



GFS Notice of Decision

1.26 Treatment of Trusts and Other Types of Funds as Separate Institutional Units

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The updated GFSM will either adopt the language of the [draft 2025 SNA](#) wholly, or modify the text in *GFSM 2014* to align with clarifications made in the *draft 2025 SNA*. Specifically, the updated GFSM will:

- Explain the risks and rewards with respect to public trusts/funds and emphasize the importance of assessing who is exposed to the risks and rewards of the funds held within the trust/fund. Where the trustee/fund manager is not exposed to these, the funds should be consolidated with the investor/beneficiary, or where there are multiple investors/beneficiaries, be classified in a separate subsector of the public financial corporations sector. This could be explained by using a decision tree (see Figure 5.2 in the *draft 2025 SNA*).
- Clarify that where a trustee/fund manager is not exposed to the risks and rewards of the public trust/fund and the trust/fund is considered a separate institutional unit (i.e., government is not the ultimate sole investor/beneficiary as there are other private sector investors/beneficiaries) then consideration may be needed as to whether the unit is a market or non-market producer prior to appropriate sector classification. (See *draft 2025 SNA* para. 30.60.)
- In the case of pension schemes, the updated GFSM will incorporate the guidance on sector classification in the issue note and the revised chapter on pensions in the *draft 2025 SNA* (Chapter 24). As *GFSM 2014* already has extensive guidance on the delineation of pension schemes in Appendix 2, substantive changes are not required, but there is clarifying language on when and whether to classify pension schemes as separate units or consolidate them with their manager/sponsor that can be used to strengthen the existing language in *GFSM 2014*.
- Nonfinancial trust, such as research trusts or emergency trust funds, are discussed under research project 2.6 *Further defining and subclassifying extrabudgetary units*.

GFS Related Documents:

GFS Proposed Recommendations Document	GFSM PR 1.26
GFS Discussion Note	Not applicable
GFS Global Consultations	July 2025
Discussions at GFSAC Meeting(s)	October 2025



SNA/BPM Related Documents:	
Guidance/Issue Note	SNA Issue Note
Global Consultation(s)	SNA Consultation: September 2023
Discussions at the AEG/BOPCOM¹ Meeting(s)	AEG: March 2023

¹ AEG = Advisory Expert Group on National Accounts, BOPCOM = Balance of Payments Committee