

Discussion:  
"Liability Dollarization, Sudden Stops &  
Optimal Financial Policy"  
by Enrique Mendoza and Eugenio Rojas

Cristina Arellano  
Federal Reserve Bank of Minneapolis and NBER

IMF 18th Jacques Polak Annual Research Conference 2017

The views expressed here are those of the authors and not necessarily those of  
the Federal Reserve Bank of Minneapolis or the Federal Reserve System

# Motivation

- Emerging markets face recurrent sudden stops of capital flows
- Sudden stops costly: declines in consumption with depreciations
- Capital controls and debt taxes useful to prevent overborrowing
- Most of analysis for environments of dollar denominated debt
- Domestic loans mainly in local currency
- And share of local currency foreign held debt rising in emerging markets

This paper: Denomination of debt matters for prescriptions

# Context in Literature

## Financial policies

- Capital controls useful with pecuniary externalities to prevent overborrowing  
(Bianchi 2011, Bianchi and Mendoza 2017)
- Analysis focused on dollar denominated debt

## Debt denomination

- Local currency debt good for hedging fluctuations but bad for repayment commitment  
(Aguiar et al. 2013, Otonello and Perez 2017 )
- Related to tradeoffs with long maturity debt (Arellano et al. 2015)

Here: Interaction between financial policies and debt denomination

# Financial policy with externalities

Collateral constraints depend on prices: **macroprudential externality**

- High debt depresses prices and make constraints tighter
- Agents do not internalize and overborrow
- Policy: tax debt to prevent overborrowing

Borrowing in local goods: **intermediation externality**

- Debt burden lower when prices are low
- Good for insurance but bad for credibility
- Now financial policy more objectives and more instruments needed

# Paper Findings

Local goods borrowing and no policy

- Constraints bind more but sudden stops smaller
- Welfare is higher than with dollar debt

Policy prescription

- Tax domestic debt to avoid overborrowing
- Subsidize capital inflows to induce credibility

# Mechanisms in Model

- Period ( $t$ ) constraints (after using  $q_t = E p_{t+1}^c / p_t^c (1 + r)$  condition)

$$c_t^T = y_t^T - p_t^c b_t + \frac{E p_{t+1}^c}{1+r} b_{t+1}$$

$$\frac{E p_{t+1}^c}{1+r} b_{t+1} \leq -\kappa [y_t^T + p_t^N y^N]$$

- Low  $p_{t+1}^c$  reduce borrowing incentive and relax constraint
- Low  $p_t^c$  good because they reduce debt burden
- High  $p_t^N$  relax the constraint
- Debt  $b_t$  and borrowing  $b_{t+1}$  change equilibrium prices

# Mechanisms: Intermediation Externality

- Borrowing in local goods reduce severity of sudden stops

$$c_t^T = y_t^T - p_t^c b_t + \frac{E p_{t+1}^c}{1+r} b_{t+1}$$

$$\frac{E p_{t+1}^c}{1+r} b_{t+1} \leq -\kappa [y_t^T + p_t^N y^N]$$

- Prices tomorrow decrease with borrowing  $\frac{\partial p_{t+1}^c}{b_{t+1}} < 0$
- Looser constraint, can borrow more
- Bond prices disciplines borrowing, want to borrow less
- Milder sudden stop with local goods borrowing

# Mechanisms: Insurance vs Credibility

- Burden of debt is state contingent but incentive to dilute

$$c_t^T = y_t^T - p_t^c b_t + \frac{E p_{t+1}^c}{1+r} b_{t+1}$$

$$\frac{E p_{t+1}^c}{1+r} b_{t+1} \leq -\kappa [y_t^T + p_t^N y^N]$$

- Prices today increase with tradable shock  $y_T$ 
  - ▶ Local goods borrowing a good hedge
  - ▶ With sufficient  $b_t$  price effect insures consumption
- Prices increase with borrowing  $\frac{\partial p_t^c}{b_{t+1}} > 0$ 
  - ▶ Want to reduce borrowing to reduce debt burden
  - ▶ Source of time inconsistency

# Mechanisms: Macroprudential Externality

- Large borrowing makes constraints tight in future

$$c_t^T = y_t^T - p_t^c b_t + \frac{E p_{t+1}^c}{1+r} b_{t+1}$$

$$\frac{E p_{t+2}^c}{1+r} b_{t+2} \leq -\kappa [y_{t+1}^T + p_{t+1}^N y^N]$$

- Prices tomorrow decrease with borrowing  $\frac{\partial p_{t+1}^N}{\partial b_{t+1}} < 0$
- Tight constraint tomorrow with large borrowing today

# Mechanisms: Financial Regulation

- Decentralized eqm: given prices choose  $b_{t+1}$  to smooth consumption

$$u_T(t) E p_{t+1}^c = \beta(1+r) E_t (u_T(t+1) p_{t+1}^c)$$

- Time consistent planner: choose  $b_{t+1}$  to smooth consumption and manipulate prices

$$u_T(t)(E p_{t+1}^c + \underbrace{\frac{\partial E p_{t+1}^c}{b_{t+1}} b_{t+1}}_{\text{intermediation ext}} - \underbrace{b_t \frac{\partial p_t^c}{b_{t+1}}}_{\text{time inconsistency}})$$

$$= \beta(1+r) E \left[ u_T(t+1) \left( p_{t+1}^c + \underbrace{\frac{\partial p_{t+1}^c}{b_{t+1}} b_{t+1}}_{\text{intermediation ext}} \right) - \underbrace{\mu_{t+1} \kappa \frac{\partial p_{t+1}^N}{b_{t+1}} Y^N}_{\text{macroprudential ext}} \right]$$

- Planner will want to set taxes and capital controls to equate these two

# Comments on Model

- Financial policy geared at manipulating many prices, complicated
  - ▶ Reduce borrowing to avoid hitting constraint tomorrow
  - ▶ Increase borrowing for exploiting hedging and insurance
  - ▶ Alter borrowing to reduce time inconsistency problem
- Focus on policy with commitment
  - ▶ Can compare policy prescription for dollar vs local goods debt
- Conditionally efficient policy is a bit obscure
  - ▶ Conditionally efficient respects decentralized prices
  - ▶ Time consistent Markov solution more natural
- Financial policy with time consistent policy might be not be helpful at all!
  - ▶ Example where policy is bad for welfare due to time inconsistency?

# Comments on Prescriptions

- Should debt taxes be lower in economies with large local goods borrowing?
- Policy mainly solving the macroprudential, intermediation externalities, or time consistency?
- Simple rules useful experiments
  - ▶ Constant taxes almost equal to Taylor type but far from optimal (remove Taylor type?)
  - ▶ Correlated policies? High debt tax in times of low capital control tax?
- Capital control subsidy and debt tax
  - ▶ Not clear force for capital control (very small) subsidy. What do we lose from abstracting from capital controls?
  - ▶ Two instruments needed only without commitment. In Markov problem, two taxes also needed?

# Conclusion

- Interesting paper!
- Financial policy prescription depend on denomination of debt
- AND the degree of commitment of the financial regulator...