

13TH JACQUES POLAK ANNUAL RESEARCH CONFERENCE November 8-9,2012

Employment Miracles

Caroline Freund The World Bank

Bob Rijkers The World Bank

Paper presented at the 13th Jacques Polak Annual Research Conference Hosted by the International Monetary Fund Washington, DC—November 8–9, 2012

The views expressed in this paper are those of the author(s) only, and the presence of them, or of links to them, on the IMF website does not imply that the IMF, its Executive Board, or its management endorses or shares the views expressed in the paper.

Employment Miracles

October 10, 2012

Caroline Freund

Bob Rijkers

Abstract: How can policymakers engineer enduring reductions in unemployment? This paper addresses this question by documenting the incidence and determinants of employment miracles, defined as swift, substantial, and sustained reductions in unemployment. We identify 43 employment miracles over a period of nearly 3 decades in 94 countries. Employment miracles often coincide with an acceleration of growth and an improvement in macroeconomic conditions. Miracles are much more prevalent in countries with higher levels of unemployment and, ceteris paribus, more likely in countries with better regulation. An efficient legal system that enforces contracts expeditiously is a particularly important enabler of employment growth.

Key words: unemployment, governance, labor markets, labor demand, regulation

JEL codes: J23, J64, J65, K20, L20

Disclaimer: The views expressed here are those of the authors and do not necessarily represent the views of the World Bank, its Executive Board or member countries. We would like to thank Davide Furceri, John Giles, David Newhouse, Luis Serven, seminar participants at the World Bank, the IMF and the University of Oxford, and especially Aart Kraay for constructive comments. All errors are our own.

1 Introduction

Job creation is arguably the most pressing policy priority across the globe today. Despite a rich literature on the determinants of unemployment and a lively debate on the intricate relationship between labor market institutions and economic performance, defining a set of policies to engineer enduring unemployment reductions remains elusive.

Rather than postulating a structural model of employment and its dynamics, this paper adopts an empirical approach that tackles this question head on by first examining the incidence, and subsequently the determinants of employment miracles, defined as swift, substantial and sustained drops in unemployment. More specifically, an employment miracle is defined as an episode of unemployment reduction over a four year period of at least three percentage points and at least a quarter of its initial level that persists for a minimum of three years. In addition, we insist that miracles start with a strict decline in unemployment and rule out overlap between them to avoid counting the same unemployment reduction spell as two separate episodes.

Although employment miracles are difficult to predict ex ante, they are quite common, and significantly more likely to occur in countries with better regulation ceteris paribus. This result obtains using various alternative indicators of regulatory quality, and is robust to using alternative definitions of the filter used to identify miracles, alternative parameterizations of the filter, alternative estimation methods, and excluding miracles that are potentially driven by recovery from war or crisis. The results are also confirmed by Bayesian Model Averaging methods, which furthermore suggest that the efficacy of the legal system, enforcement of property rights, the control of corruption and business regulations are particularly important enablers of employment creation.

When they happen, miracles tend to coincide with an acceleration of GDP growth, often entailing a reversal of fortune, as well as a surge in trade, higher investment, and lower government spending as a share of GDP. The regulatory environment also tends to improve during miracles. Although causation is difficult to establish, the coincidence of miracles with improving macroeconomic conditions is consistent with prudent macroeconomic management being conducive to employment creation.

_

¹ See, for example, Bentolila and Bertola, 1991, Layard et al., 1991, Nickell et al. 2005, Nickel and Layard, 1999, and Blanchard and Wolfers, 2000.

The results have additional implications for policymakers facing high unemployment and seeking to reduce it. Sound regulation is associated with a double-dividend; countries with better regulation not only tend to have lower unemployment on average, but are also more likely to experience an employment miracle when confronted with stints of high unemployment. The importance of an impartial legal system, secure property rights, and efficient contract enforcement alongside lean regulation underscores the importance of implementation; creating an enabling business environment is not simply about getting the rules right, but also about enforcing them.

This paper contributes to several strands of literature. A voluminous body of research examines the (cross-country) determinants of unemployment, focusing on the role of institutions, shocks, and crucially, the interaction between them as explanations for differences in the evolution of unemployment across countries (Blanchard and Wolfers, 2005, Nickell, 1995, 1997).² Which institutions matter most (and how they interact) remains an open empirical question, yet their importance in modulating how macroeconomic shocks reverberate through labor markets is well-established. This paper aims to contribute to that literature by analyzing large and sustained declines in unemployment, focusing on their potential drivers and how they start. In doing so, we help differentiate between the drivers of secular changes in employment and those of cyclical labor adjustment (see also Dunne et al., 1998). In the process, we also provide evidence on the relationship between growth and employment creation. Moreover, by highlighting the association between sound regulation, consistent implementation and employment creation, our results also dovetail with the growing literature on their importance for development outcomes.³

The remainder of this paper is organized as follows; the next section explains how miracles are identified. Section three examines the incidence, and correlates of, employment miracles, and section four assesses to what extent employment miracles can be predicted, and provides evidence

² A parallel literature uses micro-level data to examine firms' factor adjustment (see e.g. Hammermesh and Pfann, 1996, and Bond and van Reenen, 2007) and how such adjustments affect aggregate labor market dynamics (Cooper et al., 2004, Caballero et al., 1997).

³ More cumbersome regulation can be damaging either because it is captured by incumbents or because it creates rentseeking opportunities for government officials that are tasked with enforcing it. In either case, it hampers competition and impedes development. For example, De Soto (1990) shows that the economy of Peru, in the absence of property rights and well functioning legal systems, veered toward informality, creating many small producers that were not able to expand because they did not have legal rights to their property. As another example, Djankov et al (2002) show that more arduous entry regulation is associated with more corruption and informality across countries, as opposed to better quality products and improved competition as its proponents advocate. In follow-up work, Djankov et al (2008) also highlight the important of enforcement, by demonstrating that transparent contract enforcement is instrumental in preventing self-dealing—where agents exploit power to maintain excess share of profits, thus retarding investment and growth.

of a robust association between the quality of the overall regulatory framework and the incidence of miracles. Section five examines which aspects of the regulatory framework matter most. Section six concludes.

2 Identification and Incidence of Employment miracles

2.1 Identification: Parameters of the Filter

Following Hausmann et al. (2005) on growth accelerations and Freund (2005) on current account reversals, we use an event study approach. We define an employment miracle to be a substantial reduction of unemployment that is sustained for a protracted period of time and rule out overlap between miracles. Specifically, a decline in the unemployment rate starting at period t qualifies as an employment miracle if the following conditions are satisfied:⁴

- (i) Unemployment declines at least 3 percentage points over a 4 year period
- (ii) The decline in unemployment over this 4 year period is at least 25% of total initial unemployment.
- (iii) The drop in unemployment must remain below the critical unemployment reduction thresholds for at least another 3 years.
- (iv) Unemployment strictly declines in the first year of the miracle.
- (v) An employment miracle did not commence in the previous 7 years (e.g. in the previous 7 years there was no year in which conditions i, ii, iii and iv were simultaneously met that was not itself preceded by the onset of an employment miracle in the previous 7 years); employment miracles are not contiguous.

Conditions i and ii ensure that the decline in unemployment is substantial. While any cutoff is arbitrary, a decline of 3 percentage points over a four year period is crudely equivalent to a standard deviation away from the mean 4 year change in unemployment. Condition ii ensures that the treshold for an employment miracle is higher for countries with higher levels of unemployment; for

⁴ We also implemented two additional conditions, notably that unemployment declines were not driven by a single outlier alone, and that unemployment during the miracle was always strictly lower than unemployment at the onset of the miracle, but these conditions were not binding, in the sense that they were always satisfied when the other conditions were satisfied.

example, in a country with 40% initial unemployment, it needs to reduce by at least 10 percentage points for that reduction to qualify as a miracle, whereas a country with an initial unemployment of 20% requires a reduction in unemployment of 5 percentage points or more. Also note that, by construction, countries with lower than 3% initial unemployment cannot experience a miracle. Condition iii requires that the decline in unemployment is sustained for at least three years, and does not merely reflect cyclical fluctuations. Condition iv ensures that employment miracles commence with a decline in unemployment, and condition v rules out counting the same unemployment reduction spell as two separate miracles.

One potential concern is that unemployment could decline due to falling labor market participation. We choose to focus on declines in unemployment, as opposed to increases in employment as a share of working age population since participation can fall as countries become richer, as more people of working age attend high school and university, retire prematurely.⁵ Still, to control for this possibility, we also report results including only episodes where labor force participation remains constant or increases and results remain robust.

The World Bank's World Development Indicators 1980-2008 are our primary data-source; the earliest year for which the onset of an employment miracle can be identified is 1980, whereas the last year is 2001. In case information on unemployment is missing for one year, it is imputed using the average of the unemployment rates in the preceding and the subsequent years for the purpose of identifying miracles, but not in the subsequent analysis. Countries for which we do not have at least 8 consecutive annual observations on unemployment after imputing it are excluded. These restrictions reduce the sample to 94 countries. Arguably as a result of lower labor market monitoring capacity in poor countries, there are no low-income countries in our sample, only five countries from Sub-Saharan Africa and merely two from South Asia. Thus, our results are most relevant for middle income and industrialized countries.

