income generation activities	Management plan developed for
	to reduce pressure on biodiversity	biodiversity resource management
	resources.	and ensured access right of the poor
		to the CPRs.
Control of air	Reduce air pollution impacted burden	Achievement made in 2003 after the
pollution in major	of human diseases.	withdrawal of two-stroke baby taxi.
metropolitan cities	Daily air pollution level to be informed	A data bank of air pollution has been
and rural settings	to the public.	created.
Increase access of	CPRs are to be managed and	Process has been initiated.
the poor to CPRs.	conserved.	
Improve solid waste	Manage the medical and hazardous	Process initiated.
management system	waste.	
	Manage solid wastes properly.	Involvement of NGOs and private
		sectors in SWM.
	Impose effective regulatory measures.	Regulatory measures are in place
		(reduce, reuse and recovery).
Control of	Bring all the amber-b and red	Initiative has been taken.
industrial pollution	categories industries under ECA 1997	
	rules	
	Move tanneries and other polluting	Process going on.
	industries to environmental	
	management sites immediately.	
	Strengthen regulatory measures.	Process has been initiated.

#### 4.4.1 Recent Progress

Major achievements in the area of environment are summarized in Table 4.2. The following initiatives have either been implemented or are being implemented:

- (i) National Environmental Management Action Plan (NEMAP): The National Environment Management Action Plan (NEMAP), developed in 1996, has prioritized 57 actions on the environmental front and the government is in the process of creating a second-order priority list for immediate implementation.
- (ii) Sustainable Environment Management Programme (SEMP): The Sustainable Environment Management Programme (SEMP) consisted of 26 projects (components) executed by the Ministry of Environment and Forest (MoEF) and was implemented by 22 government/ non-government agencies. The 26 components fell into five categories: (a) policy and institutions; (b) participatory eco-system management; (c) community-based environmental sanitation; (d) advocacy and awareness; and (e) training and education. The SEMP was successful in mainstreaming environmental issues in the national policy discourse, and ensuring grassroots participation in policy making.
- (iii) Bangladesh National Adaptation Programmes of Action (NAPA): The NAPA intends to identify the urgent and immediate needs of the country to adapt to present threats from climate change. Addressing these needs would expand the current coping range and enhance resilience in a way that would promote the capacity to adapt to current climate variability and extremes, and consequently to future climate change as well.
- (iv) Bangladesh National Capacity Self-Assessment (NCSA) for Global Environmental Management: The overall goal of NCSA is to provide Bangladesh with the opportunity to identify priority capacity needs in order to effectively address crosscutting global environmental issues and the development of the corresponding strategy and action plan for capacity building in the environmental sector in the context of the three Conventions relevant for NCSA: the Convention on Biological Diversity; the United Nations Framework Convention for Climate Change and United Nations Conventions for Combating Desertification.

#### 4.4.2 Current Challenges to Environment

With expanding population, the demand for food would increase while food production will be adversely affected by natural calamities. The linkage between poverty and conservation of natural resources is a mutually reinforcing process. For the purpose, it is important to address issues related to several interlinking factors, such as common property rights; crop, fisheries, forestry, and livestock—sustainability; conservation of protected and ecologically critical areas (Table 4.3); ecosystem and biodiversity loss; land degradation and river erosion; coastal zone management; drought and floods; and ground water depletion. There are also issues like illegal and unauthorized hill cutting in greater Chittagong, especially in Rangamati, Bandarban and Khagrachhari.

Table 4.3: Ecologically Critical Areas (ECAs) in Bangladesh

Ecologically Critical Areas	Districts	Total area in hectares
The Sundarbans	Bagerhat, Khulna, Satkhira	10 km area surrounded the
		Sundarbans reserved forest
Cox's Bazar (Teknaf, Sea beach)	Cox's Bazar	10,465
St. Martin Island	Cox's Bazar	590
Sonadia Island	Cox's Bazar	4,916
Hakaluki Haor	Maulavi Bazar	18,383
Tanguar Haor	Sunamganj	9,727
Marjat Baor	Jhinaidah	200
Gulshan-Banani-Baridhara Lake	Dhaka	Gulshan-Baridhara Lake area
River ECAs (Buriganga, Turag,	Dhaka, Narayangonj and	The rivers and the foreshore
Balu and Sitalakhya)	Gazipur	areas of the rivers Buriganga,
		Turag, Balu and Sitalakhya

#### 4.4.3 Types of Pollution-Institutional Arrangements

Pollution has a strong negative impact on health, is a major cause of erosion of human productivity and even death, particularly among the poor and marginalized communities. Bangladesh faces environmental pollution such as water, air, soil, and noise, along with the contamination of food.

Air pollution: In dealing with air pollution, the strategy is to address both *outdoor and indoor sources of pollution*. The air pollution level has reduced especially in the cities because of the introduction of lead-free gasoline in Bangladesh. However, in recent times the emission of lead has increased due to suspended particulate matters (SPM) due to rise in vehicular traffic and increase in population density in the cities. The most vulnerable groups subjected to air pollution are the children and women of urban and rural areas, especially from indoor air pollution. Indoor air pollution is mainly caused by cooking fuels. Brickfields and recently developed shallow engine-based vehicles are important sources of air pollution in the rural areas.

Water pollution: Water pollution can be in terms of surface water and groundwater pollution. Flowing water is mainly polluted because of the disposal of untreated wastes into the river system from industries and also from cities, whereas the non-flowing water pollution is caused by excessive use of pesticides and soil erosion. The ship building industry contributes significantly to marine oil pollution, though in a few areas of concentration of the industry. The other sources of oil pollution are the ships and mechanized boats all over the country.

**Noise pollution:** The noise pollution level in the major urban centres exceeds the legal and safe standards. This is mainly an urban phenomenon caused by vehicular congestion and affects the poor who work outdoors. Another aspect of noise pollution is occupational exposure to industrial noise, which affects poor workers.

Soil pollution: Polluted soil builds up persistent toxic compounds, chemicals, salts, radioactive materials, or disease-causing agents in soils that have adverse effects on plant growth and animal health. Use of chemical fertilizers, herbicides and pesticides in agriculture and industrial effluents from tannery, textile, fertilizer, sugar, paper and pulp and other relevant industries are causing the problem. Also litter/leachate from solid wastes/landfill and salinity intrusion in coastal belts are the causes of soil pollution.

Radioactive pollution: Industrial wastes, both solid and liquid, having radioactive elements and other toxic materials are dumped into the water bodies in and around the big cities. The radiation from medical X-rays, colour TV, luminous dials of clocks and watches, X-ray fluoroscopes also contribute to the risks

Solid Waste/Sludge Management: There is a lack of sufficient sanitary landfills for the disposal of all solid waste and the waste products from energy and bio-fertilizer plants. The disposal of hazardous and medical wastes in urban areas is a major cause of concern for urban life, particularly for the poor who are engaged in scavenging activities.

**Urbanization:** Unplanned high-rise buildings, inadequate drainage and sewage infrastructure, growth of slums, poor transport network, improperly planned land development, lack of urban land use control and unplanned industrial activities in residential areas, construction of roads without appropriate environmental mitigation measures and poor solid-waste management are the main factors responsible for unsustainable urban growth.

#### Contamination

Contamination causes both degradation of environment-based resources and adds to pollution. Some of the contamination issues are:

**Sustainable Waste Management:** Waste management is a major problem because these wastes are dumped in open sites. From the solid waste 'leachate' is produced and mixes with surface and ground water and poses a threat to the environment. In waste management, there are various stakeholders who are involved in waste-to-resource recovery systems without any health safety. In addition, hospital/medical waste is a serious threat to public health.

Bio-safety and Quarantine Management: Bangladesh has adopted bio-safety protocol to maintain the environmentally friendly genetically modified organisms (GMOs)/living modified organisms (LMOs) and safe application of modern biotechnology in medicine, agriculture, fisheries and livestock.

**Exotic Aquatic Organisms:** There are at least 32 fish species that have been introduced in the country. The impact of alien species on indigenous species has not been studied. Among the exotics, tilapia of two species, *Oreochromis mosambicus* and *niloticus* introduced in the 1950s and 1960s have caused concerns because these species have invaded all available habitats.

**Exotic Plants and Trees:** Many tree and plant species have invaded Bangladesh, and some are a threat to native varieties. *Eupatorium odoratum* (Ayapan) and *Mikania cordata* (Assam lata) are two invaders that overtop the canopy of shrubs and young tree saplings. *Croton bonplandianum* (Bon khira) and *Lantana camara* (Nak phul) grow along the edges of forest and wastelands and invade local vegetation.

**Vector Epidemic:** Various flue viruses have attacked Bangladesh over centuries. The recent attack of bird flu is not new but of a different dimension. There is a strong possibility of the virus mutating so that it can be transferred from bird to human and then human to human.

Environmental Governance: Bangladesh is committed to the cause of global environmental sustainability and has signed and ratified various international conventions, treaties and protocols (ICTPs). Such ICTPs include: United Nations Framework

Convention on Climate Change (UNFCCC) and Kyoto Protocol, United Nations Convention on Biological Diversity (CBD) and Cartagena Protocol on Bio Safety, Montreal Protocol on Substances that Deplete the Ozone Layer, Basel Convention on the Control of Trans Boundary Movements of Hazardous Wastes and their Disposal, Stockholm Convention on POPs, and United Nations Convention to Combat Desertification (CCD). The Rules have been updated and, accordingly, responsibilities assigned to appropriate agencies and departments. The policies, plans, acts and rules supporting environmental activities are: The Environment Policy 1992 and Implementation Programme; The National Environment Management Action Plan (NEMAP) 1995; The Environment Conservation Act 1995 and its subsequent amendments; The Environment Conservation Rules 1997 and its subsequent amendments; The Environment Court Act 2000 and its subsequent amendments; Sustainable Environment Management Programme (SEMP); Bangladesh National Adaptation Programmes of Action (NAPA); Bangladesh National Capacity Self-Assessment (NCSA) for Global Environmental Management.

Institutional Arrangements: The MOEF is the focal point for several environment-related ICTPs. As the technical arm of the ministry on environment-related affairs, the Department of Environment (DOE) has been taking necessary steps toward ensuring compliance to these ICTPs. Some of the important tools used for environmental protection with emphasis on poverty reduction are the Environmental Impact Assessment (EIA)/Environmental Management Plan (EMP)/ Effluent Treatment Plant (ETP) to be applied to all policies, programmes and projects. The government's capacity for assessing professional impact and enforcement needs augmentation.

#### Policies and Strategies

The policies and strategies to be adopted cover four broad headings:

## (i) Policy: Integrate principles of sustainable development in national and sectoral plans, policies and programmes and the regulatory framework.

- Ensure sustainable livelihood of the poor, especially women and disadvantaged groups. Develop the regulatory frameworks that recognize the user rights of people on CPRs.
- Establish user rights through licensing/leasing/participatory systems to CPRs in NRM of water bodies and forests.
- Finalize the Wetlands Policy, upgrade Forestry Sector Master Plan and Bangladesh Wild Life Amendment Act 1974 with provision for access of the local poor and women.
- Undertake new projects and programmes to preserve rights of the poor and women on CPRs
- Organize meetings with relevant ministries to resolve conflicts among those involved in shrimp, salt, paddy production, afforestation etc. in the coastal districts.
- Develop demonstration projects for sustainable resources management.

#### Integration of environmental issues into policies and plans

- Continue dialogue among and between the sectoral ministries/agencies on integration of environmental issues.
- Arrange coordination meetings among and between the sectoral ministries/agencies/departments/organizations.
- Undertake local, regional and national training workshops.

• Establish a policy support unit within MoEF.

#### Improve living environment in the slums

- Set up a strategy for a participatory slum improvement centre in all municipality and urban areas.
- Extend the solid waste collection service, water points and sanitary latrines in slums.
- Continue the awareness programmes in slum areas for water supply and sanitation facilities.
- Recover the slum areas that are illegal encroachment on wetlands, riverbank/river, canals, etc by land-grabber/encroacher and establish the natural flow of water/drainage system.

## (ii) Planning: Ensure good governance in environment and natural resources management.

- Improve technical and managerial compliance by improving professional competence.
- Develop a well-defined organogram.
- Develop accountability and transparency in all sectoral issues.
- Develop a participatory and co-management approach in all CPRs.
- Develop networking with different stakeholders.

### Strengthen the process of environmental analysis such as EIA in project design and implementation.

- Recruit professional staff in DoE.
- Continue awareness programmes among scientific, technical and managerial personnel
- Expand the DoE activities focusing on environmentally hazardous areas.
- Develop a website for environmental clearance certificate (ECC) and EMP procedures.
- Establish public consultation process in all EIA, EMP, ETP and other relevant activities.

#### Sustainable land management

- Continue the community-based earth excavation work under the food-for-work programme for more integration of poor people.
- Increase the extension activities to produce improved seeds of local plant species.
- Establish monitoring and evaluation systems with the help of concerned authorities.

## (iii) Regulations: Enforcement and regulation of pollution, contamination and invasion of harmful organisms.

#### Control of industrial pollution

- Continue to enforce all environmental policies, rules and regulations with the polluting industries.
- Introduce mandatory environment friendly solid and other waste management systems.
- Develop sector specific EIA guidelines.
- Amend Environment Conservation Rules 1997 providing for public participation in EIA wherever possible and necessary.
- Enforce Common Effluent Treatment Plant (CETP) in all private sector-run industrial parks.
- Develop the Environmental Management Programme in consultation with relevant environmental management experts (EMP and ETP experts).

• Set up a strong networking system among all relevant industries to establish a database.

#### Control of air pollution in major metropolitan cities and rural settings

- Implement the procedures of Air Quality Standard (AQS) in the vehicles of urban centres and all polluting industries.
- Ensure the mandatory use of four-stroke engines in all cities of the country.
- Arrange campaigns for owners, drivers of vehicles and managers of polluting industries for utilizing clean energy.
- Establish vehicle inspection and maintenance programmes in all metropolitan cities.
- Identify industries including brick kilns which are responsible for air pollution and set a permissible limit for polluted air emissions.
- Continue tree plantation and development of green belt around industries.
- Develop an appropriate dust control system in each major city.
- Ensure adequate CNG stations to rise to 70 percent of total vehicular fuel stations, as well as conversion facilities consistent with availability of gas.
- Establish refinery stations for lead and sulphur free vehicular fuel oil.
- Establish the compulsory annual tests of vehicle emission levels.
- Set up pollution emission tax.
- Introduce energy efficient cooking stoves in rural areas.

#### Control of radioactive pollution

- Develop and implement a search committee for the assessment of existing radioactive pollution. Develop a monitoring and evaluation system in the major metropolitan cities.
- Develop guidelines of the training programmes for the safe use of radioactive matters at least once a year in major metropolitan cities.

#### Control of noise pollution

- Complete all procedures to implement the Noise Level Standard (NLS) in metropolitan cities, vehicles and industries.
- Continue awareness and motivational activities through campaign and training programmes for maintaining the NLS for vehicles and industries.
- Ban the use of hydraulic horns in all types of vehicles and apply full restrictions on the use of horns in some selected areas like those around academic and religious institutions and completely ban the use of horns in residential areas.
- Develop a nationalized noise inventory and database along with a strong networking system
- Consider fiscal measures to discourage use of machines that pose health risk.

#### Improvement of solid waste management system

- Develop and implement awareness and motivational programmes in each urban and semi-urban area for efficient and effective solid waste collection, resource recovery and recycling along with safe disposal of solid waste through CBO-based participatory comanagement system approach.
- Develop pilot project for integrated waste-to-energy, biogas and bio-fertilizer production system in major metropolitan cities.
- Develop regulations and guidelines for segregation at source and safe disposal of hazardous wastes.
- Develop the public-private partnership for environmentally friendly SWM system in all metropolitan cities.

- Complete the formulation of SWM master plan for all metropolitan and urban cities.
- Introduce a framework for building up capacity for handling trans boundary hazardous waste management under the Basel Convention.
- Develop a national database of SWM system along with a strong networking set-up among all relevant organizations with coordination of relevant information.

#### Control of water pollution and contamination

- Reduce the use of chemical fertilizer and pesticide along with the phase-out of persistent organic pollutants (POPs).
- Introduce less water polluting substances and improvement technologies in industrial processes.
- Establish monitoring and evaluation activities by concerned authorities and organizations to reduce effluent discharges (e.g. discharges from mechanized vessels) and strict implementation of ECA 1997 along with other regulations in all water pollution and land degradation activities.
- Promote the use of organic compost.
- Set up polluter-to-pay approach to reclaim, clean up and rehabilitate the damaged ecosystem.
- Enforce the mandatory installation of effluent treatment plants for industries.

#### Control of river erosion and hill cutting

- Continue the community-based earth excavation work under the food-for-work programme for more integration of poor people in river-bed excavation programmes.
- Establish monitoring and evaluation systems with the help of concerned authorities.

# (iv) Capacity Building: Enhance environmental education, awareness and motivational programmes

#### Enhance education and awareness activities for sustainable development

- Complete process for all regulatory procedures for enhancing professionalism in environmental management including new recruitment.
- Arrange environmental management training, seminar and symposium in districts.
- Advertise the environmental awareness and motivational activities through roadside posters and electronic and print media.
- Develop a national network of environmental management curriculum, modules and books.

#### Improve research and development activities

- Develop collaborative research programmes involving academic and research organizations and MoEF.
- Publish and distribute the research-based periodicals and journals on a regular basis.
- Organize training on research methodology on innovative poverty reduction tools on SWM and air quality development.

#### 4.4.4 Tackling Climate Change for Poverty Reduction

Climate change and its variability have already impacted on the life and livelihoods of the people in the coastal areas and in the arid and semi-arid region of Bangladesh. Climate change will exacerbate many of the current problems and natural hazards the country faces. It is expected to result in increasingly frequent and severe tropical cyclones; heavier and more erratic rainfall resulting in higher river flows, river bank erosion, and increased sedimentation; rising sea level leading to submergence of low lying coastal areas and saline water intrusion up coastal rivers and into ground water aquifers; and other problems.

#### Climate Change Impact on Bangladesh

The coastline of Bangladesh is about 710 km long and the coastal zone covers about 23 percent of the country and is home to 30 million people. Such a low-lying country with a funnel-shaped coast exposing the land to cyclones, storm surges, seasonal flooding and drought, salinity intrusion, widespread poverty, a large population base and poor governance have made Bangladesh most vulnerable to climate change.

The anticipated climate change impact in Bangladesh will be manifested in two ways in contrasting regions, such as, (i) in the Southern part towards the sea there will be drainage congestion due to higher water and river-bed levels, salinization of the soil and water resources due to lower river flows, sea-level rise and more intense disasters including cyclones and storm surges with higher risks because of the higher water level; and (ii) the other part of the country in the North-Western region will be subject to scarcity of water leading to drought condition and aridity with less rainfall and higher temperature.

Bangladesh has adopted the Bangladesh Climate Change Strategy and Action Plan (BCCSAP) 2009 which will be the basis to combat climate change impacts. The Climate Change Action Plan is built on six pillars: (i) food security, social protection and health; (ii) comprehensive disaster management; (iii) infrastructure; (iv) research and knowledge management; (v) migration and low carbon development; and (vi) capacity building and institutional strengthening. The BCCAP 2009 is based on the four building blocks of the Bali Action Plan—adaptation to climate change, mitigation, technology transfer, and adequate and timely flow of funds for investment within an inviolate framework of food, energy, water, livelihoods and health security. The strategy is to integrate climate change constraints and opportunities into the overall plan and programmes involving all sectors and processes for economic and social development.

#### Climate Change Trust Fund

Over the last three decades, the Government has invested over \$ 10 billion to make the country more climate resilient and less vulnerable to natural disaster. Presently the Government of Bangladesh has established a National Climate Change Fund of 700 crore Taka with its own revenue. The principle of the operation of the fund shall be based to finance activities under the Bangladesh Climate Change Strategy and Action Plan 2009.

#### Adapting to Climate Change to Reduce Poverty

Agro-ecological zones have been delineated for select agro-climatic appropriate crops and soil conservation has been promoted for the enhancement of agricultural productivity. A GIS based national data bank has been created to assist in planning appropriate cropping patterns. Moreover, programmes of the Barind Multipurpose Development Authority (BMDA) on risk reduction in drought prone areas have commenced implementation, the National Watershed Development under the MACH programme and the Flood Action Plan has commenced, the gazetting of the forest Conservation Act, Wild Life Act, Protected Areas and other policies which lead to forest and biodiversity conservation and reduction of

forest fragmentation have been implemented. Bangladesh has extensive experience in involving local communities in forest protection and regeneration as well as the creation of long-term interests in maintaining forestry resources through, for example, a Social Forestry Programme that promotes a unique benefit-sharing arrangement. Finally, the Coastal Islands (char) Development and Settlement Programme (CDSP) is under implementation.

#### **Strengthening Climate Adaptation**

**Sectoral Measures** relate to specific adaptation options existing for each of the sectors that could be affected by climate change.

- Mainstreaming adaptation to climate change into policies and programmes in different sectors (focusing on disaster management, water, agriculture, health and industry).
- Enhancing resilience of urban infrastructure and industries to impacts of climate change.
- Development of eco-specific adaptive knowledge (including indigenous knowledge) on adaptation to climate variability to enhance adaptive capacity for future climate change.
- Promoting adaptation to coastal crop agriculture to combat increased salinity.
- Adaptation to agriculture systems in areas prone to enhanced flash flooding in the North-Eastern and Central regions.
- Adaptation to fisheries in areas prone to enhanced flooding in the North-Eastern and Central regions through adaptive and diversified fish culture practices.
- Promoting adaptation to coastal fisheries through the culture of salt tolerant fish especially in the coastal areas of Bangladesh.

**Multi-sectoral Measures** relate in particular to the management of natural resources that span several sectors:

- Reduction of climate change hazards through coastal afforestation with community participation.
- Providing drinking water to coastal communities to combat enhanced salinity due to sea- level rise.
- Capacity building for integrating climate change in planning, designing of infrastructure, conflict management and land-water zoning for water management institutions.
- Construction of flood shelter, and information and assistance centres to cope with enhanced recurrent floods in major floodplains.

Coastal zone management is also considered as the appropriate framework to consider technical adaptation measures like dike building, beach nourishment, etc. The ecosystem approach to adaptation to climate change is a strategy for the integrated management of land, water and living resources that promote their conservation and sustainable use in an equitable way.

#### **Cross-sectoral Measures** apply to different sectors, such as:

- Education and training: introduction of climate change issues at different levels of the educational system is an ongoing process that will ensure a continuity of the process, the development of research activities, and greater awareness of the citizens. Training will address different stakeholders involved in the management of resources sensitive to climate change (soils, water, etc.) who will need to understand the nature of climate change as well as potential adaptation options.
- Public awareness campaigns: Raising awareness and information dissemination in order to have the stakeholders involved and concerned. These campaigns would also give the

- opportunity to understand what the perception and views of the public on climate change and adaptation are. Finally, user's networks would be established to ensure the follow-up and exchange of experiences between different stakeholders.
- Insurance development: An insurance system for coastal flooding and other natural disasters consequent on climate change would contribute to the involvement of the private sector in adaptation strategies.
- Changes in institutional, administrative and organizational arrangements would be
  necessary to enhance the effectiveness of political decisions. This would be preceded by
  an examination of the existing bodies in charge of climate change issues: national
  climate change committees, their degree of representativeness and their power and
  functions. Links between these committees and those, for example, in charge of
  sustainable development would be considered; and better coordination/integration of
  the different sectoral departments would be encouraged.
- Strengthening the legal system: Since many environmental problems are partly due to non-enforcement of existing laws, the legal system would be strengthened.
- Strengthening fiscal measures: The introduction of public policies to encourage and support adaptation of individuals and the private sector, particularly through the establishment of fiscal incentives or subsidies, would be used as an option.
- Risk/disaster management measures include the development of early warning systems, in particular for extreme events like cyclones, and for climate variability like droughts and floods. Emergency plans, extreme events relief and recovery measures also belong to this type of measures. The success of these measures depends upon good communication systems and a certain level of trust from users.
- Science, research and development (R&D) and technological innovations are particularly needed for climate change processes in general, for economic valuation of adaptation options, for technological adaptation options (development of drought or salt-resistant crop varieties), or for investigations of new sources of groundwater resources and better resource management.
- Monitoring, observation and communication systems would be strengthened, created or improved, not only for climate-related parameters but also for other indicators of climate change and impacts. This monitoring would allow policymakers to adjust the adaptation strategy based on confirmed changes in the climate.

#### 4.4.5 Forestry

Bangladesh is a densely populated country having 14.757 million hectares of land where forest area is 2.52 million hectares representing 17% surface area of the country. The forest is an integral part of our environment that maintains the ecological balance by controlling soil erosion, water and air quality. It also contributes to our national economy by providing timber, fuel wood, food like honey, wax, medicine, fodder, industrial raw materials etc. Poverty reduction through social forestry is now a success story within forestry sector of Bangladesh. About 0.335 million rural poor are now engaged as participants of the social forestry programme. This sector is contributing 4% of the nations's GDP. Under the social forestry programme about Tk. 1206.05 million so far distributed among 81402 participants as part of their benefit share. This programme is marked as a milestone in the national economy for poverty reduction in Bangladesh.

## 4. 5 Strategy V: Enhancing Productivity and Efficiency through Science and Technology

Bangladesh with insignificant natural resources, small land area, and large population, cannot accelerate its growth rate unless the benefits of technology in every conceivable area are harvested and productivity and efficiency are increased by using technology.

#### 4.5.1 Vision and Strategic Goals

Bangladesh will be made a poverty-free prosperous digital country through the application of science and technology. The quality of life of the disadvantaged people will be improved through enhancing the quality of education and health care by the innovative application of ICT, enhancing productivity in the agricultural sector through the application of biotechnology and inspiring the creation of jobs through technological growth supported by more reliable availability of power through promotion and application of atomic energy.

To achieve the vision of a poverty-free prosperous Bangladesh, several strategic goals will be achieved:

- a. Make quality education accessible to disadvantaged sections of the population by innovative application of ICT;
- b. Create a stimulating environment for educational excellence by introducing Olympiads at all levels of education;
- c. Use advanced data mining techniques to extract useful information from past public examinations and use this feedback to improve upon educational policies and create a healthy environment of competition conducive to achieving excellence;
- d. Create opportunities in disadvantaged areas of the country for acquiring technical skill;
- e. Create scope of employment through making ICT literacy available particularly to young men and women of disadvantaged areas;
- f. Enhance quality of healthcare of the rural poor through the development of computer-based medical consultation systems;
- g. Introduce and strengthen biotechnological research for increasing crop and drug production;
- h. Increase electricity generation substantially by use of nuclear energy and inspire industrial growth;
- i. Inspire increased transparency, reduced scope for corruption, more efficient governance and save illiterate and disadvantaged sections of the population from harassment by the application of e-governance;
- j. Establish a centre of excellence in science and technological research that will formulate solutions to our technological problems and reduce dependence on foreign experts;
- k. Improve tele-density to bring a greater proportion of the population into the streams of ICT activities;
- 1. Introduce community e-centres and other e-facilities;
- m. Start vigorous research on devising structures that will be least affected by Sidr-like cyclones and tidal waves;
- n. Reformulate import and export policies that encourage technological development in the country and generate jobs;
- o. Keeping poverty reduction as the goal, reformulate science and technology policy in the light of recent developments in ICT and bio-technology; and
- p. Establish Bangladesh as a BPO outsourcing destination.

#### 4.5.2 Assessment of Recent Progress

Several policies and actions have been taken to adapt science and technology for sustainable development:

- a. National Policy on Science and Technology (S&T) has been formulated.
- b. National Policy on ICT has been adopted.
- c. National Task Force on ICT has been formed.
- d. Coordinating Committee for the implementation of World Summit on Information Society (WSIS) Declaration of Principles and Plan of Action has been formed.
- e. Copyright Act has been amended.
- f. Several measures, like exemption of VAT and taxes on ICT related equipment, tax holidays, creation of equity funds, ICT incubator centre, opening of shared office in the Silicon Valley, have been taken to inspire growth of the sector.
- g. E-governance strategy is being formulated.
- h. Measures have been taken to establish a High-Tech Park.
- i. Actions have been taken to connect Bangladesh with the Information Superhighway through submarine fibre-optic cable.
- j. ICT Business Promotion Council has been established to oversee the development of IT industries in Bangladesh.
- k. Voice over Internet Protocol (VoIP) has been opened up to the private sector.

#### 4.5.3 Current Challenges

**Inadequate Educational Facilities:** Bangladesh is yet to develop an education system that inspires creativity among young people. Lack of quality teachers and laboratory facilities hampers science education especially in rural schools. High rate of illiteracy is a major constraint on use of the education system to develop computer skills.

**Shortage of Manpower:** There exists acute shortage of skilled manpower required to propel the country through harvesting the benefits of science and technology.

**Insufficient ICT Infrastructure:** Communication infrastructure in the country is poor especially in the rural areas.

Lack of Job Opportunities: There do not exist enough job opportunities in science and technical areas. Unless considerable number of industrial enterprises are established, education in science and technology will not appear lucrative to the population.

Inadequate Research Initiatives/Financial Support in Science: The expenditure on R&D in Bangladesh does not constitute more than 0.3 percent of its GNP. The National Science and Technology Policy recommends that special efforts be given to ensure 1 percent of GNP for R&D activities. Bangladesh is yet to build an institution for ICT education and research.

#### 4.5.4 Future Policies and Strategies

In order to overcome the challenges, some immediate steps would be taken to build a strong base for education, health and technology including ICT and biotechnology. Sufficient trained manpower has also to be produced to maintain the scientific infrastructure and use it effectively so that people from all sectors can benefit from the application of science and

technology. Scientists with proven track record and visionary approaches would be put at the helm to run science and technology institutes.

Strengthening Education through ICT: As the establishment of an adequate number of schools staffed with qualified teachers will take time, ICT would be used to provide quality education especially in the rural areas. The introduction of computer aided learning packages would not only reduce the gap between demand and supply of teachers but also allow rural young people acquire scientific knowledge and technical skill more efficiently, and contribute to nation building.

**Computer Rooms in Educational Institution:** The BCC has taken up plans to provide computers and establish ICT training centres especially in schools/colleges in remote areas. The process will continue especially in terms of establishing computer laboratories in educational institutes.

**Computer Assisted Health Care System:** An effective health care system especially for the rural poor needs to be ICT driven. The development of a computerized medical expert system would be complemented and strengthened with internet connectivity.

**Expanding Internet Facilities:** For effective application of ICT technologies, availability of internet connectivity to disadvantaged areas with higher incidence of poverty would be given priority especially for effective e-learning, e-health and e-governance.

#### Biotechnology for National Development

In order to give impetus to the development of modern biology and biotechnology, setting up of a separate Biotechnology Cell under the Ministry of Science, Communication and Information Technology would be considered. When established, this Cell will be responsible for up-scaling proven technologies and demonstrating the same at the field level. It will be instrumental in technology transfer to industries and maintaining close interactions.

Bioinformatics is an emerging and enabling technology for several fields of biomedical and agricultural research. The scientists of Bangladesh will be able to significantly contribute to the progress of this field since the capital investment needed for bioinformatics research is much smaller than for experimental biological sciences. The newly established National Institute of Biotechnology needs visionary leadership to play its due role. The cutting edge technologies such as bioinformatics, proteomics, computational chemistry and synthetic chemistry (for design and synthesis of new drugs) would be given priority. Efforts will be given to create crops of high yield and capable of withstanding drought, salinity and floods.

**Promoting Science Education:** To meet the demand for quality human resources, measures would be taken to popularize science and technical education by introducing stimulating events like science clubs, and creating science and technology based jobs and introducing science competitions.

**Promoting SME and Indigenous Technology:** The SMEs would be expanded through adopting appropriate technologies and encouraging productive indigenous technologies. Material research, testing and quality control for SME products will be institutionalized along with creating opportunities for experienced workers, formalizing their knowledge and enabling them to produce products of international standards. Technology Transfer Centres

for SMEs and SME incubation centres would be introduced. The SME sector will also be enriched with ICT technologies to improve their quality and productivity.

**Introducing Olympiads:** Olympiads would be initiated throughout the country to challenge the merit and creativity of our students at all levels. The Bangladesh Computer Council may be given the responsibility of administering Olympiads for different classes and subjects, in particular science subjects, in close coordination with the Ministry of Education.

Technology for Community Housing in Coastal Areas: The development of appropriate technologies for community housing in coastal areas is a priority under which structures would be constructed that could be used for community purposes, like schooling in normal times and shelter homes at times of tornadoes or upsurge of sea water.

Effectiveness of ICT Usage: In order to harness the power of ICT and generate awareness among all concerned persons, a massive campaign in clearly comprehensible term would be undertaken in collaboration with the print and electronic media, both locally and nationally, in order to build momentum and support for telecommunication initiatives especially in rural areas and develop awareness and engagement of all stakeholders.

#### Chapter 5

### Indicative Costs of Achieving Goals and Targets

The revised NSAPR II (FY2009 – FY2011) provides the medium term operational strategy to achieve the goal of accelerated poverty reduction and the MDGs. It is also the stepping stone towards achieving the vision, as articulated by the government, of turning Bangladesh into a middle income country by 2021 characterized by drastically reduced poverty, high rate of growth, and fulfilment of basic needs by every citizen. The goals and targets in the thematic policy matrices are set out in a way that is consistent with the priorities adopted by the government in respective thematic areas. The prioritization reflects the collective efforts of the policy makers, thematic committees, and consultation with stakeholders including officials of various ministries and agencies.

The costing of goals and targets covers all thematic areas. The adjustment of NSAPR II, prepared during the caretaker government, to reflect the vision and commitments of the newly elected government necessitates new assessment of resources required to achieve the revised set of goals and targets. The development vision and commitment of the present government lay heavy emphasis on certain sectors and identifies specific strategies and policies to achieve the goals and targets within stipulated time. The estimated costs of the additional activities to be undertaken to achieve these goals and targets have been determined following the adopted methodology used in preparing NSAPR II earlier. Accordingly, the estimated total resource requirement includes the original estimated resource requirement plus the estimated additional resource requirement arising from the commitment of the present government.

#### 5.1 Methodology for Calculating Resource Needs for revised NSAPR-II

In estimating the resource requirement for implementing revised NSAPR II, the cost of completing all the activities to achieve the desired goals and targets in each thematic area was taken into consideration. These costs are indicative and were identified in consultation with relevant stakeholders in the ministries and agencies. Due to the crosscutting nature of some thematic areas, there are some overlaps of goals and activities. For example, ICT is a stand alone issue in itself but at the same time various sectors or activities such as education, health, and governance also include ICT components. Thus the cost of enhancing efficiency through ICT does not give the full picture of the resource need in the ICT thematic area. Similarly, water resource management is addressed as a separate sector and is also included under "environment". However, efforts have been made to avoid these overlaps and double/multiple counting as far as possible. Efforts have also been made not to overestimate the implementation needs.

The estimated costs basically represent four components:

- costs of activities of ongoing projects and programmes that have spilled over from NSAPR I (FY2005-FY08);
- (ii) costs of activities that have to be undertaken during the period of implementation of NSAPR II to achieve the goals and targets of thematic areas;
- (iii) additional recurring costs over and above the normal increase of existing items that have to be incurred for running the activities to achieve the goals and targets of revised NSAPR II; and

(iv) maintenance costs necessary for newly completed projects and programmes during the period of NSAPR II.

It is important to recognize that the cost estimates of activities and strategies of NSAPR II are incremental costs of projects and programmes over and above the existing budget allocations of the government, i.e. allocation to existing projects and programmes in the ADP and Revenue Budget. The activities to be undertaken to achieve the goals and targets of NSAPR II through ongoing and new projects and programmes are in the process of identification. The unit costs of these activities are already available with the concerned ministries and agencies. It may be mentioned that cost estimates of activities to be implemented through new projects and programmes are based on average unit costs of similar activities available in the ministries and agencies. All activities covered by themes and strategic goals have been brought under the umbrella of costing. By and large, the costs represent estimates of total input costs required for completing the activities within the strategic goals of a theme.

#### **Revision of Cost Estimates**

The additional costs of implementing the commitment of the present government have been determined at three stages: First, the commitment of the government which is target and outcome specific in terms of medium term and long term scenario has been identified. Second, the ministries and concerned agencies were requested to provide information on activities, projects and programmes needed to achieve the goals and targets during the NSAPR II period along with their estimated costs. Third, the concerned thematic committees arrived at the final estimates of costs for three years. The estimated costs of activities have been deflated to arrive at costs at base year prices of FY2008 and have been aggregated.

The estimated cost of achieving the strategic goals and targets set out in NSAPR II is Tk. 2814.81 billion (Table 5.1).

The resource requirement reflects the government's commitment to the people in addressing the priority issues to overcome the problems that the country faces including the present crisis of the global economy. The resource needs are quite large in certain areas such as education including ICT, infrastructure including energy and power, agriculture, governance including action against corruption, health, and social protection.

Table 5.1: Indicative Cost of Achieving revised NSAPR II Goals and Targets

Sl.	Thematic areas (strategic blocks and supporting	Cost (billion	Percent of
No	strategies)	Taka at FY08	total
•		prices )	
1	Macroeconomic management for pro-poor	31.43	1.12
	economic growth		
2	Resource mobilization	29.75	1.06
3	Agricultural growth towards poverty reduction	180.00	6.39
4	Water resources development and management	42.49	1.51
5	Small and medium enterprises (SMEs)	14.04	0.50
	development		
6	Employment generation and labour welfare	38.10	1.35
7	Private sector development (PSD)	54.76	1.95
8	Land use policy and management	3.78	0.13
9	Housing development	80.81	2.87
10	Infrastructure development including Power,	536.66	19.07
	Energy and Communication		
11	Social protection		
	Safety nets for poverty reduction	140.00	4.97
	Food security	110.00	3.91
	Disaster management	9.19	0.33
	Scaling up Micro-Credit for poverty reduction	50.00	1.78
	Rural non-farm activities	10.20	0.36
12	Education, training and research	582.30	20.69
13	Health nutrition and population planning	207.94	7.39
14	Social inclusion and empowerment		
	Women's advancement and rights	35.55	1.26
	Children's advancement and rights	0.46	0.02
	Indigenous people, people with disability, and	12.65	0.45
	other disadvantaged and extreme poor groups		
15	Promoting good governance and public services	300.95	10.69
16	Utility services delivery including water,	168.00	5.97
	sanitation and urban services		
17	Caring for environment and tackling climate	125.03	4.44
	change		
18	Technology policy including ICT and	50.72	1.80
	biotechnology		
	Total	2814.81	100.00

#### 5.2 Estimated Resource Gap

The estimated total domestic resources gap is Tk. 874.84 billion or US \$ 12.5 billion (Table 5.2). The gap has been calculated using the following approach:

First, resource requirements for achieving different thematic goals through providing inputs and outputs and undertaking reforms envisaged in all thematic areas have been estimated. This amount comes out to be Tk. 2814.81 billion at FY08 prices.

Secondly, non-discretionary expenditure is calculated by adding interest payment obligations (both domestic and foreign interest payments) of the public sector and national defence expenditure needs which amounted to Tk. 642.59 billion at FY08 prices. The total public expenditure in the NSAPR II period thus comes to Tk. 3457.40 billion.

Thirdly, the maximum amount of domestic resources that can be mobilised during the NSAPR II implementation period was identified. The total domestic resource comes both from revenue collection and domestic borrowing possibilities as indicated in the Medium-Term Macroeconomic Framework (MTMF). For FY09, FY10 and FY11 projected revenue and domestic borrowing were deflated to measure them in terms of FY08 prices. The total domestic resource that can be mobilised is in the amount of Tk. 2,582.56 billion at FY08 prices.

Table 5.2: Estimate of Domestic Resource Gap for NSAPR II (revised) Implementation

(Billion Taka at FY08 constant prices)

	High Case	Base Case
A. Resource needs for NSAPR II	2814.81	2814.81
implementation		
B. Non-discretionary expenditure	642.59	642.59
Interest payment	425.59	425.59
Defence expenditure	217.00	217.00
C. Total expenditure (A+B)	3457.40	3457.40
D. Total domestic resources	2582.56	2567.52
Total revenue	2077.94	2045.84
Domestic borrowing	504.62	521.68
E. Domestic resource gap (C-D)	874.84	889.88
F. Domestic Resource gap (billion US\$)	12.50	12.71

Finally, the resource gap is identified as a difference between domestic resources available and the total expenditure during the period. This amount has to be mobilized from external sources.

In recent years Bangladesh could mobilize nearly US \$ 2.0 billion per year as ODA from the development partners. Therefore, of the total domestic resources gap of US \$ 12.5 billion nearly half would be mobilised from external sources as ODA and another half would be mobilised through innovative measures like Public–Private Partnership (PPP) and FDI (Foreign Direct Investment).

#### Chapter 6

#### Strengthening Implementation, and Monitoring and Evaluation

Implementation arrangements of NSAPR II (revised) and its monitoring and evaluation system need to be clearly articulated to ensure effective implementation. This chapter provides an outline of the implementation arrangements, and the roles and responsibilities of different actors. It also provides an outline of the monitoring and evaluation mechanism and the roles and responsibilities of different agencies.

#### **6.1 Implementation Arrangements**

The major implementation responsibility of NSAPR II (revised) lies with the concerned lead ministries and their agencies as well as other associate ministries and their agencies. Ministries/Divisions who will be responsible for preparing their respective detailed prioritized action plans/road maps based on NSAPR II (revised) policy agenda for the implementation of the strategies to achieve sectoral and crosscutting targets for the FY 2009-11 period. The lead ministries will be responsible for supervision, coordination, implementation and monitoring activities envisaged in NSAPR II (revised) in their sectors and crosscutting issues. Other actors that will play an active role in the implementation include the private sector, civil society organizations (CSOs), NGOs, and different regulatory commissions. The development partners will play a supportive role in the implementation of NSAPR II (revised).

The National Steering Committee will provide general guidance and coordinate the implementation of NSAPR II (revised). The Programming Committee of the Planning Commission with recommendation of the concerned sector divisions of the Planning Commission will ensure selection of programmes/projects by the ministries, which are consistent with NSAPR II (revised). The GED/NPFP will check the consistency of the programmes/projects with NSAPR II (revised) in terms of criteria developed by GED/NPFP in consultation with concerned sector division of the Planning Commission and ministries. The Ministry of Finance will ensure that MTBF reflects the priorities in NSAPR II (revised) and the overall expenditure framework contributes to the achievement of the goals of NSAPR II (revised).

The private sector has an important role in achieving the poverty reduction outcomes by virtue of its central role as an engine of growth in the economy. While the private sector will be driven by its own compulsions, it will create employment opportunities and an avenue for using the savings of the people. The government will undertake measures to remove the factors hindering active private sector participation in the economy and facilitate socially responsible behaviour by the private sector.

The CSOs and NGOs will continue to play an important role independently as well as in partnership with the government in the implementation of NSAPR II (revised) through various programmes related to areas like micro-credit, literacy, health and sanitation, and empowerment. The development partners will use the agreed national systems and processes to provide adequate funding and other support in the implementation of NSAPR II (revised). They will also facilitate capacity building initiatives within the framework of NSAPR II (revised). In view of the slow progress in the implementation of the ADP in recent years, an important area will be capacity building in different phases of the project cycle.

For successful implementation of NSAPR II (revised) the government will take the following measures: (i) awareness building and PRS orientation for the members of the Parliament, government officials of the line ministries/divisions, and departments/directorates; (ii) communication between the National Poverty Focal Point and all line ministries/divisions emphasising that activities undertaken by the ministries/divisions have to be consistent with NSAPR II (revised); (iii) wide dissemination of the NSAPR II (revised) document to the officials of all ministries/divisions, and departments/directorates. The awareness building and skill acquisition will be provided through appropriate mechanisms like workshops and training programmes.

Joint Cooperation Strategy for Aid Effectiveness: The Government of Bangladesh (GoB) and fifteen donors signed a Statement of Intent to Develop a Joint Cooperation Strategy (JCS) in support of the national poverty strategy (Revised NSAPR II) in August 2008. The overall goal of a JCS is to make aid in Bangladesh more effective by creating common platforms for national and sector dialogues and a national owned change process for improving delivery of aid. Specifically it aims at:

- Reducing aid fragmentation and high transaction costs for all partners due to weak lead and coordination, including streamlining project approval processes;
- Improving national capacity for ownership of cooperation activities through improved human resource management;
- Strengthening donor alignment to national systems, which are felt by many partners
  to be lacking the necessary solidity to move towards more aid-effective modalities,
  such as budget support
- Improving accountability for development results and enhancing predictability of aid flows
- Agreeing on a common framework for expected development outcomes at national and sector levels for the coming years.

In order to make aided projects/programme effectively implemented, Bangladesh would take the lead to make real structural and behavioural changes on aid policies and implementation. The GoB led JCS Working Group has started various JCS related consultations and recently drafted a JCS outline and a detailed JCS Action Plan. There would be regular dialogues with development partners based on mutually agreed JCS with clear aid effectiveness outcomes in support of a prioritised and operational national poverty strategy.

#### 6.2 Monitoring and Evaluation

Monitoring and evaluation is an important component of NSAPR II (revised) because it helps the government to measure the quantity, quality and targeting of the outputs (goods and services) that it aims to provide and to measure the outcomes and impacts resulting from these outputs. The mechanism allows the government to measure its performance and understand the causes of good or poor performance. Performance will be measured through a set of monitoring and evaluation indicators such as inputs, outputs, outcomes and impact indicators. Performance indicators serve multiple purposes:

- They are used for informed decision making, for re-setting priorities and revision of the targets, if necessary.
- Public knowledge of performance indicators helps improve transparency and accountability of the government.
- They provide a better understanding of the linkages between the processes of implementation of NSAPR II (revised) and the outcomes in terms of achievements of the poverty reduction target.

- They facilitate checking the consistency of programme/project choices with NSAPR II (revised).
- Choice of a set of M & E indicators for poverty reduction leads to conceptual clarity
  and puts in place a data generation system which can help other related research and
  policy adoption.
- They provide a vehicle for monitoring the performance of the government by other stakeholders including the civil society who can put pressure to improve performance.

#### 6.2.1 Evolution of Monitoring and Evaluation

The National Poverty Focal Point (NPFP) of GED took initiatives to monitor the first NSAPR implementation at two levels. First, the National Steering Committee constituted the Independent Monitoring Committee comprising civil society representatives to provide a balanced and impartial assessment of the progress towards targets and causes of lack of progress with appropriate guidance for performance improvement. Secondly, GED/NPFP initiated the institutionalization of the government monitoring system focusing on the formation of working groups at the ministry/division level for all the thematic areas and their common terms of reference. The Independent Monitoring Committee interacted with GED/NPFP whenever it was felt necessary.

The ministries/divisions formed working groups and initiated the monitoring process but the work did not proceed very far. Two obvious reasons for such an outcome have been identified: (i) lack of persuasion for information on the performance indicators by GED/NPFP, the working groups did not feel the urge to pursue the monitoring task. Lack of interest of the working groups in carrying out the task is derived to some extent from the lack of capacity of the planning wing/units in the thematic ministries in the form of lack of adequate institutional strength and skilled manpower. (ii) up-to-date data, which is at the heart of monitoring, was not available. The NSAPR contained a host of indicators with the expectation that the demand for data would lead to an appropriate response from the BBS in generating outcome and impact indicators. It was also expected that the research organisations including the private research bodies and NGOs would seize this opportunity of data generation with support from the donors. Institutional weakness and lack of funding inhibited the demand led process. Future attempts at monitoring will have to address these issues.

During the preparation of NSAPR II, the GED/NPFP collected information on the indicators from different ministries and the BBS to evaluate the progress of first NSAPR. Data gaps in terms of lack of data and up-to-date data were identified, which constrained thorough assessment of the implementation progress.

#### 6.2.2 Monitoring and Evaluation of NSAPR-II (revised)

The process of monitoring and evaluation of NSAPR II (revised) will be a continuous one, involving a number of overlapping sets of activities. As mentioned in Section 6.1, working groups at the ministry/division level will be activated/formed shortly and they will prepare their action plans/road maps to implement the policy matrix relevant to them. Side by side with the action plan for implementation, they will also formulate an action plan for monitoring and evaluation based on the terms of reference provided by the GED/NPFP. Major steps of the monitoring and evaluation process will include the following:

• Development of conceptually sound and empirically feasible performance indicators;

- Establishing benchmarks on indicators to facilitate evaluation of progress toward target achievement;
- Institutionalizing a flexible and effective monitoring strategy based on clarity of the monitoring tasks;
- Progress monitoring on the action agenda spelled out in the policy matrices;
- Data generation for target achievements: census, surveys, qualitative studies and participatory poverty assessments. BBS, relevant agencies, academic and research institutions will have the responsibility and opportunity to generate relevant data;
- Evaluation of the achievement of targets of poverty reduction and MDGs; and
- Dissemination of results and interaction with the civil society, business community, media and other groups.

The M & E system for NSAPR II (revised) is shown in Figure 6.1.

#### 6.2.3 Data Generation for M & E

Data on M&E indicators of revised NSAPR II (Annex-3) and attainment of MDGs will come from both government and non-government sources. Data on inputs and outputs will come primarily from concerned ministries/divisions. While some data on outcome/impact indicators may come from different ministries/divisions, the Bangladesh Bureau of Statistics (BBS) will be mainly responsible for generating data on these indicators.

The BBS is the major source of national sample surveys; it conducts HES/HIES, which is the major source of poverty statistics. There are also some MDG-related surveys, namely, DHS, VRS, and CLS. Data quality and the details of the definitions and methodology used in the major surveys conducted by the BBS should receive appropriate attention. There is a need for a review of all data sources that can be used for monitoring NSAPR II (revised) and MDGs. Need for special surveys and studies will have to be identified by the GED/NPFP, and BBS will need to align its data generation schedules with the requirements of GED/NPFP.

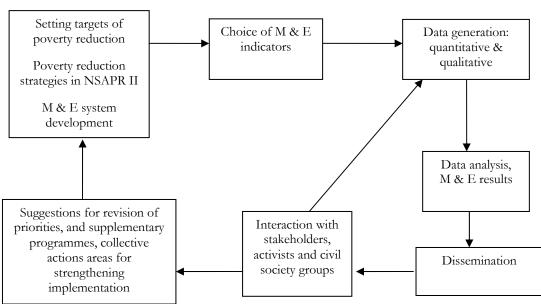


Figure 6.1: Monitoring and Evaluation System of NSAPR II (revised)

New rounds of surveys cannot be conducted simultaneously with HIES, because it will overburden BBS with consequent decline of quality. However, separate modules for NSAPR II (revised) and MDGs may be included in future HIES. In addition to the usual surveys, an effective monitoring system will require data from other appropriately designed special surveys. Some new surveys and specially designed evaluation studies may be conducted by research organizations like BIDS and other public and private research organizations.

Clear identification of indicators followed by streamlining of the mechanisms for generating reliable data is necessary, but not sufficient for poverty assessment and the monitoring of NSAPR II (revised) programme implementation. Proper utilization of such data and analysis of the linkages between policies, programmes and resulting outcome and impact are essential for understanding the poverty reduction process. To achieve this, capacity building within the appropriate government institutions is an urgent need.

#### 6.2.4 Institutional Strategy of M & E System

Monitoring implementation of NSAPR II (revised) and evaluation of actual poverty reduction will require a well-designed institutional mechanism. Such a mechanism has been outlined in Table 6.1. This includes, on the one hand, the primary role of the government, with the GED/NPFP having a central role, and, on the other hand, an independent and supplementary role for academic/research organizations and civil society groups. The GED/NPFP will have the primary responsibility for developing the detailed strategies for NSAPR II (revised) monitoring. Responsibilities will include:

- a) collating official data on PRS monitoring,
- b) coordinating monitoring efforts within and outside the government,
- c) facilitating effective resolution of debates on indicators and methodologies and developing new indicators where necessary,
- d) undertaking relevant research and studies in collaboration with independent academic/research institutions and civil society groups, and
- e) facilitating feed back of outcome monitoring into policy making.

Working groups at the ministry/division level will undertake measures for generating performance indicators relevant to the group. Progress towards attainment of targets will be assessed and the report will be sent to the GED/NPFP for coordination at the national level.

Table 6.1: Institutional Process of revised NSAPR II Monitoring and Evaluation

Task/Function	Responsible entity	
1. Review of progress of NSAPR II (revised) implementation and attainment of MDGs.	The National Steering Committee (NSC) on Poverty Reduction Strategy (PRS)	
2. Preparation of document on NSAPR II (revised) implementation and attainment of MDGs.	The National Poverty Focal Point (NPFP), General Economics Division (GED), Planning Commission	
3. Monitoring consistency of programmes and projects with NSAPR II (revised).	A Technical Committee headed by the Member, Programming Division, Planning Commission and comprising all other members of the Planning Commission, secretaries of Finance Division, ERD, Planning Division, IMED and technical experts selected by the government	
4. Annual evaluation of poverty reduction and causal factors, special studies on poverty and MDGs and public dialogue	GED/NPFP, independent academic/research institutions/ civil society/private sector organizations.	

#### 6.2.5 M & E Indicators

A list of indicators for M&E of revised NSAPR II and attainment of MDGs has been appended at Annex 3. The list is suggestive and will be refined by the working groups in consultation with NPFP/GED in the actual process of monitoring. Information on all indicators may not be available at the desired level of disaggregation. On certain dimensions of poverty reduction policies, indicators may be drawn from a number of sources. Therefore, some degree of overlap in the characteristics of indicators may be inevitable. This is especially true for 'pro-poor growth' strategies, 'women's advancement and rights' and 'children's advancement and rights'.

#### 6.2.6 Capacity Building for M & E

Capacity building is necessary at all levels and in all institutions involved in the monitoring and evaluation task. The highlights of capacity building are:

- Capacity of BBS will be strengthened to enable it to conduct surveys, census and special surveys to produce quality data. The timing of these activities will match that of monitoring and evaluation of NSAPR II (revised) as well as preparation of future NSAPR;
- Suitable capacity-building of GED/NPFP will be achieved to enable it to guide the working groups and coordinate their activities and carry out the analytical work;
- The planning wings/units in the ministries/divisions will be strengthened with adequate manpower having appropriate skills; and
- A general awareness of preparation and monitoring and evaluation of NSAPR II (revised) will be created among the public officials through workshops and training programmes.

### Annex 1

### **Policy Matrices**

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Policy Matrix 1: Macroeconomic Environment for Pro-poor Growth

Strategic Goals	Key Targets	Actions Taken/ Underway	NSAPR II Policy Agenda (2009-2011)
1	2	3	4
I. Enhance growth, particularly			
	MoF Associate Responsibility: All other line min	istries	
Maintaining stable growth	<ul> <li>•Maintain GDP growth rate of 5.9% in FY09, 5.5% in FY10 and 6.0% in FY11</li> <li>•Maintain the quality of the domestic sectors</li> <li>•Performance of the tax system improved</li> </ul>	<ul> <li>Increased flow of concessionary and quality funds</li> <li>Measures/actions to improve governance</li> <li>Fiscal stimulus to counter effects of global recession</li> </ul>	<ul> <li>Increase investment in both private and public sectors</li> <li>Increase productivity through use of appropriate technology</li> <li>Human resources development</li> <li>Improve quality of public sector investment</li> <li>Continue fiscal stimulus to counter effects of global recession</li> </ul>
			Promote fiscal discipline by DMFAS system
Lead Responsibility: MoP, MoF	Associate Responsibility: MoA, MoFL, MoI, Mo	LE	
2. Ensuring pro-poor growth	<ul> <li>Increase agriculture growth rate to 4%</li> <li>Ensure rural non-farm sector to expand by 10%</li> <li>Ensure SME to grow by 15%</li> </ul>	<ul> <li>Providing subsidy to agriculture (Diesel, fertilizer, seeds and power)</li> <li>Extended agricultural credit</li> <li>Introduced expenditure tracking for pro-poor and gender sensitive budgeting</li> <li>Prepared guidelines for pro-poor and gender responsive budget</li> </ul>	<ul> <li>Increase poverty reducing expenditure to 8.5% of GDP.</li> <li>Enhance subsidy to agriculture</li> </ul>
3. Ensuring pro-women growth	• Ensure women's employment to grow by 7% per annum		Give incentives to private sector to employ more women     Ensure women's quota in public sector jobs
Lead Responsibility: MoF, BB	Associate Responsibility: MoC		• • •
4. Reducing inflation	Reduce inflation rate gradually to 6% by FY11	Market monitoring     Dialogues with business community     Open market sale of essential goods for poor people     Encourage agricultural production through timely availability of inputs at subsidised prices	Central Bank to maintain cautious monetary policy     Ensure supply of essential commodities and smooth functioning of market     Undertake regular market monitoring and action against various cartels and hoarding practices
Lead Responsibility: MoF. BB A	Associate Responsibility: All Ministries	an analysis of the first and the control process	01
5. Maintaining fiscal discipline	Keep budget deficit within 5% of GDP.	Budget deficit kept within a reasonable level.	Implement Public Resources and Budget Management Ordinance, 2008     Include quasi-fiscal expenditure in calculating budget deficit     Undertake austerity measures to reduce waste in public expenditure     Expand the use of DMFAS to all related agencies and data network to ensure data concurrence and accuracy
		Prepared Internal Control Manual (ICM) to ensure greater financial discipline in all line Ministries/ Divisions.	• Strengthening of Internal Control Mechanism of the line ministries
Lead Responsibility: FD, PC Associate Responsibility: All Ministries			
6. Enhancing efficient use of resources	<ul> <li>Ensure 90% implementation of ADP</li> <li>Bring 75% of the ministries/divisions under MTBF</li> <li>Ensure that for all activities of the government at least 50% of the beneficiaries</li> </ul>	Increased number of MTBF ministries from 14 in FY 08 to 16 in FY09     Constituted Budget Management Committees (BMCs) for efficient budget preparation, implementation and monitoring in MTBF ministries	Strengthen and deepen MTBF process to bring qualitative changes in public financial management and link public resources with government policies, strategies and priorities giving attention to poverty reduction     Ensure public allocation gives priority to poverty reduction and
	are poor and 33% of the beneficiaries are	Public Expenditure Management Manual Published	women and child advancement

Strategic Goals	Key Targets	Actions Taken/ Underway	NSAPR II Policy Agenda (2009-2011)
1	2	3	4
Lead Responsibility: FD, all min	women  • Promote regional balance in resource allocation	<ul> <li>Promulgated regulation for audit survey</li> <li>Following guidance of the PAC to enhance effectiveness of foreign aid utilization</li> <li>Harmonizing development partners' policies and procedures</li> <li>Arranged bi-partite and tripartite meetings to settle audit observations</li> </ul>	Take into account the recommendations of the Public Expenditure Review Commission in preparing budget.      Roll out budgeting system linking to policy to all Ministries and Divisions      Put in place systems for effective follow-up of audit recommendations      Maintain regional and gender equity in budgetary resource allocation      Show revenue and capital expenditure separately in the budget
7. Promoting transparency in	office)	• Established Performance Audit Directorate in 2007 and	Prepare performance audit strategy
resource use		audit activities have been undertaken following INTOSAI Guidelines.  Implemented separation of accounts from audit Introduced Public Financial Management Strategy (PFMS)  Developed improved and transparent budget presentation	Establish a framework for fiscal management reporting and control through operationalisation of the ICM in all ministries     Develop a standard consultation mechanism to get feedback for quality and transparency in decision making for resource use
Lead Responsibility: FD, C&AG			
8. Improving accountability in resource use		<ul> <li>Adopted Entity Wide Audit Strategy and Entity Wide activities are going on in four MTBF Ministries.</li> <li>Arranged exchange of views meetings for the MPs</li> <li>Undertook PAC strengthening project. Manual preparation for strengthening PAC is going on</li> </ul>	Strengthen Entity wide Audit     Provide adequate support to the Public Accounts Committee     Report NSAPR implementation to Parliament and media annually in a transparent manner
Lead Responsibility: PC, all minis	stries		
9. Strengthening programme/project formulation and approval procedure	Ensure that all projects and programmes specify how poor and women are going to benefit and rank them accordingly	Simplified project preparation formats	Take necessary steps to improve programme/project formulation and approval procedure  Integrate poverty reduction and women and child advancement issues in the project preparation stage  Ensure that every project/programme is designed to directly benefit poor
Lead Responsibility: IMED, all n	ninistries		
10. Strengthening public procurement procedure  Lead Responsibility: FD, GED,	IMED Line Ministries	Formulated and put in place public procurement regulation	Identify and rectify weaknesses in PPR     Continue training to the officials on PPR
11. Strengthening overall and sector level monitoring and evaluation		GoB is committed to design, initiate and implement appropriate steps to achieve the MDGs by 2015, and to strengthen its monitoring through MDG Progress Report     MDG Progress Report was released in 2005 and 2007	Formulate mechanism to provide regular feedback to poverty reduction projects/programmes formulation     Conduct PRS monitoring and evaluation in a systematic manner     Strengthen capacity of ministries and divisions to monitor and evaluate progress of development projects
Lead Responsibility: GED, FD	Associate Responsibility: BBS		
12. Enhancing analytical capability in formulating national policies		<ul> <li>Disaggregated data on recurrent, capital, gender and poverty (RCGP) expenditure model developed</li> <li>Developed format to get more gender disaggregated data on public expenditure</li> </ul>	Strengthen information system, analytical ability and modelling capability of the Finance Division and GED, Planning Commission     Provide professional training to top officials engaged in fiscal management

Strategic Goals	Key Targets	Actions Taken/ Underway	NSAPR II Policy Agenda (2009-2011)
1	2	3	4
		<ul> <li>Installation of Transaction Accounting System in accounts offices and Wide Area Network in District Accounts Offices, ministries/divisions and FD</li> <li>FD officers are being trained for improving the modelling capability</li> <li>A web based integrated Budget and Accounting System being introduced</li> </ul>	<ul> <li>Establish a Macro Fiscal Unit in the Finance Division</li> <li>Impart training to the staff of Finance Division and GED, Planning Commission</li> <li>Strengthen technical capacity and inter-ministerial linkages of the NPFP/GED</li> </ul>
13. Improving macroeconomic and sectoral data  II. Make Monetary Policy Effect	Undertake a smaller scale poverty survey between two HIES     Undertake labour force survey every three years  etive		Strengthen the capacity of BBS and establish it as an autonomous organization with sufficient human and financial resources
Lead Responsibility: BB, NSD			
14. Improving monetary management	<ul> <li>Reduce inflation</li> <li>Support higher growth</li> <li>Maintain competitive real exchange rates</li> </ul>	<ul> <li>Recently revised the statutory liquidity ratio for scheduled banks from 16% to 18% and cash reserve requirement from 4.5% to 5%</li> <li>Reduced interest rate on National Savings Certificates and the rate structure gradually linked to Treasury Bill rates</li> <li>Liberalised Treasury Bill rates and introduced Repo and Reverse Repo facilities</li> <li>Introduced Auctions of 5-year and 10-year term Government Treasury Bonds bearing half-yearly interest coupons</li> <li>Introduced long-term treasury bonds (2, 3 and 5 years)</li> <li>Promoted secondary market for government bonds</li> <li>Developed savings instruments for fixed income earners</li> <li>Undertook programmes to strengthen capacity of BB</li> </ul>	Develop alternative savings instruments for the poor (Coupon bond of lower denomination, long term bond of small amount)     Ensure easier access of poor and women to bank     Develop/deepen Inter-bank money market     Modernize all aspects of BB's operations     Strengthen BB's capability for effective supervision     Increase quality of CAMEL rating     Strengthen autonomy of Bangladesh Bank
III. Make Capital Market Active	e		
Lead Responsibility: MoF, SEC,			
15. Developing domestic bond market		Promoted issuance of corporate bonds and securitization by addressing regulatory and tax issues  Achieved significant cost reduction in respect of issuance of securities that includes all forms of debentures/bonds  Reduced withholding tax on interest income of Government Bond to 10%  Popularized government and corporate bonds through investor education programme and interaction with stakeholders	Develop domestic bond market by encouraging securitization, and corporate bond issuance through further legal/regulatory changes
16. Developing stock market	Increase capitalization/GDP rate to 25 percent	<ul> <li>Formulated different rules and regulations and developed warning system to control irregularities of companies</li> <li>Undertook measures to increase transparency of companies by enforcing requirements of publishing</li> </ul>	Strengthen the surveillance system of SEC to protect the interest of the investors in share market     Extend share market and brokerage facilities in important cities and towns

Strategic Goals	Key Targets	Actions Taken/ Underway	NSAPR II Policy Agenda (2009-2011)
1	2	3	4
IV. Reform Financial Sector		<ul> <li>financial statements in every six months</li> <li>Increase of facilities for investors in storing their share scripts under a depository account and monitoring the balance in BO Account</li> <li>New merchant banks registered</li> </ul>	<ul> <li>Strengthen capability of SEC in controlling and developing capital market</li> <li>Provide facilities for investors for online transaction and verification of the balance of their personal accounts</li> <li>Provide regular training and create awareness to increase knowledge of the investors</li> <li>Bring foreign companies into the purview of stock market by providing incentives and changing laws</li> <li>Establish Capital Market Institute to undertake research and training</li> </ul>
Lead Responsibility: BB,MOF			
17. Restructuring NCBs		<ul> <li>Three NCBs (Sonali, Janata and Agrani) converted into public limited companies</li> <li>MoU signed with NCBs to restrict new lending, minimize operating expenses, reduce non-performing loan (NPL), and rationalize branch network</li> <li>Established Artha Rin Adalat to facilitate collection of overdue loans</li> <li>Undertook special audits of four NCBs</li> <li>Appointed financial Adviser to Rupali Bank and published international tender for its sale</li> <li>Appointed a management team for NCBs to improve efficiency</li> </ul>	Sell Rupali Bank/convert it into a public limited company     Operate state owned banks under 5-year business plan
18. Improving bank regulation/supervision		<ul> <li>Strengthened prudential regulations and banking regulations</li> <li>Setting up of effective internal control</li> <li>Increased capital adequacy requirements from 8% to 9% on risk-weighted basis</li> <li>Increased minimum capital requirement for banks from Tk. 200 million to Tk.1,000 million</li> <li>Dividend declaration by bank in excess of 20 percent is allowed only if equivalent amount is set aside for reserve</li> <li>Reduced single borrower limit by half</li> <li>Bangladesh Bank issued regulations to control loan default</li> <li>Approval of amendments to enhance autonomy and regulatory power of BB</li> <li>Introduced new risk analysis, lending policies, loan followup and loan recovery process</li> </ul>	<ul> <li>Continue enhance skills of supervisors of BB l</li> <li>Build professional leadership in Bangladesh Bank</li> <li>Strengthen Bangladesh Bank with less government intervention</li> <li>Continue placement of right people in right job</li> </ul>
19. Improving corporate governance of Banks and NBFIs		<ul> <li>Reconstituted Boards of NCBs and SDBs with inclusion of women</li> <li>Delegated some powers of the FD to the NCB Boards, and decentralization has been implemented amongst different</li> </ul>	Enhance and pursue more demanding accounting and disclosure requirements for banks

Strategic Goals	Key Targets	Actions Taken/ Underway	NSAPR II Policy Agenda (2009-2011)
1	2	3	4
		layers of management  New incentive scheme has been introduced for improving performance, including collection of NPLs  Loan recovery department has been strengthened  Powers and responsibilities of banks and management have been made transparent  Introduced appropriate qualifications for chief executives of PCBs  Implemented most of the recommendations made by the Committee on Default Loans  Qualifications of bank directors have been determined and their number has been reduced	
V. Promote Exports	an.		
Lead Responsibility: MoC, FD, F 20. Increasing exports	• Increase export growth rate from 12.0 % in FY09 to 16.5% in FY11	Formulated a three-year Export Policy (2009-2012) to make the export sector more competitive     Registrar of Joint Stock Companies has been reorganised and automation is being introduced.     Reorganisation of EPB, Bangladesh Tariff Commission, CCI&E is in process     Skill-based training for entrepreneurship development is being imparted to promote small and medium enterprises     An action plan has been adopted to remove anti-export bias     Fiscal stimulus package to counter effects of global recession     Bank lending rate brought down to 12 to 13 percent     Export development fund enhanced by 50 percent	Undertake further measures to reduce trade transaction costs     Effective implementation of Export policy 2009-12     Undertake actions on the basis of research and consultation with the stakeholders for enhancing external competitiveness     Strengthen one-stop-service for exports at EPB     Improve productivity in export sector     Fiscal stimulus package to counter effects of global recession to continue
21. Strengthening Compliance in exports	Ensure that all enterprises adhere to compliance standards	Compliance Measures in respect of social and environmental standards are under implementation	<ul> <li>Increase awareness of managerial people and entrepreneurs on social and environmental compliance.</li> <li>Implementation of labour law</li> </ul>
Lead Responsibility: MoTJ, MoC	, BTMA, Business Chambers, BGMEA Associate	Responsibility: FD, MoLE, MoWCA, MoSW, EPB, NBR, BB	
22. Promoting backward linkage in export activities		<ul> <li>Measures have been taken to encourage expansion of PTS</li> <li>Measures have been taken for improvement of ports and customs procedures</li> <li>Shipping Ministry has undertaken a project on improving the port's efficiency</li> <li>Actions initiated to provide support to strengthen the capability of Institute of Fashion and Technology (BIFT)</li> </ul>	<ul> <li>Provide facilities to backward linking sectors</li> <li>Take steps for port development and simplification and reduction of customs clearance and regulatory procedures</li> <li>Develop branding for Bangladesh Garments</li> <li>Analyse and address export barriers issues and coordinate efforts with other LDCs</li> <li>Undertake initiatives for duty free and quota free access for RMG to US market</li> <li>Undertake efforts for diversification of RMG exports</li> <li>Ensure preferential treatment in different country markets including CIS, China and India</li> </ul>

