



FISCAL AFFAIRS

14th IMF-Japan High-Level Tax Conference for Asian Countries

Session VII: Measuring tax administration performance

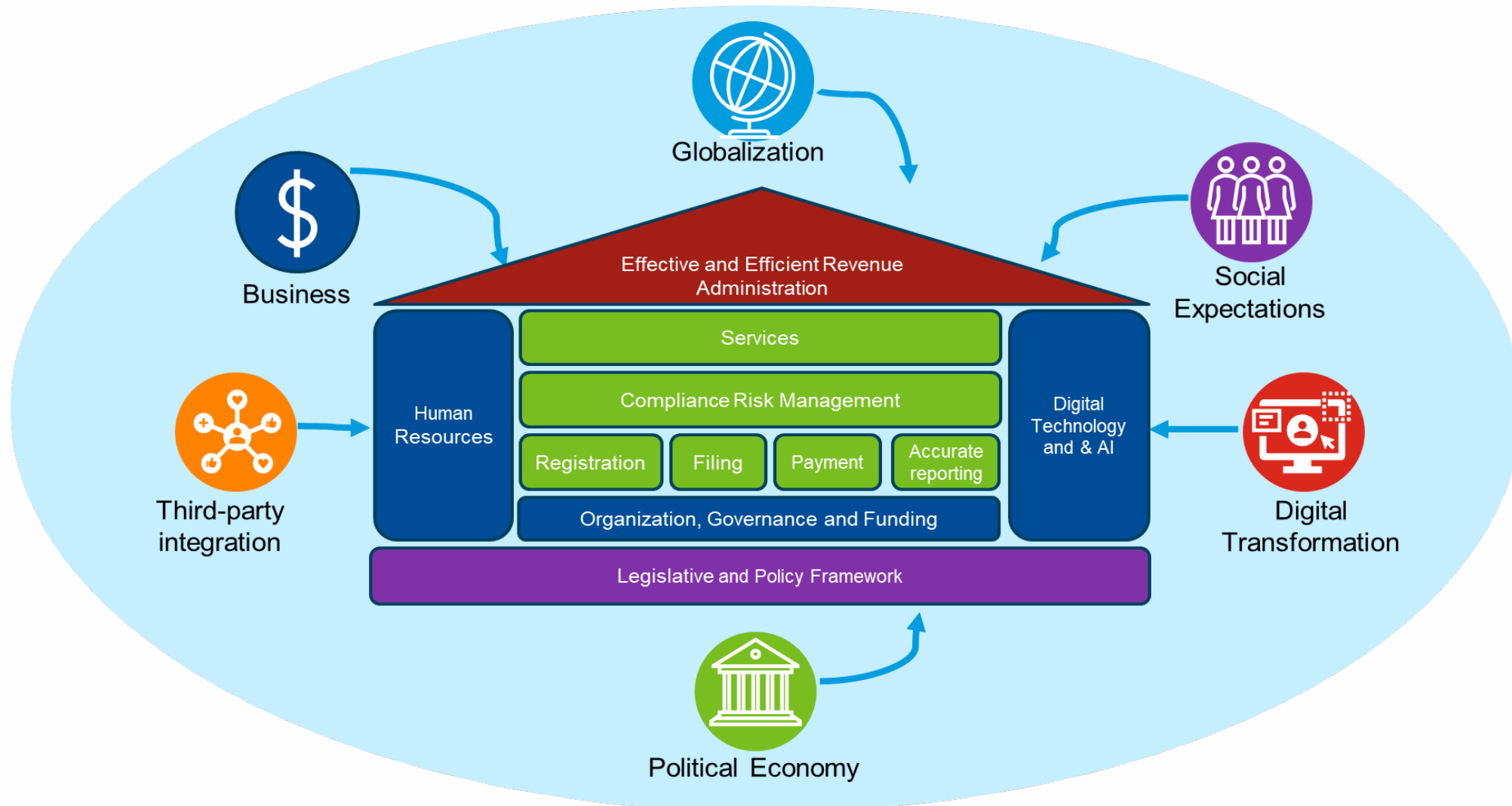
