International Monetary Fund November 30th, 2010

Public Capital and Growth

Pierre-Richard Agénor

University of Manchester
Centre for Growth and Business Cycle Research

Public capital = core public infrastructure assets.

Public capital stock:

$$K(t+1) = (1 - \delta)K(t) + I(t)$$

• $\delta \in (0,1)$: depreciation rate.

$$K(t+1) = (1 - \delta)K(t) + \alpha I(t)$$

• $\alpha \in (0,1)$: efficiency/governance indicator.

Africa's Infrastructure

A Time for Transformation

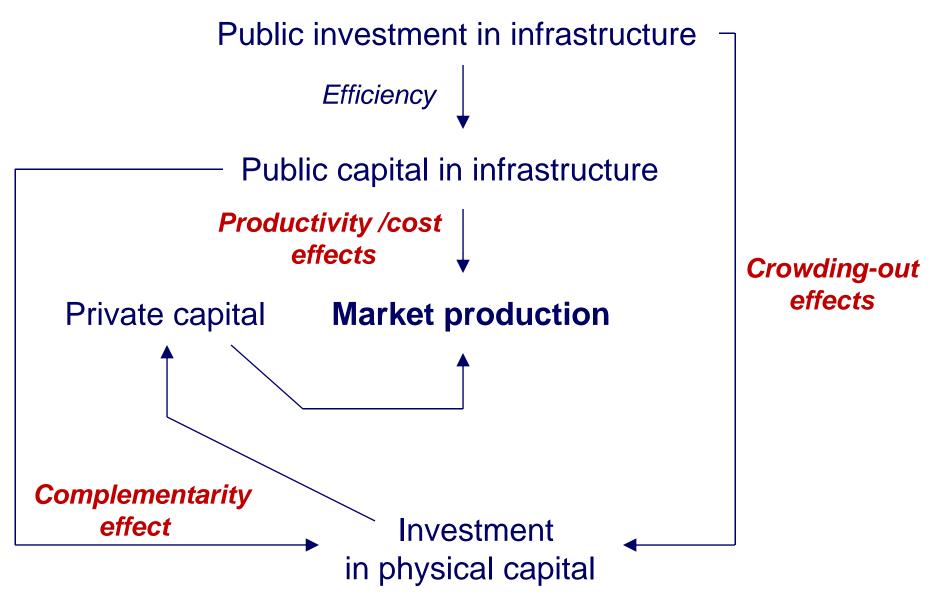
Vivien Foster and Cecilia Briceño-Garmendia

Editors

 What matters is the flow of services produced by the stock of public capital, not the flow of investment itself.

Issue further discussed below.

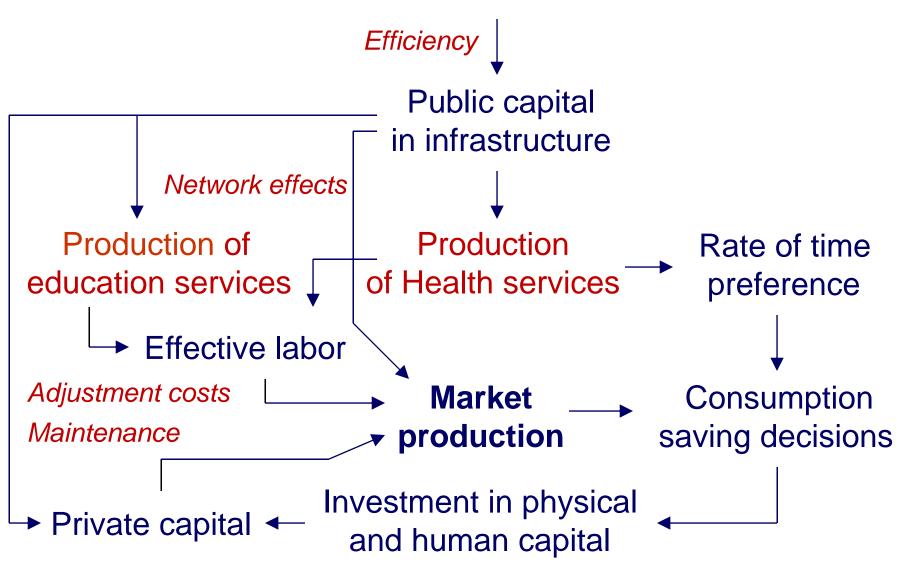
Conventional Channels



New Channels

- No comprehensive, recent overview paper; theoretical contributions scatters in professional journals.
- All these channels were not "suddenly" discovered; for some of them, strong micro evidence has been available for quite some time.
- Rather, macroeconomists have only recently started to integrate them more systematically in their theoretical and applied models.

