

## International Aspects of the U.S. Tax Reform and the New Tax Games

The 9th IMF-Japan High Level Tax Conference (April 10, 2018)

## Hiroyuki KOHYAMA

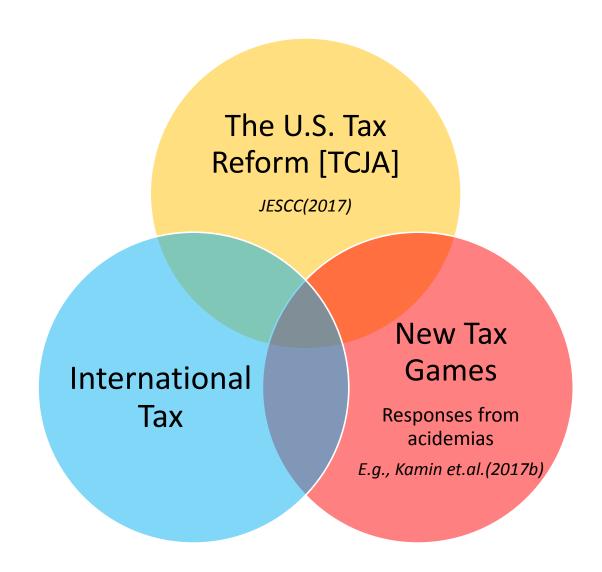
Associate Professor Hitotsubashi University, Graduate School of Law

### Introduction

Today's Topic

"The new tax games in the era of the Tax Cuts and Jobs Act."

See, Kohyama(2018)



### Focus

- 1. Participation Exemption System
- 2. GILTI (global intangible low-taxed income)
- 3. Deduction for FDII (foreign-derived intangible income) & GILTI
- 4. BEAT (base erosion and anti-abuse tax)

# GILTI [IRC § 951A] minimum tax on intangibles?

"Under the provision, a U.S. shareholder of any CFC must include in gross income for a taxable year its global intangible low-taxed income ("GILTI") in a manner generally similar to inclusions of subpart F income." [JESCC, at 515.]



QBAI means "the average of such corporation's aggregate adjusted bases as of the close of each quarter of such taxable year in specified tangible property". [§ 951(d)(1)]

 $(QBAI \times 10\%)$  – interest expenses

## New Tax Games under GILTI

- Kamin et.al. (2017b)
- 1. GILTI formula uses the "tangible income return" to calculate return from intangibles.
  - The U.S. firms will locate tangible asset (and accompanying jobs) overseas. [id. at 18.]
- 2. The high deemed return on tangible asset of 10%
  - A company can make its return (on investment in real assets abroad) completely exempt from U.S. taxation. [id.]
- 3. Global basis, not country-by-country
  - Firms are "incentivized to locate investment in low-tax countries and blend that income with income from high-tax countries". [id. at 19.]
- 4. Anti-taxpayer result
  - "If a firm borrows to buy an intangible asset, the interest expense reduces the exempt return rather than nonexempt income." [id.]

## Implications?

#### GILTI formula

• the deemed tangible income return of 10%

#### U.S. firms

Locate tangible assets on low-tax countries

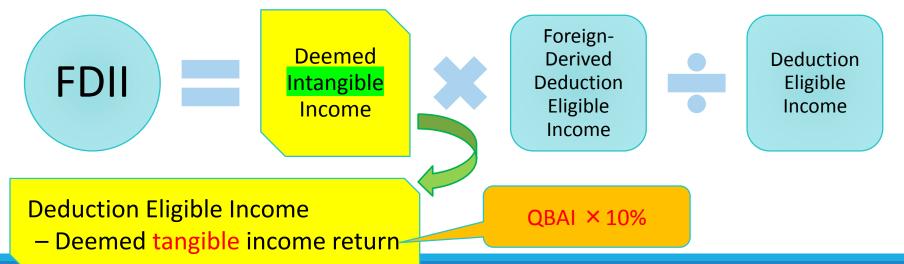
#### Other countries

• Reducing their corporate tax rate?

Tax competition?

## Deduction for FDII & GILTI [IRC § 250]

- ◆ A U.S. Domestic corporation shall deduct 37.5% of FDII and 50% of GILTI. [After FY 2026: 21.875% of FDII and 37.5% of GILTI]
- Reducing the effective (statutory) corporate tax rate
  - FDII: From [t = 21%] to [t =13.125%]
  - GILTI: From [t = 21%] to [t = 10.5%]



