

**GFSAC Meeting: May 13-15, 2025****Cover Page****1.4 Citizenship-by-Investment Programs***Paper: GFSAC/2025/05/2C***For Endorsement****For discussion****Global Consultation Responses:**

Do you agree with the recommendations and their incorporation into the update of the GFS manual?	Count
Yes	23
No	0
Partially	3
No Comment	10
Total	36

Global Consultation Comments: Of the respondents who responded “partially”: one gave no explanation of their view; one raised concerns over the discrepancy between the GFSM/SNA/BPM and the ESA guidance which they felt highlighted a divergence in the interpretation of what constitutes a compulsory payment; one highlighted diverging views in their institution with some supporting the proposal and others suggesting citizenship should be considered as a nonproduced nonfinancial asset.

A respondent who supported the proposal suggested that the guidance should be expanded to cover the case where the nonrefundable contribution is made to a nominated agency, suggesting that in these cases rearrangement principles should be followed.

Another respondent supporting the proposal suggested that it would be desirable for the text to be clearer on the treatment of other unrequited payments for citizenship, which are not related to CBI programs, such as “naturalization fees”.

Questions for GFSAC:

- Do you agree with the proposed additional text on rearranging the transaction if the nonrefundable contribution is made to a nominated agency of government, to address a comment from the global consultation?



STATISTICS

GFSM 2014 update

- Do you agree with further clarification on scope of “CBI programs”, to address a comment from the global consultation?
- Do you endorse the draft Notice of Decision?



GFS Notice of Decision

DRAFT

1.4 Citizenship-by-Investment Programs

GFS Notice of Decision:

New text will be included in the GFSM to discuss the treatment of nonrefundable contributions to government (or their nominated agency) under Citizenship-by-Investment (CBI) programs. The text will explain that these nonrefundable contributions will be treated as government revenue under transfers not elsewhere classified (GFS code 144): capital transfers (GFS code 1442) if specifically earmarked for capital purposes but otherwise as current transfers (GFS code 1441).

The text will clarify that if the payment is to a nominated agency outside of the budgetary central government then the principles of rearrangement should be followed and the transfer be recorded to the budgetary central government (as the body responsible for the CBI program) with a matching grant (GFS code 13) or transfer (GFS code 144) to the nominated agency (grant if a government unit and transfer if outside of general government).¹

The text will also make clear that the scope of the guidance will only relate to CBI programs and not to payments under visa schemes, such as those required for employment, study, visitor, residency visas or fees to obtain permanent residency or citizenship following a required period of residency.²

GFS Related Documents:

GFS Proposed Recommendations Document	GFSM PR 1.4
GFS Discussion Note	Not applicable
GFS Global Consultations	March 2025
Discussions at GFSAC Meeting(s)	To be added
SNA/BPM Related Documents:	
Guidance/Issue Note	SNA GN B.8
Global Consultation(s)	BPM consultation: June 2021
Discussions at the AEG/BOPCOM³ Meeting(s)	BOPCOM: June 2021

¹ This clarification regarding the treatment of payments to nominated agency was not included in the original PR but has been added to address comments received in the global consultation.

² This clarification with regard to the distinction between CBI programs and other visa schemes was included in the original PR and GN but was not a specific recommendation. It has been explicitly included here to address comments received in the global consultation.

³ AEG = Advisory Expert Group on National Accounts, BOPCOM = Balance of Payments Committee



STATISTICS

GFSM 2014 update