SEPTEMBER 2025

Margaret Cotton

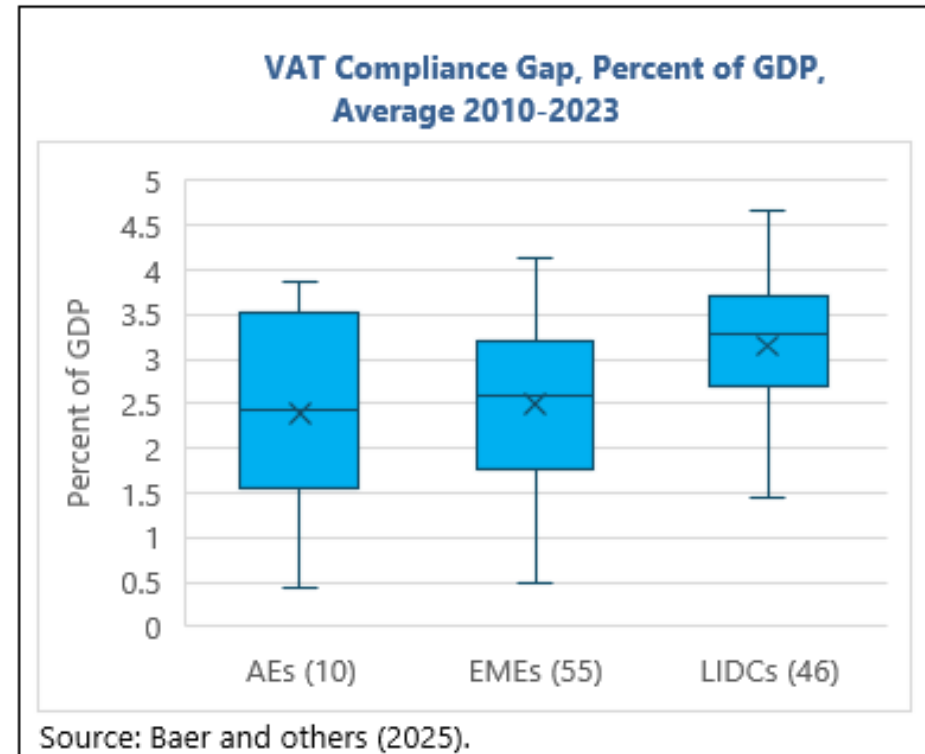
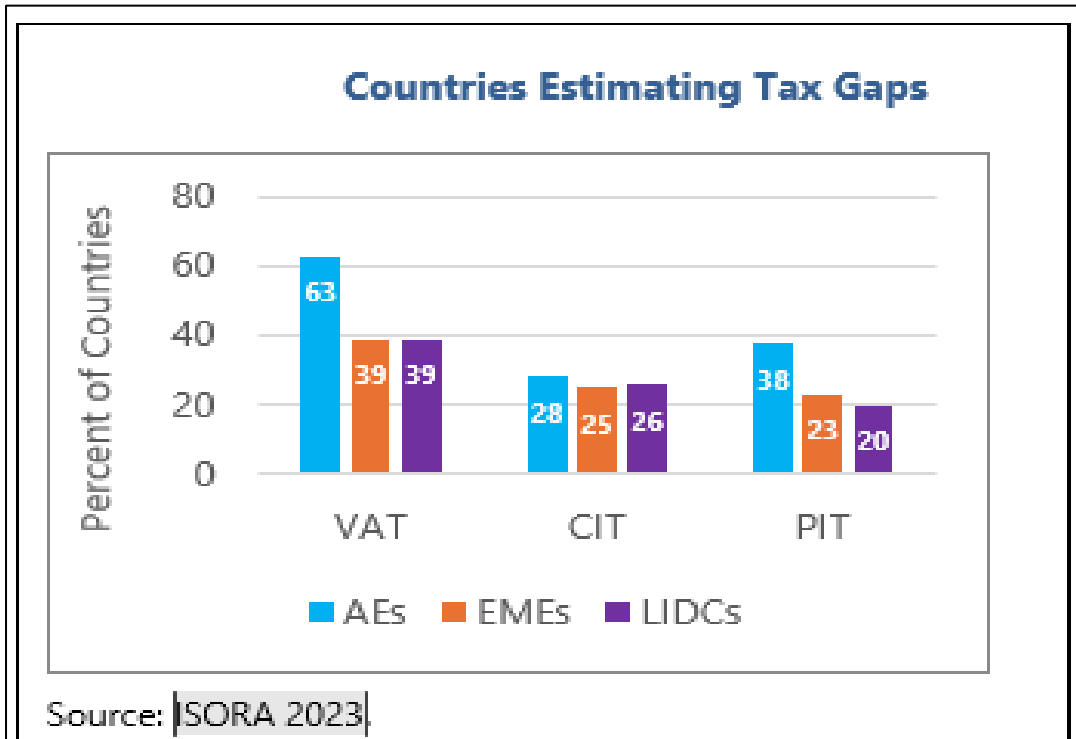
IMF Fiscal Affairs Department

