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**Programme
for the
Practitioners Forum (28 October 2013) and
Global Conference (28 – 31 October 2013): The Role of Parliaments in the Extractive
Industries Value Chain
Vienna, Austria**

Introduction: Many developing countries are rich in natural resources; however, these countries are facing challenges ensuring revenue from Extractive Industries (EI) is utilized to help reduce poverty and promote shared prosperity. Instead of contributing to poverty alleviation and economic growth, resource revenues often lead to corruption and underdevelopment, and in some cases have fueled conflict and war. In order for natural resources to be used effectively and to contribute positively to development, greater participation, transparency, and accountability across the EI value chain needs to be promoted. These governance objectives can only be achieved with the support of a wide range of stakeholders such as governments, multinational corporations, the media, Civil Society Organizations (CSOs) and, importantly, Parliaments.

Audience: Members of Parliament (MPs), Parliamentary Staff, CSOs, Extractive Industry Practitioners, and Development Partners.

Partners/Organizers: International Monetary Fund (IMF), World Bank Institute (WBI), Commonwealth Parliamentary Association (CPA), Revenue Watch Institute (RWI) and United Nations Development Programme (UNDP).

The activities will take place at the Joint Vienna Institute (JVI) in Vienna, Austria, from Oct 28 – Oct 31, 2013. This year's Global Seminar seeks to build upon the outcomes of the previous Global Seminar on the Role of Parliaments and Extractive Industries held in 2011 in Accra, Ghana and 2012 in Vienna.

This year, for the first time, the Global Conference will be preceded by a Practitioners Forum (Monday 28 October 2013), which will bring together EI Practitioners to share their experience engaging with parliaments around EI and link lessons learned from existing capacity building efforts with the broader discussion around the role of parliaments and EI that will be canvassed during the Global Conference.

Objective: The objectives of this year's conference are to:

- i. Share knowledge amongst the MPs on good practice around the EI issues with a particular focus on parliamentary oversight and monitoring
- ii. Capture the experience of parliamentary delegations to be shared with the broader parliamentary community
- iii. Foster a community of practice around parliamentary engagement on EI; and
- iv. Share recent research outcomes and experiences related to the EI sector.

Sunday 27 October 2013
Practitioner Delegates arrive in Vienna for the Practitioners Forum.
Monday 28 October 2013
Parliamentary Delegates arrive in Vienna for the Global Seminar.

DAY 1

Monday 28th October, 2013

PRACTITIONERS FORUM

Methodology: In order to fully understand the opportunities and challenges to enhancing participation, transparency, and accountability in EI sector through supporting parliamentary engagement, it is important to reflect on ongoing efforts aimed at strengthening parliamentary capacity around EI. Convening a Practitioners' Forum immediately before the Global Parliamentary Seminar enables the parliamentary community to distill lessons learned so that their experience can contribute to a robust dialogue on the Role of Parliaments and EI that will unfold during the Global Seminar.

Objectives of the Practitioners Forum:

The Global Practitioners' Forum is an opportunity to:

1. Share capacity-building strategies/approaches that have yielded results
2. Capture lessons learned from challenges in implementing capacity building programs on EI
3. Build a community of practice around parliaments and extractive industries including mechanisms for sustained communication and collaboration between practitioners
4. Facilitate transfer of knowledge and experience from Global Practitioners' Forum to Global Knowledge Exchange on Parliament and EI.

<i>Time</i>	<i>Description</i>	<i>Resource Team</i>
09:00 – 9:15	<p>Opening & Introduction:</p> <p>Opening remarks and review of agenda followed by an introduction of participants and their expectations of the conference.</p>	<p>Ms. Julia Keutgen, UNDP Brussels</p> <p>Ms. Femke Brouwer, RWI London</p>
<i>Time</i>	<i>Description</i>	<i>Facilitators</i>
09:15-10:45	<p><i>Session A: Parliamentary Scrutiny of Policy and Legislation on Extractives</i></p>	
	<p>Objective: This session explores global practice around Parliaments' law-making and oversight functions and implications for how EI practitioners might be able to more effectively support parliamentary capacity to engage the EI sector.</p> <p>The session seeks to address the following questions:</p> <ul style="list-style-type: none"> • What is the prevailing practice with the respect to legislative scrutiny and oversight? • What strategies/methods are presently employed to 	<p>Mr. Mitchell O'Brien, World Bank Institute</p> <p>Ms. Laury Haytayan, Revenue Watch Institute</p> <p>Rapporteur: The Rapporteur will capture the lessons learned from Session A and report back to the Global Seminar during Session 1 (Tuesday 29 October)</p>