Public investment in infrastructure



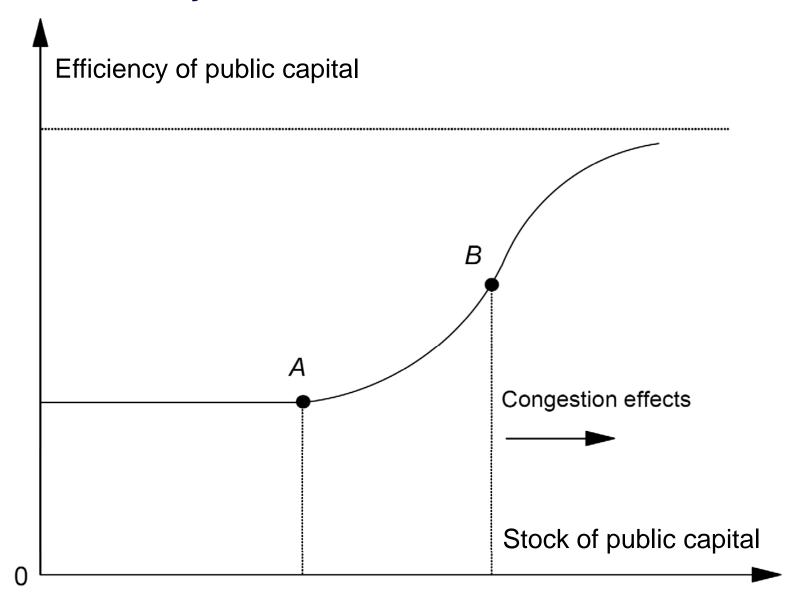
 Research on efficiency: role of political economy factors.

 Example of impact on adjustment costs: in response to permanent shocks (e.g., shocks to relative prices), easier for firms to reallocated resources across sectors.

 Example of impact on maintenance: poor roads make it more costly to operate trucks and increase maintenance costs for private sector; may "crowd out" private investment.

- Examples of impact on education and health:
- 1. Water and sanitation—increase in enrolment rates (especially for girls, rural areas).
- 2. Electricity—allows hospitals and schools to function properly.
- 3. Roads—easier for patients/students, and teachers/medical workers to get to school/medical facilities.

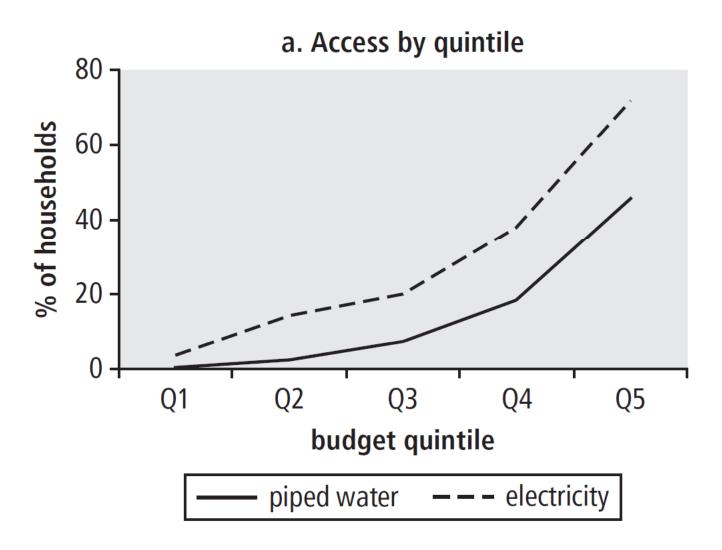
Stylized View of Network Effects



 Impact on innovation (ability to innovate and diffusion of innovations); evidence: important role of telecommunications.