Revenue Administration Division

Effective and efficient revenue administration



Measuring compliance gaps



IMF's RA-Gap methodology <https://www.imf.org/en/Capacity-Development/Training/ICDTC/Search?sortby=Relevancy&sortdir=Descending&keywords=RA-GAP>

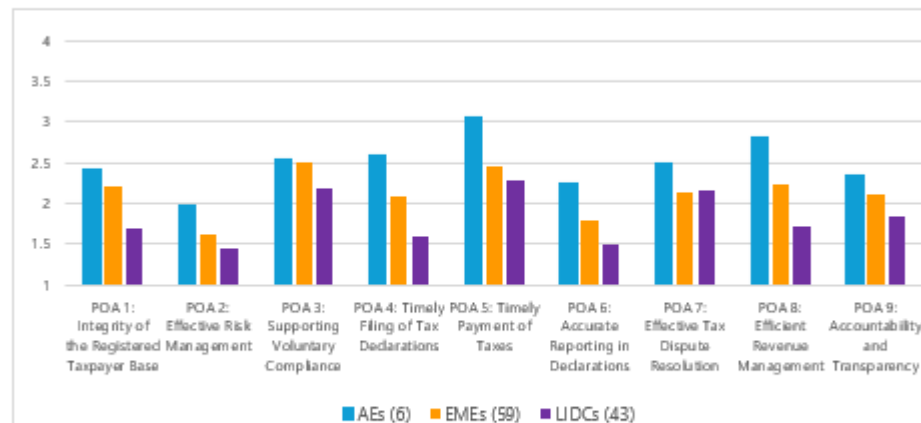
Measuring performance outcomes - TADAT

TADAT Scores for National Assessments



Source: TADAT Secretariat calculations.

