

The Fiscal Consequences of Aging

SANJEEV GUPTA
Deputy Director
Fiscal Affairs Department
International Monetary Fund

July 15, 2016 Colombo



Outline

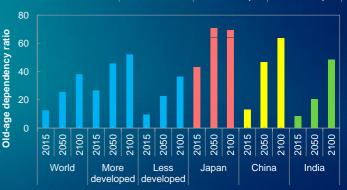
- Motivation
- ► Long-term trends, demographic uncertainty and fiscal sustainability
 - **Fertility**
 - **►**Longevity
- ▶ Policy options to address fiscal challenges of aging populations
 - ▶ Policies that affect demographics and labor markets
 - ▶ Reforms to age-related spending programs
- **Conclusions**



Why focus on long-term trends?

- Population is already shrinking in many countries and populations are aging
- Shrinking populations pose a formidable fiscal challenge
 - Age-related spending projected to reach levels incompatible with fiscal sustainability
- Reforms should start now so that they will be gradual and lasting





Why focus on long-term trends?

This presentation makes three major contributions to the debate:

- 1.Uses July 2015 UN population projections to help project health and pension spending for over 100 countries
- 2. It presents spending projections to 2100
- 3. Reviews potential options to address these fiscal pressures, including migration

IMF Fiscal Affairs Department

Demographic
Uncertainty, and
Fiscal Sustainability

Long-term trends

The prospect of aging, shrinking populations, and higher age-related expenditure

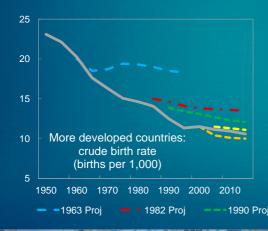
- Population aging will have a large direct impact on public spending
- Demographic changes will also affect fiscal sustainability through their impact on growth

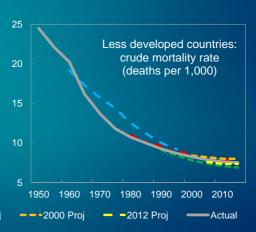


IMF Fiscal Affairs Department

The impact of demographic uncertainty on fiscal sustainability

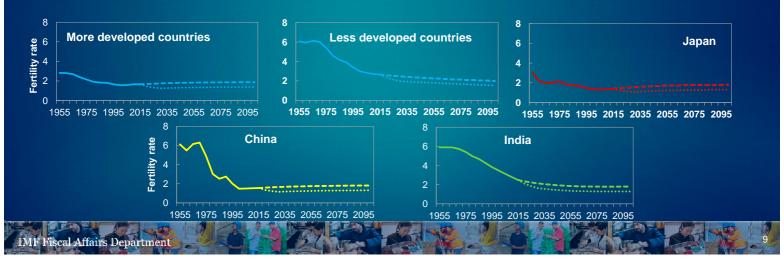
- ▶ Demographic projections are surrounded by substantial uncertainty
- ▶ Past projections have been subject to large errors





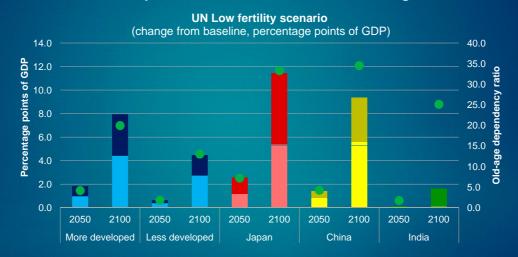
Fertility

- ▶ After declining for over 100 years, fertility rates are projected to increase slightly in the more developed economies over 2015–2100
- ► For the less developed economies, the projections assume a continued but gradual decline in fertility rates



Lower fertility scenario

▶ The impact of lower fertility rates on fiscal variables is significant

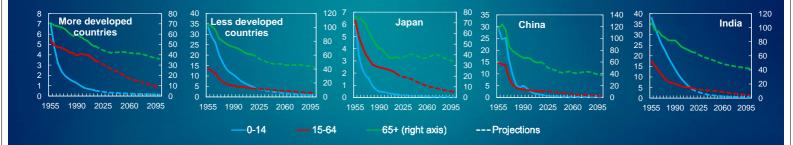


Pensions (left axis) Health (left axis) Pensions Health Pensions Health Pensions Health Old age dependency ratio (right axis)

IMF Fiscal Affairs Department

Longevity

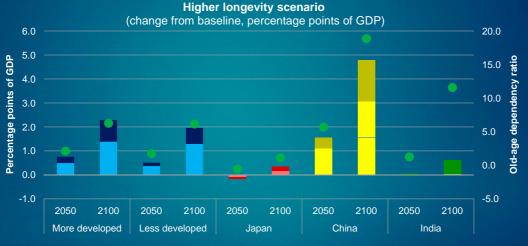
- Longevity improvement is expected to slow down in the more developed economies
- ► For the less developed economies, the projections suggest continued improvements in longevity



IMF Fiscal Affairs Department

Higher longevity scenario

Improvements in longevity can also have an important fiscal impact



Pensions (left axis) = Health (left axis) = Pensions = Health = Pensions = Health = Pensions = Health = Old age dependency ratio (right axis)