	<p>enhance parliamentary capacity?</p> <ul style="list-style-type: none"> • What are the implications of parliamentary engagement with the EI sector? <p><i>Followed by Open Discussion</i></p>	2013)
10:45-11:00	Coffee/Tea Break	
11:00-12:30	Session B: Strengthening Accountability: National versus Subnational perspectives	
	<p>Objective: Fiscal decentralization has implications for the management of extractives revenues. In an increasing number of countries, subnational/regional governments are mandated to regulate extractive industries, sign contracts with companies on behalf of the state/province, and decide (with a large degree of autonomy) on spending of resource revenues. Therefore, any comprehensive discussion around supporting parliamentary capacity should include subnational legislatures.</p> <p>The session seeks to address the following questions:</p> <ul style="list-style-type: none"> • What tools do subnational parliaments have available to oversee the EI sector • How can national-subnational linkages reinforce accountability? <p><i>Followed by Open Discussion</i></p>	<p>Ms. Chitra Retna, Pattiro Institute Indonesia</p> <p>Mr. Raul Velasquez, Fundación Jubileo Bolivia</p> <p>Rapporteur: The Rapporteur will capture the lessons learned from Session B and report back to the Global Seminar during Session 5 (Thursday 31 October 2013)</p>
12:30-1:45	Lunch	
1:45-3:00	Session C: CSOs and Parliaments - Developing an Enduring Partnership	
	<p>Objective: Large inflows of oil, gas and mineral revenues into resource rich countries has brought greater public interest in and scrutiny of the benefits and limitations of the EI sector. MPs, as community representatives, have a role in helping to stimulate debate and ensure correct information is shared with their constituents. CSOs working on EI often have community networks and technical expertise that MPs can benefit from in order to help community dialogues. However, collaboration between MPs and CSOs can be fraught with difficulties.</p> <p>This session seeks to address some of the following questions:</p> <ul style="list-style-type: none"> • What is the role of MPs in citizen education? • How can MPs manage citizens' expectations of revenues and their economic impact? • How can MPs and CSOs build constructive relationships 	<p>Mr. Jaff Napoleon , RELUFA Cameroon.</p> <p>Dr. Rasheed Draman Parliamentary Centre Ghana</p>

	that maximize benefit for both stakeholders? <i>Followed by Open Discussion</i>	
3:00-3:15	Coffee/Tea Break	
3:15-4:45	Session D: The Way Forward – Group Deliberations	
	<p>Objective: Recognizing the wealth of knowledge and experience that exists within the practitioners’ community, this session aims to identify strategies for on-going knowledge sharing.</p> <p>This session seeks to address some of the following questions:</p> <ul style="list-style-type: none"> • What current mechanisms for sustained communication and collaboration exist? (e.g. GOXI, Agora etc.) • Who should be part of the community, who is presently not around the table? • What practitioner knowledge needs exist that are not presently being addressed? • What future programming is foreseen by the participating organizations? 	<p>Ms Julia Keutgen, UNDP</p> <p>Ms. Femke Brouwer, RWI London</p>
4:30-4:45	Closing: Closing remarks on behalf of the organizing institutions	Ms. Karina Manasseh, IMF

DAY 2

Tuesday 29th October, 2013

GLOBAL SEMINAR ON THE ROLE OF PARLIAMENTS AND EXTRACTIVE INDUSTRIES

Methodology: Global, regional and national approaches to parliamentary strengthening have evolved over time in response to a more technical understanding and consensus around parliamentary performance, the growing demand for parliamentary capacity support, the changing global environment, and the complexity of issues faced by parliaments. However, strengthening sustained parliamentary capacity to effectively engage complex multi-sectoral issues has had mixed results. This is no more evident than around the role of parliaments and EI. The Global Seminar on the Role of Parliaments and EI aims to bring together Members of Parliament from diverse parliaments across the globe to participate in a dialogue and exchange knowledge.

Objectives of the Global Seminar:

The Global Seminar is an opportunity to:

1. Exchange knowledge among MPs on good practice around EI particularly as they relate to Parliamentary oversight and monitoring
2. Share recent research outcomes and experiences related to the Extractive Industries; and
3. Identify demand-driven entry points and strategies to support Parliaments and MPs engage the EI sector more effectively.

<i>Time</i>	<i>Description</i>	<i>Resource Team</i>
9:00am – 9:45am	<p>Opening & Introduction:</p> <p>Opening remarks and review of agenda followed by an introduction of participants and their expectations of the conference.</p>	<p>Ms. Karina Manasseh, IMF CPA Representative, CPA</p>
9:45am-11:00 am	<p>Session 1: Extractives for Development and Role of Parliament in Extractive Industries</p>	
	<p>Objective: An overriding reason for a country to decide to extract resources is the belief that the unrealized wealth will benefit the people and lead to greater prosperity – in other words development dividends. Unfortunately, the decision to extract does not necessarily result in shared prosperity. This section explores the need for accountable and transparent management of extractive industries.</p> <p>The session seeks to discuss the following issues:</p> <ul style="list-style-type: none"> • Good governance in the extractives value chain • Parliament’s role in scrutinizing the EI value chain • How MPs can represent their constituencies and promote greater citizen participation and awareness raising about 	<p>Rapporteur: The Rapportuer from Session A (28 October 2013) will share the main lessons learned</p> <p>Femke Brouwer, RWI Julia Keutgen, UNDP Ms. Karina Manasseh, IMF</p>

