Sudan—Issues in Debt Relief



Lodewyk Erasmus

IMF Resident Representative

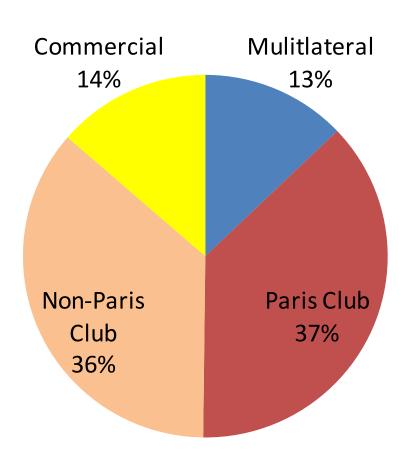
Khartoum

Sudan's External Debt

External debt at end-2013 Amounted to \$45 billion

- Equal to 691 percent of exports
- Equal to 64 percent of GDP
- Almost 88 percent of debt in arrears
- IMF & World Bank has classified Sudan as a country in debt distress, and in need of debt relief

Structure of debt



Total External Public and Publicly Guaranteed Debt							
(End-2012; US\$ millions							
Creditor	Nominal	%	Arrears	%			

Creditor	Nominal	%	Arrears	%
	(Incl. Arrears)		(Principal & Interest)	
Total	43,380.4	100.0%	38,235.0	88.1%
Multilateral	5,599.7	12.9%	3,055.6	54.6%
IDA	1,483.0	3.4%	769.0	
IMF	1,506.9	3.5%	1,506.9	100.0%
AfDB	501.8		320.7	63.9%
AFESD	1,161.5	2.7%	76.6	6.6%
IFAD	177.3	0.4%	12.9	7.2%
OFID	58.7	0.1%	0.0	0.0%
EIB	97.0	0.2%	92.1	95.0%
IsDB	350.9	0.8%	14.8	4.2%
AMF	262.7	0.6%	262.7	100.0%
Bilateral	31,852.3	73.4%	29,251.0	91.8%
Paris Club	16,171.3	37.3%	16,023.9	99.1%
Austria	2,435.7	5.6%	2,435.7	100.0%
Belgium	1,149.6	2.7%	1,149.6	100.0%
Canada	97.5	0.2%	97.5	100.0%
Denmark	648.2	1.5%	648.2	100.0%
France	3,684.7	8.5%	3,684.7	100.0%
Germany	421.8	1.0%	421.8	100.0%
Italy	1,304.1	3.0%	1,304.1	100.0%
Japan	1,393.9	3.2%	1,393.9	100.0%
Netherlands	433.3	1.0%	433.3	100.0%
Norway	179.0	0.4%	179.0	100.09
Russia	23.9	0.1%	23.9	100.0%
Spain	68.8	0.2%	68.8	100.0%
Switzerland	478.1	1.1%	478.1	100.0%
United Kingdom	1,264.5	2.9%	1,264.5	100.0%
United States	2,588.1	6.0%	2,440.7	94.3%
Non-Paris Club	15,681.0	36.1%	13,227.2	84.4%
Algeria	83.0	0.2%	0.0	0.19
China	1,982.7	4.6%	984.8	49.7%
Croatia	47.9	0.1%	42.5	88.6%
Czech Republic	127.3	0.3%	127.3	100.09
Hungary	17.9	0.0%	17.9	100.09
India	558.1	1.3%	214.8	38.5%
Iran	496.2	1.1%	489.4	98.6%
Iraq	105.4	0.2%	105.4	100.0%
Ireland	7.6	0.0%	7.6	100.0%
Kuwait	7,426.0	17.1%	7,043.4	94.8%
Libya	294.8	0.7%	294.8	100.0%
Malaysia	54.8	0.1%	54.8	100.0%
Oman	97.3	0.2%	39.5	40.6%
Pakistan	31.9	0.1%	31.9	100.0%
Poland	105.1	0.2%	105.1	100.0%
Qatar	51.7	0.1%	43.7	84.5%
Romania	193.9	0.4%	193.9	100.0%
Saudi Arabia	3,419.4	7.9%	3,074.7	89.9%
Serbia	57.5	0.1%	57.5	100.0%
Turkey	74.4	0.2%	22.3	30.0%
United Arab Emirates	448.0	1.0%	275.7	61.5%
Commercial	5,928.4	13.7%	5,928.4	100.0%
Short term	64.4	0.1%	64.4	100.0%
London Club	4,602.1	10.6%	4,602.1	100.0%
Other	1,261.9	2.9%	1,261.9	100.0%

Debt Relief for Sudan

Sudan is eligible for debt relief under the HIPC Initiative.