Strategic Goals	Key Targets	Actions Taken/ Underway	NSAPR II Policy Agenda (2009-2011)		
1	2	3	4		
			Provide budgetary support for Skill Development Training of workers, people at managerial level and entrepreneurs  Provide support to strengthen the capability of BGMEA Institute of Fashion and Technology (BIFT)  Provide support in the context of withdrawal of safeguards from China in EU and USA		
Lead Responsibility: MoC, EPB	Associate Responsibility: MoI, Missions Abroad	, BGMEA, BSTI			
23. Diversifying export destination	• Increase export share to non-US and non- Euro market to 35.0 percent from current 28.5 percent	<ul> <li>Measures have been taken to explore markets in the East-European countries</li> <li>Support to market exploring activities is being undertaken</li> <li>Quota/duty free access has been obtained to EU, Canada, Australia, Norway, and New Zealand</li> <li>Joined three regional free trade blocks- SAFTA, BIMSTEC and TPS-OIC</li> <li>Sending missions to Africa, South and South-East Asia</li> <li>BGMEA has employed lobbyist for obtaining duty free access to USA for textile and RMG</li> </ul>	Continue initiatives for diversification of exports including diversification of garments and textiles     Increase participation in international fairs and exhibitions in a professional way     Stregenthen Bangladesh Export Promotion Bureau (EPB) for organizing international trade fairs in a more professional way     Strengthen Bangladesh Standards and Testing Institute (BSTI) and Bangladesh Accreditation Board (BAB) to control quality for exports and for certification and accreditation		
24. Diversifying export items	• Increase non-garment export share to 35%	More products like handicrafts, agro-processing, vegetables and vegetable-processing, pharmaceutical and light engineering products are under scrutiny for cash incentives     To promote export of SMEs products and non-traditional items, the Government is providing incentives including credit and cash incentives	Enhance fiscal, monetary and other incentives to continue to broaden the export base     Undertake market studies in several buyers' countries to identify the demand and the problems of existing products in marketing     Establish Small Special Economic Zones in different parts of the country for cluster development of products and facilities		
VI. Liberalize Imports	CO	A NIDD D . CL. 1			
	Commission Associate Responsibility: MoI, FI				
25. Providing freer trade environment	Reduce effective import protection further by 25%	<ul> <li>An Import Policy Order (2006-09) has been formulated to ensure greater degree of transparency and continuity</li> <li>Tariffs on intermediate inputs have been reduced</li> <li>There has been significant rationalization in the tariff-structure with the number of tariff slabs reduced to 4</li> <li>The number of banned and restricted items has been brought down to 24 from 122</li> <li>Rationalized supplementary duties from 31 to 5</li> <li>Import license fee on all imports has been withdrawn</li> </ul>	<ul> <li>Reduce the average protective tariff to 15 percent</li> <li>Continue to rationalize quantitative restrictions</li> <li>Apply prudently duty escalation and rationalization</li> <li>Enhance revenue mobilization efforts to reduce the dependence on import taxes</li> <li>Further rationalise supplementary duties</li> <li>Effectively implement Import Policy 2006-2009</li> </ul>		
VII. Promote Remittances					
Lead Responsibility: MoEWOE Associate Responsibility: FD, NBR, BB					
26. Augmenting inflow of remittances	• Increase remittance inflow by 25.0 % annually	<ul> <li>Processing of remittances through official channels has been streamlined by establishing banks/exchange houses in different countries and setting remittance cells in all NCBs</li> <li>Task forces have been formed at national and regional levels to monitor the implementation of the Money Laundering Prevention Act 2002</li> <li>A Monitoring Cell has been opened at FD to redress the</li> </ul>	Continue follow up measures to encourage flow of remittances through the legal channel     Take further actions to increase remittances through official channel     Continue to strengthen anti-money laundering surveillance     Support Postal Department in transferring remittance in rural areas		

Strategic Goals	Key Targets	Actions Taken/ Underway	NSAPR II Policy Agenda (2009-2011)
1	2	3	4
		grievances of remitters	
		Actions have been taken for identification, intensification	
		and diversification of external labour market	
		Diplomatic initiatives adopted to prevent retrenchment of	
		labour and explore new labour markets abroad	
VIII. Build Capacity for Trade I			
	Associate Responsibility: MoFA, NBR, BB, Tari	I	
27. Improving trade negotiation		• Actions initiated to enhance trade negotiation capability by	Strengthen WTO Cell and Bangladesh Tariff Commission
capability		strengthening WTO Cell in Ministry of Commerce and	Undertake measures to build capacity regarding trade negotiations
		Bangladesh Tariff Commission.	and WTO rules and regulations
		Actions initiated to strengthen Bangladesh Foreign Trade	
I ID THE EDD MO	M. CATE M. EWICE A D	Institute (BFTI)	
	MoCAT, MoEWOE <b>Associate Responsibility:</b> A		
28. Building capacity in trade		Trade Facilitation Project is in operation	Modernise Chittagong and Mongla ports
facilitation		Automation introduced in Chittagong customs house	Simplify trade related formalities
		Automation introduced in Dhaka customs house	Ensure effective monitoring of the performance of Trade
			Facilitation project in different departments and ministries
			Strengthen the trade related information system
			Undertake needs assessment on trade facilitation for identifying key
			measures and sequencing
29. Building capacity for services	• Increase growth of exports of services by 13.0		• Invest for assessment of training needs for export of services
exports	percent annually		Invest on training for development of tourism
30. Developing trade data base		A Trade Information Centre has been established at EPB	Develop human skill on Trade Information
50. Developing trade data base			Develop trade related website
Total Indicative Cost (in billion	taka)		Tk. 31.43

## Policy Matrix 2: Resource Mobilisation

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
	ociate Responsibility: FD, MoE, and MoLJ	PA	
Enhancing tax effort	<ul> <li>Increase total revenue to 11.5 % of GDP</li> <li>Increase the share of direct tax and VAT</li> <li>Increase more transparency and anti-corruption drive at all administrative levels</li> </ul>	Measures have been taken to implement the suggestions of the Commission on Reforming the Public Revenue System     Based on the recommendations of the Commission, measures have been taken to further modernise and rationalise the taxation system     Revision of the related laws of Customs, VAT & Income Tax are under process     Introduce automated system of tax collection     Withdraw irrational tax exemptions	Continue reforms and revenue enhancing measures     Shorten VAT exemption list on production and imports     Expand VAT net     Expand Income tax net     Introduce unified TIN for Income Tax and VAT     Further modernise and rationalise the taxation system     Undertake zero tolerance policy for the tax evaders
2. Improve tax administration	Tax ombudsman appointed	Necessary legal measures will be brought to make the NBR an autonomous tax authority in line with other countries	•
	ociate Responsibility:: FD, MoE, and MoL	IPA	
3. Improving tax administration to make the tax system more efficient		Steps are under way to bring all wholesale and retail trade, especially in urban areas, under VAT as well as to collect Income Tax from them  Automation of Accounts of those establishments are under way to ensure correct record of transaction and therefore VAT & Income Tax  Administration re-organisation has started with a view to reaching all taxable units and individuals in the country  A survey has been undertaken to ascertain the areas/individuals left out of the tax-net	Reorganize VAT field administration on a functional basis away from present territorial basis Complete necessary changes in VAT laws and procedures and re-deploy officials Similar actions will be taken with respect to Customs, Income tax and other taxes Re-organise NBR on a functional basis down to smallest units at field level Strengthen tax collection departments by making territorial and functional re-adjustments to ensure effective presence of tax collection departments
Lead Responsibility: NBR, MoF Ass	ociate Responsibility: FD, MoE, and MoLJ	PA	
Generating more revenue from non-tax sources  Lead Responsibility: ERD, MoF Ass	• Ensure non-tax revenue's share in total revenue to be 18 % sociate Responsibility: PC, FD, IMED	Non-tax revenue rates on various items have substantially been enhanced to augment revenue mobilization	Undertake further measures to enhance non-tax revenue
Ensuring increased donor fund inflow  Total Indicative Cost (in billion taka)	Make financing gap to be met	Efforts are being made to mobilise more official development assistance     Bangladesh Aid Harmonisation Action Plan has been prepared	Establish harmonisation, alignment and result-framework between the GoB and the DPs     Formulate Joint Cooperation Strategies (JCS) with DPs     Tk. 29.75

Policy Matrix 3: Agricultural Growth for Poverty Reduction

	h for Poverty Reduction	Actions Talzer / II - J	DDCD Dollow A (2000 2011)
Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
	<u>Z</u>	3	4
Sub-Sector: Crops	B SHE DAE MARG BARG BARG BARG	A DOLO ED LA EDA	
Lead Responsibility: MoA Associate     Increasing productivity and	e Responsibility: DAE, NARS, BADC, DAM, BMDA		
profitability in crop sub-sector	<ul> <li>Reduce yield gaps between on-farm and research station</li> <li>Increase production of cereal crops from 30.5 million tons to 37.6 million tons by 2011</li> <li>Increase production of other field crops including horticulture and plantation crops by</li> </ul>	<ul> <li>Formulated National Agriculture Policy and Plan of Action</li> <li>47 HYVs and 1 hybrid rice variety developed and adopted</li> <li>Innovative and profitable technologies of fruits, vegetables, oilseeds, pulses, spices etc are being used</li> </ul>	<ul> <li>Increase budget allocation for agriculture sector</li> <li>Increase subsidy for agricultural inputs</li> <li>Strengthen agricultural marketing services</li> <li>Undertake appropriate skill development programme for scientists and extension workers</li> <li>Reform input (fertilizer, seed) supply policy</li> </ul>
	<ul> <li>10%</li> <li>Increase production of major crops</li> <li>Diversify crop production</li> </ul>	<ul> <li>Sixty eight HYVs &amp; 70 integrated crop management technologies adopted by farmers</li> <li>Strengthened research-extension-farmers-private sector linkages</li> <li>Ensured phytosanitary and quarantine measures</li> <li>Implemented integrated agricultural development programme</li> <li>Recommended soil test based fertilizer application</li> <li>Recommended use of LCC, USG and drum seeders</li> <li>Programme undertaken for reducing yield gaps</li> <li>ADP allocation for agriculture sector has been raised</li> <li>Agricultural marketing services is strengthened by implementing projects</li> <li>Expanded agriculture information network up to Upazila</li> <li>Strengthened production and distribution of all classes of seeds, seedlings and saplings</li> <li>Training on reduction of yield gap imparted to</li> </ul>	<ul> <li>Undertake Agricultural Sector Review</li> <li>Undertake action plan to increase production of major crops</li> <li>Enhance human resource development in agriculture sector</li> <li>Strengthen biotechnology research and development</li> <li>Reduce residual effect of pesticides</li> <li>Strengthen agricultural mechanization</li> <li>Accelerate development of improved technologies</li> <li>Provide agricultural credit and simplify lending procedure</li> <li>Provide loan to sharecroppers</li> <li>Reduce post-harvest loss</li> <li>Disseminate technology for rural women</li> <li>Target extension services (training, information and demonstration) to women for promoting organic fertilizer, food processing etc. on a commercial basis</li> <li>Ensure fair price for all crops and agricultural products</li> <li>Formulation of regional production plans based on past price trends</li> </ul>
		extension personnel	
Lead Responsibility: MoA Associat	te Responsibility: DAE, NARS, BADC, DAM, BMD		•
2. Ensuring food security	<ul> <li>Increase production of rice, wheat, maize, potatoes, pulses, oilseeds, fruits, vegetables, sugarcane, tuber crops and spices</li> <li>Improve nutrition intake of poor through promotion of crop diversification</li> <li>Produce nutritious and safe food</li> </ul>	<ul> <li>National Food Policy 2006' and the National Food Policy Plan of action 2008-2015' formulated</li> <li>600 demonstrations of cereals, pulses, oilseeds, vegetables, tuber crops and fruits and on-farm trials at 21 technology villages completed</li> <li>Action Plan for increasing yield of 7 crops undertaken</li> <li>Prepared crop suitability maps (rice, wheat, potatoes, pulse) at 40 Upazila level</li> </ul>	Reformulate Policy for Safety Net Programmes for poor extreme poor and urban poor Implement 'National Food Policy Plan of Action' Formulate organic food production policy Strengthen research on salinity, sub-mergence and drought tolerant variety development Ensure intra-household food security focusing on women through targeted food and nutrition programmes Undertake awareness campaign on nutritional intake
	e Responsibility: DAE, NARS, BADC and BSFIC		
3. Encouraging production of cash crops	Increase production of jute, cotton and sugarcane by 8.5 percent, 2.6 percent and 16 percent respectively by 2011	<ul> <li>20 new varieties of sugarcane are developed and adopted</li> <li>One HYV of jute is developed and adopted</li> </ul>	Continue research and extension development of cash crops based on market demand     Recast policy for encouraging cultivation of cash and

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
	rubber)	undertaken  Two jute mutants developed  Two advanced mutants of tomato developed  BSFIC is providing credit to the sugarcane producers  Varietal development programme of jute, summer and winter tomato taken up	Provide support to women to undertake production of cash crops
Lead Responsibility: MoA Associat	te Responsibility: DAE, BARI, BADC, Hortex Found		
Accelerating production of high value crops for domestic and export market	Increase production of high value crops (vegetables, fruits, flowers) by 20% per annum     Increase production of medicinal, ornamental and aromatic plants	<ul> <li>Cash incentives for export of vegetables and fruits given</li> <li>Contract growing of high value crops (vegetables, fruits, flowers etc) encouraged</li> <li>More than 20 HYVs of high value crops already in the production system</li> <li>IPM technologies for high value crops adopted by farmers</li> <li>Group marketing of high value crop fostered</li> <li>Quality-production-village of fruits and vegetables developed for pre- and post harvest quality assurance</li> <li>Prepared maps and reports delineating potential areas for high value crops at Upazila level and Mouza level</li> </ul>	<ul> <li>Strengthen Hortex Foundation and DAM</li> <li>Strengthen coordination of research organizations, extension, private and NGO participation</li> <li>Enhanced Public-Private partnership</li> <li>Develop market facilities focusing on poor farmers</li> <li>Strengthen research and development activities of BARI relating to high value crops</li> <li>Strengthen Horticulture and ASC's programme of BADC, DAE and other relevant organizations</li> <li>Explore export markets for high value crops</li> <li>Encourage and provide support to women to undertake production of high value crops</li> </ul>
Land Danners thillen Ma A Associate	Description CDDI DAE DADI DADC and Mai	A proposal for strengthening DAM submitted	
Eead Responsibility: MoA Associat     The second of t	Responsibility: SRDI, DAE, BARI, BARC and MoI     Prevent crop land from non-agricultural uses     Improve/sustain soil fertility through increasing organic contents     Encourage AEZ based cropping patterns	<ul> <li>Use of balanced fertilizers and bio-fertilizers encouraged</li> <li>Introduced soil health card on pilot basis</li> <li>Soil test based fertilizer recommendation through soil mini lab at Upazila and union level continued</li> <li>Special programme for compost and green manure production and use continued</li> <li>Soil survey completed in 60 Upazila</li> <li>Established 11 laboratories and modernized 5 existing</li> </ul>	<ul> <li>Undertake further efforts to improve soil quality and land administration</li> <li>Encourage use of balanced fertilizers based on soil test</li> <li>Encourage balanced use of inorganic and organic fertilizers</li> </ul>
		laboratories and 2 MSTL	
	e Responsibility: BARC, NARS, KGF, Universities, A		
6. Strengthening agricultural research	Develop improved crop technologies for quick dissemination     Promote biotechnology research for crops	<ul> <li>Allocation of research funds gradually increased</li> <li>Alternative sources of research funds on competitive basis explored</li> <li>National Institute of Biotechnology (NIB) established</li> <li>47 HYVs of rice and 370 HYVs of other crops developed and disseminated</li> <li>Three jute varieties developed</li> <li>Developed and disseminated 6 farm machinery</li> </ul>	<ul> <li>Improve scientists' quality and incentive structure</li> <li>Allocate adequate funds for R&amp;D</li> <li>Adopt biotechnology policy for implementation</li> <li>Undertake socio-economic research and programme</li> <li>Strengthen soil management with emphasis on soil degradation related research</li> <li>Strengthen human resource development and laboratory facilities for transgenic research</li> </ul>
		(Reaper, HS rotary tiller, thresher, upland weeder, power winnower and BARI plough)	Conduct socio-economic research for problem identification, technology generation and dissemination to women in

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
		Soil management including soil degradation related research initiated     Research on biotechnology continued	participating income generating activities  • Ensure that research benefits poor and expands opportunities for them
Lord Dooponsibility Mo A Associate	Lee Responsibility: DAE, BADC, DAM, BMDA, FD ar	Biotechnology laboratory development undertaken  A MATERIA	
7. Strengthening agriculture	Ensure pro-poor and pro-women focus on	New Agricultural Extension Policy, Plan of Action for	Continue the existing extension approaches
extension service	<ul> <li>Ensure pro-poor and pro-women focus on extension services</li> <li>Develop Local Service Providers from the poor resource farmers</li> <li>Develop agri-business services</li> <li>Execute new extension policy</li> </ul>	<ul> <li>New Agricultural Extension Policy, Plan of Action for NAP and the strategic plan implemented</li> <li>Strengthened modern cultivation practices through different extension approaches</li> <li>Farmers' Observation Trials (FOTs) /Block Demonstrations have been conducted</li> <li>Different extension programmes for technology transfer developed by research institutes</li> <li>Developed market chain through group based farming</li> <li>Developed market infrastructure</li> <li>Research-extension linkage through annual review programme implemented</li> <li>Latest technology on pulses, oilseeds and spices disseminated through BARC coordinated action plan</li> <li>Three year action plan for increasing rice production undertaken</li> </ul>	<ul> <li>Continue the existing extension approaches</li> <li>Undertake door step extension service to support women's participation in agricultural activities</li> <li>Update policies and action plans with changing conditions</li> <li>Strengthen capacity building of researchers, extension workers and farmers</li> <li>Ensure revitalization of coordinated platforms (UECC, DECC, RECC, NECC) for technology transfer</li> <li>Continue planning through bottom-up approach with the participation of farmers, especially poor</li> <li>Implement demand driven decentralized extension approach</li> <li>Disseminate new technology through mass media</li> <li>Develop technologies to help women undertake more income generation activities in agriculture</li> <li>Strengthen extension-research-farmers linkage</li> </ul>
Lead Responsibility: MoA Associat	te <b>Responsibility:</b> BADC, BMDA, DAE, BWDB, LGF		
8. Expanding irrigation with emphasis on efficient use of water resources	Increase irrigation coverage, especially to less developed areas     Improve on-farm water management/water productivity     Emphasize conjunctive use of surface and ground water for irrigation     Re-excavate derelict canals, ponds for rain water harvest	<ul> <li>Policies towards deregulation and market liberalization already encouraged private sector to participate in minor irrigation</li> <li>Public sector irrigation systems are being rationalized for improvement of performance and cost recovery.</li> <li>Expansion of irrigation facilities to 5.35 million hectares of land by operating different irrigation modes and equipments</li> <li>Facilities for conjunctive use of ground and surface water for irrigation developed</li> </ul>	Continue pro-market policies for irrigation development     Improve efficiency of water use and on-farm water management     Emphasise private sector minor irrigation system     Develop irrigation infrastructure through government intervention     Encourage efficient water management for more coverage
		INA, Universities, SCA, NGOs, BARC and Private Sectors	
9. Promoting quality seed development	<ul> <li>Increase availability of quality seeds for cereals and other crops</li> <li>Expedite private sector participation in seed production and business development</li> <li>Promote increased use of bio-technologies in variety development and planting material propagation</li> </ul>	<ul> <li>Existing seed policy and seed rules updated</li> <li>BARI, BSRI and BJRI undertaken steps for providing breeder seeds for multiplying into foundation seeds</li> <li>Private sector supported for seed development and seed business</li> <li>Farmers' level quality seed production and storage programme undertaken</li> <li>Quality seeds of cereals (66971 mt) produced and</li> </ul>	<ul> <li>Implement fully existing seed policy and seed rules</li> <li>strengthen use of bio-technologies in seed development</li> <li>Enhance involvement of private sector in seed production and business</li> <li>Strengthen capacity building for seed technology research and breeder/foundation, certified seed and TLS production</li> <li>Strengthen programme for restoration of and patenting local variety seeds</li> </ul>
		distributed	Provide support to women to undertake seed production and

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
		1060 kg jute breeder seeds supplied to BADC by BJRI for producing certified and foundation seeds	conservation activities on a commercial basis
	e Responsibility: DAM, Hortex Foundation, BADC, I	DAE, NGOs, BARC and Private Sectors	
10. Improving agricultural marketing services	<ul> <li>Reduce producer-consumer price spread</li> <li>Reduce marketing costs of crops</li> <li>Develop marketing facilities</li> <li>Improve value chain of specific product</li> <li>Ensure business development services (BDS)</li> <li>Strengthening forecasting system of prices of agricultural inputs, products, supply and demand</li> </ul>	<ul> <li>Location-specific information about crop prices provided by DAM</li> <li>Local market system strengthened</li> <li>BMDA constructed 120 km rural road and 65 bridge/culverts</li> <li>Construction of 45 markets completed</li> <li>About 100 Farmers Marketing Group (FMG) being formed in Rajshahi Division</li> <li>A interactive website launched by DAM linking 42 districts for disseminating different market information</li> <li>One cool chamber in Narshingdi and two processing centres at Savar and in Comilla under construction</li> </ul>	<ul> <li>Further strengthen capacity of DAM</li> <li>Establishment of Agricultural Price Commission</li> <li>Develop further the existing markets and establish new market places</li> <li>Strengthen price analysis, forecasting, market research and development</li> <li>Improve transport facilities</li> <li>Strengthen Agri-Business Development Services through developing Local Service Providers (LSP)</li> <li>Strengthen agricultural marketing extensions services</li> <li>Ensure women farmer's access to farmers market</li> </ul>
Lead Responsibility: MoA Associat	e <b>Responsibility:</b> DAM, Hortex Foundation, DAE, BA		
11. Promoting agro-processing and agri-business development	Increase opportunities for value addition to crops     Strengthen linkages among farmers, traders, processors and business service providers     Introduce agri-insurance policy	Increased budget allocation and incentive package declared for agro-entrepreneurs     Agri-business development project undertaken     Established cool chambers and processing centres     Farmers training and trainers training undertaken     Provided working capital through credit provision	Continue supports to agro-entrepreneurs     Strengthen government-NGO-Private sector collaboration     Provide Agri-credit at preferential rates to small and women entrepreneurs     Encourage agro-entrepreneurs for agro-processing and agribusiness development involving poor and women
Load Posponsibility Mo A Associat	L e Responsibility: DAM, Hortex Foundation, DAE, BA	Agri-business development project implemented  ADC NGOs BARC and Private Sectors	
12. Promoting investment in agriculture	Make provision for appropriate financial support to research, extension and farmers to ensure level playing field for them     Encourage farmers for developing saving habits	Support provided to distribution of agricultural inputs  Investment in agricultural research increased  Limited subsidy provided  Credit facilities provided for small scale investment in agriculture through DAE  Women trained on post-harvest handling and processing technologies by DAE	Rationalise level of subsidy for increasing efficiency and competitiveness     Develop savings policy for the rural poor particularly for poor women     Provide agricultural credit at lower interest rate particularly to marginal and women farmers
Lead Responsibility: MoA Associat	e Responsibility: DAE, DAM, Hortex Foundation, Ba	ADC, BARC, BINA, BRRI, Universities, Other Research Ins	stitutes, NGOs, and Private Sectors
13. Mainstreaming women in agriculture sector	Enhance women's participation in crop agriculture, fisheries, livestock and forestry	National Agriculture Policy emphasized participation of women in agriculture     Women targeted in extension and training programme     Nearly 6000 women trained in income generating activities	Create further enabling environment for women in agriculture     Encourage and provide assistance to women to undertake farming activities on a commercial basis     Encourage women as extension workers     Providing agricultural credit to women farmers

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
Sub-Sector: Fisheries			
Lead Responsibility: MoFL Associa	ate Responsibility: DoF, BFRI, BFDC, Fish Farmers, I	Fish Traders, MiL, MoWR, NGOs and Private Sectors	
14. Increasing productivity in inland aquaculture	Increase aquaculture production up to 13.7 lakh MT by 2011     Strengthen human resources development for aquaculture     Disburse micro credit for fish farmers and disseminate improved aquaculture technologies     Maximize pond aquaculture coverage and encourage private sector	<ul> <li>Formulated fisheries sub-sector road map</li> <li>Formulated inland aquaculture sub-strategy</li> <li>Imparted training on different aquaculture techniques to fish farmers, hatchery, nursery operators and fishers</li> <li>Enhanced supply of quality brood and fish seed</li> <li>Developed water bodies through different projects</li> <li>Micro credit distributed to poor and marginal farmers</li> <li>Training and credit programme under Youth Department</li> </ul>	Undertake development programme in accordance with inland aquaculture sub-strategy and fisheries sector road map  Expand fisheries extension service up to union level and ensure quality fish seed for the farmers  Strengthen institutional capacity of DoF  Update fisheries policy and strategies  Strengthen intra and inter sector linkages including government-NGO partnership  Strengthen research-extension-farmers linkage  Undertake massive programme for releasing fish fries in open waters
	ate Responsibility: DoF, BFRI, BFDC, Fish Farmers, I	MiL, MoWR, MoYS, MoLJPA, CBOs, NGOs, Fisheries Ho	useholds and Private Sectors
15. Increasing productivity in inland capture fisheries	<ul> <li>Increase fish production from semi closed and closed inland water bodies</li> <li>Reclaim and improve fish habitats and sanctuaries</li> <li>Restore and conserve indigenous and endangered fish species</li> </ul>	<ul> <li>Formulated inland capture fisheries (ICF) sub-strategy</li> <li>Popularized Community Based Fisheries Management</li> <li>LEAF (Local Extension Agent for Fisheries) promoted</li> <li>Restored fish habitat</li> <li>Established 377 fish sanctuaries</li> <li>Declared 4 protected areas for Jatka-Hilsa</li> <li>Hilsa action plan implemented</li> <li>Jatka protection programme executed.</li> </ul>	<ul> <li>Undertake development programme in accordance with inland capture fisheries sub-strategy and fisheries sector road map</li> <li>Ensure that Jalmahals are handed over to DoF as per requirement</li> <li>Consolidate regulatory framework</li> <li>Update Jalmahal management policy and ensure greater involvement of poor and women</li> <li>Promote and expand CBMF activities</li> <li>Develop public-private partnership approach</li> </ul>
I and Danners in it to Marcia	4- <b>D</b>	1	
16. Raising income of poor fishers	Responsibility: DoF, BFRI, Fish Farmers, Fish Tra     Increase income from fish catch and improved fish marketing     Increase income from Alternate Income Generating Activities (AIGAs) during the lean season     Strengthen value chain in fish/fish bi-product marketing	Enhanced fish catch from open waters     Micro credit provided for AIGAs     VGD/VGF programme for Jatka fishers introduced as a support for alternate livelihood     Increased Hilsa catch     Imparted training to poor fishers on different trades	Ensure poor fishermen's ownership of Khas Jalmahals     Encourage women to participate in fishery production activities     Undertake activities for generation of fishermen's own capital     Develop low cost and improved fish processing, packaging and transportation systems     Strengthen fish marketing policy
	ate Responsibility: DoF, DAE, BRRI, CBOs, NGOs a		
17. Promoting rice cum fish culture	Introduce fish production in rice field concurrently and alternately	<ul> <li>Imparted training on rice cum fish/shrimp culture</li> <li>Provided micro credit for rice cum fish/shrimp culture</li> <li>Rice cum fish culture strategy is emphasized in existing fishery research and extension policy</li> <li>Demonstrations on rice-fish culture undertaken</li> <li>Farmers' training, farmers' rally and motivational tour for promoting rice fish culture conducted</li> </ul>	<ul> <li>Popularize rice cum fish/shrimp culture</li> <li>Emphasise rice cum fish culture in fishery curricula and mainstream training programme</li> <li>Develop and disseminate technology for profitable rice cum fish culture</li> <li>Encourage NGO and private sector collaboration in rice cum fish/shrimp culture</li> </ul>

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
	te Responsibility: BFRI, DoF, MoI, MoHFW, MoL, M	MoWCA, MoF, MoEMR, Fish Farmers, and Private Sectors	
18. Strengthening fisheries research and extension	Accelerate fisheries research for higher productivity     Strengthen extension of new technologies	Fisheries research arranged in BFRI, BAU and other universities     DoF provides fisheries extension services	Strengthen fisheries research in collaboration with the Universities and private sector     Expand fisheries extension services up to Union level
Lead Responsibility: MoFL Associa		Exporters, Bangladesh Navy, Coast Guard, Commercial Fig.	
19. Increasing productivity of marine and brackish water fisheries	Increase sustainable marine and brackish water production	Formulated marine fisheries sub-strategy     Marine fishing regulations reviewed and amended     Undertook initiatives for development of artisanal fisheries	Strengthen capacity of DoF marine wing     Establish fishing right for artisanal fishers     Mitigate conflict between artisanal and commercial fishing     Establish monitoring and controlling of marine fisheries
Lead Responsibility: MoFL Associa	te Responsibility: DoF, BFRI, BFFEA, BSFF, MoC, 1	Fish/Shrimp Farmers, Processing Industries	
20. Assuring quality fish and fishery products for domestic and international markets	Increase export of quality fish and fishery products     Comply buyers demand for quality fish and fishery products	Formulated quality control sub-strategy     Introduced HACCP and traceability in fish product handling from production to consumption stages     Imparted training on HACCP and traceability     Established PCR lab and microbial/chemical lab     Strengthened capacity of DoF quality control unit     Undertaken campaign and enforcement of law to ensure formalin free fish and fish products	Ensure quality and health hazard free fish and fishery products     Emphasise traceability and HACCP regarding export and domestic markets     Review and strengthen export market policy
Sub-Sector: livestock	L		
Lead Responsibility: MoFL Associa	te Responsibility: DLS, BLRI, MoC, BAU, Veterinary	University and Colleges, Private Sector, NGOs	
21. Increasing productivity in livestock sector	<ul> <li>Increase livestock production</li> <li>Increase income of livestock and poultry farmers</li> <li>Develop business services and market growth</li> </ul>	<ul> <li>Livestock policy approved</li> <li>Critical areas identified for livestock development</li> <li>Tax and duty concessions allowed</li> <li>Graduates from universities and colleges trained</li> <li>Women and Youth employment training in livestock</li> </ul>	Implement livestock policy related action plan     Encourage community-based livestock service     Encourage women's participation in market based livestock activities     Increase budgetary allocation for livestock sector     Continue strengthening capacity of DLS     Develop livestock market development services
Lead Responsibility: MoFL Associa	te Responsibility: DLS, BLRI, BAU, MoC, MoYS, No	GOs, Veterinary University and Colleges, Private Sector	
22. Promoting poultry sector development	Raise poultry production     Raise income of poor and women poultry farmers	Poultry sector entrepreneurs encouraged through favourable fiscal measures	Continue fiscal and technical support to private sector and NGOs     Provide support to continue poultry hatching egg export     Strengthen capacities of disease investigation network of DLS     Strengthen bio-security measures to protect poultry industry from infectious diseases     Provide support to women to undertake poultry production on a commercial basis
	te Responsibility: DLS, BLRI, BAU, MoC, Veterinary		
23. Promoting milk and meat production	Increase milk, meat and egg production     Develop milk and meat processing facilities	Breeds of dairy cows improved by breed up gradation programme and AI extension activities     Training and extension services for goat and sheep rearing strengthened	Encourage private sector and NGOs participation in dairy development through AI, embryo transfer and breed up gradation programme     Encourage women to undertake livestock raising activities on a commercial basis

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
			<ul> <li>Continue Buffalo, goat and sheep development activities</li> <li>Strengthen support to small scale dairy and poultry farmers</li> <li>Provide support for greater involvement of women in livestock and poultry activities</li> <li>Strengthen market channels keeping focus on poor women involved in this activities</li> </ul>
Lead Responsibility: MoFL Associa	ate Responsibility: DLS, BLRI, BAU, MoC, Veterinary	University and Colleges, Private Sector, NGOs	
24. Strengthening livestock research and extension	Increase production of livestock products     Develop new breeds of livestock	Livestock Research arranged in BLRI and BAU     Private sector, NGOs and CBOs being encouraged to provide livestock extension services	<ul> <li>Strengthen support to livestock research and extension</li> <li>Strengthen DLS to extend livestock services up to Union level</li> <li>Emphasise research on emerging diseases of livestock</li> <li>Develop improved animal husbandry practices and veterinary services and disseminate them to poor and women</li> </ul>
Sub-Sector: Forestry			•
		A, MoCHTA, FD, LGD, NGO, REB, LGED, CBOs, DoE,	
25. Ensuring sustainable livelihood of poor and women	Improve access of the poor to natural resources for production, nutrition and health Increase access of the poor to Common Property Resources (CPR) through policy and project interventions  Ensure access of the poor in NRM especially in forestry Raise awareness of the role of environment in sustainable livelihood	<ul> <li>Forestry Sector Master Plan is under revision</li> <li>Draft document prepared for Wildlife (Preservation)         Act, 1974</li> <li>Social Forestry Rules 2004 approved</li> <li>Forestry Sector Development Projects including         Coastal Char Land Afforestation Project successfully         implemented</li> </ul>	<ul> <li>Introduce regulatory framework recognizing the rights of local people including women on common property</li> <li>Establish and protect property rights</li> <li>Undertake projects/programme on CPR</li> <li>Continue and strengthen national tree fair programme</li> <li>Ensure public access to information on CPR</li> <li>Increase non-consumptive benefit of forest</li> <li>Increase scope for research and education</li> <li>Implement CBD, UNCCD, UNFCCC</li> <li>Strengthen capacity of MoEF and DF</li> </ul>
	ate Responsibility: MoF, BARI, FD, DOE, DAE, BM		
26. Increasing forest resources and improving land quality	Bring 20 percent of land under forest by 2015     Implement National Forest Policy     Improve organic contents and nutrients in soils of affected areas     Increase tree cover in the denuded lands     Conserve and preserve soil	<ul> <li>The following projects being implemented:</li> <li>Reed Land Integrated Social Forest Project</li> <li>Social Forestry for Development and Management of Forest Resources, Coastal Char Land Afforestation Project</li> <li>Agar Plantation</li> <li>Projects on bamboo, cane and mutha plantation</li> <li>Poverty alleviation through participatory forestry</li> <li>Programme for use of organic manures through farmer field schools (FFS) popularized</li> <li>IPM/ICM programme promoted</li> <li>Research on saline and drought tolerant varieties undertaken</li> <li>Land quality through biogas technology enriched</li> <li>Ratification of Stockholm Convention undertaken</li> <li>National Implementation Plan (NIP) on Persistent Organic Pollutants (POPs) formulated</li> </ul>	<ul> <li>Plant more indigenous species of trees</li> <li>Increase participation of people in social forestry</li> <li>Increase production of bamboo, cane, mutha and agar</li> <li>Encourage balanced use of fertilizers</li> <li>Extend and continue IPM/ICM</li> <li>Increase funds for saline and drought tolerant crop varieties</li> <li>Promote Integrated Plant Nutrient System (IPNS) and adjustment of cropping patterns</li> <li>Increase tree-cover on denuded forest land with suitable native species</li> <li>Measure and stop illegal tree felling and encroachment</li> <li>Ensure massive plantation in fallow land and marginal land</li> <li>Develop market based incentive mechanism to prevent illegal tree-felling</li> <li>Develop mechanism to involve local communities for afforestaion activities</li> <li>Ensure women's greater involvement in afforestation activities</li> </ul>

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)			
1	2	3	4			
		Sustainable Land Management Project formulated	for income generation			
		People started to receive benefits from participatory				
		forestry				
		Coastal afforestation and homestead forestry				
		replication				
	ate Responsibility: MoF, MoSICT, MoA, FD, DoE, B					
27. Conserving bio-diversity	Document and improve state of floral and faunal biodiversity	19 protected areas (PAs) established covering 0.245 million ha of land	Bring more PAs under co-management and include poor and women in co-management			
	Implement biodiversity policies	Madhupur National Park developed	Strengthen and expand eco-parks and eco-tourism			
	Involve people in co-management of PAs	Eco-park at Kuakata of Kalapara Uapazila established	Formulate and implement biodiversity policy keeping the			
		Botanical Garden and Eco-park in Chittagong established	interest of poor and women  Conduct regular survey of flora and fauna			
		Madhutila Eco-park established	,			
		Safari Park in Cox's Bazar developed further				
		Biodiversity of 2 Wildlife Sanctuary of Chittagong developed				
		• 2 Eco-park in Greater Sylhet District established				
		Dhanshiri Eco-park established and Ramsagar National Park developed				
		Nishorgo Support Project is being implemented to establish co-management in 5 PAs				
		Imposed moratorium on logging in natural forest up to 2010				
Lead Responsibility: MoEF Associa	Lead Responsibility: MoEF Associate Responsibility: MoF, ERD, MoP, FD, DoF					
28. Adapting climate change and	Plan for climate change adaptation	"Climate Change Resilient Afforestation in	Undertake studies on climate change impacts on livelihoods of			
mitigation	Introduce CDM activities/ Carbon trading	Bangladesh' project proposed	the poor			
			Undertake action plan to minimise hazardous impact of climate change on lives and properties			
Total Indicative Cost (in billion tak	ra)	1	Tk. 180.00			

Policy Matrix 4: Water Resources Development and Management

Policy Matrix 4: Water Resources Developm Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
Lead Responsibility: MoWR, BWDB, WARP	O, BHWDB, LGED, BADC, BMDA,	CEGIS Associate Responsibility: MoEF	
Expanding utilization of surface water, including coastal polders and arsenic prone areas  Lead Responsibility: MoWR_RWDR_WARP	Extend surface water Irrigation area by 66,000 ha.     Increase supply of safe water for domestic use     Reduce ground water use by optimizing surface water use (conjunctive use)  O IRC RRI BHWDB LGED BADO	<ul> <li>Studies undertaken to determine utilization of the flow of the main rivers</li> <li>Suitable locations identified for dual purpose pump houses (to be used both for irrigation and flood reduction)</li> <li>Irrigation components included in large flood control projects</li> <li>BADC continued minor irrigation programmes as usual</li> <li>LGED continued SSWRDSP-II for extending small scale irrigation</li> <li>3rd Small Scale Water Resources Development Sector Project of LGED underway</li> <li>2nd Small Scale Water Resources Sector Development Sector Project of LGED is underway</li> <li>BMDA, CEGIS, IWM Associate Responsibility: Mo</li> </ul>	<ul> <li>Develop supplementary irrigation in coastal areas</li> <li>Extend Mahamaya Chhara Irrigation Project under Mirsarai upazila in Chittagong district</li> <li>Undertake Kurigram Irrigation Project (North and South Unit)</li> <li>Undertake Mathamuhuri Irrigation Project Phase-II</li> <li>Undertake Muhuri- Kahua FCDI Project</li> <li>Undertake North Rajshahi Irrigation Project</li> <li>Protect Chandpur Irrigation Project (CIP) area from erosion of the Meghna River (Phase I)</li> <li>Undertake South Comilla-North Noakhali Comprehensive FCDI Project</li> <li>Undertake Teesta Barrage Project Phase II (Unit I)</li> <li>Urgently rehabilitate G-K Pumping plants for acceleration of rural economic development</li> </ul>
2. Augmenting utilization of surface water for efficient water management to ensure water quality	Encourage rainwater harvesting     Excavate derelict ponds     Excavate irrigation canal     Re-excavate irrigation canal (1220 km)     Excavate/Re-excavate     Drainage Canal (1460 km)     Dredge 53 km. of rivers     Construct 12 rubber dam     Ensure conjunctive use of water	Undertaken d-siltation and re-excavation of small rivers and canals using human labour  Trans boundary water resources augmentation through stronger regional cooperation  Initiate study of Ganges Barrage, augmentation of flow in the Gorai River. Replicate Tidal River Management (TRM)  Diverted surface water through small barrage and large Water Control Structures (WCS)  Rubber dam projects under the SSWRDSP-II, LGED in underway	<ul> <li>Extend Mahamaya Chhara Irrigation in Mirsarai upazila</li> <li>Undertake Kurigram Irrigation Project (North and South Unit)</li> <li>Undertake Mathamuhuri Irrigation Project Phase-II</li> <li>Undertake Teesta Barrage Project Phase II (Unit I) Undertake Rehabilitation of G-K Pumping plants Kumar River Re-excavation Project</li> <li>Construct Rubber Dam over Mahananda river in Chapainawabgonj district</li> <li>Undertake Guptakhali Water Reservoir Irrigation Project</li> <li>Augment Burigonga flow by restoring links with the Jamuna river</li> <li>Undertake feasibility study and design of Ganges barrage</li> <li>Extend Chaddamadar Beel Embankment and Canal Excavation Project</li> <li>Undertake performance evaluation of rubber dam projects</li> </ul>
		C, BMDA, CEGIS, IWM <b>Associate Responsibility:</b> Mo	
3. Rationalizing utilization of groundwater	Groundwater management and data collection, analysis and distribution to concerned agencies	<ul> <li>National Water Policy for conjunctive use surface and ground water where available &amp; applicable</li> <li>Monitoring groundwater quality</li> <li>Maximum sustainable extraction (MSE) is underway</li> <li>BADC continues minor irrigation programmes</li> <li>Ground Water data being collected</li> </ul>	<ul> <li>Undertake Barind DTW installation project</li> <li>Undertake Barind DTW installation project</li> <li>Undertake Barind command area development and training project</li> <li>Restrict GW abstraction by establishing threshold levels by GW Circles of BWDB</li> </ul>

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
	O, JRC, RRI, BHWDB, LGED, BADO	, BMDA, CEGIS, IWM Associate Responsibility: Mo	EF
4. Protecting from flood, improving drainage and reducing vulnerability to water related disasters including sea erosion and cyclonic surges	<ul> <li>Protect lives and properties from flood hazards</li> <li>Rehabilitate polders for protection of land from tidal flood</li> <li>Replicate mechanism developed under CAD projects</li> </ul>	Increased allocation of O&M resources     Handing over management of the existing projects to the beneficiaries started     Replicate mechanism developed under Command Area Development (CAD) Projects	<ul> <li>Undertake Bemorta Project under Sadar &amp; Kachua upazila</li> <li>Undertake Chandpur Comilla Integrated FCDI Project</li> <li>Construct embankment and other ancillary works in Tannery Industrial area in Savar upazila</li> <li>Ensure efficient O&amp;M of completed projects</li> <li>Institute appropriate environmental cell in agencies dealing with water development and management</li> <li>Rehabilitate and maintain existing FCD/FCDI</li> </ul>
5. Protect wetland/Haor/Baor, Sunderban, saline water intrusion and promote accretion of land from the sea.	Income generation for the poor from water resources	<ul> <li>Community participation in multi-purpose use of water and other facilities like irrigation canal, fish-pass, regulators, irrigation inlets, cross dams, embankment slops etc.</li> <li>Aquatic /wetland biodiversity preservation.</li> </ul>	<ul> <li>Hail Haor Rehabilitation</li> <li>Char Kukri Mukri FCD salinity control</li> <li>Char development and settlement</li> <li>Afforstation programme for ecological balance</li> <li>Barind environmental balance through afforestation.</li> </ul>
		C, BMDA, CEGIS, IWM Associate Responsibility: Mo.	
6. Managing erosion of major rivers and protect large and small towns.	<ul> <li>Protect habitation of poor people on raised platforms in char areas</li> <li>Make accreted land habitable and suitable for crop production</li> <li>Implement Integrated Coastal Zone Management Plan</li> <li>Protect socio-economic infrastructure at local level against erosion</li> </ul>	Coordinated efforts to make the accreted land habitable and suitable for crop production in ongoing  Implementation of Integrated Coastal Zone Management Plan (ICZM) is ongoing  Protection of vulnerable areas from erosion, especially saving places of economic importance and densely populated areas is ongoing  Activities to protect wet lands are being undertaken	<ul> <li>Undertake river bank protective works along the left bank of Karnafuli River at Charandeep and Kadurkhil</li> <li>Undertake Bhola District Town Protection Project Phase II</li> <li>Undertake Border River Protection and Development Project, Phase II</li> <li>Undertake Charfesson &amp; Monpura Town Protection Project</li> <li>Undertake Emergency Protection of Charlangta of Charelahi union in Companigonj upazila in Polder-59/3C</li> <li>Undertake Jamuna Padma Left Bank Project</li> <li>Undertake Jamuna-Meghna River Erosion Mitigation Project</li> <li>Undertake Monno River Bank Protection and Rehabilitation Project</li> <li>Undertake Narasingdi Town Protection Project</li> <li>Undertake Patuakhali Town Protection Embankment Project</li> <li>Protect Meghai Bazar, Suvgacha &amp; Simla area, Baguria of Gaibandah Sadar upazila and Sayedpur, Kanchipara and Balashighat of Fulchari upazila, Bandarbari and adjacent area and Handloom enriched Betil &amp; Enyetpur Bazar area from the Jamuna erosion</li> <li>Protect Bangladesh Navy's BNS Titumir Naval Station area from erosion of Bhairab River</li> <li>Protect Chapainawabgonj Sadar and Sibgonj upazila, Hasail-Panchgaon-Garurgaon Bazar area under Tongibari upazila, Faridpur Town and adjacent area, Charbhadrasion upazila, Lalpur upazila, Chandpur town, Lauhojong upazila complex from erosion of the Padma River</li> <li>Protect Goali Chhara, Kazirbazar chhara, Jangalia-Jugirgaon &amp; Mahtabpur in Sylhet Sadar upazila</li> </ul>

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
1	4		<ul> <li>Protection of Kadupur-Basantapur, Manik-kona, Velkona-Moinpur area under Golapgonj and Fenchugonj upazila in Sylhet District from erosion of the Kushiyara River</li> <li>Protect Raipur Coast Guard at Anowara upazila in Chittagong district</li> <li>Protect Soilbari and adjacent area of Sirajgonj Town from erosion of the Jamuna River in Sirajgonj district</li> <li>Protect Teesta River Left Bank from Teesta Barrage to Chandimari and upstream of Teesta River including Shoals Removal from the Teesta River Bed near Teesta Barrage.</li> <li>Protect Jamuna river left bank from Horindhara to Hargila under Islampur upazila in Jamalpur district</li> <li>Undertake Secondary Town Integrated Flood Protection Project Phase II</li> <li>Undertake a study on Detailed Coastal Land Zoning with two Pilot District Plain Lands (WARPO)</li> <li>Repair embankments on both banks of Gumti river</li> <li>Construct cross dam for land reclamation</li> </ul>
Lead Responsibility: MoWR, BWDB, WARPO	O IDC DDI RUWDR I CED RADC	RMDA CECIS IWM	Construct cross dam for land reclamation
7. Supporting revival, extension and	• Re-excavate rivers, canals and	Continuous survey of potential navigation routes	Undertake dredging of rivers
maintenance of safe navigation routes	Khals	BIWTA prioritizes excavation	Undertake the dgnig of rivers     Undertake Khal Re-excavation project
		2 DIW III phonizes eleavation	Undertake Gorai River Restoration Project     Undertake Kumar River Re-excavation Project
			Extend Chaddamadar Beel Embankment and Canal Excavation     Project
Lead Responsibility: MoWR, BWDB, WARPO	), JRC, RRI, BHWDB, LGED, BADC	, BMDA, CEGIS, IWM	,
8. Enhance access of the poor to water and common water resources	BWDB's management to be pro-IWRM in designing future	BWDB Act to authorize it for WMO registration	Undertake Integrated Planning for Sustainable Water Management Project (IPSWAM)
	<ul><li>plans</li><li>Bring women in mainstream water management activities</li></ul>	<ul> <li>Need-based research for poverty reduction through specialized institutions of GOB, Universities</li> </ul>	Undertake Water Management Improvement Project (WMIP)     Undertake Char Development and Settlement Project (CDSP) Phase III
	Provide support to common water resources for sustaining livelihood of poor and women	<ul> <li>People's participation at all stages of project cycle</li> </ul>	Undertake community based resource management project, LGED
Lead Responsibility: MoWR	1		
9. Developing human resource for BWDB,	Better Disaster Management	Trainings at home and abroad to update skill of	Remove Drainage congestion in Bhabadaha area
WMOs and specialized Trusts	through advanced technology	personnel engaged in water development and	Undertake Karotoya River Environmental Development Project
	& people's participation	<ul><li>management</li><li>Community response to new technology</li></ul>	Establish Environmental Cell in each agency dealing with water development and management
Lead Responsibility: MoWR, BWDB, WARPO	O, JRC, RRI, BHWDB, LGED, BADC		22. Sophion and management
10. Monitoring of hydrological (surface and	Collect data from river	Data collection	Undertake Emergency Disaster Damage Rehabilitation (Sector)
ground), climate and maritime data and	stations:	Discussion for maritime data exchange	Project
ensuring environmental management	• 2008-09 - 225 nos	Climate Change Cell to monitor and guide	Undertake emergency rehabilitation works damaged by Cyclone sidr
	• 2009-10 – 250 nos	adaptation measures	Undertake Climate/Flood Forecast Application for Water related

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
	• 2010-11 – 300 nos.		Disaster Mitigation in Bangladesh
			Undertake Climate/Flood Forecast Application for Water related
			Disaster Mitigation
			Monitor and forecast water quality index
Lead Responsibility: MoWR, BWDB, WARP	O, JRC, RRI, BHWDB, LGED, BADC	, BMDA, CEGIS, IWM	
11. Reviewing existing policy and legislation and finalization of National Water Act	<ul> <li>Strengthen WARPO</li> <li>Engage experts on policy and legislation</li> <li>Ensure adequate resources for studies</li> </ul>	<ul> <li>Review of policy and laws</li> <li>Progress monitoring</li> <li>Water Act</li> </ul>	<ul> <li>Update national water management Plan and create provision for women in policy and legislation of water development and management</li> <li>Conduct Study on Surface water development for alternative source of drinking water supply in Arsenic affected areas</li> <li>Institutionalise and operationalise coastal zone management</li> <li>Devise strategies for reducing vulnerabilities of floods</li> <li>Undertake flood zoning and risk mapping for floods</li> <li>Develop and updated digital elevation model for Bangladesh</li> <li>Establish haor/wetland database</li> </ul>
Total Indicative Cost (in billion taka)			Tk. 42.49

Policy Matrix 5: Small and Medium Enterprise (SME) Development

Strategic Goals	nd Medium Enterprise (SME) Development  Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)			
1	2	3	4			
Lead Responsibility: PC	Lead Responsibility: PC, MoF, BB, MoI, MoC, NBR, BOI, BSCIC, SMEF, Privatization Commission					
1. Creating an enabling environment to ensure level playing field for SME development	Neutral macro policies including monetary, fiscal, trade and industrial policies     Create a more comprehensive and coordinated, harmonized policy intervention for SME development	<ul> <li>Government introduced a market oriented 'SME Policy Strategies' in 2005 for fostering SME growth</li> <li>Ministry of Industries formed an Advisory Panel including private sector representation</li> <li>Created a national council for industrial development chaired by head of the country to review the progress of implementation of the policy</li> <li>An SME foundation has been created for advocating SME promotion and development, introducing one-stop-service for providing administrative facilities, financial resources, capacity-building in appropriate industry associations</li> <li>BSCIC prepared VISION 2025 for Development of Small, Medium and Cottage Industries (SMCIs) with an objective to transform SMMIs into an economic power house</li> <li>Government has taken the initiatives to update Industrial Policy 2005 to support of poverty reduction through employment generation</li> </ul>	<ul> <li>Formulate a set of Macro Policies so that SMEs can develop with its own potentials ensuring greater participation of poor and women</li> <li>Mainstreaming SME development as a crucial sector in National Development Plans</li> <li>Inclusion of Cottage industries in the SMEs as Micro Enterprise. Cottage industries (with workers from 1-9) may be treated as Micro industries</li> <li>Provide tax incentives to SME sector</li> <li>Prepare Import Policy supportive to SME development</li> <li>Prepare Export Policies focused on SMEs</li> <li>Develop a separate credit policy for SMEs</li> <li>Develop an institutional arrangement among key Government agencies for coordinated policy formulation and implementation</li> <li>Formulate an Inter Ministerial Committee for harmonizing SME policies</li> <li>Create incubators for women in SME</li> </ul>			
Lead Responsibility: Ma	E Mot MoEE NBR MoC Trade bodies BSTI	l , SMEF, BOI, Boiler office, DPDT, BSCIC, Fire Service Department, Regul:				
2. Easing regulatory barriers to SME development	Simplified and transparent SME regulatory and support service system  OI, BBS, BB, SMEF, BSCIC	<ul> <li>Ministry of Industries has undertaken an initiative to review all existing laws, rules and regulations of its different corporations and departments.</li> <li>A component has been incorporated in the SMESDP project to conduct studies for improvement of legal and regulatory system for SMEs development.</li> <li>An Assessment of Regulatory Impact on SMEs is now underway by the SME Foundation.</li> <li>SMEF has been conducting a series of Consultations with Trade Bodies and Government Bodies involved with SME registration.</li> <li>SME Foundation preparing a preliminary assessment report on Regulatory Reform.</li> </ul>	<ul> <li>Ensure simpler and quicker issuance of trade license and easier procedure for new factory establishment</li> <li>Ensure simpler and quicker issuance of BSCIC registration, product certification, environment clearance, location clearance and fire clearance certificates</li> <li>Rationalize tax and VAT structure for SMEs</li> <li>Advocate and enhance awareness on Patent, Trademarks and Design services by the DPDT</li> <li>Enhance awareness of Intellectual Property Rights (IPRs) issues for SMEs to the entrepreneurs</li> </ul>			
3. Creating a database on SME sector	Create SME data base     Update SME web portal	<ul> <li>Government has started to develop 'an integrated SME database'</li> <li>A business registry has already been developed that will be used to extend business support services by the SMESDP project</li> <li>SME Foundation is conducting an SME booster sector study.</li> </ul>	<ul> <li>Harmonize different SME and conduct a National Sample Survey</li> <li>Build SME data base with gender segregated data and ensure availability of data to the SMEs</li> <li>Establish Help Line in 64 BSCIC industrial centres with accessibility of the poor and women</li> </ul>			
	oI, MoWCA, SMEF, Government institutions, Tr					
4. Enhancing access to Information on Small and Medium Entrepreneurs		The government has developed a web portal to ensure access to information required for improvement of SME business under the SMESDP project. (www.smef.org.bd)	Make the SME Web Portal and Helpline Centres connected and make them more informative     Make BOI's One Stop Service active and effective			

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
		SME foundation updates and maintain the Web portal	<ul> <li>Expand Advisory Services by Industrial Estates Service Centres (ISCs) of BSCIC with focus on women</li> <li>Expand Advisory Services by the SMEF particularly to women</li> </ul>
Lead Responsibility: BI	3, Commercial Banks, Leasing companies, SMEF,	MoI, MoF, Other private sector banks	
5. Increasing access to finance for Small and Medium Entrepreneurs	• 35% increase in flow of credit to SMEs	<ul> <li>Refinancing scheme, Equity and Entrepreneurship Fund (EEF), and Equity Development Fund (EDF) etc. are introduced for developing SMEs.</li> <li>Tk. 850 million fund for refinancing SME loan is developed</li> <li>Many private banks have opened SME window for SME financing</li> <li>The government is encouraging banks and non-bank financial institutions to disburse more credit by rationalising interest rates</li> <li>Bangladesh Bank has created Small Enterprise Fund (SEF) for wholesaling credits to commercial banks</li> <li>BSCIC is providing collateral free loan to the underprivileged women and unemployed youth to create self-employment</li> <li>MoI is conducting regular meeting with all Financial Institutions (PFIs)</li> </ul>	<ul> <li>Formulate a separate credit policy for SMEs</li> <li>Advocate for reducing amount of collateral</li> <li>Introduce Venture Capital Financing for SMEs</li> <li>Enhance financing through Leasing companies</li> <li>Introduce Credit Guarantee Scheme</li> <li>Arrange Supplementation of credit flow to meet demand-supply gap financing of SMEs</li> <li>Ensure medium and long term financing credits to SMEs by private banks</li> <li>Diversify Financial Products by formal banking sector</li> <li>Enhance refinancing scheme supported by Bangladesh Bank</li> </ul>
Lead Responsibility: NI	BR, MoF, MoC, SMEF, EPB	to ensure credit to the SME at a discount rate	
6. Providing different types of incentives (financial and fiscal) for SMEs focusing on poor and women entrepreneurs		Government has already provided export subsidy facilities to the vegetables, agro-processing and agro-based products providers     Cash-incentives are being provided to 14 exportable items at different rates including vegetables. More products are under scrutiny for cash incentives.	<ul> <li>Provide fiscal incentives (for example VAT exemption, reducing VAT rate etc.)</li> <li>Reduce the Import Duties of necessary Raw Materials for SMEs</li> <li>Set-up Industrial Parks for leading SMEs (Plastics, Electronics, Electrical, Leather, Light Engineering)</li> <li>Set-up permanent physical facilities for SME trade fairs</li> <li>Ensure lower interest rates for poor women and disadvantaged groups' entrepreneurs</li> <li>Introduce easier credit system for poor women</li> </ul>
Lead Responsibility: BC	SIR, BITAC, Technical Institutes, Universities, R	esearch Institutes, SMEF	
7. Building new technological capacity and ensuring technology up gradation, adaptation and diffusion	<ul> <li>Preserve indigenous technology</li> <li>Upgrade technology</li> <li>Adapt new technology</li> <li>Diffuse new technology</li> </ul>	<ul> <li>SME Foundation has started stocktaking of the existing technologies used in SMEs</li> <li>100 indigenous technologies have been compiled and have been uploaded in the SME Web Portal in Bangla</li> <li>National Institute of Bio-Technology has been set up</li> <li>Officials of BITAC are receiving overseas training regularly to improve their technological knowledge.</li> <li>Experts from developed countries are regularly providing training to the BITAC officials for development of technology</li> <li>BCSIR has set-up about 22,000 bio-gas plants in the country</li> <li>Six enterprises are producing Spirulina and two are exporting</li> </ul>	<ul> <li>Enhance R&amp;D for SMEs and increase funds to the research institutes for innovation of new products</li> <li>Strengthen interaction between BCSIR and SMEF for technology dissemination</li> <li>Encourage cooperation and partnership between the universities, business and R&amp;D institutes</li> <li>A series of consultation meeting will be arranged by the SMEF with the sector experts for 6 SME booster sectors</li> <li>Encourage invest on research and development for new product innovation, product diversification and technology transfer</li> <li>Encourage joint venture/agreement/partnership on these areas</li> </ul>
	* * * * * * * * * * * * * * * * * * * *	F, Trade Bodies, Associations, WASA, PDB, TNT	
8. Ensuring Infrastructural facilities	Set-up SME Industrial Parks with all utility connections	BSCIC has 67 industrial estates to provide infrastructural facilities for establishment of industries throughout the country	Ensure adequate utility services (Electricity, water, gas etc.) services for SMEs

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)		
1	2	3	4		
including basic utility services for the SMEs			Strengthen telecommunication and ICT facilities especially for small entrepreneurs     Develop industrial parks for plastics, light engineering,		
			electronics and electrical products  • Build a Common Facility Centre including High End Mold		
			Making Factory and Design Centre		
		SMEF, BSTI, DPDT, NGOs, Chambers, Trade Bodies, SMED			
9. Enhancing access to market for SMEs particularly for women SME entrepreneurs	<ul> <li>Arrange 10 SME product fairs every year (both at national and international level)</li> <li>Arrange Product Fair for women entrepreneurs</li> <li>Establish Display Centre for women SME products</li> </ul>	<ul> <li>Started the process to establish International Standard Display Centre</li> <li>The Export Policy (2003-06) has identified 5 products as sectors with the highest priority</li> <li>An Advisory Service Centre has been established by the SMEF to provide information on the existing facilities by SEF of Bangladesh Bank, training given by BSCIC Design centre, SCITI, BIM and BITAC and Engineers Institution</li> <li>Business promotion councils on ICT, light engineering, herbal and medicinal plant, leather sectors have been formed and councils on pharmaceutical products, agro-processing products, poultry are in the formation stage</li> <li>Hortex Foundation has been established for diversification into High Value Crops</li> <li>EPB's 'One District One Product' scheme has already identified 16 products from 44 districts for government approval</li> </ul>	<ul> <li>Take further initiative to diversify products for SMEs</li> <li>Make EPB's 'One District One Product' programme effective</li> <li>Identify new products for SMEs</li> <li>Improve quality of SME products</li> <li>Build display centres for SME products</li> <li>Arrange fair for SME product at national and international levels</li> <li>Enhance easy access to information on facilities given by the EPB and other institutions</li> <li>Arrange more Product Fairs both in National and International Level</li> <li>Improve women entrepreneurs' capacity in proper pricing and marketing skill of products</li> <li>Give priority to women entrepreneurs in allocating credit</li> </ul>		
Lead Responsibility: M	DP MoE Associate Responsibility: MoA MoE	<ul> <li>EPB provides 50% concession for women entrepreneurs for participating in the Trade Fair.</li> <li>SMEF organized 2 Women SME Product Fair in 2007 and 2008</li> <li>L, MoI, MoL&amp;E MoI, MoEF, Ministry of Information, SMEF, DOE, NGOs</li> </ul>	Media Insurance Companies		
10. Ensuring	Make SMEs environmentally compliant	Restricted the new industry at approval stage which is harmful for	Ensure installation of environment management system		
environment friendly SME development		<ul> <li>environment and introduced pollution control mechanism in the existing industries.</li> <li>Industries, which are responsible for air pollution, are selected and air pollutant emission permissible limit are established.</li> <li>Pilot schemes under Development of Reed based Textile Wastewater Treatment are being carried out</li> <li>BSCIC has taken initiatives to relocate tanneries, garments and pharmaceuticals industries to reduce pollution in Dhaka city</li> <li>Reduction of chemical fertilizer and pesticide use is encouraged, and Persistent Organic Pollutants is phased out</li> </ul>	<ul> <li>Build awareness in waste management system, regulatory reforms on environment issues for small entrepreneurs</li> <li>Enhance supervision and monitoring by the BOILER office</li> <li>Ensure provision of CETP in the Savar Tannery Industrial Park</li> <li>Introduce SME insurance package to mitigate risks</li> <li>Create a Disaster Management Fund for rehabilitating calamity-stricken SMEs with especial emphasis on SMEs owned by women</li> </ul>		
	Lead Responsibility: MoP, MoF Associate Responsibility: MoA, MoFL, MoI, MoLE, SMEF, EPB, MoI, MoC				
11. Assessing SME booster Sectors' performance and expanding the list	Complete 11 Booster Sector Studies     Successful completion of 'ONE DISTRICT'     ONE PRODUCT' project	SME Foundation is conducting an SME booster sector study (6 sectors). The studies will recommend policy strategies for 6 booster sectors identified in the SME Policy Strategies 2005.	Review the existing 11 booster sectors     Develop comparative advantage-based, area-specific SMEs in selected areas		

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)			
1	2	3	4			
Lead Responsibility: Me	Lead Responsibility: MoI, BSTI, Trade bodies, Chambers, SMEF					
12. Improving quality and standards of SME products	Ensure and increase quality certification to SMEs     Ensure and increase product standardization certificates to SMEs	<ul> <li>Consumer Rights Protection Law has been approved in principle</li> <li>BSTI implemented a project called "Market Access and Trade Facilitation Support for South Asia through strengthening institutional and national capacity related to Standard, Metrology Testing and Quality".</li> <li>BSTI is implementing project aiming to improve the quality management system to be accepted at international level.</li> <li>BSTI branch offices in Chittagong, Rajshahi and Khulna are already established and establishment of offices in Sylhet and Barisal are underway</li> </ul>	Popularize product certification system by BSTI and make it easier for small entrepreneurs     Enhance awareness in the field of product labelling services by BSTI     Strengthen product quality monitoring as per BSTI certification			
Lead Responsibility: M	oE Associate Responsibility: BMET, BITAC, S	SCITI, BSCIC, SMEF, VTI, MoLE,, BIM, MoEWOE, MoTJ				
13. Enhancing human resource development for SMEs	Conduct more entrepreneurship development and workers' skill improvement training Increase training on designing Signary Sign	<ul> <li>MoLE is providing technical training on different trades and creating skilled human resources</li> <li>A project is being undertaken by BITAC to train poor women especially in technical and vocational training</li> <li>A TTC of Ministry of Labour and Employment has been established in Dhaka for women only</li> <li>Undertaken a project for establishment of 5 TTC for women in 5 divisional head quarters</li> <li>Completed project on reproductive health and right, gender issues and prevention of HIV/AIDS for tea plantation and garment workers by the Ministry of Labour and Manpower</li> <li>SCITI of BSCIC is imparting training on entrepreneurship development</li> <li>BSCIC imparted HRD training related to SMEs</li> </ul>	<ul> <li>Create a skilled labour force for SME development</li> <li>Strengthen job oriented and need based vocational training with focus on women</li> <li>Ensure minimum wage rates for SME workers and make it more rational</li> <li>Evaluate and follow up training provided by the TTCs</li> <li>Ensure and enhance market oriented and demand based training</li> <li>Consult with stakeholders for TTCs and MOLE trainings</li> <li>Increase training on different trades, basic technology, and work safety issues</li> <li>Impart EDP training through SCITI, design centre, District Based Industrial Service Centre etc. particularly to women</li> <li>Arrange for management development of private sector entrepreneurs</li> <li>Prepare training needs assessments</li> <li>Organize training course on management development to public and private sector stakeholders involved in providing business</li> </ul>			
Lead Responsibility: SN	MEE MoWCA Mol Chambers Associations Tree	lade bodies, Commercial banks, Training Institutes	services to SMEs			
14. Undertake policy advocacy for women SME entrepreneurs	Collect data on number of women entrepreneur and monitor their growth     10% growth in the number of women entrepreneur every year.	Industrial policy of 2005 emphasized women's participation in the country's industrialization process	Mainstream gender issues in the Industrial Policy     Implement Gender Action Plan by SMEF and WEEF     Ensure mainstreaming women's advancement in all National Policies     Continue National SME women entrepreneurs conference			
Lead Responsibility: SMEF, SCITI, BSCIC, Trade Bodies, Chambers						
15. Executing capacity building and skill training for SME women entrepreneurs	Training at least 30% of women entrepreneurs	Ministry of Industries provided training on 'Business management' and 'Entrepreneurship Development' to the rural potential women entrepreneurs in all divisions and selected districts.	Enhance training on Management, Accounting and ICT     Arrange entrepreneurship development training throughout the country     Introduce training on accounting, office management, computer, spoken English etc.			