## Total Tax Rate on GILTI

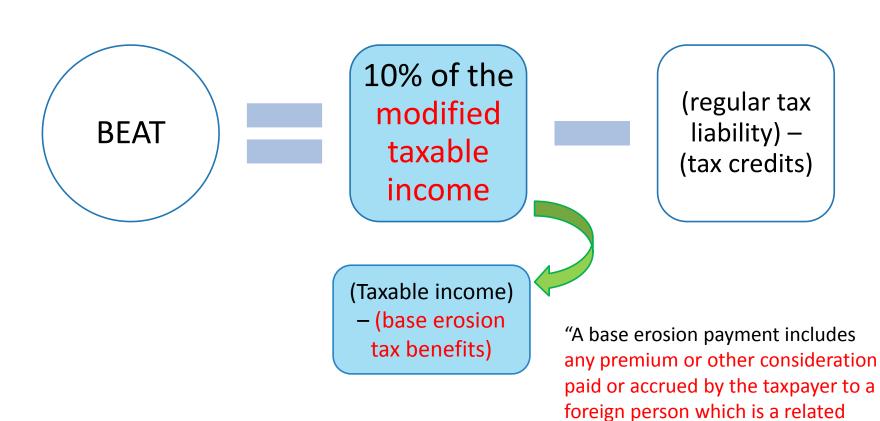
	Foreign tax rate on GILTI	US effective tax rate on GILTI	Total tax rate on GILTI
Case 1	0%	10.5%	10.5%
Case 2	13.125%	0%	13.125%
Case 3	16%	0%	16%

"Since only a portion (80 percent) of foreign tax credits are allowed to offset U.S. tax on GILTI, the minimum foreign tax rate, with respect to GILTI, at which no U.S. residual tax is owed by a domestic corporation is 13.125 percent." [JESCC, at 498.]

## New Tax Games under FDII

- ◆ Kamin et.al. (2017b)
- 1. The reduced rate on export income
  - U.S. firms have incentive to do resale transactions (or roundtripping transactions). [id. at 19-20.]
- 2. "The reduced rate on export income likely violates WTO obligations". [id. at 20]
- 3. The reduced rate on foreign derived intangible
  - "The export subsidy rate incentivizes firms to sell unfinished products to foreign manufacturers since these sales qualify for the lower rate whereas sales to domestic manufacturers do not". [id. at 21.]

## BEAT [IRC § 59A]



party of the taxpayer". [JESCC, at 532.]

## New Tax Games under BEAT

- ◆ Kamin et.al. (2017b)
- 1. Non-compliance with WTO and tax treaty. [id. at 21.]
- Causing double taxation [id. at 22.]
- 3. Additional planning opportunities
  - "If a foreign affiliate incorporates the foreign-held intellectual property into a product and then sells the product back to a U.S. affiliate, this could be considered cost of goods sold that is not captured by the inbound regime". [id.]

## Implications?



# BEPS Projects v. Minimum tax (BEAT & DPT)

- ◆ U.S. BEAT
- U.K. DPT, Australia DPT; "Google Tax"
- EU proposal (2018): Taxation on revenue from digital activities

BEPS		Country B	
projects		Honest	Fake
Country A	Honest	(3, 3) (A, B)	(1, 4)
	Fake	(4, 1)	(2, 2)

## Reference

- Tax Cuts and Jobs Act of 2017, H.R.1 [TCJA]
- ➤ U.S. House of Representative, *Joint explanatory statement of the committee of conference* (December 18, 2017). **[JESCC(2017)]**
- ➤ Herzfeld, Mindy, Why I'm a fan of the Tax Cuts and Jobs Act, 88 TAX NOTES INT'L 1140 (2017)
- Johnston, Stephanie U.S. Tax Reform set to boost global growth, IMF Says, 158 TAX NOTES 596 (2018).
- Kamin, David and Gamage, David and Glogower, Ari D. and Kysar, Rebecca M. and Shanske, Darien and Avi-Yonah, Reuven S. and Batchelder, Lily L. and Fleming, J. Clifton and Hemel, Daniel Jacob and Kane, Mitchell and Miller, David S. and Shaviro, Daniel and Viswanathan, Manoj, *The Games They Will Play: Tax Games, Roadblocks, and Glitches Under the New Legislation* (December 7, 2017), available at SSRN: https://ssrn.com/abstract=3084187 [Kamin et.al.(2017a)]
- Kamin, David and Gamage, David and Glogower, Ari D. and Kysar, Rebecca M. and Shanske, Darien and Avi-Yonah, Reuven S. and Batchelder, Lily L. and Fleming, J. Clifton and Hemel, Daniel Jacob and Kane, Mitchell and Miller, David S. and Shaviro, Daniel and Viswanathan, Manoj, *The Games They Will Play: An Update on the Conference Committee Tax Bill* (December 18, 2017), *available at* SSRN: https://ssrn.com/abstract=3089423 [Kamin et.al. (2017b)]
- Kohyama, Hiroyuki *International Aspects of the U.S. Tax System: An Analysis of Tax Cuts and Jobs Act*, Jurist No.1516, pp.26-31 (2018). [Japanese Article]
- Sullivan, Martin A. Where will the Factories Go? A Preliminary Assessment, 158 TAX NOTES 570 (2018).