2.2 Incidence

Miracles are prevalent, as is demonstrated by Table 1 which lists all 43 miracles that we identify by region, country and year; almost half of all the countries in our sample (40 out of 94) have

_

⁵ In addition, employment to population ratios, typically measured as the population over the age of 15 (or 25) that is employed, are potentially (more) impacted by changing demographics (then unemployment rates are), such as those due to increases in life expectancy.

experienced at least one miracle. To arrive at the (unconditional) probability of experiencing an employment miracle, we follow Hausmann et al. (2005) and divide the total number of miracles by the total number of country-years for which an employment miracle could have been identified. The latter is calculated by the total number of country-observations eliminating the 7-year window after the onset of a miracle, since in this period employment miracles are not allowed to initiate by construction. On average, each year, approximately one in 20 countries which are not in a miracle already embark on an employment miracle.

Aside from the sheer number of miracles, the magnitude of the associated decline in unemployment is striking; unemployment declines from an initial average of 14.5% to 8.8% and then to 7.1% 4 and 7 years after the onset of the miracle respectively. Thus, at the end of the miracle average unemployment was less than half of its initial value.

<TABLE 1: LIST OF EMPLOYMENT MIRACLES ABOUT HERE>

Leaving aside regions where we have very few observations, notably Sub-Saharan Africa and South Asia, Table 1 demonstrates that the incidence of miracles does not vary dramatically across regions. Their incidence also does not vary strongly across income groups, yet appears to be increasing with the initial level of unemployment as is indicated by Table 2, which lists the incidence of employment miracles by initial unemployment quartile and income group. Only one country, Thailand, in the lowest unemployment quartile experienced a miracle. This is perhaps not a surprise once one considers that even supposedly well-functioning labor markets suffer some friction unemployment (Blanchard and Katz, 1997). For example, the natural rate of unemployment in the U.S., which arguably has one of world's most flexible labor markets, has recently been estimated to be in the range of 5.6 to 6.9% (Daly et al., 2011, forthcoming). In what follows, we exclude observations with unemployment lower than 6% unemployment from the analysis for this reason.⁶

<TABLE 2: PREVALENCE BY LEVEL OF UNEMPLOYMENT AND INCOME>

The choice of parameters for the filter used to identify miracles is inevitably somewhat arbitrary. For example, increasing the tresholds for unemployment declines by 10% and 20% reduces the

⁶ Nonetheless, in section 4.2 we will show that our main results are robust to including them.

number of miracles to 36 and 26, respectively. Conversely, relaxing the tresholds by 10% and 20% increases the number of miracles to 49 and 54, respectively. As another example, adopting a more stringent definition of sustainability by requiring that unemployment 7 years after the onset of the miracle cannot be higher than its level 4 years after onset (that is, not allowing for rebounding of unemployment in this period) reduces the number of miracles to 34. Ruling out the possibility that employment miracles are driven by declines in labor force participation by insisting that the labor force participation rate four years after the onset of the miracle is at least as high as at the beginning of the miracle leaves 33 miracles. In section 4.2 it is shown that adopting these and other alternative parameterizations of the filter does not alter the qualitative pattern of results.

3 Correlates and Antecedents of Miracles

Now that we have defined and identified miracles, we next characterize them by the evolution of macro- and institutional variables.

3.1 Initial Conditions

Table 3 presents descriptive statistics on initial conditions at the time of onset of a miracles (columns 1) and compares those with the conditions prevailing in countries that are not currently in a miracle and in which no miracle takes off (column 2).⁸ Bolded, italicized and underlined coefficients in the table indicate that differences in initial conditions are statistically significant at the 5% level.

<TABLE 3: INITIAL CONDITIONS>

Consistent with the results demonstrated in Table 2, countries that witness miracles have significantly higher initial unemployment, notably 14.7% on average, than countries in which

⁷ A 10% (20%) higher treshhold implies that unemployment should decrease by at least 3.3% (3.6%) and 27.5% (30%) of its initial value over the initial four year period. Conversely, a 10% (20%) lower tresholds implies that unemployment should decrease by at least 2.7% (2.4%) and 22.5% (20%) of its initial level during the four years after the onset of the miracle.

⁸ Note that we have excluded from the sample country-year observations for which identification of a miracle is not possible given data limitations.

miracles do not occur, with average unemployment at 11.6%. These numbers may seem high, but recall that we have confined the sample to country-year observations experiencing unemployment levels of at least 6%.

In spite of this differential in average initial unemployment, countries embarking on miracles are remarkably similar to those that do not in other macroeconomic domains;⁹ they neither have significantly different initial GDP levels, nor record significantly different growth rates at the time of onset. They also do not have a significantly higher propensity to export, import and to receive FDI inflows. Moreover, they do not differ from those that do not embark on miracles in terms of average inflation and government spending as a share of GDP. In addition, they are not significantly more or less democratic on average.

Countries that embark on miracles also do not score higher on indicators of the overall regulatory framework. Our preferred proxy for overall regulatory quality is the economic freedom index of the Fraser Institute, as it is time-varying. Since this indicator and its subcomponents are only available every 5 years from 1980 until 2010, we linearly interpolate scores for the intervening years. No statistically significant differences between countries that embark on miracles and ones that do not are detected in any of the sub-components or the aggregate index itself.

We complement these broad indicators with specific indicators of labor regulation and financial openness from the IMF, as well as with data on governance and regulation from the World Worldwide Governance Indicators (Kaufmann et al., 2010) and the Doing Business Indicators. Since these last two datasets are only available from 1996 and 2004 onwards, respectively, we follow Collier and Goderis (2008) and extrapolate them backwards for years in which they were not available. Note that this procedure implicitly assumes that these policies do not over time, whereas in reality they may well have changed in response to (the absence of) miracles. In other words, they are potentially endogenous. Collier and Goderis (2008), however, argue that because these indicators tend to capture structural policies that change only slowly over time, the magnitude of potential endogeneity bias is likely limited. Bearing in mind this caveat, table 3 suggests that countries embarking on miracles are not characterized by more flexible labor laws, greater financial openness, a policy environment especially conducive to trade, or superior governance. However, they are characterized

⁹ We also examined differences in average debt, savings, real interest rates, and the terms of trade, yet did not find any statistically significant differences in these either. Results are omitted to conserve space, but available from the authors upon request.

by expedited enforcement of contracts, which, on average, takes roughly 23% longer in countries that do not embark on miracles.

Overall, the descriptive statistics suggest that countries embarking on miracles are not dramatically different in terms of initial conditions, except for their business regulations and their initial level of unemployment.

3.2 The Evolution of Key Explanatory Variables

Examining the evolution of key explanatory variables sheds light on the likely drivers of miracles, which is important in view of the stark similarity in initial conditions reported in the previous section. Table 4 presents regressions in which key explanatory variables are regressed on dummies that indicate whether the country is currently in the first four years of a miracle (labeled "Beginning"), or the subsequent three-year period (labeled "End") to determine if there are significant changes in these variables. ¹⁰ The sample is confined to miracles for which information on unemployment was available three years prior to the onset of the miracle. All regressions are estimated using a standard Fixed-Effects estimator to remove time-invariant country characteristics.

Although this procedure controls for country-differences that are constant over time, it does not control for global shocks, or the possibility that some variables, such as trade flows, might share a common trend. To negate the possible impact of these,¹¹ we also present regression estimates where we use as dependent variable explanatory variables demeaned by the sample average of observations available in the relevant year. This demeaning removes the impact of both covariate shocks, such as global growth booms and crises, as well as time trends; the resulting coefficient estimates thus provide information on how countries in miracles fare relative to other countries in the sample.

<TABLE 4: EVOLUTION OF KEY VARIABLES>

Turning to the results, the reduction in unemployment that characterizes miracles coincides with an acceleration of growth. This is illustrated by graphs A and B, which plot the evolution of

¹⁰ Note that we confine the sample to country-year observations that are either experiencing a miracle or about to embark on one within at most three years.

¹¹ Note that these are routinely dealt with by including year dummies. However, since our sample only contains countries experiencing miracles, such year dummies would only capture shocks specific to countries witnessing miracles.

unemployment and GDP growth, respectively, demeaned by the sample average. Unemployment tends to increase in the build-up to the onset of the miracle (graph A), reflecting the fact that miracles often involve a reversal of fortune, which is typically accompanied by a distinct jump in GDP growth (graph B) at the onset of the employment miracle.

The increase in GDP growth is accompanied by a significant increase in investment as a share of GDP, whereas government spending as a share of GDP declines, suggesting that overall macroeconomic conditions improve. In addition, countries experiencing a miracle are significantly less likely to be experiencing a crisis then before the onset of a miracle; some miracles concur with recovery from crisis. Moreover, miracles are accompanied by a significant surge in trade (see also Freund and Pierola, 2008), exports and imports both increase significantly and roughly by the same magnitude. Prima facie, these finding lend some credence to trade-led employment creation strategies and underscore the importance of sound macroeconomic policy as an enabler of job creation.