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)		
1	2	3	4		
	, Commercial Banks, MoF				
16. Strengthening access to finance for SME women entrepreneurs	Successful implementation of SEF fund     Expand credit to women entrepreneurs by commercial banks	<ul> <li>Bangladesh Bank created a fund called Small Enterprise Fund (SEF) for providing credits. 10% of SEF fund has been allocated for the women entrepreneurs.</li> <li>30% Women entrepreneurs have received credit facilities</li> <li>Finance Division's 'RAKUB Small Enterprise Credit Programme'</li> </ul>	<ul> <li>Ensure implementation and monitoring of BB directives about giving credit to women in SMEs</li> <li>Ensure more credit to women entrepreneurs</li> <li>Eliminate family conditions to ensure credit facilities</li> <li>Make credit available at reduced interest rate</li> </ul>		
Lead Responsibility: BS	CIC, SMEF, MoWCA, MoTJ				
17. Providing Infrastructural and Institutional facilities for women in SMEs	Ensure Plots in the Industrial Parks among the real/potential women entrepreneurs	Women entrepreneurs has received 20% industrial plots in the industrial estates	<ul> <li>Allocate industrial plots to all potential women entrepreneurs on a preferential basis</li> <li>Motivate women of all districts to start business</li> </ul>		
	B, SMEF, NASCIB, Trade Bodies, Chambers				
18. Supporting SME women entrepreneurs from indigenous groups	Introduce specialized women SME product promotion	• A total number of 500 women entrepreneurs of either rigid has been created	<ul> <li>Arrange specialized product/trade fairs of women from indigenous groups</li> <li>Arrange a special window in the national display centre for the indigenous groups</li> </ul>		
Lead Responsibility: BI	TAC, BSTI, SCITI, SMEF, NASCIB, MoTJ				
19. Ensuring technology for SME women entrepreneurs	<ul> <li>Increase Training on designing</li> <li>Introduce Training on packaging</li> <li>Introduce Training on non traditional items</li> </ul>	A total number of 100 indigenous technologies have been complied under the SMESDP projects and been uploaded in the SME Web Portal in Bangla	<ul> <li>Enhance access to technology in 11 SME booster sectors</li> <li>Enhance training on Light Engineering and Electronics         Manufacturing for women</li> <li>Organize demand driven training programmes</li> </ul>		
Lead Responsibility: Mo	oI, MoF, MoP, BSCIC, BSTI, BB, SMEF				
20. Enhancing institutional capacity and efficiency of SME related institutions	<ul> <li>Restructure BSCIC</li> <li>Evaluate projects implemented by BSCIC</li> <li>Capacity building of BSCIC</li> <li>Expand BSTI regional offices</li> <li>Strengthen SMEF</li> </ul>	<ul> <li>A project "Garments Shilpa Park" has been taken by MOI to relocate 1200 garments industries to Gojaria Upazila.</li> <li>A project named Women Entrepreneurship Development of BSCIC is assisting women in 50 upazilas for self-employment</li> <li>Established district based 24 industrial estates</li> <li>BSTI plays vital role in maintaining SMEs products' standard and quality</li> <li>BSTI is currently implementing two projects to upgrade the technical infrastructure for standards development and harmonization, metrology and testing laboratories for labelling and accreditation and enhance national capacities for setting up of ISO 9000 and ISO 14000 schemes</li> <li>Established SME Foundation (SMEF) following the recommendations of the National Task Force</li> </ul>	<ul> <li>Initiate diagnostic studies for recommendation and suggestions for restructuring BSCIC</li> <li>Monitor performance of 64 BSCIC Industrial estate</li> <li>Modernise BSCIC design centres</li> <li>Make the help line centres established in the BSCIC estates more user friendly</li> <li>Undertake cottage and rural industries project in CHTs</li> <li>Undertake skill development project through Skill Development Centre</li> <li>Install Garments Shilpa Park</li> <li>Establish new regional BSTI offices and recruit qualified staff in the regional offices</li> <li>Increase partnership building with private sector stakeholders</li> </ul>		
	Lead Responsibility: MoI, SMEF, Inter Ministerial Committee Associate Responsibility: Chambers, Associations, Trade Bodies, Research Institutes, Universities/technical institutes, NGOs, CBOs				
21. Strengthening public-private partnership	Enhance and harmonize activities by both public and private sectors  A billion takes	'Garments Shilpa Park' project is under implementation with public – private partnership     'API Shilpa Park' project is under implementation with public – private partnership	<ul> <li>Develop a consultation process with business associations and other stakeholders</li> <li>Assist SMEs to improve their competitiveness and access to local and global markets</li> <li>Enhance partnership between NGOs and SMEs</li> </ul>		
Total Indicative Cost (if	Total Indicative Cost (in billion taka)  Tk. 14.04				

Policy Matrix 6: Promoting Decent Employment

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
	sociate Responsibility: MoE, MoI, MoWCA, Mo	SW, BMET, BIMT, DoL, DIFE, BITAC, SCITI, BSCIC, SMEF, MF, TTCs, T	SCs, DTE, BTEB
1.Enhancing Human Resource Development (HRD)	Increase training on skill development by 10 percent every year	<ul> <li>TTCs, TSCs and polytechnic institutes are providing technical training on different trades</li> <li>BITAC is providing training to women especially on technical and vocational skills.</li> <li>One TTC in Dhaka and 5 TTCs in 5 divisional headquarters for women were established by BMET. About 8,320 women will receive training each year</li> <li>Curricula of some specific courses of TTCs and BIMT have been updated.</li> <li>Training and employment programme in collaboration with BGMEA organized for down-trodden people from Monga Area by BMET in Bogra and Lalmanirhat TTCs.</li> <li>Modernization of TSCs/TTCs/BIMT/Polytechnic Institutes are underway</li> <li>26 additional TTCs constructed</li> </ul>	<ul> <li>Strengthen job oriented and need based vocational training</li> <li>Advocate for a pollution free and healthy working environment in small enterprises</li> <li>Assess the usefulness of training provided by TTCs, TSCs and polytechnic institutes</li> <li>Provide special training to tea plantation workers and workers involved in nontraditional utility services</li> <li>Impart EDP training to 0.16 million people with at least 33% women</li> <li>Organise entrepreneurship and skill development training especially designed for women.</li> <li>New courses will be introduced in BMET</li> <li>Train people in different vocational trades in 64 TSCs</li> <li>Motivate the trained persons (NSSG-I, II &amp; III) for self-employment by providing bank loan</li> <li>Make all new TTCs operational</li> <li>Create training opportunities for school dropouts and unemployed youths</li> <li>Course curricula of all emerging new trades are updated.</li> <li>Training Programme for poor people of Monga area continued</li> <li>Establish 30 TTCs at zilla level</li> <li>Establish 5 Marine Training Institutes</li> </ul>
Lead Responsibility: MoEWOE MoL Mo	L FA Associate Responsibility: MoLE, MoE, MoL N	I MoWCA, MoHFW, MoSW, BMET, DoL, DIFE, BITAC, SCITI, BSCIC, SME	
Providing training to the workforce including women for overseas employment	Create skilled technicians and workers among (a) people from Monga areas, and (b) female population     Promote overseas employment especially safe migration for poor and women	<ul> <li>Training on new courses in employable trades have started</li> <li>Introduced a course in housekeeping</li> <li>Training of 22,000 persons in 2007 as against 16000 in 2006 was given</li> <li>Overseas Employment Act, 2008 has been formulated</li> <li>Introduction of short courses in trades with potential demand</li> <li>Arrangement of public-private partnership for training</li> <li>Continuation of training programme in housekeeping.</li> <li>Identification of potential new areas of training for overseas employment, and institutional set-up</li> <li>Credit to finance migration of workers introduced by PKSF and some banks</li> </ul>	Expand training programme in housekeeping     Provide one-stop service for international migration     Provide skill training as per demands of global market and the labour deficient countries     Take diplomatic drive for preventing retrenchment and identifying new markets for workers     Simplify procedures to avail overseas

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
3. Expanding potential sectors for overseas employment	• Increase export of nurses, carpenters, plumbers, auto-mechanics, air-conditioning technicians, IT engineers, and computer experts by 15%	Some schedule banks and financial institutions have initiated an expatriate lending project whereby the bank will advance money to the prospective job seekers who will repay the loan from their remittances Demand in overseas employment has been explored through Bangladesh missions abroad Bangladesh Bank is implementing a project to streamline and expedite remittance transfer PKSF financing cost of migrant workers of Moraga areas	<ul> <li>employment</li> <li>Provide credit facilities for helping the poor to bear the cost of overseas employment</li> <li>Give orientation training to the job seekers and finders on jobs and on countries</li> <li>Provide training on the immigration laws and labour laws of the employing countries</li> <li>Strengthen the monitoring of recruiting agents</li> <li>Create language training opportunities</li> <li>Continue the existing demandable training programme</li> <li>Enhance the training capacities in existing TTCs</li> <li>Expand training programme in housekeeping</li> <li>Establish Catering Training Institute in Sylhet Technical Training Centre.</li> <li>Expand and diversify of existing job markets and explore new avenues for overseas markets</li> <li>Examine and replicate overseas job loan schemes of Financial Institutions (e.g. Pubali Bank)</li> <li>Implement the 9-point strategies prepared by the MEWOE</li> <li>Strengthen activities of the Bangladesh Mission abroad regarding overseas labour welfare and labour disputes</li> <li>Take adequate measures to ensure the rights and interests of the work force abroad</li> <li>Address particular concerns of women workers in overseas employment</li> <li>Innovate schemes for prospective job seekers abroad</li> </ul>
	ponsibility: MoE, MoI, MoWCA, MoSW, MoE	WOE, BMET, DoL, DIFE, BITAC, SCITI, BSCIC, SMEF, TSCs, TTCs, DTE	i and the second
4. Introducing training, support system, and counselling for retrenched workers	• 100% retrenched workers	<ul> <li>Skill retraining was organised</li> <li>Counselling for guidance was provided</li> <li>Loan through banks were distributed</li> </ul>	Introduce skill development training for self-employment and micro-entrepreneur development     Introduce skill training for jobs in alternative sectors

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
			Introduce SSN programme for retrenched workers and their family members
Lead Responsibility: MoLE and MoEWOF	E Associate Responsibility: MoE, MoI, MoWCA, N	MoSW, BMET, DL, DIFE, BITAC, SCITI, BSCIC, SMEF, TSCs, TTCs, DTE	, BTEB
5. Enhancing awareness and advocacy on labour welfare issues including labour laws	Enforce labour laws     Increase familiarity with BLA-2006 & other labour laws	Workshops, seminars & symposiums were and are being arranged     Leaflets and booklets were and are being prepared & distributed	Re-evaluate and correct National Labour Policy     Enhance Industrial sector-wise labour welfare trainings     Ensure industrial compliance, minimum wage payment, payment in time, minimize labour disputes     Increase labour welfare activities     Arrange workshops, seminars and symposiums     Widen publicity on labour welfare through mass media
			Ensure availability of labour related publications to the workers' organization, trade unions and workers
6. Ensuring transparency and monitoring in overseas job-related migration process	<ul> <li>Strong monitoring mechanism in overseas job related migration</li> <li>Bilateral and Multilateral agreement among the labour sending and receiving countries.</li> </ul>	<ul> <li>Monitoring mechanisms have been developed both in MoEWOE and BMET</li> <li>Existing rules and regulations are being reviewed.</li> <li>MOU has been signed with labour receiving countries to ensure workers' rights and welfare</li> </ul>	Implement the developed-monitoring-mechanisms both in Ministry and BMET     Review findings of Existing rules and regulations     Continue signing MOUs with the labour receiving countries to ensure workers' rights and welfare
Lead Responsibility: MoLE and MoEWOE	L Associate Responsibility: MoF, MoJ, MoW.CA, Mo	l SW, BMET, DoL, DIFE, BITAC, SCITI, BSCIC, SMEF, TSCs, MF, TTCs, D'	
7. Ensuring workers welfare	Ensure treatment & medication at work place in the formal sector     Provide health, hygiene, safety & OSH training to all workers	Training on OSH are being provided Distribution of family planning materials is on going Time Bound Programme for elimination of WFCL is being implemented  Training on OSH are being provided  WFCL is being implemented	Create workers welfare facilities in the Labour Welfare Centres (30) Build alliances and partnerships with local govt. institutions, NGOs and international organizations Establish workers welfare centres in new industrial areas Increase recreational facilities and health and family planning services
8. Welfare for the migrant workers and their families	Ensure Welfare for the Overseas workers and their families	<ul> <li>Monitoring Mechanism through and within Labour wings has been enhanced.</li> <li>Welfare Officer has been recruited in Malaysia</li> <li>Welfare fund is used for the several important activities like repatriation of mortal remains of workers from host countries, burials, and financial assistance to the sick and distressed and to heirs of the deceased who are not getting any compensation from the employer.</li> <li>Provision has been made to provide middle and lower-middle class</li> </ul>	Recruit more Welfare Officers in other labour wings in accordance with need.     Strengthen welfare activities for overseas workers     Establish 'Welfare Desks' at the remaining Deputy Commissioners' Offices.     Implement the provision of special benefit for middle and lower-middle class

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)		
1	2	3	4		
		remitters with special benefits.  • "Expatriates Welfare Desk" has been set up in 29 Deputy Commissioners' Offices  • Provision of special benefit for middle and lower-middle class remitters has been made.  • Awareness creation among potential workers willing to have overseas job • Expatriate welfare desk established at airports • Grants provided to injured workers and for burial of expatriate workers	remitters  • Strengthen awareness creation  • Involve Civil Societies and NGOs in awareness raising programme.  • Make Pre-departure briefing mandatory for all migrant workers  • Continue providing grants to expatriate workers		
9. Developing healthy industrial relations	Build decent work facilities     Improve labour management relations     Increase management capacity     Eliminate gender based discrimination in workplace     Provide medical care to workers & their family members     Create recreational facilities for workers	<ul> <li>Massive training on industrial relations are being rolled out</li> <li>Renovation and modernization of existing factories are on going</li> <li>Providing medical &amp; recreational equipments in LWCs</li> <li>Setting up of Crisis Management Unit in RMG belt with one JDL, 10 ADL &amp; LWC offices is taking place</li> </ul>	Mitigate crisis in RMG sector     Execute industrial relations and workers education courses in IRIs and LWCs     Provide training to the workers & midlevel management on labour law, industrial relations, OSH, skill development     Recognize and ensure workers participation and ensure women leaders participation     Upgrade the Tongi Industrial Relations Institute into "National Institute of Labour Administration and Training"     Ensure decent workplace incorporating particular needs of women workers		
	sponsibility: MoE, MoI, MoWCA, MoSW, MoEV	VOE, BMET, DoL, DIFE, BITAC, SCITI, BSCIC, SMEF, TSCs, MF, TTCs, I	DTE, BTEB		
10. Creating housing facilities for working women	Safe accommodation for women workers     Physical and social security for women workers	Undertaken construction of 10-storied buildings for creating     a. Accommodation     b. Treatment and recreational facilities	Ensure secured accommodation, medical facilities and recreational facilities for female workers     Construct Multi-storied Female Worker's Hostel & Welfare centre at the present LWC of Chasara, Tejgaon and Tongi		
	sponsibility: MoE, MoI, MoWCA, MoSW, MoEV	WOE, BMET, DoL, DIFE, BITAC, SCITI, BSCIC, SMEF, TSCs, MF, TTCs, 1	DTE, BTEB		
11. Reconstructing Dhaka divisional labour office for multipurpose usages	Create congenial and healthy working environment for DL, DIFE & Labour Courts	Construction of a multi-storied building (20-storied) on going	Provide better facilities for services by DL & DIEF & Labour Courts     Ensure better facilities for providing services to the factory owners and workers		
Lead Responsibility: MoLE, Associate Responsibility: MoHFW, ME, MoI, MoWCA, MoSW, MoEWOE, BMET, DoL, DIFE, BITAC, SCITI, BSCIC, SMEF, TSCs, MF, TTCs, DTE, BTEB					
12. Promoting awareness of reproductive health, rights, gender equality & prevention of HIV/AIDS in tea garden & RMG workers, and potential overseas migrant workers.	Increase knowledge, behaviour change & awareness of STD, HIV/AIDS prevention etc. among the tea garden communities & RMG workers, and potential overseas migrant workers.	Providing training to trade union leaders on these issues  Orientation on(i) Gender/Reproductive Right (ii) Reproductive health/STD/HIV/AIDS are being provided to various stakeholders  Workshop for garden managers & RMG mid-level management organised	Create gender-friendly environment & ensure change of mindset of the workers & management     Create awareness of gender equity, reproductive health & rights among the management		

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
		Training for Service Providers organised	Undertake programmes to build awareness of HIV/AIDS
	sponsibility: MoHFW, BEF/Private Sector, NGC	Os, MoYS, MoSW, MoWCA, DWA	
13. Ensuring and enhancing occupational safety and health	Improve multi-disciplinary services towards ship-breaking workers  Ensure OSH and eliminate CL in bidi/tobacco industries, printing press and book binding  Task Force on Labour Welfare for RMG  Task Force on Occupational Safety in RMG  Formulate occupational safety and health policy	Construction of Welfare Complex is underway Training programmes are underway A Social Compliance Forum (SCF) was constituted on 11 June 2005 by the Government to ensure workers' welfare and security In order to meet various requirements on Social Compliance in the RMG industry the government has constituted a Task Force on Labour Welfare in RMG, and Compliance Monitoring Cell BGMEA has started crash programme on fire safety. The BGMEA surveillance teams inspected 682 Garments Factories in Dhaka and 587 Garments Factories in Chittagong to monitor safety measures	Build safety providing capacity of the ship-breaking sector  Ensure OSH and elimination of child labour  Establish Task Forces on Labour Welfare and Occupational Safety & Compliance Monitoring Cells for other industries  Ensure application of OSH within the ambit of the Bangladesh Labour Act, 2006  Engage inspectors in order to ensure complete health and safety inspection in a factory  Ensure safe building code for all industrial buildings  Introduce a system of sector-wise inspection  Establish an internal monitoring body responsible for monitoring activities of inspectors  Augment technology capabilities to deal with humidity, mine fires, ground control, stability of illumination
Lead Responsibility: MoWCA Associate	Responsibility: MoLE, MoE MoI, MoSW, MoEV	WOE, BMET, DL, DIFE, BITAC, SCITI, BSCIC, SMEF, TSCs, MF, TTCs, D	TE, BTEB
14. Quickening elimination of child labour and Worst Form of Child Labour (WFCL)	Reduce number of child workers     Develop socio-economic indicators of child workers	MoLE through its partnership with ILO/IPEC and other agencies are engaged in projects and programmes intended to prevent and eliminate the WFCL in the country     BBS planned to conduct an Integrated Baseline Survey for determining Hazardous Child Labour	Strengthen advocacy for eliminating child labourers     Expand poverty reduction programmes for the families of child labourers     Introduce education programmes for
Load Posponsibility MoLE Associate Pa	proncibility MoE MoI MoW/CA MoSW/ MoEW	VOE, BMET, DL, DIFE, BITAC, SCITI, BSCIC, SMEF, TSCs, MF, TTCs, D	working children  • Improve capacity to monitor and implement programmes for child labour  • Adopt the national child labour policy
15. Ensuring a better working environment	<u> </u>		
13. Elisuting a better working environment	Raise awareness regarding the provisions of labour laws among workers     Improve professional skills among the management and concerned government officers regarding BLA-2006	Short-term training courses in different sectors are conducted throughout the country regarding labour welfare and employment provisions as guaranteed in the BLA-2006.      Workshops on OSH, labour welfare and employment conditions are held throughout the country	<ul> <li>Organize 60 courses in a year for 3 years</li> <li>Ensure 50 participants (workers) in a course totalling 9000 participants in 3 years</li> <li>Organise one-day course with 4 sessions</li> <li>Organise 5-days long 24 courses in a year (6 courses quarterly) totalling 72 courses in 3 years</li> </ul>

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
			• Ensure 30 participants (officers) in each course totalling 2160 participants in 3 years
	Responsibility: MoLE, MoE MoI, MoSW, MoEW	VOE, BMET, DL, DIFE, BITAC, SCITI, BSCIC, SMEF, TSCs, MF, TTCs, D	TE, BTEB
16. Ensuring women's participation in international forums	Raise voices on women issues and concerns in international forums     Increase participation of women representatives in international trade forums     Increase in women's access to international market	Negotiating market access under Mode-4     Discussions on market access for trade in services under Mode-4 continue.	Encourage participation of women's groups in WTO negotiations and in various committees of the Ministry of Commerce     Ensure incorporation of women workers' concerns in the Trade Policy Review Mechanisms     Adopt international labour migration as a strategy of employment for retrenched female workers     Ensure coherence between the dominant international economic agenda and the international legal obligations
Lead Responsibility: MoWCA Associate	Responsibility: MoLE, MoE MoI, MoSW, MoEW	OE, BMET, DL, DIFE, BITAC, SCITI, BSCIC, SMEF, TSCs, MF, TTCs, D	TE, BTEB
17. Advancing women workers' rights	Implement ILO labour standards in both public and private sectors  Make grassroots level institutions more women-friendly  Ensure women workers rights and dignity  Promote equal pay in private sector to address the gender gap in wages for men and women	Women-friendly strategies and policies are being adopted and implemented  Ensuring women in ICT facilities and skill-oriented training particularly in assembling and repairing cell phone, and software development are underway  Social protection of woman with disability and socially disadvantaged women workers are being provided  Introducing women-friendly policies and strategies in public & private sectors  Implementing ILO labour standards in all areas of public and private sectors  Making institutions at the grassroots level more women-friendly	<ul> <li>Enforce existing labour laws to support women</li> <li>Provide ID cards to all RMG workers</li> <li>Diversify training for nurses, RMG workers, factory workers, cleaners and housemaids</li> <li>Provide collateral-free loan and support for exploration of opportunities in the domestic and foreign markets</li> <li>Ensure economic growth, poverty reduction and empowerment through international trade</li> <li>Build linkages between public and private sectors and NGO/CSOs for mitigating risk and vulnerability of women workers abroad</li> <li>Revise ICT Policy to incorporate women's concerns</li> <li>Develop training programme on ICT particularly in assembling and repairing cell phone, and software development insuring women's participation</li> <li>Ensure transparency &amp; accountability in public and private sectors in all women issues</li> <li>Make institutions more gender-friendly</li> <li>Increase health coverage and provide insurance for reducing risks faced by</li> </ul>

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
			women workers during pregnancy, childbirth and old age
			Introduce social security legislation for women with disability and implement it
			through community approaches
			Design contributory provident fund and insurance coverage for RMG workers
Lead Responsibility: MoLE Associate Re	sponsibility: PC, MoEWOE, MoA, MoI, MoE, M	Ioys, Mowca, Smef, Mohfw, BOI	
18. Mainstreaming employment into all	Sector level policies (especially the case for	Actions undertaken	Undertake ex-ante and ex-post
policies	support to specific sectors and SME development):	(i) Ex ante as well as ex post employment impact assessment of various policies and programmes;	employment impact assessment of policies and programmes of all ministries
	(i) Agriculture policy	(ii) Programmes for SME development, and	Undertake programmes for SME
	(ii) Industrial policy (iii) Labour policy/law	(iii) Policies aimed at selected employment-intensive sectors.  • Labour Law 2006 passed	development and policies for selected employment-intensive sectors
	(iv) SME policy (v) Gender specific employment policy (vi) Education policy	a) Labour Welfare Foundation 2006 approved b) Private Road Transport Labour Welfare Fund Law-2005 approved c) 'Overseas Employment Policy 2006' in 2007 approved	Ensure that labour policy and law combine flexibility in the labour market and security for workers
	<ul><li>(vii) Investment policy</li><li>Develop a coordinated and harmonized policy for employment and labour welfare</li></ul>	d) Employment generation is treated as one of the important areas of strategic policy intervention for poverty alleviation	Develop appropriate policy to prevent a further fall in labour intensity in various activities
			Ensure technological upgrade, adaptation and dissemination that are suitable for local environment
			Develop and implement employment policy in order to bring about gender parity in employment
			Reformulate development strategies focusing on the fact that service sector is overtaking agriculture as the largest provider of employment
			Adopt policies to facilitate development of SMEs
			Adopt policies towards diversifying manufacturing sectors
			Formulate agriculture and rural development policies to reduce
			vulnerability of agricultural labourers
			Develop an institutional arrangement among key government agencies for
			labour policy formulation and
			implementation
	E <b>Associate Responsibility:</b> MoE, MoI, MoWCA	A, MoSW, BMET, DL, DIFE, BITAC, SCITI, BSCIC, SMEF, TSCs, MF, TTC	s, DTE, BTEB
19. Creating jobs for men and women	Emergency Fund for employment	Karmasangsthan (Employment) Bank	Emergency Social Fund for income
	generation	• PKSF	generating employment

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
		• SMEF	<ul><li>Emergency employment programmes to absorbs short-run shocks</li><li>Employment</li></ul>
20. Creating jobs in poverty-prone Areas	All areas that are vulnerable to natural calamities	<ul> <li>PKSF</li> <li>SMEF</li> <li>Overseas Employment-opportunity for people of Monga-prone areas.</li> </ul>	Undertake job creation programmes in the poverty-prone areas, especially the Monga-prone districts     Undertake special job creation measures for women in poverty prone areas
1 1	E A <b>ssociate Responsibility:</b> MoF, Minimum Wag	ges Board (MWB), Trade Bodies/Associations, BEF, NGOs, Trade Unions	_
21. Ensuring increase in real wages	Increase real wage in agriculture, industrial and service sectors	Government approved new wages scale in 2006 (National Wages and Productivity Commission, 2005)	<ul> <li>Permanent Wage Board is to be formed</li> <li>Increase real wages with linkage to labour productivity</li> <li>Improve labour skills by providing demand driven training</li> <li>Improve labour productivity by adopting appropriate technology</li> <li>Ensure that minimum wages is fixed at realistic level</li> <li>Develop monitoring system for minimum wage implementation</li> </ul>
Lead Responsibility: Ministry of Law Asso	ciate Responsibility: , MoLE, MoEWOE, DL, D	DIFE, Regulatory Reforms Commission, SMEF, Recruiting Agencies, NGOs, N	MWB, Police Department
22. Reforming regulatory framework to promote decent employment  Lead Responsibility: MoEWOE and MoLE	Introduce minimum wage     Regulate the overseas recruiting agencies     Modernize labour legislation     Modernize factory inspection   Associate Responsibility: BMET SMEE Local	Regulatory Reforms Commission is functioning  I Governments, Workers' Associations, NGOs, BEF	Strengthen supervisions by the GoB of the recruitment agencies for avoiding harassment and fraudulence activities  Modernise labour legislation in accordance with fundamental principles and rights at work and other relevant ILO standards  Promote social dialogue among governments, employers organization and trade unions  Introduce sector wise factory inspection
23. Developing employment support			
23. Developing employment support service	Establish twenty one (21) District     Employment and Manpower Offices     (DEMOs)	There is a network of 21 District Employment and Manpower Offices in the country to provide news to job-seekers.	<ul> <li>Create access to markets and business development services for rural enterprises</li> <li>Enhance monitoring the activities of DEMOs by the MoLE</li> <li>Reform DEMOs and prepare list of job seekers and job openings regularly on wage and self- employment</li> <li>Introduce Self-Employment schemes for</li> </ul>
			the registered unemployed job seekers to provide credit

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
Lead Responsibility: MoE Associate Resp	ponsibility: MoWCA, MoSW, MoYS, MoLE, SM	EE BEE Insurance Companies	Collect and disseminate information on employment in the organized sector on a regular basis
24. Ensuring rights-based approach in the labour market programmes and social protection	Introduce insurance for workers Introduce social security for the worker Strengthen SSN for the workers Introduce rights-based employment programmes	<ul> <li>Five types of benefits are in practice in the public sector. These are:         <ul> <li>(i)compensation pension; (ii)invalidity pension; (iii)superannuation pension; (iv)retiring pension and (v)optional pension</li> </ul> </li> <li>Government employees are socially protected also by Benevolent Fund Scheme and Group Insurance Scheme</li> <li>Existing labour market policies and programmes underline the importance of a right based approach to employment especially through micro credit and employment based safety nets through public works programmes</li> </ul>	Introduce social protection for informal workers  Strengthening social security in the formal private sector  Undertake initiatives for providing insurance to workers in unorganized sector by forming workers' cooperatives  Introduce SSN Programmes for socially disadvantaged workers (cobblers, barbers, sweepers, and others)  Ensure greater job security, better working conditions and bargaining position for the rural workers  Introduce employment based safety nets programmes through public works
Lead Responsibility: MoLE and MoEWOI	E <b>Associate Responsibility:</b> MoLJPA, BMET, B.	IMT, DoL, DIFE, Regulatory Reforms Commission, SMEF, Recruiting Agencie	programmes
25. Reforming/ Restructuring/ Strengthening Institutions involved in employment generation, skill development and labour welfare	Strengthen coordination and effectiveness of training system	BMET offers training on as many as 29 areas including different trades of industrial technology     TTCs offer regular 2-year long vocational training course and 6 months special course. Course contents of the TTCs & TSCs meet the requirements of National Skill Standard Grade-III, Grade—II & Grade—I	<ul> <li>Strengthen BMET's activities on human resource export</li> <li>Introduce four new trades viz. computer hardware, medical electronics, consumer electronics and industrial electronics</li> <li>Make DIFE more efficient, accountable and specialized</li> <li>Strengthen monitoring of the performance of the existing 60 polytechnic institutes</li> <li>Ensure quality trainers &amp; teachers in polytechnic institutes</li> <li>Setup an expert group to look into the issues relating to the vocational training programmes</li> <li>Introduce variety of vocational courses of different duration</li> <li>Establish new institutes for training the teachers</li> <li>Improve the quality of trainers including vocational teachers by providing both overseas and domestic training</li> <li>Widen the coverage of training courses</li> </ul>

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
			offered by TTCs
			Introduce training and advance courses on glass and ceramics, plastic, light
			engineering and electronics
	E Associate Responsibility: MoLJPA, MoF, PC,		
26. Ensuring public-private partnership	Enhance and harmonize service delivery activities by both public and private sectors	Public-private partnership is introduced in several areas for example Training and employment programme in collaboration with BGMEA, BKMEA etc.	Develop a consultation process to foster public-private partnership in employment generation and labour welfare
			Strengthen linkages between the technical training institutes and research institutes
			Enhance partnership with NGOs working in labour welfare
			Expand and diversify vocational training
			facilities, upgrade training, curricula equipment and other infrastructure
			Involve TTCs and BMET for Public
			Private Partnership with relevant
			employers (BGMEA, BKMEA, Western Marine Ltd and other potential Private
			Organisations.
27. Integrating cleaner technology with	Promoting cleaner technologies in work	Green technologies such as organic tea, municipal solid waste recycling,	Strengthen advocacy for cleaner
employment	places	bio-gas, bio-mass are being promoted	technology
			Create incentive for cleaner technology
Total Indicative Cost (in billion taka)			Tk. 38.10

Policy Matrix 7: Private Sector Development

	olicy Matrix 7: Private Sector Development				
Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)		
1	2	3	4		
1.Creating enabling policy environment for PSD	PM's Office, MoI, MoC, BOI, Privatiz  Prepare strategic vision for private sector development (PSD)  Review experience of other countries to formulate PSD strategy  Set up national commission consisting of policy makers and private sector experts	<ul> <li>A Strategic vision for Private Sector Development is completed and formulation of Private Sector Development strategy is underway</li> <li>BBBF has been formed and RRC has been set up</li> <li>A national council for industrial development has been constituted</li> <li>Industrial policy of 2005 to encourage private sector participation undertaken</li> <li>Revised Privatization Policy 2007 is in place</li> <li>Export Policy 2006-09 and Import Policy 2006-have been declared</li> </ul>	Experiences of Malaysia and Singapore would be examined for adapting appropriate strategies for PSD     Undertaking investment climate assessments and other firm-level surveys to provide analytical basis for ongoing business environment reform     Policy, strategies and programmes would be formulated, implemented and monitored     Incorporate feedback from private sector in formulation of policies on various private sector development issues     BBBF to continue		
Lead Responsibility: N	MoLJPA, MoL, Chambers, BOI, MoLF		7		
	Improve/streamline legal and regulatory framework	<ul> <li>BOI in support with SEDF–IFC conducted Administrative Barrier Review and identified bottlenecks with suggestions</li> <li>MoI has undertaken an initiative to review all existing laws, rules and regulations of its different corporations and departments</li> <li>The Privatization Regulations 2007 have been promulgated to identify bottlenecks and ensure transparency</li> <li>The private sector investment guideline 2004 has been prepared and approved</li> <li>The Securities and Exchange Commission Rules has been adapted</li> </ul>	<ul> <li>Undertake measures to clear backlog of cases</li> <li>Reform the labour laws to prevent politicization</li> <li>Simplify land titling and transfer procedure</li> <li>Establish a policy analysis unit in each PSD organization</li> <li>Streamline procedures, improve efficiency of bonded warehouses, duty drawback system and IT capacities</li> <li>Make the approval processes in BOI, BEPZA and Registrar of JSCs transparent</li> <li>Streamline business regulations and enact an appropriate competition law</li> <li>Improve enforcement of contracts and property rights and streamline commercial justice system</li> </ul>		
Lead Responsibility: P	rivatization Commission, PM Office, I				
	• Expedite the process of privatization	<ul> <li>Total 34 SOEs were transferred /sold to private sector during the last PRSP period. This process is being continued</li> <li>Programme for another 26 SOEs has been developed</li> <li>Revised privatization policy has been published</li> <li>Privatization Regulation 2007 is promulgated</li> </ul>	<ul> <li>Encourage private sector investment including FDI in privatization programme</li> <li>Introduce transparency in selecting SOEs, financing &amp; valuing of assets &amp; liabilities and bidding for privatization</li> <li>Minimize delays incurred in hand over of enterprises</li> <li>Make privatization process less complicated</li> <li>Provide counselling service to potential investors</li> <li>Build capacity of Privatization Commission to ensure proper monitoring of post transfer support</li> <li>Train and rehabilitate retrenched workers</li> </ul>		

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)			
1	2	3	4			
Lead Responsibility: N	MoF, BOI, NBR, RRC, BBF.					
	Provide adequate and equitable fiscal incentives	<ul> <li>BOI in each year in interacting with the investors place recommendations to GOB for adequate and equitable fiscal incentives to investors</li> <li>BSCIC of MOI is providing collateral free loan to the under privileged women and unemployed youth.</li> </ul>	Replace tax holiday by discounted tax rate     Bring company tax in line with other regional countries     Implementing PERC's relevant recommendations     Making PFI effective     Undertake further reforms in tax administration, company tax, PFI and PSI effectiveness			
Lead Responsibility: N	MoF, MoC, Tariff Commission, Trade	bodies, Chambers, EPB, CPA, MPA,LPA, DOF, BSTI, TB, RRC, BBF,				
	Trade policy reforms at right pace and sequence.	<ul> <li>SAFTA is being implemented from 1 July 2006. SAFTA has opened negotiations in service sector</li> <li>A number of rounds of trade negotiation have taken placed under APTA</li> <li>Trade negotiation under BIMSTEC is underway</li> <li>Bangladesh signed agreement on TPS-OIC in November, 2006</li> <li>Bangladesh signed the Preferential Trade Agreement among D-eight countries in the sixth meeting of OIC held in May, 2006</li> <li>Tariff Commission has already conducted studies on the issue of removal of anti export bias accompanied by resolution of supply-side bottlenecks</li> </ul>	<ul> <li>Follow up bilateral and regional FTA</li> <li>Reduce cost of doing business and provide a level playing field to domestic producers</li> <li>Frame a strategy to get benefit from global service trade</li> <li>Reduce lead time in export by developing port, transport system, infrastructure and simplifying goods unloading</li> <li>Lobby in the USA for duty-free entry of RMG exports</li> <li>Diversify export items and markets</li> <li>Undertake quality improvement and cost reduction measures to increase competitiveness of the exports</li> <li>Establish product wise design centres</li> <li>Increase skills and capacity of EPB, custom authorities, sea and land port authorities, BSTI, Tea Board, different trade bodies</li> <li>Promote modern technology for promotion and expansion of exports</li> </ul>			
Lead Responsibility: N	MOI, MOC, MOL&E, NBR, MOF, BS	CCIC, DCC	1			
	Readymade Garments (RMG) promotion by addressing the challenges in the post MFA era	• An initiative has been taken by the MOI through BSCIC to reallocate all garment industries from Dhaka City to Munshigonj district. The name of the project is "Garment Shilpa Park".	<ul> <li>Conduct study on the possible impact of EU Rules of Origin (RoO) on Bangladesh</li> <li>Expand IT services to BMET's district level officers</li> <li>Diversify trainings for all including nurses, garment workers, factory workers, cleaners, housemaid, etc.</li> <li>Give thrust on export of high quality garments</li> </ul>			
Lead Responsibility: N	Lead Responsibility: MoHPW, BOI, MoL, MoF, BEPZA & BSCIC					
2. Easing supply constraints	Provide freehold land	<ul> <li>BOI recommends to Land administration for arranging freehold land for investors and is taking an inventory of freehold lands</li> <li>SEZ policy is being formulated to facilitate land for private investors</li> <li>BSCIC is providing infrastructure facilities including land to the entrepreneurs in 72 districts</li> <li>Studies on industrial Estates are underway</li> </ul>	<ul> <li>Make unused public lands available to private investors</li> <li>Provide fiscal incentives to private industrial estates</li> <li>Acquire land and hand them over to potential investors for setting up of new industries, SEZ, Shilpa Park, etc.</li> <li>Modernise land registration processes</li> </ul>			

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
			• Increase transparency in location & environmental clearance certifications
Lead Responsibility: I	PM Office., BEPZA, BSCIC ,MoI, MoI	L,BOI, MoC	
	Improve Regulatory Framework and Institutional Setup for Development of Economic Zones		<ul> <li>Institute new policy and regulatory frameworks to enable private investment in economic zones</li> <li>Improve land zoning for industrial purpose, land titling process and land registration</li> <li>Piloting master land zoning and infrastructure plans for selected large scale zone developments</li> <li>Finalize licensing for proposed and future private export processing zones</li> <li>Facilitate public-private partnerships for provision of utilities to economic zone and industrial estates</li> <li>Assist BEPZA and BSCIC to undertake regulatory role</li> <li>Support building of privately financed common effluent treatment plants in economic zone and industrial estates</li> <li>Adapt a comprehensive economic zone strategy</li> <li>Strengthen environmental compliance standards to meet the standards of foreign buyers and investors</li> <li>Change BEPZA rules to accommodate importers so that a manufacturer of local consumers goods gets facilities of tax-free import of raw materials and intermediate goods</li> <li>Implement "One Industry one Village" theme for developing economically backward areas</li> </ul>
Lead Responsibility: I			
	Deepen and make more efficient financial market	<ul> <li>NCBs have been made into limited companies</li> <li>Supervision of banking sector has been strengthened</li> <li>Enforcement of bankruptcy and default legislation made stricter</li> <li>Regulation of improved governance of MFIs enacted.</li> <li>Financial intermediation made more effective, low cost and deeper, with special emphasis on reaching SMEs and rural areas</li> <li>Functioning of capital and insurance markets and contractual savings, respective regulators improved</li> </ul>	<ul> <li>New agency for loan recovery will be established</li> <li>Scale-up ultra-poor finance through PKSF and donor programmes (CFPR, etc.)</li> <li>Provide license to start banking on the basis of clearly defined objectives and criteria</li> <li>Establish Financial Reporting Council</li> <li>Adopt corporate governance for MFIs</li> <li>Increase market placement of securitized issues, promote corporate bond markets for government securities and establish reliable yield benchmarks</li> <li>Complete ongoing restructuring of NCBs</li> <li>Remove legal impediments for SEC to carry out its oversight role</li> </ul>

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)				
1	2	3	4				
Lead Responsibility: I	Lead Responsibility: BB, Chambers, SEC, MoF						
	Strengthen capital market	<ul> <li>Opening of Beneficiary Owner's (BO) Account and Central Depository Systems (CDS) is introduced</li> <li>Initial Public offering (IPO) floatation cost is reduced</li> <li>'N'category is introduced and mutual fund is approved</li> <li>Investor's Education Programme has been conducted</li> <li>Government owned shares are being off-loaded</li> <li>Monetary requirements have been introduced to raise capital by limited companies</li> <li>Direct listing regulation of Dhaka/Chittagong Stock Exchange is approved</li> <li>Security Training Institute is established</li> <li>The project-"Improvement of Capital Market Governance" is under implementation</li> <li>Securities and Exchange Commission (Public Rules), 2006</li> <li>SEC issued 'Corporate Governance Guidelines' on 'comply or explain' basis to elevate corporate governance</li> </ul>	Take measures to increase supply of good shares Strengthen regulatory & supervisory frameworks for capital & insurance markets Strengthen the SEC with adequate and appropriate professional human resources Establish efficient bond to encompass resourceful primary and secondary markets, lucid rules and regulations, well functioning settlement and custody systems, reliable ratings and bench mark yield curve Deepen the scale and scope of the market, particularly by introducing new concepts and instruments such as risk-hedging and commodity trading etc.				
Lead Responsibility: N	MoSICT, BOI, Chambers, Privatization						
	Attract higher level of FDI	<ul> <li>Bangladesh Better Business Forum has been formed</li> <li>Regulatory Reform Commission has been formed</li> <li>A large number of regulatory, legal and policy reforms have been made to create better business environment and better investment climate</li> </ul>	<ul> <li>Business support services to be improved for reducing cost of doing business and attracting FDI</li> <li>Privatization Commission continues to attract FDI through SOE privatization programme</li> <li>Maintaining political stability</li> <li>Introduction of Equity Protection Law</li> <li>Easy the procedure for opening up branch or liaison offices by the foreign investors/companies in Bangladesh.</li> <li>Implement laws for establishing EPZ/SEZ/Industrial Parks in private sector</li> <li>Encourage private investment in infrastructure building</li> <li>Improve the negotiation skill and capacity of Government</li> </ul>				
Lead Responsibility: N	MOCM, MoS, MOPT BR, RHW, MoL	IPA, ERC, CPA, MOEP, PMOffice.	Covernment				
	Improve infrastructural facilities	<ul> <li>Construction of Dhaka Metro in private sector on BOT basis has been approved by the Cabinet Committee</li> <li>Jamuna Bridge Railway Link Construction Project (second revised) is being implemented since July 1997</li> <li>Two foreign companies have expressed their interest on the construction of the expressway from Dhaka to Chittagong. PQ will be awarded soon</li> <li>A MOU is awaiting agreement signature between the GOB and a Chinese Company (CMEG) for the construction of the Dhaka – Laksham Cord line. DPP is being prepared.</li> <li>Three large IPPs each of having 150 MW capacity are under process of implementation</li> </ul>	Modernise management and operations of ports     Improve railway container and cargo handling     Implement necessary policy and institutional reforms at Chittagong port     Increase generation and distribution of electricity and gas     Address critical issue of pricing of power and gas     Take policies/strategies to facilitate ship building in private sector     Develop coal mines activities     Develop SEZ/industrial parks with public-private				

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
			partnership  • Energy conservation and efficiency programmes  • Renewable energy development  • BRTC will be strengthened for effective regulation and facilitating telecommunication services
Lead Responsibility: N	MoPME, MoE, MoLE, MoT&J, MoSIC		1
	Address Skills     Constraints	<ul> <li>A new labour law 2006 has been formulated and approved by the government</li> <li>MoLE is providing technical trainings on different trades and creating skilled manpower through technical training centres.</li> <li>A total no. of 26 technical centres is being established through implementation of 4 different projects. Out of these 6 TTCs are being established solely for women</li> </ul>	Consolidate gains in primary and secondary education with emphasis on improving the overall quality     Improve the quality and market relevance of the vocational education and training (VET) system
		• A data base has been developed by BMET of Mo Expatriate Welfare and Overseas Employment	Develop a policy framework, in coordination with the private sector, clarifying roles & responsibilities of various VET agencies
			<ul> <li>Make available information on training programme and facilitate regularly and independent impact evaluations on training programme</li> </ul>
			Allow greater autonomy for VET institutions and Set-up an autonomous Board of VET
Lead Responsibility: N	MoE, MoPME, MoLE, MoI, BSCIC, M		_
	Develop Human resources	BITAC provides regular training on welding, machinery shopping, foundry, electrical and electronics, plastic technology, heat treatment at a very low cost	Develop curriculum of education and training programmes to reflect need of private sector
		• A special Institution named SCITI of BSCIC is imparting regular training on entrepreneurship development	Introduce internships and on the job training facilities
		Design centres of BSCIC are giving training on different trades for development of human resources	Improve entrepreneurial, managerial and labour skills
		BSCIC imparted HRD training related to SMEs	Strengthen technical and vocational teachers training
			Reform the legal base of universities for assessment of performance and re-establishing accountability
			Separate integrated programme to be undertaken for women entrepreneurship development
			• Ensure quality higher education to meet the market needs
			Undertake initiative for collaboration of all research organizations and technical and higher educational institutions with the service users
Lead Responsibility: N		TAC, BUET, Chambers/Trade Bodies.	
	Facilitate technology	National Science and Technology Policy, 1986 is under review for updating	Prepare a technology development strategy
	development	• ICT Act was enacted in October 2006 and preparation of Rules related to e-commerce is underway	• Carry out, on a continuous basis, strategic reviews of higher education and TEVT system to make it more
		National Institute of Bio-Technology has been set up	adaptable to employer and entrepreneurs needs
		Bio-Technology Laboratory and Research has been initiated	• Trade bodies will seek trade specific technology
		BOI approved TT agreements by local and foreign investors	development in collaboration with relevant public

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
	BBS,BOI,EPB, Chambers, MoSICT, BI		and private institutions supported by appropriate matching grant facility  • Provide policy support for technology transfer by foreign investors  • Carry out strategic reviews of the incentive regimes for public and private absorption of technology with a focus on commercialization of pro-poor innovations  • Identify gender gaps and concerns in policy documents and strategy papers on technology
3.Improving Business Support Services	Create information and data base for providing market information	<ul> <li>The government developed a web portal to ensure access of information related for improvement of the business.</li> <li>BOI has completed a web based MIS for keeping investment related data.</li> <li>A business registry has already been developed that will extend business support services.</li> <li>Possibility of bringing BOI and BEPZA under one umbrella is under examination.</li> <li>Efforts to separate the regulatory and service functions of EPB will be made</li> </ul>	<ul> <li>Strengthen industrial statistics wing of BBS</li> <li>Make registration of private investment mandatory and improve coordination amongst pertinent agencies</li> <li>Establish modern laboratories for controlling quality of export products</li> <li>Ensure regular supply of updated information on market and technology to producers</li> <li>Establish backward and forward industries</li> <li>Establish effluent treatment plants in industrial zones</li> <li>Ensure easy access to raw materials for export products</li> <li>Institute regulatory impact assessment mechanisms and processes within Government</li> <li>Establish ongoing processes for reduction of regulatory burden within Government</li> <li>Establish PSD inter –Agency Network</li> <li>Support development of GoB's capacity to monitor the Bangladesh Investment Climate</li> <li>Implement e-Government framework, platform and LAN (software only) and implement e-Government pilots</li> <li>Conduct business process surveys of municipal authorities' service functions</li> </ul>
Lead Responsibility: N	MoI, BSTI, MoLE, MoC, MoSICT		
	Improve standard and quality control	<ul> <li>BSTI plays vital role in maintaining country's standard and quality control issue of different products</li> <li>BSTI is implementing two projects to (a) upgrade the required technical infrastructure for standards development and harmonization, metrology and testing laboratories required by the selected sectors, and Standards for labelling and accreditation and/or certification of laboratories and quality system and (b) develop national capacities for setting up Hazardous Analysis Critical Control Point (HACCP) ISO 9000 and ISO 14000 schemes at enterprise level</li> </ul>	<ul> <li>Strengthen BSTI to meet the international standards</li> <li>The trade bodies to initiate setting up of trade specific standards as per international requirements.</li> <li>Make arrangement for quality development of Chambers and Business Associations.</li> <li>There should be more cooperation between public</li> </ul>

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
1.10	LINDYE M. C. EDD. DOL DEDVA	<ul> <li>as well as the capacity of national certification bodies to assess such systems</li> <li>A consumer rights protection law has been approved on principle</li> <li>Actions are underway to reorganize and strengthening EPB, Bangladesh Tariff Commission and CCI&amp;E</li> </ul>	and private sector on standard and environmental issues
	ToI, DPDT, MoC, EPB, BOI, BEPZA		
	Improve Intellectual Property Rights environment	Department of Patent, Design and Trademarks (DPDT) is implementing a project to strengthen national capacity to develop & modernize the intellectual property (IP) system	Strengthen Department of Patent, Design and Trademarks (DPDT) with appropriate human resources     Strengthen national capacity to develop & modernize the intellectual property (IP) system     Strengthen Copyright Office with appropriate technical and professional manpower
	IoI, BSCIC, Cambers, MoWCA, WEA		
4. Women entrepreneurship	Develop Women entrepreneurship     Ensure 20% increase of women entrepreneurs	<ul> <li>BSCIC provides training on 'Business Management' and Entrepreneurship Development to the rural potential women entrepreneurs in all divisions and selected districts.</li> <li>BSCIC's project viz. 'women entrepreneurship development' for self-employment of potential women since 1984 and so far imparted EDP training for 93,621 potential woman entrepreneurs</li> <li>Recent policy of Government allows women entrepreneurs to receive 10% of credit facilities to improve their business</li> <li>5 percent industrial plots are being reserved for women entrepreneurs in various industrial parks to ensure more participation</li> <li>Representatives of women entrepreneurs association are sent abroad for training, seminars and workshops</li> <li>Women associations named 'Women Entrepreneurs Association of Bangladesh' Women Chamber and Commerce Industries are the regular members of all activities of the MOI.</li> <li>EPB plans to create a trade portal that will help women entrepreneurs to participate in economic activities.</li> <li>10% of Small Enterprise Fund (SEF) created by the BB has been allocated for the women entrepreneurs.</li> </ul>	<ul> <li>Provide tariff incentives to import of inputs in case of cottage and handicraft activities</li> <li>Encourage women entrepreneurs in small &amp; medium-scale production and business activities</li> <li>Give preferential treatment to women entrepreneurs in trade fairs at home and abroad</li> <li>Develop linkages between women's associations and credit institutions</li> <li>Undertake initiative for the development of women's entrepreneurship in an integrated way</li> <li>Involve business association and chambers of commerce &amp; Industries in women's entrepreneur's development</li> <li>Encourage the Chambers to provide women entrepreneurs with bankable project and technology</li> <li>Ensure woman's association to work with apex chamber and associations for promotion of women entrepreneurs</li> <li>Implement gender Action Plan by the SMEF and WEEF</li> <li>Established a design institutes for SMEs</li> <li>Provide special support (information, credit, extension services, technology etc.) for women entrepreneurs</li> <li>Ensure special allocation for women entrepreneurs</li> <li>Make the procedure of starting business easy for women</li> </ul>

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
1 2	MoF, BB, MoA, MoFL, MOLG&C, Mo	DL, BSCIC, BARD, PM Office, NGO Bureau, MoT&J,	
5. Developing Rural Non-Farm Sector (RNFS)	Develop RNFS     Make RNFS mainstream     Make market function better	<ul> <li>Public and private sectors are providing training to develop human resources involved in the non-farm sector</li> <li>Credit facilities are given for product promotion and business expansion to RNFS</li> <li>Taxes and other financial and policy assistance are provided to RNFS</li> <li>Supports are being given to rural entrepreneurs to facilitate smooth business</li> </ul>	<ul> <li>Ensure physical infrastructure and rural electrification</li> <li>Rationalize tax &amp; tariff structure to facilitate RNFS</li> <li>Create extensive data base on RNFE sector</li> <li>Reform NCBs for enhancing rural banks to support RNFS</li> <li>Prepare and adopt a national RNFS development policy</li> <li>Enforce transparent and consistent "rules of the game" for agro enterprise development</li> <li>Improve marketing infrastructure to promote rural non-farm and non-crop agriculture activities</li> <li>Address issues relating to quality and productivity of outputs in RNFS</li> <li>Encourage private entrepreneurs to enter into buyback arrangement with RNFS</li> </ul>
<b>Total Indicative Cost</b>	(in billion taka)		Tk. 54.76

Policy Matrix 8: Land Use Policy and Management

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
Lead Responsibility: MoL			
Modernizing land records preparation and land management system	Modernize land records of one city and 60 Upazila	The pilot project taken up for computerization of land records of Demra circle was completed successfully in 2005/2006 Programme of computerization of land records is going on in another four circles in Dhaka city	Prepare and preserve land records using ICT  Establish a database to preserve and manage all records electronically at all tiers of land administration  Preserve hard copies of all records for checking authenticity  Use satellite imageries for preparation of land records  Reorganize the offices of registration of land transfer deed  Integrate land survey, land records and land management and digitise the whole land administration
2. Rehabilitating asset less and homeless people in rural areas, poor female headed households, slum dwellers and low income families in Dhaka and other big cities and climate victims	<ul> <li>Provide 58000 asset less and homeless families with houses</li> <li>Provide 114 twin houses to homeless families and land to 3000 other families</li> <li>Provide flats to 7560 slum dwellers</li> <li>Provide flats to 5040 low-income families</li> </ul>	25385 asset less and poor families have been provided with houses, training and micro-credit for their rehabilitation     Construction of 12600 flats is going on in Dhaka city. These are being constructed on govt. land on public/private ownership basis. These will be allotted to slum dwellers and low income families at a reduced price     Rehabilitation of climate victims through Guchcha Gram started	<ul> <li>Identify land filling of suitable Khas land</li> <li>Select beneficiary families</li> <li>Construct houses and transfer deed to the beneficiaries</li> <li>Engage in I.G.As through training and credit</li> <li>Construct flats by private investors to be given to poor</li> <li>Start the process for selection of beneficiaries, allotting of flats, sale and transfer of flats and conduct deed of transfer</li> <li>Rehabilitation of climate victims through Guchcha Gram to continue</li> </ul>
3. Providing agricultural Khas land	Settle 33000 acres of Khas land in favour of 33000 families.	Settlement of around 15000 acres, 19000 acres and 15000 acres of agricultural Khas land has been completed in FY05, FY06 and FY07.	Identify more Khas land suitable for settlement     Select beneficiary on the basis of transparent criteria     Provide Khas land on the basis of existing policy
4. Ensuring proper and planned use of land	<ul> <li>Complete land zoning in 19 Coastal districts</li> <li>Complete land zoning in 2 other districts</li> </ul>	<ul> <li>Preparation of a database based on land resources and of Maps based on land zoning information is going on</li> <li>Land zoning maps based on land use in 19 coastal districts and 2 other districts will be prepared</li> </ul>	<ul> <li>Prepare upazila land use plan</li> <li>Prepare database based on land resources and of land zoning information system</li> <li>Enact land zoning law and village improvement Act</li> <li>Prepare a report on Char and ecologically Critical Areas</li> </ul>

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
5. Managing Jajmahal, Balumahal and Sairat mahals for poverty reduction	Modify and update relevant policies	<ul> <li>Jalmahal management policy modified and updated</li> <li>Land use policy made effective</li> <li>Land Reforms Board rules introduced</li> <li>Formulation of Balumahal policy is going on</li> </ul>	Modify /Update Jalmahal management policy     Modify /Update Balumahal management policy     Modify /Update other Sairat mahal management policy     Develop data management system for public water bodies
6. Ensuring ownership/title through land survey	Print and publish 1000000 Khatians     Print and publish 300000 Maps	<ul> <li>1065631 Khatians of 2248 Mouzas and 655202 maps of 1949 Mouzas was printed and published</li> <li>Printing and publication of 3000000 Khatians of 5400 Mouzas and 1344000 maps of 5600 Mouzas are under way</li> </ul>	<ul> <li>Selection of area for survey</li> <li>Employment of manpower for surveying</li> <li>Informing land owners through wide publicity</li> <li>Preparation and supply of Khatians and Maps</li> <li>Develop digital data base of land survey</li> </ul>
7. Ensuring maximum and efficient land related service to people	Prepare recommendation for modification, updating and simplification of land related acts, ordinances, rules, regulations and policies	A workshop was held in March 2006 to prepare recommendations     RRC has been working on this issue	Constitute a committee of specialist including lawyers     Install close circuit camera in the land ministry and attached departments
Lead Responsibility: MoL, MoF, MoEF, MoWR, Do	E, DoF, BWD		
8. Protecting and Conserving wetland, hilly areas, tea and rubber gardens	<ul><li>Promulgate new laws/policies.</li><li>Modification/updating of existing laws/policies</li></ul>	Department of fisheries, local govt. institutions closely involved in the management of Jalmahals	Lease out rivers, canals, hoars etc. to poor and fishing community     Introduce special laws/policies for protecting hilly areas, tea gardens, rubber gardens
9. Taking measures for accretion of coastal land  Total Indicative Cost (in billion taka)	Accrete land in Chittagong, Feni, Lakshmipur and Noakhali areas	Settlement of coastal land is underway	Take measure to consolidate accretion of land in coastal areas and make it suitable for afforestation, habitation and crop production  Tk. 3.78

## Policy Matrix 9: Housing Development

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)		
1	2	3	4		
Lead Responsibility: MoHPW, city c	orporations, municipalities				
Ensuring adequate and affordable housing for different income groups, especially low income and extreme poor and vulnerable groups	Provide housing for families with low-income in rural and urban areas, landless and homeless families  Discourage encroachment on public land and formation of new slums and unauthorized constructions  Subsidize raising of plinth level and construction of houses within the Bheri-Bandh area in disaster prone regions of Bangladesh  Coordinate the National Housing Policy with other development policies  orporations, municipalities, NGOs, private	<ul> <li>Rehabilitation scheme undertaken for 60000 evicted slum dwellers</li> <li>Chittagong, Kushtia, Natore, Cox's Bazar, Noakhali, Sylhet, Maulavi Bazar, Comilla, Narsinghdi, Barisal Housing Estates initiated and completed</li> <li>RAJUK's 'Purbachal' (26917 plots), 'Jhilmil' (1775), 'Uttara Residential Model Town' (6640) implemented and is in the third phase</li> <li>Annual REHAB housing Fair for members, clients, financial institutions and providers of building material takes place</li> <li>Adarsha Gram I benefited 45,647 families and Adarsha Gram II benefited 25,385 families</li> <li>Programme for the vagrant and elderly women are being administered by MoSW</li> <li>Appropriate Resources for Improving Street Children's' Environment (ARISE)</li> <li>Providing shelter with health services, education and jobs for 8,000 vulnerable children</li> <li>For low-income GoB officials, 5000 flats in Mirpur and 1000 flats in Mohammadpur were built and construction of 420 flats in Motijhil is underway</li> </ul>	<ul> <li>Preparing Policy Guidelines for creating conducive environment for private investment in housing</li> <li>Target the extremely impoverished in rural and urban areas for assisted house building, community housing, mess etc.</li> <li>Establish housing, preferably multi-unit –high- rise, for the extreme poor with essential facilities</li> <li>Speed up previous projects facing stagnation and complete on-going development work</li> <li>Expansion of planned residential areas in Dhaka, Chittagong and other divisional headquarters and in all the district towns for different income groups</li> <li>In Dhaka, further development of Uttara-Gulshan-Banani and Baridhara</li> <li>Provide loans to low-income people to own houses on hire-purchase basis</li> <li>Build GO-NGO partnership and encourage the private sector to provide housing for families with low-income in rural and urban areas, landless and homeless</li> <li>Develop mechanism for mobilization of resources and new financing mechanism</li> <li>Encourage research and development for new modes of housing technology using indigenous materials</li> <li>Strengthen House and Building Research Institute (HBRI) for low cost housing research</li> </ul>		
2. Providing housing for rural and	Provide housing for all functionally	Establish Adarsha Grams, Abashan, Asrayan,	Identify financing institutions, agencies, NGOs and other organizations for		
urban homeless, landless and vulnerable groups and poor female headed households	landless people by 2025  Ensure shelter for people who qualify for safety net programmes  Provide housing for Female HH where women are widowed, deserted or destitute	<ul> <li>Ghare Phera on Govt. khas lands</li> <li>Fund for housing for the distressed (grihayan tahabil) established</li> <li>Under Abashan project a total of 32,663 houses were built for 163,315 beneficiaries up to 2005</li> </ul>	<ul> <li>Identity financing institutions, agencies, NGOs and other organizations for assisting house building</li> <li>Set up slum improvement cell in every municipality</li> <li>Extend solid waste collection service, efficient conservancy services proportionate to population within communities and provide water points and sanitary latrines</li> <li>Build more hostels, vagrant homes and also replicate projects like Asrayan, Abashan, targeting single women, FHH, disaster affected families, vulnerable groups, street children</li> <li>Ensure M&amp;O of new and rehabilitated structures</li> <li>Rural housing, ideal village and returning homes projects to continue</li> </ul>		
Lead Responsibility: MoHPW, MoL, FD, PC, city corporations, municipalities, NGOs, private sector					
3. Maximising utilization of land in urban and rural areas	<ul> <li>Reallocate the extreme poor living in depressed areas</li> <li>Target people with threatened livelihoods, hard-core poor people, unemployed people in remote areas,</li> </ul>	<ul> <li>Provide housing including safe drinking water, sanitation and electricity</li> <li>MoSW's Abashon project in 180 upazilas is underway.</li> <li>6 Sharkari Ashroy Kendra (Vagrant home) is</li> </ul>	Introduce land zoning, enforce rules for sites and services, formulate policy for inclusion of hard-core poor and women in income generating activities related to construction materials, formulate new structure of duty (stamp duty) and registration fees on the basis of economic categories     Provide fiscal and other financial and competitive incentives to GO-NGO		

Strategic Goals  1	monga areas, hoar and char areas	Actions Taken/ Underway 3	PRSP Policy Agenda (2009-2011) 4
	monga areas, hoar and char areas		
	<ul> <li>Rehabilitate Disaster calamity victims</li> <li>Mitigate housing problems of homeless poor</li> <li>Rehabilitate scattered slum dwellers and pavement dwellers</li> </ul>	<ul> <li>Training and Rehabilitation Centre for disadvantaged girls, 6 Safe Home for the women and adolescent girls are operating</li> <li>Formulated the National Plan for Disaster Management 2007-2015 particularly addresses specific housing needs of women and disadvantaged vulnerable groups included within CRA and RRAP</li> <li>Rehabilitated slum and lower income group in Dhaka city in 47.90 acres of land by constructing 15,024 flats in 438 multi-storied buildings</li> <li>Preparation of Master Plan/Land use plans for 12 newly declared Paurashava underway</li> <li>Prepared layout plans of plots of land development projects of National Housing Authority</li> <li>Bangladesh Country Urban Indicators Study Projects for 14 cities undertaken</li> <li>Technical Assistance for Strengthening Capability of the Urban Development Directorate for updating upazila and District Town Master Plan</li> <li>Establishment of Building Technology Dissemination, Testing and Trainings Centres at Rajshai, Sylhet and Dhaka is underway</li> <li>Preparation of structure, Master and Area Plan for Sylhet and Barisal and Cox's Bazar towns is underway</li> </ul>	partnerships that encourage rehabilitation and reallocation schemes  Develop Regional Plan for 3 Hill districts of Rangamati, Khagrachari and Bandarban  Develop land use clusters in rural areas (vertical expansion within specified zones) and detailed area plans through land acquisition and zoning  Create processes for land use planning and regulation  Ensure M&O of new and rehabilitated structures  Institutionalize capacity development of local authority  Prepare urban and rural Housing Policy for maximising land utilization of land
	MoEF, MoWR, PC, city corporations, mur	1	
4. Facilitating/ promoting private sector, NGOs and CBOs in house building  Total Indicative Cost (in billion taka)	<ul> <li>Create processes for private sector assisted building norms and system for monitoring a GoB formulated regulatory framework</li> <li>Formulate GoB body to evaluate institutional capacity of local authority</li> <li>Construct new houses, street lights, roads and sidewalks</li> </ul>	Community Risk Assessment (CRA) Guideline and Risk Reduction Action Planning Process (RRAP) are under implementation through sub-contracting arrangements with NGOs	<ul> <li>Improving/expanding basic amenities in urban slums</li> <li>Strengthen the Environment Cell to monitor conditions of urban slums and related aspects</li> <li>Promote basic urban norms, neighbourhood and community feeling</li> <li>Provide housing and rooming houses for poor female working women, single mothers and vulnerable</li> </ul> Tk. 80.81

Policy Matrix 10: Infrastructure Development including Power, Energy and Communications

Strategic Goals	Key Targets	Action Taken/underway	PRSP Policy Agenda (2009-11)
(1)	(2)	(3)	(4)
Lead Responsibility: Bangladesh Power D	evelopment Board (BPDB)	· · · · · · · · · · · · · · · · · · ·	
Increasing efficiency accountability and transparency	Complete unbundling of distribution sub-sector     Create BPDB Holding Company     Corporatise BPDB's remaining power plants     Restore the sector financial viability and credit worthiness     Ensure good governance in the corporatised entities	<ul> <li>North-West Zone Power Distribution Company (NWZPDC) has started functioning.</li> <li>South Zone Power Distribution Company (SZPDC) incorporated</li> <li>Unbundling of distribution to be complete with corporatisation of Central Zone of BPDB</li> <li>Study completed for corporatisation of Central Zone</li> <li>Study for the creation of BPDB Holding Company is ongoing</li> </ul>	Continue unbundling and corporatisation  Establish commercial arrangement under Single Buyer power market  Rationalize tariff according to Power Pricing Framework and introduce life line tariff for ultra-poor  Strengthening sector regulation under BERC  Establish a power trading subsidiary for bulk power management
2. Ensuring least cost generation and expansion	Expand installed capacity to 7000 MW     Increase per capita generation from 170 kWh to 200 kWh	• 1000 MW capacity of power plants are under construction     • 1700 MW capacity of power project is under procurement process	Develop a least cost generation expansion     Plan     Expand coal based power plants and power     generation by using safe and nuclear power     technology
3. Expanding distribution and area coverage	Increase coverage to realize GoB's vision to provide electricity to all b 2020  Ensure access to electricity from 45% to 60% from conventional and renewable sources  Increase number of consumers by 2.7 million  Increase no. of village electrification by 6,000  Expand distribution line (33 kV and below) from 275,000 km to 325,000 km		Ensure expansion of distribution line
4. Expanding distribution by BPDB	6000 km distribution line (33 kV and below) expansion     New consumer connection: 400,000		Ensure balance development in transmission and distribution sub-sector     Install telemeter for large customer's and expand pre-paid metering system
5. Improve operational Performance	Reduce BPDB's distribution loss to 12.5 percent Reduce retail customers accounts receivables to 2.0 equivalent months Improve CI ratio more than 87 %		Continue efficiency improvement
Lead Responsibility: Power Grid Compan	y of Bangladesh (PGCB)		
6. Improving overall performance	<ul> <li>Implement National Load Dispatch Centre</li> <li>Improve relay co-ordination and protection system</li> <li>Reduce transmission loss below 3%</li> <li>Reduce interruption on National Grid below 30 per year and interruption time below 30 hours</li> </ul>	<ul> <li>NLDC project is in progress</li> <li>450 MV AR Capacitor Bank are being installed; installation of a 600 MVAR and a 100 MVAR Capacitor Banks are under consideration</li> <li>Targeted reduction of transmission loss could be achieved in the coming fiscal year</li> </ul>	Enhanced technical coordination of power system operation     Improve Voltage profile by installing 1150MVAR capacitor bank at 132 of 33 kv level

Strategic Goals	Key Targets	Action Taken/underway	PRSP Policy Agenda (2009-11)
(1)	(2)	(3)	(4)
7. Expanding Grid network capacity  Lead Responsibility: Ashugonj Power Sta	Complete 100 ckt km 400 kV transmission line     Increase 230 kV transmission line by 936 ckt km     Increase 132 kV transmission line by 457 ckt km     Increase sub-station capacity by 4587 MVA  Trion Company Ltd. (APSCL)	<ul> <li>Consultant has been engaged and bidding documents are under preparation for 400 kV line project</li> <li>230 kV transmission line projects are under construction</li> <li>Bidding for construction of 132 kV transmission line project has been completed</li> </ul>	Ensure balance development in the transmission and distribution sub-sector
8. Improve corporate governance and		- 35 1 1 2 2 9 D 1 1 12 2 3 9 5 CA 1 1	1 . CC : 1
operating efficiency	<ul> <li>Improve corporate culture</li> <li>Reduce outages time</li> <li>Increase plant availability to 80 %</li> </ul>	Modernization & Rehabilitation of Unit-3,4 & 5 of Ashuganj Power Station is in progress	<ul> <li>Improve plant efficiency by maintenance and rehabilitation work</li> <li>Reduce auxiliary consumption and station use</li> </ul>
Lead Responsibility: Electricity Generation	on Company of Bangladesh (EGCB)		
9. Increasing generation of additional electricity	<ul> <li>Ensure plant availability more than 85%</li> <li>Ensure energy conservation from the very beginning of plant design</li> </ul>	Construction of 2 x 120 MW Peaking Power Generation Plant at Siddhirganj is in progress     Owner's Engineer engaged and bid document is under review for 2X 150 MW peaking power project	<ul> <li>Complete 2 x 150 MW peaking plant at Siddhirganj</li> <li>Complete 360 MW CC power plant at Haripur</li> <li>Order 100 and 150 megawatt gas turbine projects on an urgent basis</li> <li>Encourage construction of 10, 20 and 30 megawatt power stations in private sector</li> <li>Establish Rooppur Nuclear Power Plant</li> </ul>
Lead Responsibility: Dhaka Electric Supp	oly Authority (DESA)/ Dhaka Power Distribution Compa	ny (DPDC)	
10. Improving operational performance	<ul> <li>Reduce transmission loss to 3.5%</li> <li>Reduce distribution loss to 11.5%</li> <li>Reduce retail customer accounts receivable to 2.5 equivalent months</li> <li>Improve CI ratio more than 87 %</li> </ul>		Continue efficiency improvement
11. Expanding facility	52 km 132 kV transmission line and cable expansion     Expand pre-paid metering system		Balance development in transmission and distribution     Expand 1000 km distribution line (33 kV & less)     Connect 100,000 new consumer
Lead Responsibility: Dhaka Electric Supp	oly Company (DESCO), West Zone Power Distribution Co	ompany Ltd. (WZPDC)	
12. Improving corporate governance	Improve corporate culture     Introduce pre paid meter		
13. Improving operational performance	<ul> <li>Reduce distribution loss to 12.5%</li> <li>Reduce retail customer accounts receivable to 2.5 equivalent months</li> <li>Improve CI ratio more than 87%</li> </ul>		Continue efficiency improvement
Lead Responsibility: Rural Electrification			
14. Improving overall governance	Improve management efficiency and innovative arrangements for renewable energy expansion	Study programme for management improvement and corporate governance improvement has been taken by Power Cell	

Strategic Goals	Key Targets	Action Taken/underway	PRSP Policy Agenda (2009-11)
(1)	(2)	(3)	(4)
15. Improving operational performance	Reduce distribution loss to 11.5%     Reduce retail customer's accounts receivable to 2.0 equivalent months		Continued efficiency improvement
16. Expanding distribution network	Expand 40,000 km distribution line (33 kV & less)     Ensure 2,000,000 new consumer connection     Provide electricity to 6,000 new village     Install 20,000 new SHS		Balanced development in the transmission and distribution
Lead Responsibility: Bangladesh Oil, Gas			
17. Assessing non-renewable indigenous resources and undertaking measures for economic and efficient use of energy	Increase oil and gas reserves through extended exploration in both land and sea     Increase coal extraction to substitute increasing gas demand.     Expand national grid to cover western, northwestern and south-western zones.	<ul> <li>Offshore PSC Bidding 2008 initiated to entertain private sector investment widely</li> <li>In view of strengthening BAPEX, funds have been allocated for extensive exploration works</li> <li>Coal Policy is under formulation</li> <li>Companies under Petrobangla are enjoying autonomy</li> <li>Offloading of shares of the companies has been initiated</li> <li>Expansion of gas network to the western and south-western zone is ongoing</li> <li>Rajshahi city is being brought under gas network</li> <li>Private entrepreneurs are being encouraged to install CNG filling stations</li> </ul>	Commercialize gas sector     Attract private sector investment     Increase CNG usage as environment friendly clean fuel     Gas exploration both onshore and offshore to be enhanced
Lead Responsibility: Roads and Highway:	l •		
18. Developing roads infrastructure	Construct new road : 3160 km     Rehabilitate road: 2090 km     Construct/recon bridge: 21100 meter	<ul> <li>3786 km of new road is constructed</li> <li>2406 km of road improved and rehabilitated</li> <li>13476 meter of bridge is constructed and reconstructed</li> </ul>	<ul> <li>Increase maintenance expenditures</li> <li>Construct coastal highway link</li> <li>Develop border roads</li> <li>Construct major bridges on national highways</li> <li>Construct toll roads/ bridges</li> <li>Dhaka-Chittagong Second National Highway to be constructed by private sector</li> <li>Establish road connection with neighbouring countries under Asian Highways Scheme</li> <li>Construct Karnaphuli Extra Dose PC Garder Bridge</li> </ul>
19. Improving institutional and policy formulation capabilities of RHD		<ul> <li>National Land Transport Policy is in place</li> <li>Creation of an independent road fund is in final stage</li> <li>Road sector manual under Project Appraisal Framework is introduced</li> <li>Improved institutional capabilities for planning policy and reform are in place</li> <li>Road safety division is functioning</li> <li>RHD Management plan and manuals prepared</li> <li>A private sector investment policy for involving the private</li> </ul>	Integrate road master plan with RHD, DTCB and LGED     Increase return-on- asset     Establish a National Highway Authority     Establish a Road Fund Authority

Strategic Goals	Key Targets	Action Taken/underway	PRSP Policy Agenda (2009-11)
(1)	(2)	(3)	(4)
		sector in the road sub-sector has been prepared  Revised contracting procedures introduced  E-governance, networking and database like Management Information System, Geographical Information System, Personnel Information Management System and Central Management System, Road Asset Management System, Bridge Maintenance & Management System are in place  Manual of Environment Impact Assessment of RHD Projects is being prepared  Integrated Multi-Modal Transport Policy (IMTP) has been prepared	
20. Developing corridor based roads	Construct Dhaka-Southeast, Dhaka-Northeast, Dhaka-Southwest, Dhaka-Northwest, Khulna- Northwest corridor	Implementation work is in progress     Creation of legal and financial environment through adoption of an integrated multi modal transport policy awaiting approval	<ul> <li>Upgrade Dhaka-Chittagong, Dhaka-Khulna, Dhaka-Sylhet, Dhaka-Tangail roads into 4 lanes</li> <li>Construct Padma Bridge</li> <li>Construct 2nd Meghna and 2nd Meghna-Gumti Bridges</li> <li>Construct Karnaphuli Extra Dose PC Garder Bridge</li> <li>Construct Bekutia Bridge</li> </ul>
21. Ensuring rural-urban linkages	Construct road 1100 km and improve 3000 km     Construct bridge 8000 meter	Being implemented under 8 numbers of feeder/ zila/ public priority road projects	Implement several feeder/zila/ public priority road projects
22. Attaching higher priority on road maintenance	Periodic maintenance of 4500 km road	Routine maintenance and shoulder repair is carried out for RHD road network and periodic maintenance is done National highway network is being reconstructed, rehabilitated and improved Regional highway is overlaid and resealed The draft bill for the creation of Road Maintenance Fund is being approved and brought under legislation	Upkeep of whole RHD network through regular routine maintenance     Enhance management budget     Enhance budget for natural disaster
23. Construct bypass road and flyovers	Construct bypass road     Construct flyovers	Bypasses have been constructed in major cities     Construction of Kaliakoir, Khulna, 2nd Bagura Town,     Ambarkhana, Akhaura City, Osmani Airport, Jenaidah BISIC     Shilpa Nagar bypass roads are underway     Flyover at Tongi rail crossing is in progress	Construct Satkhira, Faridpur, Mymensingh town bypass roads     Construct flyovers at 10 railway crossing points on important national highways
24. Building the missing links on the national and regional highway network		Construction of Hatikamrul-Bonpara road is completed     Construction of Bhanga-Bhatiapara-Narail road is completed     Construction of Barisal-Bhola-Laxmipur road is in progress	Complete construction of Barisal-Bhola- Laxmipur road
25. Construction, Operation and maintenance of long bridges (1500 m or above), toll roads, flyovers, causeways, ring roads etc.	<ul> <li>Preparation of Detailed Design for Padma Bridge.</li> <li>Land acquisition and appointment of Contractors for Padma Bridge.</li> <li>To start the construction work of Padma Bridge.</li> <li>Construction of Bekutia Bridge on Perojpur-</li> </ul>	<ul> <li>1521 m long Mukterpur (6th Bangladesh-China Friendship) bridge has been opened for traffic on 18 February, 2008.</li> <li>Land acquisition and appointment of Consultant for Detailed Design of Padma Bridge are under way.</li> </ul>	Growth of SMEs, new business, agricultural and industrial production, employment and income, and thereby poverty reduction in the south-eastern parts of the country

Strategic Goals	Key Targets	Action Taken/underway	PRSP Policy Agenda (2009-11)
(1)	(2)	(3)	(4)
	Jhalakati road over the river Kocha under Jhalakati District.		
Lead Responsibility: Dhaka Transport Co	ordination Board (DTCB)		
26. Developing public transport system for Dhaka city by integrating different modes of transport	<ul> <li>Mass transport system serving Dhaka, Narayangonj, saver, Dhamrai, Gazipur and Kaliganj</li> <li>Development of bus rapid transit</li> <li>Development of arterial roads and footpaths</li> <li>Development of circular railway</li> <li>Improvement of traffic management</li> </ul>	<ul> <li>Construction of Dhaka City bypass road is completed</li> <li>Construction of flyover at Mohakhali is completed</li> <li>Construction of Moghbazar flyover</li> <li>Construction of bypass roads- Panthapath – Rampura, Malibagh – Janapath, Zia colony - Mirpur</li> </ul>	Construct elevated expressway in Dhaka city     Construct ring road on the outskirts of Dhaka city     Construct flyover at Pragati Sarani     Solve the traffic congestion in Dhaka city     Provide better traffic management
Lead Responsibility: Local Government l	Engineering Department (LGED)		
27. Developing rural road communication	Construct: Upazila Road: 36166 km     Construct: Union Road: 44418 km     Construct: Village Road: 171335 km	• 21803 km • 13571 km • 11980 km	Ensure transportation of agricultural products     Ensure participation and involvement of community, local government institutions, NGOs and beneficiary groups
	<ul> <li>Construct: Bridge/Culvert on Upazila Road: 382293 m</li> <li>Construct: Bridge/Culvert on Union Road: 330409 m</li> <li>Construct Bridge/Culvert on Village Road: 695688 m</li> <li>Construct tree plantation: 80584 km</li> </ul>	• 355374 m • 228329 m • 334580 m • 29342 km	Ensure community input in planning and design     Ensure quality control of construction and maintenance     Strengthen sustainable operation and maintenance system
28. Prioritising pro-growth infrastructure (submersible road, ghats, growth centres, hats, women's market section and union parishad complex, cyclone shelters)	<ul> <li>Growth centres: 2100</li> <li>Other Important rural markets: 6900</li> <li>Women's market sections: 2300</li> <li>Union parishad complex: 4489</li> <li>Cyclone shelter: 500</li> <li>Ghats: 300</li> </ul>	<ul> <li>920 growth centres are under construction</li> <li>214 rural markets are under construction</li> <li>700 women's market sections are under construction</li> <li>1494 Union parishad complex are under construction</li> <li>380 Cyclone shelter are under construction</li> <li>135 Ghats are under construction</li> </ul>	Ensure participation of community, local government institutions, NGOs, beneficiary and user communities     Ensure community input in planning and designing     Ensure quality control of construction and maintenance     Strengthen sustainable operation and maintenance system
29. Ensuring women's participation and emphasising their needs		Ensure women's increased participation in road construction, maintenance and building embankments	Incorporate women's participation & needs in building of infrastructure facilities and project selection     Encourage female participation in labour/landless contracting societies grass root committees
Lead Responsibility: Bangladesh Road Tr	1	I 200 01 1 D 1 1 D 11 D 11 D 11 D 11 D 11	70577 1157
30. Making BRTC a viable institution and ensuring affordable services to all	• Increase number of vehicles and new depots/units in different districts	<ul> <li>200 Single Decker and Double Decker buses repaired.</li> <li>New 194 Diesel operated and 30 CNG operated Single Decker</li> </ul>	Procure 595 Double Decker buses     Procure 100 CNG Single Decker buses.