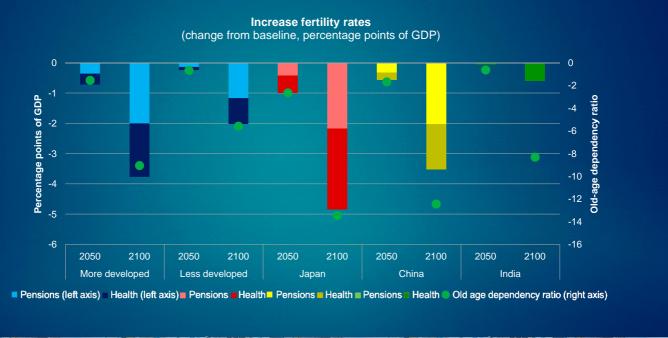
Policy Options to
Address Fiscal
Challenges of
Shrinking Populations

IMF Fiscal Affairs Department

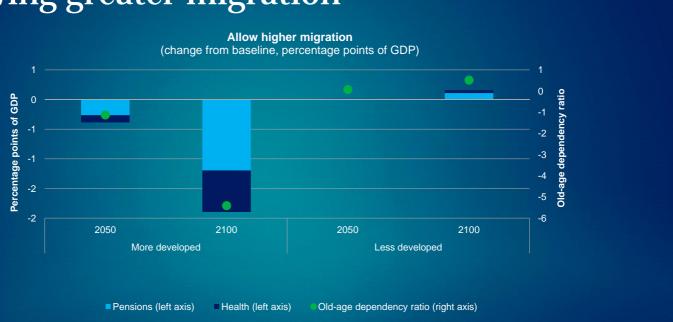
Overview of policy options

- ► Categories of potential policy responses to the fiscal challenges posed by population trends:
 - 1. Policies to raise fertility rates?
 - 2. Labor market policies
 - Allowing greater migration
 - Raising labor force participation
 - 3. Reforms to age-related spending programs
 - Increasing retirement ages
 - Addressing the growth of age-related costs

Fertility rates?

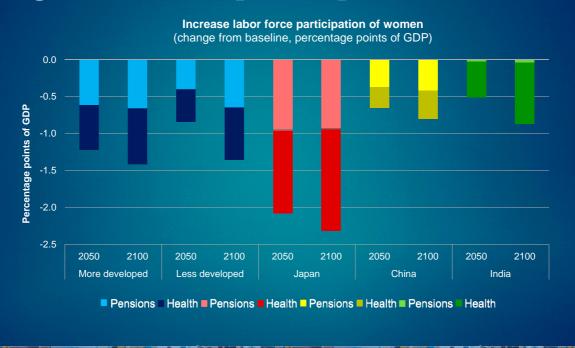


Allowing greater migration



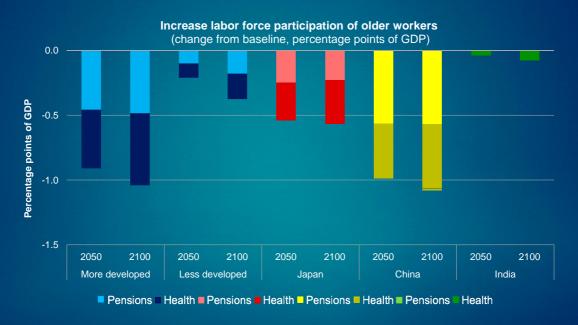
IMF Fiscal Affairs Department

Raising labor force participation I



IMF Fiscal Affairs Department

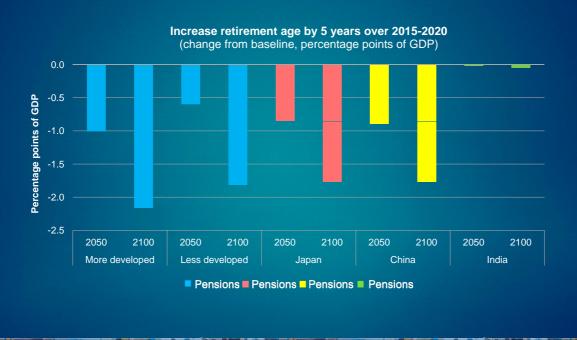
Raising labor force participation II



IMF Fiscal Affairs Department

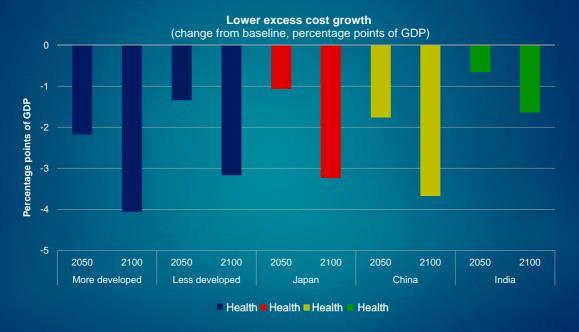
18

Addressing the growth of age-related costs I



Addressing the growth of age-related costs II

IMF Fiscal Affairs Department



IMF Fiscal Affairs Department

Implications

- ► The fall in fertility and eventual decline in world population are part of the transition to a sustainable growth path
- ▶ Nevertheless, shrinking populations pose a grave fiscal threat
- ▶ Demographic and age-related spending projections are surrounded by substantial uncertainty
- ► There is no escape from reforming entitlements
- ► Migration and labor market policies can ameliorate the impact of aging in the more developed economies
- ► Given the magnitude of the fiscal challenge, reforms should start now but be gradual