The regulatory environment appears to improve during miracles, as is indicated by the positive and significant improvement in the Economic Freedom Index. This improvement persists in the last three years of the miracle and is predominantly driven by significantly improved regulation, improvements in the legal system and property rights and access to sound money (reflecting inflation, its volatility, money growth, and the ability to own foreign currency bank accounts – see the Appendix). These beneficial changes appear to persist throughout the second phase of miracles. By contrast, no significant changes in financial openness and labor regulations as proxied by advance notice and severance pay requirements as well as the generosity of unemployment benefits are detected during either the first or the second phase of miracles.¹²

4 Predicting Miracles

We have seen how key variables evolve in the build up to, as well as throughout, miracles. Now, we turn to potential predictors of miracles - perhaps the most relevant part for policymakers.

¹² Note that countries not in a miracle appear to enhance the generosity of their unemployment benefits over time, such that, when looking at demeaned variables, countries embarking on miracles score significantly worse in the second phase; this reflects a deterioration in relative, rather than abolute performance driven by catch-up by countries not in a miracle.

4.1 Basic Results

We estimate a probit model, where the dependent variable $Miracle_{it}$ takes the value 0 if there is potential for a miracle to start in country i at time t but none has, and 1 if it starts in year t. Years in which a miracle cannot begin (e.g. the seven years after onset) are excluded. The estimating equation is:

$$Pr(Miracle_{it}|X_{it}) = \Phi(X_{it}'\beta)$$

where X_{it} is the vector of explanatory variables.

Table 5 presents various specifications of this model for countries with unemployment rates of at least six percent that are not currently experiencing a miracle. All specifications control for initial unemployment and include year dummies. Column 1 additionally controls for GDP per capita and its growth, whereas column 2 instead controls for a host of macroeconomic indicators, notably investment, openness, FDI, government consumption, inflation, as well as democracy, proxied by the polity indicator (from Marshall et al., 2011). Column three simultaneously controls for both. Column 4 instead controls for GDP per capita, its growth, initial unemployment and whether or not a country is in crisis or at war. Column 5 examines the impact of regulation using the EFW indicator of economic freedom as a proxy for the overall quality of regulation, controlling for GDP and its growth as well as initial unemployment. Column six includes all additional explanatory variables.

<TABLE 5: PREDICTING MIRACLES>

Overall, while unemployment miracles are difficult to predict, there are some important regularities. The models we present explain between 10-18% of the observed variance, which is not low in these type of event studies.¹³ Of greater interest, the difficulty in predicting miracles is reflected in the fact that few explanatory variables are statistically significant. Macro-conditions other than unemployment do not predict the onset of miracles; the other macro variables including GDP per capita and its growth, are never statistically significant, neither individually nor jointly.

-

¹³ For example, the models Hausmann et al. (2005) use to predict growth accelerations explain between 5 and 8% of the observed variance. The fairly low pseudo R2 also could be driven by rare-events bias (King and Zeng, 2001), which is addressed in the next section.

Simultaneously controlling for both, as is done in column 3, does not overturn this conclusion. Column 4 demonstrates that countries at war are more likely to embark on a miracle. However, this effect is only significant at the 10% level, and, moreover, not robust to including additional control variables (see column 6).

In contrast, initial unemployment is a strong and significant predictor of the onset of miracles. On average, a 1% point increase in initial unemployment increases the likelihood of the incidence of a miracle by 0.7%-0.9%. Although this effect may not seem large in absolute terms, one has to bear in mind that the unconditional probability of a miracle taking off is 5.8% for countries with unemployment in excess of 6%. To put this into perspective, ceteris paribus, the odds of a miracle happening in a country with 20% unemployment are approximately twice as high than it happening in the average country in our sample, ¹⁴ even though, to qualify as a miracle, it's unemployment must decrease by almost a full percentage point more due to the criterion that unemployment must decrease by at least a quarter of its pre-miracle level (condition ii).

Turning to the results of focal interest, arguably the most important finding is that regulatory quality is positively correlated with the incidence of miracles as is evidenced by the strongly statistically significant coefficient on the index of economic freedom in columns 5. This finding is robust to controlling for macro-variables, democracy, and whether or not a country is in crisis or at war (column 6). Moreover, the magnitude of this association is remarkable; a one-standard deviation improvement in regulatory quality (i.e. an increase of 1.08 in the Economic Freedom Index) is associated with an increased probability of incidence of 3.6%-5.0%. Note that this is a conditional association; recall that we did not find a significant positive bivariate correlation between the incidence of employment miracles and indicators of overall regulatory quality because countries with better regulation tend to have lower initial unemployment to start with.

4.2 Robustness

Tables 6 and 7 present robustness checks using specifications that replicate those in columns 5 and 6 in Table 5; that is, one that controls for initial unemployment, GDP per capita and GDP per capita squared (referred to as the initial conditions, "IC", specification), and one that includes all explanatory variables (referred to as the "Full" specification), which we can only estimate on a

¹⁴ Recall that we are excluding observations with unemployment rates lower than 6%.

smaller sample for which all of these variables are available. To conserve space we only present the coefficient estimates associated with our key variable of interest, notably economic freedom.

<TABLE 6: ROBUSTNESS CHECKS >

To start with, as alternative proxies for overall regulatory quality, the ease of doing business rank from the *Doing Business Indicators* and the regulatory quality index from the *World Governance Indicators* are used. The results presented in Row A of Table 6 are robust to using these alternative proxies; the ease of doing business rank is consistently negatively correlated with the incidence of miracles, indicating that worse regulation renders miracles less likely, while the indicator of regulatory quality from the *Worldwide Governance Indicators* is significantly positively correlated with their incidence.

Second, we examine the robustness of our results to using more stringent definitions of an unemployment miracle by imposing additional criteria for the identification of a miracle. We begin by ruling out the possibility that reductions in unemployment are driven by declines in labor force participation. In particular, we impose as an additional criterion for the identification of a miracle that labor force participation after the first four years of the unemployment miracle is at least as high as it was at the start. While this reduces the number of miracles to 33, the Economic Freedom Index remains a strongly significant predictor of the onset of miracles (see columns 1 and 2 in Row B). Next, we impose a stricter definition of sustainability and require that unemployment does not increase between four and seven years after onset of the miracle. This leaves 34 miracles. If anything, adopting this more stringent definition of sustainability leads to a stronger correlation between regulation and the incidence of miracles (see columns 3 and 4 in Row B).

Third, we assess the robustness of the results to using higher thresholds for unemployment declines, which we increase and decrease by 10% and 20% respectively; the results, which are presented in row C, are qualitatively robust to using these alternative thresholds, although changing the thresholds by a wide margin diminishes the statistical significance of the conditional correlation between regulation and the incidence of employment miracles.¹⁶

¹⁵ We also experimented with imposing the criterion that participation after 7 years was at least as high as at the onset of the miracle, which reduced the number of miracles to 34. The qualitative pattern of results is not shown here to conserve space, but was robust to using this alternative condition.

¹⁶ We also experimented with elongating the time horizons used to identify employment miracles. The results, which we do not present here to conserve space but are available upon request, remain robust to using such longer time horizons.

Fourth, we examine the robustness of our results to alternative sample restrictions. To start with, the requirement that initial unemployment must be in excess of six percent is dropped. The qualitative pattern of results does not change (see columns 1 and 2 in row D). Finally, we rule out miracles being driven by recovery from war or crises by excluding countries which were at war or in a crisis at any point during the past four years. Discarding these observations substantially strengthens the association between regulation and the incidence of miracles.

Fifth, table 7 examines the robustness of the results to using alternative estimations methods that are better equipped to deal with unobserved heterogeneity and rare-occurrence bias. The latter bias may arise because we are focusing on the onset of miracles; even though, at any given time a substantial number of countries are experiencing an employment miracle, onset is of course more rare. This may result in bias, which is typically downwards, due to both small sample selection bias (which tends to bias coefficient estimates downwards) and not explicitly accounting for estimation uncertainty (which tends to reduce the estimated variance, which in turn result in underestimation of the likelihood of the occurrence of rare events). To address these issues, we re-estimate our models using the modified logistic regression models proposed by King and Zeng (2001) that correct for these potential problems. The results are presented in the top row of Table 7. Rare-events bias does not appear to affect the coefficient estimate associated with regulation which, if anything, is lower than in standard logistic regressions, which are presented in columns 5 and 6 for purposes of comparability. Nonetheless, accounting for estimation uncertainty strengthens our results somewhat; the attributable risk¹⁷ associated with a 1 point increase in the Economic Freedom Index is estimated to be 3.9% in the specification that controls for initial conditions only and 6.0% in the specification that includes all control variables. These increases in probability are a bit higher than the corresponding marginal effects obtained using a standard probit model (recall the results presented in columns 5 and 6 of table 5 which yielded marginal effects of 3.6% and 5.0% respectively).