Strategic Goals	Key Targets	Action Taken/underway	PRSP Policy Agenda (2009-11)
(1)	(2)	(3)	(4)
including the poor and women	<ul> <li>Keep up the standard of services</li> <li>Minimize loss of property and lives because of accidents</li> <li>Provide training for safe &amp; improved driving, maintenance, repair, and operation</li> <li>Introduce CNG services and bus services with Euro standard engines</li> </ul>	<ul> <li>buses and 10 Diesel Trucks have been procured</li> <li>Procurement of 100 CNG Single Decker buses and 300 CNG Single Decker buses are under process</li> <li>Already set up 6 driving Training Institutes and setting up of 6 driving training Institutes are underway</li> <li>Establishment of 10 new CNG fuelling station cum petrol pumps on going</li> </ul>	<ul> <li>Procure 500 Trucks</li> <li>Modernise road transport service network to render satisfactory transport service</li> <li>Help reduction of poverty, unemployment, pollution, accident, and economic maladies of people</li> <li>Ensure women development and good governance.</li> </ul>
31. Ensuring private sector participation	Introduce avenues for public private partnership		Public private partnership is to be ensured.
Lead Responsibility: Bangladesh Railway	(BR)		
32. Extending & improving railway network	<ul> <li>Construct 77.19 Km new track.</li> <li>Procure/Replace 21 Locomotives</li> <li>Procure 50 Passenger Coaches</li> <li>Procure 160 Wagons &amp; brake vans</li> <li>Construction of new ICD</li> </ul>	<ul> <li>Construction of 35.19 Km new track is on-going.</li> <li>Procurement of 10 Locomotives is under process</li> <li>Procurement of 50 passenger coaches is under process</li> <li>Procurement of 55 wagons &amp; brake vans has been taken and procurement of 105 is under process</li> <li>Construction of new ICD at Dhirasram is ongoing</li> <li>Feasibility Studies for Padma bridge rail link, underground rail link, 2nd Jamuna Rail Bridge, Dhaka-Laksam Chord line are under preparation</li> <li>Twenty years Railway Master Plan preparation is in final stage</li> </ul>	<ul> <li>Prepare Railway Master Plan for next 20 years</li> <li>Extend railway network</li> <li>Increase line capacity by track doubling in Dhaka-Chittagong and Dhaka-Sylhet corridor</li> <li>Improve the specification of rolling stocks</li> <li>Construct new ICD at Dhirasam</li> <li>Preparatory works for introducing advanced &amp; improved technology such as Underground rail, Surface &amp; Elevated rail, circular rail etc.</li> <li>Construct underground rail in Dhaka city</li> </ul>
33. Prioritising pro-poor growth	<ul> <li>Rehabilitate 375 Km. railway track along with other infrastructures &amp; signalling system</li> <li>Remodel 8 Stations.</li> <li>Modernize 12 station's signalling systems</li> <li>Rehabilitate 22 locomotives.</li> <li>Rehabilitate 260 Passenger Coaches</li> <li>Rehabilitate 277 wagons &amp; brake vans</li> </ul>	<ul> <li>Rehabilitation of 345 km railway track along with other infrastructure &amp; signalling system is ongoing</li> <li>Remodelling of 8 stations has been taken in hand.</li> <li>Financing for modernization of 14 station's signalling systems in under process</li> <li>Rehabilitation of locomotives is going on</li> <li>DPP for rehabilitation of 260 Passenger Coaches has been submitted</li> <li>Rehabilitation of 277 Wagons &amp; brake vans has taken place</li> </ul>	Rehabilitate & improve all Detroit railway tracks, bridge, stations, yards, & other infrastructures     Modernize signalling systems in the section to ensure safe & speedy running of trains     Increase passenger amenities and ensure safe, speedy & comfortable train journey     Adopt Public Service Obligation (PSO) involving all branch lines to serve the poor people in remote areas     Provide transport facilities to large numbers of poor passengers and for movement of commodities
34. Emphasising routine & periodic maintenance	<ul> <li>Provide routine &amp; periodic maintenance</li> <li>Introduce mechanical track maintenance system in BR.</li> <li>Improve Pahartali &amp; Saidpur Work shop.</li> </ul>	Routine & periodic has been enhanced and BR's maintenance budget has been increased.     Emphasis has been given to introduce mechanical track maintenance system in BR     Improvement of Pahartali workshop has started and DPP for Saidpur Workshop improvement has been submitted	Provide adequate funds for maintenance     Adopt modern track maintenance method     Ensure routine & periodic maintenance of all infrastructures as per their standard specification     Rehabilitate & replace plants and machineries

Strategic Goals	Key Targets Action Taken/underway		PRSP Policy Agenda (2009-11)
(1)	(2)	(3)	(4)
			to enhance the maintenance works
35. Opening avenues for private sector participation	<ul> <li>Improve operational efficiency through more participation of private sector.</li> <li>Make the railway more responsive to market needs and sound business practices.</li> <li>Explore commercially possibilities of surplus land and other capacities of Railway.</li> </ul>	Provision for private sector participation is in place for infrastructure building and maintenance works  Introduced computerized seat reservation and ticketing system  Introduced on board services in 16 intercity trains, extra capacity BR's Fibre optic Telecom System, commercial activities of Mail/Express/Local train  Repairing passenger coaches, cleaning locomotives and	Association of private sector and outsourcing to be continued and new component would be identified     Explore possibilities of commercial use of surplus land and other capacities of Railway
		converting non-AC coaches into AC on BOT basis are ongoing	
36. Strengthening organization of BR	Take various Organizational Strengthening programmes	Organizational reform of Bangladesh railway has been taken in hand	Implementation of organizational strengthening programmes to improve performance of BR
Lead Responsibility: Mongla Port Author			
37. Improving navigability in the Pussur Channel	Dredge 32.00 lakh cum. silt to facilitate movement of 9m draft ship in the Pussur channel	• DPP of the project "Dredging at the Outer Bar in the Pussur Channel" has been approved	• Implement the project "Dredging at the Outer Bar in the Pussur Channel"
38. Ensuring efficient service to shore based cargo and container handling of the port	<ul> <li>Procure 2 Straddle Carrier-40 ton capacity, 4 Low mast forklift truck auto transmission-3 ton capacity, 2 Fork lift truck-5 ton, 1 Fork lift truck -9 ton, 2 Terminal Tractor-50 ton, 2 20'-0", 8 40'-0" trailer</li> </ul>	• The project has been approved and the project is at the implementation stage.	Procure these equipments under the project "Procurement of cargo handling equipment for Mongla Port".
39. Ensuring safe 24 hours ship movement in the Pussur channel	<ul> <li>Procure &amp; install 62 channel marking and lighted buoys and other accessories</li> <li>Remove 15 of sunken wrecks of ships</li> </ul>	• A DPP of the project is being finalised by the Ministry of Shipping	Implement project "Navigational Aids to Mongla Port"     Maintain the Pussur Channel for easy movement of ships     Procure A Cutter Suction Dredger for Mongla Port
40. Maintaining adequate depth in the mooring area of the Pussur Channel	Carry out 1.328 million cum dredging	The DPP of the project "Dredging in the Mooring areas of Mongla Port" is under preparation	Improvement of navigability in the channel will help to increase incoming ships in the port
Lead Responsibility: Chittagong Port Aut	hority (CPA)		
41. Increase port capacity/efficiency	Construct a Container Terminal at New Mooring area with 1000m berth	Construction of 5 berths including 180,000 sq.m. back up area completed and operating	Enhance capacity & service level of the port
	Appoint Terminal Operator for New Mooring Container Terminal	MTCC is constituted to determine technical & commercial parameters for Management & Operation by private operator     PQ document prepared	Promote Port Privatization Policy     Ensure optimum utilization of facilities created under NCT project
	• Construct back up facilities behind NCT berths No. 4 & 5.	• DPP for construction of back up facilities behind berth No. 4 & 5 is prepared and is in the process of approval	Construct back up facilities and ensure optimum utilization of NCT
	Chittagong Port Trade Facilitation Project by introducing CTMS/MIS, Environmental Management     Modernize cargo clearance procedure     Construct internal roads/ bridges	Tenders invited for Computerization of Container Terminal Management System     Completed Oil Waste Reception and Oil-spill Protection     Civil works for Environmental Management is in progress;     Prepared VCA and Anti-corruption policy	Introduce CTMS, MIS, Environmental     Management system, modernise cargo     clearance procedure,     Introduce anti-corruption policy, enhance     degree of transparency/security
	- Constituti internar roads, Druges	Construction of internal roads/ bridges and Port Service road and bridge over Moheskhal is in progress	O

Strategic Goals	Key Targets	Action Taken/underway	PRSP Policy Agenda (2009-11)	
(1)	(2)	(3)	(4)	
	Carry out Capital Dredging in Karnaphuli river and Channel	• The Consultant has been requested for submission of revised cost estimates to prepare fresh DPP.	Ensure safe navigational channel in view of the impact of construction of the 3rd Karnaphuli bridge	
	Undertake a feasibility study for construction of a new ICD near Dhirasrami railway station	Feasibility Study completed and the Final Report has been accepted by the competent authority	Increased capacity for movement of container through rail in Dhaka-Chittagong Economic corridor	
	Construct Inland Container Depot in Gazipur	• TPP is prepared by Bangladesh Railway for Designing, Tendering and Supervision services.	Handle increased number of containers and provide adequate inter modal facilities	
	• Improve port efficiency	Consultant submitted draft Strategy Plan for CPA.	Formulation of Port Efficiency     Improvement Plan	
	• Improve transportation system of containers through Inland Waterways for Chittagong Port	• TEC's recommendation for package-3 and package-4 have been approved	Construct Inland Container Terminal at Pangoan	
	Construct Karnaphuli container Terminal	• DPP prepared & sent for approval.	Facilitate handling of 4 lakh TEUs of containers per year	
	Construct Patenga Container Terminal	At conceptual stage	Construct Patenga Container Terminal	
	Prepare a Comprehensive Master Plan for development of Chittagong Port		Assess requirement of further creation, expansion and modernization of port facilities	
Lead Responsibility: Civil Aviation Auth	ority, Bangladesh (CAAB)			
42. Expanding the existing Airports	Up-grade Osmani Airport for operation of wide body aircraft	• 100.00 % Physical work has been completed by December 2008		
	• Extend and modernize passenger Terminal building at Osmani Airport	Physical work is in progress	• Complete the rest by December 2008	
	Up-grade Zia International Airport	DPP of the project is under process for approval in the Planning Commission.	Re-construct the taxi-way     Replace primary radar and secondary radar     Obtain communication, navigation and E/M equipments	
Lead Responsibility: Biman Bangladesh A	Airlines Limited			
43. Increasing scale of operation to serve more passengers	<ul> <li>Increase capacity through lease of aircraft</li> <li>Modernize Biman's fleet by acquiring new generation aircraft</li> <li>Concentrate operation in the Gulf and Middle-East region</li> </ul>	<ul> <li>Addition of aircraft on wet and dry lease is under process and process is underway to modernize Biman fleet</li> <li>More frequencies to Gulf and Middle East being operated</li> </ul>	Complete steps for acquisition of aircraft     Improve passenger services continuously     Increase frequencies to profitable ethnic markets	
44. Improve financial performance	<ul> <li>Reduce operation cost in different areas</li> <li>Enter into high-yield markets</li> <li>Commercialize the organization</li> <li>Appoint operator under management contract</li> <li>Off-loading of Biman's 49 percent share</li> </ul>	Cost cutting measures have been implemented and still being pursued     Biman has been converted into a Public Limited Company (PLC) to run on commercial basis     Off-loading Biman's share is under consideration	Government to provide equity for acquisition of new aircraft for Biman     Protect Biman's traffic and handling rights as a national carrier	
<ul> <li>45. Enhancing air cargo capacity</li> <li>Establish joint freighter services with foreign airlines</li> <li>Procure freighter aircraft</li> </ul>			Formulate policy to carry perishable export cargo	

Strategic Goals	Key Targets	Action Taken/underway	PRSP Policy Agenda (2009-11)
(1)	(2)	(3)	(4)
Lead Responsibility: Bangladesh Inland V	Water Transport Corporation (BIWTC)		
46. Enhance quality of Water Transport	<ul> <li>Construct/Acquire 2 Container Vessels</li> <li>Rehabilitate 2 Coastal Passenger Vessels</li> <li>Rehabilitate 6 Ro-Ro Ferry, 2 K-type Ferry and 6 Pontoons</li> <li>Construct 4 Sea-Trucks for carrying passengers in coastal belt and risky routes</li> <li>Modify Passenger Steamer M.V. Sonargaon</li> <li>Construct/Procure 2 Ro-Ro ferry and 2 Ro-Ro Pontoon for Mawa ferry</li> <li>Construct/Acquire of 1 passenger vessel of capacity 500 for Kumira-Guptachara route</li> <li>Construct/Acquire of 4 self -propelled cellular container vessels of 100 TEU's</li> <li>Construct/Acquire 2 Coastal Ferries and 2 Pontoons with Stable Ramp</li> <li>Construct/Procure 2 Nos. K-type ferries for ensuring quick and efficient ferry services provided by BIWTC in Mawa ferry sector</li> <li>Procure and Install Hi-Tech Navigation System at Paturia and Mawa Ferry and 4 Ferry</li> <li>Procure/Construct Nos. Shallow Draft Oil Tankers for BIWTC</li> <li>Procure/install modern equipments for increasing efficiency of BIWTC's dockyards</li> <li>Rehabilitate 4 Nos. medium type ferries of BIWTC</li> <li>Construct/Procure a Salvage tug of capacity 2000 H.P.</li> </ul>	<ul> <li>The project is under approval stage</li> <li>Rehabilitation work is being carried out</li> <li>One project is under implementation</li> <li>DPP of a project is at the approval stage.</li> <li>Work is going on in Khulna Shipyard Ltd. and is expected to be completed by June, 2008.</li> <li>The project is under approval stage.</li> <li>DPP is under preparation.</li> <li>Is being processed for foreign financing</li> <li>Is being processed for foreign financing</li> <li>Tender Notice has been published</li> <li>DPP is under preparation</li> </ul>	<ul> <li>Ensure efficient ferry services in Aricha and Mawa</li> <li>Add Water Taxi for operation in the circular water route in Dhaka city</li> <li>Add container vessel for water born cargo transportation</li> <li>Promote water transportation in the inland and coastal water ways</li> <li>Provide better communication facilities through waterways</li> <li>Provide cheaper transportation for people</li> <li>Provide safe and easy transportation for woman</li> <li>Ensure efficient service in Dhaka-Khulna inland water route</li> <li>Introduce Ro-Ro ferry services in Mawa sector</li> <li>Provide uninterrupted ferry services during foggy period</li> </ul>
47. Expanding services	<ul> <li>Open new ferry services at Laxmipur-Bhola and Bhola-Barisal ferry route</li> <li>Open Chittagong-Cox's Bazar tourist services</li> <li>Open Dhaka-Bhola passenger services</li> <li>Open Sea-truck services where necessary</li> </ul>	Laxmipur-Bhola and Bhola-Barisal ferry services are in operation	Establish Bhola-Barisal and Laxmipur-Bhola ferry services     Promote water transportation in inland & coastal routes     Promote transportation for poor people living in the backward areas and movement of commodities
48. Opening avenues for private sector participation	<ul> <li>Organize reforms and sound business practice</li> <li>Meet up the market need</li> <li>Make the organization more responsive</li> <li>Charter cargo fleet and coastal passenger routes</li> </ul>	Will be done continuously	Provide better and efficient services to the people at a competitive price     Provide efficient customer facilities     Contribute to the national economy by providing efficient services
49. Ensuring maintenance of BIWTC's fleet	<ul> <li>Identify the vessel on priority basis</li> <li>Prepare necessary schedule up to 2008</li> <li>Introduce modern technology/machineries in</li> </ul>	Will be done continuously	<ul> <li>Provide efficient and time bound services.</li> <li>Adequate modern technology for periodic maintenance</li> </ul>

Strategic Goals	Key Targets	Action Taken/underway	PRSP Policy Agenda (2009-11)
(1)	(2)	(3)	(4)
	existing dockyards		Provide modern facilities to the people on board.
50. Formulating pragmatic water transport policies	Prepare IWT Master Plan	TSC wing of Planning Commission is working on IWT Master Plan.	Implement Integrated Transport System     Conduct Baseline survey     Increase fund for IWT sector     Provide better information and quicker services
51. Ensuring disaster risk reduction	Reconstruct Infrastructures and other facilities damaged by cyclone 'sidr'	• DPP of the project is at the approval stage	Take preventive measure for future disaster risk reduction
	Conversion of main engines of some major ferries of BIWTC into CNG driven engines	Project is included in the Medium Term Budget Framework	Reduce fuel consumption and fuel costs     Keeping more polluted free water ways
Lead Responsibility: Bangladesh Inland W			
52. Ensuring smooth and safe navigation of all vessels	Keep the inland waterways navigable for smooth movement of all vessels	Master Plan for inland Water Transport system is under preparation     Several projects have already been undertaken	<ul> <li>Dredge 42.00 lakh m3 and 20.00 lakh m3 under 4 development projects</li> <li>Build circular waterways</li> <li>Build Inland Container River Terminal, Pangaon</li> </ul>
	Dredge 50.00 lakh m3 in various routes and digging of 35.00 lakh m3 in different rivers	Action is underway	Develop infrastructure facilities for IWT sector to provide cheapest transport cost for carrying goods and services
	Procure 3 (three) dredgers	Action is underway	Contribution to the Poverty Reduction by providing cheapest transportation to the rural people
53. Providing port facilities		Action is being undertaken following the approval of the project     Approval process of the project is underway	<ul> <li>Construct port facilities in Buriganga river</li> <li>Modernize Dhaka River Port</li> <li>Construct inland container river terminal</li> <li>Establish river ports at Nowapara, Bhairab-Ashuganj and Borguna</li> <li>Develop and modernize Barisal River Port</li> </ul>
Lead Responsibility: Bangladesh Telephor	ne and Telegraph Board (BTTB)		Develop and moderning Barron 14 (c) 1 of
54. Expanding Internet Information Network	Increase rural density mandatory for ISP/Mobile/PSTN operators     Fix and support targets of growth for internet penetration for the ISP in rural areas	DPP approved for INFO-BAHAN Project     Consultant selection process in going-on	Extend ICT facility to empowering rural people     Procure necessary hardware and software     Develop ICT supportive infrastructure     Serve the needs of Voice Video and Data Communication     Effective broadband policy and deployment of a nationwide broadband network (Wired and wireless)
55. Installing digital telephone exchanges at Upazila		PP (1st revision) approved     Approval of RDPP and underway	Extend digital telephone at Upazila & growth centre level     Install RSU and MSU in 178 upazillas & 42

Strategic Goals	Key Targets	Action Taken/underway	PRSP Policy Agenda (2009-11)		
(1)	(2)	(3)	(4)		
			growth centres		
			• Install185 radio links and 51 towers		
			Bring all Upazilas under internet connection within next five years		
Lead Responsibility: Bangladesh Post Off	ice (BPO)				
56. Automating the Postal Service	Procure necessary hardware, software and	• A project on this has been prepared	Counter automation		
	connectivity for 83 offices		Automation of Postal Accounting		
	• Train the staffs for necessary operation		Information System		
	<ul> <li>Automate the services delivery process</li> </ul>		Automation of Management Information		
			System		
			Automation of service delivery system		
57. Providing training to BPO staff	• Impart training on state of the art technologies	A project has already been prepared	• Provide training to the officers and staffs of		
			BPO		
58. Building infrastructure of BPO	Facilitate ICT based service	• Two projects on this have been prepared	Develop Infrastructure development of BPO		
			• Ensure rural women's access to ICT facilities		
Total Indicative Cost (in billion taka)	Total Indicative Cost (in billion taka)				

Policy Matrix 11: Social Safety Net, Food Security, Disaster Management, Scaling up of Micro-credit and Rural Non-farm Activities

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
I. Social Safety Net			
Lead Responsibility: MoF, GED	O, MoSW, MoWCA, MoCHTA, MoLA, MoL	Е,	
Forming and fostering an enabling policy framework for social protection	Prepare and adopt a coherent national social protection policy	Each and every SSNP has its own operational policy	<ul> <li>Formulate and adopt a coherent, cost effective and women sensitive national social protection policy addressing intra-household food security with focus on women and children</li> <li>Enact relevant laws and prepare relevant rules of business</li> <li>Review social protection policies of various countries and their financial implications and modes of financing</li> </ul>
Lead Responsibility: MoF, MoS	W		
2. Extending coverage of safety net programmes  Lead Responsibility: MoLE	<ul> <li>Cover 75% of ultra poor of which 2/3 will be women with an emphasis on women with disability and indigenous groups</li> <li>Achieve 90% accuracy in targeting</li> <li>Ensure targeting 100% of seasonal unemployed in Monga, Char,Coastal areas and CHT areas</li> <li>For sustainable livelihood of poor beneficiaries under employment support schemes, micro insurance facility will be built with SSNP such as VGD, VGF, FFW, CFW etc.</li> </ul>	<ul> <li>Introduced an old age insurance to gradually cover all deserving persons</li> <li>Amount of assistance raised for many programmes</li> <li>Allowance for lactating mother and stipend for students with disability have been introduced</li> <li>Additional 9 State Orphanage has been established</li> <li>Micro credit programme has been introduced for persons with disability</li> <li>Introduced employment generation for seasonally unemployed</li> </ul>	<ul> <li>Extend coverage of and enhance old age allowance, allowances for destitute women, insolvent freedom fighters, insolvent-disabled, and lactating mothers, injured freedom fighters, residents in government orphanage and other institution, pension for retired government employees and their families, capitation grants for orphan students in non-government orphanages, general relief activities, non-Bengali rehabilitation, distressed cultural personalities/activities, stipend for disabled students, grants for the schools for the disabled, housing support &amp; agricultural rehabilitation</li> <li>Keep block allocation for disaster management</li> <li>Redesign programmes for disadvantaged groups such as persons with disability, mental patients, indigenous groups, and people in remote areas with special focus on women and children</li> <li>Revive programmes such as returning home, one household, one farm programme</li> <li>Introduce the programmes entitled Employment Generation for the Hard Core Poor and National Service for the unemployment youths</li> <li>Widen and deepen the existing SSNPs with maintaining gender balance and appropriate targeting</li> <li>Adopt new programmes to cover ultra poor, pavement dwellers, extreme urban poor, adolescent girls of poor families, and beggars</li> <li>Facilitate community based social safety net</li> <li>Extend coverage and enhance allocation for existing programmes for social empowerment as well as undertake new programmes like participatory rural development project and small farmer development foundation support project</li> <li>Assess the impacts of large safety net programmes</li> <li>Undertake employment generation for seasonally unemployed with a focus on women and equal wage</li> </ul>
3. Implementing labour laws	Put regulatory framework in place     Amend laws as necessary	• Labour Law 2006 has been passed	<ul> <li>Amend and implement labour law and other laws as necessary by considering gender issues</li> <li>Put regulatory framework in place</li> <li>Put fiscal mechanisms and operational procedures in place</li> <li>Form legal review bodies composed of government, civil society members, women groups, employers and employees</li> </ul>
Sub-Total Indicative Cost (in bil	llion taka)		Tk. 140.00

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
II. Food Security			
Lead Responsibility: MoI, BS	TI, MoFDM		
4. Creating an enabling framework for food security	Implement National Food Policy 2006 and the Plan of Action     Frame policy to ensure entitlement of all excluded groups	<ul> <li>Quality control of food products by BSTT</li> <li>Mobile court for ensuring food quality by BSTI.</li> <li>Implementation of 'National Food Policy Plan of Action 2007-2015'</li> <li>Gender and disadvantaged included in food policy</li> </ul>	<ul> <li>Strengthen BSTI's food quality control system</li> <li>Strengthen the food control system specially conformity assessment infrastructure</li> <li>Formulate and implement food safety policy</li> <li>Strengthen co- ordination, monitoring &amp; evaluation while implementing the PoA</li> <li>Implement National Food Policy Plan of Action 2007-2015</li> <li>Enact consumer protection act</li> <li>Prepare beneficiary list of various programme using data base of national ID card</li> <li>Implement National Food Policy Capacity Strengthening Programme</li> </ul>
Lead Responsibility: MoFDM			
<ul><li>5. Assuring low cost food supply</li><li>6. Ensuring food security of the poor and the vulnerable</li></ul>	Yearly distribution of 1.5 million tons of food grain at reduced price     Secure access to food     Generate employment     Maintain adequate food stock     Smoothen distribution of food	Food distribution undertaken by Ministry of Food and Disaster management (MFDM) during emergency     Food security programmes	<ul> <li>Purchases food from domestic and international markets</li> <li>Ensure enough food-stock for stabilizing the market</li> <li>Expand food safety net</li> <li>Enhance storage capacity for food grains</li> <li>Enhance allocation for subsidy for open market Sales, VGD, VGF, TR, GR, FFW and food assistance in CTG-Hill Tracts.</li> </ul>
Lead Responsibility: MoFDM			
7. Smoothening fluctuations in food consumption		Ministry of Food and Disaster     Management is trying to maintain     food security by maintaining 1.0     million MT of food stock at the     beginning of the FY     Private import of food grain has been     liberalized to improve the private     stock for market supply     Food grain has been allocated for     targeted programmes     Market price of food grain rationalized	<ul> <li>Modernization of food management to continue</li> <li>Stabilize market price by improving market supply</li> <li>Modernization of food stock management for speedy distribution/release in times of need</li> <li>Ensure national and local level stocks of critical food items at public and private levels</li> <li>Undertake targeted food operations, price stabilization, price support, open market sales and selected rationing</li> </ul>
8. Increasing purchasing power of poor and entitlement of disadvantaged women and men	Increase real wage     Ensure targeted distribution with emphasis on women headed poor households     Maintain low inflation rate	<ul> <li>Pro-poor growth firmly on the agenda</li> <li>Various food based infrastructure development programmes underway</li> <li>Employment generation programme worth Tk. 11.56 billion starts from FY 2009-10</li> </ul>	<ul> <li>Encourage investment in labour- intensive sectors</li> <li>Ensure easy access to credit</li> <li>Pursue canal maintenance programme</li> <li>Review impact of various macro-economic policies on the poor for policy adjustments</li> <li>Target sector specific (garment, shrimp, tea plantation etc.) women workers for subsidized food</li> </ul>
9. Ensuring better food utilization and more nutritious food to all particularly poor children and	Increase awareness of nutrition, food safety and food hygiene     Include food safety, nutrition and	School feeding programme on a relatively small scale     Providing technical input for food	Evaluate the existing programmes and options for new programmes     Ensure an effective capacity for long term planning of balanced food in building a healthy nation

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
women	hygiene issues in school curricula     Increase nutrition for pre-school children     Improve nutrition for pregnant and lactating women	safety activities/ programmes.  • A study on "Determination of food availability and consumption patterns and setting up of nutritional standards in Bangladesh" is underway	Monitor nutritional status of pregnant and lactating mother (expansion of NNP) in disadvantaged position
Sub-Total Indicative Cost (in bill		,	Tk. 110.00
III. Disaster Management			
Lead Responsibility: MoFDM			
10. Mainstreaming disaster management and risk reduction into national policies, institutions and development process	Introduce disaster management and risk reduction in all development activities     Include disaster risk management in the development project validation process through Disaster Impact and Risk Assessment (DIRA)	Disaster Management Plan finalized     SAARC Regional framework for     Disaster Management established and     modelled on Bangladesh disaster     Management framework     Established Working Committee to     identify the sectoral intervention for     mainstreaming risk reduction     Climate change research underway to     determine impacts     Actions underway to mainstream     disaster risk reduction issues in the     education curriculum	<ul> <li>Develop tools to facilitate implementation of the ECNEC decisions of 2007</li> <li>Include disaster risk reduction including climate change impacts in all the sectoral policies, plans and projects</li> <li>Implement the 'National Plan for Disaster Management 2009-15'</li> <li>Undertake strong advocacy to ensure implementation of local level risk reduction action plan</li> <li>Establish monitoring and evaluation framework</li> <li>Introduce property insurance</li> <li>Project future activities and growth targets incorporating risk scenario</li> <li>Incorporate climate change into disaster management and risk reduction plans, policies, programmes and projects</li> <li>Undertake advocacy to ensure implementation of local level risk reduction action plan focusing on women and children</li> </ul>
Lead Responsibility: MoFDM, D		1	
11. Strengthening disaster management and risk reduction capacity	Build capacity of national institutions for disaster management	Disaster Management Plan prepared and endorsed     Draft Disaster Management Act is prepared     Draft National Policy on Disaster Management Act is prepared     MoFDM Allocation of Business has been revised     Standing orders on disaster management is being revised     Strategy for MoFDM and DoE on Climate Change drafted     Training needs assessment undertaken for disaster Management committees and programme implementers     Procurement of equipment for search for and rescue of earthquake and other disaster victims are underway     Flood monitoring and damage assessment using satellite data undertaken     Constructed poverty parameter spatial	<ul> <li>Finalize and obtain approval of all key policy documents</li> <li>Strengthen the disaster management system including capacity building of disaster management committees at all levels to enhance knowledge and understanding of policy change impacts</li> <li>Provide adequate and regular budgetary support commensurate with assigned responsibility</li> <li>Revise plan of action for disaster management</li> <li>Revise Allocation of Business in relation to MoFDM mandates</li> <li>Prepare Plan of Action or Manual for disaster management for agriculture sector with a focus on women</li> <li>Increase capacity of disaster forecasting</li> <li>Conduct earthquake and tsunami risk assessment for big cities and costal districts</li> <li>Strengthen search and rescue capabilities of first responding institutions</li> <li>Establish a local level disaster management contributory fund with contribution from government, private sector and donors</li> <li>Implement disaster management related programmes.</li> </ul>

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
		database in GIS  Crop monitoring using satellite data received at the ground station of SPARRSO  Installed satellite based cyclone monitoring system  MoFDM undertaken 2005-2009 framework for action  Developed strategic plan for DMB, DRR and DGoF  Developing Annual plans of DMB, DRR and DGoF	
Lead Responsibility: MoFDM	1		
12. Ensuring knowledge management (acquiring sharing and applying) on disaster risk reduction	Identify and disseminate indigenous knowledge and best practices     Build network among local, regional and international stakeholders     Strengthen Institute of Disaster Risk Management & Research (IDRMR)	<ul> <li>Disaster Management Information Centre established and being progressively strengthened through databases and other information networks</li> <li>Partnership being established with information providers</li> <li>Flood forecasting, warning and cyclone warning system is in place</li> <li>Agro meteorological cell established</li> <li>NAPA for climate change adaptation is in process</li> <li>Development of drought prediction model initiated</li> <li>Initiated activities to establish the disaster management information centre</li> <li>Started poverty parameter spatial database in GIS</li> </ul>	<ul> <li>Establish standing operating procedure (SOP) of DMIC</li> <li>Expand information networks and data bases on all hazards</li> <li>Establish network among local, regional and national stakeholders ensuring involvement of women groups at all levels</li> <li>Establish a Disaster Management Cell and training provision</li> <li>Establish an institute of disaster management research</li> <li>Develop drought prediction model in agromet division in BMD</li> <li>Build capacity of BMD in warning and forecasting system</li> <li>Make mandatory disaster management education in all public training programme</li> <li>Establish a national disaster management training policy and strategy framework</li> <li>Expand the risk reduction and emergency management training programme to cover all the DMCs of the high and medium risk districts</li> </ul>
Lead Responsibility: MoFDM			
13.Enhancing community level capacity for disaster risk reduction (preparedness, recovery and rehabilitation) with a focus on women	Strengthen community based programmes for risk reduction     Reduce loss of lives of children, women, elderly people and livestock and damage to crops and household savings in disasters	<ul> <li>Developed community risk assessment (CRA) guideline and risk reduction action plan (RRAP)</li> <li>CRA and RRAPs are under implementation by NGOs</li> <li>Achieved high level of community involvement in CRA and risk management</li> <li>Revised roles and responsibilities of disaster management committees and incorporated in new Standing Orders</li> <li>ICT training programme implemented</li> </ul>	<ul> <li>Create hazard awareness programmes to increase knowledge of risk and understanding of actions to manage risk</li> <li>Expand the focus of risk reduction down to the household level through the development of Household Action Plans</li> <li>Identify most vulnerable groups/assets (children, women, elderly people, livestock, crops, household savings) and include them in risk reduction plan</li> <li>Establish the CRA guideline to prepare the risk reduction action plans for high and medium risk upazila and districts</li> </ul>

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
		for all MoFDM staff	
		<ul> <li>LAN/ WAN network established</li> </ul>	
		within the MoFDM and with BMD	
		Funds made available to document and	
		disseminate indigenous best practice	
		Disaster management in school	
		curriculum is being revised	
		Exploring and promoting different livelihood adaptation options	
		Constructed 25 flood shelters	
		• Construction of 74 flood shelters are	
		ongoing	
Lead Responsibility: MoSW, Mo	EDM_MoW/CA	Origoring	
14. Ensuring protection of	• Ensure 20% housing facilities for	• The national plan for disaster	Finalize and implement the gender mainstreaming policy and establish effective monitoring
women, children, elderly, people	female headed household in public	management 2007-2015 approved	mechanisms to ensure conformity
with disability and other	housing projects	Gender mainstreaming policy for all	Develop a national damage and loss estimation system that considers the specific needs of
vulnerable groups	Build working women's hostel in every	disaster management and risk	the vulnerable and women's groups
	district town	reduction initiatives is being drafted	Continue and strengthen the ongoing programmes
		Considerations for vulnerable groups	8. 81. 8. 81.
		like women and children are included	
		within the CRA process	
		<ul> <li>Ensure shelters have necessary</li> </ul>	
		facilities for the person with disability	
15.0		and elderly	
15. Strengthening governance in		Implementation of comprehensive	Establish the disaster management policy and regulatory framework
the sector		training programme	Establish a Go-NGO coordination mechanism for timely and effective response
		• Establishment of the policy, planning	Strengthen monitoring and evaluation system focusing on women and children
		and regulatory framework underway	
		• Establishment of the SAARC framework for comprehensive disaster	
		management	
		Development of central relief	
		management information system	
		underway	
Sub-Total Indicative Cost (in bill	ion taka)		Tk. 9.19
IV. Micro-credit			
	, RD&C, Micro-credit programme implem		
16. Reaching micro-credit to the	Provide pre-credit maintenance and	Implementation of extensive micro	• Formalize multi-purpose credit society with better functional policy with a focus on women
ultra poor with a focus on women, women with disability and	training support	credit programme of various public	Extend GO-NGO collaboration
women with disability and indigenous groups	Streamline credit delivery and diversify	organizations and NGOs	Review delivery systems of major micro credit providers
mangenous groups	financial and non-financial services	• Efforts are being made for reaching	Channel more resources for micro credit with a focus on women
	• 30% ultra poor women and men are	the ultra poor through GO-NGO collaboration	
	reached through financial and HRD	MOI is providing micro credit to the	
	support	• MOI is providing finero credit to the	

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
		ultra poor	
17. Supporting mature clients, entrepreneurs and tomorrow's poor	Provide larger amount micro credit in place	<ul> <li>Government policy recommended for providing collateral free larger sized loans to small entrepreneurs</li> <li>Several NGOs providing larger sized loans to entrepreneurs</li> </ul>	Continue up to 2011     Extend larger sized credit to small entrepreneurs graduating from micro credit based operations
18. Using credit as a development tool for the poor	Provide non-financial services such as technology, marketing and risk management     Establish a network of specialized service agencies (public bodies, NGOs and private organizations)	Micro-credit activities are being undertaken by NGOs     Extensive micro-credit programmes in place through BRDB and PDBF     Volume and ceiling of micro-credit has been expanded     BSCIC is implementing different micro-credit programmes     Self-employment programmes for small and cottage industries are in place     BSCIC is distributing micro-credit to the potential poor entrepreneurs	<ul> <li>Reaching the needy men and women freedom fighters</li> <li>Make micro credit available to the employment seeker dependents of freedom fighters</li> <li>Collaborating with the GO &amp; NGO service providers at the local level</li> <li>Develop innovative idea for covering the non-bankable poor</li> <li>Introduce special credit-programme for vulnerable women</li> </ul>
19. Making micro-credit operationally more effective	<ul> <li>Flexible rules for credit disbursements and repayment</li> <li>Package offer of the agencies</li> <li>50% increase in the supply of funds for expanding micro-credit</li> </ul>	Some NGOs claim sustainability through dependence on own depositors' funds and low operational cost     Repayment rules made somewhat more flexible than before     Offered some package to the clients	<ul> <li>A nationwide micro credit policy must be framed with a focus and analysis of impacts on women</li> <li>Regulatory framework for streamlining the activities of the micro credit programme</li> <li>Avoid overlapping and reduce interest rates</li> <li>Introduce uniform approach of operation both the NGOs and public sector</li> <li>Regulate savings mobilization and utilization in a flexible manner</li> </ul>
20. Using micro-credit for social empowerment and social protection	<ul> <li>Increase women self employment</li> <li>Assist acid burn and disabled</li> <li>Generate employment</li> <li>Assist poor farmers and poultry farm</li> </ul>	Micro credit programmes for social empowerment	Enhance micro-credit for women self employment and increase fund for micro-credit through PKSF     Establish social development foundation and NGO foundation     Create new funds for social protection
21. Developing women's self help groups	Increase the number of women's self- help groups	<ul><li>Micro credit operation</li><li>Weekly savings</li><li>Training and motivation</li></ul>	Strengthen rural financing for non-farm activities by women     Women's entrepreneurship development     Create increased access to markets for women     Improve delivery of services
22. Transferring technology and develop human resource with emphasis on women	Increase in production oriented technology and their transfer     Increase capacity of different institutions to develop human resource	<ul> <li>Promotion of promising technologies for increasing production</li> <li>Human resource development through training and service delivery</li> </ul>	<ul> <li>Develop database on emerging sectors</li> <li>Establish institutional linkage for technological dissemination with a focus on women</li> <li>Ensure sustainable rural technology transfer in favour of women</li> </ul>
23. Developing human resources of CBOs	Identify CBOs having potential of human resources development	<ul> <li>Formation of CBOs/VBO</li> <li>Mobilization of capital through cooperatives and groups</li> <li>Human resource development through training</li> </ul>	Establish Linkage with govt. nation building departments and other local level organizations     Development of CBO and local organizations
Sub-Total Indicative Cost (in billi	ion taka)		Tk. 50.00

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
V. Rural Non-farm Activities			
Lead Responsibility: BSCIC, LGI	ED, BKB, BNFE, MRA, LGD		
24. Targeting RNFE development with a focus on women	Foster Rural Non Farm (RNF) Sector     Strengthen key drivers of RNFE growth     Make market function better     Increase women participation by 15 %	<ul> <li>BSCIC is providing training to develop human resource in the nonfarm sector</li> <li>Credit facilities are given by BSCIC for product promotion and business expansion of RNF activities</li> <li>BSCIC is supporting preparation of project proposal for entrepreneurs to facilitate smooth business.</li> <li>Establishment of growth centres for improvement of rural trade with special focus on women.</li> <li>Provided training to 214,826 persons and self employment to 168, 891 persons through Community Based Resource Management.</li> <li>Generated employment through rural road construction and earth work</li> <li>Work identified through PRA and fund mobilized: 31819 person days.</li> <li>Need assessed and placed with BKB for non farm loans: Tk. 5 core</li> <li>Formation of village based organization</li> <li>Promotion of human resource development through training</li> <li>Increased participation of women in</li> </ul>	<ul> <li>Strengthen rural communication for fostering RNFA</li> <li>Give high priority to rural infrastructure and electrification with a focus on women entrepreneurs</li> <li>Ensure capital formation through share and savings of the cooperatives</li> <li>Strengthen support to multi-purpose credit society such as MFI and improve rural financing</li> <li>Form cooperative service delivery organizations at the village level including women</li> <li>Develop local government institutions to support RNFA</li> <li>Promote business development service and product diversification for RNF sector focusing on women's needs</li> <li>Explore domestic and international market for RNF product</li> <li>Pursue technology upgrade and strengthen vocational training with focus of women</li> <li>Encourage agro-processing and cottage industries by providing incentives particularly to women</li> <li>Provide business advisory services to RNFP</li> <li>Develop quality of products and marketing facilities</li> <li>Facilitate women's access to new equipments for and knowledge about handicraft production</li> <li>Review periodically the lending policy of commercial banks and MFIs from a gender perspective</li> <li>Create credit/special fund particularly for women in RNFA</li> </ul>
Sub-Total Indicative Cost (in bill	l ion taka)	training on non-crop agriculture	Tk, 10.20
Total Indicative Cost (in billion t	,		Tk. 309.19
,	•		•

Policy Matrix 12: Improving Knowledge Base: Education, Training, and Research

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)			
1	2	3	4			
I. Early childhood and pre-school educate						
	Lead Responsibility: MoPME, MoSW, MoWCA, MoLGRD&C NGO Affairs Bureau, NGOs					
Introducing and strengthening early childhood and pre-school education (ECDP)	Introduce ECDP for all rural poor children in regular and community schools for at least six months Introduce ECDP for the children in remote areas Ensure participation of parents in ECDP	<ul> <li>Early childhood development programme</li> <li>Study for developing ECDP curriculum</li> <li>A number of national and international NGOs have been working on community-based early child care and development activities</li> <li>NPA for children is under preparation (MWCA) aiming at children's right to growth and development</li> <li>NPA and EFA are awaiting GoB's approval aiming to introduce and promote ECD programmes</li> <li>30,000 Imams have been working as teachers in pre primary education and the Holy Quran learning</li> <li>Provide pre-school education among 9,000 Hill Tracts children</li> </ul>	<ul> <li>Develop a core curriculum for ECDP to be used in all ECDP centres</li> <li>Provide developmental care to children from birth and provide it free to all urban and rural children from poor families including indigenous groups</li> <li>Adopt a policy of encouraging preschools attached to primary and community level schools to be operated by the Government, NGOs and community organizations</li> <li>Expand learning centres for children</li> <li>Introduce certificate course for pre-school teachers</li> <li>Introduce mid-day meal programme in the ECDP centres</li> <li>Continue 18,000 mosque-based, 2,687 temple-based pre primary education centres and 12,000 the Holy Quran learning centres</li> <li>Expand mosque-based pre-primary education by</li> </ul>			
II D'			adding 24,000 centres by 2013			
II. Primary and Madrasha education  2. Introducing a unified and common primary education opportunity for all children	Introduce unified education for all	Principle recognised and recommendations made in NEC 2003 and other documents Revised curricula and learning materials focusing on the foundation of functional literacy in Bangla, numeracy skills (learning skills) and basic life skills for all children	Continuation of ongoing programmes     Revise primary education curriculum on a continuous basis to make it unified and modernised			
3. Increasing access to primary education	Increase net primary school enrolment rate to 100 percent by 2011  Increase school attendance and completion rate to 80 percent  Increase completion of 5 yr primary cycle from 68 to 80 percent  Introduce primary education for drop-out and left-out children	<ul> <li>A project offering basic education to 350,000 urban working children is scheduled to be completed this year</li> <li>A follow-up project has been undertaken</li> <li>A project to Reach Out of School Children (ROSC) to serve 500,000 children through community-based centres, NGO collaboration, and incentives for children to attend is planned</li> <li>Implementation of Second Primary Education Development Programme (2003-2009) PEDP-II</li> <li>An NPA for EFA with targets and strategies to achieve internationally set goals for 2015 is under preparation.</li> </ul>	<ul> <li>Improve infrastructure and other facilities of the primary schools</li> <li>Make all classrooms inclusive for all children, i.e., girls, children from indigenous groups, children with disabilities</li> <li>Ensure necessary supports so that children with disabilities (about 10 percent of the primary school goers) can be a part of mainstream education</li> <li>Introduce programmes for providing education to street and working children</li> <li>Increase the amount and coverage of stipend programme for the students from poor families</li> <li>Introduce 100 percent subvention to registered and</li> </ul>			

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
		<ul> <li>71 schools run by the Shishu Kallayan Trust (Child Welfare Trust) provide formal primary education and technical training to the underprivileged working children</li> <li>School feeding programme under which a child is provided with 75 grams of fortified biscuits in eight poverty-stricken upazilas of three selected districts to 0.525 million children.</li> </ul>	primary community school teachers in deserving cases  • Expand school feeding programme to Adibashi/remote area schools all over the country  • Introduce teaching of mother tongues at the Pre-and primary level for indigenous children
4. Improving quality of education at primary level	<ul> <li>Introduce competency test after completion of five years of primary cycle and provide completion certificate.</li> <li>Reduce teacher student ratio to :35</li> <li>Improve competency so that more than 70 percent of students who complete the 5-year cycle of primary education can pass the minimum competency test</li> </ul>	Implementation of PEDP II     Quality of education for three quarters of primary school students being improved	<ul> <li>Strengthen training and retraining programme for the primary teachers on a continuous basis to improve their pedagogical methods</li> <li>Ensure one primary school for every 1500 persons or in places where students do not have to travel more that 2 kilometres</li> <li>Apply quality standards like learning aids, and involvement of the community in all primary institutions</li> <li>Increase recruitment of female qualified teachers and ensure safe housing facilities</li> <li>Ensure supply of teaching aid in the classroom for making learning attractive to the students</li> <li>Improve and ensure maximum teacher-student contact hours</li> <li>Introduce sports, cultural programmes, reading competition etc. as extra curricular activities</li> <li>Undertake measures to improve the capacity of DPE, BNFE, NAPE and NCTB</li> <li>Establish Primary Education Cadre</li> </ul>
5. Ensuring equality and equity in education at the primary level	Ensure 100 percent enrolment of all children (boys and girls)     Sustain achieved gender equality	Cash for education is introduced for the children of poor families     GAD cell established at NCTB	Undertake community based efforts to encourage families to send their children particularly girls to schools     Ensure incentive system so that children from poor families do not dropout from primary education     Make education life-oriented so that the guardians are motivated to send children to school     Introduce an equity (gender, ethnicity, disability etc. aspects) and productivity oriented curriculum
6. Improving quality of madrasha education at the primary level	• Improve competency by 100 percent from current level	Madrasha Teachers' training programmes are being implemented	<ul> <li>Provide training to 33 percent of the Madrasha teachers every year for 3 years</li> <li>Provide retaining on a continuous basis</li> <li>Harmonise curriculum of regular primary and madrasha education</li> <li>Support modernization and quality improvement of ibtidayee madrashas</li> </ul>

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
7. Improving primary school inspection  III. Secondary Education: General and M. Lead Responsibility: MoE, MoWCA  8. Increasing access to secondary education	Every school should be subject to visit by inspection team     6 times a year  Iadrasha  Increase gross enrolment rates by 50 percent for all levels of secondary education.	SESIP (1999-2006) has been implemented towards strengthening accountability in	Inspection team needs to meet with the teachers, students and guardians     Inspection needs to be further strengthened involving representative of local government, member of SMCs and member of local level NGOs or CBOs      Develop a sub-sector development programme for the under-served groups
	<ul> <li>Gross enrolment for the junior secondary level should increase from 60 percent to 90 percent; for the secondary level it should increase from 44 percent to 66 percent and for the higher secondary level it should increase from 17 percent to 25 percent</li> <li>Reduce dropouts by half for general and madrasha education at all levels</li> <li>Provide secondary education through residential schools to 6,600 Hill Tracts students</li> </ul>	management, enhancing quality and improving equity of access  Secondary Education Sector Development Project (SESDP) has started in 2007 to enhance quality by implementing the assessment and examination reforms and improving equity of access  An English language teaching improvement project (2nd phase) has been completed, and the third phase has started  Teaching Quality Improvement in Secondary Education Project(TQI-SEP), a new project, is under implementation  A boost to female participation in secondary and higher secondary level has been given by various stipend projects  PROMOTE project has been completed with the aim at raising the ratio of female teachers in secondary schools  A Non-government Teachers' Registration and Certification Agency (NTRCA) has been established and started its activities  School-based assessment (SBA) and Schools' Performance Based Management System (SPBMS) have been introduced to improve learning assessment  Secondary Education Quality and Access Enhancement Project (SEQAEP) aims at providing stipend to both girls and boys of poor families is under implementation	<ul> <li>Apply common minimum standards of inputs and performance in all types of schools</li> <li>Increase resources linked to school performance, student attendance; reduction of direct household costs for the poor families</li> <li>Undertake quality improvement measures including increased teachers' remuneration and incentives based on performance; improved training and supervision of teachers</li> <li>Introduce a common core curriculum for madrasha and general education</li> <li>Ensure sufficient and improved supply of teaching-learning materials</li> <li>Better assessment of student achievement</li> <li>Greater authority and accountability at the institutional level</li> <li>Introduce stipends for boy students from poor families to prevent dropouts</li> <li>Identify ways to discourage the practice of private tutoring</li> <li>Introduce technology such as computer, internet, TV, and radio to increase the reach of secondary education</li> <li>Bring new educational institutions under MPO system</li> <li>Establish more secondary schools in capital city</li> </ul>
9. Improving quality of education at secondary level	Improve SSC pass rate from 60 percent to 75 percent and the HSC pass rate from 64 percent to 80 percent both for male and female students     Change and modernize competency test examination structure (SSC, HSC)	Government has taken the decision to change SSC and HSC examination structure and will start piloting it in class VIII exam this year	Provide effective teaching aid including access to computer facilities to the teachers  Improve benefit package for teachers in general with special package for certain subjects (math, English, and science subjects) and rural and remote areas

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
	Reduce teacher student ratio from 1:60 to 1:40     Ensure maximum teacher student contact hour per week		Improve learning environment by developing infrastructure.     Ensure quality production and timely supply of textbooks     Introduce sports, cultural events, debate competitions, book reading competition etc. for the students     Consider abolishing science, commerce and humanities streams and develop a common curriculum up to class X     Establish separate service commission for teachers     Establish model secondary schools at all upazillas     Establish permanent pay commission for teachers
10. Revising curriculum on a regular basis	Revise and modernize textbooks and curriculum every three years	Some attention has been given to make curriculum and textbooks free of gender biases	Intensify work on gender stereotyping of social and cultural roles
11. Ensuring a gender balance in the formulation of curriculum	Revise and upgrade curriculum to remove negative images if any and ensure presence of positive images of women and household activities in the curriculum	Environmental issues are included in secondary curriculum	Continue curriculum, textbook and learning materials review and development
12. Ensuring gender parity in Secondary Education	Male female student enrolment ratios become equal at all levels     Ensure gender equality in enrolment and completion rates     Reduce dropout rate by 50 percent among girls at all secondary levels	Recruitment criteria have been relaxed for women PROMOTE project encouraged women's recruitment in secondary school teaching (at least 30%) Nationwide female stipend programme for both secondary and higher secondary levels has been introduced A stipend programme is being processed to address poor male and female students in metropolitan areas Higher secondary level girls are being provided stipends in all over the country	Make classroom environment and schools facilities girl friendly     Continue affirmative action to increase female ratio in teaching and management positions     Introduce stipend programme for female secondary students from poor urban families     Undertake a project to establish toilet and drinking water facilities in all secondary schools     Introduce school transportation facilities/ allowance for girl students     Build hostel facilities for girl students     Reduce leakages in female secondary school scholarship
13. Improving enrolment, attendance and completion rate of students of poor families	<ul> <li>Identify drop-out rate among students from poor families</li> <li>Ensure drop-out rate to decline by 50 percent for students from poor families</li> </ul>	Pro-poor targeting stipend projects addressing both poor girls and boys are going to be undertaken	• Introduce and expand pro-poor stipend programme for male and female secondary students from poor families.
14. Ensuring 80% common curriculum of Madrasha and general education	Revise and introduce new Madrasha curriculum within next two years		Establish commission for re-orientation of madrasha education
15. Improving the quality of Madrasha education	• Provide training to 33 percent of the Madrasha teachers every year for 3 years		• Introduce accreditation system for the private schools and create a competitive environment that will lead to improved performance of the MPO schools
16. Making Madrasha education job market oriented	• Introduce technical education in 10 percent schools on a pilot basis.		Develop vocational education curriculum for Madrasha education

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
IV. Technical and Vocational Education	and Training (TVET)		
Lead Responsibility: MoSW, MoE, MoLE	Z, MoWCA, MoPME, MOYS, MoTJ		
17. Introducing and expanding TVET for adolescents, young adults and adult males and females and make provision for TVET after class vi, vii and equivalent grades	Increase enrolment by 50 percent     Ensure three extensive monitoring and supervision of all institutions every year     Build six nursing training institutes in six divisions	Both men and women are receiving skill training from BITAC on 26 trades. About 10% participants are women in all training courses     BSCIC through Design Centres is offering regular skill training on different trades to develop entrepreneurship and self-employment     Skill training is also being given at district level by undertaking new projects by BITAC     2nd shift programme in the technical and vocational institute are running from academic session 2004-2005	<ul> <li>Establish residential/non-residential TVET institutes in under served districts and areas</li> <li>Ensure sufficient equipments and facilities for all students to have effective practical experiences</li> <li>Provide training of the teachers including foreign training to improve their quality</li> <li>Introduce course for medical technicians</li> <li>Design and introduce in collaboration with NGOs and entrepreneurs, modular course in income generating and self-employment skills linked to local market prospects for underprivileged groups including girls and women</li> <li>Provide support to skill development in the informal sector</li> <li>Improve coordination and develop a common policy and regulatory framework among various public and private sector (including NGOs) providers of TVET</li> <li>Formalise informal sector by providing GOB support through technical, financial and infrastructure assistance</li> <li>Introduce and expand ICT Training including hardware and software development</li> <li>Formalise informal sector's training institutions by providing GOB support through technical, financial and infrastructure assistance</li> <li>Set up technical institutes in each upazila</li> </ul>
18. Introducing vocational training for boys and girls after completion of primary cycle	Ensure catching 50% of the primary graduates (boys and girls) not going to secondary level.		Undertake need assessment and mapping exercise for identifying areas where to establish vocational institutes
19. Increasing female participation in vocational, and technical education	• Increase female enrolment by 60 percent	<ul> <li>Establishment of three new polytechnic institutes for women</li> <li>Establishment of six more Technical School &amp; College for girls is underway</li> <li>Programme is being taken to set up more polytechnic institutes for women</li> <li>30% seats are reserved for female participants in all training course</li> </ul>	<ul> <li>Introduce female stipend programme for TVET education for all students</li> <li>Introduce measures (tuition fee waiver, placemen facilities etc.) to attract larger female entrance into under-represented fields</li> <li>Introduce measures such as residential facilities to attract larger female entrance</li> <li>Adopt measures and targets for teaching and management positions in vocational, technical, tertiary professional education.</li> </ul>

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
20. Providing market-related effective education linked to the industrial sector both in the domestic and international market	Graduates find jobs within shortest possible time (6 months of graduation)	Skill development project under the assistance of ADB already taken to make TVET more relevant and responsive to the job market     EU and ILO expressed interest in making TVET more relevant	Review TVET curriculum and course of all TVET providers     Involve business communities in designing of course offerings and develop and revise curriculum and course offerings based on market demand     Introduce apprenticeship, job placement etc. in collaboration with the private sector     Upgrade curriculum and equipments in the VT institutes
21. Raise the percentage of vocational and technical graduates obtaining employment in the domestic and international markets	Ensure that 80 percent of the graduates gets jobs within six months of graduation	Quality Manual has been developed to improve academic and administrative activities of the TVET institutes     Monitoring activities of TVET has been increased     Skill training of TVET teachers is continuing	<ul> <li>Develop job bank and placement service for graduates of the technical and vocational graduates</li> <li>Develop network with the trade bodies and human resource export agencies</li> <li>Introduce training provider's agreements with industries, companies and NGOs</li> <li>Develop competency based training and training standards</li> <li>Revitalise Technical Teachers Training College in Dhaka and Vocational Teachers Training Institute in Bogra</li> <li>Introduce short training course for teachers and technical staff in specific skill areas/industries</li> <li>Strengthen teachers' training for TVET</li> </ul>
V. Tertiary Education			
Lead Responsibility: MoE, UGC, NAEM,		T	
22. Increase opportunities and facilities of higher education	Establish universities in Barisal, Rangamati and Gopalganj	Universities in Jessore, Pabna and Rangpur are operational	<ul> <li>Build medical and engineering colleges / universities in underserved areas</li> <li>Build nursing institutes in all divisions and old districts</li> <li>Revise and develop modern nursing training curriculum</li> <li>Enhance infrastructural facilities in established universities</li> <li>Provide free education up to degree level</li> <li>Enhance budgetary allocation to education sector. Current allocation (2.5% of GDP) must be raised to the developing country average level of 4.5% of GDP by 2011</li> </ul>
23. Increasing enrolment of male and female students in professional degree education	Increase enrolment of male and female students by 50 percent in professional degree education	Programme planned for improvement of infrastructure like teaching aid, research facilities for different public universities	<ul> <li>Give preferential consideration for admission of female students</li> <li>Introduce 5 percent quota provision for female students</li> </ul>

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
24. Ensuring gender equality in higher education	• Ensure that 40 percent of university students are women	Establishing an international university for women in Chittagong	Introduce higher number of merit scholarship for female students  Build hostel facilities for female students  Recruit more women faculties and ensure accommodation facilities for them particularly in universities out of metropolitan cities.  Introduce stipend programme for 30 percent female
25. Creating greater opportunities for the			students from poor families
students from poor families	• Ensure 30 percent of university students are from poor families		<ul> <li>Introduce merit based scholarship for the students from poor families</li> <li>Introduce stipend programme for 100 percent students from poor families</li> <li>Make education free for students from poor families</li> </ul>
			Introduce provision for education loans from public and private sources     Introduce a rule for the private universities to provide free education to 10 percent of the students from poor families
26. Achieving better balance in enrolment among humanities, applied and pure sciences and technology and commerce	• 50 percent increase in enrolment of both boys and girls in non-humanities subjects and professional areas	Proposal has already been initiated to strengthen commerce and science departments	Build capacity in providing education in the area of applied and pure sciences and technology and commerce
27. Improving the examination performance of the general undergraduate and graduate students	Pass rates in degree and master's examinations need to improve by 50 percent		Ensure teacher's presence in the campus by the management     Introduce and strengthen teachers training programme     Make training compulsory and link it to career development
28. Strengthening the knowledge generation role of the universities	Link promotion and career development with research and publications	UGC appoints a small working group with researchers from public and private universities to:     Compile the list of publications of all universities in the past ten years     Develop standards of publications     Recommend policy measures to ensure budgetary allocations to support research     Work out standard number of hours that university teachers ought to teach and to generate research publications	Create research endowment fund in collaboration with private sector, university alumni and development partners     Create a research fund for undertaking action research by faculties of Universities / colleges     Link promotion to research activities undertaken and publication by the teachers at the tertiary level
29. Introducing opportunities for continuing education at higher level	• 5 percent of total students in higher education are returning or restarting students		Introduce rules for entering or re-entering into higher education for those who dropped out, took a break and want to continue Introduce provision of distance learning for continuing education. Use of ICT, TV and

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
			community radio can be considered.
30. Increasing internal efficiency of public sector higher education	Achieve parity with regional standards in tertiary education     Make the National University effective	Apply full quality-criteria to all tertiary educational institutions	UGC will take an initiative to identify effective mechanism for monitoring of performance in higher education     Introduce a system of review and revision of curriculum every four-five years consistent with regional standard
31.Increasing cost recovery in higher education	Increase university fees and accommodation cost every year keeping in view the rate of inflation in the country		Undertake consultation with various stakeholders to build consensus on this issue     Mobilize funds in terms of donations from private sectors, alumni and foreign donations
VI. Literacy and Non-formal Education			sectors, attinin and foreign donations
Lead Responsibility: MoPME, MoWCA, M	IoLGRD&C, NGO Affairs Bureau, NGOs		
32. Increasing effective literacy rate	• Increase literacy rate from about 53 percent to 100 percent by 2014.	<ul> <li>A Non-formal Education Policy has been finalised</li> <li>Bureau of Non-formal Education has been established for management and governance of the NFE sub-sector.</li> <li>Basic Education for Hard to Reach Urban Working Children" is under implementation. Post-literacy and Continuing Education I Project has been completed.</li> </ul>	Build a nationwide network of community-based, community-managed and multi-purpose non-formal and adult learning centres     Develop parental continuing education opportunities and make it accessible through the network of community learning centres     Involve beneficiaries in planning and managing programmes     Improve women's participation by encouraging them, promoting representation of women in management and engendering the teaching content
33. Expanding the scope of non-formal education beyond the literacy movement on a pilot basis particularly targeted at the extreme poor and remote areas	Ensure non-formal education with life skill for fifty percent of the illiterate	Education Project II is under implementation.     It will cover 1.6 million neo-literates in 29 districts. Under the project, literacy and incomeearning skills will be provided     Two post-literacy and continuing education project targeting three million potential clients are designed to combine training in literacy and income-earning skills	<ul> <li>Assess the size and locational concentration of illiterate population</li> <li>Ensure equivalency between formal and non-formal education</li> <li>Link of the second chance programmes with skill development and formal education</li> <li>Target marginal sections of the population to address their specific needs</li> <li>Undertake targeted social mobilization in NFE area to support participation of stakeholders</li> </ul>
VII. Education Governance	OLANOMO ALA		
Lead Responsibility: MoE, MoPME, MoW 34. Strengthening education governance	<ul> <li>CA, NCTB, MoLE</li> <li>Undertake monitoring and supervision of all educational institutes by authority every 3 months on a regular basis</li> <li>All institutions at secondary, vocational and tertiary level should be rated by private agencies</li> <li>Develop a longer term (2015) perspective for educational development and reform that provide the context and framework for short-term and medium-term actions</li> </ul>	Some monitoring and academic institution inspection mechanism is in place whose effectiveness needs improvement     Performance based incentive like sanction of academic building, scientific equipment, teaching aid, library etc. have been initiated.	Strengthen monitoring mechanism and develop criteria for monitoring performance of the institutions, management, teachers and students     Develop monitoring and supervision criteria for all levels of education     Effective coordination in education sector for Human Development

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
	Decentralize educational planning and management		Greater decentralization of educational planning and management
			Increased, targeted and managed allocation of resources for access with equity and quality in education
			Rating agency needs to make this information available to the public
			Take an initiative to publish a book on rules and regulations applicable to MPO schools and also make this available on the website
			Provide management training at different levels of education
			Strengthen the SMCs by depoliticizing them. The members need to fulfil well defined criteria such as education, social involvement, standing in the community etc.
			Develop policy, delegate authority and accountability at district, upazila, local and institution levels
			Develop an action plan for implementing this policy     Establish a permanent National Commission on
			Education for pre-tertiary education answerable to the Parliamentary standing Committee on Education and also to the parliament
35. Reducing education divides in terms of content and standard between different	Reduce education divides in term of contents between general and madrasha, and between Bengali and English		Undertake a survey to identify the degree and extent of educational divides between different streams
streams	medium schools     Reduce education divides in terms of standard between urban and rural school, and between public and private schools		Prepare an action plan to reduce education divides between different streams
36. Reducing disparity between over-served and underserved areas and between rural	Complete building schools, colleges technical institutes and universities in more than 50 % of the underserved	School mapping is already done     Primary schools have their own guidelines	Build educational institutes for various levels and kinds of education in the underserved areas
and urban areas	<ul><li>areas</li><li>Complete building and repairing of all schools and colleges in the cyclone "Sidr" affected areas</li></ul>	,	Build residential facilities for students, teachers and staff for educational institutes in the remote areas
37. Reducing corruption and system-loss in education	Reduce leakages in the school subvention and stipend payments by 75 percent	Performance based subvention at the secondary level has already been introduced	Strengthen monitoring and inspection system for all levels and kinds of educational institutes
	• Inspection must take place every two months for the secondary schools, three times for the degree college and twice a year for universities and professional institutes		Create monitoring and inspection provisions by creating a local level committee involving local stakeholders
			Introduce monitoring and inspection by local level stakeholders
			Develop a code of conduct for the teachers and include that in their training programme
			Develop a guide about the rights and entitlements for the students and their families

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
38. Improving the quality of teachers	All teachers will be trained and certified	Teacher training is already in place	Teacher training must be mandatory every two years and training capacity must be strengthened  Link salary increase, and promotion of teachers to performance at all levels of education  Performance evaluation criteria and system needs to be defined in a transparent manner and needs to include students evaluation of the teachers
39. Strengthening financial management of all educational institutions	Every institution needs to produce an annual audit report and submit to the management     Every educational institute needs to develop an annual budget and be approved by relevant management authorities		<ul> <li>Annual financial auditing needs to take place for all educational institutes by private auditors</li> <li>Make mandatory for all schools to have annual budget and it approved by SMC</li> <li>Revised and improved education package under PEDP II will be piloted in 2010</li> <li>Provide reward for group performance</li> </ul>
40. Enhancing resource mobilisation by all educational institutes	Public universities and higher level professional institutes need to mobilize 20 percent of total funds from private sector and donors		Make it mandatory for the management to undertake initiatives for raising funds from non-government sources
VIII. Continuing Training			
Lead Responsibility: MoE, UGC, Public ar	nd Private Universities		
41. Creating opportunities for continuing education and training	Introduce provision for knowledge and skills to be updated	Some private universities introduced limited provisions for continuing education in selected areas	Introduce courses on need based skill retraining programmes in the already existing educational institutes in the evenings
42. Expanding language courses particularly English/Arabic etc.	Introduce provision for language courses to be updated	<ul> <li>Various embassies and private organizations offer language courses</li> <li>Foreign Language Laboratory has been set up in selected 11 colleges/centres.</li> <li>English Language Teaching Improvement Project (ELTIP) is being implemented</li> </ul>	Provide government financial support to the private language teaching institutions on the basis of their performance     Improve the language programmes in the public universities
IX. Building Research Capacity			
	nd Private Universities and Degree Colleges, Government and F	Private Think-Tanks	
43. Creating of new knowledge and information			<ul> <li>Strengthen writing of term-paper, thesis and dissertation in the curriculum of tertiary education</li> <li>Create a national endowment of undertaking action-based and result-oriented research</li> <li>Encourage research among the teachers of tertiary education and link it to promotion</li> <li>Develop BIDS as the think tank of the government</li> <li>Encourage establishment of /formation of private sector think tank/research organizations</li> <li>Develop and strengthen BBS as an independent competent and functional organization</li> </ul>
Total Indicative Cost (in billion taka)			Tk. 582.30