- Impact on income distribution. Improved access to infrastructure may reduce inequality.
- Possible reason: improved access benefits the poor more than proportionally; if inequality is bad for growth (e.g., due to credit market imperfections), then indirect effect on growth.
- However, more research is needed.

Africa: Access to Piped Water and Electricity



Note: Q1 = first (or poorest) budget quintile; Q2 = second budget quintile; Q3 = third (or middle) budget quintile; Q4 = fourth budget quintile; Q5 = top (or richest) budget quintile.

- Causality can go both ways.
- Example: access to piped water and electricity in Africa; richer households have higher access rates.
- 1. Households with access to clean water are in better health and more productive; this implies higher income.
- 2. higher-income Households live in urban areas, where connectivity is easier (higher pop. density) and/or have greater ability to "force" governments to spend on these services.

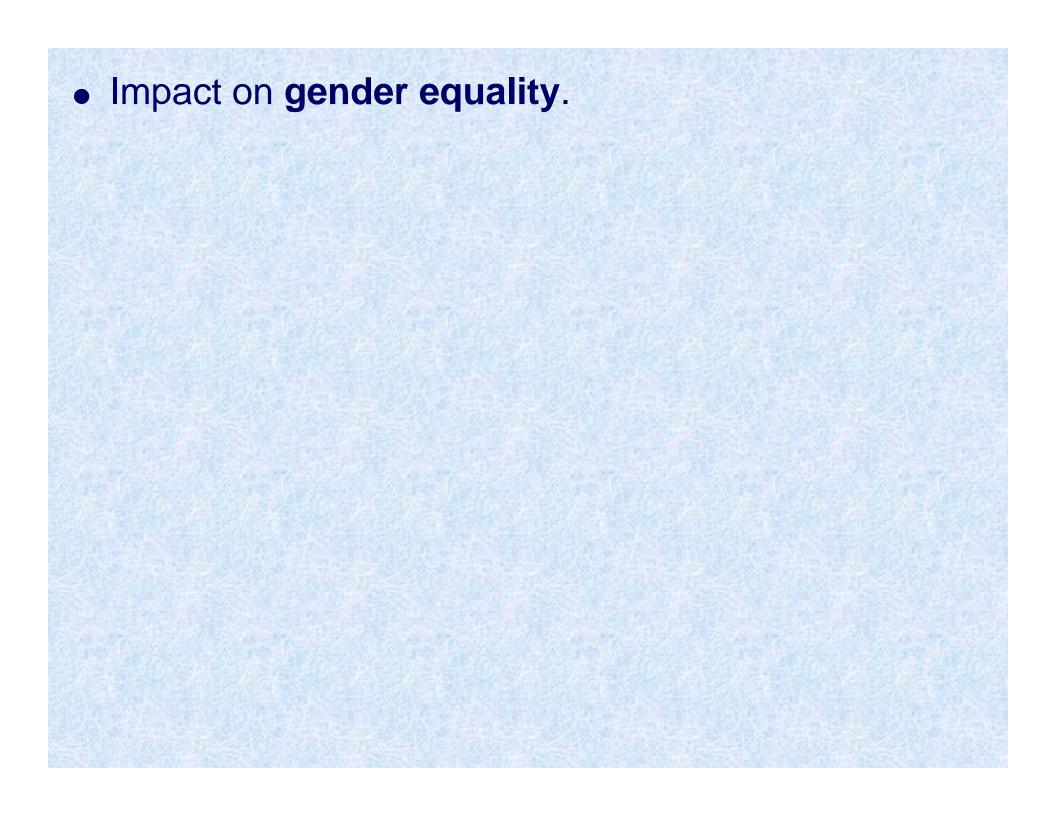


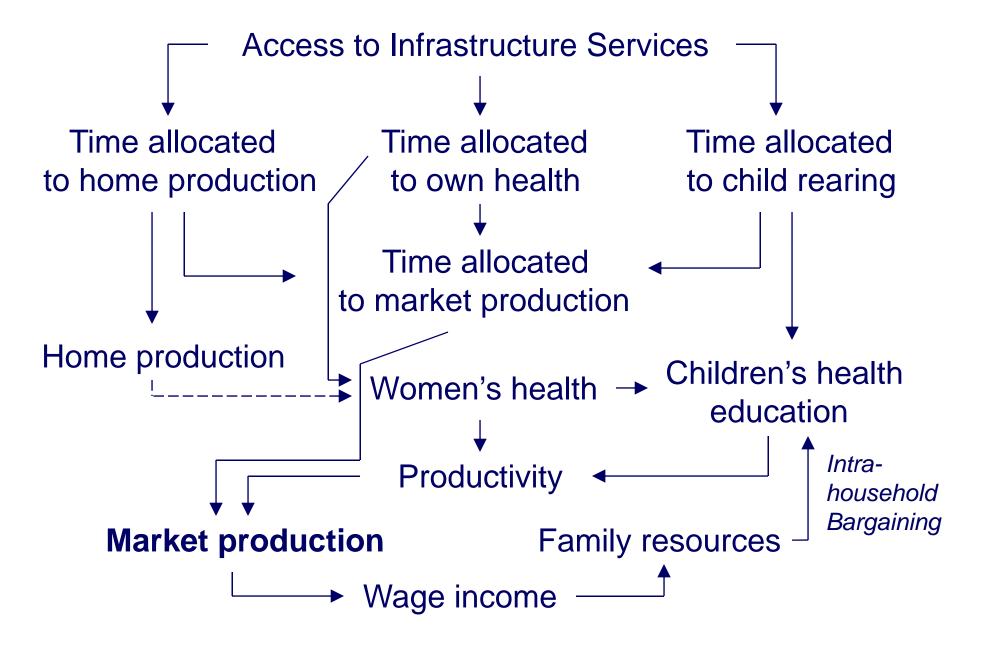
Table 3.7. Time Spent on Fetching Water and Collecting Firewood by Women and Men (In hours and minutes)

		Benin (1998)			South Africa (2000)			Madagascar (2001)			
				Women/	la	Women/				Women/	
-		Women	Men	Men	Women	Men	Men	Women	Men	Men	
Fetching water	Urban	16	6	267%				16	10	160%	
	Rural	1h 2	16	388%				32	8	400%	
	Urban and rural	45	12	375%	8	3	267%	27	9	300%	
Collecting firewood	Urban	3	1	300%				3	6	50%	
	Rural	23	5	460%				8	27	30%	
	Urban and rural	16	4	400%	6	3	200%	7	13	54%	

Source: Blackden and Wodon (2006).

Note: time in minutes.

Gender Dimension of Infrastructure



Policy Implications

- 1. Investment spending is a poor proxy for the accumulation of public productive assets.
- Possible to have at the same time negative impact of the flow (crowding-out effect), and positive impact of the stock, on growth...