<TABLE 7: ADDITIONAL ROBUSTNESS CHECKS >

Finally, we attempt to address potential bias due to unobserved heterogeneity, starting with random effects probit models. The specifications presented in columns 1 and 2 of the bottom row of Table 7 show that the results are robust to controlling for such random effects, and that the null

¹⁷ Attributable risk (or the first difference risk) is defined as the change in the probability as a function of a change in a covariate; see King and Zeng (2001).

hypothesis that they should not be included is not rejected. A well-documented drawback of the random effects estimator is that it imposes that unobserved country-specific effects are not correlated with the explanatory variables. To allow for the possibility that they are, we re-estimate these models using Chamberlains fixed-effects logit, at the cost of having to exclude countries that never experienced miracles from our sample. This in turn leads to convergence problems in the model that includes all explanatory variables (the full specification). We also present standard linear fixed effects estimates, which obviously do not appropriately account for the binary nature of the data yet help shed light on the likely impact of unobserved time-invariant heterogeneity by using information from countries that did not witness a miracle. Overall, our results suggest that such heterogeneity is important, as is evidenced by F-tests that reject the null that country-fixed effects do not matter in the linear fixed effects specifications. Nonetheless, such heterogeneity is unlikely the key driver of the results we observe; the positive association between regulation and the incidence of miracles remains significant both in the conditional logit and linear fixed effects models, albeit at the 10% level in the latter specifications. This is a strong result, since regulation evolves only slowly over time, and because a one year horizon over which to identify the beneficial impacts of reforms is fairly short.

To summarize, the relationship between regulation and employment miracles appears robust.

5 Which Policies Matter Most? Bayesian Model Averaging

The regulatory proxies used thus far are quite broad, and the positive association between regulation and the incidence of miracles prompts the question: which aspects of regulation matter most? To help answer this question and to assess the robustness of our previous results, we employ Bayesian Model Averaging methods using subcomponents of the Economic Freedom Index as well as alternative, more detailed, proxies for labor, trade, financial and business regulation, and indicators of governance as potential predictors of the onset of miracles. Bayesian Model Averaging offers a systematic method to deal with the uncertainty inherent in model selection by allowing one to assess the posterior likelihood of models and coefficients, thereby helping us assess which variables are most relevant (see Hoeting et al., 1999, for an introduction to Bayesian Model Averaging).¹⁸

¹⁸ One caveat to bear in mind when interpreting the results of BMA procedures is that their results can be very sensitive to measurement error (see Ciccone and Jarocinski, 2010).

To formalize the notion of model uncertainty, let X denote a $n \times p$ matrix of potential predictors of outcome variable Y that is assumed to be a binary indicator of a latent variable Y^* that follows a logistic density with mean $\mu = X\beta$. Given the number of potential explanatory variables p, there are $q=2^p$ possible different models which, following Raftery (1995), we shall assume to be a priori equally likely.¹⁹ The marginal distribution of the data for a given model M_k is given by:

$$p(Y|M_k) = \int p(Y|M_k, \beta_k) * \pi(\beta_k|M_k) * d\beta_k$$

where $\pi(\beta_k|M_k)$ is the prior distribution²⁰ of the parameters β_k of model M_k . The posterior model probability for any given model M_k can in turn be computed as:

$$p(M_k|Y) = \frac{p(Y|M_k) * \pi(M_k)}{\sum_{k=0}^{q} p(Y|M_k) * \pi(M_k)}.$$

where $\pi(M_k)$ is the prior probability that model M_k is true.

The posterior distribution of a quantity of interest can now be computed as the weighted average of each of the models considered, where weights are given by the posterior model probabilities. For example, the posterior expected value for the coefficient vector $\boldsymbol{\beta}$ after averaging across models is:

$$E(\beta|Y) = \sum_{k=0}^{q} p(M_k|Y) * E(\beta_k|M_k, Y).$$

We implement the Bayesian Model Averaging technique three times.²¹ The results are presented in table 8. To start with, as a robustness check, we use the Bayesian Model Averaging procedure using all variables included in our most general model, notably specification 6 in table 5, as potential explanatory variables. The Bayesian analysis, which is presented in the first column (labeled model set 1), corroborates our results; the most potent predictor of the incidence of miracles is initial unemployment. This is evidenced by its extremely high posterior inclusion

¹⁹ As pointed out by Fernandez et al. (2001) this implies that the prior inclusion probability for any given variable, independent of all other variables is 0.5.

²⁰ In our application, these prior distributions are computed using the BIC approximation, which is akin to the Unit Information Prior (UIP) (see Raftery, 1996).

²¹ To implement the BMA method, we use the "BMA" package in R (version 3.15.1 by Raftery et al. (2012)) which uses approximate Bayes factors and Occam's window algorithm to reduce the model space to a set of parsimonious models that have decent explanatory power.

probability (PIP) (99.9).²² The next best predictor, albeit with a substantially lower posterior inclusion probability (35.3), is the Economic Freedom Index. The other explanatory variables considered do not appear to be particularly useful predictors.²³

Second, to assess which aspects of policy matter most we replicate this analysis, but now replace the Economic Freedom Index by its component indicators, notably indices of the regulation of business, credit and labor, the freedom to trade internationally, the size of the government, legal system and the security of property rights, and access to sound money. The results, which are presented in the second column (labeled model set 2), suggest that the legal system and property rights and rules governing credit, business and labor, are the most important aspects of the business environment. Note that while the posterior inclusion probability of the indicator of the legal system is higher than that of regulation, the coefficient associated with regulation is much higher.

Third, to validate these results, and to further probe which aspects of regulation matter most, we run a Bayesian Model Averaging analysis where we use as explanatory variables initial unemployment and a host of alternative indicators of regulation.²⁴ To proxy labor regulation we use indicators of the severance pay and advance notice requirements as well as the generosity of unemployment benefits from the IMF (Aleksynska et al., 2011) and the rigidity of employment index from the World Bank Doing Business Indicators. The time it takes to export as recorded in the Doing Business Indicators is used as a proxy for trade regulation, whereas the time it takes to open and close a business and the time it takes to enforce a contract are used as proxies for business regulation. We also include an indicator of financial regulation from Abiad et. al. (2008), as well as indicators of political stability, the control of corruption and the rule of law from the *Worldwide Governance Indicators*. ^{25,26} The Bayesian Model Averaging analysis suggests that amongst them the time

_

²² The PIP is a measure of how important a predictor a variable is and is defined as the sum of the posterior probabilities of all models that include the variable in question; if models that include this variable are more likely, one can infer that the variable in question has predictive power.

²³ In robustness checks not presented to conserve space but available upon request we also experimented with including additional explanatory variables, notably, literacy, mortality, demographic indicators, the exchange rate and domestic credit as a share of GDP, but none of these had substantial explanatory power.

²⁴ One caveat to the results of this BMA procedure is that both the magnitude and the ranking of PIPs are somewhat sensitive to sample selection (estimation samples vary in size depending on the set of explanatory variables considered because not all indicators are available for each observation). Nonetheless, the finding that sound regulation is conducive to employment growth is qualitatively robust to using different samples.

²⁵ In robustness checks not presented to conserve space we also experimented with additional explanatory variables such as credit extension to the private sector as a share of GDP, the stringency of minimum wage legislation, and voice and inclusion (from WGI), but the results did not suggest these to have substantial explanatory power. Results are not presented to conserve space, but available upon request from the authors. Other explanatory variables, such as the time

it takes to enforce a contract and the control of corruption are the most important predictors of the incidence of miracles, albeit at much lower posterior inclusion probabilities than initial unemployment. In particular, protracted contract enforcement is associated with a reduced likelihood of miracles commencing. These findings are consistent with the results we obtained when we used the subcomponents of the Economic Freedom Index, which also pointed towards the importance of an efficacious legal system and secure property rights as important enabler of employment growth. They also resonate with the descriptive statistics recorded in Table 3, which demonstrated that countries that embark on miracles are characterized by both higher initial unemployment and expedited contract enforcement relative to countries that do not. Interestingly, the stringency of labor regulations and the generosity of unemployment benefits do not appear to help predict the onset of employment miracles. Financial openness does not appear an important determinant of employment miracles either.

6 Conclusion

corruption respectively).

By using an event-studies approach to examine how, historically, countries across the world have generated employment miracles - episodes of swift, significant and sustained reductions in unemployment - this paper aims to help policymakers identify policy levers to foster the creation of enduring employment opportunities.

The frequency with which such miracles occur is encouraging. Each year approximately 1 in every 20 countries not already in a miracle embark on such an unemployment reduction episode. Moreover, the associated decline in unemployment is typically large, since, average unemployment seven years after onset stood at less than half its initial level.

In spite of their prevalence, employment miracles are difficult to predict ex ante, reflected inter alia in the low predictive power of models of their onset and the fact that countries embarking on miracles are characterized by initial conditions very similar to those which do not in terms of

required to import (from DB) and government effectiveness (from WGI) were not used because they were extremely strongly correlated with other potential explanatory variables (notably the time required to export and the control of

²⁶ We did not simultaneously include the EFW subcomponents and these alternative indicators because the EFW indicators are in part derived from these subcomponents (nonetheless the results remain robust when we jointly include them).

growth, GDP, FDI inflows, exports, imports, investment, government spending, inflation, democracy, and various proxies for regulatory quality. Nonetheless, countries that embark on miracles tend to suffer higher unemployment and have *de jure* policies dictating more prompt enforcement of contracts.