Global Average TADAT Scores for Each POA by Income Groups

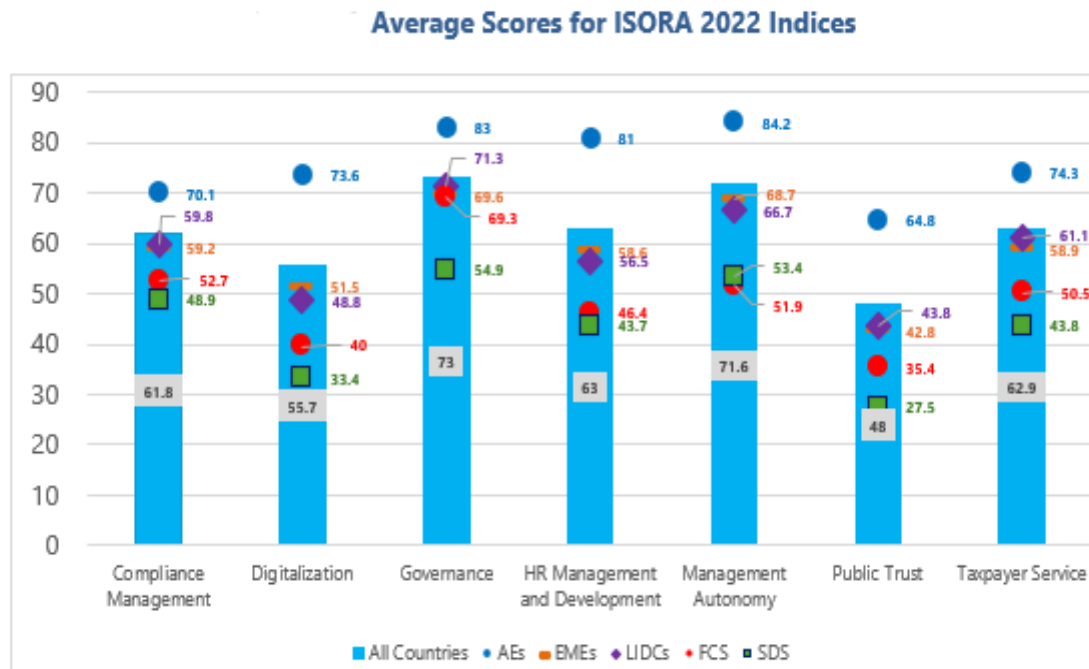


Average TADAT Scores APD & Rest of World



Tax administration diagnostic assessment tool (TADAT) www.tadat.org

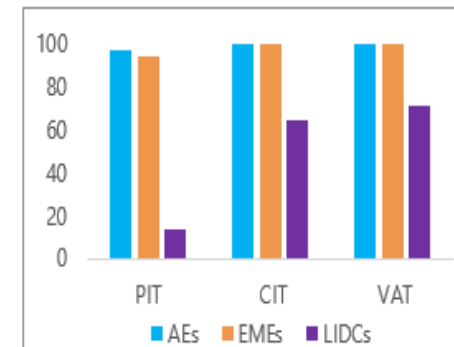
Measuring operational effectiveness - ISORA



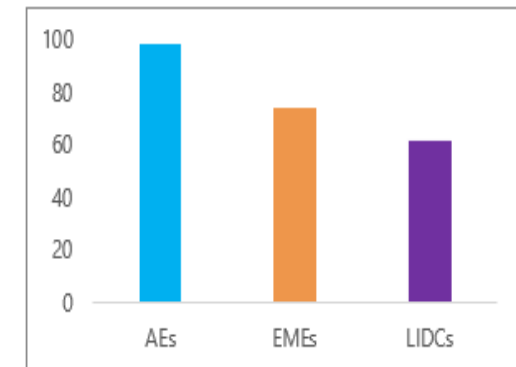
Source: ISORA 2023.

Note: Scores are expressed as a percent of the maximum achievable score per category. The maximum score is based on a list of survey questions, where weights are assigned to each question to reflect its relative importance.

Percent of E-filing across Different Tax Types



Percent of E-Payments by Number

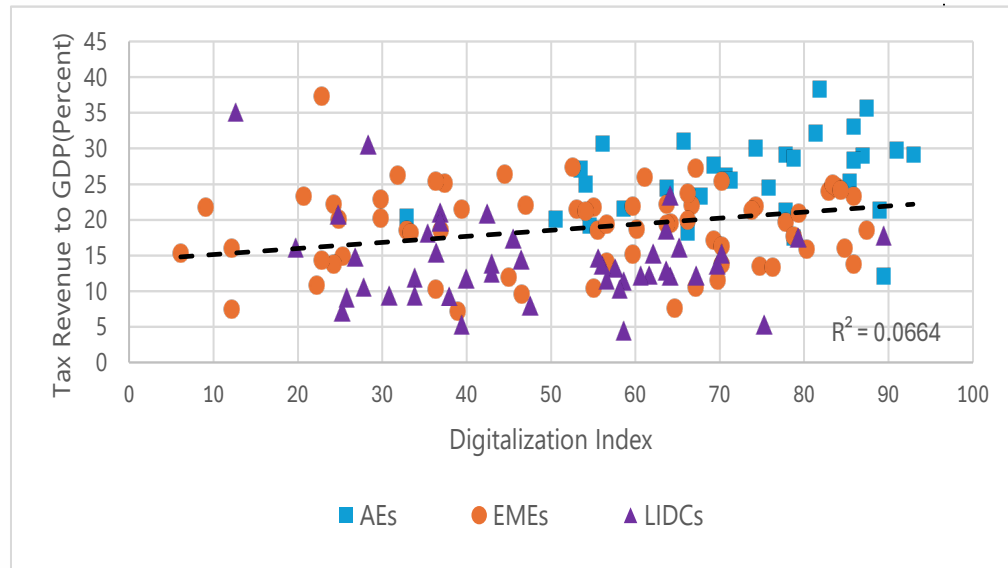


Source: ISORA 2024.