- Sudan's major creditors are committed to pursuing debt relief to reduce external debt to a sustainable level as reiterated at the7th Debt TWG meeting in October 2013, where the creditors:
 - underscored debt relief process needs to follow internationally agreed processes, including:
 - traditional debt relief mechanisms and
 - the HIPC Initiative

HIPC Decision Point Criteria

The point where creditors commit to providing debt relief To reach the DP, a country must fulfill the following conditions:

- 1) be eligible to borrow from the World Bank and the IMF's concessional lending facilities,
- 2) face an unsustainable debt burden that cannot be addressed through traditional debt relief mechanisms.
- 3) have established a track record of reform and sound policies through IMF- and World Bank supported programs
- 4) have developed a Interim Poverty Reduction Strategy Paper (I-PRSP).

HIPC Completion Point Criteria

To receive full and irrevocable reduction in debt under the HIPC Initiative, a country must:

- 1) establish a further track record of good performance under programs supported by loans from the IMF and the World Bank.
- 2) implement satisfactorily key reforms agreed at the decision point.
- 3) adopt and implement its PRSP for at least one year.

Once a country has met these criteria, it can reach its completion point to receive the full debt relief committed at the decision point.

Debt Relief – Traditional Mechanism

Provided through Paris Club; assumes all other bilateral creditors (including commercial creditors) provide debt relief on same terms.

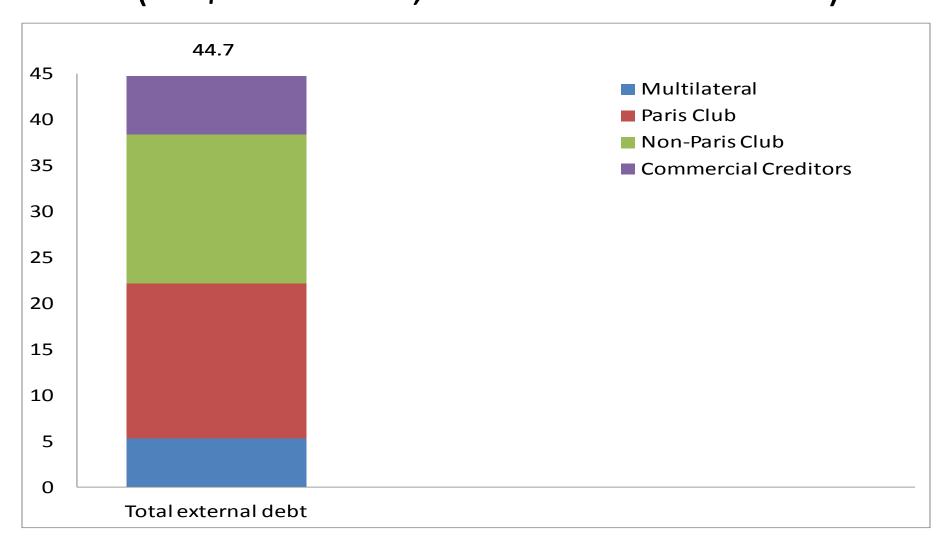
Debt relief on Naples terms:

Pre-cutoff date (1/1/1984) non-ODA (including commercial debt) receive 2/3 stock of debt reduction; remainder rescheduled for 23 years with 6 year grace period