When they happen, miracles tend to coincide with an acceleration of growth, an overall improvement in macroeconomic conditions manifested, inter alia, in higher trade flows, high investment and lower government spending, as well as improvements in the regulatory framework. In addition, the incidence of crises reduces significantly, suggesting that miracles sometimes concur with recovery. Although we are not able to attribute causation, these findings point towards the importance of prudent macroeconomic management in fostering sustainable employment growth.

Perhaps our most important finding is that miracles are ceteris paribus much more likely in countries with better regulation. This relationship is robust to using alternative proxies for regulatory quality, the imposition of additional criteria to identify employment miracles, alternative parameterizations of the filter used to identify miracles, alternative estimation methods and various different sample restrictions, and is crucially conditional on initial unemployment. On average, countries embarking on miracles do not outperform countries that do not in terms of overall regulatory performance. The reason is that countries with good regulation are less likely to have high unemployment in the first place and consequently less likely to experience a miracle. However, if they do end up with high unemployment, they are much more likely to escape from it.

The results are validated by Bayesian Model Averaging procedures which point towards contract enforcement and the security of property rights as critical components of the business environment and important enablers of employment growth. The relatively strong role for contract enforcement relative to other indicators of governance, labor regulation and access to finance is perhaps not too surprising if we consider that net job creation is typically accounted for by (young) small firms (Haltiwanger et al, 2010), which are disproportionately reliant on lean regulation and consistent implementation thereof in order to expand (Beck et al., 2005). The importance of averting corruption is not entirely unexpected either, since excessive regulation goes hand in hand with graft (Djankov et al 2002), taxing employers and making expansion more difficult, especially for firms lacking connections to government officials.

References

Abiad, Abdul, Enrica Detragiache and Thierry Tressel, "A New Database of Financial Reforms," IMF Working Paper, WP/08/266 (2008).

Aleksynska, Mariay and Martin Schindler, "Labor Market Regulations in Low-, Middle- and High-Income Countries: A New Panel Database" IMF Working Paper, WP/11/154 (2011).

Beck, Thorsten, Asli Demirgüç-Kunt and Vojislav Maksimovic, "Financial and Legal Constraints to Growth: Does Firm Size Matter?," *Journal of Finance*, 60(1) (2005), 137-177, 02.

Bentolila, Samuel and Giuseppe Bertola, "Firing costs and labour demand: how bad is euro sclerosis?", Review of Economic Studies, 57 (1990), 381–402.

Blanchard, Olivier and Lawrence Katz, "What we know and do not know about the natural rate of unemployment", *Journal of Economic Perspectives*, 11 (1), (1997), 51–72

Blanchard, Olivier and Justin Wolfers, "The Role of Shocks and Institutions in the Rise of European Unemployment: The Aggregate Evidence", *Economic Journal*, 110(462), (2000), C1-33,

Bond, Stephen and John Van Reenen "Microeconometric Models of Investment and Employment," Handbook of Econometrics in: J.J. Heckman & E.E. Leamer (ed.), Handbook of Econometrics, edition 1, volume 6, chapter 65, Elsevier (2007).

Caballero, Ricardo J, Eduardo M. R.A. Engel, and John Haltiwanger, "Aggregate Employment Dynamics: Building from Microeconomic Evidence," *American Economic Review*, vol. 87(1), (1997), 115-37.

Cicone, Antonio and Marek Jarocinski, "Determinants of Economic Growth: Will Data Tell?" American Economic Journal: Macroeconomics 2 (2010): 2:4, 222–246

Collier, Paul and Benedikt Goderis, "Structural policies for shock-prone developing countries," Oxford Economic Papers 61(4), (2009), 703-726.

Cooper, Russel W., John C. Haltiwanger and Jonathan Willis "Dynamics of Labor Demand: Evidence from Plant-level Observations and Aggregate Implications," NBER Working Papers 10297 (2004).

Daly, Mary, Bart Hobijn, Ayşegül Şahin, and Rob Valletta "A Rising Natural Rate of Unemployment: Transitory or Permanent?" *Journal of Economic Perspectives*, (forthcoming).

Daly, Mary, Bart Hobijn, and Rob Valletta. "The Recent Evolution of the Natural Rate of Unemployment", IZA Discussion Paper No. 5832, (2011).

De Soto, Hernando, The Other Path, (New York, NY: Harper and Row, 1990.)

Djankov, Simeon, Rafael La Porta, Florencio Lopez-De-Silanes and Andrei Shleifer, "The Regulation Of Entry", *The Quarterly Journal of Economics*, 117(1), (2002), 1-37.

Djankov, Simeon, Rafael La Porta, Florencio Lopez-de-Silanes, and Andrei Shleifer, "The law and economics of self-dealing," *Journal of Financial Economics*, 88(3), (2008), 430-465.

Dunne, Timothy, John Haltiwanger and Kenneth R. Troske, "Technology and Jobs: Secular Changes and Cyclical Dynamics," NBER Working Papers 5656 (1996).

Economic Freedom House, Economic Freedom of the World: 2011 Annual Report (2011)

Fernandez, Carmen, Eduardo Ley, and Mark F.J. Steel. "Model Uncertainty in Cross-Country Growth Regressions", *Journal of Applied Econometrics*, (2001), pp 16, 563-576.

Freund, Caroline, "Current Account Adjustment in Industrial Countries" *Journal of International Money and Finance* 24, (2005) 1278-1298.

Freund, Caroline and Martha-Denise Pierola, "Export Surges" *Journal of Development Economics* 97 (2) (2012), 387–395.

Gwartney, John, Robert Lawson and Joshua Hall. Economic Freedom of the World: 2010 Annual Report (2010).

Haltiwanger, John, Ron S. Jarmin and Javier Miranda. "Who Creates Jobs? Small vs. Large vs. Young," NBER Working Papers 16300 (2010).

Hamermesh, Daniel S., and Gerard A. Pfann, "Adjustment Costs in Factor Demand," *Journal of Economic Literature*, 34(3), (1996) 1264-1292.

Hoeting, Jennifer, David Madigan, Adrian Raftery, and Chris Volinsky, "Bayesian model averaging: A tutorial", *Statistical Science* 14(4), (1999), 382-401.

Kaufmann, Daniel, Aart Kraay and Massimo Mastruzzi "The Worldwide Governance Indicators: A Summary of Methodology, Data and Analytical Issues". World Bank Policy Research Working Paper No. 5430 (2010).

King, Gary and Langhe Zeng, "Logistic Regression in Rare Events Data" *Political Analysis*, (2001). 137-163.Lacina, Bethany and Nils Petter Gleditsch, Monitoring Trends in Global Combat: A New Dataset of Battle Deaths, *European Journal of Population* 21(2–3) (2005), 145–116

Laeven, Luc, and Fabian Valencia "Resolution of Banking Crises: The Good, the Bad, and the Ugly", IMF Working Paper, WP/10/146, (2010).

Layard, Richard., Nickell, Stephen and Jackman, Richard. Unemployment: Macroeconomic Performance and the Labour Market, Oxford: Oxford University Press (1991).

Marshall, Monty G., Keith Jaggers and Ted Robert Gurr. 2011. *Polity IV Project: Dataset Users' Manual*. Arlington: Polity IV Project.

Nickell, Stephen and Richard Layard, "Labor market institutions and economic performance," Handbook of Labor Economics, in: Orley Ashenfelter and David Card (ed.), Handbook of Labor Economics, edition 1, volume 3, chapter 46, (1999),.

Nickell, Stephen Luca Nunziata and Wolfgang Ochel, "Unemployment in the OECD Since the 1960s. What Do We Know?," *Economic Journal*, 115(500), (2005), 1-27.

Raftery, Adrian, "Bayesian model selection in social research", Sociological Methodology 25, (1995), pp 111-163.

Raftery, Adrian, "Approximate Bayes Factors and Accounting for Model Uncertainty in Generalised Linear Models", *Biometrika*, 83(2), (1996), 251-266.