- ...important for assessing the fiscal stance (size of deficits/debt sustainability).
- 2. Accounting for quality of stocks and congestion effects is also important.

- Moreover, inverse correlation between quality of infrastructure and level of corruption.
- Scaling-up of public investment must be accompanied by improvements in selection, implementation, and monitoring of investment projects.
- Need to go beyond discussions of spending levels and address issues of the broad institutional framework underpinning provision of investment.

- 3. Beyond productivity/cost effects: critical to capture externalities associated with public capital.
- Investing in infrastructure is as much about promoting markets as it is about achieving health/ education targets and empowering women.
- Implication for public expenditure allocation; best way to improve education/health outcomes could be to spend more on infrastructure.
- Implication for the selection of infrastructure projects; in addition to IRRs, account for benefits in terms of health/education.

- Impact of infrastructure on growth: underestimated by single-equation, cross-country regressions.
- 4. Account for network/threshold effects in elaborating investment programs.
- 5. For LICs, issue is not only the **level** of aid/foreign financing to support infrastructure investment, but also its **volatility**.
- With "time to build": if aid/foreign financing is too volatile, it may hurt more than it helps.

- 6. Account for both "old" and "new" channels in macro analysis and macro models.
- Accounting for supply-side effects: crucial to understand that the **Dutch disease does not have** to be a terminal illness.

- Essential to study debt sustainability issues, fiscal rules, in a medium-term context...
- ...and to calculate aid requirements/external borrowing needs.

Public Investment, Macro Model, and External Funding