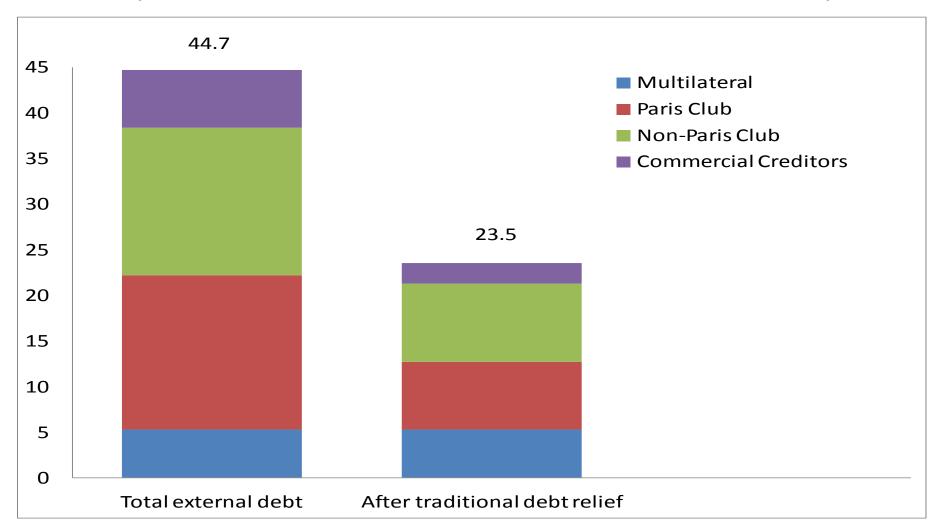
Pre-cutoff ODA rescheduled for 40 years with 16 year grace period

Post-cutoff debt rescheduled for 8 years with 3 year grace period

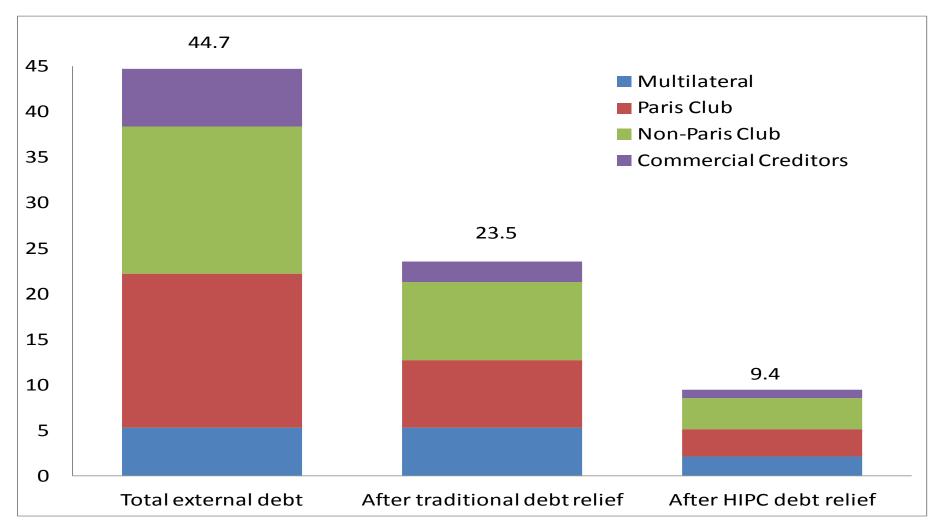
Debt Remaining after Debt Relief (US\$ BILLIONS; IN 2014 NPV TERMS)



Debt Remaining after Debt Relief (US\$ BILLIONS; IN 2014 NPV TERMS)



Debt Remaining after Debt Relief (US\$ BILLIONS; IN 2014 NPV TERMS)



Challenges to Financing Debt Relief Key Role of Donors

Sudan's external debt is exceptional among HIPCs:

- ➤ Debt is very large; about 690 pct of exports at end-2013
- ➤ Share of non-Paris Club debt in bilateral debt is large (about 37%); thus engaging with all creditors is critical
- Large and protracted arrears to IMF, World Bank, and AfDB
- Some Paris Club creditors have particular constraints for delivering debt relief for Sudan

Ongoing Progress

- ➤ Technical Working Group created in late 2010 to discuss technical issues related to Sudan's external debt.
- ➤ Debt reconciliation: over 90% of multilateral, bilateral, and commercial debt stock outstanding at end-2010.
- ➤ Interim-Poverty Reduction Strategy Paper recently discussed by the IMF/WB board.
- Establishing track record

Next Steps

- ➤ Obtain financing assurances from bilateral creditors to allow Paris Club and the traditional mechanism to proceed.
- ➤ Maintain macroeconomic stability and build a track record supporting medium-term economic growth.
- Mobilizing financial resources for arrears clearance and debt relief operations (IFIs) which would require assurances from many donors.
- And last but not least, (i) reach out to creditors with a view to seek debt relief; (ii) minimize non-concessional borrowing; (iii) continue cooperation with the IMF.

Importance of Debt Relief

- Normalization of relations with traditional creditors means:
 - New access to official grants
 - New access to concessional loans
- It also implies lifting of economic and financial sanctions, providing a boost for foreign direct investment

Official Grants to GDP