Raftery, Adrian., Jennifer Hoeting, Chris Volinsky, Ian Painter and Ka Yee Yeung, (2012), BMA: Bayesian Model Averaging. R package version 3.15.1.URL: http://CRAN.R-project.org/package=BMA

Data Appendix

Variable Name	Source	Description
Unemployment	WDI	
Log GDP per capita	WDI	Natural logarithm of real GDP per capita based on purchasing power parity (PPP). Data are in constant 2005 international dollars.
GDP per capita growth	WDI	GDP per capita growth (% terms)
Exports	WDI	Exports of goods and services (% of GDP)
Imports	WDI	Imports of goods and services (% of GDP)
Openness	WDI	(Exports+Imports)
FDI	WDI	Foreign direct investment, net inflows (% of GDP)
Investment	WDI	Gross fixed capital formation (% of GDP)
	WDI	General government final consumption expenditure (% of GDP)
Government Spending	WDI	log((100+annual inflation(%))/100)
Inflation (log)	Marshall et	Polity2: the combined polity score which is the difference between the
Democracy	al. (2011)	democracy and autocracy indicators
War	Lacina and	Indicator variable taking value 1 if the country was engaged in a war (i.e. a
	Gleditsch	conflict with at least 1,000 battle related death in a given year), and 0 otherwise
	(2005)	confinet with at least 1,000 battle related death in a given year), and o otherwise
Crisis	Laeven	
	and	Indicator of banking crises taking the value 1 if the country was experiencing a
	Valencia	banking crisis and 0 otherwise.
	(2010)	
Broad Indicators of Regulator		
Economic Freedom	EFW	Composite index of economic freedom
Ease of Doing Business Rank	DB	Country's rank score in the ease of doing business indicators in 2008 (extrapolated backwards over time) (1=most business friendly regulations)
Regulatory Quality	WGI	Measures the ability of the government to formulate and implement sound policies and regulations that permit and promote private sector development (with higher values corresponding to better outcomes). For years in which information on this indicator was missing, we use the average of the preceding and the subsequent years if those are available (1997,1999 and 2001) and the earliest available year otherwise (i.e. for years preceding 1996 we take the 1996
D: : : : : : : : : : : : : : : : : : :		value).
Dimensions of Economic Free		
Government Size Regulation	EFW EFW	Indicator of central government involvement in the economy (comprising general government consumption spending, transfers and subsidies, government enterprises and investment and the top marginal tax rate) Indicator of credit (ownership of banks, foreign bank competition, private sector credit), labor (minimum wages, hiring and firing regulations, centralized collective bargaining, mandated cost of hiring and worker dismissal and conscription) and business regulation (price controls, administrative requirements, bureaucracy costs, starting a business, bribes, licensing
Legal System	EFW	restrictions, costs of tax compliance). Indicator of legal structure and the security of property rights, taking into account judicial independence, whether courts are impartial, property rights, military interference in the political process, integrity of the legal system, legal enforcement of contracts, and regulatory restrictions on sale of real property
Money	EFW	Indicator of the efficacy of money as a medium of exchange (comprising measures of money growth, inflation and its volatility, as well as the freedom to access foreign bank accounts).
Free Trade	EFW	Indicator of the ease with which goods can be traded across borders (comprising taxes on trade, regulatory trade barriers, size of the trade sector relative to expected, black-market exchange rates, capital market controls)
Labor Regulation		
Rigidity of Employment	DB	Measures flexibility in the regulation of employment in 2008, specifically as it

		affects the hiring and redundancy of workers and the rigidity of working hours
Unemployment Benefits	Aleksynska et al. (2011)	Generosity of unemployment benefits measures by gross replacement rate (GRR), that is, the ratio of unemployment insurance benefits a worker receives relative to the worker's last gross earnings after being unemployed for one year
Severance Pay	Aleksynska et al. (2011)	Index of legally mandated severance payments for workers with 9 months of service
Advance Notice	Aleksynska et al. (2011)	Index of legally mandated advance notice requirements for workers with 9 months of service
Finance		
Financial Openness	Abiad et al. (2008)	Financial liberalization index (rescaled) (comprised of 8 sub-components)
Business		
Time to Enforce a Contact	DB	Log time to enforce a contract in 2004
Starting a Business	DB	Log time required to start a business in days in 2004
Closing a Business	DB	Log time to resolve a bankruptcy in 2004 (in years)
Trade		
Time to Export	DB	Log time to export in days in 2004
Governance		
Political Stability	WGI	Measures the likelihood that the government will be destabilized or overthrown by unconstitutional or violent means, including domestic violence and terrorism. For years in which information on this indicator was missing, we use the average of the preceding and the subsequent years if those are available (1997,1999 and 2001) and the earliest available year otherwise (i.e. for years preceding 1996 we take the 1996 value).
Rule of Law	WGI	Measure of the extent to which agents have confidence in and abide by the rules of society, in particular the quality of contract enforcement, the police, and the courts, as well as the likelihood of crime and violence. For years in which information on this indicator was missing, we use the average of the preceding and the subsequent years if those are available (1997,1999 and 2001) and the earliest available year otherwise (i.e. for years preceding 1996 we take the 1996 value).
Control of Corruption	WGI	Measure of the extent to which public power is exercised for private gain, including petty and grand forms of corruption, as well as capture of the state by elites and private interests. For years in which information on this indicator was missing, we use the average of the preceding and the subsequent years if those are available (1997,1999 and 2001) and the earliest available year otherwise (i.e. for years preceding 1996 we take the 1996 value).

Note: WDI=World Development Indicators, WGI=Worldwide Governance Indicators, DB=Doing Business Indicators, EFW=Economic Freedom of the World

Table 1: List of Employment miracles by Region, Year, and Country

Region	Miracles	Year	Country	U	nemploym	ent	ΔUnemp	loyment
(countries)	% (No./Obs)			At onset	After 4 years	After 7 years	First 4 years	All 7 years
EAP (9)	6.3% (5/80)	1986 1986 1987 1988 1998	Malaysia Singanore Thailand Fiii Korea Ren	8.3 6.5* 5.8 9.4 7.0	5.1 2.1* 2.7 5.4 3.3	3.0 2.7* 1.3 5.4 3.7	-3.2 -4.5* -3.1 -4.0 -3.7	-5.3 -3.8* -4.5 -4.0 -3.3
ECA (19)	6.3% (8/127)	1993 1996 1999 2000 2001 2001 2001 2001	Hungarv Latvia Russia Ukraine Bulgaria Croatia Estonia Lithuania	12.1 20.2 13.5 11.6 19.4 20.5 12.6 16.8	9.0 13.9 8.2 8.6 10.1 12.6 7.9 8.3	6.6 10.5 7.2 6.4 5.7 8.4 5.5 5.8	-3.1 -6.3 -5.3 -3.0 -9.3 -7.9 -4.7 -8.5	-5.5 -9.7 -6.3 -5.2 -13.7 -12.1 -7.1 -11.0
Industrial	3.6% (12/332)	1983 1984 1986 1993 1993 1993 1994 1995 1995 1997	Canada United States Netherlands Portugal Denmark Ireland Britain Finland Netherlands Snain France Sweden	12.0 9.6 14.2 8.6 10.7 15.6 10.3 16.4 7.0 22.7 12.6 10.0	8.8 6.2 9.1 4.7 5.4 10.2 7.1 11.4 3.5 15.6 8.6 5.0	8.1 5.6 6.9 5.5 4.5 4.3 5.6 9.1 3.1 11.4 9.2 6.5	-3.2 -3.4 -5.1 -3.9 -5.3 -5.4 -3.2 -5.0 -3.5 -7.1 -4.0 -5.0	-3.9 -4.0 -7.3 -3.1 -6.2 -11.3 -4.7 -7.3 -3.9 -11.3 -3.4 -3.5
LAC (26)	4.6% (15/329)	1982 1983 1984 1985 1985 1987 1993 1994 1995 1995 1996 1997 2000	Chile Costa Rica Uruguav Jamaica Colombia El Salvador Bolivia Barbados Bahamas. The Mexico Nicaragua Trinidad and Cuba Jamaica Colombia	19.6 9.4 15.4 25.6 14.0 16.9 20.5 25.6 13.4 6.9 16.9 16.3 7.1 15.7 20.5	8.7 6.3 9.1 18.9 8.9 8.4 5.9 14.6 7.6 2.5 10.9 12.1 4.1 11.7	5.3 3.7 8.5 15.7 9.5 7.9 3.1 9.3 6.9 2.9 12.2 10.5 1.9 9.6 10.9	-10.9 -3.1 -6.3 -6.7 -5.1 -8.5 -14.6 -11.0 -5.8 -4.4 -6.0 -4.2 -3.0 -6.8	-14.3 -5.7 -6.9 -9.9 -4.5 -9.0 -17.4 -16.3 -6.5 -4.0 -4.7 -5.8 -5.2 -6.1 -9.6
MENA (7)	3.0% (2/66)	1995 2000	Morocco Algeria	22.9 29.8	13.9 17.7	11.6 13.8	-9.0 -12.1	-11.3 -16.0
SAR (2)	4% (1/24)	1994	Sri Lanka	13.0	9.1	7.9	-3.9	-5.1
SSA (5)	0% (0/25)							

Notes: the number of observations refers to the number of country-year observations characterized by unemployment in excess of 3% that have not experienced the start of a miracle within the last 7 years. Δ **Unemployment** refers to the 4 year change in unemployment from the onset of the miracle onwards. * indicates unemployment rates were imputed.