Policy Matrix 13: Health, Nutrition, Population, and Food Safety

	h, Nutrition, Population, and Food Safety		PDCD D 41 4 4 (2000 2044)
Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
I and Donners'hiliter D	CHE and DOED Associate Passociation MODEW MODE	CDD 9 C 1 CI- LIDHCD CCED MOD9 ME M/O Education MOCW	I NCO- CRO- CCO-
Lead Responsibility: D  1. Improve Child Health	<ul> <li>GHS and DGFP Associate Responsibility: MOHFW, MOI</li> <li>Reduce Infant Mortality Rate per 1000 Live Births from 52 in 2007 to 37 in 2011</li> <li>Reduce Under 5 Mortality Rate per 1000 Live Births from 65 in 2007 to 52 in 2011</li> </ul>	<ul> <li>GRD&amp;C, LGIs, UPHCP, SSFP, MOP&amp;ME, M/O Education, MOSW</li> <li>Essential Services Delivery</li> <li>Expanded Programme on Immunization</li> <li>Control of Acute Respiratory Tract Infection</li> <li>Control of Diarrhoeal Diseases</li> <li>Integrated Management of Childhood Illness</li> <li>School Health services</li> <li>Limited curative care</li> <li>Updated National Health Policy</li> <li>National Nutrition Program</li> </ul>	<ul> <li>NGOs, CBOs, CSOs</li> <li>Further strengthening of EPI</li> <li>Full coverage of facility IMCI</li> <li>Further strengthening of control of ARI and DD</li> <li>Strengthening ESD</li> <li>Continuation of HNPSP till 2011</li> <li>National Health Policy will be re-evaluated and adjusted</li> </ul>
Lead Responsibility: D	L GHS and DGFP <b>Associate Responsibility:</b> MOHFW MOI	GRD&C, MOLJ& PA, M/O Education, MOP&ME, MOWCA, MOF	F MOLE UPHCP SSEP NGOs CSOs CBOs LGIs
2. Improve maternal and reproductive health	<ul> <li>Reduce MMR per 100,000 LB from 275 in 2005 to 240 in 2011</li> <li>Increase proportion of births attended by skilled health personnel from 18% in 2007 to 43% in 2011</li> <li>Utilization of ANC and PNC for pregnant women increased from 41 to 60% and from 18 to 30% respectively</li> <li>Proportion of institutional deliveries increased from 9 to 30%</li> <li>Net need for obstetric complications increased from 35 to 50%</li> </ul>	Provision of ANC services for all pregnant women including TT Training of CSBAs Expansion of CEmOC in more upazila health complexes Piloting of demand-side financing through providing maternal vouchers Demand creation for utilization of ANC, PNC and institutional deliveries	Enforce legal age of marriage particularly for girls     Strictly enforce birth registration     Girls' education     Women employment     Expansion of CSBA     Women status in family and society     Ensure nutrition and mothers welfare     Ensure community participation in the management and promotion of reproductive health
	GHS <b>Associate Responsibility:</b> MOHFW, DGFP <b>,</b> MOLGF	RD&C, MOLJ& PA, MOHA, Prison directorate, M/O Education, MO	WCA, UPHCP, SSFP, NGOs, CSOs, CBOs. LGIs, Media
3. Control of Communicable Diseases	<ul> <li>HIV prevalence continue to be &lt;1% among high risks groups</li> <li>Sustain TB case detection rate of 70% achieving geographical and socio-economic parity</li> <li>Sustain TB treatment success rate of 85% achieving geographical and socioeconomic parity</li> <li>Decrease of leprosy endemic districts (prevalence &gt;1/10,000 population) from 8 to 0.</li> <li>Reduce malaria specific mortality and morbidity 50% by 2011</li> <li>Reduce kal-azar incidence as less than 1 per 10,000 population at upazila level by 2011</li> <li>Reduce case fatality rate of dengue below 1% by 2011</li> <li>Mass drug administration for filariasis elimination coverage 100% by 2011</li> </ul>	National AIDS/STD Programme Targeted HIV/AIDS interventions with high risks groups like sex workers, injectable drug users, migrant workers, transport workers, HIV positive etc. and young people National TB programme DOTS programme in TB Leprosy elimination programme Malaria control programme Early diagnosis and prompt treatment of malaria Distribution of insecticide treated mosquito nets in selected areas Kal-azar elimination programme Filariasis control programme Dengue control programme	Supportive laws and law-enforcing agencies for effective HIV/AIDS prevention programme Supportive prison authorities for effective TB programme Supportive local government institutions (union councils, municipalities, city corporations) for environment cleaning for controlling vectors Prevention of parent to child transmission of HIV Couple counselling for HIV testing National Tuberculosis control programme aims at halving the prevalence and mortality of TB in line with MDGs
	GHS <b>Associate Responsibility:</b> MOHFW, NBR, MoIn, M/	O Education, MOP&ME, Media, NGOs, CSOs, CBOs, M/O Comme	
4. Control of Non- communicable diseases	• Reduction of prevalence of smoking in adults to 15% by 2011	Strategic plan for surveillance and prevention of non- communicable diseases in Bangladesh	High taxation on tobacco     Public information campaign

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
	• Reduction of prevalence of smokeless tobacco use in adults to 15% by 2011	Public information campaign for awareness creation	
	• Increase screening for early detection of cancer (cervix, breast and oral) to 30% of the eligible women by 2011		
	Increase detection of hypertension with awareness raising to 20% by 2011		
Lead Responsibility: N	NP, IPHN Associate Responsibility: UPHCP, SSFP, MOH	IFW, MOWCA, MOIn, M/O Commerce, MOP&ME, M/O Education	n, Media, NGOs, CBOs, CSOs,
5. Nutrition	<ul> <li>Reduction of percent of underweight children age 6 to 59 months from 46.3% in 2007 to 36% in 2011</li> <li>Reduction of percent of severely underweight children age 6 to 59 months from 10.9 % in 2007 to &lt;2 % in 2011</li> <li>Reduce the prevalence of low birth weight (&lt;2500g) from 36% to 20% or less by 2011</li> <li>Maintain the prevalence of night blindness among children aged 12-59 months below 0.5%</li> <li>Reduction of the night blindness among pregnant women to below 5% by 2011</li> <li>Reduction of the prevalence of anaemia in &lt;5 years children from 49 to 40%, adolescents from 30 to 20% and in pregnant women from 46 to 30% by 2011.</li> </ul>	<ul> <li>National Nutrition Programme</li> <li>Control of Vitamin A deficiency disorders</li> <li>Control of iron deficiency anaemia</li> <li>Control of iodine deficiency disorders</li> <li>Micronutrient fortification</li> <li>Behaviour change communication</li> <li>Breast feeding promotion and protection for improved nutrition practices</li> <li>Growth monitoring and promotion</li> </ul>	<ul> <li>Role of women's status in family and society for ensuring her own and child's nutrition</li> <li>Adapt NNP on the basis of lessons learnt</li> <li>Urban nutrition</li> <li>Promotion of breast feeding, supplementary feeding and nutrition</li> <li>Special nutrition needs for people and children living with AIDS</li> <li>Address nutritional needs of people living with AIDS including men</li> </ul>
	• Reduction of the prevalence of iodine deficiency from 43 to 23% of all school children by 2011		
		nsibility: MOHA, MOA, MOF&DM, MOF&L, MOIn, LGIs, Media,	
6. Food safety and quality	Setting definite food standard     Review and update of all existing food safety laws	• Standardization of different food items including adoption of Codex standard of 29 food items	<ul> <li>Coordination among the concerned ministries for enforcement of food safety</li> </ul>
	• Examine the need of setting authority to deal with food safety and quality	<ul><li>Consumers' protection act under finalization</li><li>Awareness rising on food safety and quality</li></ul>	<ul> <li>Examine the need of setting authority to deal with food safety and quality</li> </ul>
CSOs, CBOs	GFP Associate Responsibility: DGHS, MOHFW, PM's of	fice, MOLGRD&C, UPHCP, SSFP, MOLJ&PA, LGIs, MOF, MOP, I	MOWCA, MOIn, MOP&ME, M/O Education, Media, NGOs,
7. Population planning	<ul> <li>Reduction of total fertility rate from 2.7 in 2007 to 2.2 in 2011</li> <li>Reduction of population growth rate from 1.40% to 1.20% in 2011</li> <li>Increase CPR from 54% to 72% by 2011</li> <li>Long acting and permanent methods constitute most in method mix</li> </ul>	<ul> <li>FP programme constituting field workers at household level backed by network of facilities at different levels</li> <li>National population policy</li> <li>Emphasis on long acting and permanent methods</li> <li>Focused activities in low performing areas</li> </ul>	<ul> <li>Update Population Policy and ensure birth control and reproductive health care</li> <li>Effective FP programme in urban areas</li> <li>Enforce legal age at marriage</li> <li>Women's employment</li> </ul>
Lead Responsibility: D	GHS Associate Responsibility: MOHFW, MOIn, MOP&N	ME, M/O Education, Media, NGOs, CSOs, CBOs	
8. Health Education and promotion	Improve health seeking behaviour of the community with the emphasis of health education for the vulnerable groups     Strengthen community participation in health promotion	Programmes undertaken by Bureau of Health Education under DGHS     Programmes undertaken by IEM unit under DGFP     Outsourced promotion to non-state agencies	Multi-sectoral collaboration for health promotion     Inclusion in school curricula
	activities and ensure optimum use of health services	p-strict to the agencies	

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)		
1	2	3	4		
	• Improve social values that facilitate determinants of				
	health and improve family health development				
	GHS Associate Responsibility: MOHFW, MOHA, MOF&				
9. Control of emerging threats	Improved existing facilities and introduction of new facilities for counselling and treatment of emerging threats	Some facilities are in place and others are planned for combating emerging threats	Coordination with other ministries and stakeholders for combating threats like mental health, drug addiction, avian flue, arsenicosis, injuries, trauma, accidents etc.		
Lead Responsibility: U	PHCP, SSFP, DGHS Associate Responsibility: MOHFW,	MOLGRD&C, LGIs, NGOs	,		
10. Urban health services	Urban health strategy formulation     Access and effective use of services by the urban poor	UPHCP SSFP Secondary and tertiary care by MOHFW	Urban health strategy     Coordination with UPHC and SSFP to emphasis FP and nutrition		
Lead Responsibility: M	I OHFW <b>Associate Responsibility:</b> MOLGRD&C, MOS&I				
11. Climate change and health protection	Development of a national programme outline to combat climate change effect on health	Research, studies to understand possible effects of climate change on health	Coordination among different ministries and stakeholders     Global partnership		
·	GHS Associate Responsibility: MOHFW, PM's office, NG	<u> </u>			
12. Primary health care	60% of HNPSP budget spending at upazila and below     Community driven PHC services	Network of trained field workers and facilities at different levels – CCs, H&FWCs, UHC	Engagement of non-state actors based on comparative advantage for making PHC accessible in hard-to-reach areas		
	GHS Associate Responsibility: MOHFW, MOF, CA/PM's	s office			
13. Secondary and tertiary health care	Standardization of services, human resources and equipment     Hospital autonomy	Network of district, medical college and specialized hospitals	Hospital autonomy		
Lead Responsibility: D	GHS Associate Responsibility: MOHFW				
14. Alternate medical care	• Improvement of the standard of the AMC	AMC provided in public sector facilities	Expansion of AMC     Facilitate improvement of quality of traditional medicine		
	GHS Associate Responsibility: MOHFW				
15. Strengthening referral system	Establishment of a network of well worked referral system	Limited efforts, not yet effectively     coordinated	Higher level facilities to only attend referred patients		
Lead Responsibility: D	GHS Associate Responsibility: MOHFW, MOF, MOSW, I				
16. Affordable health care services	Non-public sector facilities receiving fund from the government to provide 30% of their services free to the poor	Network of public sector facilities     Government funding non-public sector facilities	Government to support establishment of evenly spread specialist facilities by non-public sector		
Lead Responsibility: D	GHS Associate Responsibility: MOHFW, NBR, NGOAB,	NGOs			
17. Surveillance of diseases	Updating of existing system to include NCDs and keeping in view the international health regulation system	Different communicable diseases surveillance systems	Bringing non-public sector facilities and programmes within the surveillance		
Lead Responsibility: DGHS Associate Responsibility: MOHFW, LGIs, MOLGRD&C, M/O Environment, NGOs					
18. Medical waste management	To cover all public and non-public sector facilities across the country	• Exists in some of the public and non public sector facilities	Cooperation among the parties concerned		
	Lead Responsibility: DGHS Associate Responsibility: MOHFW				
19. Supply management	Effective and efficient procurement, supply and utilization of supplied equipments	Weak and uncoordinated system allowing many equipments unutilized	Decentralization of procurement     Outsourcing for repair and maintenance		

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)			
1	2	3	4			
	Lead Responsibility: MOHFW Associate Responsibility: PM's office					
20. Health governance	Practice of transparency and accountability in all acts at	• ppp	• Stewardship role of the public sector			
	all levels	Citizens charter	Regulation of the non-public sector			
Lead Responsibility: M	IOHFW Associate Responsibility: MOF, MOP, PM's office	e				
21. Sector reforms	Continuation and further strengthening of on-going	Decentralized planning and budgeting	<ul> <li>Single plan and budget in MOHFW</li> </ul>			
	reforms	<ul> <li>Diversification of service provisions</li> </ul>	Decentralized planning and budgeting			
	OHFW Associate Responsibility: MOWCA, NGOs, CSO					
22. Gender equality in	• Ensuring women's health rights throughout their life	Women friendly facilities	<ul> <li>Women's status in family and society</li> </ul>			
health	cycle	Network of facilities				
	OHFW Associate Responsibility: MOLJ&PA, PM's office					
23. Stewardship role of	MOHFW gradually assume strategic stewardship and	Updating of the national health policy	• Role of public sector in direct service delivery			
the public sector	governance roles for policy management	Revised BMDC ordinance				
	MOHFW strengthens its regulatory and supervisory roles	• PPP				
	Public sector to ensure proper safety net for the poor, vulnerable and marginalized					
	MOHFW assumes responsibilities for proper information					
	generation, collection and effective management feeding into					
Load Domonaibility M	policy formulation and planning OHFW Associate Responsibility: M/O Establishment, BM	ADC Hairragation PMA				
24. Human resources			- C 1			
for health	• Formulation of long-term comprehensive Human	Private sector participation in medical education	• Career plan			
101 Health	Resource strategy		<ul> <li>Uniform accreditation of all medical education by public and private sector</li> </ul>			
			<ul> <li>Handling the large number of informal service providers</li> </ul>			
1 2	DA Associate Responsibility: MOHFW, BMA					
25. Drug issues	• Ensuring easy access to essential drugs at fair price	National Drug Policy	Rational use of drugs			
	Promote drug export     Availability of antiretroviral drugs(ARVDs)		Attain self-sufficiency in production of medicine of international standard			
			• Revise the drugs pricing mechanism as stated in the			
			National Drugs Policy 2005			
			Formulate National Pharmaceutical Policy			
	OLGRD&C Associate Responsibility: WASAs, DPHE, L	GIs, MOIn, Media, NGOs, CSOs, CBOs				
26. Water and	Universal access to pure drinking water by 2011	• DPHE	Sanitized railway and reverie transports			
sanitation	• Sanitation facilities in every household by 2013	• WASAs				
		• LGIs				
		National Sanitation Policy				
Lead Responsibility: MOHFW Associate Responsibility: MOF, MOP, CA/PM's office, M/O Commerce						
27. Financing of HNP	• Share of HNP allocation to national budget be raise to	Participation of non-public sectors	Acquire, retain and use of resources by the health facilities			
sector	12% by 2011	Contribution from donors	Health insurance			
	• Introduce incentive systems for HNP service providers					
	working in rural, underserved and remote areas					
Total Indicative Cost			Tk. 207.94			
(in billion taka)						

Policy Matrix 14: Social Inclusion and Empowerment- (a) Women's Advancement and Rights

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
Lead Responsibility: MoWCA Associa	ate Responsibility: PMO, MoLJPA		
Putting policy and legal framework in place toward achieving equal rights for women	Make constitution the basis for ensuring women's rights and advancement     Introduce official circular to all ministries to identify ways to enhance women's advancement	Ratified CEDAW with some reservation	<ul> <li>Withdraw reservation and ensure full ratification of CEDAW</li> <li>Address explicitly women's advancement and rights issues in all national and sectoral policies</li> <li>Revive Women Development Policy formulated in 1997</li> <li>Implement CEDAW</li> <li>Amend Section 1(2) of the Family Courts Ordinance of 1985 to include the whole of Bangladesh</li> <li>Amend citizenship act to ensure equality between women and men citizens</li> <li>Adopt a uniform family code in order to protect the rights of all women</li> </ul>
I. Employment	M EWOE M VCA L. D	I CCTT DCCIC DITAC M LIDA M A NOO D	
2. Ensuring women's full participation in mainstream economic activities  3. Eliminating all social discriminations against women in all economic activities	<ul> <li>Reduce poverty of 50 % of poor women</li> <li>Increase number of women beneficiaries to credit facilities by 10 % annually</li> <li>Provide marketable technical and skills training to 2.5 lakh women</li> <li>Issue Government order for the provision of 5 months' Maternity Leave with full pay for women workers both at public and private level</li> <li>Raise the number of day care centres to 42 from 32 and provide day care services to 3000 children</li> <li>Provide training and credit facilities for retrenched women workers</li> <li>Create opportunities for productive employment of women</li> </ul>	<ul> <li>oI, SCITI, BSCIC, BITAC, MoLJPA, MoA, NGOs, Private sector</li> <li>MoWCA distributed widowed, deserted and destitute women allowance in the amount of Tk. 21780 Lakhs to 650,000 beneficiaries during FY08</li> <li>95,400 rural women are getting training and micro-credit and taka 29.35 Core is distributed to the beneficiaries</li> <li>5169 sewing machines were distributed among poor women</li> <li>VGD beneficiaries are getting taka 7.5 Lakhs in one cycle</li> <li>BSCIC is regularly giving entrepreneurship training to ensure that more women participate in small and cottage industries and micro enterprise</li> <li>BITAC is providing skills training for mainstreaming women entrepreneurs</li> <li>SMESDP has taken a project to develop facilities for increasing women participation in the economic activities</li> <li>A project "Social Protection for the Poor Female Workers of the Garments Sector" was undertaken to reduce employment risks associated with the Multi Fibber Agreement</li> <li>Provision for 5 months' Maternity Leave with full pay for women has been incorporated in the National Women Development Policy 2008</li> <li>The Bureau of Manpower, Employment and Training (BMET) provided skill training to rural poor women in eight upazilas</li> <li>A project "Community Based Training for Employment and Income Generation for Rural Poor Women" was undertaken</li> </ul>	<ul> <li>Enforce equal pay for equal work and ensure inflation adjusted wage</li> <li>Ensure marketable skills development training for the retrenched garment workers</li> <li>Ensure safe &amp; secure working environment for women</li> <li>Ensure 5 months' Maternity Leave with full pay for women worker in both public and private sectors</li> <li>Ensure women access and entry into foreign employment</li> <li>Set up migrant resource centre paying attention to women's needs</li> <li>Encourage the private sector to recruit more women and monitor employers' behaviour towards female employee through developing a code of conduct</li> <li>Establish more childcare facilities for working mothers</li> <li>Ensure credit facilities for retrenched workers and provide alternative employment</li> <li>Develop a national system of Contributory Provident Funds and Pension Funds for working women (garments, other industries)</li> <li>Provide life and disability insurance for the protection of women workers and female headed</li> </ul>

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
			households
			<ul> <li>Provide market-based and diversified skill-</li> </ul>
			training to women
			• Link credit with entrepreneurship development
			programme and provide need based training to
			women
II. Technology			
	T Associate Responsibility: NGOs, Private sector		
4. Ensuring women's access to	• Ensure participation of 50 percent of women in	• Ministry has keen interest in enlarging the programme in 30	• Provide women training with on e-commerce, e-
technology	the key sectors in technology adoption for	more districts for 24,000 women	business, ICT and create job banks for women
	enhancing competitiveness	• Through the Computer Training Centres of DWA and JMS 4518	<ul> <li>Encourage making and disseminating</li> </ul>
	• Ensure that those who receive training in e-	women are getting ICT training every year	inexpensive domestic appliances to reduce
	commerce, e-business, ICT and skill development		women's household workload
	50% are women		• Establish ICT centres for women in all districts
			• Ensure that women benefit from new
			technology
III. Social Protection			
Lead Responsibility: MoSW, MoLJPA	, MoWCA, MoHA, Associate Responsibility: MoF, Mo	LE, MoHFW, MoCHTA and NGO/CSOs	
5. Ensuring	• Expand social protection to cover all disadvantaged	• Social protection for disadvantaged and older women (VGF,	• Ensure access of women to government Legal
social protection for	women and children	FSVGD, VGD-UP, Widow & Old age allowance, WTC, NNP)	Aid Fund
women against	• Increase health coverage and provide insurance for	Social Protection Projects taking relevant initiatives	• Increase budgetary allocation for economic,
vulnerability and risks	reducing risks faced in pregnancy, childbirth, and	,	external and health risk management for female
	old age for destitute women		• Introduce social security legislation for disabled
			women and implement through community
			approaches
			Undertake programmes for disadvantaged
			women including poor destitute and elderly
			• Strengthen GO/NGO/CSOs coordination to
			provide basic information about the status of
			ethnic women and men
			Promote enforcement of National Woman
			Development policy 2008
IV. Finance and Banking			
Lead Responsibility: MoWCA, MoSW,	BB Associate Responsibility: BOI, MoI, MoF, MoLG	*	
6. Ensuring women's easy access to	Provide 10 % of total bank credit to women,	Ministry creates opportunities for ensuring social protection	• Introduce soft loan, collateral free loan, low
finance and credit for full participation	including indigenous women with disability	against vulnerability through providing micro credit/ bank credit	interest rate and longer repayment scheme from
in mainstream economic activities	Expand coverage of bank credit including micro-	by utilizing government machineries and various	bank and other financial sources
	credit for women in underdeveloped areas	nongovernmental organizations covering a large number of poor	<ul> <li>Provide banking facilities to garment workers</li> </ul>
	• Enhance effectiveness of village based cooperatives	women.	near their workplace
	to address the economic vulnerability caused by		Allocate budgetary funds for providing small-
	floods, droughts and cyclones		scale loans to women
	Provide soft credit including rescheduling facilities		• Provide policy and financial supports for the
	and loan waiver/ exemption for victims of		sustainability of women's involvement in
	conflicts		entrepreneurship

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
V. Housing Facilities and Shelter			Expand micro-credit for women in small and marginal farm households     Provide one-stop service with credit, market information, legal services, and technology for micro-credit borrowers and women entrepreneurs     Develop savings incentives for working women     Strengthen village based cooperatives to address the economic vulnerability caused by natural calamities
	MoEF MoWR Associate Responsibility: PC MoF ci	ty corporations, municipalities, City Development Authorities, NGOs	CBOs private sector
7. Ensuring safe and affordable shelter and housing for women at risk and vulnerable women	Ensure 50 % housing facilities for female headed households in public housing projects     Build working women's hostels in every district town	7 hostels are in operation to provide safe housing for the working women     Vagrants home and Abasan housing programme are in place     Construction of two hostels at Barisal and Sylhet is underway     Expansion of Housing Facility of Working Women of Jatioyo Mohila Sangstha is on going	Provide safe affordable housing facilities for single women and female headed households Build homes for elderly women particularly poor women Give priority to lower level women government staff while allocating housing Ensure that buildings have necessary facilities for women with disability and elderly women Build hostels for working women especially garments workers near their workplace
VI. Political empowerment & decision	on making		
	CA Associate Responsibility: PMO, MoLGRDC, MoE,	MoPME, NGO/CSOs, EC, political parties, media	
8. Enhancing women's political empowerment  9. Improving women's participation in decision making	Ensure 100 seats of the Parliament reserved for women for direct election     Increase participation of women in the committees of political parties by at least 1/3rd     Enhance capacity of women members of the local government institutions	Women representation in local bodies     Government order issued for clarifying duties & responsibilities of local government representatives in the reserve seats	<ul> <li>Ensure 100 seats of the Parliament reserved for women for direct election</li> <li>Ensure full and effective participation of women in national parliament and local government institutions</li> <li>Include women MPs in all Standing Committees</li> <li>Encourage political parties to include women in 1/3rd of their committee membership</li> <li>Arrange gender sensitization for Parliamentarians</li> <li>Encourage women leaders to participate in the politics</li> <li>Take initiatives towards making women politically more conscientious</li> <li>Ensure political commitment of all political parties to address the issue of direct election of women in parliament with specific constituencies</li> <li>Integrate positive image of women leaders in the school curriculum from historical evidence</li> <li>Make the duties and responsibilities of elected</li> </ul>

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
			women local government representative in the reserve seats clear
VII. Violence Against Women(VAW)			
	, MoLJPA, MoHA, MoHFW Associate Responsibility		
10. Eliminating all forms of violence against women  11. Eliminating all forms of exploitation and legal and sociocultural discriminations against women	Increase reporting of violence against women cases Reduce incidence of VAW at least 50 percent Increase support and rehabilitation measures for VAW victims Increase allocation for the police service and judiciary system aimed at counteracting VAW Continue support for training of police and law enforcement officers Increase support of legal aid and proper protection for women victims of violence	<ul> <li>6 One-Stop Crisis Centre (OCC)" have been established in Medical College Hospitals at divisional level</li> <li>The MoWCA has a Central Cell to prevent violence against women and children. The Cell works in close collaboration with other ministries and departments</li> <li>"Safe Home" for the victims has been established at Gazipur</li> <li>Ministry will undertake Multi Sectoral Programme on VAW (2nd phase) and this project will strengthen the Central Cell for Violence against Women and Children of MoWCA</li> </ul>	<ul> <li>Include domestic violence as a punishable crime in Women and Children Repression Prevention Act 2000</li> <li>Ensure protection of women in the custody of law enforcement agencies</li> <li>Provide VAW training to police and medical personnel</li> <li>Raise awareness of services, resources with Deputy Commissioner, Judges of the courts and tribunals to get support for women and children victims of violence</li> <li>Sensitize judiciary to apply CEDAW provisions in cases affecting women's rights</li> <li>Implement laws in VAW and provide psychosocial supports and facilities for the victims</li> <li>Enhance congenial male attitude towards females</li> <li>Raise gender awareness among male officials of law enforcement agencies through providing trainings</li> <li>Ensure positive role of media in creation of gender sensitivity among people especially on VAW</li> <li>Develop integrated strategy for combating VAW and improve coordination between GO and NGOs</li> <li>Create mass awareness for combating VAW</li> <li>Allocate adequate funds for preventing VAW</li> </ul>
			and supporting the victims  • Ensure strictest legal measures against oppression of women
VIII. Gender Mainstreaming in policy	y, programmes and project		SPP-2001011 OF HOME
	PC, PMO, Cabinet Division, Line Ministries		
12. Strengthening institutions for coordination and monitoring women's advancements and rights	Maintain regular liaison with Cabinet and PM office regarding priority policy issues on women's advancements and rights     Hold regular meetings of NCWD     Hold regular meetings of WID FPs     Provide additional human resource to MoWCA to strengthen its role for coordination and monitoring	<ul> <li>All sectors implement the policies stated in the NAP &amp; all project proposals address women's issues</li> <li>WID focal points are in ministries and departments</li> <li>Ensure women issue as one of major activities of WID Focal point. Sub/associate focal point will ensure if women advancement activities are being implemented,</li> <li>Ensure regular meeting of NCWD and parliamentary committee</li> </ul>	Form a high level committee to evaluate the weakness in the existing women's institutional setup in the government and to make recommendation for making it effective     Implement international agreements regarding women issues
	of GE/GM commitments		Strengthen linkages of MoWCA with all

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
			Ministries, CSOs, NGOs, gender PRSP group for monitoring of progress in the area of women's advancements and rights  Include MoWCA in various committees of the Government  Develop and strengthen WID FP as an effective mechanism  Strengthen capacity of WID focal points/Associate WID focal points on monitoring implementation of GE/GM policies, strategies, programmes and projects
Lead Responsibility: MoWCA, MoE, I	MoF, relevant Line Ministries		
13. Strengthening capacity for Gender Responsive Planning and Gender Responsive Budgeting 14. Institutionalizing Gender Training in the Training Institutions	Develop/strengthen capacity of relevant ministries for GRP, GRB and GE/GM policies     Institutionalize gender in the training curricula of BPATC, Planning Academy, JATI, NILG, BIM, APD, BCSAA, SCITI, NIPORT, NAEM and other training institutions     Produce tools on GRP and GRB and develop capacity to utilize them     Ensure gender parity in planning the social safety net initiatives	<ul> <li>Strengthen Capacity of relevant Government officials including MoF for gender responsive budgeting(GRB)</li> <li>Integration of gender training with regular curriculum of training institutes</li> <li>Analyze training policy from gender perspective</li> <li>Review and update existing course curriculum of the Training Institutions to incorporate gender equality concerns</li> <li>Adopt/customize GAD manual in the institution</li> </ul>	Build/strengthen capacity of relevant Government officials for gender responsive planning (GRP) and gender-responsive budgeting (GRB)  Provide more user-friendly support materials/tools on GRP/GRB and GE/GM policies for enhancing understanding and implementation of commitments  Enhance capacity of the Trainers to impart gender training in the training institutions  Effective integration of gender training with regular curriculum of training institutes
Lead Responsibility: MOWCA, BBS a	nd other relevant ministries	I	
15. Developing capacity for the production, dissemination and use of sex-disaggregated statistics	Introduce fundamentals of gender statistics and make them understood by key stakeholders     Develop standard list of sex- disaggregated statistics and indicators     Establish, upload and maintain sex disaggregated data base in MoWCA's website and ensure access	<ul> <li>Materials on gender statistics made available</li> <li>Develop and adapt a general gender statistics guidebook</li> <li>Identify a set of indicators to be incorporated in the national statistics system from gender perspective, in relation to national commitment and policy</li> </ul>	Make available sex dis-aggregated data for policy planning and make assessment of progress of PRSP     Develop sex disaggregated data base and upload data in MoWCA's website and ensure access and updating the system     Capacity building of ministries in generating and processing sex disaggregated data     Develop list of sex disaggregated statistics and indicators     Include in the census items/questions to capture sex disaggregated data for gender based analysis
16. Integrating gender concerns into all National Policies/ Programmes/Projects of all Ministries	Integrate gender concerns into all National Policies/ Programmes/Projects of Ministries/Agencies     Issue circular for integration of gender concerns in	Institutionalize women's needs in training programmes of government officials	Develop guidelines for gender responsive planning and review     Ensure gender responsiveness in programme/project planning and reviewing

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
	all programmes and projects  • Integrate gender equality issues into all policies and programmes as stated in NAP		through integrating guidelines into TPP/DPP process/mechanism
17. Strengthening GRB mechanism in MTBF	Include new ministries under MTBF     Allocation and expenditure of funds in favour of benefiting women	Integration of Poverty and Gender impact assessment criteria under section 3 of BC1 of MTBF	Build capacity of relevant officials on poverty and gender impact assessment criteria of BC1     Integrate gender and poverty impact assessed in an effective manner     Strengthen understanding of GRB among other stakeholders
Total Indicative Cost (in billion taka)			Tk. 35.55

Policy Matrix 14: Social Inclusion and Empowerment- (b) Children's Advancement and Rights

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
I. Children's Health			
Lead Responsibility: MoHFW, DGHS, I			
Reducing infectious diseases and improving immunization and vaccination	• Reduce Infant mortality rate to 37 per 1000 LB	Essential Services Package-Expanded Programme on Immunization (EPI) is operating	Ongoing and continue up to 2011
	Reduce under-five mortality rate to 52 per 1000 LB     Reduce female U5MR to 97 per 1000 LB	Initiatives are taken through the implementation of 'Early Learning Child Development Programme' and Sisimpur Project	
Lead Responsibility: MoHFW DGHS's	DDC Programme and NGOs MoHFW, DGHS's A	ARI Programme NGOs MoWCA	
2. Improving Acute Respiratory Infection management and ensuring prompt medical care	.,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	Essential Services Package-Acute Respiratory Infection Control	Ongoing and continue up to 2011
3. Reducing morbidity and mortality from the diarrhoeal diseases	Maintain immunization coverage at 90%     Extend Oral Re-hydration Therapy (ORT) facilities at the union level	Essential Services Package-Diarrhoeal Disease Control (DDC)	Ongoing and continue up to 2011
4. Improving access, quality and equity of health services for children	<ul> <li>Increase knowledge and skills of public IMCI service providers to 50 percent</li> <li>Eliminate gender disparity in child mortality rate</li> </ul>	Essential Services Package-Child Health Care	Ongoing and continue up to 2011
5. Increasing use of Integrated Management of Childhood Illness	Increase use of Integrated Management of Childhood Illness at the union level	Essential Services Package-Integrated Management of Childhood Illness	Ongoing and continue up to 2011
	I, MoHFW, IEM of DGF, HEP Programme of DC	GHS MoHFW, Health education Bureau MoWCA	
6. Strengthening child health education and promotional activities	• Increase massive awareness of child health education	Essential Services Package-Health Education and Promotion (HEP)     Formative research, monitoring and evaluation	Ongoing and continue up to 2011
7. Creating wide awareness of child health education	Increase awareness of child health education	Initiatives are taken through the implementation of 'Early Learning Child Development Programme'     Developed child health education curriculum	Ongoing and continue up to 2011
	E, MoHFW, DGHS's School Health Programme, N	IoWCA, DGHS, DGFP, LGD, MoYS	
8. Improving school health services and supplying iron and folic acid for girls	Increase coverage of school health programme during FY08-FY11	Essential Services Package-School Health Programme extended up to 2011	Increase coverage of school health Programme during FY 08-FY 11     Provides health training on various relevant.
			Provide health training on various relevant adolescent issues
9. Ensuring access to reproductive health care services for adolescents	Ensure access to reproductive health care services for all adolescents,	Essential Services Package-Reproductive Health Care     Initiatives are taken through the implementation of     "Empowerment and Protection of Children" project.	Ongoing and continue up to 2011
10 Reducing mortality of children in urban areas	<ul> <li>Increase coverage of urban health services by 85 percent</li> <li>Train MO and municipal health staff</li> </ul>	Essential Services Package-Urban Health services	Ongoing and continue up to 2011
II. Food and Nutrition	<u> </u>		
Lead Responsibility: MoA, MoF MoWR,	NGOs		
I1. Providing energy to children, adolescent girls, pregnant and lactating women	Reduce prevalence of night blindness in children and postpartum women problem (1% for children and 5% for women during)	A Project of BSCIC established 265 salt iodization plants under BITAC and BUET for mixing iodine with edible salt in different areas	Ongoing and continue up to 2011     Use anthropometry to target households at risk of malnutrition with social safety net programme

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
	pregnancy)  • 90 % coverage of iodized salt  • Sustain elimination of iodine deficiency	Regular motivation and orientation programme is undertaken for taking iodized salt     Increase and maintain cereal production	such as VGD  • Build awareness of the role of vegetables, fruits, aroids and pulses for improving malnutrition
	disorders • Reduce iron deficiency/anaemia by 33%	Increase non-cereal production (Pulses, Oilseeds, Vegetables and Animal Food)	Diversify food habits by raising awareness at the family level particularly of women
	, MoI, MoLGRDC, MoFL, MoWCA, CBO, NGC		
12. Obtaining plant and animal protein, vitamins, minerals and increasing oil consumption among children	<ul> <li>Provide plant and animal proteins and mineral</li> <li>Increase consumption of oil among children</li> </ul>	<ul> <li>Increase non-cereal production (Pulses, Oilseeds, Vegetables and Animal Food)</li> <li>To create awareness of nutritious food among poor women</li> </ul>	Ongoing and continue up to 2011
		MoWCA is implementing a programme using local NGOs and each year 4050 women are getting nutrition training.	
13. Reducing severe and moderate malnutrition among children under 2 and pregnant and lactating women		Improvement of nutritional status	Ongoing and continue up to 2011
Lead Responsibility: MoHFW, MoWCA	, MoI, NGOs		
14. Ensuring nutrition in primary health care for all poor children	Involve relevant sectors for nutrition and primary health care	Community Nutrition Programme     Initiatives are taken through the implementation of 'Early Learning Child Development Programme and a Programme for pregnant and lactating mothers	Ongoing and continue up to 2011
Lead Responsibility: MoHFW, MoI, Mo	WCA, NGOs MoWCA, BFF		
15. Ensuring supply of iron tablets, iodised salt and vitamin A among children 1-5 years.	OIncrease exclusive breastfeeding rate	National Nutrition Programme     Promotion and Support of Breast Feeding	Ongoing and continue up to 2011 Ongoing and continue up to 2011
Lead Responsibility: MoHFW, MoWCA	, MoI, NGOs, BSCIC MoSW, MoA, MoF, MoWR	, MoFL	
16. Eliminating iodine deficiency		A special project is being undertaken by MOI targeting to reduce nutritional gap by adding vitamin A in the flour and edible oil	Awareness programme for taking iodised salt ongoing and continue up to 2011
Lead Responsibility: MoA, MoF, MoI, M	IoWR, MoFL, MoLGRDC, MoWCA		
17. Creating nutritional awareness of children	Reduce prevalence of anaemia by 20 % in all children and pregnant women	Nutrition Education for School Children	Ongoing and continue up to 2011
18. Distributing nutritionally balanced diet for disaster victims especially for children	oPlan of Action for disaster management for agriculture sector to be formulated	<ul> <li>MOWCA implementing a project to create nutrition awareness of mothers of children through local NGOs. About 4050 women are getting nutrition awareness training each year.</li> <li>Strengthened emergency food distribution during and after disaster</li> <li>Diversified food habits approach undertaken</li> </ul>	Ongoing and continue up to 2011 Increase purchasing power of women for changing food habits Increase non-cereal production (Pulses, Oilseeds, Vegetables and Animal Food)
III. Children with disability			
Lead Responsibility: MoSW. MoHFW, M			
19. Developing right based approach for children with disability	<ul> <li>Undergo blood testing of intending couple</li> <li>Increase nutritional service for pregnant mothers</li> <li>Increase sensitizations to the rights of</li> </ul>	<ul> <li>National Policy on disability is approved.</li> <li>National Action Plan on disability is approved</li> <li>Provide access to all kinds of facilities to children and person with disability in health, education and other areas</li> </ul>	Ensure access of children with disabilities to health, education, social education, sanitation and safe water and appropriate training, employment and rehabilitation
	L		Conduct a survey on people with disability

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)	
1	Rey Targets	3	4	
1	persons with disability and reduce the stigma		Improve health and education facilities for children with disability     Develop awareness of decision makers to include children's disability issues in policies and	
20. Preventing accidents and injuries caused to children	Increase awareness of accidents and injuries     Reduce injury related mortality and morbidity by 30 %	All policies relating to road, building and other physical facilities should take into consideration the needs and concern of child with disability	Ensure prevention of accidents and injuries caused to children by taking into consideration the needs and concerns of children with disabilities	
IV. Education				
Lead Responsibility: MoPME, BBS, MoS				
<ul><li>21. Developing and implementing early childhood development (ECD) policies and programmes</li><li>22. Reducing inequity and disparity in ECD programme</li></ul>	ECD for all children under 5 years	<ul> <li>Ongoing and continue up to 2011</li> <li>Early Childhood Development Programme, Pre-School Programme, Day-Care Centre for Children</li> <li>Early Childhood Development Programme has been taken for the period 2006/07-2010/11</li> </ul>	Ensure ECD to develop a positive influence on preparedness for school and later performances and achievement of children in school     Ongoing and continue up to 2011	
Lead Responsibility: MoPME, MoWCA,	IER-DU, MoLGRDC, NGOs MoWCA, MoPME	•		
23. Increasing enrolment in primary school and improving quality 24. Improve access, retention and equity at the primary level 25. Increase equity of outcome  V. Excluded children  Lead Responsibility: MoPME, MoWCA, 26. Formulating programmes for street, indigenous, working children without parental care and under-privileged children	<ul> <li>Net enrolment at primary level to increase to 90 %</li> <li>Primary school drop-out rate to decrease 20 %</li> <li>Children reaching grade 5 to increase to 75%</li> <li>Train 100% teacher</li> <li>Attendance increases by 20-25%</li> <li>Increase contact hours by 20%.</li> </ul>	Institutionalize community, parent and student consultation and participation in the development and performance measure of local school Build more school/class with safe and play safe Introduce core curricula to be delivered by all PE providers Develop improved learning materials for marginalized and people with disability and indigenous children  Make maximum class size of 46 students  Universal primary education Programme Education for the Excluded Children  National Policy for NFE	Ongoing and continue up to 2011      Strengthen Education Programme for street, indigenous, working and under-privileged children     Programme will be continued up to 2011     Expand the opportunity for enrolment/retention,	
			educational performances of excluded children     Set up Child Development Centres to provide security and shelter to children	
Lead Responsibility: MoE, MoPME, MoVCA, MoCA, MoYS, MoSW, NCTB, PTIs, NGOs,				
27. Equipping all children with basic education to develop life skills	25 percent children gets education with life skills	<ul> <li>Education for the excluded children</li> <li>MoSW has taken education Programme for street and underprivileged children through its Programmes and projects</li> <li>For all children "Formulation of Qualitative Basic Education Programme" a project for enhancing communicative English skill has been included in the ADP 2007-2008.</li> </ul>	Ongoing and continue up to 2011     Process of promoting basic education Programme for youth will be continued	

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)	
1	2	3	4	
Lead Responsibility: MoE, Directorate of Secondary and Higher Secondary (DSHS), BANBEIS				
28. Increasing enrolment in secondary education and ensure good quality secondary education	• Enrolment in secondary level to increase to 85 %"	Formulation of Qualitative Basic Education Programme     This process will be continued.	Ongoing and continue up to 2011	
29.Improving access, quality and equity of secondary education for hard-to-reach groups	Improve access and equity for all students including hard to reach groups     Eliminate gender disparity in secondary education	Improve the course curricula and learning needs of diversified groups of students     Establish schools in unserved areas	Ensure equity and access to secondary education through creating opportunities for underserved areas and groups particularly girl students     Building schools in un-served areas	
Lead Responsibility: MoE, MoI, MoLE,	MoSW, DTE, DSHS, BITAC of MoI			
30. Mainstream vocational education as a component of secondary education	Increase access to vocational education     Programme for special groups of children by     60 in percent 2011     Reduce unemployment of graduates     Increase participation of female in vocational institute	Schools are being built on the basis of school map	Ongoing and continue up to 2011     Increase Vocational Education Programme     Strengthen Quality of Secondary Education     Enhance special teacher training for vocational subjects	
Lead Responsibility: MoPME, MoE, Mo	SW, MoYS, NGOs			
31. Ensuring qualitative non-formal education for children and expand opportunities for excluded children	Expand opportunities, increase enrolment, retention and improve non-formal educational performance during FY08-FY11,     Increase transfer of children from NFE	<ul> <li>Vocational Education Programme</li> <li>BITAC is giving training to adolescent to develop their existing skills on automobile, plastic and welding.</li> <li>A special initiative has been undertaken by BITAC to train the children of displaced workers of Adamji Jute Mill on different trades and other poor children who have no financial ability</li> </ul>	Increase Non-formal Education Programme     Programme ongoing continue up to 2011	
Lead Responsibility: MoPME, MoE, Mo	YS, MoSW	,		
32. Improving quality of learning outcome and increase market relevance of Madrasha education	Increase performance parity for Madrasha graduates with students from elsewhere in the education system     Ensure acceptance of Madrasha graduates in the job market	Running Non-formal Education Programme     MoSW has incorporated non-formal education for children and expand opportunities for excluded children to participate in non-formal education in its related Programme	Ongoing and continue up to 2011, Increase performance parity for Madrasha graduates with students from other streams Promote adoption of primary and secondary core curricula Facilitate movement of learners to and from Madrasha Improve quality of teaching and learning materials and make management of Madrasha education transparent	
VI. Water and Sanitation				
	os, NGOs at local level, local bodies of MoWCA			
33. Identifying un-served, under-served, hardship and CHT areas and ensure access to safe water	• Increase access to pure drinking water to 100% by 2010	<ul> <li>Screen tube wells for arsenic contamination and patient identification</li> <li>Install alternative water supply system in affected areas,</li> </ul>	Ongoing and continue up to 2011	
Lead Responsibility: DPHE, Private sect				
34. Increasing access to sanitary latrines in rural areas and urban slums	• Increase coverage of access to sanitary latrines to 90 percent in rural areas and urban slums	Increase in sanitary latrine coverage in rural areas and urban slums	Ongoing and continue up to 2011     Construct sanitary latrine for children with disability, boys and girls	

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
Lead Responsibility: MoLGRDC, DPHI	E, MoE, MoPME, MoSW, NGOs, MoWCA		
35. Inculcating habit of using sanitary	Increase coverage of school sanitation	Increased coverage of school sanitation Programme	Ongoing and continue up to 2011
latrines and personal hygiene practices	Programme	• School sanitation Programme has been included in the PEDP,	
		Separate toilet facilities for girls and boys in schools	
Lead Responsibility: LGD, DPHE, BUE	ET, BAMWASP, BCSIR NIPSOM, ICDDRB, NGC		
36. Developing alternatives to replace	Increase access to safe drinking water in	• Installation of alternative water supply and sanitation systems for	Ongoing and continue up to 2011
arsenic contaminated tube-well	arsenic affected areas to 100 percent	un-served/under-served areas	0.90-9 mm concerns up to 2000
Lead Responsibility: Environmental and	Occupational Health Cell of DGHS, MoLGRDC,		
37. Increasing access to safe drinking	Increase coverage of access to safe drinking	• Increased coverage of access to safe drinking water in rural areas	Ongoing and continue up to 2011
water in rural areas and urban slums	water in rural areas and urban slums to 100	and urban slums	0 80 8
	percent	Construction of Sanitary Latrines in Rural Areas and Urban	
		Slums	
Lead Responsibility: MoEF, MoWCA, M	IoI, NGOs		
38. Reduce environmental hazards for	Implement standards for noise air and water		Implement Environmental Hazard Management
children	pollution		Programme
VII. Protection for Children			
Lead Responsibility: MoWCA, MoLJPA	, MoHA, MoLE, MoSW, MoI, MoYS, MoLGRDC,	BBS, NGOs, children's organizations	
39. Strengthen research and	Analysis of trends of child abuse, exploitation	• Identification of Indicators of Abuse, Exploitation and Violence	Identify the magnitude of violence, abuse and
documentation on salient issues of child	and violence	against Children	exploitation against children
abuse, exploitation and violence	Increase coverage of programme for	Activities are undertaken to combat eve teasing	Undertake media campaign on birth registration,
	vulnerable children	U	violence against children and on child rights,
	• Under-5 birth registration to increase to		parenting and against corporeal punishment
	100%		• Strengthen the capacity of the community to combat
	Ensure juvenile justice reforms		violence against children
			• Conduct in depth research on child abuse,
			exploitation, violence and discrimination
			Develop indicators and systematic and formal data
			collection system on child protection by age, sex,
			rural and urban
	OYS, MoLE, BRDB, NGOs, Children's Organizatio	ns	
40. Increasing livelihood options for	Appropriate curricula on technical education	A project to provide technical education for these children is	Ongoing and continue up to 2011
children and developing life skills to meet	to be developed	being implemented	
current demands of the local job market			
Lead Responsibility: MoSW, MoWCA,			
41. Ensuring compulsory registration of	• Increase compulsory birth registration to 100	New law has been framed	Ongoing and continue up to 2011
children at birth	percent by 2011		Mobilize City Corporation and Pourashava to
			register all birth including brothel areas
	JPA, MoYS, Children's Organizations, NGOs		
42. Eliminating the practice of early	Reduce the percentage of early marriage by	Awareness raising programme for union parishad members	Programmes will be continued
marriage	70 percent	Awareness Programme in Imam training conducted	
Lead Responsibility: MoWCA, MoI, Mo	YS, Press Council, Journalists, NGOs		
43. Encouraging responsible journalism	Ensure responsible journalism and media	• Identification of Indicators of Abuse, Exploitation and Violence	Ongoing and continue up to 2011

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
and media reporting	reporting to protect child rights	against Children  • A project named 'Empowerment and Protection of Children' with the assistance of UNICEF for the period 2006-2010 is under process	Conduct awareness raising programme in community school and work place on children rights and protection issues
Lead Responsibility: MoHA, MoSW, Mo	OYS ,MoHFW, MoWCA, MoLJPA, NGOs		
44. Ensuring the best interests of children who come into contact with the law	<ul> <li>Raise awareness of law enforcing officials and judicial officers</li> <li>Develop scheme involving the courts social workers and probation officers as an alternative to custodial sentences</li> <li>Prevent arbitrary arrest and detention of children</li> </ul>	Strengthen Livelihood Options to Decrease Children's Vulnerability     MoSW has taken steps to address the problem of children who come in contact with law by improving the juvenile justice system with the help of concerned ministries	<ul> <li>Ongoing and continue up to 2011</li> <li>Develop community mechanism to deal with under age petty offenders</li> <li>"Domestic Violence" must be clearly defined for proper response</li> </ul>
Lead Responsibility: MoWCA, PMO, M	oYS, MoHA, MoLJPA MOI		
45. Establishing mechanisms to prevent and protect children from all forms of abuse, exploitation and violence	Improve monitoring mechanism of child rights and child welfare     Review existing legislation with the aim of prohibiting all forms of punitive physical and mental violence	Ministry of information working on awareness raising	Ongoing and continue up to 2011  Establish procedure and mechanism to monitor, investigate complaints, and intervene where necessary  Develop a mechanism for monitoring the implementation of laws and regulation in relation to child rights  Harmonize the national legislation according to CRC  Provide working and street children with information on HIV/AIDS  Prohibit use of children in political and other activities through coercion/enticement
Lead Responsibility: MoWCA, PMO, M	oSW, MoYS, MoHA		
46. Building awareness of children about trafficking and abduction	<ul> <li>Increase awareness about safe migration, trafficking and abduction</li> <li>Eliminate sale and hiring of children for begging purposes</li> </ul>		Reduce child sale for trafficking     Develop and enforce strict employment and recruitment procedure
Lead Responsibility: MoI, MoSW, MoH			_
47. Protecting children against torture and other cruel, inhuman punishment.	Reduce all forms of ill-treatment and violence against children	<ul> <li>Encouragement of Responsible Journalism and Media Reporting to Protect Child Rights</li> <li>To serve the interest of children MoWCA is implementing a television programme 'Sisimpur'</li> </ul>	<ul> <li>Amend laws to prohibit all forms of punitive physical and mental violence</li> <li>Develop a mechanism for monitoring implementation of laws and regulation relating to child rights</li> <li>Enact a separate juvenile justice system, and a children code of conduct</li> <li>Undertake measures to prevent and punish perpetrators</li> <li>Conduct nationwide awareness campaign about the negative consequences of ill treatment of children</li> </ul>

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)		
1	2	3	4		
Lead Responsibility: MoWCA, MoE, MoI, MoYS MoSW, MoHA, Madrasha Education Boards, NGOs					
48. Protecting children from corporal punishment in home, schools and other institutions	<ul> <li>Increase awareness and protect children from physical punishment</li> <li>Incorporate appropriate materials in teacher training and enforce the issue</li> </ul>	Existing Juvenile Justice Reforms in its Treatment of Children     MoSW has taken bold steps to address the problem of the children who come in contact with law through improving the juvenile justice administration system with the help of concerned ministries and development partners	Ongoing and continue up to 2011  Undertake campaign against all forms of corporal punishment at home and educational institutions  Enact law to have a separate juvenile justice system  Enact consolidated children code  Harmonize national legislation according to CRC		
Lead Responsibility: MoLE, MoWCA, M	MoYS, MoSW, BBS, NGOs				
49. Taking measures to eliminate the worst forms of child labour as per International Labour Organization Convention No. 182	Improve knowledge base about child labour and rights     Formulate child friendly code of conduct for employers	Strengthening Monitoring of Child Rights and Child Welfare	<ul> <li>Ongoing and continue up to 2011</li> <li>Strengthen knowledge base about the worst forms of child labour</li> <li>Mobilize employer, police, parents and professionals to improve working conditions and reduce exploitation</li> <li>Introduce minimum wage policy for child labour</li> <li>Amend country's labour codes in line with CRC</li> <li>Make code mandatory for all employers of children</li> </ul>		
Lead Responsibility: MoWCA, MoHA, N	MoSW, MoYS, MoLJPA, MoLE, MoI, MoLGRDC	, NGOs			
50. Protecting street children from all forms of abuse and exploitation	Protect street children from all forms abuse & exploitation     Increase number of drop in centres to provide facilities for street children     Develop a minimum standard for the integration of children	A project entitled "Prevention and Protection of Victims of Human Trafficking in Bangladesh" is under way     Acquaint children and their families with safe migration     Strengthen the Right of Children against ill treatment and violence     Prevention of all forms of illegal trafficking and abduction	Ongoing and continue up to 2011     Ensure protection from. abuse and exploitation     Provide street children with vocational and livelihood training     Mobilise community for protection of street children from exploitation and rehabilitation with livelihood opportunity		
Lead Responsibility: MoWCA, MoHA, N	MoHFW, MoYS, MoSW, MoLJPA, NGOs		, , , , , , , , , , , , , , , , , , ,		
51.Improving the plight of children who live under difficult situation	Increase necessary support to children under difficult circumstances, Introduce regulation regarding minimum wage and protective standard for health, leisure and education for working children Ensure child domestic workers to attend school up to grade V	<ul> <li>Motivational work for protect children against torture and other cruel, inhuman or degrading treatment or punishment through one foreign aided project and 130 training centres ongoing by DYD.</li> <li>MoSW has been working to protect children against torture and other cruel, inhuman or degrading treatment or punishment in collaboration with other ministries and organizations</li> </ul>	Improve the plight of children who live under difficult circumstances     Ensure the access of working children to learning opportunity such as formal and non formal facilities     Make guardians and employers aware of the need to give working children time off to attend school     Develop an effective mechanism for enforcing the law in favour of child domestic workers     Ensure working children's rights to be protected from exploitation, cruel treatment, and right to education     Establish Child Development Centre in big cities to provide security and shelter and learning opportunities		
Lead Responsibility: MoFDM, MoLGRI					
52. Protecting children affected by natural disasters	• Increase coverage of Safety Nets Programme for children displaced by natural disasters	Certain innovative NGO intervention is ongoing     Identify children affected by disaster including persons with	Ongoing and continue up to 2011 Develop a guideline for protection of mother and		

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)	
1	2	3	4	
		disability and other less visible group  • Allocate and distribute relief to children affected by disasters  • Ensure children from vulnerable and stigmatized group receive relief and support	children from the effects of natural disaster	
	, MoWCA, MoEF, MoHFW, MoYS, NGOs			
53. Safeguarding the interests of indigenous children	Ensure the basic needs of indigenous children	MoLE is processing a 'National Policy" on child labour and indigenous children issue has been covered in the policy     Promotion of development and confidence building in CHT     Integrated community development project in CHT	Ongoing and continue up to 2011     Develop a guideline to safeguard the needs and interest of Adivasi/indigenous children	
	MoHA, MoYS, Children Organization, NGOs			
54. Protect children who are orphan, abandoned and are vulnerable to abuse, exploitation and violence	Increase protection of children deprived of parental care	<ul> <li>Protection of orphaned, abandoned and street children from abuse and exploitation</li> <li>A new project in collaboration with UNICEF entitled "Protection of Children at Risk" is going to be undertaken</li> </ul>	Ongoing and continue up to 2011     Adopt a draft social policy for care and protection of children out of parental care	
Lead Responsibility: MoSW, MoWCA, N	MoHFW, MoLE, MoI, MoLJPA, NGOs			
55. Ensuring child victims' speedy recovery and smooth social reintegration	Increase 100% support services to child victims for recovery and social reintegration	Necessary support services to child victims for recovery and social reintegration     Create and strengthen community support services with appropriate and quality family support services     Take children's views into account for their reintegration	<ul> <li>Ongoing and continue up to 2011</li> <li>Develop bilateral, regional and multilateral agreement to prevent trafficking and ensure recovery and reintegration</li> <li>Ensure psycho-social support, health services treatment short stay shelters, legal assistance etc to the victims</li> </ul>	
Lead Responsibility: MoLJPA, MoHA, N	MoSW, MoWCA, MoI, Private Media, NGOs MoH	A, Media, NGOs		
56. Assisting the recovery and reintegration of children who were detained or imprisoned	Increase assistance in the recovery and reintegration of children who come into contact with the law	Safety Nets Programme for children displaced by natural disasters     Recovery and reintegration of children who come into contact with the law     MoSW has been working to assist in the recovery and reintegration of children (accused or victim) who are imprisoned and suffer from labelling effects	Ongoing and continue up to 2011     Juvenile justice system must be more clearly separated from the rest of the justice system	
57. Prosecuting alleged perpetrators of sexual abuse and trafficking of children	• Ensure strict enforcement of law	Mobilize public support against the perpetrators	Ongoing and continue up to 2011	
Lead Responsibility: MoWCA, MoSW, LEBs, NGOs, MoHFW, MoHA, MoI, MoYS, MoSW, MoWCA, NCTF, NGOs, MoE, MoPME, NGOs				
58. Improving local communities awareness of the incidents of abuse and exploitation	Increase awareness about incidents of abuse, exploitation and existing and potential perpetrators	Protection of children deprived of parental care     MoSW is running 82 Sarkari Shishu Paribar and 6 Baby Homes for the orphans and abandoned children	<ul> <li>Ongoing and continue up to 2011</li> <li>Improve social awareness of the potential perpetrators for protecting children from all abuse and exploitation</li> <li>Ensure recreational and emotional services for the</li> </ul>	
			victims  • Train service providers on child protection and build capacity to provide victims with psycho social support  • Formulated Social Policy for care and protection of	

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
			children out of paternal care
59. Reducing health consequences of sexual abuse and exploitation	Reduce 100% negative health impacts of sexual abuse and exploitation through providing appropriate services     Ensure information about voluntary testing and treatment to 100 % children victims of sexual abuse	Strengthen information about sexuality, sexual hygiene HIV/AIDS policy and strategy developed and approved Support services to child victims for recovery and reintegration is in place In 'One Stop Crisis Centre' girl victims' issues are addressed MoSW is working to increase the support services for the child victims in cooperation with other ministries	<ul> <li>Programme will be continued.</li> <li>Efforts will be continued up to 2011</li> <li>Support sexually abused children for voluntary testing and treatment of STDs, HIV, AIDS</li> <li>Ongoing and continue up to 2011</li> </ul>
Lead Responsibility: MoYS, MoHFW, N	IASP of DGHS, NGOs		
60. Ensuring prevention of transmission of STDs, HIV, AIDS in under18 age group	Prevent the transmission of HIV/AIDS	The Department of Youth Development has been implementing awareness programme for preventing the transmission of STD including HIV/AIDS among children under 18 years of age Behaviour Change Communication Service for youth under 18 year age group to prevent HIV/AIDS	Prevent transmission of HIV/AIDS through safe blood supply  Ensure social mobilization for prevention of HIV/AIDS  Help child victims of exploitation and abuse  Prevention of transmission of HIV/AIDS
	IoHA, MoSW, MoHFW, MoI, MoLJPA, MoFA, M		
61. Reducing sexual abuse and trafficking of children	Measures to combat sexual abuse, exploitation and trafficking of children     Increase coverage and impact of these efforts	Organizing protest involving Community Groups against abuse     'Empowerment and Protection of Children' is on underway to increase awareness of incidents of abuse and of existing and potential perpetrators	Efforts will be continued up to 2011     Provide appropriate training to all law enforcing agencies to combat the sexual abuse, exploitation and trafficking of children
62. Increasing efficiency, coverage and welfare of children	Better reporting for national, international and UN agencies     Strengthen inter-ministerial coordination	MoWCA submitted CRC report     Preparing final evaluation report of WFCL in 2010	Strengthen Coordination and Cooperation among the ministries and NGOs working on children     Organize regular inter-ministerial meeting to review children development issues
Lead Responsibility: MoYS, MoWCA, M	MOHFW, MOE, MOHA, MOLE, MOSW, MOLJPA, N	ICTF, NGOs, Bangladesh Shishu Academy	
63. Developing indicators to monitor Implementation of NPA for children	Ensure monitoring of indicators of implementation of NPA	Ministry of Women and Children Affairs already developed 'National Plan of Action for children for 2005-2010     Indicators for monitoring implementation of NPA developed	Establish an independent monitoring system and mechanism to assess the performances of the NPA     Strengthen the coordination wing of the MoWCA     Establish Directorate of Children under the MoWCA
	IOE, MoHA, MoHFW, MoSW, MoPME, NGOs		
64. Developing database for children	Develop mechanism to collect and store	MoSW is providing information about STIs, HIV/AIDS	Develop a Management Information System (MIS)
development	information	MIS is underway under project Capacity Building for Monitoring Child Rights	Disseminate data among other stakeholder
Total Indicative Cost (in billion taka)			Tk. <b>0.46</b>

Policy Matrix 14: Social Inclusion and Empowerment- (c) Indigenous People, People with Disability, and other Disadvantaged and Extreme Poor Groups

Strategic Goals	owerment– (c) Indigenous People, People with Dis Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)	
1	2	3	4	
I. Indigenous people				
Lead Responsibility: MoCHTA. MoLJPA, M	MoL, MPO, Cabinet Division			
Developing a national policy on indigenous people	Adopts National Indigenous People's Policy		<ul> <li>Form a committee with balanced representations from both hilly areas and plain land indigenous groups to formulate a "National Indigenous People's Policy"</li> <li>Consider ratifying and implementing the ILO convention 169 and UN Declaration on Indigenous People's Rights 2007</li> <li>Form a committee with representation from hilly areas and plain land indigenous people to disburse the fund allocated for</li> </ul>	
2. Ensuring full implementation of the Chittagong Hill Tracts Peace Accord	Implement Peace Accord fully by 2009	Amended CHT regulation, 1900 and other acts according to the CHT peace accord     The Land Commission started functioning	the development of indigenous people  Improve the socio-economic conditions of indigenous people in CHT districts  Hold election of the Hill District Council	
3. Formulating land policy for indigenous people	Secure rights on land for indigenous people in hilly areas and plain land     Reduce 80% land degradation by 2011	Undertaking land survey	<ul> <li>Introduce secure land tenure system for indigenous people</li> <li>Reduce land degradation for sustainable development</li> <li>Form a Land Commission to settle land disputes of indigenous people in the plain land</li> <li>Address the land problems of plain land indigenous people</li> <li>Consider repealing Attia Forest (Protection) Ordinance 1982: Ordinance no. XXXIII of 1982</li> <li>Take action to deal with cases filed by Forest Department against indigenous people</li> </ul>	
Lead Responsibility: MoCHTA, MoFE, Mo	I. CHTB			
Ensuring community involvement in conservation of technology	100% community involvement in conservation of technologies	Recognition of traditional knowledge of indigenous communities     Fostering local government in areas inhabited by indigenous people	<ul> <li>Improving functional, managerial and organizational capabilities of indigenous communities</li> <li>Identify indigenous technologies which can be preserved and adopted for improving the lives of indigenous people</li> <li>Promote awareness of rights and customary laws</li> </ul>	
Lead Responsibility: MoCHTA Cabinet Div	vision, Line Ministries		, ,	
5. Mobilising other ministries to ensure indigenous community's access to basic services	Declare MoCHTA as lead ministry to coordinate all development activities of indigenous people	Include need and concern of indigenous people in the routine activities of officials of relevant ministries	Amend the charter of duties of respective ministries     Incorporate indigenous including plain land indigenous people's needs, interest, and priorities in policies of relevant ministries on human and other resources in an equitable manner.	
Lead Responsibility: MoCHTA, MoPME, MoE, MoCA				
6. Preserving the identity of life and culture and the languages of indigenous communities	Take action to preserve the language by 2009     Ensure 75% of indigenous student in HSC and higher education obtains stipend for certain period	Increase number of scholarship/ stipend from block allocation of PMO and CHTDC fund     Provide learning materials free of cost to indigenous students	Formulate national language policy to safeguard the indigenous languages and culture     Form a committee with linguistic expert to safeguard the languages of indigenous communities     Increase number of stipends for male and female students of indigenous communities including the plain land communities	

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
Lead Responsibility: MoCHTA. MoF MoFI	OM .		
7. Ensure food assistance to cope with food insecurity	Provide food assistance to the victims of damage of Jhum crops	Undertake awareness of mutual cooperation to fight against natural calamities	Ensure safety net and food security programme for CHTs, and plain land indigenous communities     Increase food support during food deficit
			Arrange institutional credit at low rate of interest
Lead Responsibility: MoCHTA, MoPEMR,	MoLGRDC		Tittange moderational electric at low face of interest
8. Ensuring electricity supply and telecommunication network  9. Ensuring sanitation and water supply	Cover 50% people in upazila in CHTD     Cover all municipalities and upazila towns by telecommunication     Provide safe water to at least 70% people in different CHT districts and plain land indigenous areas	"Chittagong Hill Tracts Electrification     Project"- Third Phase     Chittagong Hill Tracts Electrification     Project"- Kaptai and Belaichari	<ul> <li>Expand national power grid and distribution system in different upazilas</li> <li>Expand solar electric supply</li> <li>Establish mobile phone network in the municipal areas in hill tracts districts</li> <li>Set up digital telephone exchange at the upazila towns</li> </ul>
			Provide safe water and hygienic sanitation facilities
Lead Responsibility: MoCHTA MoFE, Mo	I, CHTB, MoLE		, , , , , , , , , , , , , , , , , , , ,
10. Ensuring indigenous people's economic activities	Increase their participation in non-farm activities     Develop small and cottage industries     Develop poultry and livestock rearing and small trade     Facilitate access of agriculture and other ethnic products of indigenous people to national and international market		<ul> <li>Create employment opportunities for hilly and plain land indigenous people</li> <li>Expand micro—credit activities</li> <li>Expand appropriate technology for promotion of crop and other agricultural produce</li> <li>Develop communication facilities</li> <li>Create favourable environment for private sector to invest in food/fruit processing industry</li> <li>Involve private sectors in tourism and other income generating activities</li> <li>Develop rural roads and hat-bazars in indigenous areas</li> <li>Consider quota system for hilly and plain land indigenous people for government jobs</li> </ul>
II. People with Disability			
Lead Responsibility: MoSW, MoPME, MoE  11. Ensuring access to normal education for students with disability  12. Ensuring special education to hearing impaired and mentally retarded students	Increase enrolment of mentally retarded children in school to 10% in primary level and 6% in secondary level     Ensure 3% participation in HSC and university level education	<ul> <li>Develop right based approach for children with disability</li> <li>Conduct social mobilization about rights of children with disability to have access to special education/ education, training,</li> <li>Provision for stipend at primary, secondary, higher secondary and university levels</li> </ul>	<ul> <li>Expand existing educational institutes for children with disability (both male and female) to increase coverage</li> <li>Expand access of learners with disability to mainstream schools</li> <li>Expand NCSE for training teachers, social workers and health workers</li> <li>Increase number of stipends and hostel facilities for students with disability (both male and female) in higher education</li> </ul>

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
Lead Responsibility: MoSW. MoHFW, MoI	_ GRDC		
13. Ensuring adequate medical services and counselling for both boys and girls with disabilities	Reduce prevention of disability     Reduce morbidity among persons     Increase no of beds and equipment in hospitals for persons with disability	Strengthen early detection of symptoms of disability     Test blood of couple before marriage to avoid the birth of children with disability	<ul> <li>Expand EPI programme and distribution of vitamin A capsule</li> <li>Strengthen essential service package</li> <li>Strengthen integrated management of childhood illness</li> <li>Provide assistive devices and equipment at the health centre</li> </ul>
Lead Responsibility: MoSW, MoLE			
14. Ensuring all vocational training institutes of other ministries to admit male and female with disability 15. Ensuring implementation of employment quota in public sector	Involve persons with disability in income generating activities     Reduce poverty among persons with disability	Providing safe & secure working environment     Provide more housing and childcare facilities for working women with disability     Provision for micro credit facility for acid burnt and physically handicapped     ERCPH in Tongi and RPH in Bagerhat for employment and rehabilitation facilities	<ul> <li>Ensure proper housing and credit facilities</li> <li>Ensure marketable skill and implementation of quota for employment in public sector</li> <li>Establish additional training centre at regional/district levels for skill training</li> <li>Provide modern and updated vocational training in ERCPH, RPH, and institutes of other ministries</li> <li>Introduce job quota for persons with disability in NGOs and private sector</li> </ul>
Lead Responsibility: MoSW, MoC, MoHPW			
16. Ensuring persons with disabilities accessibility to all physical facilities 17. Ensuring persons with disabilities participation in sports and cultural activities	<ul> <li>Access to at least 50% public and housing complex</li> <li>100% special ticket counter, seat toilet facilities in water ways, bus stations and cinema hall</li> <li>Ensure participation of 20% children with disability in sports and cultural functions</li> </ul>	Develop the potentiality and capability of persons with disability through their participation	<ul> <li>Ensure provision of building ramps in public buildings special ticket counters and seats and toilet facilities in buses, waterways, rail stations and cinema halls</li> <li>Ensure appropriate facilities i.e. play ground, sports materials etc. for recreation</li> <li>Make sign language mandatory for television programme</li> <li>Ensure access of persons with disability to information</li> </ul>
Lead Responsibility: MoSW, MoHFW, Mo	PME		
18. Providing door step service to persons with disabilities according to their needs	Provide disability related services to all people with disabilities in the community	Ensure that rural areas alleviate the suffering of rural people with disability through friendly environment in own community	<ul> <li>Detection and timely medical intervention</li> <li>Fitment of artificial aids and appliances</li> <li>Educational services in integrated schools</li> <li>Provide vocational training and micro credit</li> <li>Create awareness in the community of peoples with disabilities especially women's survival, protection and rights</li> </ul>
Lead Responsibility: MoSW. MoL&JPA, Ca			
19. Amending the disability Act in accordance with the UN Convention	<ul> <li>Ensure disability Act as a reflection of right based approach</li> <li>Ensure the Act to incorporate accountability of government employees</li> </ul>	Prepare the draft Act by panel of experts- jurist, educators, sociologists psychologists, psychiatrists, doctor and the like	<ul> <li>Clarify definitions of disability and specify the diverse needs and rights of people with disability</li> <li>Amend allocation of business of different ministries incorporating the disability issues to address the disability by them</li> </ul>
Lead Responsibility: MoSW, MoC, MoHFW			
20. Strengthening coordination and monitoring mechanism to review the progress	Develop awareness of the responsibility of integrating disability issues at all levels     Ensure the effectiveness of focal point in different ministries	Ensure incorporation of needs and priorities of persons with disability in the policy of the respective ministry     Commitment and direct involvement of	Strengthen National Coordination Committee     Provide proper logistics and manpower     Amend allocation of business of concerned ministries to include disability issues