	extractive industries	
11:00am-11:30am	<i>Coffee/Tea Break</i>	
11:30am-12:30pm	<p>Session 1 continued</p> <p><i>Open discussion</i></p>	As above
12:30pm–2:00pm	<i>Lunch</i>	
2:00pm – 3:30pm	Session 2: Understanding and Enforcing Extractive Contracts	
	<p>Objective: Oil, gas and mining laws and contracts establish the terms of what a country might gain from extraction, which can affect a nation’s ability to derive full benefits from its resources. Therefore, it is important for MPs to have a good grasp of existing contracts in order to exercise their oversight and ensure accountability in the sector. This session explores Parliamentary tools that can be used to monitor EI contracts.</p> <p>The session seeks to address the following questions:</p> <ul style="list-style-type: none"> • What are the different types of contracts and how are these agreements concluded? • What is the need for contract transparency? • What are the tools available to Parliamentary committees to monitor EI contracts? • What can parliamentarians do to enforce EI contractual obligations? 	<p>Ousmane Bachir Deme, WBI</p> <p>Philip Daniel, IMF</p> <p>Deval Desai, Harvard University</p>
3:30pm-4:00pm	<i>Coffee/Tea Break</i>	

4:00pm – 5:30pm	Session 2 continued <i>Open discussion</i>	
7:30pm- 9:30pm	<i>Welcome Dinner</i> <i>Meet in the Hotel Lobby</i>	

DAY 3

Wednesday 30 th October, 2013		
Time	Description	Resource Team
9:00am-10:30am	Session 3: Parliament and the Budget	
	<p>Objective: The national budget is one of the most important development tools at a country's disposal. The allocation and implementation of public resources are crucial for citizens understanding their government's plans for development and poverty reduction. Parliaments play an important role in this process.</p> <p>The session seeks to address the following questions:</p> <ul style="list-style-type: none"> • Budget formulation and Enactment • The role of Parliament in the Budget Process • Empowering Parliaments through independent budget analysis • Parliamentary Budget Office and EI Revenue Analysis 	<p>Rasheed Draman, Parliamentary Centre</p> <p>Mitchell O'Brien, WBI</p> <p>Usman Chohan, McGill University</p>
10:30am-11:00am	<i>Coffee/Tea Break</i>	
11:00am-12:30pm	<p>Session 3 continued</p> <p><i>Open Discussion</i></p>	
12:30pm–2:00pm	<i>Lunch</i>	
2:00pm-3:30pm	Session 4: Policy choices: Diversification and macro implications for Revenue	
	Rich Countries	
	<p>Objective: revenues from the extractive industries sectors play an important role in resource-rich countries. In most countries, oil, gas and other minerals often account for more than 50% of state fiscal receipts. Resource rich countries have a tendency to develop distorted economies heavily dependent on the extractives sector. This exposes resource rich countries to external economic shocks. This session will explore:</p> <ul style="list-style-type: none"> • How resource-rich countries can promote diversification of their economies so as to generate equitable growth and 	<p>Dan Ghura, Advisor Strategy Policy and Review Department, IMF</p> <p>Philip Daniel, Advisor, Fiscal Affairs Department, IMF</p>

	<p>employment creation in the non-resource sector and, in the resource sector, beyond simple extraction and transport;</p> <ul style="list-style-type: none"> • How to become involved in and what to require from the resource exploration process; • How fast can spending be scaled up without compromising economic stability, economic diversification, and the efficiency of government spending, and • What role can sovereign wealth funds play in the management of resource revenues? 	
3:30pm-4:00pm	<i>Coffee/Tea Break</i>	
4:00pm – 5:30pm	<p>Session 4 continued</p> <p><i>Open Discussion</i></p>	
<i>Free Evening for delegates – Own Arrangements</i>		

DAY 4

Thursday 31st October, 2013		
<i>Time</i>	<i>Description</i>	<i>Resource Team</i>
9:00am-10:30am	Session 5: Fiscal Rules and Fiscal Responsibility	
	<p>Objective: Lack of proper policies and regulatory frameworks for effective management of natural resources are critical issues that pose serious challenges in most of the countries with a large endowment of non-renewable natural resources.</p> <p>The session seeks to address the following questions:</p> <ul style="list-style-type: none"> • How to ensure fiscal stability in resource-rich countries • Revenue distribution and decentralization of fiscal powers • Tools for revenue management and fiscal oversight 	<p>Rapporteur:</p> <p>The Rapporteur from Session B (28 October 2013) will share the main lessons learned</p> <p>Philip Daniel, Advisor, Fiscal Affairs Department, IMF</p>
10:30am-11:00am	<i>Coffee/Tea Break</i>	
11:00am-12:30pm	Session 5 continued <i>Open Discussion</i>	
12:30pm– 2:00pm	<i>Lunch</i>	
2:00pm-3:00pm	Session 6: Conference Reflections and the Way Forward	
	<p>Objective: A legislature that carries out its core functions of oversight, representation and lawmaking is critical to the success of natural resource management. This session will examine the programmatic mechanism for moving forward the global agenda on the roles of Parliament in the Extractive Industries.</p>	
3:30pm-6:30pm	Tour of Parliament	
7:30pm-10:00pm	Closing Dinner - Meet in the Hotel Lobby	

DAY 5

Friday November 1st, 2013 Delegates depart