Table 2: List of Employment miracles by Income Group and Initial Unemployment

_		Income Group						
Unemployment Quartile		Lower Middle	Upper Middle	High: Non-OECD	High: OECD	Total		
Q1	No.	1	0	0	0	1		
(3.0 <u<6.0%)< td=""><td>%</td><td>0.79</td><td>0.00</td><td>0.00</td><td>0.00</td><td>0.41</td></u<6.0%)<>	%	0.79	0.00	0.00	0.00	0.41		
Q2	No.	0	3	1	3	7		
(5.9\le U<8.7\%)	%	0	4.41	4.55	3.37	3.13		
Q3	No.	1	2	1	7	11		
(8.7%≤U<12.6%)	%	2.86	3.64	3.33	6.86	4.95		
Q4	No.	5	11	4	4	24		
(12.6%≤U)	%	13.89	9.73	8.00	11.43	10.17		
Total miracles	No.	7	16	6	14	43		
Miracles average	%	4.0 7	5.54	4.88	4.12	4.64		

Notes: No. refers to the number of miracles, % to the number of miracles as a share of those country-year observations that are characterized by unemployment in excess of 3% that have not experienced the start of a miracle within the last 7 years

Table 3: Initial Conditions and Descriptive Statistics

Initial Conditions <u>Bolded, Italicized and Underlined</u>

coefficients indicate that mean differences are significant at the 5% level

200 Marouto thu	Onset of Miracle No Takeoff						
	Mean	SD	N	Mean	SD	N	
Initial Unemplovment	1,10411	O.D	1	1,10411	52		
Unemployment	14.69	5.75	42	11.67	4.99	672	
GDP	11.07	5.75	, 2	11.07	1.22	072	
GDP per capital (log)	8.25	1.19	41	8.38	1.10	668	
GDP per capital (log) GDP per capital growth	0.78	4.81	42	1.27	4.01	670	
Trade	0.76	4.01	42	1.2/	4.01	070	
Exports	38.66	17.09	40	35.33	19.22	665	
Imports	37.75	16.35	40	38.27	20.15	665	
FDI	2.67	2.42	41	2.14	5.60	644	
Core Macro	2.07	2.72	71	2,17	3.00	011	
Investment	19.14	5.30	40	20.45	4.42	654	
Government spending	17.21	4.60	42	16.85	5.77	658	
Inflation	0.12	0.15	39	0.20	0.47	636	
Crisis	0.12	0.15	37	0.20	0.17	050	
Crisis	0.14	0.36	35	0.12	0.33	478	
Democracy and Conflict	0.11	0.50	33	0.12	0.55	170	
Polity Score	6.08	5.63	40	6.95	5.01	600	
War	0.13	0.33	40	0.07	0.25	600	
Overall Regulatory Quality	0.15	0.55		0.07	0.22	000	
Economic freedom (EFW)	6.35	1.08	41	6.21	1.08	605	
Ease of Doing Business –Rank (DB)	56.90	44.51	40	68.75	47.17	654	
Regulation (WGI)	0.62	0.63	42	0.57	0.57	662	
Dimensions of Economic Freedom (EFW)	****	*****					
Government Size	5.55	1.40	41	5.55	1.63	602	
Legal System	6.15	2.26	40	6.20	2.00	592	
Money	7.07	2.16	41	6.75	2.44	611	
Free Trade	6.89	1.36	41	6.68	1.27	605	
Regulation	6.17	1.01	40	5.90	1.12	598	
Labor Regulation							
Rigidity of Employment (DB)	27.80	19.09	40	29.47	19.52	654	
Unemployment Benefits	0.30	0.28	36	0.25	0.22	482	
Severance Pay	1.14	1.69	36	0.96	1.33	489	
Advance Notice	2.67	1.87	36	2.35	1.71	489	
Financial Openness							
Financial Openness	0.64	0.29	36	0.63	0.25	495	
Trade Regulation							
Time to Export - log(Days)	2.85	0.64	40	2.98	0.57	640	
Business Regulations (DB)							
Starting a Business - log(Days)	3.43	0.80	38	3.57	0.92	596	
Closing a Business - log(Days)	1.11	0.35	39	1.24	0.43	633	
Time to Enforce a Contact -log(Days)	6.20	0.52	40	<i>6.41</i>	0.45	640	
Governance (WGI)							
Rule of Law	0.49	0.98	42	0.47	0.87	664	
Voice	0.53	0.81	42	0.54	0.73	664	
Political Stability	0.29	0.91	42	0.18	0.86	664	
Government Effectiveness	0.64	1.04	42	0.53	0.97	664	
Control of Corruption	0.62	1.07	42	0.48	0.98	662	
Note: Table includes country year absorvation							

Note: Table includes country-year observations that are characterized by unemployment in excess of 6% that have not experienced the start of a miracle within the last 7 years. **Bolded, italicized and underlined** coefficients indicate that mean differences in the explanatory variable between countries that experience a miracle and those that do not are significant at the 5% level.

Table 4: Evolution of Key Explanatory Variables

Evolution of Key Explanatory Variables: FE Regressions $Y_{it} = \beta_D * Beginning + \beta_E * End + u_i + \varepsilon_{it}$ ariable

Level

Demeaned

		$g_t = \beta_D * Beginn$	$iing + \beta$	$P_E * End + u_i + P_i$	ε_{it}	
Dependent variable	Level Demeaned					
·	β _B Beginning	$\beta_E End$		β_B	β _E End	
Variable	(t=1.2.34)/se	(t=5.6.7)/se	N	Beginning	(t=5,6,7)/se	N
Unemployment	-1.902***	-5.350***	381	-2.113***	-5.188***	381
Chempioyment	(0.309)	(0.333)		(0.306)	(0.330)	• • •
GDP per capita (log)	0.189***	0.506***	385	0.052**	0.194***	385
GDI per capita (10g)	(0.031)	(0.034)	303	(0.021)	(0.023)	363
GDP growth	3.759***	2.629***	385	2.577***	1.436***	385
GDI glowth	(0.351)	(0.380)	303	(0.347)	(0.375)	303
Exports	4.658***	5.528***	365	2.769***	0.457	365
EMPORES	(0.564)	(0.610)	505	(0.560)	(0.605)	303
Imports	4.156***	5.717***	365	2.879***	1.680***	365
11110 0100	(0.556)	(0.601)	200	(0.514)	(0.556)	200
FDI	1.363***	2.985***	385	0.016	-0.299	385
	(0.369)	(0.398)		(0.379)	(0.410)	
Govt spending	-1.072***	-1.380***	385	-0.841***	-0.761***	385
	(0.233)	(0.252)		(0.240)	(0.259)	
Investment	0.553	2.232***	368	0.726**	2.309***	368
	(0.373)	(0.404)		(0.354)	(0.383)	
Inflation (log)	-0.077**	-0.074**	377	-0.028	-0.016	377
	(0.032)	(0.034)		(0.033)	(0.036)	
Crisis	-0.147***	-0.144***	319	-0.111***	-0.111***	319
	(0.029)	(0.031)		(0.029)	(0.031)	
War	0.000	0.005	363	0.014	0.025	363
	(0.021)	(0.023)		(0.021)	(0.023)	
Polity	0.939***	1.631***	363	0.337	0.436	363
	(0.246)	(0.266)		(0.262)	(0.283)	
Financial Openness	0.084***	0.140***	313	-0.002	-0.009	313
	(0.015)	(0.018)		(0.010)	(0.011)	
Unemployment	0.004	-0.009	313	-0.006	-0.035***	313
Benefits	(0.005)	(0.006)		(0.006)	(0.006)	
Severance Pav	0.033	0.057*	313	-0.019	-0.022	313
	(0.027)	(0.031)		(0.027)	(0.032)	
Advance Notice	-0.075	0.100	313	-0.156*	-0.073	313
	(0.086)	(0.100)		(0.086)	(0.100)	
Economic Freedom	0.354***	0.584***	385	0.167***	0.198***	385
-	(0.045)	(0.049)		(0.037)	(0.040)	
Regulation	0.323***	0.560***	379	0.114***	0.149***	379
-	(0.046)	(0.049)	20-	(0.037)	(0.040)	20-
Free trade	0.195***	0.218***	385	-0.010	-0.099***	385
G G.	(0.047)	(0.051)	202	(0.032)	(0.034)	202
Government Size	0.214***	0.519***	382	0.024	0.099	382
1.0	(0.066)	(0.071)	275	(0.065)	(0.070)	27.5
Legal System	0.056	0.314***	375	0.089*	0.300***	375
S 114	(0.058)	(0.063)	205	(0.053)	(0.057)	205
Sound Money	0.944***	1.283***	385	0.488***	0.466***	385
	(0.117)	(0.127)		(0.107)	(0.115)	

Note: Table presents FE regression estimates of the form: $Y_{it} = \beta_D * Beginning + \beta_E * End + u_i + \varepsilon_{it}$, where the sample spans the four year period prior to the onset of a miracle up until 7 years after it's onset. **Demeaned** denotes that the dependent variables are demeaned by the overall sample average in year t. This is done to remove spurious fluctuations due to common time effects. Miracles for whom unemployment rates three years prior to the onset of the miracle were not available are excluded from the analysis.