International survey on revenue administration (ISORA) <http://isoradata.org>

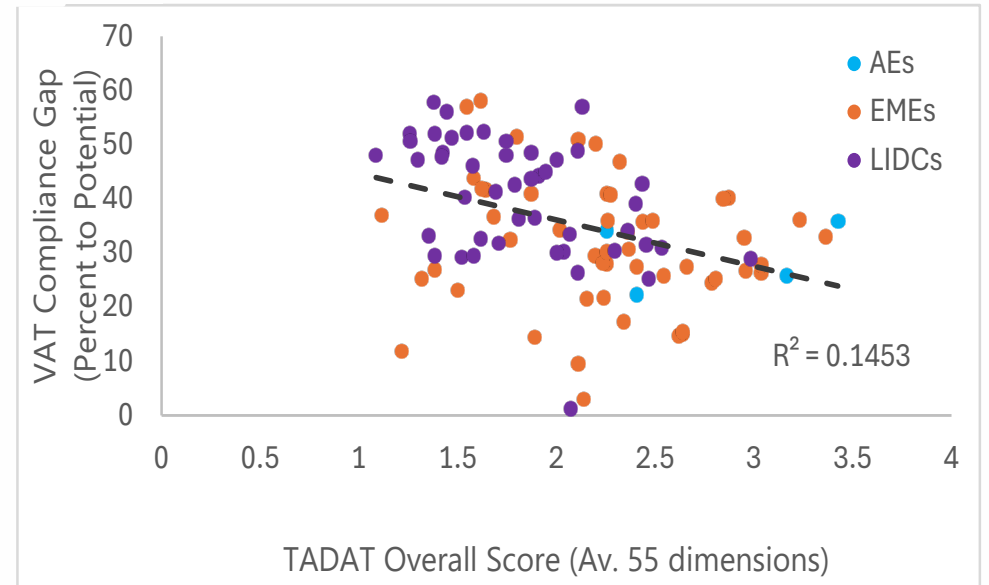
Measuring tax administration impact

Figure 12. Degree of Digitalization and Tax Revenue to GDP in 2022



Source: ISORA 2023.

VAT Compliance Gap and TADAT Scores (Year of TADAT Assessment)

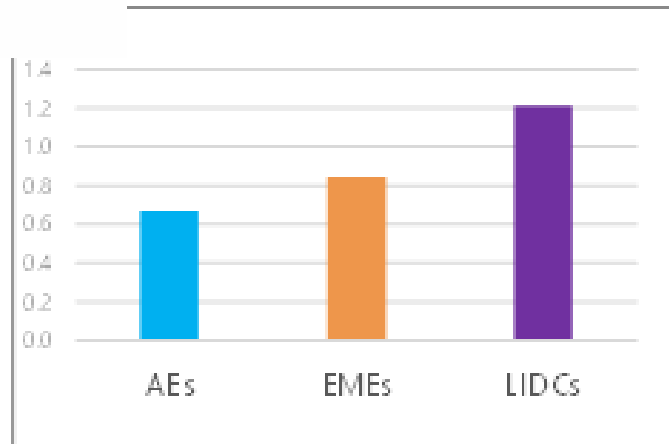


Source: Baer and others (2025).

Measuring tax administration efficiency

- **Administration costs:**

Figure 16. Operating Expenditure as Percent of Total Net Revenues, Median over 2018-2023



Source: ISORA 2024.

- **Return on Investment:**

- Additional revenue from increased investment in compliance improvement activities
- USA estimates 3:1 – 10:1 (2020)
- Canada estimates 6.84:1 (2021)
- New Zealand estimates 8:1 (2025)
- Australia actual 19.9:1 2023-24 GST strategy

- **Compliance costs:**

- Time, money, effort spent on tax related activities
- 2-5% of revenue for individuals
- <1 % of turnover small business
- <0.1% for medium and large business
- Consider cautiously, needs more analysis - affected by complexity, changes, tax literacy and service channels

Questions and open discussion

MCotton2@imf.org

Sources:

Tools

- TADAT: www.tadat.org
- ISORA: <http://isoradata.org>
- RA-GAP: <https://www.imf.org/en/Capacity-Development/Training/ICDTC/Search?sortby=Relevancy&sortdir=Descending&keywords=RA-GAP>

Information/Training

- VITARA: www.imf.org/en/Capacity-Development/Training/ICDTC/Search?sortby=Relevancy&sortdir=Descending&keywords=VITARA
- Revenue Portal: <https://www.imf.org/en/Topics/fiscal-policies/Revenue-Portal>