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
		different ministries	Amend the charter of duties of department to address disability issues
Lead Responsibility: MoSW, BBS		<u> </u>	
21. Developing a data base for persons with disabilities	Undertake and complete survey by 2010	Prepare TPP for the survey	Constitute a committee with professionals having expertise in socio–economic survey     Undertake survey to have reliable data for planning
III. Other Disadvantaged and Extreme Pool			
Lead Responsibility: MoSW. MoLGRDC, NG	Os		
22. Ensure access to basic services of the disadvantaged group	Provide 60% disadvantaged and extreme poor group access to basic social services	Rural social services are being provided     Rural development programmes     Char development project and other national programmes	Constitute coordination committees at the national and grassroots levels to ensure that disadvantaged groups benefit from development activities     Provide skill development training
Lead Responsibility: MoSW, MoHFW, MoI			
23. Ensuring housing especially for tea garden workers, sweepers, and homeless people due to river erosion 24. Ensuring proper rehabilitation of sex workers	Provide Bede khas land Provide land to sweeper and tea garden workers in their working place i.e. in municipality/corporation and tea garden respectively, Rehabilitate and provide alternative job option to 25,000 sex-workers	Sweepers live in temporary shed     Tea garden workers live nearby tea garden     Some Bede live in their constructed houses     Department of social services is implementing a project on sex-workers	Make extensive survey and make a need assessment of housing     Ensure housing for all disadvantaged and extreme poor including Bede, sweeper, teagarden worker     Empower and vocationally train sex-workers and their children     Socialize the children who came in contact with crime and facilitate them to reintegrate with family and society     Allocate khas land to victims of river erosion
Lead Responsibility: MoSW, MoF, MoLGR	DC, NGOs		
25. Provide occupational group with microcredit and skill training	Bring 80% disadvantaged and extreme poor group under the purview of micro credit and skill training programme	Government and NGOs are implementing micro credit and skill training programmes	Facilitate occupational mobility     Ensure improvement of their occupational situation with modern equipment     Provide credit at low rate of interest and skill training
Lead Responsibility: MoSW, BBS		•	
26. Undertaking a national survey on disadvantaged and extreme poor groups	Complete a survey	Prepare TPP for the survey for undertaking the survey	Constitute a committee with professionals having expertise in socio –economic survey     Undertake survey to have reliable data for planning
Total Indicative Cost (in billion taka)			Tk. 12.65

Policy Matrix 15: Promoting Good Governance

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
Lead Responsibility: MoLJ			
Making parliamentary process effective	Develop capacity for policy formulation and improved legislation	<ul> <li>"Strengthening Parliamentary Democracy" project ongoing</li> <li>Bangladesh Institute of Parliamentary Studies established to improve the efficacy of Parliamentary business</li> <li>Parliament Secretariat Act, 1994 passed</li> <li>Inter-ministerial committee is working on amendment of Rules of procedure</li> <li>Local area network (LAN) established</li> </ul>	<ul> <li>Make all MPs aware of policies and their responsibilities with respect to their implementation</li> <li>Make all MPs aware about the constitution of the country and government's commitment to uphold global development agendas</li> <li>Sensitize the MPs about poverty reduction and women's advancement issues</li> <li>Ensure freedom of conscience by making Rules of Procedures more effective</li> <li>Ensure elimination of culture of boycott, absenteeism and delayed attendance in sessions of the parliament</li> <li>Introduce code of conduct and code of ethics for MPs to ensure respect and tolerance among parliamentarians</li> <li>Establish a resource centre in the parliament with sufficient human resources so that MPs can obtain national and international information as per need</li> <li>Sensitize MPs in 'Gender Budgeting'</li> </ul>
	• Improve oversight function	Replacement of ministers as chairman from the Parliamentary Committees by the MPs     Permanent staffs recruited for the committees	<ul> <li>Make parliamentary parties more active and effective in policy formulation</li> <li>Making parliamentary parties more active and effective in formulation of laws</li> <li>Popularise effective practicing of shadow government</li> <li>Ensure that some Standing Committees and Public Accounts Committees may be chaired by MPs from opposition</li> <li>Strengthen Parliamentary Standing Committees</li> <li>Implement the recommendations/decisions made by oversight committees</li> <li>Increasing access to media on standing committee reports/ activities</li> <li>Ensure that MPs don't get involved or intervene in the administration of their constituencies</li> <li>Ensure that standing Committees can enforce the decisions taken by them</li> <li>Ensure participation in Parliamentary Standing Committee</li> <li>Recruit 50% women in the parliamentary staff</li> <li>Discussion of Annual Audit Report of C&amp;AG by the MPs and reporting on recovery</li> </ul>
	• Ensure right to information	• 'Right to Information Act' is already in place.	Establish legal framework of Right to Information     Ensure dissemination of information on government's policies, rules and regulations, peoples rights and obligations to the grassroots level     Make provision for "town-hall" kind of open forum meeting where public representative will face questions of the public     Introduce the system of public hearing for undertaking major projects and programmes     Develop a constituency-based interface between MPs and citizens in order to develop a mechanism for accountability and give women priority in this

2. Improving public service management     • Enhance     • Institution	ate Responsibility: Cabinet Division, ance human resource development	PMO, Finance Division, PATC, APD and all other ministries co  • A new comprehensive career plan is under consideration	body  • Make public media more independent and use it to make people aware of government's policy and activities  • More authority of BTV and Radio in broadcasting substantive information ontrolling cadres  • Introduce merit based recruitment process
2. Improving public service management     • Enhance     • Institution			Make public media more independent and use it to make people aware of government's policy and activities     More authority of BTV and Radio in broadcasting substantive information ontrolling cadres
2. Improving public service management     • Enhance     • Institution			
• Institution	ance human resource development	• A new comprehensive career plan is under consideration	Introduce merit based recruitment process
			<ul> <li>Introduce quota for women, persons from lagging regions, indigenous people for next ten years</li> <li>Provide need based on-the-job training and scope for professional development</li> <li>Ensure development of ethical sense among the public officials</li> <li>Recruit top talents in the service and fast track them in the service</li> <li>Include gender dimension in job description</li> </ul>
			<ul> <li>Update and modernize personnel policies and management systems</li> <li>Ensure effective service delivery by public officials</li> <li>Strengthen training of the government officials to improve public service delivery to meet the demands of the citizens</li> </ul>
• Procedu	tutional development	Citizen's charter introduced     New system of performance appraisal is under active consideration	<ul> <li>Encourage proactive, responsive and trust worthy role of the officers</li> <li>Introduce safeguard against political influences on government officials</li> <li>Undertake target oriented activities and performance based evaluation</li> <li>Ensure that women sensitive citizen's charters are introduced and effectively implemented</li> <li>Ensure women representation in high-level government decision making forum</li> <li>Revamp governance of Public Service Commission</li> <li>Incorporate ICT/ e-governance at all levels</li> </ul>
	edural change	Clustering of ministries and divisions is underway	<ul> <li>Conventional ministerial responsibility would be reformulated making politicians responsible for 'policy' decisions and civil servants responsible for clearly defined 'operational' ones</li> <li>Ensure timely and friendly service delivery in fair and transparent manner</li> <li>Monitor implementation of "Citizen's Charter"</li> <li>Ensure that time-bound decision making system is introduced and government procedures are streamlined and simplified</li> </ul>
environ			<ul> <li>Introduce attractive compensation package</li> <li>Introduce Performance award, Quality award, Innovation award, etc.</li> <li>Introduce code of conduct addressing harassments including sexual harassments and include them in service rules</li> </ul>
Lead Responsibility: MoLJPA Associ	•		
	olify, improve and modernize laws blishment of National Human Rights	<ul> <li>Lower criminal judiciary separated from the executive</li> <li>New appointments of judicial officers is underway</li> <li>Training for the Judges is in progress</li> <li>Legal Aid mechanism reviewed and enhanced to increase</li> </ul>	<ul> <li>Ensure quick and low cost legal access to justice</li> <li>Incorporate the ICT in legal process and Case Management and Court Administration (CMCA) automation</li> <li>Appoint a court Ombudsman to ensure transparency and accountability in</li> </ul>

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
		Alternative Dispute Resolution mechanism is introduced	<ul> <li>Support Judicial Service Commission and its Secretariat by introducing a research cell for assessing performance, posting, promotion, and transfer of judges</li> <li>Ensure that all judges reveal their assets and the assets/properties of their family members periodically</li> <li>Ensure open law-making process including consultation with people</li> <li>Strengthen the law drafting capacity</li> <li>Include CSOs and women's groups in implementing open law- making process</li> <li>Give proper consideration to gender equality issues in law revision</li> </ul>
	• Reduce backlog of cases by 25 percent to	• Law revision is under process	• Simplify procedural laws
	ensure access to justice	• Establishment of booths for public information in the	• Encourage and strengthen alternate dispute resolution (ADR)
		Supreme Court premises is in progress	<ul> <li>Expand access to law through e-publication and real time updating of cases</li> <li>Improve the physical facilities of the court</li> </ul>
			• Develop website for public information and establish front/help desk to supply desired information to the clients
			Take measures in accessing legal aid fund by women and poor
			Provide training to judges on CEDAW and NWDP 2008
	A Associate Responsibility: MoLJPA, MoW	, (	
4. Changing role of law	• Impartial application of law	New Police Act is underway	• Establish right to information
enforcing agencies		Citizen Charter (police) has been launched	Establish mechanism for civil society scrutiny
			Establish an integrated and dedicated investigation cell under Attorney     General
			• Set up an Independent Police Complaints Authority with a published National Policy Plan
			Formulate and implement gender policy for the police
			• Undertake rigorous human resource management and intensive training of the police force
			Ensure transparency in police investigation
			Amend old laws and introduce laws to address new situation
			Ensure that police are not used to serve partisan purpose
			• Ensure post mortem report within 24 hours
			• Introduce nationwide network of criminal case information
			Include gender training as part of police training and retraining
	Proper investigation procedure to be in		Upgrade skills and knowledge of investigators
	place		Ensure development of ethical values among the law enforcers
			Establish sophisticated laboratory for DNA test in greater districts HQs
			Introduce gender dimension in all police investigations
			• Include women in the team of investigators and provide training to develop gender sensitivity
Lead Responsibility: LGD	RDCD Associate Responsibility: Cabinet l	Division, FD, MoE, NGOs and Civil Society Organisations	
5. Strengthening local	• Devolution of power and transfer of	Fund transfer and budgeting process reformed	• Introduce clear mandate of job responsibility including job description of
governments	resources, capacity building for local	Project planning and implementation in some Union	the women members

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
	government representatives  • Effective local government	Parishads under a Project  25% of Union Parishad complex built and another 30% under process  Training for local government representative and staff on capacity development and resource mobilization is ongoing under LGS Project  Training on leadership development and attitudinal change is in progress  Partnership building with NGOs and CBOs  Initiatives for providing training to elected upazila officials and policy input for strengthening upazila parishad under upazila strengthening project have undertaken  Establishment of Local Government Commission is underway  Revision and updating of the Laws and Acts are under	Develop capacity and incentive for local resource mobilization  Ensure recognition for commendable works at the local level  Forge partnership with NGOs/CBOs  Provide poverty sensitization through leadership and gender training to the local government representatives  Delegate more authority to the local government bodies to solve their own problems  Provide more training to the local government bodies in terms of building their capacity in formulating plans and budgeting  Finding avenues for enhancing cooperation and coordination between the UPZ and local MPs and also with union parishad, pourashava and zila parishad  Finding mechanism for ensuring people's participation in local development planning and monitoring  Uniform application of rules and procedures  Introduce gradually e-governance at local government level  Allow flexibility and operational independence to LGIs to address the local
		process  Unified legislation for LGIs  Supply of the ICT material and training in progress  Encouraging local level need based training	<ul> <li>needs</li> <li>Promote local level needs assessments and initiatives</li> <li>Allow the local government bodies to directly deal with the national investors and donors</li> <li>Establish separate career development plans for the officials and employees directly employed by the local government</li> <li>Activate the standing committees and create scope for women members to take part in the decision making process of the local government institutions</li> <li>Promote local needs and initiatives considering women's advancement and rights perspective</li> <li>Introduce gender sensitive budgeting and planning at the local level</li> <li>Include women and different minority groups in developing LG's development programmes</li> </ul>
	• Transparency and oversight	Citizens' charter introduced     Access to information enhanced     Performance and financial auditing introduced     Website for Local Government Division established	Ensure full access to service delivery information to the users     Introduce performance/financial auditing for all LGIs     Evaluate overall performance by Local Government Commission     Provide technical and consultancy support by nation building departments     Introduce local level planning and budgeting and ensure budget implementation     Introduce a well-defined gender-sensitive code of conducts for the local government officials     Introduce gender and social-audit for local government institutions
	net Division Associate Responsibility: MoLJ		
6. Promoting e- Governance in the	e- Access to all the services     System integration	Provision for ICT materials for all local government institutions	Introduce a legal framework for e- Governance     Introduce and gradually promote e-governance in all walks of life

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
government		• ICT policy is in place	<ul> <li>Ensure public/private partnership and outsourcing</li> <li>Establish a nation-wide Third Generation wireless broad-band network to ensure a High-Speed Down Link Packet Access (HSDPA)</li> <li>Simplify policy issues and publicise online for consultations</li> <li>Initiate a strategy to get information online</li> <li>Involve women in ICT/e-governance</li> </ul>
Lead Responsibility: Anti (	Corruption Commission Associate Responsi	bility: MoHA and MoLJPA	, 0
7. Combating Corruption effectively	• Establish a corruption free society	Legal actions ongoing     Anti-corruption committee in all districts formed     Awareness campaign ongoing	<ul> <li>Identify and eliminate legal and procedural loopholes</li> <li>Suppress corruption through enforcement of the regulatory framework</li> <li>Promote awareness building and undertake advocacy</li> <li>Introduce zero tolerance to corruption</li> <li>Form citizens groups and ensure women's participation in the anti-corruption committees at grassroots level</li> </ul>
			Strengthening anti-corruption drive
	PA Associate Responsibility: MoHA, MoW		
8. Establishing Human rights	Ensure protection of human rights     Prevention of extra – judicial killings	Universal Declaration of Human Right ratified     Government has promulgated 'National Human Rights Commission' ordinance	<ul> <li>Ensure implementation of law against anti-trafficking of human</li> <li>Establish Human Rights Commission</li> <li>Establish the office of Ombudsperson</li> <li>Establish child right commission</li> <li>Undertake public awareness campaign on women's legal rights</li> <li>Ensure access to alternative dispute resolution (ADR) and/or legal aid for domestic violence cases and other forms of human rights violation</li> <li>Introduce zero tolerance to VAW and violation of human rights</li> <li>Recognize domestic violence as a punishable crime</li> </ul>
	awareness building at the grassroots level		
	try of Information, other relevant ministries, N		
9. Ensuring correct information reaches people	<ul> <li>Disseminate information to people</li> <li>Dispel mis-information, prejudicial believes particularly in the rural areas and among the poor</li> <li>Building greater awareness among people of physiological disorders</li> </ul>	Provided funds to make good quality films     Community based radio broadcasting has been approved	<ul> <li>Make documentary films on various social and development issues in cooperation with stakeholders and view them in the villages, schools, colleges, clubs etc.</li> <li>Ensure that radio and televisions make awareness building programmes which are innovative, creative, attractive, educational and also entertainment oriented</li> <li>Introduce a new terrestrial information TV channel to improve peoples awareness of their rights and obligations</li> </ul>
10. Empowering people by giving them information and encouraging socially responsible behaviour  Total Indicative Cost (in b.)	Increase awareness among people of their rights, obligations and socially responsible behaviour  illion taka)		<ul> <li>Undertake nation wide road-shows, area-based information fair on various development issues</li> <li>Introduce citizens' charters in every government office</li> <li>Encourage NGOs to strengthen their roles in a cohesive manner in disseminating information at the grassroots level</li> <li>Tk. 300.95</li> </ul>

Policy Matrix 16: Utility Services Development including Water, Sanitation and Urban Services

Strategic goal(s)	Key targets	Action taken/Underway	PRSP policy agenda (FY09-FY11)
1	2	3	4
I. Water Supply and Sanita	1	3	7
		WASAs <b>Associate Responsibility:</b> MoLGRDC, MoFDM, MoPME,	MoEF, DPHE, LGIs, NGOs, CSOs, CBOs, CAB
Ensuring safe water facilities for all	Ensure access to safe water for all     Reduce water borne morbidity &	Govt. declared to achieve water for all by 2011     National Policy for Arsenic Mitigation formulated	Expand and improve safe water supply facilities in urban and rural areas     Establish laboratory network for water quality monitoring & surveillance
	mortality  Reduce proportion of population to arsenic contamination  Ensure safe water supply in 80% of the slum areas  Identify un-/under-served and hardship areas to ensure access to safe water	<ul> <li>Plan for Arsenic Mitigation adopted</li> <li>Sector Development Framework for Water Supply and Sanitation (WSS) plan adopted</li> <li>Arsenic-testing kits introduced</li> <li>Installation of safe water supply systems for un-served/ underserved areas started</li> <li>Developed partnership with NGOs, PVOs, CSOs etc.</li> </ul>	<ul> <li>programme</li> <li>Intensify awareness programme on hygiene practices at the grassroots level</li> <li>Strengthen capacities of LGIs and other stakeholders in WSS sector</li> <li>Develop alternative technological options to replace arsenic contaminated tube wells</li> <li>Continue ongoing activities</li> </ul>
	• Provide arsenic free water supply in 10,000 villages	<ul> <li>Installation of Deep Tube Wells and Construction of water reservoirs for Rain Water Harvesting</li> <li>Storage of water in reserved ponds</li> <li>Creating awareness of people on arsenic issues</li> <li>Water supply through pipelines is being provided</li> </ul>	
2. Providing hygienic sanitation facilities	<ul> <li>Ensure access to sanitation for all</li> <li>Identify unserved/under-served and hardship areas to ensure access to hygienic sanitation</li> <li>Ensure access to sanitary community latrines in village</li> <li>Ensure sanitation facilities in 80% slum areas bazar, mosques and schools</li> </ul>	<ul> <li>Govt. declared to achieve sanitation facilities for all by 2010</li> <li>Construction of sanitary latrines in rural areas and urban slums started</li> <li>Installation of sanitary latrines in 32,400 schools started</li> <li>Awareness building among the students on hygiene</li> <li>Promoting habit of using sanitary latrines &amp; personal hygiene</li> <li>Installation of sanitary latrines in slum areas</li> </ul>	<ul> <li>Ongoing and Continue up to 2011</li> <li>Ensure women's hygienic sanitation facilities in public spaces</li> <li>Increase coverage of school sanitation programme</li> <li>Expand and improve sanitation facilities in urban and rural areas</li> </ul>
	GRDC, MoFDM, MoPME, MoE, DPHE,	LGED, WASAs, LGIs, NGOs, CSOs, CBOs, CAB	
	Strengthen national disaster management      management      management for Water & Sanitation      management for Water & Sanitation	<ul> <li>Disaster Management and mitigation system in place</li> <li>Formed a Committee and redrafted the Allocation of Business in relation to MoFDM Mandates</li> <li>Formed a Committee for revising the Standing Orders on Disaster Management</li> <li>Flood forecasting and warning and cyclone warning systems in place</li> <li>Agro-meteorological cell established</li> <li>Adoption of NAPA for climate change is in process</li> <li>Development of drought prediction model initiated</li> <li>Launched the MoFDM Website</li> </ul>	Ensure knowledge management on disaster risk reduction (acquiring, sharing and applying)     Establish strong local, regional and national networks among stakeholders     Establish a Disaster Management Cell     Initiate activities to establish the Disaster Management Information Centre (DMIC)     Update disaster management booklet of DPHE
		WASAs, LGIs, NGOs, CSOs, CBOs, CAB	
4. Improving solid waste management system	<ul> <li>Introduce efficient collection and transportation of municipal waste to the disposal site</li> </ul>	<ul> <li>DCC has prepared a Master Plan for sustainable solid waste management</li> <li>A modern land fill site developed &amp; another is underway</li> </ul>	Develop framework and build capacity to handle trans-boundary hazardous waste under Basel Convention     Continue with the initiatives and interventions taken during 2005-2007

Strategic goal(s)	Key targets	Action taken/Underway	PRSP policy agenda (FY09-FY11)
1	2	3	4
	Segregate at source and introduce safe disposal of hazardous waste     Improve solid waste disposal method in all towns	<ul> <li>Community based urban solid waste management by Waste Concern under SEMP is in progress</li> <li>Promoting alternative environment friendly shopping bags</li> <li>Pilots are ongoing in secondary towns on solid waste management</li> </ul>	• Construct modern land fill sites as per requirement in all cities & towns
5.Improving living	Reduce drainage congestions in cities	Secondary towns improvement project ongoing	• Continue with the initiatives and interventions taken during 2005-2007
environment in the slums	Reduce pollution	Other metropolitan city investments proposed and ongoing	Ensure a regulatory framework for treating industrial pollution
6. Improving open water quality	Reduce pollution load in water ecosystem     Enact and enforce laws to control emissions of toxic matter into water	Installation of Effluent Treatment Plant (ETP) in polluting industry has been made mandatory and many enterprises have installed ETP	Establish water quality monitoring & surveillance programme and establish laboratory network     Take appropriate measures for people-centred pollution-free rivers through awareness raising and voluntary labour mobilization
III. Road Transportation			through awareness raising and voluntary rabout mobilization
Lead Responsibility: MoC			
7. Improving quality of city transportation	Activate DTCB for City transportation improvement     Ensure improved road transportation & road safety	<ul> <li>Manpower &amp; organisational set up approved</li> <li>Improvement of traffic regulation being undertaken</li> <li>Road sign and signal manual is introduced</li> <li>Road safety addressed in all projects</li> <li>Developed computerized accident database</li> <li>Provide input/support to National Road Safety Council</li> </ul>	<ul> <li>Develop DTCB as per approved set up</li> <li>Undertake action programme as per STP</li> <li>Further improve road &amp; traffic regulation in the city to reduce travel time</li> <li>Construct 18 overload control station</li> </ul>
IV. Bangladesh Railway (	(BR)	1 / 11	
Lead Responsibility: MoC			
8. Developing railways as mass transport	Improve customer service & operational efficiency     Make railway responsive to market needs and sound business practices	<ul> <li>Computerized seat reservation and ticketing system</li> <li>Commercial activities of mail, express and local train have been privatized</li> <li>On board services of 16 intercity trains privatized</li> <li>Extra capacity BR's fibre optic telecom system leased out</li> <li>Repairing and cleaning of locomotives and passenger carriages and conversion of non-AC into AC coaches on BOT basis are underway</li> </ul>	Continue and identify ways to increase association of private sector and outsourcing     Continue with actions already taken
V. Bangladesh Road Tran	nsport Corporation (BRTC)		
Lead Responsibility: MoC	C, BRTC		
9. Modernising road transport service & enhance services to people, especially the poor and persons with disability	Improve passenger services     Promote safe & improved driving, maintenance, repair, operation and management of vehicles	<ul> <li>Repaired &amp; rehabilitated double and single Decker buses</li> <li>Procured new bus &amp; truck fleet</li> <li>Procurement of single Decker and double Decker CNG buses is under process</li> <li>6 Driving Training Institutes setup and 6 more Driving Training Institutes are underway</li> </ul>	<ul> <li>Procure 600 Double Decker buses</li> <li>Procure 100 CNG Single Decker buses</li> <li>Procure 500 trucks</li> <li>Open new bus depots/units in different districts</li> <li>Increase inspection and monitoring of activities at all levels</li> <li>Ensure expansion of private sector participation</li> </ul>
	Insport Authority (BRTA)		
Lead Responsibility: MoC			
10. Ensuring road safety & better service in road transportation	Ensure discipline in road transportation	<ul> <li>Road permits issued depending on road condition</li> <li>Fixing uniform rates for different types of transport</li> <li>Implementing speed and weight limits</li> <li>Ordinance &amp; rules are under modification</li> </ul>	<ul> <li>Set up weigh bridge in all important positions</li> <li>Ensure that no transport ply with weight and speed beyond legal limit</li> <li>Fix distance at the time of issuing the route permit</li> </ul>

Strategic goal(s)	Key targets	Action taken/Underway	PRSP policy agenda (FY09-FY11)
1	2	3	4
			• Set up weighing machines at least in 7 important positions
	• Ensure environment friendly transport	• 2- stroke three wheelers phased out from Dhaka metropolitan	Ban 2-stroke three wheelers all over the country
	in Bangladesh	area	Ban buses older than 20 years and trucks older than 25 years in Dhaka
	_	• Increasingly introducing CNG/Euro engine	metropolitan area
	Bring discipline in issuing driving	Laminated driving license & registration certificates are	Introduce retro-reflective registration plate with hologram
	license and registration certificates	introduced	Embody security mark in the registration certificates
	Introduce automation and share	A central server set up &WAN established partially in Dhaka	Bring Zonal offices under WAN
	information with all concerned	south and Dhaka north	• Extend network to related offices - police, banks/post offices etc.
		• LAN has been completed at HQ	Introduce auto-input output activities of all works in auto backup
	Preserve all information in computer	Old data has already been taken into the database	Complete auto back-up system of data in zonal and circle offices
	database	• Developing auto back-up system in circle & zonal offices	Update entry of all data relating to activities of BRTA
	Introduce road safety education and	Trained drivers and conductors of 4 old districts	Cover all old districts within the period
	training	<ul> <li>Made short films for awareness building on road safety</li> </ul>	Continue with awareness building of children & pedestrians
VII. Biman Bangladesh A	irlines Limited		
Lead Responsibility: MoC	CAT, Biman Bangladesh		
11. Increasing scale of	Modernize Biman's fleet	Addition of aircraft on wet and dry lease is under process	Increase capacity through leasing of aircraft
operation	Improve financial performance	Cost cutting measures have been implemented	Improve passenger services
	Enhance air cargo capacity for	Biman converted into a Public Limited Company	Provide equity for acquisition of new aircraft
	promoting export	More frequent Gulf & Middle-East flights are being operated	Protect Biman's traffic and handling rights as a national carrier
			Concentrate operation in the Gulf and Middle-East region
			Allow carrying perishable export cargo by foreign carriers
	Water Transport Corporation (BIWTC)		
	, BIWTC, Private sector MoS, BIWTC, PSC		
12. Enhancing quality of	Promote water transportation in	• Rehabilitation of 2 Coastal Passenger Vessels for BIWTC is	Procure Water Taxi for operation in the circular water route
Water Transport	the inland and coastal water ways	being carried out	Procure container vessel for cargo transportation
	Provide safe and cheaper	• Rehabilitation of 6 Ro-Ro Ferry, 2 K-type Ferry, 6 Pontoons and	Introduce Ro-Ro ferry services in Mawa sector
	transportation for the mass people including woman	modification of Passenger Steamer M.V. Sonargaon are on going  • Construction/Procurement of 2 K-type ferries for Mawa ferry	Construct 4 Sea-Trucks for carrying passengers in the coastal belt and in the risky inland water routes
	Emphasize efficient passenger service in long distance inland water routes	ghat	Construct/Procure 1 passenger vessel of capacity 500 suitable for
	<ul> <li>Provide uninterrupted ferry services</li> </ul>	Construction/Procurement of 2 Ro-Ro ferries and 2 Ro-Ro Pontoon in Mawa ferry sector	operation in all seasons
	• Provide uninterrupted terry services	Construction of steel jetty at Sandwip is underway	• Construct/Procure 4 self propelled cellular container vessels of 100 TEU
		Construction/Acquisition of 2 Container Vessels is under	Construct/Procure 2 Coastal Ferries and 2 Pontoons with Stable Ramp
		approval	for operation in Bhola-Laxmipur Ferry route
		• Ensuring efficient ferry services in Aricha and Mawa	Install Hi-Tech Navigation System at Paturia and Mawa Ferry Route and 4     Ferry ships for uninterrupted operation
			Construct/Procure 2 Shallow Draft Oil Tankers
			Procure/install modern equipments/facilities for increasing the efficiency of Dockyards
			Rehabilitate 4 medium type ferries
			Construct/Procure a Salvage tug of capacity 2000 H.P.
13. Expanding Water	Establish Bhola-Barisal and Laxmipur-	• Opening many forms conviced at Layeriana Pholograph II - 1- Desired	
Transport services	Bhola ferry services	<ul> <li>Opening new ferry services at Laxmipur-Bhola and Bhola-Barisal ferry route</li> </ul>	Continue with the ongoing actions
port der riced	Dirota terry services	icity tout	

Strategic goal(s)	Key targets	Action taken/Underway	PRSP policy agenda (FY09-FY11)
1	2	3	4
	• Promote transportation facilities in the		Opening Sea-truck services as and where necessary
	remote areas		Open Chittagong-Cox's Bazar tourist services
			Open Dhaka-Bhola passenger services
	• Open avenues for private sector	Organizational reforms and sound business practice in effect	Make the organization more responsive
	participation	Charter out cargo fleet and coastal passenger routes	
	Emphasize routine periodic maintenance of BIWTC's fleet	Identify the vessel on priority basis & prepare necessary schedule	Introduce modern technology and machineries in existing dockyards
	• Ensure environment protection and	Infrastructures damaged by 'SIDR' are being rehabilitated.	Continue with the actions
	disaster risk reduction		Take preventive measures for future disaster risk reduction
	• Ensure cost reduction	Make CNG conversion of main engines of major ferries	Implement a project to ensure cost reduction
	Introduce waterways in and around Dhaka city	Construction of cargo and passenger facilities	Undertake action following the approval of the project
	rgy Division, Petroleum & Mineral Resource	es Division Associate Responsibility: DESA, DESCO, West Zone Po	ower Distribution Company (WZPDC), REB
14. Ensuring reliable	Define service standard	Reduced interruption to 6 hrs/yr/consumer	All distribution companies to work to achieve these targets
power supply	Improve financial performance	Reduced frequency of interruption to 10 hrs/ yr/ feeder	Improve load management to distribute peak demand on 24 hrs.
	Reduce power interruption	Reduced each interruption to not more than 1 hr	Monitor power distribution feeder wise
	• Reduce System Loss to 11%	Ensuring feeder wise functioning in all companies	Establish feeders as strategic business units (cost centres)
	Maintain bill collection ratio at 98%	Installing one stop service in all divisions	Establish one stop service centres
	• Improve C.I. ratio to 87%	Operation & Maintenance of the feeder applying TQM	Establish feeder wise maintenance and service centres
		Introducing E-governance and MIS in all companies	Operationalise prepaid metering
IX. Tourism Developmen			
	CAT Associate Responsibility: all relevant		
15. Expanding tourism	• Improve institutional arrangement for	Beach Management Committees formed	Institutionalize participation in Tourism Satellite Accounts of World
for growth	tourism	Approved Destination Status from China obtained to facilitate	Tourism Organization
		arrival of more Chinese tourists	Establish a regulatory framework to protect tourists interests
		NTO being reformed	
	Develop new tourism sites in	Prepared Integrated Tourism Development Plan for inter	Develop Kuakata Buddist Temple
	collaboration with other agencies/	ministerial Cooperation for Tourism Development such as – Environment, Forest, LGED, Roads & Highways,	Establish Mirinja Tourism Centre
	private sector	Archaeological Department etc.	Establish Safari Park at Gazipur, Eco-park at Madhabkunda, Charkukri- Mukri with Department of Forest
			Develop more archaeological sites for cultural tourism
	Develop infrastructure for tourism	Special Tourism Zone and Exclusive Tourism Zones taken up	Develop more archaeological sites for cultural tourism     Develop special and exclusive tourist zones
	• Develop infrastructure for tourism	• Special Tourism Zone and Exclusive Tourism Zones taken up	Establish meeting, conference and exposition facilities
			Procure transports and other crafts for reverie and beach tourism
	Promote private sector for Tourism	Bank loan and micro-credit facilities extended	Procure transports and other crafts for revene and beach tourism     Diversify tourism products in collaboration with private sector
	• Promote private sector for Tourism		· · · · · · · · · · · · · · · · · · ·
	-D 1 1	Land allotted at Cox's Bazar for hotel, motel  Output  Description:  Output  Descri	Continue promotion of private sector through different incentives
	Develop human resources for tourism services	National Hotel and Tourism Training Institute is being upgraded and training activities intensified	Prepare annual work plan of NHTTI based on training needs     Considerate blicking training for literate at the research.
			Consider establishing training facilities in other areas
	• Ensure safety in important tourist spots	Established a special police unit in Cox's Bazar sea beach	Evaluation of beach outposts completed & implementation undertaken by Police Reform Programme
	1		

Strategic goal(s)	Key targets	Action taken/Underway	PRSP policy agenda (FY09-FY11)
1	2	3	4
X. Post, Telecom & ICT			
Lead Responsibility: MoF	T&T, PT&T, BPO, PSOs		
16. Improving access to ICT, Telecom & Postal services	<ul><li>Expand internet network</li><li>Facilitate voice video data communications</li><li>Minimize digital gap</li></ul>	Tender invited for installation of fibre optic line under BOO-BOT	<ul> <li>Expand ICT facility</li> <li>Empower rural people through diffusion of ICT in rural areas</li> <li>Continue with the action</li> <li>Develop ICT infrastructure under BOO-BOT</li> </ul>
	Set up digital telephone exchanges in Upazilas & growth centres	<ul> <li>Approval of revised DPP is underway</li> <li>Extension of project up to 2007 is under consideration</li> <li>Installation of RSU &amp; MSU in 178 Upazila &amp; 42 growth centres is underway</li> <li>Installation of 37 towers is under process</li> </ul>	Continue expansion of digital telephone facilities in Upazilas & growth centres
17. Modernising postal services for better service	Automate postal services     Capacity building of BPOs through	<ul><li>Initiative is taken for automation of postal services</li><li>HRD initiative is in process</li></ul>	<ul><li>Service counters and postal accounting to be automated</li><li>Automatise service delivery</li></ul>
to people	HRD		Create staff capacity for automation & improved service
	rotection of Life, Liberty and Wealth		
		nil <b>Associate Responsibility:</b> Criminal Justice & Jail MoHA, BP, MoLJ	
18. Ensuring safety & security of life, liberty & wealth for all	Criminal Justice reform	<ul> <li>Speedy Trial Act, 2002 passed</li> <li>9 Speedy Trial Tribunals established</li> <li>Acid Offences Act, 2002 enacted</li> <li>Monitoring cell established in Home Ministry</li> <li>Rapid Action Battalion established in 2004</li> <li>Independent public prosecution service proposed</li> <li>Project to enhance criminal justice and access of the poor to justice undertaken</li> </ul>	Complete meaningful separation of judiciary from executive     Promote ADR utilizing community capacities including local governments     Implement independent public prosecution service     Strengthen safeguards in implementation of speedy solutions     Standards setting in lower judiciary     Promote legal literacy and strengthen legal assistance for poor
	Police reform	<ul> <li>Police Regulations of Bengal is being replaced by new act</li> <li>Committee to update Jail Code established</li> <li>Developing national protocols for victim referrals</li> <li>Drafting Code of Ethics and Code of Conduct for Police</li> <li>Developed a new Crime Prevention and Community Safety system</li> </ul>	<ul> <li>Revision of the Bengal Police Regulation will be completed</li> <li>Gender Guide Lines will be introduced</li> <li>New law to curb domestic violence is under process</li> <li>Make a new THB Act to tackle Trafficking of Human Beings</li> <li>Develop a programme for integrating the thana and the chowkidari systems and promote community policing</li> </ul>
	Develop and modernize police	<ul> <li>Construction of the 6 new model thanas are underway</li> <li>A Model Victim Support Centre is being established at the Tejgaon Women Police station</li> <li>Establishment of a Crime Prevention Centre is underway</li> <li>ICT initiatives for capacity building of BP are under way</li> </ul>	Establish an IT (Cyber) Crime Investigation Facility at CID HQ     Establish beach outposts at Cox's Bazar
	Reform Jail      Promote ADR for rural population	<ul> <li>2 central jails and 34 district jails are under construction</li> <li>Established 4 correctional and rehabilitation centres for children and 1 under construction</li> <li>Established 1 safe-home for women inmates in each division</li> <li>Computerisation of prison administration is under process</li> <li>Pilot experiences are being accumulated</li> </ul>	Provide vocational training for inmates, particularly female inmates     Ensure Safe Homes for women to ensure their safety and well-being      Collate pilot experiences for wider replication.
	Promote ADR for rural population	Pilot experiences are being accumulated	Collate pilot experiences for wider replication

Strategic goal(s)	Key targets	Action taken/Underway	PRSP policy agenda (FY09-FY11)
1	2	3	4
			• Strengthen shalish system retaining its informal character and ensuring women's participation
XII. Directorate of Fire S			
	HA, DoFSCD, PSOs, NGOs, CSOs	<u></u>	1
19. Ensuring fire prevention and fire safety facilities all over the country  20. Providing emergency rescue and ambulance facilities for all	Establish fire prevention and safety facilities in all Pourasavas, Thanas and industrial/commercial centres     Improve and expand emergency rescue facilities for natural calamities, disasters, accidents, collapse structure, shipwreck etc.     Improve and expand emergency first aid and ambulance service     Increase awareness of fire prevention and fire safety	<ul> <li>183 fire service stations are in operation in 6 divisions</li> <li>71 fire stations have already been set-up</li> <li>Equipment and vehicles are being replaced</li> <li>Equipments are being procured for emergency rescue and manpower training</li> <li>43 district head quarters have been provided with 58 ambulances</li> <li>Radio link expanded with stations through base stations and repitors</li> <li>Awareness of fire prevention and safety is being created</li> <li>HRD for staff and volunteers continuing</li> </ul>	<ul> <li>Complete six ongoing projects to set up 253 fire service stations</li> <li>Procure modern fire fighting and rescue equipment</li> <li>Introduce modern ambulance service in all districts</li> <li>Continue wireless communication with all fire stations</li> <li>Continue intensification of awareness campaign</li> <li>Grow partnership with CSOs, youth groups and students</li> <li>Implement Fire Prevention and Extinction Act 2003</li> <li>Strengthen fire safety in industries, commercial centres and high rise buildings</li> <li>Continue activities on HRD</li> <li>Establish fire prevention, safety and rescue in coal and rock mines</li> <li>Introduce accident prevention &amp; mitigation in water transportation</li> </ul>
XIII. Urban Developmen	l et		• Introduce accident prevention & mingation in water transportation
		MoL, MoC, MoS, RHD, BR, BIWTC, BRTC, City Corps, Pourasavas,	, NGOs, CSOs, PVOs
21. Ensuring planned urbanization for providing better urban services	Establish strong decentralized local self-governance	Create democratically elected local bodies     Created legal framework for City Corporations & Pourasavas     Introduce regulatory framework to suit the present need	Institutionalize public participation in municipal business through appropriate changes in legal framework  Identify & develop areas for revenues  Identify sources & uses of fund  Ensure transparent budgeting & control  Practice computerized billing and (tax, utility services) accounting-budgeting systems and modern management
	Improve planning capability of city corporations		<ul> <li>Establish planning and budgeting unit in all city corporations and improved administrative and management practices and procedures</li> <li>Impart training to municipal staff; change prevailing culture and perception</li> </ul>
	Ensure urban rural linkage for balanced development	Take stock of existing infrastructure of road, rail, waterways, markets surrounding urban centres	<ul> <li>Prepare master plan for each urban centre &amp; pourasava</li> <li>Develop upazilla head quarters as industrial growth centres and planned township and union head quarters as planned village townships</li> </ul>
	Ensure water & sanitation in urban centres	Identify existing development & deficiencies of urban services (water supply, sanitation, solid waste, drainage, etc)	<ul> <li>Improve water &amp; sanitation condition in urban areas and in pourasavas</li> <li>Protect urban rivers for safe water supply</li> <li>Introduce community based solid waste management and establish modern landfill sites for solid waste disposal</li> <li>Ensure women's hygienic sanitation facilities in public spaces</li> </ul>
	Ensure 20 percent development of housing & shelter	Assess housing & shelter requirement for different strata of people	<ul> <li>Develop appropriate policy for housing and shelter</li> <li>Build partnership and institutions for shelter and housing</li> <li>Establish financial institutions &amp; micro-credit organisations for housing</li> </ul>
	Ensure adequate road & other infrastructure for urbanization	Identify existing development & deficiencies of urban infrastructures	Prepare strategy for cluster development comprising adjacent pourasavas     Develop partnership for building infrastructure under BOO-BOT

Strategic goal(s)	Key targets	Action taken/Underway	PRSP policy agenda (FY09-FY11)
1	2	3	4
			Establish mechanism for coordination involving all agencies, NGOs, CSOs, PVOs etc.
	Provide recreational facilities	• Identify existing & future recreational requirements like parks, playground, auditoriums, libraries etc	Identify land for joint venture development of recreational facilities     Utilize urban river banks for development of linear park & other recreational facilities under BOO-BOT basis
Total Indicative Cost (in	billion taka)		Tk. 168.00

Policy Matrix 17: Caring for Environment and Tackling Climate Change

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
	Associate Responsibility: MoA, MoFL, MoHA,	MoWR, MoLGRDC, MoLJ&PA, MoCHTA, MoE,	MoI, MoSICT, MoLJ&PA, MoT&J, MoPEMR, DoE, DoF, DAE, LGED, DLS,
CBOs, and NGOs		<del>,</del>	<del>-</del>
1. Ensuring sustainable	• Ensure access of 1 million poor people to	Upgrade of Forestry Sector Master Plan is	• Develop the regulatory frameworks that recognize the user rights of people on
livelihood of the poor,	Common Property Resources (CPRs)	under way	CPRs
especially for women and	• Create awareness among 50% of the coastal	Presented the draft document of Bangladesh	• Establish user rights through licensing/participatory systems to CPRs in NRM of
disadvantaged groups	and Hill District's poor and women of	Wildlife Amendment Act 1974 and its up grade	water bodies and forests
	environmental management and livelihood	• Implementation of Social Forestry Rules 2004	• Finalize the Wetlands Policy, upgrade Forestry Sector Master Plan and Bangladesh
	<ul> <li>Introduce land zoning for paddy, shrimp,</li> </ul>	is going on	Wild Life Amendment Act 1974 with provision to access of the local poor and
	salt, afforestation and other crops	Participatory co-management is being	women
	cultivation in the coastal districts	introduced to allow increased access of the	Undertake activities to preserve rights of the poor and women on CPRs
	• Ensure that 50% of the participants in all	poor to CPRs	• Organize meeting with relevant ministries to resolve conflicts among shrimp, salt,
	activities are women	Training and public awareness programme	paddy, afforestation etc. in the coastal districts
	Maintain sustainable management of forest	under SEMP has been completed	
	resources inclusive of local people including	Completed the ICZM project	
	women of the Hill Tracts regions	Distribution of benefits to the participants of	
		social forestry will continue	
	Associate Responsibility: All relevant ministries,		
2. Integrating environmental	• Incorporate environmental issues, mitigation	Documentation centre established in the	Harmonize environment policies and all other relevant sectors' policies
issues into all policies, plans	and adaptation measures in all sector	Department of Environment	Undertake dialogues with the sectoral ministries/ agencies to integrate
and regulatory framework	policies, plans and regulations	Organized awareness raising workshops	environmental issues
	Create a network among stakeholders on	Integrated different environmental issues into	Develop coordination meeting with the sectoral
	mitigation and/or adaptation of	concerned Ministries/Agencies through	ministries/agencies/department/organizations
	environmental issues	meeting and seminars	Undertake 30 local, 5 regional and 2 national training workshops
		Developed a data base network of different	Establish policy support unit within MoEF
		stakeholders	• Ensure women focused review and follow-ups of NEMAP with reference to NWP
		Bangladesh National strategy for Agenda 21	2008
		has been initiated through adoption of	Promote engagement of local government in natural resource management and
		NEMAP	conflict resolution
		BOs, NGOs, DFP, Media, all city and municipality co	
3. Improving living	Supply safe water and reduce drainage	• Initiative has been taken to improve the water	• Establish participatory slum improvement centre in all municipality and urban areas
environment in the slums	congestions in all urban slums	supply and sanitation in many of the urban	• Extend solid wastes collection service, water points and sanitary latrines in slums
	• Ensure common public hygienic toilets and	slums	Continue the awareness programmes in slum areas
	sanitation facilities in all urban slums	A policy framework is under way to develop	• Recover slum areas that illegally encroached wetlands, riverbank / river, canals, etc
	Ensure solid waste collection and safe	environmental friendly slum in major cities	to ensure natural flow of water
	disposal in all urban slums	Community based SW collection and its safe	
	Create awareness about safe and hygienic	disposal has been initiated	
	water supply among slums dwellers	• Training and awareness programmes have been	
T 1 D 9. 99 34 EE	A	initiated by the CBOs, NGOs and government	<u> </u>
	Associate Responsibility: All relevant ministries	, CBOs, NGOs, DFP, all city and municipality corpo	
4. Ensuring good governance in managing environmental	Implement management plan of protected and ECA areas	Initiated participatory and co-management in	Develop technical and managerial competence of different stakeholders by using environmental governance tools
issues and natural resources		all sectors especially for the CPRs	
100000 and natural resources	Access to information systems		Develop technical and managerial compliance by recruiting relevant environmental

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
organizations	Participatory and co-management of NRM     Equity and benefit sharing of natural resources among population  Associate Responsibility: DoE, DoF, FD, PHEI	D, LGED, DMB, CBOs, NGOs, DFP, municipalitie	management experts  • Develop the organizational capacity for a well defined set up of organogram  • Develop environmental accountability in all sectors  • Develop mandatory participatory and co-management approach in all CPRs  • Include 50% women in all organization, agencies, sectors to ensure compliance and good governance  • Build capacity for international negotiations through training, database, analytical research, documentation and reporting  • Develop the alternative project option to phase-out the ODS and city corporations BCSIR, BAEC, BARI, national and international research
5. Strengthening the process of environmental analysis in project design and implementation	<ul> <li>All environmental laws, regulations are applied</li> <li>DoE's activity at the district levels</li> <li>Public participation in all environment related decisions</li> </ul>	<ul> <li>Public participation in environment related project formulation and implementation is being practiced</li> <li>Internet service has been established in many environmental organizations and is under way in rest of the organizations</li> <li>An environmental analysis framework for project design and implementation has been developed</li> <li>State of Environment is publishing Reports on a regular basis</li> </ul>	Recruit professional staff in DoE     Continue awareness programmes among scientific, technical and managerial personnel     Expand the DoE activities up to the district levels     Develop a website for environmental clearance certificate (ECC) and EMP procedures     Establish mandatory public consultation process in all EIA, EMP, ETP and other relevant activities     Create awareness about the importance of EIA among women entrepreneurs
Lead Responsibility: MoEF A	Associate Responsibility: All relevant Ministries		
6. Ensuring sustainable land management	• Reduce the rate of shifting cultivation from 51% to 30%	Food for work based river excavation and development of embankment have been conducted	Enforce land zoning and control measures     Restore khas land, polluted water bodies and ecosystem for common usages     Continue the community-based earth excavation work involving poor peoples     Increase the extension activities to produce improved seeds of local plant species     Establish monitoring and evaluation systems with the help of concerned authorities     Conduct 64 workshops and training programmes for 200,000 peoples from different stakeholder groups in each district
	and MoI Associate Responsibility: MoP, MoFL	, MoHA, MoWR, MoLGRDC, LGD, MoLJPA, Mo	E, MoSICT, MoT&J, MoPEMR, DoE, DoF, DAE, LGED, DLS, CBOs, NGOs
7. Controlling Industrial pollution	50% of all amber-b and red category industries under Environmental clearance systems and proper maintenance of EMP     Environmental management plan (EMP), effluent treatment plant (ETP) and health management system in all polluting industries     EMP in occupational health risk bearing industries     Initial environmental examination (IEE) and environmental impact assessment (EIA) of 100% industries prior to their establishment	<ul> <li>Pilot schemes to carry out the improvement of environmental management in textile sectors</li> <li>Developed a committee to recommend measures for highly polluted industries</li> <li>MoI is implementing BOILER ACT, regulation and rules</li> <li>BSCIC has taken an initiative to relocate tanneries, garments industries and pharmaceuticals industries that exist in the residential area and inside the main cities</li> <li>For industrial waste water treatment, researches are going on in some universities</li> </ul>	<ul> <li>Continue to enforce all environmental policies, rules and regulations to the polluting industries</li> <li>Introduce mandatory environmental friendly solid and other wastes management system</li> <li>Develop sector specific EIA guidelines</li> <li>Amend Environment Conservation Rules, 1997 keeping provision of public participation in EIA approval.</li> <li>Enforce to develop Common Effluent Treatment Plant (CETP) in all private sector run industrial parks</li> <li>Develop the Environmental Management Programme</li> <li>Set up a strong networking system among all relevant industries through establishing a database with relevant information</li> </ul>

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)						
1	2	3	4						
	• Polluter-to-pay applied to 100 percent industries	Implementations of ECC, IEE, EIA, EMP and ETP has been initiated	Create awareness of women and men labour force on health hazard from industrial pollution and take safeguard measures						
Lead Responsibility: MoEF A	Lead Responsibility: MoEF Associate Responsibility: MoI, MoP, MoL, MoFL, MoWR, LGD, MoLJPA, MoSICT, MoT&J, MoPEMR, DoE, DoF, FD, CBOs, NGOs, DFP, media, city and municipality corporation of the components of th								
8. Controlling air pollution in major metropolitan cities and rural settings	<ul> <li>Reduce current ambient air quality of 138 µm3/year for PM 10 to 100 µm3/year and 77 µm3/year for PM 2.5 to 40 µm3/year in major metropolitan cities including Dhaka</li> <li>Reduce the emissions at the national standard level of 4,000 motorized vehicles running outside Dhaka and 50% of total vehicles inside Dhaka</li> <li>Control of GHG emission from 60% of automobiles and 20% of brick kiln sources in all urban areas</li> <li>Motor Vehicle Ordinance and Environmental Court 2000 in major metropolitan cities enforced</li> <li>Establish CAMPS</li> </ul>	Banned two-stroke three-wheeler in Dhaka city since September, 2002 and switched to CNG Installed the Catalytic Converter and Diesel Particulate Filter becomes mandatory Installed the Continuous Air Monitoring Station in Dhaka and other metropolitan cities Invented fuel-efficient cooking stoves for the poor Limited diffusion of efficient stoves Two-stroke engine vehicles replaced with four-stroke, CNG run ones in Dhaka Vehicular Emission Standard and Ambient Air Quality Standard updated under AQMP Project Initiated the improvement of brick kiln Initiated the EMP in all polluting industries Developed monitoring and evaluation systems both inside and outside the stakeholders Implemented CASE project	<ul> <li>Implement the procedures of the State Air Quality Standard (AQS) in the vehicles of urban areas and all polluting industries</li> <li>Ensure mandatory use of four-stroke engine in all cities</li> <li>Arrange campaign, workshop and training programmes among owners and drivers of vehicles and relevant managers of polluting industries for utilizing the clean and renewable energies</li> <li>Establish vehicle inspection and maintenance programmes in all metropolitan cities</li> <li>Identify industries including brick kiln which are responsible for air pollution and set permissible limit for polluted air emissions</li> <li>Continue tree plantation and green belt in each industry.</li> <li>Develop an appropriate dust control system in each major city</li> <li>Ensure 70% CNG stations of total vehicular fuel stations along with its conversion facilities</li> <li>Establish 5 refinery stations for lead and sulphur free vehicular fuel oil</li> <li>Introduce polluted emission tax</li> <li>Introduce energy efficient cooking stoves in rural areas</li> </ul>						
			J, DoE, DoF, DAE, LGED, BWDB, DPH, BSTI, CBOs, NGOs, media						
9. Controlling toxic chemical and radioactive pollution	<ul> <li>Database of existing radioactive pollution with network system in place</li> <li>Monitor radioactivity in metropolitan cities in place</li> </ul>	Bangladesh Atomic Energy Commission has established a framework to determine the radioactivity of different materials	<ul> <li>Develop a committee for the assessment of existing toxic chemical and radioactive pollution</li> <li>Develop a monitoring and evaluation system in the major metropolitan cities</li> <li>Develop guideline on the training programmes for the safe use of toxic chemical and radioactive matters</li> <li>Undertake awareness programmes for safe use of toxic chemical and radioactive matters</li> <li>Take protective measures against the impact of toxic chemical and radioactive pollution on pregnant women and children</li> </ul>						
	•		DoE, DoF, DMB, CBOs, NGOs, media, city and municipality corporations						
10. Controlling noise pollution	<ul> <li>Reduce the noise pollution level from 90-110 decibel to 45-55 decibel in metropolitan cities</li> <li>National noise level database</li> <li>Noise pollution policy and regulatory framework</li> </ul>	<ul> <li>Initiated the banning of the hydraulic horns from motor vehicles</li> <li>Developed the national noise level standards by DoE</li> <li>Developed a noise inventory of Khulna district</li> </ul>	<ul> <li>Ban the use of hydraulic horns and apply restrictions on the use of horns in areas like academic and religious institutions and residential areas</li> <li>Complete procedures and implement the Noise Level Standard (NLS) in metropolitan cities, vehicles and industries</li> <li>Undertake awareness and motivational activities \for maintaining a NLS for vehicles and industries</li> <li>Develop a national noise inventory, database and networking system</li> </ul>						
			Set up noise taxes and registration fees that have a potential health risk						

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
	Associate Responsibility: MoI, MoP, MoL, MoI	FL, MoHA, MoLGRDC, MoLJPA, MoSICT, MoT&	J, DoE, DoF, DAE, LGED, CBOs, NGOs, media, city and municipality corporations
11. Improving solid waste management system	<ul> <li>3R (recycle, reuse and resource recovery) in all urban centres</li> <li>Collection and transportation system of solid waste to the designated disposal site in all municipal city corporations</li> <li>Mandatory segregation at source and safe disposal of hazardous wastes especially the hazardous medical wastes</li> <li>Improve solid waste disposal method in major metropolitan cities</li> <li>Database and good networking system for monitoring and evaluation of SWM in all urban and semi-urban areas</li> <li>Implement organic fertilizer production system in all over Bangladesh</li> </ul>	<ul> <li>Polythene Shopping Bags banned</li> <li>DCC has initiated a Master Plan to demonstrate the sustainable solid waste management, landfill leachate collection and treatment through a semi-engineered sanitary landfill</li> <li>Community based urban solid waste management has been completed where lesson learnt is now being applied to other areas of the country</li> <li>Formulation of draft waste management guidelines</li> <li>Medical waste management has been initiated</li> <li>A Pilot project of Solid Waste Management in the Secondary Towns is on-going</li> </ul>	<ul> <li>Develop and implement awareness and motivational programmes in all urban and semi-urban areas for efficient collection, recovery, and safe disposal of solid waste through CBOs participatory co-management approach</li> <li>Develop pilot projects of integrated waste-to-energy, biogas and bio-fertilizer production in major cities</li> <li>Formulate the National Strategy for Waste Reduce, Reuse and Recycle</li> <li>Develop laws and guidelines for mandatory segregation at source and safe disposal of hazardous wastes</li> <li>Develop public-private partnership for environmental friendly SWM system in all metropolitan cities</li> <li>Complete the formulation of SWM master plan</li> <li>Introduce a framework for building capacity of handling trans boundary hazardous wastes management under Basel Convention</li> <li>Develop10 project on waste-to-resource recovery system</li> <li>Develop a national database of SWM system and set up networking among all relevant organizations</li> <li>Develop house-to-house SW collection and safe disposal through participatory and co-management system by CBOs SWM at least one in urban and semi-urban areas</li> <li>Undertake household level sensitization programmes for segregation of different types of wastes and resource recovery</li> </ul>
	Associate Responsibility: MoI, MoP, MoL, MoP, media, city and municipality corporations	A, MoFL, MoHA, MoWR, MoLGRDC, LGD, MoLJ	PA, MoCHTA, MoE, MoSICT, MoT&J, MoPEMR, DoE, DoF, LGED, BWDB,
12. Controlling of water pollution and contamination	<ul> <li>Reduce at least 20% pollution load in aquatic ecosystem</li> <li>Regulatory measures to combat pollution from non-point sources</li> <li>Enact and enforce laws to control wastes and their effluents of all kinds into the rivers of Buriganga, Shitalakshma, Balu, Turag,</li> </ul>	<ul> <li>Installation of Effluent Treatment Plant in polluting industry has been made mandatory in the EGA 1995</li> <li>Many industries have already installed ETP</li> <li>Environmental Pollution due to ship breaking has been contained</li> <li>Community-based cost effective water</li> </ul>	<ul> <li>Reduce the use of chemical fertilizers and pesticides along with phase-out of persistent organic pollutants (POPs).</li> <li>Introduce less water polluting substances and improvement technologies in industrial processes</li> <li>Establish monitoring and evaluation activities by concerned authorities and organizations to reduce effluent discharges (e.g. discharges from mechanized vessels) and strict implementation of ECA, 1997 along with other regulations in all</li> </ul>
	Bramhaputra, Bhairab and Surma  One surface water ponds in each upazila of coastal districts and preserve their quality for safe drinking and other domestic purposes  One rain water harvesting system for safe drinking and other domestic purposes in each upazila	treatment plant using reed bed has been constructed  BSTI is regularly monitoring and supervising the bottled mineral water for ensuring its quality  Arsenic removal filtration is being marketed  Pond sand filter has been adapted in the coastal districts as well as arsenic-prone ground water areas	<ul> <li>water pollution and land degradation activities.</li> <li>Promote use of organic compost</li> <li>Setup polluter-to-pay approach by concerned stakeholders for reclaim / clean up and rehabilitation of the damaged ecosystem / natural environment.</li> <li>Enforce the mandatory installation of effluent treatment plants for industries</li> <li>Conduct one workshop in each district for 200,000 people from different stakeholder groups</li> <li>Undertake awareness raising (specially among women and children) activity about water pollution and its health hazard</li> <li>Undertake initiative to save the Buriganga from pollution</li> </ul>
Lead Responsibility: MoEF A	Associate Responsibility: MoL, MoA, MoFL, M	IoWR, MoLGRDC, LGD, MoCHTA, MoSICT, MoI	PEMR, DoE, LGED, BWDB, DPH, DLS, DMB, CBOs, NGOs, DFP, media, local
		• Initiative has been taken for the development	Continue community-based earth excavation work for river bed excavation

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
and hill cutting	Develop 100 km erosion prove embankment	of regulatory framework against illegal hill cutting	Establish monitoring and evaluation systems with the help of concerned authorities     Continue community-based earth excavation work under Food For Work     Programme for more integration of poor people
Lead Responsibility: MoEF DLS, DMB, CBOs, NGOs, D		, MoFL, MoHA, MoWR, MoLGRDC, LGD, MoCF	TTA, MoE, MoSICT, MoT&J, MoPEMR, DoE, DoF, DAE, LGED, BWDB, DPH,
14. Mainstreaming the climate change issues into national and sectoral development plans and policies  15. Addressing the climate change adaptation and mitigation measures	<ul> <li>Develop a national guideline on Bali Action Plan</li> <li>Sector wise survey to identify sector-specific risks to climate change</li> <li>A national data base of different CC issues, their status and possible mitigation and / or adaptation measures</li> <li>Climate change training and education in primary, secondary, tertiary levels</li> <li>Awareness and motivational activities in the high risk areas</li> <li>A national inventory of ozone depleting substances (ODS) and preparation of a national strategy</li> <li>Reduce 30% of ODS by 2011 that exist in 2007</li> </ul>	<ul> <li>Inventory of GHG emission along with the Country Programme has been initiated</li> <li>Developed a separate CC Cell in DoE from which different training and awareness programme on CC and their possible adaptation / mitigation measures are being undertaken</li> <li>Study entitled 'Vulnerability and Adaptation to Climate Change and Probable Mitigation Measures' has been initiated</li> <li>National Adaptation Programme of Action (NAPA) to climate change has been completed</li> <li>CC issues incorporated in the Coastal Zone Policy</li> <li>CC documentation centre has been established in the Department of Environment</li> <li>Integration of CC issues into concerned cross-sectoral Ministries / Agencies is being continued</li> <li>Initiated various CC adaptations and mitigation researches by DoE, DoF, concerned departments/disciplines of the public universities and other research organizations</li> <li>CDMP is focusing on the CC issues in the concerned coastal and other disaster-prone areas</li> <li>A national steering and working committee has been formed to develop a National Bali Action Plan for Bangladesh</li> <li>Bangladesh Climate Change Strategy and Action Plan (BCCSAP) has been adopted</li> </ul>	<ul> <li>Set up high level committee to coordinate and monitor national policies and actions of climate adaptation/ mitigation and coordinate donor assistance</li> <li>Continue dialogue among the ministries / agencies on integration of CC issues</li> <li>Coordinate NAPA with all public, private and community level stakeholders</li> <li>Provide policy and institutional framework for integration of CC issues in all relevant public and private investments</li> <li>Set up a network and develop a national database on CC issues</li> <li>Develop community level CC mitigation strategy with involvement of local government authority</li> <li>Introduce CC issues and its possible mitigation and adaptation measures in the curricula at all levels of education</li> <li>Develop and implement projects for CC adaptation and mitigation in coastal communities, socio-cultural, political norms and values</li> <li>Develop and implement projects on technology development to support CC mitigation and adaptation with women perspective</li> <li>Organize training and awareness programmes on how the inhabitants of CC affected areas can adapt and mitigate</li> <li>Develop a CC research and information network</li> <li>Develop at least one permanent CC proved integrated sustainable infrastructure</li> <li>Develop a model on how the post CC situation can adapt a more sustainable infrastructure in the coastal districts</li> <li>Complete the National Bali Action Plan and commence its implementation</li> <li>Introduce insurance system for exposed households with local multi-donor trust funds</li> <li>Implement Bangladesh Climate Change Strategy and Action Plan (BCCSAP)</li> </ul>
		oL, MoA, MoFL, MoHA, MoWR, MoLGRDC, LGI	D, MoCHTA, MoE, MoSICT, MoLJPA, MoT&J, MoPEMR, REB, DoE, DoF, FD,
DAE, LGED, BWDB, DPH, I 16. Conserving bio-diversity of the country	Ostation	Biodiversity conservation through afforestation has been initiated in the areas in coastal and hill districts	Develop and implement the guidelines on regeneration and conservation of endangered and rare species in ECAs and PAs     Complete the survey on floral and faunal biodiversity in 20 floral and faunal
	200 regenerate/propagate native endangered animal species along with gene-bank from	Established 16 Protected Areas (PAs) covering 0.244 million hectares throughout Bangladesh	ecosystems     Develop protected areas and wild life management system

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
	critical ecosystems  • 10,000 acres of forest land to be recovered • 25% of the river embankment to be recovered from illegal encroachment • Stop further destruction of habitat and overexploitation of flora and fauna from all natural forest areas and water bodies • Stop further encroachment of the natural forests and inland waters • Protected areas and wild life management to be established • 30% expansion of social and agro forestry	and 8 Ecologically Critical Areas (ECAs)  • Development of co-management model on afforestation along with ox-bow lake and baor management process  • Development of Wildlife Policy and Act are in the process  • Finalized the Bio-safety Protocol and Guidelines  • Finalized the NBSAP  • Formulation of National Biodiversity Framework for the development of the Sundarbans Biodiversity Conservation Act is in process  • Coastal and Wetland Biodiversity Management at Cox's Bazar and Hakaluki Haor Project is in progress  • Preparation of Encyclopaedia on flora and	<ul> <li>Develop appropriate social and agro forestry</li> <li>Initiate a national biodiversity data base</li> <li>Develop and initiate the bio-safety regulatory regime</li> <li>Develop a framework to mitigate the biodiversity loss</li> <li>Introduce and implement quarantine law in port areas</li> <li>Ban cultivation of exotic fish, flora and fauna that have adverse effects on the environment</li> <li>Stop unethical and immature inbreeding activities in fisheries and livestock sectors</li> <li>Initiate the reintroduction of 20 aquatic and 20 terrestrial extinct species from ECAs and PAs</li> <li>Introduce participatory-co-management with local communities including poor and women of all natural forest and inland waters bodies</li> <li>Initiate the national bio-safety protocol and National Bio-diversity Strategy Policy and Action Plan (NBSAP)</li> <li>Ensure afforestation of 20 percent of land area by 2015</li> </ul>
To a Decrease 1112 of FE A		fauna of Bangladesh	D 1 DED 1' (* 10 ') (* 1 1 1 ') (*
17. Enhancing education and awareness activities for sustainable development	Establish environmental education at primary, secondary and tertiary levels     Increase awareness and motivational programmes at the community levels through electronic and print media     Offer special degree on climate change /disaster management issues	<ul> <li>Environmental education has been introduced into the syllabus at primary and secondary levels</li> <li>Academic programmes on Environmental Science are offered by Public Universities and Government Polytechnic Institutes</li> <li>Initiated environmental training programmes for the relevant Training Academy</li> </ul>	Board, DFP, media, national & international research organizations     Arrange at least 1 environmental management training, seminar and symposium in each district     Advertise environmental awareness and motivational activities in road side poster and media     Develop a national network of environmental management curriculum, modules and books
	associate Responsibility: MoP, MoL, MoA, Mol		H, BSTI, national and international research organizations
18. Improving research and development activities		<ul> <li>Some demonstration projects are going on</li> <li>DoE has already been established its one central and several divisional environmental analysis laboratories</li> <li>Developed air quality monitoring centres in Dhaka and other divisions under AQMP project</li> <li>Developed 3 trans boundary air quality monitoring stations</li> </ul>	<ul> <li>Develop collaborative research programme including academic, research organizations and MoEF</li> <li>Publish and distribute research-based periodicals and journals on a regular basis</li> <li>Develop research to innovate tools on SWM, air quality improvement, soil reclamation and noise remediation</li> <li>Develop a network of environmental organizations</li> </ul>
Total Indicative Cost (in billi	on taka)		Tk. 125.03

Policy Matrix 18: Technology Policy including ICT and Biotechnology

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
Lead Responsibility: MoSICT			
1. Developing ICT Policy and Infrastructure  Lead Responsibility: MoSICT, N	<ul> <li>Update national Policy on ICT</li> <li>ICT Road Map/Policy Implementation Plan and formulation of e-Government strategy</li> <li>Rules and regulations related to the implementation of ICT Act 2006</li> <li>Connect the ministries/divisions, departments, districts and Upazilas to establish the public network</li> <li>Country web portal and delivery of public service through the web portal</li> <li>Establish Office of the Controller of Electronic Signature Certifying Authority</li> <li>Establish Cyber Tribunal as per the ICT Act 2006</li> <li>Construct BCC Bhaban as proposed up to 15th floor for expansion of ICT activities</li> <li>New technology and standard of Internet Protocol version 6 (IPv6)</li> <li>Reorganize and strengthen MoSICT and BCC</li> <li>Establish Bangladesh as a BPO/Call Centres outsourcing destination</li> </ul>	<ul> <li>National Policy on Science and Technology (S&amp;T) has been formulated</li> <li>National Policy on ICT has been formulated and National Task Force on ICT has been formed</li> <li>ICT Act has been enacted</li> <li>Formed a Committee for the implementation of World Summit on Information Society (WSIS) Declaration of Principles and Plan of Action</li> <li>Copyright Act has been amended</li> <li>Exemption of VAT and taxes for ICT related equipment, tax holidays, creation of equity funds were undertaken</li> <li>ICT incubator centre has been established</li> <li>Opened a shared-office in the Silicon Valley (USA)</li> <li>Taken measures to establish a High-Tech Park</li> <li>Bangladesh is connected to the Information Superhighway through submarine fibre-optic cable</li> <li>ICT Business Promotion Council has been established to expand the development of IT industries of Bangladesh in Global Market</li> <li>International Gateway (IGW) and Interconnection Exchange (ICX) is being established</li> <li>Decision taken to open up Voice Over Internet Protocol (VoIP) to the private sector</li> <li>Established training labs with internet connectivity in 128 Institutions in 64 Districts</li> <li>BTRC has already formulated guidelines for setting up of Call Centres and has invited application for license</li> </ul>	<ul> <li>Update regularly National Policy on ICT</li> <li>Prepare ICT Road Map/Policy Implementation Plan through "Support for Development of Public Sector use of ICT under EMTAP Project"</li> <li>Formulate e-Government work plan to transform to e-governance by 2014</li> <li>Frame rules and regulations related to the implementation of ICT Act 2006</li> <li>Extended support for running ICT incubator</li> <li>Establish new ICT incubator</li> <li>Introduce national Infra—network project for the government (BanglaGovNet) to connect the ministries, divisions, departments, districts and upazilas</li> <li>Develop country web portal and deliver public services through the web portal gradually</li> <li>Establish ICT Centres (Data Resource Centre) in all districts and limited Upazilas</li> <li>Establish Office of the Controller of Electronic Signature Certifying Authority.</li> <li>Establish Cyber Tribunal as per the ICT Act 2006</li> <li>Construct BCC Bhaban as proposed</li> <li>Gradually upgrade new technology and standard of Internet Protocol version 6 (IPv6)</li> <li>Reorganize and strengthen MoSICT and BCC</li> <li>Initiate necessary policy provision for mass-scale public sector use</li> <li>Take measures to establish Bangladesh as a BPO/Call Centres</li> </ul>
2. Promoting human resource	• Provide ICT training to 10% of Secondary &	• IT training institutions have been set up at	Develop curriculum and provide training to Secondary & Higher Secondary
development for ICT	Higher Secondary teachers every year	divisional headquarters to disseminate	Level Teachers on ICT usage
	• 50 percent of the government officials will be	knowledge of ICT	Introduce internship programme for ICT graduates
	trained	• ICT education has been introduced in schools	• Furnish 128 Computer Training Labs and train 768 teachers from schools
	• 50 percent of the students in secondary education	and colleges	and colleges in ICT
	level will receive ICT training	ICT training for teachers of Schools and Colleges has been introduced	Provide government officials with ICT training
	• Study on the Job/International Market for	Coneges has been introduced	