Table 5: Predicting Miracles

Predicting Miracles:

Probit Models – Marginal Effects at the sample mean Dependent Variable: Onset of an employment miracle (Standard Errors in Parentheses)

	(1)	(2)	(3)	(4)	(5)	(6)
Unemployment	0.009***	0.007***	0.007***	0.012***	0.009***	0.009***
	(0.002)	(0.002)	(0.002)	(0.003)	(0.002)	(0.002)
GDP per capita growth	-0.001		-0.001	-0.003	-0.002	-0.004
	(0.003)		(0.004)	(0.004)	(0.003)	(0.004)
Log GDP per capita	-0.001		-0.002	0.010	-0.024	-0.038*
	(0.011)		(0.015)	(0.014)	(0.015)	(0.023)
Openness		0.001	0.001			0.000
		(0.000)	(0.000)			(0.000)
Total Investment % of GDP		-0.004	-0.004			-0.004
		(0.003)	(0.003)			(0.003)
FDI - net inflows		0.000	0.001			0.000
		(0.001)	(0.001)			(0.001)
Government Spending % of		-0.000	0.000			0.005*
		(0.002)	(0.002)			(0.003)
Inflation (log)		-0.034	-0.039			-0.009
		(0.034)	(0.039)			(0.031)
Polity		-0.001	-0.001			0.002
		(0.002)	(0.003)			(0.003)
War				0.064		0.104
				(0.060)		(0.092)
Crisis				-0.002		0.000
				(0.042)		(0.038)
Economic Freedom					0.036**	0.050***
					(0.015)	(0.019)
Year Dummies	Yes	Yes	Yes	Yes	Yes	Yes
N	498	459	459	367	498	355
Pseudo R2	0.100	0.113	0.114	0.138	0.121	0.181

Note: *** p<0.01, ** p<0.05, * p<0.1, standard errors are heteroscedasticity robust and clustered by country, observations with unemployment lower than 6% were excluded from the sample.

Table 6: Robustness Checks

	Table C. Dales	oto one Charles							
D1-7	Table 6: Robus		.1						
	t models – Marginal I								
Depe	ndent variable: onset		miracle						
	(Standard Errors								
A									
	Doing Business WGI								
Ease of Doing Business	-0.001***	-0.001**							
B 1	(0.000)	(0.000)	0.00 ()	0.041 shahala					
Regulatory Quality			0.026**	0.041***					
	10	E 11	(0.012)	(0.014)					
Controls	IC	Full	IC	Full					
Number of observations	488	355	471	333					
Pseudo R2	0.118	0.178	0.115	0.174					
	<u>B Addition</u>								
	Excluding dea	clines in labor	Stricter Sus	stainability					
	force par	ticipation							
Economic Freedom	0.029**	0.040**	0.045***	0.054***					
	(0.011)	(0.016)	(0.015)	(0.019)					
Controls	iC	Full	IC	Full					
N	498	311	393	291					
Pseudo R2	0.128	0.178	0.183	0.310					
	C.Different	Treshholds							
	10% /	higher	20% l	higher					
Economic Freedom	0.032**	0.042***	0.013	0.006*					
	(0.013)	(0.016)	(0.012)	(0.006)					
	IC	Full	IC	Full					
N	484	330	439	297					
Pseudo R2	0.142	0.284	0.202	0.466					
	10%	lower	20%	lower					
Economic Freedom	0.035**	0.041**	0.033**	0.029					
Economic Treatm	(0.014)	(0.019)	(0.015)	(0.020)					
Controls	IC	Full	IC	Full					
N	545	396	522	376					
Pseudo R2	0.122	0.174	0.147	0.205					
	D Sample R		V.1.,	0.200					
		ions on initial	Excluding cou	ntries at war, in					
		oloyment	_	ering from these					
Economic Freedom	0.036**	0.050***	0.057***	0.096***					
	(0.015)	(0.019)	(0.017)	(0.033)					
Controls	iC ´	Full	ì IC	Full					

Note: *** p<0.01, ** p<0.05, * p<0.1, standard errors are heteroscedasticity robust and clustered by country, observations with unemployment lower than 6% were excluded from the sample. "IC" means initial unemployment, GDP per capita (log), GDP per capita growth and year dummies were included as controls. "Full" means that, in addition to these, openness, investment, FDI, government spending as a share of GDP, inflation, polity, war and crisis were included as controls.

355

0.181

298

0.141

156

0.247

498

0.121

Table 7: Additional Robustness Checks: Accounting for Unobserved Heterogeneity and Rare Events Bias

Table 7: Additional Robustness Checks: Alternative Estimation Methods

Dependent variable: onset of an employment miracle (Standard Errors in parentheses)

		A.Correcti	ng for Rare-Ev	vents Bias		
	Rare Eve	ents Logit			Logit (for co	mparison)
	Coef/Se	<u>Attributable</u>	Coef/Se	<u>Attributable</u>	Coef/Se	Coef/Se
		<u>Risk</u>		<u>Risk</u>		
Economic Freedom	0.565**	3.93%	0.932**	7.01%	0.604**	0.999**
	(0.229)		(0.365)		(0.268)	(0.395)
Controls	IC		Full		IC	Full
N	488		355		488	355
Pseudo R2	0.118		0.178			

B. Accounting for Unobserved Heterogeneity

		01			
	Random Effects Probit		Conditional Logit	Linear FE Mod	'el
	Coef/Se	Coef/Se	Coef/Se	Coef/Se	Coef/Se
Economic Freedom	0.375**	0.375**	2.600***	0.054*	0.069*
	(0.186)	(0.186)	(0.994)	(0.029)	(0.040)
Controls	IC	IC	IC	IC	Full
N	626	626	285	626	460
Tests for RE and	$LR\chi^{2}(1)=0.48$	$LR\chi^{2}(1)=0.48$		F(72,529)	F(53,374)
FE				=2.44(p=0.00)	=2.84(p=0.00)

Note: *** p<0.01, ** p<0.05, * p<0.1, standard errors are heteroscedasticity robust and clustered by country in the logit and random effect probit models, observations with unemployment lower than 6% were excluded from the sample. "IC" means initial unemployment, GDP per capita (log), GDP per capita growth and year dummies were included as controls. "Full" means that, in addition to these, openness, investment, FDI, government spending as a share of GDP, inflation, polity, war and crisis were included as controls. "Atributable Risk" measures the change in the probability of an unemployment miracle commencing associated with a 1 point increase in the Economic Freedom Index from 0.5 points below the sample mean to 0.5 points above the sample mean.

Table 8: Bayesian Model Averaging Estimates

Bayesian Model Averaging Results

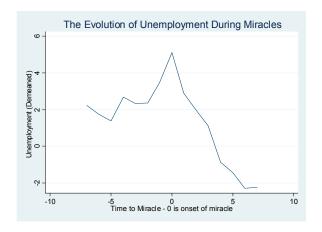
(Dependent Variable: Onset of an Employment Miracle – Logistic Regression Models)

	Model Set 1 Robustness Check Extended Specification		Differ	Model Set 2 Different Dimensions of Economic Freedom			Model Set 3 Alternative Policy Indicators		
Variable	Mean	SD	PIP	Mean	SD	PIP	Mean	SD	PIP
	(βY)	(βY)	$P(\beta \neq 0 Y)$	(βY)	(βY)	$P(\beta \neq 0 Y)$	(βY)	(βY)	$P(\beta \neq 0 Y)$
Extended Specification									
Unemployment	0.167	0.040	99.9	0.165	0.041	99.7	0.16	0.04	100
Economic Freedom (EFW)	0.493	0.246	35.3						
Total Investment % of GDP	-0.063	0.055	7.6	-0.052	0.054	4.9			
Log GDP per capita	-0.145	0.343	7.5	-0.446	0.414	13.1			
War	0.765	0.694	7.4	1.146	0.782	11.4			
GovtSpending % of GDP	0.044	0.040	7.0	0.040	0.043	5.9			
Inflation (log)	-0.550	0.801	6.6	-0.041	0.970	3.9			
Openness	0.004	0.005	5.2	0.004	0.005	4.4			
GDP per capita growth	-0.041	0.052	4.8	0.004	0.005	4.4			
Polity	-0.007	0.045	3.9	-0.028	0.049	4.1			
FDI - net inflows	0.001	0.038	3.8	-0.005	0.042	4.0			
Crisis	0.147	0.578	3.6	0.137	0.584	2.9			
Sub-components of the EFW ind	lex								
Legal System				0.323	0.180	34.8			
Regulation				0.474	0.238	23.9			
Sound Money				0.164	0.108	12.4			
Free Trade				0.093	0.261	5.1			
Government Size				-0.048	0.162	4.5			
Alternative Policy Indicators									
Time to Enforce a Contract							-0.950	0.434	33.3
Control of Corruption							0.590	0.528	22.9
Rule of Law							-0.404	0.802	12.5
Time to Start a Business							-0.353	0.229	12.4
Severance Pay							0.178	0.156	9.3
Political Stability							0.291	0.304	9.3
Time to Export							-0.312	0.443	6.3
Financial Openness							-0.272	0.874	4.5
Time to Close a Business							-0.241	0.566	4.5
Unemployment Benefits							0.150	0.905	3.9
Advance Notice							0.023	0.114	3.9
Rigidity of Employment - DB							-0.004	0.010	3.9
N									
		355			329			377	

Note: All models include an intercept. Bayesian Model Averaging was implemented by means of the BMA package in R. (version 3.15.1) which uses approximate Bayes factors and Occam's window algorithm to reduce the model space to a set of parsimonious models that have decent explanatory power (following Raftery et al., 1995). The estimates presented for Model Sets 1, 2 and 3 were averaged over respectively 75,181, and 113 such models. For more information on the BMA package, see Raftery et al. (2012).

Graphs:

Graph A: The Evolution of Unemployment during Employment Miracles



Graph B: The Evolution of GDP per capita Growth during Employment Miracles