Strategic Goals Key Targets		Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
	Bangladeshi ICT Professionals  • ICT Professional Skill Assessment and Enhancement (IPSAEP) Programme in place	<ul> <li>PGD courses on ICT have been introduced in selected universities and at BCC</li> <li>National Science and Technology Fellowships are being given to students for carrying out higher studies</li> <li>Bangladesh-Korea Institute of Information and Communication Technology has been set up to produce ICT professionals</li> <li>Study on the Job/International Market for Bangladeshi ICT Professionals is being introduced/explored</li> <li>Internship programme has been launched for ICT graduates</li> </ul>	Initiate ICT Professional Skill Assessment and Enhancement (IPSAEP) programme     Expand infrastructure facilities of the ICT sector and explore alternative submarine connectivity
Lead Responsibility: MoSICT	T		
3. Promoting use of ICT	<ul> <li>Ensure e-Governance for delivery of public services to the people</li> <li>Provide broadband internet connectivity to ICT incubator and to important Ministries/Divisions/Departments</li> <li>Promote and assist computerization in the Government Ministries, Divisions, Departments etc.</li> <li>Coordinate the public and private sectors to make easy access to information for the citizen</li> <li>Increase export of Software and ITES</li> <li>ICT based services available to all citizens</li> </ul>	<ul> <li>e-Governance cell has been established in the Prime Minister's Office and e-Governance initiatives have been taken</li> <li>Gradual introduction of ICT in all public agencies is being undertaken by the Government</li> <li>BCC is providing broadband internet services to ICT incubator and a number of Ministries and agencies</li> <li>Measures have been taken to make all government forms available on the net</li> <li>In some government departments online file tracking system has been established</li> <li>Dynamic and interactive websites have been developed for government offices</li> <li>Some key ministries have been connected with the Prime Minister's Office and Planning Commission</li> <li>Computerization of a few Government offices is in progress</li> <li>BCC is fully connected to the Local Area Network (LAN) and Internet</li> </ul>	<ul> <li>Promote e-Governance for delivery of ICT to ensure public services to people</li> <li>Convert BCC website to a Web Portal</li> <li>Connect the Ministries, Divisions, Departments, Districts, Upazilas under a public network (BanglaGovNet)</li> <li>Broadband internet connectivity will be provided to ICT incubator and to all Ministries/Divisions/Departments</li> <li>Promote and assist computerization in the Government Ministries, Divisions and Departments</li> <li>Coordinate public and private sector activities to make easy access to information for the citizens</li> <li>Promote ICT industry to increase export of Software and ITES</li> <li>Facilitate ICT industry and NGOs for delivery of ICT based services to the citizen</li> <li>Create ICT awareness among all the citizens</li> <li>Promote good governance through ICT and undertake mass awareness campaign involving telecommunication tools such as SMS and MMS</li> <li>Ensure proper maintenance of ICT infrastructure for quality service</li> <li>Promote telemedicine and e-health at upazilla level</li> <li>Ensure effective broadband policy and deployment of a nation-wide broadband network (wired and wireless)</li> </ul>
Lead Responsibility: MoSICT, N			
Increasing access to ICT among disadvantaged groups including women	Establish tele-centres throughout the country to deliver services in the rural areas including remote areas     Establish several e-Community Centres across the country	E-Commerce initiatives have been taken     A Programme has been undertaken for upgrading, modernizing and expanding information services for promoting awareness of people     MoSICT has already taken up some development projects for opening e-	<ul> <li>Promote ICT industry and NGOs to establish tele-centres throughout the country to deliver services to the rural and remote areas</li> <li>Promote ICT to provide public services in the remote, e.g., e-Learning, e-Agriculture, e-Health etc.</li> <li>Establish e-Community Centres with help for women users</li> <li>Strengthen the capacity of BTRC</li> <li>Provide mobile in the hands of the poor and women and use it for</li> </ul>

Strategic Goals Key Targets		Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
		Community Centres	providing information to them
Lead Responsibility: MoSICT, M			<del>,</del>
5. Enhancing Research & Development in ICT Applications	Develop and disseminate Multimedia based courseware for SSC level     Ensure Local Content development for easy access to information in the rural areas     Ensure quality education using ICT (Education Olympiad)     Establish centre of Excellence for ICT	<ul> <li>Multimedia based courseware development and dissemination is being undertaken by "Implementation of Computer Training Programme in 128 Educational Institutions in 64 Districts" Project</li> <li>Independent groups and private organizations are working on Unicode compliant Bangla solutions using open source</li> </ul>	<ul> <li>Develop and disseminate multimedia based courseware for SSC level</li> <li>Develop local Content for easy access to information for the rural people</li> <li>Build capacity for quality education through creation of competitive environment using ICT</li> <li>Establish Centre of Excellence for ICT</li> <li>Research and training centre will be established in the SASEC countries</li> </ul>
Lead Responsibility: MoSICT			
6. Using Nuclear Technology for Power Generation	Complete Rooppur Nuclear Power Plant by 2010	A development project entitled     "Accomplishment of Essential Activities to Implement 600 MW(e) Rooppur Nuclear Power Plant" is considered by the Government for the FY 2008 - 2010	Mobilize resources for establishing 600 MW Nuclear Power Plant
Lead Responsibility: MoSICT			
7. Developing nuclear service related infrastructure	<ul> <li>Provide services in industrial sectors</li> <li>Screen Congenital Hypothyroidism in Newborn Babies</li> <li>Develop Tissue Banking services</li> <li>Ensure chemical analysis of products of agriculture, industry, medicine etc.</li> </ul>	<ul> <li>Atomic Energy Commission has established one Institute and fourteen Nuclear Medicine Centres (NMC) in different Medical College Hospitals</li> <li>Some of the radio-isotopes are already being produced by the research reactor and a project has been taken</li> <li>A laboratory has been set up in INMU and samples are being collected</li> <li>Tissue Banking and Biomaterial Research Unit has been established, services are being provided according to demands and training are being provided to develop skilled human resources</li> <li>A nuclear laboratory has already been set up and projects are proposed for more laboratories</li> <li>Temperature controller, Nuclear Pulse Generator, Radiation Survey Meters etc. have been developed</li> </ul>	<ul> <li>Expand and modernise NMC's through procurement and installation of modern equipment</li> <li>Establish PET CT facility in the country which will ensure early detection of cancer</li> <li>Establish more Nuclear Medicine Centres under BAEC to meet the demand of radioisotopes for the increasing number of general patients</li> <li>Design and develop special electronic instruments according to the needs of BAEC and also as of other organizations of the country.</li> </ul>
Lead Responsibility: MoSICT, N			
8. Improving technology for Telecommunication	<ul> <li>Install additional Submarine Cable for redundancy and capacity building</li> <li>Expand Data Communication Networks</li> <li>Infrastructure sharing by the telecom operators</li> <li>Install IP Telephony and Video Conferencing Services</li> </ul>	Major cities are already covered by telecom services and further work is continuing     All access service networks are advised to share network with other service providers and BTRC is formulating a guideline in this regard	<ul> <li>Install additional Submarine Cable for redundancy and capacity building</li> <li>Expand Data Communication Networks</li> <li>Promote infrastructure sharing by the telecom operators</li> <li>Promote latest Technology, Value Added Services Content generation and promote/facilitate content service providers</li> <li>Facilitate IP Telephony and Video Conferencing Services</li> </ul>

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
	Establish a National Monitoring Centre (NMC)     Construct a "Telecom Tower" as BTRC Head     Quarter in Dhaka by 2010	BTRC is finalizing a guideline on issuing license for IP telephony  NMC has been established, BTRC and NMC officials have been trained and monitoring equipment are being imported  Land has been allotted for BTRC and necessary preparation is being taken to construct "Telecom Tower"	<ul> <li>Establish Telecom Network for National Monitoring System and National Monitoring Centre (NMC)</li> <li>Construct a "Telecom Tower" building by 2010 as BTRC Head Quarter building in Dhaka</li> <li>Promote rural density mandatory for ISP/Mobile/PSTN operators</li> <li>Fix and support target of growth for internet penetration for the ISP especially in rural area.</li> </ul>
	SICT, BARI, Agriculture University		
9. Developing agriculture and food technology	<ul> <li>Ensure High quality food</li> <li>Preservation of foodstuff and agriculture produces</li> <li>Control and manage pesticide residues in plants and crops</li> </ul>	Various R&D works are being carried out	<ul> <li>Expand R &amp; D works to develop high protein content food, food items with extended shelf life, tissue culture techniques for improving economically important and endangered plants, to establish generic transformation techniques for obtaining transgenic plants with improved and desired characteristics</li> <li>Develop nation-wide bio-fertilizer</li> </ul>
Lead Responsibility: MoSICT			
10. Developing nuclear safety administration	Ensure Nuclear Safety and Radiation control     Adequate Nuclear Regulatory Infrastructure for the implementation of nuclear power programme	BAEC is issuing license to handle, use, import, export, transport, store, and trade in radioactive materials and equipments BAEC is monitoring and providing training and expert services to the clients All radiation sources/materials have been taken under regulatory control of BAEC Personnel dosimeters are being supplied to monitor radiation workers Radiation monitoring instruments are being standardized, and spent sources are being collected, stored and disposed	Expand BAEC's regulatory activities to fulfil the requirements for safety and security of nuclear materials/sources as well as the regulatory requirements for introduction and expansion of nuclear power programme
Lead Responsibility: MoWR, M			
11. Introducing new technology for water resources development and management	Identify proper geologic aquifer of clean and safe drinking water sources	Samples are being collected from different places of the country and are being analyzed.	<ul> <li>Ensure sustainable development of groundwater resources for use in domestic, agriculture and industrial purposes</li> <li>Identify efficient management of water resources technology</li> </ul>
Lead Responsibility: MoSICT, N			
12. Developing new sustainable and appropriate technologies for production and preservation of food	Lease-out commercial processes to local entrepreneurs and industrialists     Provide full technical support for establishing cost-effect small and medium industries and producing safe and quality food products	<ul> <li>Activities have been undertaken for processing and preserving of fruits, vegetables, fish and meat products</li> <li>Developing nutritious foods for undernourished children and women</li> <li>Developing of solar drying technology for producing dehydrated food products</li> <li>Developing fermented food, sources and other value added products by utilizing local raw materials</li> <li>Utilizing food and agricultural wastes/by</li> </ul>	<ul> <li>Improve food safety, quality and food security status</li> <li>Create and promote cost-effective food processing technologies</li> <li>Undertake need based research and development for developing indigenous technologies for various activities</li> <li>Provide technical support for establishing cost-effective small and medium industries and producing safe and quality food products</li> </ul>

Strategic Goals	Key Targets	Actions Taken/ Underway	PRSP Policy Agenda (2009-2011)
1	2	3	4
		products for production of feed and other value added products	
Lead Responsibility: MoWR, M	OSICT		
13. Introducing cost effective technology for irrigation	• Increase use of CNG	Developing dual/fuel (CNG/Diesel) kit to use in irrigation system with shallow water pumps	Develop dual fuel shallow water pump
Lead Responsibility: MoSICT			
14. Improving energy technology	Reduce energy crisis of rural people     Reduce Greenhouse Gas (GHG) emission.	<ul> <li>Institute of Fuel Research and Development (IFRD) of BCSIR has already set up about 21,858 biogas plants</li> <li>Different models of fuel efficient mud stoves were developed and about 0.3 million were disseminated</li> <li>Different models of Solar Oven have been developed and being further modified</li> </ul>	<ul> <li>Set up Biogas plants throughout the country utilizing all sources of biodegradable waste</li> <li>Develop demand based improved stoves and help people to set up improved mud stoves instead of conventional stoves</li> <li>Disseminate different types of solar oven throughout the country</li> </ul>
Lead Responsibility: MoHFW, I	MoSICT		
15. Developing and promoting alternative medical care (AMC)	Reduce dependence on the allopathic system of medicine	<ul> <li>Propagation and plantation of medicinal plants, extraction and laboratory study are being undertaken</li> <li>Traditional drugs are also being studied in the laboratory</li> </ul>	Develop alternative medicine particularly to address women's health needs
	MoA, MoEF, Universities, Researchers		
16. Developing biotechnology policy for socioeconomic development	Apply biotechnology to improve agricultural crops, marine sciences and aquaculture, environment, pharmacy, forensics, and public health	Researches have been initiated on plant tissue culture, rice bio fertilizer, DNA finger printing, artificial breeding of indigenous fishes, industrial micro organisms, PPR virus of goat etc.      Bangladesh has adopted the National Policy Guidelines on Biotechnology to accelerate multidimensional biotechnological research	<ul> <li>Provide DNA finger printing services for investigation</li> <li>Develop biotechnology based legal framework for Intellectual Property Rights</li> <li>Prepare work plan for the implementation of National Biotechnology Policy</li> <li>Strengthen R&amp;D on biotechnology to identify efficient, eco-friendly and economically viable options</li> </ul>
Lead Responsibility: MoSICT, N		T	
17. developing Eco-friendly appropriate biotechnology	Ensure wide use of tissue culture for regeneration and rapid multiplication of nearly extinct plants, economically important and medicinal plants     Develop and transfer technology to the grassroots level for income generation	<ul> <li>Developed protocol technology for plant regeneration, multiplication and cultivation</li> <li>Number of processes on Spirulina have been leased out</li> <li>A new process has been developed for cultivation of Spirulina</li> </ul>	<ul> <li>Develop biotechnology based small and medium industry</li> <li>Generate income through economic and medicinal plant cultivation</li> <li>Develop nursery for the rural people</li> <li>Develop genetically modified (GM) pest resistant varieties of fruits and vegetables</li> <li>Conduct training programme for the production of Spirulina</li> </ul>
Total Indicative Cost (in billion	n taka)	·	Tk. 50.72
Grand Total (in billion taka)		-	Tk. 2814.81

## Social Safety Net Budget FY 2008 - 09

S1.	Program (Ministry/Division)		Group Co (in Lac)	verage	Budget (in Crore)			
		2007-08	2008-09	Increase (%)	Revised (2007-08)	Proposed (2008-09)	Iı	ncrease (%)
1	Old Age Allowance (MOSW)	17.00	20.00	17.65%	448.80	600.00	34%	Rate has been increased from Tk.220 to Tk.250 per person per month
2	Allowances for the Widowed, Deserted and Destitute Women (MOWCA)	8.25	9.00	9.09%	184.80	270.00	46%	-Do-
3	Allowances for the Financially Insolvent Disabled (MOWSW)	2.00	2.00	0.00%	52.80	60.00	14%	-Do-
4	Maternity allowance program for the Poor Lactating Mothers (MOWCA)	0.45	0.60	33.33%	17.00	21.60	27%	
5	Honorarium for Insolvent Freedom Fighters (MOFWA)	1.00	1.00	0.00%	72.00	108.00	50%	Rate has been raised from Tk.600 to Tk.900
6	Honorarium for Injured Freedom Fighters (MOFWA)	0.08	0.08	0.00%	27.30	44.00	61%	Different types of allowances may be increased by 50%
7	Grants for Residents in Government Orphanages and other institutions (MOSW)	0.16	0.16	0.00%	19.44	22.14	14%	The rate has been raised from Tk.1200 to Tk.1500
8	Capitation Grants for Orphan Students in non- gov. orphanges (MOSW)	0.42	0.45	7.14%	30.24	37.80	25%	Monthly rate may be increased from Tk.600 to Tk.700
9	Gratuitous Relief (Cash) (MOFDM)	5.30	5.30	0.00%	26.53	10.00		Additional support will be provided from the block allocation for disaster management.
10	General Relief Activities (MOFDM)	5.00	5.00	0.00%	10.00	10.00		Clothes, Blanket, Biscui dry food and others in kinds
11	Block Allocation for I	Disaster Ma	nagement		10.00	100.00		

12	Non-Bengali Rehabilitation (MOFDM)	1.10	1.10	0.00%	30.10	35.00	16%	Expenses for payment of Water and Electricity bill for Bihari Camps.
13	Allowances for Distressed Cultural Personalities/ Activitists (MOCA)	0.01	0.01	0.00%	0.75	0.75		
14	Allowances for beneficiaries in Ctg. Hill Tract area.	0.54	0.54	0.00%	1.50	1.50		Non-tribal, Refugees from India and Jonosanghati Members.
15	Pension for Retired Government Employees or their families	3.12	3.25	4.17%	3381.00	3584.00	6%	
	Total (A.1.i) =	44.43	48.49	9.09%	4312.26	4904.79	14%	
	Social							
1 1	Stipend for Disabled Students (MOSW)	0.12	0.12	0.00%	5.00	5.00	0%	Rates for primary level Tk.300, Secondary level Tk.450, Higher Secondary Tk.600 & Higher studies Tk.1000
2	Grants for the Schools for the Disabled (MOSW)	0.12	0.12	0.00%	1.80	1.80	0%	Teachers' benefit.
	Total (A.1.ii) =	0.24	0.24	0.00%	6.80	6.80	0%	
	Total (A.1) =	44.67	48.73		4319.06	4911.59	14%	
,	) Cash Transfer (Spe	cial) Progr	am					
(A.2	.i) Social Protection							
S1.	Program (Ministry/Division	Cov	erage (in I	Lac)	Budget (in	n Crore)		
		2007-08	2008-09	Increas e (%)	Revised (2007-08)	Proposed (2008-09)	I	ncrease (%)
1	Cash For Work (MOFDM)	67.00 (Man-	0.00 (Man-N	Month)	100.00	0.00		New Program, Only for FY 08
	T-4-1 (A 0 % -	Month)	0.00		100.00	0.00		
(A ?	Total (A.2.i) =	67.00	0.00		100.00	0.00		
	powerment							
1	Housing Support (MOFDM)	63.00	10.00		63.00	10.00		Additional requiremen t will be fulfilled from the block allocation

2	Agriculture Rehabilitation (MOA)				180.00	10.00		
	Total (A.2.ii) =	63.00	10.00		243.00	20.00		
	Total (A.2) =	130.00	10.00		343.00	20.00		
( <b>D</b> )	F 10 P	0 11						
	Food Security Progratection	ms: Social						
1	Subsidy for Open Market Sales (OMS) (MOFDM)	76.00	94.44	19.53%	1849.00	2674.95	45%	Per head 90 kg rice is sold, considering daily 5 kg, 3 Days in a month for 6 months.
		(Man Month)	(Ma	ın Month)	(6.84)	(8.50)	(24%)	
2	Vulnerable Group Development (VGD) (MOWCA)	7.50	7.50	0.00%	721.00	836.64	16%	WFP assisted program. 30/person/month. Beneficiarie s 7.5 Lacs.
		(Man- Month)	(Ma	n-Month)	(2.65)	(2.65)		
3	Vulnerable Group Feeding (VGF) (MOFDM)	104.67	75.00		855.00	708.08		kg/person/ month. 3 months program
		(Man- Month)	(Ma	n-Month)	(3.14)	(2.25)		
4	Test Relief (TR) Food (MOFDM)	12.50	50.00		411.00	631.47	54%	3.5 kg/day. 30 days 105 kg/person.
		(Man- Month)	(Ma	n-Month)	(1.50)	(2.00)	(33%)	-8/ P
5	Gratuitous Relief (GR)- Food (MOFDM)	64.00	64.00	0.00%	174.00	201.41	16%	10 kg/person
		(Man in Lac)	(M	an in Lac)	(0.64)	(0.64)		
6	Food Assistance in CTG-Hill tracts Area	75.00	75.00	0.00%	204.00	237.88	17%	3.5 kg/day. 30 days 105 kg/person.
		(Man- Month)	(Ma	n-Month)	(0.75)	(0.75)		
7	Food For Work (FFW)	17.62	47.62	63.00%	503.00	1577.63	214%	
	, ,	(Man- Month)	(Ma	n-Month)	(1.85)	(5.00)	(170%)	
	Total (B) =	357.29	413.56	15.75%	4717.00	6868.05	46%	
(C.1	) Micro-Credit Progra	ams: Social						
	powerment	,						
1	Fund through PKSF	2.00	2.00	0%	217.61	271.37		World Bank Supported. Tk. 382

			1	1	T	1		I 1
								crore has been
								allocation
								till FY08
2	Special fund for	0.50	1.00	100.00	130.00	0.00		
	Employment Generation for			70				
	Hard-core Poor in							
	SIDR Area (PKSF)							
3	Social Development				30.00	40.00	33%	World
	Foundation							Bank
								Supported. 200
								projects are
								under
								implementa
								tion in FY
								08. In FY 09 267
								projects
								would be
								supported.
4	NGO Foundation				0.00	15.00		Accumulate
								d Capital
								Tk.127 Crore
5	Micro-credit for	0.68	0.70	2.94%	20.00	10.00	-50.0%	The
	Women Self-		01.0				2010,1	Programme
	employment							coverage is
	(MOWCA)							in 333
								Upazilas of 64 districts,
								Tk.42.75
								has been
								disbursed
								till FY
6	Fund for		1.00		0.00	0.00		2007-08 Accumulate
0	Development of		1.00		0.00	0.00		d capital
	Fisheries and							Tk.15
	Livestock sector							crore.
	(MOFL)							
7	Freedom Fighters'	0.10	0.10	0.00%	0.00	10.00		Accumulate
	Self Employment Support (MOFWA)							d Capital Tk.42.50
	Support (MO1 W11)							Crore.
8	Micro Credit for Self I	Employmen	t of Youth	(MOYS)	0.05	0.00		Accumulate
				,				d Capital
								Tk.164
9	Micro-Credit in	4.20	4.50		0.00	0.00		Crore.
)	Social sector Service	4.30	4.50		0.00	0.00		Interest free loan.
	(RSS, RMC, UCD)							Accumulated
	(MOSW)							Capital
	,							Tk.265 crore
10	Micro-credit by							Accumulate
	BRDB (RDCD)							d Capital Tk.611.28
								Crore
11	Infrastructure				115.00	140.00		WB
	Development							supported
	Company							

- 40	T C	1	I		4.00	0.00		TWID.
12	Infrastructure				1.83	0.00		WB
	Investment Facilitation Centre							supported
	(IIFC)							
13	Municipal				116.75	294.56		WB
1.5	Development Fund				110.75	274.50		supported
	Total (C.1) =	7.58	9.30	22.69%	631.19	780.93	23.72%	заррогия
(0.0	C.2) Miscellaneous Funds: Social Empowerment							
(C.2	a) Miscellaneous Func	is: Social E	Lmpowerm	ient				
S1.	Program	Cov	erage (in I	Lac)	Budget (ir	Crore)		
	(Ministry/Division							
	)		1					
		2007-08	2008-09	Increas	Revised	Proposed	Incre	ase (%)
	E 16 1	0.70	0.75	e (%)	(2007-08)	(2008-09)		1 .
1	Fund for the	0.70	0.75	7%	5.00	10.00		Accumulate
	Welfare of Acid Burnt and Disables							d Capital Tk.60.50
	(MOSW)							Crore
2	Fund for Garment	0.50	1.00	100%	20.00	0.00		Tk.20
	workers Training	0.30	1.00	10070	20.00	0.00		Crore has
	and support (MOC)							been
	and support (MOC)							allocated in
								this fund in
								FY 2007-
								08.
3	Fund for Assistance	1.00	1.00	0%	0.00	100.00		
	to the Small Farmer							
	and Poultry Farms							
	(FD)							
4	Employment	1.00	1.00	0%	100.00	0.00		
	Generation for							
	Hard-core Poor							
	(PKSF)							
5	Support to Small	1.00	2.00	100%	100.00	100.00		Accumulate
	Entrepreneurship							d Capital
	(PKSF)							Tk.275
								Crore
6	Mitigation of Risk				20.00	0.00		Total
	of Natural Disaster							disburseme
	(pre and post)							nt 147
	(MOFDM)							Crore (40%
								Grant and
7	Housing Loan for		1.75		0.00	10.00		60% Loan) Accumulate
/	Housing Loan for Homeless (BB)		1./3		0.00	10.00		d Capital
	Tionicics (DD)							Tk.160
								Crore.
8	Swanirvar Training				1.25	1.50	20%	31010.
	Program							
9	Jatio Pratibandhi Unn	ayan Found	lation (JPU)	F)				Tk.25
	(MOSW)	-	J	*				Crore
	,							disbursed
								as seed
								money.WB
								assistance is
								in the
		Т	T					pipeline
10	Shamaj Kallyan Parishad	0.14	0.14		8.00	8.00		
11	Renewable Fuel		1.00		20.00	50.00	150%	
	Development							
	Assistance							
_		<u> </u>	· · · · · · · · · · · · · · · · · · ·					

12	Assistance for Agrobased Industries				95.00	50.00		
13	Equity Development Fund- Agriculture (BB)				100.00	100.00	0%	
14	Equity Development Fund-IT (BB)				100.00	100.00	0%	
15	SME Foundation	0.50	1.00	100%	100.00	100.00	0%	
16	Agriculture Research Assistance				350.00	0.00		
17	Special Fund for Train	_						A fund of Tk.54 crore has been released in last 3 Years.
	Total (C.2) =	4.84	9.64	99.17%	1019.25	629.50	)	
	) New Fund: Social ection							
1	100 days Employment Scheme (MOFDM)	0.00	14.00		0.00	2000.00		This is an employmen t guarantee scheme would be developed as the largest SSNP. Beneficiarie s 20 lacs. Wage rate Tk.100/day
		(Man- Month)	(Man I	Month)				
2	Fund for Climate Cha (MOEF)	nge			0.00	200.00		A new program to support the environme ntal risks.
3	Fund for Women labor	ourer			0.00	25.00	)	
	Total (C.3) =	0.00	14.00		0.00	2225.00		
Non-Developme (A1+A2+B+C1+C					11029.50	15435.07		
Total Non-Development Budget =				63,585	72,735	5		
Percentage of Non-Development Budget =				17.35%	21,22%			

	l) Running Developm	ent						
Sl.	grams Program (Ministry/Division	Cov	rerage (in I	Lac)	Budget (i	n Crore)		
	,	2007-08	2008-09	Increas e (%)	Revised (2007-08)	Proposed (2008-09)	Incr	ease (%)
1	Stipend for Primary Students (MOPMED)	55.00	55.00	0.00%	468.00	468.00		The stipend is provided to 58 lacs students.
2	School Feeding Program (MOPMED)	6.00	6.00	0.00%	50.00	0.00		Each student is provided 75 gram nutritant biscuits.
3	Stipend for Dropout Students (MOPMED)	5.00	5.00	0.00%	151.54	151.54		Stipend is issued to about 5 lacs schools
4	Stipend for Secondary and Higher Secondary/Female Student (MOE)	28.00	28.00	0.00%	340.00	340.00		
5	Stipend for Poor Boys in secondary school	0.00	1.39			150.00		
6	Maternal Health Voucher Scheme (MOHFP)	1.00	1.00	0.00%	17.95	17.95		Implement ation under HNPSP project.
7	Rural Employment Opportunities for Protection of Public Property (REOPA) (LGD)	0.24	0.24	0.00	26.00	26.00	0%	EC & UNDP supported
8	Community Nutrition Program (MOHFA)	1.20	1.76	46.67%	115.00	200.00	74%	Mixture of rice, pulse, Ghur, Soybean, nutrient packet and vitamin A Capsul.
9	Shouhardo Program	4.00	4.00		17.03	19.40		18 Districts. GoB Financed
10	Accommodation (Poverty Alleviation & Rehabilitation) Project (Prime Minister's Office)	0.40			91.39	110.49		Abashan Project.
11	School Children				84.30	96.86		
	Total (D.1) =	96.44	97.00		1142.49	1246.69		

and Rural Maintenance Program (LGD)  2 VGD-UP (8 District on Monga Area) (MOWCA)  19.20 A new project would impleted undeassista  Total (D.2) = 0.00 50.40 0.00 209.20  Development 96.44 147.40 52.84% 1168.49 1462.69 25.18 Total (D) = %  Grand Total Safety net 640.82 652.63 12197.99 16,897.76 38.53 (A1+A2+B+C1+C2+C3 +D1+D2) = Grand Total Budget = 86,085 97735 13.53	1 Rural Employment	s					
Area) (MOWCA)  Total (D.2) = 0.00 50.40 0.00 209.20  Development 96.44 147.40 52.84% 1168.49 1462.69 25.18  Total (D) = %  Grand Total Safety net (A1+A2+B+C1+C2+C3 +D1+D2) = Grand Total Budget = 86,085 97735 13.53	and Rural Maintenance	ent 0.00 50.	00	0.00	190.00		It's a new Program fully GoB financed Tk 943 Crore has been allocated for 5 years period.
Development			40		19.20		A new project would be implemente d under EC assistance.
Total (D) =	Total (D.2) =	2) = 0.00 50.	40	0.00	209.20		
(A1+A2+B+C1+C2+C3 + D1+D2) =       %         Grand Total Budget =       86,085       97735       13.53			10 52.84%	1168.49	1462.69		
	(A1+A2+B+C1+C2+C3	+C3	53	12197.99	16,897.76		
	Grand Total Budget =	et =		86,085	97735	13.53	
Percentage of Total Budget = 14.17% 17.29%	Percentage of Total	otal Budget =		14.17%	17.29%		
GDP = 535,415 611400 14.19%	GDP =	P =		535,415	611400	14.19%	
Percentage of GDP = 2.28% 2.76%	Parantage of CDD -	P =		2.28%	2.76%		

## Monitoring and Evaluation Indicators

## M&E Indicators 1: Macroeconomic Environment for Pro-poor Growth

Strategic Goal	Input Indicators/Policy Change	Output Indicators	Outcome/Impact indicators
	d Pro-poor Economic Growth		
Maintaining stable macroeconomic environment	<ul> <li>maintain budget deficit at not more 5 % of GDP</li> <li>maintain growth of money supply to support higher growth and stable price level</li> <li>maintain sustainable current account deficit</li> </ul>		<ul> <li>growth rate</li> <li>rate of inflation</li> <li>employment for men and women</li> <li>head count ratio</li> </ul>
2. Increasing funding for pro-poor growth	• increase pro-poor public expenditure		head-count ratio     Gini-coefficient     employment for men and women
3. Ensuring financial sector reform	<ul> <li>restructure NCBs</li> <li>improve bank regulation/supervision</li> <li>improve corporate governance of banks and NBFIs</li> <li>ensure flow of credit to agriculture, SMEs, low cost housing &amp; women entrepreneurs</li> </ul>		<ul> <li>• interest rate</li> <li>• flow of credit to private sector</li> <li>• proportion of NPLs</li> </ul>
4. Reforming SOEs to reduce losses and improve their efficiency	budget allocation of SOEs as percentage of total budget     privatize more public enterprises     downsize BADC and BCIC		<ul><li>profit of individual SOEs</li><li>number of employees in SOEs</li></ul>
Promoting Trade & Remitt	tances		
5. Promoting ready made garment exports	implement recommendations of NCC on RMG     examine the contentious issues like ROO     improve ports and customs services further		• share of RMG as % of total export • employment in RMG sector
6. Improving international competitiveness of exports	<ul> <li>implement export policy (2006-09) to promote competitiveness and diversification of exports</li> <li>provide cash incentives to SMEs</li> <li>develop entrepreneurship training to promote SMEs</li> </ul>		<ul><li>total exports</li><li>composition of exports</li><li>exchange rate</li></ul>
7. Providing freer trade environment	reduce average protective tariff to 20 percent     rationalize number of QRs		balance of payment     foreign exchange reserve
8. Enhancing inflows of remittances	strengthen anti money laundering surveillance     increase remittance flows through official channel		<ul><li>remittance as % of foreign exchange earnings</li><li>foreign exchange reserve</li></ul>

M&E Indicators 2: Resource Mobilisation (Domestic and Foreign)

Strategic Goal	Input Indicators/Policy Change	Output Indicators	Outcome/Impact indicators
1. Enhancing tax effort	further modernise and rationalise the taxation system		• total revenue as a percent of GDP
	• establish separate tax policy unit		• share of direct tax in total revenue
	decentralise tax collection efforts		
2. Improving tax administration	pursue capacity building of revenue administration		total revenue as percentage of GDP
	• reduce discretionary power in tax laws and build trust in tax payers		
	• create tax friendly environment and provide more client oriented		
	services		
	• establish networking of VAT and income tax offices with NBR		
	• reduce number of items under VAT exemption		
	• implement customs MIS		
	• link shipping agents, port authority & customs using ASYCUDA		
3. Generating more revenue from	•rationalize non-tax revenue rate of fees and charges		• non-tax revenue/total revenue
non-tax sources	•rationalize prices of gas, electricity, petroleum and fertilizers		
4. Ensuring increased donor fund	ensure better aid harmonisation		• inflow of foreign official resources as
inflow			a share of GDP
5. Strengthening aid management	streamline field administration of implementation		• timely disbursement of resources and
and implementation capacity	• strengthen implementation, monitoring and feedback into policy		implementation of activities

M&E Indicators 3: Agricultural Growth towards Poverty Reduction

Strategic Goal	Input Indicators/Policy Change	Output Indicators	Outcome/Impact indicators
Increasing productivity and profitability of agriculture ( crops and non-crops)	expenditure on agriculture by sub-sectors as percentage of total public expenditure     expenditure on agricultural research and extension services     expenditure on irrigation     expenditure on marketing services     expenditure on agro-processing and agro-business development     expenditure for subsidies in agriculture     timely availability of agricultural inputs     expenditure on production of quality seeds     disbursement of agricultural credit by sub-sectors and farm size     protect crop lands from non-agricultural uses     improve land resource base	<ul> <li>new varieties of seeds</li> <li>supply of inputs in the market</li> <li>pro-poor extension services focused</li> <li>irrigation infrastructure</li> <li>supply of quality seeds</li> </ul>	<ul> <li>per capita consumption of food grains, vegetables, protein, milk and milk products</li> <li>agricultural wage rate by male/female</li> <li>agricultural growth rate</li> <li>household food security</li> <li>employment by sub-sector and by male and female</li> <li>head-count ratio</li> <li>regional and temporal price variation</li> <li>agricultural output by sub-sectors</li> <li>reduction of yield gap</li> <li>production of cash crops and high value crops</li> <li>output of agro-processing industries</li> </ul>

M&E Indicators 4: Water Resources Development and Management

Strategic Goal	Input Indicators/Policy Change	Output Indicators	Outcome/Impact indicators
Expanding utilization of surface water including coastal polders and arsenic prone areas	<ul> <li>increase expenditure on surface water as % of water resource sector expenditure</li> <li>handover of O&amp;M of the existing projects to the beneficiaries</li> <li>cost sharing/cost recovery from the beneficiaries</li> </ul>	use of surface water for agricultural development of WMO handover of O&M to the WMO cost recovery	cost of production     impact on environment     reduced O&M burden     employment generation for men and women
Augmenting utilization of surface water all over the country for efficient water management	expenditure on surface water as % of expenditure on water resource sector     negotiations for augmenting trans-boundary water resources with neighbouring countries	<ul> <li>no. of small/large water retention structures</li> <li>diversion of surface water from main river</li> <li>rivers and rainwater harvest</li> <li>barrages/rubber dams constructed</li> <li>trans-boundary water sources assured</li> </ul>	<ul> <li>production of agricultural output</li> <li>habitat protection</li> <li>impact on environment</li> <li>employment generation</li> <li>trans-boundary river flow during dry period</li> </ul>
3.Rationalising utilization of ground water	monitor quality & quantity of groundwater regularly     execute Control Measures	implementation of GW management plans     region-wise threshold established	use of ground water     GW-use optimization
4.Ensuring maximum protection from flood and reducing vulnerability to water related disasters	<ul> <li>increase expenditure on flood protection, drainage system etc.</li> <li>% of functional/total no of FCD system</li> <li>drought management plans preparation</li> <li>riverbank protection and town protection measures</li> <li>construct more cyclone shelters</li> <li>plan adaptation needs for climate change</li> <li>expenditure on maintenance and upgrading of FFWC systems</li> </ul>	FCD projects rehabilitated     river banks protected at critical sites     benefited area enlarged due to forecasts     more cyclone shelters constructed     climate change adaptation needs assessed     no. of projects for drought mitigation     improvement of reliability of forecasts	flood free area     coastal polders safe from sea-level rise     value of protected assets     lives saved from disaster     safety of coastal population from cyclone     agricultural droughts mitigated
5. Protecting haors/baors/ wetland/ sundarban, saline water intrusion and promote accretion of land	<ul> <li>make accreted land habitable and suitable for crop production</li> <li>implement Integrated Costal Zone Management Plan</li> <li>undertake haor/baor development plans</li> </ul>	% of protected wetland to total wet land area     proportion of area accreted     salinity controlled	crop area     habitat improvement     employment generation for men and women
6.Managing erosion of major rivers and protect towns	• expenditure on control erosion of major rivers and protection of large and small towns as % of water resource sector expenditure	• towns protected • river bank protected	property saved     employment generation for men and women
7.Ensuring extension and maintenance of navigation routes	• expenditure on survival, extension and maintenance of safe navigation routes	length of navigational routes     density of boat traffic	• cost of water transportation • time saved in commuting
Non-structural Goals			
8. Enhancing access of the poor to water and common property resources	<ul> <li>undertake programmes to lease out water and common property resources</li> <li>engage the poor in maintenance of canal and embankment</li> </ul>	area leased out for the poor community for settlement (Ha.)     labour Contracting Societies	employment generation for men and women     no. projects leased     no. of households settled
9.Strengthening human resources of BWDB	<ul> <li>undertake projects with WMOs</li> <li>register WMOs</li> <li>provide training to WMOs personnel</li> <li>provide WMOs with source to earn revenue for their operational</li> </ul>	WMOs taking O&M responsibilities as per GPWM     training events completed	surface water use without cross- cutting conflicts of users

Strategic Goal	Input Indicators/Policy Change	Output Indicators	Outcome/Impact indicators
	cost		
10. Conducting research and development for improved regional water balance	<ul> <li>expenditure on research and development (% of ADP/year).</li> <li>contracts with specialized trusts/research institutions</li> <li>cost incurred for climate change adaptation measures</li> </ul>	<ul> <li>research/study reports</li> <li>no. of EIA/SIA for all water sector projects</li> <li>ground water quality and status of regional thresholds</li> </ul>	<ul> <li>% of additional area free from drought</li> <li>no. of prioritized river training works</li> </ul>
Ensuring monitoring of     hydrological, climate and     maritime data	<ul> <li>install required telemetry stations</li> <li>procure equipment and vehicles</li> <li>ensure pro-poor system improvement</li> <li>undertake community training on these issues</li> </ul>	<ul> <li>lead time of forecasting</li> <li>upgrading of FFWC system</li> <li>reliability of forecasts</li> <li>forecast coverage increased</li> <li>customized warning data and information</li> </ul>	homestead saved from flood loss     savings of agricultural damage     savings of infrastructural damage
12. Reviewing the existing policy and finalising the <i>National Water Act</i>	• strengthen and update WARPO for discharging its clearing house functions for all water related agencies	<ul> <li>WARPO updates NWRD database and undertakes macro and micro planning</li> <li>% of feasibility and project studies have IWRM concepts adequately analyzed</li> </ul>	sustainable, conflict-free and equitable water resources development

M&E Indicators 5: Small and Medium Enterprises (SMEs) Development

Strategic Goal	Input Indicators	Output Indicators	Outcome /Impact indicators
Creating enabling environment to ensure level playing field for enterprises of all sizes	<ul> <li>undertake pro-SME policies and provide incentives to SME sector</li> </ul>	• flow of credit to SMEs by sector, gender and areas	• growth of SMEs • growth of exports
	<ul> <li>undertake pro-SME import and export policies</li> </ul>	<ul><li>incentives to SMEs</li><li>beneficiaries of export and import policies</li></ul>	• rate of employment creation for men and women
	<ul> <li>undertake pro-SME credit policy for both urban and rural areas</li> </ul>	• rate of interest	• head count ratio
	<ul> <li>ensuring financing from alternative sources</li> </ul>		
2. Easing regulatory barriers for SME development	• introduce regulatory reforms in the favour	• no. of trade license issued to men and women	• growth of SMEs
	of SMEs	entrepreneurs	• growth of women owned SMEs
	<ul> <li>ensure support services to SMEs</li> </ul>	• tax and VAT reduction	_
	<ul> <li>Strengthening advocacy for SME</li> </ul>	• no. of boiler certificate issued	
	development	• no. of product certification issued	
		• no. of trademarks and fire license issued	
		• no. of BSCIC registration of SMEs	
		• no. of enterprise registration by the Registrar of Joint Stock Companies and Firms	
		• no. of environment certificate issued	
3. Creating a database for SMEs for investors and	• SME definition	• no. of visitors on SME WEB Portal	• availability of data and information to the
service providers	<ul> <li>creation of SME database and SME Web portal</li> </ul>	• no. of users of the help line centre facilities	SMEs related stakeholders
	<ul> <li>create Help Line Centre in 64 BSCIC industrial service centres</li> </ul>		

Strategic Goal	Input Indicators	Output Indicators	Outcome /Impact indicators
Ensuring and enhancing technology up[grade, adaptation and diffusion	<ul> <li>make funds available for R&amp;D to the research institutes</li> </ul>	• performance of SME related technical institutes in developing new technology	• no. of SMEs introducing new technology and products
	• encourage use of new technology for SMEs	• no. of new technology introduced	• export of SME products
		• no. of technology patented & commercialized	
5. Ensuring infrastructural facilities including basic utility services for the SMEs	• establish industrial parks, EPZs, special	• no. of Industrial Parks, SME parks/estates	• decentralization of SMEs
utility services for the SMES	economic zones	<ul> <li>quality of utilities in the parks/estates</li> </ul>	• employment generation by men and
	• ensure utility in the estates		women
	• ensure uninterrupted power supply to SMEs on a priority basis		
6. Enhancing access of SMEs to market	• introduce new products		• SMEs share in total exports
	<ul> <li>establish display centres for SMEs</li> </ul>		
	• undertake SME product fairs at district level		
	• undertake fairs at national and international level		
7. Ensuring sustainable enterprise development	• install environment safety devices	• safety devices installed in SMEs	• no. of SMEs with improved environment
	• ensure appropriate waste management for SMEs	• waste management system improved	
8. Improving the quality and standards of products	• increase of quality certification to SMEs	• no. of exportable SME items	• quality of SME products
	• increase of product standardization certificates to SMEs	• quality of SME products	• exports of SME products
9. Ensuring human resource development and	• provide training on different trades	• no. of male and female entrepreneurs trained	• productivity of SMEs
capacity building	• provide training on basic technology	• no. of male and female workers trained	• growth of SMEs
	• provide training on work safety issues	• no. of trained male and female technicians	
	• provide training on designing	• supply of people with managerial skills	
	provide training on basic accounting, office and file management	• managerial capability of the SMEs	
	• provide training on computer and spoken English		
10. Supporting women entrepreneurship in SMEs	• ensure credit for women entrepreneurs	• number of trained women entrepreneurs	• women SMEs growth
	• provide training to women entrepreneurs	• financing to women entrepreneurs	employment generation for women
	arrange product fairs and other market facilities for women entrepreneurs		
11. Restructuring and strengthening BSCIC	• change the composition of Board	• cost effectiveness of service delivered	• no. of new SMEs
	• change the staffing pattern	• areas of new sectoral coverage	• no. of new products and design created
	• change the service on station	• improved industrial estates management	

Strategic Goal	Input Indicators	Output Indicators	Outcome /Impact indicators
12. Strengthening BSTI	• increase the no. of regional BSTI offices	• decentralised and efficient services from BSTI	• quality and standard of SMEs
	• increase testing facilities in BSTI		
	• increase the no. of qualified staffs in the regional offices		
13. Supporting BCSIR	• increase flow of funds for R&D specially on	• no. of new processes and products developed	• product diversification
	SMEs	• technology diffusion and adoption	• technological advancement
	<ul> <li>ensure marketing of new technologies, processes and products</li> </ul>		
14. Strengthening DPDT	• establish offices of IPRs	• awareness on IPR issues	• no. of patented products and IPRs
	• undertake projects to strengthen DPDT	• coverage and outreach	
		• services from DPDT	
15. Strengthening SMEF	• decentralise service delivery	Expansion of coverage and outreach	• no. of SME client served
	• increase partnership building with private sector	• Extent of networking	
16. Coordinating policy formulation	• formulate National Coordination	• no. of coordination meetings held	harmonized national development policies
	Committee	• no. of impact output indicators formulated	
	• develop indicators for measuring policy and		
	programmes		

M &E Indicators 6: Employment Generation and Labour Welfare

Strategic Goal	Input Indicators/Policy Change	Output Indicators	Outcome/Impact indicators
Generating productive employment	• improve training on existing trades, and introducing training on new trades in growing demand	<ul> <li>no. of trained male and female entrepreneurs and graduates</li> </ul>	<ul> <li>availability and absorption of trained human resources</li> </ul>
	<ul> <li>train basic technology and improve technology</li> </ul>	• no. of trained male and female workers	• number of child labour in hazardous
	• improve working condition for higher productivity	• no. male and female technicians	sectors
	<ul> <li>translate higher productivity into higher wages/earnings</li> </ul>	<ul> <li>policies &amp; guidelines for TVET reform</li> </ul>	
	• reform TVET System to make it more responsive to the needs of	• no. of quality trainers and graduates	
	women and disadvantaged groups	<ul> <li>public-private sector partnerships</li> </ul>	
	<ul> <li>draft Child Labour Policy to be finalised and adopted</li> </ul>	• Child Labour Unit at MLE made operational	
Undertaking special initiative for the export of workers from <i>Monga</i> Area	<ul> <li>create and manage institutional, technical and financial infrastructure for proper training and to meet initial expenses for overseas employment</li> </ul>	<ul> <li>National Steering Committee and Implementation Committees at the local level formed to monitor training &amp; loan programmes</li> </ul>	• overseas employment for <i>Monga</i> affected people
3. Promoting overseas employment	• provide training to the workforce including women for overseas employment	<ul> <li>trained pool of male and female workforce identified for overseas market</li> </ul>	• no. of overseas employment generated for men and women
	<ul> <li>provide one-stop service for international women migration</li> </ul>	• one-stop-service for women migrants	• flow of remittance
	• take diplomatic drive for sending human resources abroad	• no. of labour export agreement signed by the	• no. of complaints against recruitment
	• strengthen the monitoring of recruiting agents	government	agencies
		<ul> <li>recruitment agents are well monitored</li> </ul>	

Strategic Goal	Input Indicators/Policy Change	Output Indicators	Outcome/Impact indicators
4. Promoting wage employment	• improve capacity in the TTCs, TSCs and other technical institutes and undertake modernization of training courses	• no. of students receiving improved training	• wage employment
5. Promoting self-employment	• provide bank loans to trained male and female entrepreneurs	• no. of self-employment created in a year	• unemployment rate
			• share of self-employment in total employment
6. Mainstreaming employment	• develop sector level employment policies and mainstream	• sector level action plans for employment	• employment by sectors
into policy making	employment generation as a cross-cutting issue		• unemployment rate
7. Undertaking job creation programmes through public works	• increase resource allocation for public works programme	<ul> <li>employment in public work programmes in poor especially in Monga-prone areas</li> </ul>	• severity of seasonal unemployment reduced, especially in the Monga-prone districts
8. Improving resilience to livelihood shocks due to natural disasters in the coastal areas	• establish Coastal Development Authority (CDA)	• existing programmes are administered by the proposed CDA	Mitigation of shocks due to natural disasters in the coastal areas
9. Improving labour welfare	• establish Labour Welfare Foundation (LWF)	• Labour Welfare Centres established	• labour welfare in terms of health care,
	• train OSH, reproductive rights, HIV/AIDS, STD and distributing	• partnerships with local govt. institutions, and	recreation, family welfare
	family planning materials	NGOs established	• labour productivity
	establish labour recreational facilities	• improved capacity to monitor and implement	• industrial relations
	• undertake time bound programmes for elimination of WFCL	programmes on child labour	• no. of disruptions in factories
	• improve management and workers education courses in IRIs and	• adoption of the National Child Labour Policy	
	LWCs	• BLA-2006 enforced	

M&E Indicators 7: Private Sector Development

Strategic Goal	Input Indicators/Policy Change	Output Indicators	Outcome/Impact indicators
Creating an enabling policy environment	streamline the legal and regulatory framework     clear the backlog of cases in the courts     simplify and make the land titling procedure corruption free     ensure compliance of labour laws with international standards     reduce time for issuing trade licenses & enterprise registrations     enact competition law and declare competition policy     strengthen One-Stop Service of the BOI     formulate wage legislation responsive to productivity growth     replace tax holiday by a system of discount tax rate     increase tax exemption ceiling and lower VAT rates     bring company tax in line with other countries in the region     enhance privatization and public enterprise reform     ensure effective implementation of PSI     create an atmosphere to attract FDIs	<ul> <li>no. of backlog of cases relating to contract enforcement</li> <li>easy compliance of regulatory requirements</li> <li>land/asset transfer time and cost</li> <li>corporate tax system rationalized</li> <li>privatization &amp; public enterprise reform</li> <li>time &amp; costs for issuing a trade license and enterprise registration</li> <li>better business environment created</li> <li>labour productivity improved</li> </ul>	private investment growth employment growth both for male and female no. of new enterprises no. of new women owned enterprises growth of industry increase in FDI inflow no. of people receiving efficient service from BOI 'one stop services'
2. Increasing and providing policy support for PSD	ensure public expenditure on research and support services     stimulate private investment with guidance and counselling	credit availability to small/and women entrepreneurs become easy	entrepreneurship growth including women entrepreneurs

	stimulate sub-contracting activities     create database for PSD     channel funds to the women and small entrepreneurs without collateral and keep interest rate low at maximum of 10%     form cluster village     establish training and design centres     streamline foreign loan registry system	<ul> <li>sub-contracting facilities strengthened</li> <li>information related to PSD is available</li> <li>public –private partnership established.</li> <li>skill development facilities are available.</li> <li>marketing facilities are created.</li> <li>foreign loan registry time reduced</li> </ul>	private investment growth     employment growth for men and women
Improving access to land for private sector	formulate an economic zones (EZ) policy and regulatory framework     develop and use PPP models in economic zones     restructure existing public sector industrial estates portfolio     undertake rigorous economic analysis of new investments in EZs     undertake institutional development and capacity building within government	Special Economic Zones (SEZs) established	output and export from SEZs     employment for men and women
4. Easing supply constraints	<ul> <li>create new agency for loan recovery</li> <li>establish new leasing companies</li> <li>reduce infrastructural constraints</li> </ul>	new industrial estates set up     loan recovery rate improved     no. of firms benefiting from leasing companies	• level of private investment
5. Undertake systematic dialogue between the public and private sectors	<ul> <li>strengthen government secretariat for BBBF</li> <li>establish private sector secretariat for BBBF</li> <li>continue identifying issues faced by the private sector and find solution through working groups</li> <li>monitor implementation of solutions</li> </ul>	<ul> <li>no. of meetings of working groups</li> <li>no. of plenary meetings</li> <li>no. of recommendations made and implemented</li> </ul>	domestic and foreign private investment     employment for men and women
6.Promoting women entrepreneurship (WE) development	<ul> <li>strengthen women entrepreneurships development of BSCIC</li> <li>strengthen one stop services of BOI</li> <li>take steps to ensure higher growth of WE</li> <li>build capacity of women garment workers for foreign job markets</li> <li>link women's associations and credit institutions</li> <li>ensure preferential access to support services for WE</li> <li>provide industrial plots to WE on a preferential basis</li> </ul>	quality of business support services     BSCIC's women entrepreneurships development programmes strengthened     more credit and business services are available for women entrepreneurs     women entrepreneur's forum strengthened	growth of PSD     growth of women entrepreneurships     growth of women employment and income

M&E Indicators 8: Land Use Management including Land Reform

Strategic Goal	Input Indicators/Policy Change	Output Indicators	Outcome/Impact indicators
1.Modernising land records and land management system	<ul> <li>increase expenditure on procurement of materials</li> <li>increase expenditure on employment and training of manpower.</li> </ul>	no. of Upazilas with modernised and computerised land records system	• no. of land related disputes and cases
Rehabilitating and improving socioeconomic condition of asset less and homeless poor people	<ul> <li>increase expenditure on construction of houses</li> <li>increase expenditure on training</li> <li>increase amount of micro credit</li> </ul>	<ul> <li>no. of families provided with land &amp; housing</li> <li>no. of families provided with training</li> <li>no. of families provided with micro credit</li> </ul>	change of status of these people     employment generation
3. Distributing agricultural Khas land to poor	<ul> <li>take measure for identifying Khas land</li> <li>take measure for selection of beneficiaries</li> </ul>	no. of families provided with agricultural Khas land	• crop production by concerned families
Ensuring proper and planned use of land	• increase expenditure on procurement of materials, employment and training of human resources	no. of completed land zoning maps and promulgation	• optimum use of land

Strategic Goal	Input Indicators/Policy Change	Output Indicators	Outcome/Impact indicators
	<ul> <li>take measures for enactment of laws</li> <li>take measures for preparation of reports, maps</li> <li>increase expenditure on awareness building of local people and LG bodies</li> </ul>		
5. Managing Jajmahal, Balumahal and other Sairat mahals for poverty reduction	take measure for identification of genuine fishermen     taken measure for involving NGOs and the Union Parishad	no. of fishermen/ fishermen societies provided with Jalmahals	socioeconomic conditions of fishermen     growth of inland capture fishery
6. Ensuring ownership/title through land survey	<ul> <li>take measure for selection of area</li> <li>employ sufficient employees for survey</li> <li>increase expenditure on procurement of materials</li> </ul>	<ul> <li>no. of Khatians and Mauza Maps printed and published</li> <li>no. of Khatians and Mouza Maps supplied to the owners</li> </ul>	• reduction in the land related cases
7. Ensuring maximum land related service to the people	constitute committee of experts including lawyers     take measure for modification, updating and simplification of land related acts, ordinances, rules, regulations and policies	<ul> <li>no. of land related acts, ordinances, rules, regulations and policies modified, updated, simplified or cancelled</li> </ul>	no of people receiving delivery of services
8. Protecting and conserving wet land, hilly areas, tea gardens, rubber gardens	<ul> <li>take measure to protect wet land from land grabbers</li> <li>take measure to make the accreted land suitable for afforestation, habitation and crop production</li> </ul>	proportion of wet land area protected     development of accreted land	• crop area • impact on environment
9. Take measures to help accretion of coastal land	• identify potential areas for accretion process		quantity of land accreted     new habitat

M&E Indicators 9: Housing Development

Strategic Goal	Input Indicators/Policy Change	Output Indicators	Outcome/Impact indicators
Providing adequate and affordable housing for different income groups, especially low income and extreme poor and vulnerable group	<ul> <li>identify rent to income ratio</li> <li>identify per square feet cost of housing in different cities</li> <li>ensure access to credit/housing finance</li> <li>reduce duty and fees for registration of homes/ apartments</li> <li>encourage building of multi-unit houses</li> <li>ensure decrease in the no. of squatters and slums</li> <li>provide tenurial rights</li> </ul>	<ul> <li>systems of innovative housing finance, cognizant of middle and low-income households</li> <li>stamp duty and fees for registration of homes/apartments</li> <li>housing for elderly, FHH, slum and poor people</li> <li>facilitators who will empower local communities</li> <li>eviction frequency</li> </ul>	increase in % of new homes for all especially hard-core poor  new housing communities for hard-core poor and wage workers in rented/leased buildings facilitated by GoB/Cooperative Housing Societies  housing for elderly, FHH, slum dwellers and poor people  % of owned houses in urban areas
Provide housing for rural and urban homeless, landless and vulnerable groups	<ul> <li>build hostels and dormitories for working women in all district towns</li> <li>include women especially in public housing projects</li> <li>reduce old slums and attrition rate of new slums</li> <li>undertake group-lending schemes</li> <li>recapture public land occupied by squatters</li> </ul>	low-cost homes with efficient land utilization     housing for communities in distress     select disaster-prone, food insecure rural areas for targeted home building assistance     develop systems of innovative housing finance     recaptured public land occupied by squatters     new housing policies based on equality and capability criteria	<ul> <li>no. of people with housing in disaster-prone, food insecure rural areas</li> <li>no. of poor and female headed household with housing</li> <li>no. of working women with housing facility</li> <li>no. of high-rise buildings with minimum 450 square feet flats</li> </ul>

Strategic Goal	Input Indicators/Policy Change	Output Indicators	Outcome/Impact indicators
3. Ensuring maximum utilization of land in urban and rural areas and providing finance	<ul> <li>increase in budgetary allocation for the housing sector</li> <li>acquire land for reorganizing land use</li> <li>increase in number of industries to produce construction materials</li> <li>support construction of social housing/mess etc.</li> <li>setup advisory services on housing</li> <li>invest in local, regional and national level research organizations for housing standards</li> <li>introduce national guidelines for effective utilization of land</li> <li>provide conditional loans to housing association for building housing for poor and destitute women</li> <li>identify households in rural and urban areas capable of paying 5 % interest rate on housing loans</li> </ul>	increase access to inputs in rural areas ensure quality testing for locally produced building materials housing fund management association including BB, NGOs, local govt. and GoB loans for housing with community homesteads numbers of permanent structures no. of updated land use plans no. of completed regional plans price of land and housing amount of urban land provided with services	micro-finance institutions for housing     financing mechanisms     national guidelines for effective utilization of land     conditional cash transfer     legal aid and counselling on home building     grievance and redressal mechanisms related to land and housing     no. of people able to afford self owned houses
Facilitating private sector     (formal and informal) house     building, NGOs and CBOs	<ul> <li>provide loans for housing with community homesteads</li> <li>coordinate between local govt. NGOs and CBOs for housing, transportation, employment, industry</li> <li>support for less literate population, vulnerable, destitute, disaster affected and women</li> </ul>	advisory services on housing information     improved funding opportunities at local level for house building and "Compact townships"	<ul> <li>no. of people able to afford self owned houses</li> <li>compact township</li> </ul>

M&E Indicators 10: Infrastructural Development including Power, Energy and Communications

Strategic Goals	Input Indicators	Output Indicators	Outcome/Impact indicators
Infrastructure Developmen	nt including Power, Energy & Communications		
Power:  1. Developing capacity for power generation, transmission and distribution	<ul> <li>increase expenditure on power sector</li> <li>rationalize tariffs</li> <li>adopt transparent power-pricing framework</li> <li>encourage private sector power generation</li> </ul>	power generation capability (MW)     transmission line (km)     distribution line (km)	<ul> <li>area coverage</li> <li>no. of consumer by types</li> <li>access of poor households</li> <li>manufacturing and crop outputs</li> <li>employment generation</li> <li>head-count ratio</li> </ul>
Energy: 2. Assessing non-renewable indigenous resources 3. Ensuring conservation measures for efficient use	<ul> <li>increase expenditure on oil, gas and mineral exploration in land and sea</li> <li>attract private sector investment in exploration</li> <li>strengthen the hydrocarbon unit (HCU)</li> <li>introduce meters for domestic gas supply</li> <li>ensure marketing of LPG and CNG</li> <li>formulate coal policy</li> </ul>	discovery of new fields and assessment of potential reserve     no. of households using LPG     no. of CNG using motor vehicles     coal exploration and extraction	<ul> <li>manufacturing sector growth</li> <li>stable power generation</li> <li>output of gas based industries</li> <li>thermal power generation</li> </ul>
Roads:  4. Developing roads infrastructure	<ul> <li>increase expenditure on transport sector</li> <li>prepare an integrated road sector Master Plan</li> <li>update legislation mainly Highways Act 1925</li> <li>adopt integrated multimodal transport policy</li> <li>prepare and implement private sector investment policy in the</li> </ul>	<ul> <li>construction of roads by categories</li> <li>constructions of bridges/culverts/flyovers</li> <li>access to areas by roads</li> <li>no. of growth centres linked</li> <li>no. of ferry ghats linked</li> </ul>	<ul> <li>private investment</li> <li>employment generation (by sector-sub-sector, male-female, rural/urban)</li> <li>production and domestic trade</li> </ul>

Strategic Goals	Input Indicators	Output Indicators	Outcome/Impact indicators
	road sub-sector development		<ul><li>women's market sections</li><li>export</li></ul>
5. Developing road communication to link growth centres, union and upazila headquarters and national roads	<ul> <li>expenditure on link roads and pro-growth infrastructure</li> <li>involve community, local government institutions (LGI), NGOs and beneficiary groups</li> <li>provide community input in planning, design and implementation</li> </ul>	• construction of rural roads	<ul> <li>rate of growth of rural economy</li> <li>head count index in rural areas</li> <li>social indicators in rural areas</li> </ul>
6. Emphasising maintenance of roads and other physical infrastructure	<ul> <li>earmark separate fund for road maintenance</li> <li>enhance maintenance fund</li> <li>involve local government &amp; NGOs in operation &amp; maintenance</li> </ul>	• maintenance of roads/bridges/culverts	• rate of growth of rural economy
Railways:  7. Increasing access to the railway service	<ul> <li>increase expenditure on railways</li> <li>rehabilitate and reopen closed branch lines</li> <li>adopt public service obligation (PSO) involving all branch lines to serve the local poor in backward/remote areas</li> <li>provide transport facilities to poor passengers</li> </ul>	<ul> <li>no. of branch lines</li> <li>construction of double track lines</li> </ul>	<ul> <li>cost effective and efficient railway system</li> <li>no. of passengers by classes</li> <li>railway freight by types of goods</li> </ul>
Inland water transport:  8. Enhancing quality of water transport	<ul> <li>expenditure on inland water transport as % of transport sector expenditure</li> <li>formulate pragmatic water transport policies</li> <li>carry out base line survey covering all water transport areas</li> <li>develop sustainable water transport system</li> </ul>	<ul> <li>no. of container vessels for waterborne cargo transportation and water taxi</li> <li>ro-ro ferries, 2 K-type ferries, landing stations and coastal passenger vessels</li> <li>navigation services</li> <li>launch terminal/ghats facilities</li> </ul>	<ul> <li>travel/transport cost and time</li> <li>system loss at various level</li> <li>employment generation by male/female, rural/urban</li> <li>head-count ratio</li> </ul>
Airway:  9. Increasing scale of operation to serve more passengers and enhance air cargo capacity	<ul> <li>increase expenditure on airway</li> <li>acquire aircrafts for long-haul and regional routes</li> <li>off-load Biman's share</li> <li>implement cost cutting measures</li> <li>facilitate private sector participation in aviation</li> <li>undertake policy for foreign carriers for perishable export cargo</li> <li>expand and modernise ZIA.</li> </ul>	<ul> <li>no. of new destinations and frequency</li> <li>modern Biman's fleet</li> <li>Modernise airport facilities</li> </ul>	<ul> <li>volume of export</li> <li>employment generation</li> <li>profit of Biman</li> </ul>

M&E Indicators 11: Social Safety Net, Food Security, Disaster Management, Scaling up of Micro-credit and Rural Non-farm Activities

Strategic Goal	Input Indicators/Policy Change	Output Indicators	Outcome/Impact indicators
Social Safety Net			
Extending coverage of social safety net	increase cash and kind transfers as % of GDP     increase SSN expenditure as % of total public expenditure	increase in income and consumption     increase in employment generation	head count rate     incidence of extreme poverty by socio-economic groups and region
Food Security			
2. Ensuring food entitlement	keep food price within peoples' purchasing power     increase total food distribution	increase food consumption	no. of people enduring hunger     nutrition status of poor people
Disaster Management		·	
3. Improving risk reduction capacity	increase public expenditure on disaster management     involve NGOs, LGIs in disaster management	protection and rehabilitation of all groups of people	loss of life and property     credit to poor and SMEs

Micro-credit			
Reaching the ultra poor and under served areas	<ul> <li>ensure disbursement of micro-credit to ultra poor</li> <li>expand disbursement to underserved areas</li> <li>upscale micro-credit to served capable entrepreneurs</li> </ul>	• increased coverage of the ultra poor, under served areas and capable entrepreneurs'	head count index     graduation rate
5. Scaling up micro-credit for poverty reduction	<ul> <li>reduce interest rate</li> <li>ensure disbursement of collateral free larger micro credit</li> <li>provide non-financial services on need basis</li> <li>extend and deepen GO-NGO collaboration</li> <li>make rules for credit disbursement and repayment more flexible</li> <li>ensure supply of loanable funds</li> <li>strengthen Micro-Finance Regulatory Authority</li> </ul>	% of poor and ultra poor with access to micro credit     coverage of non financial services     no. of borrowers and size of credit     lower interest rate and longer grace period     governance of micro-finance institutions	head-count ratio     employment generation by male/female and rural /urban     household income of micro credit recipients and the other poor     graduation rate
Rural Non Farm Activities			
6. Accelerating growth of Rural Non-Farm Enterprises (Runes) sector	<ul> <li>increase expenditure on RNF as % of total public expenditure</li> <li>increase expenditure on rural electrification</li> <li>improve delivery of utility services for RNF enterprises</li> <li>provide credits, incentives and non financial supports for Runes</li> <li>undertake measures to improve rural investment climate</li> </ul>	kilometres of rural roads by quality category     no. of entrepreneurs with access to electricity in rural areas     increased growth of rural enterprises	rural employment     rural non-farm wage rate     growth of income in rural non-farm activities

M&E Indicators 12: Improving Knowledge Base: Education, Training, Research, Access to Information and Building Awareness at the Grassroots Level

Strategic Goal	Input Indicators/Policy Change	Output Indicators	Outcome/Impact indicators
Strengthening early childhood development (ECD) programmes	<ul> <li>increase expenditure for ECD education</li> <li>undertake pre-school programmes for children from poor families</li> <li>establish day-care centres for children</li> </ul>	<ul> <li>coverage of pre-school programmes for children</li> <li>% of children getting day-care facilities</li> </ul>	% of households with access to ECDP     'quality' of ECDP
Ensure all boys and girls complete a full course of primary schooling     Improving access and equity to secondary education	<ul> <li>increase expenditure on primary and secondary education</li> <li>establish/renovate school buildings and other infrastructure</li> <li>provide teaching materials, teacher's training</li> <li>develop uniform curriculum</li> <li>equity, quality and access to primary and secondary education</li> <li>ensure selection of teachers on the basis of merit</li> <li>make learning enjoyable in the classroom</li> </ul>	<ul> <li>no. of schools built/renovated</li> <li>no. of texts books supplied</li> <li>no. of teachers trained</li> <li>pupil-teacher ratio</li> <li>competency evaluation test</li> <li>coverage of stipends for female students</li> </ul>	<ul> <li>enrolment rates for boys and girls</li> <li>dropout and repetition rates for boys and girls by age groups</li> <li>no. of boys and girls reaching grade-5</li> <li>passing rate of boys and girls at secondary level</li> <li>'quality' of education</li> </ul>
Strengthening education     programmes for excluded     children	<ul> <li>increase expenditure on education for the excluded children</li> <li>establish/renovate school buildings and other infrastructure</li> <li>provide necessary materials, teacher's training, stipends and incentives</li> </ul>	<ul> <li>no. of schools built/renovated</li> <li>no. of teachers trained</li> <li>no. of text books supplied</li> </ul>	<ul> <li>enrolment rate of excluded boy and girl children</li> <li>dropout and repetition rates for boys and girls by age groups</li> <li>proportion of excluded children who achieved education</li> </ul>
5. Enhancing technical and vocational education for children	<ul> <li>establish/renovate school buildings and other infrastructure</li> <li>provide necessary materials, teacher's training, stipends and incentives</li> <li>develop uniform curriculum</li> <li>ensure equity and quality of education</li> </ul>	<ul> <li>no. of schools built</li> <li>no. of teachers trained</li> <li>development and use of uniform curriculum</li> </ul>	<ul> <li>proportion of poor children access to TVET</li> <li>enrolment rate in TVET for men and women</li> <li>dropout and repetition rates</li> <li>% of men and women students</li> </ul>

Strategic Goal	Input Indicators/Policy Change	Output Indicators	Outcome/Impact indicators
			completed TVET  • 'quality' of education
6. Strengthening madrasa education including core curriculum	<ul> <li>provide teaching materials and teacher's training</li> <li>develop and improve core curriculum</li> <li>integrate madrasa into a unified primary &amp; secondary education system</li> </ul>	<ul> <li>no. of teachers trained</li> <li>integrated curriculum for madrasha</li> </ul>	enrolment rate in madrasah education     % of students accessing madrasah education     passing rate     'quality' and market relevance of madrasah education     performance parity for madrasah students with other educational system
7. Empowering children through social integration and inclusion	<ul> <li>expenditure on children empowerment as percentage of child development expenditure</li> <li>increase access, equity and participation in relevant sectors</li> <li>enhance opportunity for and capacity of girl child</li> </ul>	• % of children with participation and access to relevant sectors and institutions	• empowerment of children
Creating opportunities for continuing education and training	introduce courses on need based skill retraining programmes in the existing educational institutes in the evenings	no. of retraining and continuing education programme introduced	no. of men and women enrolled in and completed continuing education and training
Creating of new knowledge and information	<ul> <li>create a national endowment to support undertaking action-based and result-oriented research</li> <li>encourage research among the teachers of tertiary education and link it to promotion</li> <li>develop and strengthen BBS as an independent organization</li> </ul>	<ul> <li>national endowment for research</li> <li>no. of action and result oriented research</li> <li>recommendation identified for dealing with national and local level socio-economic and technology related problems</li> </ul>	policy formulated on the basis of research findings
10. Empowering people by giving them information and encouraging socially responsible behaviour	<ul> <li>undertake nation wide road-shows, area-based information fair on various development issues</li> <li>introduce citizens' charters in every government office</li> <li>encourage NGOs to strengthen their roles in a cohesive manner in disseminating information at the grassroots level</li> <li>make documentary films on various social issues</li> </ul>	<ul> <li>no. of road-shows, area-based information fairs</li> <li>citizens' charters in every government office</li> <li>availability of information at the grassroots level</li> <li>no. of documentary film produced</li> </ul>	socially responsible behaviour among men and women     % of population viewing documentary films     change in attitude of people

M&E Indicators 13: Health, Population, Nutrition, Water and Sanitation and Food Safety Sector

	Input Indicators/Policy Change	Output Indicators	Outcome/Impact indicators
Strategic Goal			, <b></b>
Improving child and mother health     Improving reproductive health     Improving adolescent health     Ensuring health facilities for the elderly     improve access of poor to heath services and quality of services	<ul> <li>increase expenditure on health as % of total govt expenditure</li> <li>increase expenditure on ESP as percentage of total health expenditure</li> <li>increase expenditure on cash/voucher/health card system for poor pregnant women</li> <li>increase expenditure on prevention of STD including HIV/AIDS</li> <li>increase expenditure on control of communicable diseases</li> <li>distribute insecticide treated mosquito nets in malaria prone areas</li> <li>strengthen and expand BCC</li> <li>design supervision and monitoring mechanism for the availability, quality and accessibility of health services</li> <li>introduce citizens charter in hospitals</li> <li>undertake awareness campaign</li> </ul>	coverage of EPI     percentage of children covered by IMCI     percentage of population covered by ESP     percentage of births attended by skilled personnel/TBA     coverage of EOC services     contraceptive prevalence rate     coverage of preventive services against communicable diseases     coverage of ANC and PNC     number of qualified doctors per 1000 persons     number of trained nurses per 1000 persons     availability of doctors and nurses on duty	<ul> <li>infant mortality rate of boys and girls</li> <li>child (U-5) mortality rate of boys and girls</li> <li>maternal mortality rate</li> <li>population growth rate</li> <li>no. of death caused by TB, Malaria and other communicable diseases of men and women</li> <li>total fertility rate</li> <li>quality' of health services</li> <li>life expectancy of men and women</li> <li>proportion of poor patients</li> </ul>
6. Improving child and mother nutrition	increase expenditure on child and mother nutrition     strengthen ABCN in rural and urban areas     fortify common food with vitamin A, irons and iodine     strengthen nutrition education and school nutrition programmes     implement national nutrition programmes     undertake awareness campaign	<ul> <li>coverage of vitamin A, iron tablets, iodized salt/testing kits, de-worming and other micro nutrient supplementation</li> <li>coverage of home gardening</li> <li>coverage of national nutrition programmes for poor children</li> </ul>	PEM height-for-age (stunting rate) of boys and girls weight-for-height (wasting rate) of boys and girls weight-for-age (underweight BMI) of boys and girls
7. Ensuring food quality and access to safe food for all	<ul> <li>increase number of food items standardized by BSTI</li> <li>introduce Consumers' Protection Act</li> <li>introduce policy for quality control of street vended food</li> <li>develop food borne diseases surveillance system</li> <li>update Pure Food Act</li> <li>strengthen BSTI to expand market monitoring systems</li> <li>undertake awareness campaign</li> </ul>	number of PHLs at divisional and district headquarters     number of adulterated food items     incidence of food related diseases	• life expectancy of men and women by expenditure group
8. Ensuring safe water and sanitation facilities for all	<ul> <li>increase expenditure on supply of safe water and sanitation</li> <li>install alternative water supply and sanitation systems for unserved/under-served areas</li> <li>introduce water quality monitoring and surveillance programme</li> </ul>	% of population with access to safe water     % of population with access to sanitary latrines	incidence of water borne morbidity and mortality     life expectancy of men and women

M&E Indicators 14: Social Inclusion and Empowerment- (a) Women's Advancement and Rights

Strategic Goal	Input Indicators/Policy Change	Output Indicators	Outcome/Impact Indicators
Ensuring women's full participation in mainstream economic activities	<ul> <li>increase expenditure on women development as % of public expenditure</li> <li>increase women's participation in farm &amp; non-farm agricultural activities and provide 'khas' land &amp; agricultural credit</li> <li>improve participation in manufacturing, banking, physical infrastructure and service sectors including government jobs</li> <li>provide training, credit and fiscal incentives for small and medium-scale enterprises</li> <li>ensure day care facilities for working women</li> <li>implement full quota for women</li> <li>make institutions women friendly</li> </ul>	<ul> <li>% of women in farm &amp; non-farm agriculture, manufacturing, banking, physical infrastructure and service sectors</li> <li>% of poor women with access to agricultural inputs and credit</li> <li>% of women with access to training, credit and fiscal incentives for SMEs</li> <li>day care facilities for working women</li> <li>clean toilet facilities for women in public spaces, offices, markets and factories</li> </ul>	<ul> <li>% of female-headed households below the poverty line</li> <li>% of Women /man aged 15+ employed as paid employees</li> <li>% of Women /man aged 15+ who are self-employed or employers</li> </ul>
Improving women's efficiency (reducing time use) in performing their household and reproductive roles and responsibilities	<ul> <li>increase expenditure on women to reduce time by providing water, gas, electricity facilities</li> <li>ensure social and maternal services</li> <li>provide subsidy to poor households</li> <li>raise awareness to improve men's contribution to household activities</li> </ul>	<ul> <li>proportion of households getting water, gas, electricity facilities</li> <li>proportion of women getting social and maternal services</li> </ul>	• average no. of hours per week spent by women/men on unpaid housework and care of family members
Building women's capacity in health and education to improve entrance into labour market and productivity	<ul> <li>provide necessary health, nutrition, educational services and appropriate training</li> <li>achieve and sustain gender balance in primary, secondary and tertiary education</li> <li>improve quality, equity and access to health, nutrition, educational services and training for women</li> </ul>	<ul> <li>no. of doctors per 1,000 persons</li> <li>proportion of women with access to EOC, ANC, PNC services</li> <li>proportion of births attended by skilled health personnel /TBA</li> <li>STD &amp; AIDS/HIV prevalence among women</li> <li>contraceptive prevalence rate</li> <li>coverage of iodized salt, iron, folic acid tablets and nutritious food supplementation</li> <li>% of female students coverage by stipends</li> </ul>	<ul> <li>maternal mortality ratio</li> <li>ratio of girls to boys in primary, secondary and tertiary education</li> <li>malnutrition among girls and women</li> <li>enrolment rates of girls at primary, secondary and tertiary education</li> <li>ratio of adult literate females to males</li> <li>employment generation for women</li> <li>share of women in wage employment</li> <li>head-count ratio of female-headed households without remittance</li> </ul>
Ensuring social protection for women against vulnerability and risk	<ul> <li>strengthen social protection (e.g. VGF, FSVGD, RMP, WTC, NNP, widow &amp;old age allowance etc) for disadvantaged women</li> <li>ensure access of women victims to govt. legal aid fund</li> <li>provide VAW training, one-stop services, media coverage, rehabilitation programmes</li> <li>eliminate leakages of safety net programmes</li> <li>introduce reform (where necessary) and enforce existing women laws strictly to support women</li> </ul>	<ul> <li>no. marriage with dowry</li> <li>retrenched female workers due to phase-out of MFA</li> <li>no. of trafficking of women</li> <li>% of women getting protection against vulnerability and risk</li> <li>% of women victims reintegrated in the society</li> <li>% of poor women covered by safety net</li> </ul>	% of female/male headed households under the poverty line     no. of violence recorded against women
Enhancing women's political empowerment and participation in decision-making process	<ul> <li>strengthen political empowerment of women at national and local level and ensure participation in decision-making process</li> <li>include women members of parliament in all standing</li> </ul>	<ul> <li>no. of women candidates at national and local level regular election</li> <li>% of women's representation in</li> </ul>	<ul> <li>no. of women elected at national and local level regular election</li> <li>% of women in decision-making</li> </ul>

Strategic Goal	Input Indicators/Policy Change	Output Indicators	Outcome/Impact Indicators
	<ul> <li>committees</li> <li>make women politically and socially more conscientious</li> <li>develop women empowerment index every three years</li> </ul>	parliament, public, private and NGO services  • women empowerment index made public	<ul><li>in parliament and public sector</li><li>women empowerment index</li></ul>
Ensuring women's     participation in the     international forums	<ul> <li>provide diversified training, one-stop services etc. for international migration of women</li> <li>increase women's access and participation at international level</li> <li>ensure safe and secured working environment for women at international level</li> <li>create opportunities for women's participation in overseas employment</li> </ul>	<ul> <li>no. of women's participation in the international forums</li> <li>proportion of women proficient in language</li> <li>no. of women getting diversified training to compete at the international level</li> </ul>	<ul> <li>overseas employment generation</li> <li>remittances by women</li> <li>head-count ratio of female-headed households</li> </ul>
7. Strengthen institutions for coordination and monitoring of gender equality issues	implementation of women's NPA 2008 review the effectiveness of the current institutional setup to address women advancement issues establish a coordination wing in MoWCA to act as secretariat of NCWD and WDIEC develop a database on reported cases of violence against women introduce PBA system	Coordination wing in MoWCA established     gender disaggregated statistics generated     indicators for monitoring progress in implementation of (NPA) for women     recommendation for reorganising institutional setup to address women advancement issues	<ul> <li>women empowerment</li> <li>new institutional setup to address women advancement issues</li> <li>incidence of violence against women</li> </ul>

M&E Indicators 14: Social Inclusion and Empowerment- (b) Children's Advancement and Rights

Strategic Goal	Input Indicators/Policy Change	Output Indicators	Outcome/Impact Indicators
Reduce infant and under-five mortality rates  2. Improve health status of children	increase expenditure for children on health maintain expanded programme on immunization (EPI) ensure prompt care for diarrhoeal disease control (DDC) improve acute respiratory infection (ARI) increase use of integrated management of childhood illness (IMCI) at union level strengthen health education promotion (HEP) and school health programmes access to reproductive health services access to health services for disadvantaged children develop strategies for prevention of accidents and injuries	<ul> <li>no. of doctors per 1,000 children</li> <li>% of children covered by BCG, DPT, POLIO, MEASLES</li> <li>% of children covered by ARI</li> <li>% of children covered by IMCI</li> <li>coverage of school health programme for poor children</li> <li>coverage of reproductive health care for adolescent</li> <li>coverage of urban and rural primary health services for poor children</li> </ul>	<ul> <li>male/female infant mortality rate (per 1000 live births)</li> <li>male/female under-five mortality rate (per 1000 live births)</li> <li>male/female child mortality rate(per 1000 live births)</li> <li>'quality' of health services for children</li> </ul>
3. Reduce malnutrition among children	<ul> <li>increase expenditure for children on nutrition</li> <li>fortify common food with vitamin A, irons and iodine</li> <li>strengthen nutrition education and school nutrition programmes</li> <li>implement national nutrition programmes</li> </ul>	<ul> <li>coverage of vitamin A, iodized salt, iron, folic acid tablets and nutritious food supplements especially for girl children of poor families</li> <li>coverage of nutrition programmes for poor children</li> </ul>	<ul> <li>malnutrition rate among children</li> <li>height-for-age (stunting rate)</li> <li>weight-for-height (wasting rate)</li> <li>weight-for-age (underweight)</li> </ul>
4. Provide safe water, healthy sanitation and environment for children	<ul> <li>increase expenditure for children on safe water and sanitation</li> <li>install alternative water supply and sanitation systems for unserved/under-served areas</li> </ul>	coverage of alternative water supply and sanitation systems for un-served/under- served areas	• proportion of children with access to safe water, healthy sanitation and environment

Strategic Goal	Input Indicators/Policy Change	Output Indicators	Outcome/Impact Indicators
5. Strengthening early childhood development (ECD) programmes	increase expenditure on ECDP	•% of household with access to ECDP	<ul> <li>% of children from poor families in pre-school programmes</li> <li>% of children from poor families getting day-care facilities</li> </ul>
Ensuring all boys and girls complete a full course of primary schooling     Improving access and equity to secondary education	<ul> <li>establish/renovate school buildings and other infrastructure</li> <li>provide necessary materials, teacher's training, stipends etc</li> <li>develop uniform curriculum</li> <li>ensure equity, quality and access to primary and secondary education</li> </ul>	<ul> <li>no. of schools built/renovated</li> <li>no. of texts books supplied</li> <li>no. of teachers trained</li> <li>pupil-teacher ratio</li> <li>competency evaluation test</li> <li>coverage of stipends for female students</li> </ul>	<ul> <li>enrolment rates at primary &amp; secondary level by boys and girls</li> <li>dropout and repetition rates at primary and secondary level by boys and girls and age group</li> <li>% of children reaching grade 5</li> <li>passing rate at secondary level</li> </ul>
Strengthening education     programmes for excluded     children	<ul> <li>establish/renovate school buildings and other infrastructure</li> <li>provide necessary materials, teacher's training, stipends and incentives</li> </ul>	of excluded children access to education     no. of schools built/renovated     no. of teachers trained     no. of text books supplied	<ul> <li>enrolment rate of excluded children</li> <li>dropout and repetition rates</li> <li>% of excluded children achieved education</li> </ul>
Enhancing technical and vocational education for children	<ul> <li>establish/renovate school buildings and other infrastructure</li> <li>provide necessary materials, teacher's training, stipends etc.</li> <li>develop need-based curriculum</li> </ul>	<ul> <li>% of poor children with access to TVET</li> <li>no. of schools built</li> <li>no. of teachers trained</li> </ul>	<ul><li>enrolment rate in TVET</li><li>dropout and repetition rates</li><li>% of student achieved TVET</li></ul>
10. Strengthening madrasah education including core curriculum	<ul> <li>provide necessary materials, teacher's training, stipends and incentives</li> <li>develop and improve core curriculum</li> <li>integrate madrasah into a unified national primary and secondary education system</li> </ul>	• percentage of children with access to madrasah education     • no. of teachers trained     • performance parity for madrasah students with other educational system	<ul> <li>enrolment rate in madrasah education</li> <li>passing rate</li> <li>'quality' and market relevance of madrasah education</li> </ul>
Empowering children through social integration and inclusion	<ul> <li>increase expenditure on children empowerment</li> <li>increase access, equity and participation in relevant sectors and institutions</li> <li>enhance opportunity and capacity for girl child</li> </ul>	<ul> <li>% of children with participation and access to relevant sectors and institutions</li> <li>% of children's representation in parliament, public &amp; private institutions and NGOs</li> </ul>	•empowerment of children
<ul> <li>12. Reducing social violence against children</li> <li>13. Ensuring child victims' access to all necessary support services for speedy recovery and smooth social reintegration</li> <li>14. Preventing transmission of STD including HIV/AIDS within children</li> </ul>	<ul> <li>increase expenditure on violence against children</li> <li>introduce reform (where necessary) and enforce existing child laws strictly to support children</li> </ul>	<ul> <li>proportion of early marriage</li> <li>no. of trafficking of children</li> <li>no. of violence recorded against children</li> <li>proportion of children getting protection against violence, vulnerability and risk</li> <li>% children victims reintegrated in the society</li> <li>% of poor children covered under safety net</li> <li>prevalence of STD &amp; AIDS/HIV among children</li> </ul>	•socio-economic climate for children
15. Strengthening institutional capacity for monitoring and evaluation of child's development	<ul> <li>develop indicators for monitoring progress in implementation of national plan of action (NPA) for children</li> <li>develop a database on reported cases of violence against children</li> <li>enhance linkages, and cooperation between government and relevant child organizations and NGOs</li> </ul>	•child statistics generated for monitoring and evaluation of children's development	child empowerment and development

M&E Indicators 14: Social Inclusion and Empowerment- (c) Indigenous people, Persons with Disability, and Other Disadvantaged and Extreme Poor Groups

Strategic Goal	Input Indicators/Policy Change	Output Indicators	Outcome/Impact indicators
Indigenous people	-		-
Establishing peace in hill districts	• increasing public expenditure for indigenous people	better development atmosphere in hill districts     secure land tenure system for indigenous people	• living standard in the hill districts
Involving community     in adoption and conservation of technologies	increase expenditure for community involvement     preserve traditional knowledge of indigenous communities     ensure participation of local government in indigenous community development     build awareness of rights, legal affairs, customary laws of indigenous community	no. of indigenous people participated in conservation of technologies in managerial and organizational affairs of indigenous communities     awareness of their right, legal affairs, customary laws	empowerment of indigenous community
3. Mobilising other Ministries to ensure indigenous community's access to basic services such as health, education, sanitation, safe water, electricity etc.	ensure education for indigenous people     ensure health and reproductive health for indigenous community     ensure sanitation and water supply for indigenous community     ensure electricity supply for indigenous community     incorporate indigenous affairs in respective national policies	% of indigenous people covered in education     % of indigenous people covered by health services     % of indigenous people covered by water and sanitation     no. of national policies incorporating needs of indigenous community	education among indigenous people     mortality and morbidity among indigenous people     literacy rate among indigenous people     indigenous household access to electricity     Indigenous language preserved
Ensuring safety net and food security in indigenous areas	• increase expenditure on safety net programme for indigenous people	no. of beneficiaries form safety net     effectiveness of safety net programme	• head count
5. Creating employment opportunity for indigenous community	<ul> <li>ensure indigenous people's participation in economic activities</li> <li>support private sectors in developing rural roads and hat-bazars and construction of physical facilities, tourism and food/fruit processing industry</li> <li>expand micro-credit suited to conditions of indigenous people for income generating activities and employment</li> </ul>	% of indigenous people in farm and non- farm physical activities, tourism and food/ fruit processing industry     indigenous people's access to micro–credit	employment generation for indigenous people     income of indigenous people
Persons with Disabilities			
6. Providing access to normal education to children with physical disabilities and visually impaired and special education to hearing impaired and mentally retarded students	increase expenditure for persons with disabilities     increase expenditure on education/special education of children with disability     expand coverage of stipend for students with disability     make special learning materials for students with disability	% of students with disability covered in education facilities     % of visually impaired children covered in education facilities     % of hearing impaired children covered in education facilities     % of mentally retarded children covered in education facilities	literacy rate among people with disability     passing rate in national standard examinations
7. Ensuring adequate provision of medical/ health care services	increase expenditures on education/special education of children with disability	• no. of persons with disabilities of different category received health/ medical services	prevention of disability     life expectancy of people with

Strategic Goal	Input Indicators/Policy Change	Output Indicators	Outcome/Impact indicators
and counselling etc	<ul> <li>make blood tests of couple compulsory</li> <li>increase no. of beds in hospital for people with disability</li> <li>introduce integrated management of childhood illness</li> </ul>		disability  • morbidity of people with disability
Ensuring implementation of quota for employment of persons with disability in NGOs and public and private sector	<ul> <li>ensure employment and rehabilitation of people with disability</li> <li>increase expenditure on development activities undertaken for providing housing facilities</li> <li>provide credit facilities for people with disability</li> <li>provide skill training in computer and soft ware development</li> </ul>	<ul> <li>no. of persons with disabilities of different category employed and</li> <li>no. of persons with disabilities rehabilitated</li> </ul>	<ul> <li>self-employment of people with disability</li> <li>wage employment of people with disability</li> <li>income of people with disability</li> </ul>
9. Ensuring accessibility to all physical facilities  10. Ensuring participation in social functions, sports and cultural activities	<ul> <li>ensure accessibility to physical facilities of people with disability, by building ramps in public buildings, ticket counter, seat and toilet facilities in buses, waterways, rail stations, cinema halls</li> <li>provide play ground, sports materials, incentives etc. for persons with disabilities as percentage of total expenditure on their development activities.</li> </ul>	• ramps in public buildings, ticket counter, seat and toilet facilities in buses, waterways, rail stations, cinema halls	<ul> <li>no. of persons with disabilities of different category availing their accessibility to all physical facilities</li> <li>no. of person with disability of different category participated in social, sport and cultural activities</li> </ul>
11. Providing services to persons with disabilities according to their needs at the door step	<ul> <li>ensure service to persons with disabilities according to their needs at their door step</li> <li>increase expenditure for artificial aids and appliances</li> <li>provide micro credit for income generating activities</li> </ul>	no. of person with disability of different category provided community based service according to their needs at their door step	• integration with mainstream society
12. Amending the disability act according to standard set out by the international organization	<ul> <li>undertake measures to amend the disability act</li> <li>form a expert committee</li> <li>hold series of meeting</li> </ul>	<ul> <li>disability is defined and diverse needs and rights of person with disability are specified</li> <li>responsibility of government employee for disability issue is defined</li> </ul>	• rights of persons with disabilities established
<ul><li>13. Strengthening coordination and monitoring mechanism to review the progress</li><li>14. Mobilising other ministries/divisions to ensure access to education of persons with disability</li></ul>	<ul> <li>ensure coordination and monitoring of progress of activities for people with disability</li> <li>form a National Coordination Committee</li> <li>hold review meetings to coordinate activities of different ministries</li> <li>mainstream disability issues in the activities of all ministries</li> </ul>	formation of a National Coordination     Committee     no. of coordination and monitoring meting held     government circular with instruction for every ministry to address disability issues	<ul> <li>proper implementation</li> <li>measures taken by different ministries</li> </ul>
15. Ensuring data base on persons with disability	• undertake survey on people with disability	• reliable data on people with disability	<ul> <li>programme and planning for people with disability</li> </ul>
Disadvantaged and Extren			
16. Ensuring access of disadvantaged and extreme poor group to health, sanitation and safe water, education, and know-how that will make them able to change their situations	<ul> <li>provide all basic services for other disadvantaged and extreme poor group</li> <li>ensure access to health and family welfare related services</li> <li>ensure access to education and technical training</li> <li>ensure access to sanitation and water supply</li> </ul>	<ul> <li>disadvantaged and extreme poor people covered by health services,</li> <li>people covered by educational facilities</li> <li>people covered by water and sanitation</li> <li>people provided with technical know-how</li> </ul>	<ul><li>life expectancy</li><li>morbidity</li><li>literacy rate</li><li>standard of life</li></ul>
17. Ensuring housing facilities especially for tea garden workers, sweepers, and people who are homeless due to river erosion	<ul> <li>ensure housing and rehabilitation facilities for other disadvantaged and extreme poor group</li> <li>develop housing for sweeper, Bede, home-less people</li> </ul>	% of sweeper, Bede and other disadvantaged communities receiving housing facilities     % of homeless people received housing	• head-count poverty reduction

Strategic Goal	Input Indicators/Policy Change	Output Indicators	Outcome/Impact indicators
18. Ensuring rehabilitation of sex workers and children	• rehabilitate sex-workers and their children	• % sex workers and children rehabilitated	
19. Providing micro credit and skill training to disadvantaged and extreme poor group	<ul> <li>provide micro-credit and skill training for development of other disadvantaged and extreme poor community</li> <li>ensure skill training on social forestry, poultry etc</li> <li>provide facilities to develop cottage industry</li> </ul>	% of people receiving micro credit     % of people receiving skill training on different trades	employment of men and women     income of men and women
20. Improving data base of disadvantaged and extreme poor communities	<ul> <li>undertake survey of various disadvantaged and extreme poor communities</li> <li>use data and information for developing support facilities</li> </ul>	availability of data	appropriate policy decision     programme planning and implementation

M&E Indicators 15: Improvement of Governance including Civil Service Reforms, Judicial Reforms and Law and Order

Strategic Goal	Input Indicators/Policy Change	Output Indicators	Outcome/Impact indicators
Ensuring effective     parliamentary process	<ul> <li>ensure timely formation of standing committees</li> <li>ensure that MPs are present in all parliamentary sessions</li> <li>ensure resources and information are available for MPs on various development issues and Bangladesh's commitment in international forum</li> </ul>	<ul> <li>no. of standing committee meetings held in a year</li> <li>reports of the standing committees made public</li> <li>no. of legal business accomplished</li> </ul>	<ul> <li>parliamentary process as per the recommendations of the standing committees</li> <li>legal environment</li> </ul>
Ensuring effective service delivery	<ul> <li>introduce targeted, need based training and appraisal</li> <li>undertake objective performance based evaluation</li> <li>customer focused procedural simplification</li> <li>incorporate ICT for reducing personal interface and efficiency and to overcome space and time factor</li> </ul>	design of need based training module     no. of officials imparted training.     "Performance" and "Value for Money" audit report     citizen's satisfaction index	<ul> <li>knowledge and skills of MPs</li> <li>business process improvement</li> <li>productivity indicators</li> </ul>
3. Improving Legal and Judicial system	<ul> <li>undertake legal reforms</li> <li>reform judicial process</li> <li>develop alternate dispute resolution mechanism</li> </ul>	<ul> <li>no. of cases disposed of as % of total number of contested cases</li> <li>no. and type of allegation brought to court.</li> <li>civil-criminal case ratio</li> </ul>	<ul> <li>appeal preferred as % of total contested cases</li> <li>average time/cost of justice</li> <li>no. of cases settled</li> </ul>
4. Changing role of law enforcing agencies	<ul> <li>reform various laws</li> <li>reform and simplify procedure</li> <li>introduce independent prosecution/attorney service</li> </ul>	<ul> <li>ratio of conviction/acquittal under different sections</li> <li>citizen's satisfaction index</li> </ul>	no. of cases against life and property, organized crime, drug etc.
5. Strengthening local government	<ul> <li>ensure devolution of power to local government</li> <li>provide sufficient resource for local government</li> <li>develop performance indicator</li> <li>Form a Local Government Commission</li> </ul>	<ul> <li>new laws, rules and regulation for local government</li> <li>devolution of budgeting process</li> <li>no. of local initiatives on poverty reduction</li> <li>publication of performance report</li> <li>oversight of Local Government</li> </ul>	service delivery     employment, income, health and education
6. Promoting e-Governance	<ul> <li>form a national policy and strategy with time bound action plan</li> <li>increase training on e-governance</li> </ul>	one-stop service centres for all trade services     information service at every UP	citizen's access to public information     reduced physical office-client     interface
7. Combating Corruption	<ul> <li>undertake sensitization/advocacy campaign against corruption</li> <li>ensure legal change to discourage corruption</li> <li>introduce reward for good and innovative service</li> </ul>	<ul> <li>reduction of corruption</li> <li>public utility services</li> <li>cost of doing business</li> </ul>	<ul><li>underground economy</li><li>Tax-GDP ratio</li><li>quality of service delivery</li></ul>

Strategic Goal	Input Indicators/Policy Change	Output Indicators	Outcome/Impact indicators
8. Promoting Human rights	make Human Rights Commission functional	• laws in line with the UDHR	• better human rights situation
	• undertake extensive advocacy/media campaign		• violence against women

M&E Indicators 16: Utility Services Development including Safe Water Supply/Urban Development

Strategic Goal	Input Indicators/Policy Change	Output Indicators	Outcome/Impact indicators
Water & Sanitation		_	
Ensuring safe water supply and sanitation for all	increase expenditure on supply of safe water and sanitation increase use of surface water exploring perennial surface water source implement water safety plan increase water-testing capacity through networking up to district levels expand utilization of surface water rationalise utilization of ground water	<ul> <li>no. of water users per water point</li> <li>safe water coverage through pipelines</li> <li>use of ground &amp; surface water</li> <li>knowledge and capability for design of future water resources management plans</li> <li>institutional development for WATSAN sector agencies</li> </ul>	safe water coverage     population not having access to sanitation     water borne morbidity & mortality     population exposed to arsenic contamination.     access to sanitary community latrines including women in village, bazar, mosques, health clinics and schools
Bangladesh Road Transpo			
2. Ensuring better control in the road transport sector in issuing route permits and fixing rates/fares of buses and trucks and environment friendly transport	<ul> <li>increase expenditure on BRTA</li> <li>modify BRTA rules and ordinance to cope with emerging situations</li> <li>fix uniform rates for different types of transport</li> <li>ensure plying of vehicles within specified speed and with approved weight</li> <li>phase out all two-stroke engines from major cities</li> <li>introduce CNG and euro engine</li> <li>ensure auto back-up system of all data entry done in the circle and zonal offices</li> </ul>	<ul> <li>no. of route permits issued</li> <li>no. of banned buses older than 20 years and trucks older than 25 years from metropolitan area</li> <li>no. of major cities with phased out two-stroke engines</li> </ul>	<ul> <li>regulated bus and truck fares</li> <li>traffic management</li> <li>road accident</li> <li>air pollution</li> </ul>
3. Introducing road safety education & training and bring discipline in issuing driving licenses and registration certificates	educate drivers and conductors about road safety     educate children and pedestrians on road safety     issue laminated licenses to drivers and registration certificates to vehicle owners	<ul> <li>no. of drivers and conductors trained</li> <li>no. of laminated driving licenses and registration certificates issued</li> </ul>	no. of road accident     no. of death and injury due to road accident
Infrastructure Developmen	nt including Power, Energy & Communications		
Power: 4. Improving quality of service	<ul> <li>build sub-stations and corresponding distribution lines</li> <li>introduce and expand coverage of pre-paid metering system</li> <li>unbundle the power sector operation</li> <li>strengthen institutional capacities</li> <li>execute reward and punishment system</li> </ul>	<ul> <li>no. of sub-stations and corresponding lines installed</li> <li>one stop desk service counter</li> <li>pre-paid metering system</li> </ul>	power interruption and load shedding     revenues     manufacturing & agriculture output
Energy: 5. Assessing non-renewable indigenous resources	strengthen the hydrocarbon unit (HCU) of the energy and mineral resources division.     introduce meters for domestic gas consumption	<ul> <li>discovery of new gas fields</li> <li>potential reserve</li> <li>no. of households using LPG</li> </ul>	<ul><li>potential reserve</li><li>system loss</li><li>Revenue earning</li></ul>

Strategic Goal	Input Indicators/Policy Change	Output Indicators	Outcome/Impact indicators
Ensuring conservation     measures for economic and     efficient use of energy	ensure marketing of LPG and CNG.	• no. of CNG using motor vehicles	
<ul><li>Railways:</li><li>7. Increasing access of the railway service</li></ul>	<ul> <li>increase expenditure on railway</li> <li>rehabilitate and reopen closed branch lines</li> <li>adopt public service obligation (PSO) in backward/remote areas</li> <li>provide transport facilities to poor passengers and ensure movement of commodities</li> </ul>	branch lines     train frequency	<ul> <li>travel/transport cost and time</li> <li>production &amp; employment generation</li> <li>no. of passenger by male/female</li> <li>volume of cargo transportation</li> </ul>
Inland water transport: 8. Enhancing quality of water transport	<ul> <li>increase expenditure on inland water transport</li> <li>formulate pragmatic water transport policies</li> <li>carry out base line survey covering all water transport areas</li> </ul>	<ul> <li>no. of container vessels for cargo transportation and water taxi</li> <li>Ro-ro ferries, 2 K-type ferries, landing stations and coastal passenger vessels rehabilitated</li> <li>navigation services</li> <li>launch terminal/ghats facilities</li> </ul>	<ul> <li>travel/transport cost and time</li> <li>system loss at various level</li> <li>production &amp; employment generation by sector/sub-sector, male/female, rural/urban</li> <li>no. of passenger by male/female</li> <li>volume of cargo transportation</li> </ul>
Airway:  9. Increasing scale of operation to serve more passengers and enhance air cargo capacity	<ul> <li>increase &amp; modernize Biman's fleet</li> <li>implement cost cutting measures</li> <li>facilitate private sector participation in aviation</li> </ul>	no. of new destinations and frequency     policies in place for foreign carriers to carry perishable export cargo	<ul> <li>travel/transport cost and time</li> <li>volume of export by air</li> <li>no. of passenger by male/female</li> <li>revenue earning</li> <li>employment generation by male/female</li> </ul>
Tourism for Poverty Reduc	etion		
10. Developing infrastructure for tourism industry	<ul> <li>increase expenditure on tourism related infrastructure</li> <li>provide loans to private sector for investing in tourism industry</li> <li>include tourism sector under small credit scheme</li> </ul>	no. of Tourist Complexes Constructed     MICE (Meeting, Incentive, Conference And Exposition) Facilities	<ul> <li>no. of tourists disaggregated by country /period of time/gender</li> <li>employment generation by sector/sub- sector, male/female</li> <li>head-count ratio</li> </ul>
11. Scaling-up marketing of tourism	increase fund for promotion of Tourism     prepare Inventory Of Tourist Destinations/Attractions     upgrade Strategic Tourism Master Plan     participate in Tourism Satellite Account of World Tourism Organization     provide training facilities on hotel management and tourism     Improve Law and Order situation	<ul> <li>no. of tourist Information centres</li> <li>leaflets, posters and brochures distributed internationally</li> <li>no. of tourist spots especially with archaeological and religious attractions developed and conserved</li> <li>participation in International Tourist Fairs</li> </ul>	<ul> <li>no. of foreign and national tourist</li> <li>contribution to GDP</li> <li>contribution to foreign exchange earnings</li> </ul>
Post, Telecom & ICT	•		
12. Improving access to ICT, Telecom & Postal services	<ul> <li>expand internet network</li> <li>facilitate voice video data communications</li> <li>minimize digital gap</li> <li>set up digital telephone exchanges in Upazilas &amp; growth centres</li> </ul>	nationwide internet network including rural areas     digital telephone exchanges in Upazilas & growth centres	domestic and international trade     information dissemination time     market price differential of products at the production point and retail market
13. Modernising postal services for better service to people	automate postal services     capacity building of BPOs through HRD	modern and efficient postal system with new functions	improved postal service delivery

Strategic Goal	Input Indicators/Policy Change	Output Indicators	Outcome/Impact indicators
Safety, Security, Protection	of Life, Liberty & Wealth	•	-
14. Ensuring safety & security of life & property	increase expenditure on Bangladesh police to modernize them     police reforms are in place	institutions for improved policing created     no. of model Thanas     victim support centre with Crime     Investigation Facility     beach outposts are functional     citizens' charter in place & operational	no. of crimes     efficient & speedy criminal investigation     safety of life & property     police image
15. Ensuring fire prevention and fire safety facilities	<ul> <li>ensure fire prevention and fire safety service particularly in industrial areas</li> <li>ensure emergency rescue and ambulance facilities all over the country</li> <li>procure vehicles and equipment including rescue equipment</li> <li>ensure sufficient funds for operation and maintenance</li> </ul>	fire service stations in pourasavas and upazilas     facilities for fire prevention, safety and rescue     fire prevention and safety for mines     communication network between HQ and peripheries	<ul> <li>incidence of fire accidents</li> <li>loss of life and property due to fire, disasters and accidents</li> <li>access of people to ambulance facilities</li> </ul>
Urban Development			
16. Establishing local self governance	• create legal framework for self governance & urban development	democratic local bodies functioning with regularity	improved local urban governance     service delivery     urban issues addressed on a sustainable basis
17. Building capacity for planning in city corporations & ministry	<ul> <li>initiate actions for establishing planning unit in all city corporations</li> <li>strengthen LGD planning outfit</li> <li>improve mass public communication system</li> </ul>	plans prepared for all cities & municipalities on a continuous basis	<ul> <li>urban facilities</li> <li>traffic congestion in the cities</li> <li>time/cost of public transportations</li> </ul>
18. Establishing viable urban centres	<ul> <li>undertake studies &amp; identify key focus areas in each centre</li> <li>generate revenue from designated sources</li> <li>ensure performance based funds from the central government</li> </ul>	budgeting & control mechanism in place     transparent tax & revenue raising system     government grant support based on performance	viable urban centres     urban facilities
19. Ensuring urban–rural linkage	<ul> <li>ensure linkage infrastructure</li> <li>increase expenditure on urban-rural linkage as percentage of urban budget</li> </ul>	urban-rural linkages time/cost for commuting between various urban and rural areas	mutually supporting cities & towns developed
20. Ensuing water & sanitation in urban areas	<ul> <li>increase expenditure on WATSAN infrastructure as percentage of urban budget</li> <li>create partnership-GO-NGO-Private sector for waste disposal</li> </ul>	<ul> <li>people with access to water-sanitation</li> <li>water-sanitation conditions in urban slums</li> <li>modern land fill sites</li> </ul>	water borne diseases     water and sanitation availability in domestic and public space
21. Ensuring adequate urban infrastructure including housing & shelter	<ul> <li>ensure housing facilities for low income, poor and working women</li> <li>ensure private-public cooperation in providing urban shelter with special attention to working women's need</li> <li>ensure strategies for cluster development of adjacent pourasavas</li> <li>implement BOO-BOT for developing urban housing</li> </ul>	master plan for urban infrastructure     housing-shelter plan     institutions & partnership developed for construction & finance	urban infrastructure limitations     housing & shelter facilities in the urban areas
22. Ensuring recreational facilities	<ul> <li>introduce a legal framework authorising urban control on all common land &amp; water bodies</li> <li>develop a Master Plan for recreational needs like parks, playground, libraries, auditoriums, etc.</li> <li>create partnership for development on BOO-BOT</li> </ul>	urban river & common lands developed for common use     cities & towns created with urban amenities	city living conditions improved     affordable recreational activities

M&E Indicators 17: Environment and Tackling Climate Change for Sustainable Development

Strategic Goal	Input Indicators/Policy Change	Output Indicators	Outcome/Impact indicators
Increasing access of the poor to common property resources (CPRs)	<ul> <li>increase access of the poor to CPRs</li> <li>establish property rights of ownership and use of water bodies, natural resources, wetlands, chars and harvesting forests</li> <li>prepare a new regulatory framework for environmental protection</li> <li>develop public-private and community-based participatory comanagement for NRM</li> </ul>	utilization of CPRs     health of CPRs     participatory co-management of NRM	status of common property resources     head-count ratio     ecosystem health     safe environment     % of poor people with access to CPRs
Conserving bio-diversity of the country	<ul> <li>discourage monoculture and increase practices of multicultural approaches including crop rotation</li> <li>increase diversified land-use patterns</li> <li>implement policies, rules and regulations for biodiversity</li> <li>reduce destruction of habitat and overexploitation of flora and fauna</li> <li>stop encroachment of natural forests and water bodies</li> <li>stop invasion of exotic flora and fauna in the CPRs</li> <li>establish biodiversity conservation areas and sanctuaries</li> </ul>	<ul> <li>destruction of habitat and overexploitation of flora and fauna</li> <li>CPRs health</li> <li>encroachment of the natural forests and water bodies and its surroundings</li> <li>invasion of exotic flora and fauna</li> <li>new biodiversity conservation areas and sanctuaries</li> </ul>	<ul> <li>balance in biodiversity</li> <li>participatory co-management in the area of CPRs</li> <li>biodiversity conservation and sanctuaries</li> <li>encroachment of the natural forests and water bodies and its surroundings</li> <li>invasion of exotic flora and fauna</li> </ul>
3. Controlling air pollution in major metropolitan cities and rural settings	increase access of energy efficient cooking stoves in rural and urban areas increase conversion of natural gas to compressed natural gas in motor vehicles increase use of sulpher and lead free fuel in motor vehicles control indoor polluted air emission implement policies, rules and regulations to reduce air pollution monitor and disseminate air quality information every day promote more research and development to change building and construction standards reduce polluted air emission from brick kiln and other sources increase access to clean and renewable energy	% of rural household using fuel efficient cooking stoves     per capita carbon dioxide emissions     vehicle inspection and maintenance programmes     fuel quality with respect to lead and sulpher content     compulsory annual tests of vehicle emission     emission related taxes     clean technologies and renewable energies for power generation     clean air quality of our surroundings	status of health of people     emission efficiency in both indoor and outdoor environment     respiratory patients in urban and rural areas     ambient air quality at the national standard level     air quality information
4. Improving solid waste management system	<ul> <li>increase segregation at source and safe disposal of hazardous wastes</li> <li>increase public-private partnership for solid waste management</li> <li>strengthen the regulatory measures for solid waste management</li> <li>introduce sanitary landfill in all urban cities</li> <li>introduce waste to resource recovery system</li> <li>introduce landfill leachate collection and treatment system</li> <li>develop tools and techniques that could bring monetary value of the solid waste to the market</li> </ul>	solid wastes collection with efficient resource recovery, recycle, reuse and safe disposal to the sanitary landfill     safe disposal/reuse of hazardous wastes     public-private partnership for environmentally friendly SWM system     environmentally friendly SWM master plan     environmentally friendly solid and other wastes management system in the industry     network system among relevant organizations	sanitized status of waste management     hygienic situation of the surrounding environment     skin diseased patients in urban and rural areas     income generation activities of poor people

Strategic Goal	Input Indicators/Policy Change	Output Indicators	Outcome/Impact indicators
5. Controlling industrial pollution	<ul> <li>develop a data base of all existing and up coming industry</li> <li>ensure environmental clearance certificate (ECC) of all industries</li> <li>ensure EMP, ETP and environmental health management system to all polluting industries</li> <li>ensure IEE/EIA of all industries prior to its establishment</li> <li>use alternative technologies that use cleaner energy</li> <li>encourage water recycling</li> <li>create a separate Environmental Cell for conducting EMP and developing ETP</li> <li>establish polluter-to-pay approach to the industries those have already damaged ecosystem/environment</li> <li>relocate tanneries of Hazaribagh and other polluting industries to environmentally managed EPZ sites</li> <li>strengthen regulatory measures against industrial emissions</li> </ul>	% of industries and other enterprises into ECC procedures     tanneries and other polluting industries in environmentally managed isolated areas     environmental rules and regulations     CETP in the industrial parks     EIA report available to public     mandatory environmentally friendly wastes management in all industry     environmentally friendly management systems     environmental management network among the industries with a database system	environmentally friendly sustainable industrial development     hygienic environment in and around the industry.     safe occupational health in the industry
6. Improving water supply and sanitation status for healthy environment	introduce hanging toilet in the wetlands areas and coastal districts reduce effluent discharges from mechanized vessels and industries into rivers and other inland waters enforce laws and regulations to control hazardous/toxic wastes develop a network of monitoring and evaluation systems develop drainage congestions in all MCC and major cities Ensure access to safe water supply both for drinking and other domestic activities in urban slums and coastal districts ensure hygienic public toilet and sanitation facilities in urban areas dredge and excavate the rivers, haors and baors	<ul> <li>sustainable access of improved water supply and sanitation facilities</li> <li>conservancy laws and regulatory frameworks</li> <li>polluter-to-pay principles</li> <li>capacity for research and development in collaboration with universities, research institutions and other relevant organizations</li> <li>network among all relevant organizations</li> <li>ETP for effluent treatment in the industries</li> </ul>	water-borne diseases     life expectancy     safe water supply and hygienic sanitation
7. Improving hazardous waste management	increase expenditure on hazardous waste management     ensure efficient collection, treatment and safe disposal medical, ship breaking and chemical wastes     ban trans boundary hazardous wastes dumping     strengthen the regulatory measures against hazardous waste management	efficient segregation and safe disposal of hazardous wastes     entrance of trans boundary hazardous wastes     effective and efficient collection, treatment and safe disposal of medical, ship breaking and chemical wastes     networking system among relevant organizations	hazardous wastes pollution and contamination     infectious diseases
8. Introducing and enforcing Quarantine Law	<ul> <li>increase expenditure on invasion management</li> <li>develop cells for monitoring of all sea, land and air ports to protect the entrance of foreign matters or organisms</li> <li>strengthen regulatory measures against entrance of any foreign matters or organisms</li> </ul>	<ul> <li>entrance of foreign matters or organisms in the country</li> <li>quarantine of all marine ships, land vehicles and airplane</li> <li>native indigenous species for flora and fauna</li> </ul>	invasion risk     health of flora and fauna
9. Introducing environmental education at all levels	incorporate EE in the curricula at all education levels     develop environmentally friendly technical know-how among populations     develop safe and hygienic habitation knowledge in all activities of	expertise of environmentally friendly resource management     environmentally friendly technical knowhow on the rights and responsibilities	knowledge of environmentally friendly sustainable development

Strategic Goal	Input Indicators/Policy Change	Output Indicators	Outcome/Impact indicators
	daily life	• capacity of research in public universities, research institutions and other organizations	
10. Introducing environmental awareness and motivational programmes up to the grass root levels of all stakeholders	<ul> <li>incorporating environmental awareness and motivational knowledge up to the grass root levels of all stakeholders.</li> <li>developing environmentally friendly programmes and activities of technical know-how among different societies to make them well informed choices and exercise on the rights and responsibilities.</li> </ul>	expertise of resource management of environmentally friendly for sustainable development.     environmentally friendly technical knowhow on the rights and responsibilities.	knowledge of environmentally friendly sustainable development
11. Ensuring environmental issues in good governance	ensuring technical and managerial competence, organizational capacity, reliability, predictability and the rule of law     ensuring accountability, transparency and open information systems     ensuring participatory co-management	<ul> <li>technical and managerial competence, organizational capacity, reliability, predictability and the rule of law</li> <li>open information systems</li> <li>participatory co-management approach</li> </ul>	reliability, predictability, rule of law, accountability and transparency in environmental friendly development

M&E Indicators 18: Technology Policy including ICT and Bio-technology

Strategic goal	Input indicators	Output indicators	Outcome/Impact indicators
Developing power sector through implementation of Nuclear Power Project	<ul> <li>arrange adequate financing for construction and implementation of Nuclear Power Project</li> <li>improve HRD</li> </ul>	<ul> <li>contact signing with potential supplier for Nuclear Power Plant &amp; Technology</li> <li>construction of Nuclear Power Plant</li> </ul>	• generation of electricity from nuclear source
Developing nuclear service related infrastructure	ensure government funding and IAEA technical support     procure necessary equipment and ensure HRD	• establishment of R&D facilities	health services, analytical services     NDT services and environmental monitoring
Developing technologies and industrial processes for production and preservation of food items	<ul> <li>hire competent scientists and technical workers</li> <li>procure scientific equipments</li> <li>increase expenditure for research and development (R&amp;D) activities</li> </ul>	<ul> <li>no, of commercial process</li> <li>no. of leased out of process</li> <li>no of patent</li> <li>services provided in research</li> <li>technical assistance</li> </ul>	<ul> <li>no. of SMEs</li> <li>technology for food industries</li> <li>food safety and food quality status</li> <li>employment generation for poor</li> <li>development of R&amp;D skill</li> </ul>
Reducing irrigation cost through dual fuel shallow water pump	<ul> <li>hire competent engineers &amp; technicians</li> <li>procure scientific equipment and machine tools</li> </ul>	• no. of medium lifting shallow tube-wells run by dual fuel kit	Using the duel/fuel kit     production cost of crops
Introducing new energy technology	<ul> <li>provide training on improved stoves, biogas technologies and solar oven in urban and rural areas</li> <li>organise seminar and exhibition in rural areas</li> <li>provide technical support to people to establish new technologies</li> <li>undertake loop research</li> </ul>	<ul> <li>no. of biogas plant established by BCSIR</li> <li>no. of new model of improved stoves innovated</li> <li>no. of new model of solar oven innovated</li> </ul>	<ul> <li>use of sustainable energy</li> <li>environment pollution control</li> <li>green house gas emission</li> <li>employment generation</li> </ul>
Developing and promoting of alternative medicine care     (AMC)	develop scientists and technical workers in area of AMC     increase expenditure on R&D	<ul> <li>new medicinal use of plants innovated and cultivated</li> <li>new industries for AMC products</li> </ul>	• no. of people use and benefits form AMC
7. Increased agricultural productivity through the innovative application of genetic engineering and	<ul> <li>increase expenditure on R&amp;D, infrastructure, scientists, technical personnel etc.</li> <li>innovate DNA technology for transgenic plants and environmentally safe rice bio-fertilizer</li> </ul>	<ul> <li>technology for crop improvement, plant tissue culture, DNA finger printing, identification of GMOs</li> <li>DNA technology for transgenic plants and</li> </ul>	technology transfer to no. of stakeholders and farmers

Strategic goal	Input indicators	Output indicators	Outcome/Impact indicators
biotechnology	-	environmentally safe rice bio-fertilizer	-
8. Innovating building materials appropriate for coastal areas	<ul> <li>increase expenditure on R&amp;D, engineers, technical personnel</li> <li>undertake research activities</li> </ul>	developed technology that withstands strong tidal waves	<ul> <li>new material and technology for construction of infrastructures in coastal areas</li> </ul>
Developing and disseminating products and processes for SMEs.	<ul> <li>ensure hiring of competent engineers/technologists/scientists</li> <li>procure technical and scientific equipments.</li> <li>increase expenditure on R&amp;D</li> </ul>	<ul> <li>no. of new products</li> <li>availability of process for manufacturing of products</li> <li>operation of process in a cost effective way</li> </ul>	<ul> <li>no. of new industries and product lines</li> <li>generation of new employment</li> <li>minimum production cost through less resource use</li> </ul>
10. Establishing technology transfer centre for SMEs and ensuring SME technology incubation	establish technology transfer centre for SMEs in all districts     employ sufficient human resources for technology dissemination	dissemination of technology for SMEs promotion     gap between research and commercial organizations     training for skill development and other necessary facilities     services for technology adaptation	<ul> <li>competitive production costs</li> <li>production by SMEs including SMEs owned by women</li> <li>employment generation for men and women</li> </ul>
11. Developing ICT for mass use	<ul> <li>develop ICT Policy and Infrastructure</li> <li>develop human resource development for ICT</li> <li>enhance Research &amp; Development in ICT applications</li> <li>promote use of ICT</li> <li>ensure e-Governance for delivery of public services to the people</li> <li>provide broadband internet connectivity to ICT Incubator and to important Ministries /Divisions/ Departments</li> <li>provide ICT based services for available to all citizen</li> <li>increase access to ICT among disadvantaged groups including women</li> <li>increase export of Software and ITES</li> </ul>	access to related information for RNFA and SME     development/Improvement of operational system     implementation of e-business for access market     employment data base     use of ICT for education     Centre of excellence for ICT	<ul> <li>access of product to global and local markets</li> <li>employment generation in ICT (men and women)</li> <li>e-Community centres in Upazila and growth centres with provision for women</li> <li>e-Governance to ensure public services to people</li> <li>no. of rural population (male/female) with access to ICT</li> <li>multimedia courseware for SSC level</li> <li>ICT awareness among all the citizens</li> <li>use of ICT to provide services in remote areas for e-learning, e-agriculture, e-health etc.</li> </ul>

# Annex 4

# Thematic Committees and Their Composition

S1.	Names of the	Composition of Committees	
No.	Thematic Committees		
1.	Macroeconomic	Chair: Member, General Economics Division, Planning Commission	
	Management for Pro-poor growth including Financial Sector and Trade Development	Committee Members  i) Chief, GED, Planning Commission  ii) Chief, Programming Division, Planning Commission  iii) DG, Bangladesh Bureau of Statistics  iv) Representative, Finance Division  v) Representative, NBR	
		vi) Representative, Ministry of Commerce vii) Representative, Bangladesh Bank viii) Representative, Export Promotion Bureau ix) Representative, BEPZA x) Representative, Securities Exchange Commission xi) Representative, ERD xii) Representative, BSTI	
2.	Resources	Chair: Secretary, Internal Resources Division	
	Mobilization (Domestic and Foreign)	Committee Members:  i) Chief, Programming Division, Planning Commission  ii) Representative, Finance Division  iii) Representative, ERD, Ministry of Finance  iv) Director General, National Savings Directorate  v) Director General, Department of Postal Service  vi) Representatives, Other concerned Ministries/Agencies	
3.	Improvement of Governance including Civil Service Reforms, Judicial Reforms and Law and Order Improvement	Chair: Secretary, Ministry of Establishment  Committee Members:  i) Chief, SEI Division, Planning Commission ii) Representative, Chief Advisor's Office iii) Representative, Local Government Division iv) Representative, Ministry of Home Affairs v) Representative, Finance Division vi) Representative, GED, Planning Commission	
4.	Health including Nutrition, Sanitation and Population Planning	Chairperson: Secretary, Ministry of Health and Family Welfare  Committee Members:  i) Chief, SEI Division, Planning Commission  ii) Representative, Ministry of Agriculture  iii) Representative, Ministry of Fisheries & Livestock  iv) Representative, Ministry of Food & Disaster Management  v) Representative, Local Government Division  vi) Representative, National Nutrition Institute  vii) Representative, Ministry of Health and Family Welfare  viii) Director Generals, Relevant Directorates under the Ministry of Health and Family Welfare	
5.	Education	Chair: Secretary, Ministry of Education	
	including Primary and Mass Education, Female Education, Vocational and Technical Education	Committee Members:  i) Chief. SEI Division, Planning Commission  ii) Representative, Ministry of Primary and Mass Education  iii) Representative, Ministry of Women and Children Affairs  iv) Representative, Ministry of Youth and Sports  v) Representative, Ministry of Labour and Employment	

Sl. No.	Names of the Thematic	Composition of Committees	
	Committees	vi) Representative, Ministry of Expatriate Welfare and Overseas	
		Employment vii) Representative, Ministry of Science and Information & Communication	
		Technology	
		viii) Representative, Ministry of Religion Affairs ix) Director General of Technical Education	
6.	Employment Generation and	Chair: Secretary, Ministry of Labour and Employment	
	Labour Welfare	Committee Members:	
		i) Chief, SEI Division, Planning Commission	
		<ul><li>ii) Representative, Programming Division</li><li>iii) Representative, Ministry of Expatriate, Welfare and Overseas Employment</li></ul>	
		iv) Representative, Finance Division	
		v) Representative, Ministry of Social Welfare	
		vi) Representative, Ministry of Woman and Children Affairs	
7.	Women's and Chair: Secretary, Ministry of Women and Children Affairs		
	Children's Advancement and	Committee Members:	
	Rights Including	i) Chief, SEI Division, Planning Commission	
	Social Inclusion	ii) Representative, Ministry of Law, Justice and Parliamentary Affairs	
	and	iii) Representative, Ministry of Social Welfare	
	Empowerment.	iv) Representative, Ministry of Home Affairs v) Representative, Ministry of Labour and Employment	
		v) Representative, Ministry of Labour and Employment vi) Representative, Ministry of Expatriates Welfare and Overseas	
		Employment	
		vii) Representative, Ministry of Primary and Mass Education	
8.	Social Safety Net	Chair: Secretary, Ministry of Food and Disaster Management	
	including Food Security, Disaster	Committee Members:	
	Management,	i) Chief, Agriculture, Rural Institution and Water Resources Division	
	Micro credit and	ii) Representative, Rural Development and Cooperatives Division	
	Rural Development	iii) Representative, Local Government Division	
	/ Non-farm Activities	iv) Representative, Ministry of Social Welfare	
	Activities	v) Representative, Ministry of Labour and Employment vi) Representative, Ministry of Youth & Sports	
		vii) Representative, Ministry of Industries	
		viii) Representative, Finance Division	
		ix) Chairman, BRDB	
		x) MD, PKSF	
9.	Agriculture (Crops, Fisheries and	Chair: Secretary, Ministry of Agriculture	
	Livestock)	Committee Members:	
	including Forestry	i) Chief, Agriculture, Rural Institution and Water Resources Division	
	,	ii) Representative, Ministry of Land	
		iii) Representative, Ministry of Fisheries and Livestock	
		<ul><li>iv) Representative, Ministry of Water Resources</li><li>v) Representative, Local Government Division</li></ul>	
		vi) Representative, Ministry of Industries	
10	Land Use	Chair: Secretary, Ministry of Land	
	Management		
	including Land		
	Reform	<ul><li>i) Chief, Agriculture, Rural Development and Water Resources Division</li><li>ii) Representative, Ministry of Land</li></ul>	
		ii) Representative, Ministry of Agriculture	

Sl. No.	Names of the Thematic Committees	Composition of Committees	
	Committees	iv) Representative, Ministry of Fisheries and Livestock v) Representative, Ministry of Water Resources vi) Representative, Local Government Division vii) Representative, Ministry of Industries	
11.	Water Resources	Chair: Secretary, Ministry of Water Resources	
	Development and Management	Committee Members:  i) Chief, Agriculture, Water Resource and Rural Institution Division, Planning Commission  ii) Representative, Ministry of Agriculture  iii) Representative, Ministry of Fisheries & Livestock  iv) Representative, Ministry of Land  v) Representative, Ministry of Finance  vi) Representative, Local Governments Division  vii) Representative, Rural Development & Cooperatives Division  viii) Representative, Ministry of Environment and Forest  ix) Representative, Programming Division, Planning Commission	
12.	Private Sector	Chair: Secretary, Prime Minister's/Chief Advisor's Office	
	Development	i) Chief, Industries Division, Planning Commission ii) Representative, Ministry of Industries iii) Chairman, BOI iv) Executive Chairman, BEPZA v) Chairman, BTRC vi) Representative, Energy Regulatory Commission vii) Executive Director, Privatization Commission viii) Chairman, BSCIC ix) Executive Director, Bangladesh Shilpa Bank x) Chief, Controller of Insurance xi) Managing Director, BASIC	
13.	Small and Medium Enterprise (SME) Development	Chair: Secretary, Ministry of Industries  Committee Members:  i) Chief, Industries Division  ii) Representation, Ministry of Commerce  iii) Representative, Ministry of Woman and Children Affairs  iv) Representative, Board of Investment  v) Representative, Bangladesh Bank	
14.	Infrastructural Development including Power, Energy and Communications (Roads, Railways, Ports, Shipping, Inland Water Transport and Telecommunication)	Chair: Secretary, Power Division  Committee Members:  i) Chief, Physical Infrastructure Division, Planning Commission ii) Representative, Ministry of Communication iii) Representative, Energy Division iv) Representative, Ministry of Commerce v) Representative, Ministry of Shipping vi) Representative, Ministry of Civil Aviation and Tourism vii) Representative, Ministry of Post and Telecommunications viii) Representatives from concerned agencies	

S1.	Names of the	Composition of Committees
No.	Thematic	Transfer and the second
	Committees	
15.	Technology Policy	Chair: Secretary, Ministry of Science and Information & Communication
	including	Technology
	Information and	Co-Chair: Member, SEI Division, Planning Commission
	Communication	
	Technology	Committee Members:
		i) Chief, SEI Division, Planning Commission
		ii) Representative, Ministry of Education
		iii) Representative, Ministry of Post and Telecommunications
		iv) Representative, Ministry of Health and Family Welfare v) Chairman, BTRC
		vi) Chairman, BCSIR
		vii) Representative, Bangladesh Atomic Energy Commission, and
		viii) Chairman, Bangladesh Computer Council
		viii) Chairman, Dangaacesii Computer Councii
16	Housing	Chair: Secretary, Ministry of Housing and Public works
	Development (both	
	urban and rural)	Committee Members:
		i) Chief, SEI Division, Planning Commission
		ii) Representative, Ministry of Social Welfare
		iii) Representative, Ministry of Women and Children Affairs
		iv) Representative, Ministry of Land v) Representative, Local Government Division,
		v) Representative, Local Government Division, vi) Representative, Rural development and Co-operatives Division
		vii) Representative, Ministry of Water Resources
		via) respectively similarly of white resolution
17	Utility Services	Chair: Secretary, Local Government Division
	Development	
	including Safe	Committee Members:
	Water Supply	i) Chief, Agriculture, Water Resource and Rural Institution Division
		Planning Commission
		ii) Representative, Ministry of Primary and Mass Education
		iii) Representative, Ministry of Education iv) Representative, Ministry of Health and Family Welfare
		v) Representative, Power Division
		vi) Representative, Ministry of Land
		vii) Representative, Roads and Railway Division
		viii) Representative, Ministry of Post and Telecommunications
		ix) Representative, Energy and Mineral Resources Division
		x) Representative, Ministry of Civil Aviation and Tourism
		xi) Representatives , All concerned Agencies
18	Environment for	Chair: Secretary, Ministry of Environment and Forest
10	Sustainable	Chair. Secretary, Ministry of Environment and Porest
	Development	Committee Members:
	F	i) Chief, Agriculture, Water Resource and Rural Institution Division,
		Planning Commission
		ii) Representative, Ministry of Agriculture
		iii) Representative, Ministry of Fisheries & Livestock
		iv) Representative, Ministry of Land
		v) Representative, Ministry of Water Resources
		vi) Representative, Ministry of Home Affairs
		vii) Representative, Ministry of Defence

# **Summary Proceedings of NSAPR II Consultation Meetings**

The NPFP (National Poverty Focal Point) of the GED (General Economics Division) organized several consultations with a cross-section of stakeholders to make the NSAPR II (revised) a truly country owned document. The first consultation was held with academics, researchers, CBOs and NGOs on the structure of the document. The National Steering Committee for the preparation of PRSP then finalized the structure of NSAPR on 17 September 2007. After the draft thematic reports were prepared, a three-day national-level consultation attended by academics, researchers, CBOs, NGOs, and trade bodies, was held in Dhaka on 18 -20 March 2008. This was followed by a two-day regional consultation at Barisal on 29 – 30 March 2008 which was participated by concerned local government officials, representatives from chambers of commerce and industry, professional organizations, NGOs, media, different occupational groups, and thematic experts. The recommendations of these consultations were reflected in the final thematic reports.

The draft NSAPR was prepared drawing on the 18 thematic reports produced by the thematic groups. The endeavour was supported by thematic experts. A two-day long consultation was held in Dhaka on 1 – 2 June 2008 which was participated in by academics, researchers, and representatives from the Chamber of Commerce and Industry, professional organizations, CBOs, NGOs and concerned ministries. A consultation on the draft was also held with the development partners in Dhaka on 10 June 2008. Two more consultations on the draft were held— one at Rangamati on 21 June 2008 and the other at Rajshahi on 28 June 2008. The participants in these consultations included local people representing various stakeholders and local government functionaries. The consultations outside Dhaka were facilitated by the district administration while that with the development partners was facilitated by the Economic Relations Division of the Finance Ministry. Valuable comments were received in the consultations and these were supplemented by written comments sent afterwards.

The participants discussed both general and sectoral issues. The rationale of preparing the NSAPR II by the caretaker government instead of extending it for another year was questioned and it was suggested that the strategy must be owned by the future elected government through appropriate process. The logic of abandoning five-year plans and shifting to the three-year PRS was also questioned. A more broad based consultation was recommended to reflect the aspirations and opinions of people from all walks of life. Some participants questioned the relevance of the strategies followed by successive governments for the poor and opined that they were not pro-poor and inclusive as claimed.

Some participants opined that the current development paradigm in Bangladesh is termed as market friendly but it is actually corporate friendly. The economy is gradually shifting to a corporate economy culture. The focus on growth rather than distribution was also questioned. While growth may be good for some people it may exclude the poor. When bottled water is sold it enhances growth but the poor do not have access to this water.

The sectoral recommendations obtained from the consultations are briefly presented below:

### 1. Macroeconomic Environment for Pro-Poor Economic Growth

- Suitable policies are needed for promoting development in different regions of the
  country, especially the regions having high incidence of poverty or chronic poverty. The
  policies should include special incentives like tax holidays and low interest loans for
  industries, promoting development of exports following the "one district one product
  policy", and promoting export of manpower from the regions lagging behind by
  providing appropriate skill training.
- Establishment and operation of training institutes by the manpower recruiting agencies should be made mandatory. For migrant workers passports should be issued for 10 years.
- For private sector development some thrust sectors should be identified.

- The government should avoid adopting anti-poor policies like banning rickshaws on major city roads.
- Automation of income tax administration is needed.
- Bangladesh should reap the benefits of regional trade. It should establish industrial clusters of SMEs near the land ports to serve the regional markets.

#### 2. Critical Areas of Focus for Pro-Poor Economic Growth

# 2.1 Agriculture

- Development of agriculture should be promoted through supply of modern seeds, introduction of crops suitable for particular regions, like drought resistant and less water intensive rice in the north-western region and salinity resistant rice in coastal areas, fruits, spices and medicinal plants in CHT districts, promotion of livestock and fisheries sub-sectors through provision of research and extension services, and promotion of the cultivation of local fruits and spices.
- Awareness about bird flu and similar devastating diseases should be created in order to have a sustainable poultry industry.
- Increased agricultural production should be based on the use of more organic fertilizers and compost and less chemical fertilizers.
- In order to stop the distress sale of rice by small farmers and ensure fair price for them, cooperative marketing along the lines of Thailand can be introduced.
- In coastal districts cultivation of three crops in a year instead of the current single crop should be promoted through the development of agriculture.

# 2.2 Water resources Development and Management

- Over exploitation of underground water for irrigation and other uses which has a severe adverse impact on environment should be discouraged. Rather, use of surface water for irrigation and other purposes should be encouraged.
- Existing heights of embankments have to be raised as per engineering studies in view of
  the apprehended sea-level rise. Compaction of sea-facing embankments has to be
  ensured. Plantation of trees with long roots well outside the toe line of embankments
  has to be ensured.
- Awareness of water use and its economic importance needs to be created.

#### 2.3 Small and Medium Enterprises

- Development of SMEs should be promoted, especially in the regions lagging behind and regions outside Dhaka through the provision of tax incentives, low-interest credit and adequate and uninterrupted supply of electricity and tax-free import of raw materials.
- In order to sustain the silk industry in Rajshahi, the establishment of reeling factories should be encouraged and the reeling sections in the Resham Board should be restarted.
- ICT should come under the purview of SME.
- Women entrepreneurs should be given training on marketing, accounting and pricing.
- Rescheduling of loans is needed in enterprises affected by natural disasters.
- Women entrepreneurs should have easy access to credit and mortgage-free loan. They
  should be exempted from requirements like trade license or tax certificate and should
  given loans on individual security.
- There should not be any restrictions on the movement of goods produced in the hill districts and forest products to facilitate growth of SMEs and agriculture in the region.

## 2.4 Land Use Policy and Administrative Issues

- Implementation of the Land Use Policy 2002 will be able to put a stop to the non-agricultural use of agricultural land.
- Implementation of the land policy is needed to promote development in hill districts.
- Land administration and related issues should be adequately dealt with as land disputes are an important problem for the poor.

# 3. Essential Infrastructure for Pro-Poor Economic Growth

### 3.1 Power and Energy

- Measures should be taken to construct a nuclear power plant at Rooppur for generating electricity. Another plant can be constructed in a less populated area of Rangpur district.
- The capacity of the hydroelectric power plant at Kaptai should be increased and the
  provision of 15 MW electricity sub-stations for hill districts should be assured, especially
  in view of the sacrifice of the people in this region for electricity.
- Gas should be supplied to yet un-served areas, especially in the western region. In case of gas connections priority should be given to industries over households.
- Low cost and environment friendly energy supply for the poor should be assured.
- Use of solar energy, wind energy and bio-gas to reduce the magnitude of the energy problem should be emphasized.

# 3.2 Transport

- Road transport network should continue to develop connecting Upazilas with district towns. Quality of construction and maintenance of roads should be ensured.
- Two bridges, one at Maoa over the Padma and another near Bahadurabad over the Jamuna, should be constructed to integrate the eastern region with the western region of the country.
- The toll for crossing the Jamuna Bridge should be drastically reduced to facilitate the flow of goods between the two regions.
- Measures should be taken to prevent road accidents which impose heavy costs on people.
- Road communication should be expanded in coastal districts to connect important places which are not yet connected. Construction and maintenance work should be completed before the advent of the rainy season.
- The railway should be developed as a relatively cheap and comfortable means of transport for people and goods. Double tracks should be provided on major routes like the Dhaka-Chittagong route.
- In coastal areas the dredging of rivers should be undertaken to facilitate year- round navigation and pontoons should constructed at all launch/steamer ghats. Security of river routes should be ensured.

#### 3.3 Post and telecommunication

Telecommunication facilities should be expanded to link Upazilas with district towns in Rangamati, Banderban, and Khagrachari hill districts.

## 3.4 Housing and Shelter

- Loss of agricultural land through various non-agricultural uses should be minimized; loss owing to housing can be reduced by encouraging building clusters of houses in villages and providing them with infrastructural facilities.
- In coastal areas the poor should be provided with houses built on RCC pillars, more
  cyclone shelters at cyclone prone coastal districts should be constructed and old shelters
  should be properly maintained.
- The middle-class people in coastal areas should be provided with housing loans on easy terms to construct houses that can tolerate cyclone and tidal surges.
- The extreme poor and distressed people should be accommodated in clustered homes.

# 4. Effective Social Protection for Vulnerable People

# 4.1 Social Safety Net Programmes (SSNPs)

People living in remote char areas should be brought under SSNPs. The coverage of the Char Livelihood Project should be expanded to all char areas.

#### 4.2 Micro Credit

Zakat fund should be mobilized for poverty alleviation.

# 4.3 Rural development

Mosque-based employment generation activities can contribute to poverty reduction and they should be supported.

# 4.4 Disaster Management

Community radio should be established to provide early warning of cyclones and other natural disasters

### 5. Human Development

#### 5.1 Education

- General education should be discouraged while technical and vocational education should be encouraged so that young people can find jobs both within and outside the country; they can also start their own business. However, the current state of technical and vocational education should be assessed in terms of their success in generating self or wage employment.
- Students outside major metropolitan cities are in general weak in English; special programmes should be undertaken to promote effective English teaching in the country.
- Administration of primary education should be handed over to the local governments. There is no example of running primary education by the central bureaucracy in the world.
- Arrangements should be made to impart primary education to indigenous people in their own languages beside Bengali and English.
- Researches in science laboratories should be evaluated in terms of their contribution to the
  country's industrial development and future research programmes should be linked to the
  solution of the country's specific problems.
- A Knowledge Council should be established along the lines of India to facilitate creation of a knowledge-based society.
- More attention should be given to promoting quality education at all levels especially for the poor.
- Demand-based training should be given to cater to the domestic as well as international markets.

#### 5.2 Health

- Administration of primary healthcare should be handed over to the local governments.
   Community clinics and other health facilities at union level should be made fully operational.
- Quality of healthcare services should be improved in the rural areas. The private sector should be encouraged alongside with the public sector to offer healthcare in rural areas.
- Government should regulate public health services so that private practice by public hospitals doctors must not affect the public hospital services.

# 6. Ensuring Participation, Social Inclusion and Empowerment

• The term 'indigenous people' should be used to mean people of different ethnic communities living in CHTs as well as on the plains. Similarly, 'people with disabilities' should be used instead of 'disabled people'.

- Education of domestic servants and street children should be ensured; domestic servants should be given some training in household work.
- Inclusive education should be provided to people with disabilities.
- The post of Vice President of Upazila Parishad should be reserved for women.
- The implementation strategy of the Women Policy 2008 should be articulated.

# 7. Promoting Good Governance

- Access of people to government offices should be made easier and the citizens' charter should be displayed in all offices.
- Promotion of government officials should be based on efficiency, honesty, seniority, merit and commitment.
- The media should play an impartial, constructive and objective role to ensure good governance.
- In post-disaster management, activities of the government and NGOs should be coordinated so that some families do not receive more than the usual share of relief goods while many other families do not receive any relief at all.
- Peace in CHTs is the basic requirement for development in this region. Peace has to be
  maintained and promoted through creating a relationship of trust between the Paharies and
  Bengalee and by looking after the interests of all people living in the hill districts. Local
  government offices should be placed under the hill councils in line with the Peace accord.
- Local government elections in hill districts, which are long overdue, should be held to institutionalize democratic local government.
- Local government institutions should be strengthened.

# 8. Ensuring Effective Service delivery

#### 8.1 Water and Sanitation

People in CHT suffer from lack of safe drinking water and access to sanitation. Adequate measures need to be taken to ensure access of all people in this region to water and sanitation.

# 8.2 Development of Tourism

The government should support the development of tourism by the private sector in Rangamati, Banderban and Khagrachari hill districts and other potential tourist areas.

### 9. Caring for Environment and Tackling Climate Change for Sustainable Development

- Environmental sustainability should be ensured through social forestry and by maintaining reserve forests.
- Globally the climate change issue puts emphasis on adaptation mechanisms. As a potential
  worst sufferer from climate change Bangladesh should ask for global prohibition on
  pollutions causing climate change and for adequate compensation.
- Climate change issues should be mainstreamed in the development discourse.

# 10. Increasing Productivity through technology including ICT and Bio-technology

 All government offices from the ministry to the field level should be brought under the Wide Area Network.

# 11. NSAPR II Implementation Monitoring and Evaluation

- PRS implementation monitoring and evaluation is weak and should be strengthened. Monitoring indicators should be small in number so that relevant data can be generated.
- Independent research organizations in collaboration with GED should be encouraged to undertake monitoring of NSAPR II.
- Social Auditing can be introduced to monitor the access of the poor to resources.